

**South Sudan**  
**2012 CHF Standard Allocation Project Proposal**  
*Proposal for CHF funding against Consolidated Appeal*

For further CHF information please visit <http://unocha.org/south-sudan/financing/common-humanitarian-fund>  
 or contact the CHF Technical Secretariat [chfsouthsudan@un.org](mailto:chfsouthsudan@un.org)

**SECTION I:**

CAP Cluster

Multi-Cluster

**CHF Cluster Priorities for 2012 First Round Standard Allocation**

This section should be filled by the cluster Coordinators/Co-coordinators before sending to cluster partners. Provide a brief articulation of Cluster priority activities and geographic priorities that the cluster will recommend for funding from the CHF.

**Cluster Priority Activities**

- Transportation of vulnerable and stranded returnees
- Assistance in Transit
- Protection monitoring and interventions en route and in transit.

**Cluster Geographic Activities**

Projects that target 'hot spot' areas in, Warrap, Upper Nile, Jonglei, Northern Bahr El Ghazal and Central Equatoria states.

**Project details**

The sections from this point onwards are to be filled by the organization requesting for CHF.

**Requesting Organization**

IOM

**Project Location(s)** (list State, County and if possible Payam where CHF activities will be implemented)

Upper Nile (50%) – Rank

Central Equatoria (25%) – All (could be in any county depending the returnees destination)

Greater Bar el Ghazals (25%) - All (could be in any county depending the returnees destination)

**Project CAP Code**  
SSD-12/MS/46192/R/298

**CAP Project Title**  
Emergency Assistance for Vulnerable and Stranded Returnees in South Sudan

**Total Project Budget in South Sudan CAP**

US\$ 45,903,000

**Amount Requested from CHF**

US\$ 2,894,778

**Other Resource Secured for the CAP project**

US\$ 10,661,416

**Total Direct Beneficiaries**

Women:

1684

Men:

1536

Girls:

416

Boys:

384

**Total Indirect Beneficiary****Catchment Population (if applicable)**

**Implementing Partners** (Indicate partners who will be sub-contracted if applicable and corresponding sub-grant amounts).  
 Direct implementation:

**Project Duration** (max. of 12 months, starting from allocation date)  
**12 months**

**Address of Country Office**

Chief of Mission: Mr. Vincent Houwer: [vhouwer@iom.int](mailto:vhouwer@iom.int)

Project Focal Person: Fablen Sambus  
 Email & Tel: [fsambussy@iom.int](mailto:fsambussy@iom.int) 09224

e-mail finance officer: [psensen@iom.int](mailto:psensen@iom.int)  
 Address: IOM Juba, new industrial area

**Address of HQ**

e-mail desk officer: preparedness and response division, [prcd@iom.int](mailto:prcd@iom.int)

finance officer donor relations division: [drcd@iom.int](mailto:drcd@iom.int)

SS:  
 des Morillons, CP 71 CH-1211, 19 Geneva, Switzerland

## SECTION II

### A. Humanitarian Context Analysis

Briefly describe (in no more than 500 words) the current humanitarian situation in the specific locations where CHF supported activities will be implemented. Provide evidence of needs by referencing assessments and key data, including the number and type of the affected population.<sup>1</sup>

The strategy under this multi-sector response encompasses returnees, refugees and the population displaced from Abyei since May 2011. In relation to returnees, the Emergency Return Sector (ERS) will work to enhance the efficiency of return movements through increased joint programming between Sudan/South Sudan, and UN/Government, resulting in a unified returns system with clearly defined roles for all partners. This was partially achieved with the establishment of a return framework (February 2012) involving Sudan and South Sudan. However, the implementation of this framework is hampered by the political tension prevailing between the two countries. From the beginning of 2012, the ERS focused on clearing bottlenecks at transit sites where returnees have gathered during the rainy season. Return movements fall under the overall responsibility of the Government of South Sudan and the Government of Sudan, based on the bilateral framework agreement reached between the parties in February 2012. As South Sudanese continue to return home, it is imperative that both Governments put in place concrete protection measures. All returns must be voluntary and conducted in safety and dignity. The role of the humanitarian community in return movements, led by the Emergency Returns Sector (co-chaired by IOM and UNHCR) is to secure a safety net for the most vulnerable returnees, including persons with specific needs (disabled individuals, older persons without family support, unaccompanied children, female-headed households, chronically ill persons, etc.) and stranded people. The humanitarian community works to ensure the dignity and safety of those returning.

The airlifting, by the humanitarian community, of an estimated 12,000 South Sudanese returnees from Kosti, starting 13 May, has been conducted due to the vulnerable nature of this group, which has been stranded at the Kosti way station, with very limited basic services, for up to a year. While the airlift does not allow for luggage, aside from generic air travel allowances (20kg per passenger), assurances are being obtained from the Government of South Sudan that luggage will be transported by road to Malakal, from where it should be dispatched to Juba. An agreement was reached to allow one family member to stay in Kosti and travel with the luggage, in order to provide assurances to stranded returnees in Kosti that their luggage will reach them eventually. The intended destination of the luggage, before being dispatched to Juba, was Malakal, but due to security and logistical constraints the road is impassable after the first rains; none of the cargo has been transported further than Renk, where an average of 1,000<sup>1</sup> new returnees from Sudan are tracked per week.

In the first part of the year, the ERS provided onward transport assistance to returnees from transit points in South Sudan to the destinations of their choice. Due to the closure of the majority of previously used transport corridors between the two countries, priority has been given to Renk where a large bottleneck continues to develop. Presently, over 16,000<sup>2</sup> returnees are in need of humanitarian assistance. With the onset of the rainy season onward transport will become increasingly problematic since road transport options will no longer be possible, leaving no alternative other than river transportation and the creation of a temporary transit site in order to ensure the well-being of, and necessary support towards, the growing number of returnees in Renk.

<sup>1</sup> Data collected by IOM tracking and Monitoring Hub in Renk

<sup>2</sup> Data collected by IOM tracking and monitoring August 2012

### B. Grant Request Justification

Briefly describe (in no more than 500 words) how proposed activities support the agreed cluster priorities and the value added by your organization

The ERS co-chairs decided to refrain from submitting a request for grant under the previous CHF round due to the scale of needs and the disproportionate impact a request would have had on the limited CHF funds available. However, the rapid scaling up of returns, the need to urgently develop and manage transit sites for returnees in various locations of South Sudan and the rainy season have put a strain on institutional resources already made available by IOM and UNHCR for the response.

Increased returns coinciding with the rains have resulted in creating bottlenecks with large numbers of stranded returnees requiring immediate humanitarian assistance and protection.

With the current pace of arrival of a thousand returnees a week, there is an urgent need to assist with the establishment of transit sites and to speed up the relocation of the existing stranded caseload estimated to be 20,000 individuals across the country. The tense security situation, alongside with poor living conditions and increased pressure from the host community in Renk, all contribute to the urgent need for assistance.

### C. Project Description (For CHF Component only)

#### i) Purpose of the grant

<sup>1</sup> To the extent possible reference needs assessment findings and include key data such as mortality and morbidity rates and nutritional status, and how the data differs among specific groups and/or geographic regions. Refer situational/seasonal indicators to national and/or global standards.

Briefly describe how CHF funding will be used to support core humanitarian activities

The purpose of the grant is to support with onward transport assistance returnees stranded in Renk.

To date, over 16,000 South Sudanese returnees from Sudan are stranded in Renk.

This grant will support the large number of returnees who have arrived in southern Sudan and more specifically in Renk. IOM has established in coordination with UNHCR an "Onward Transport Assistance" network to facilitate the transportation of returnees within South Sudan. IOM's onward transportation assistance programme includes pre-departure medical screening to ensure the returnee is fit to travel, registration and manifesting processes, as well as the transportation component itself. IOM also ensures the barges are equipped with sufficient food and water for the journey, and that the returnees' luggage also accompanies the convoys. IOM coordinates with SSRRC in the County capitals to ensure the areas are prepared to receive and welcome the returnees and ensure together with UNHCR the coordination while in transit.

#### ii) Objective

State the objectives of the project. Objective/s should be specific, measurable, achievable, relevant and time-bound (SMART)

The objective of the project is to assist 4,000 vulnerable returnees stranded in Renk with onward transport assistance.

#### iii) Proposed Activities

List the main activities to be implemented with CHF funding. As much as possible link activities to the exact location of the operation and the corresponding number of direct beneficiaries.

1. Road and place of arrival assessments conducted
2. Transport fleet and/or agreements put in place to provide capacity for onward journey support to stranded IDPs to their places of final destination. Dedicated safe spaces allocated on barges for women and children.
3. Manifesting of passengers and flagging of vulnerable women and children
4. Medical teams prepared to provide medical screening/treatment or referral for pre transit preparations
5. Medical and protection escorts
6. Coordination system is in place to ensure the participation of IDP returnees, return process partners and other cross cutting sector partners, including protection partners
7. Identification of extremely vulnerable persons for special considerations (Pregnant women, lactating women, unaccompanied children...)
8. Tracking and monitoring/Database

#### iv) Cross Cutting Issues

Briefly describe how cross-cutting issues are taken into consideration (i.e. gender, environment, HIV/AIDS)

- The environmental impact of this project will be neutral. All of the activities implemented will respect environmental considerations. In addition, it will be ensured that all activities related to this project will avoid depleting natural resources
- All activities related to this project will equally benefit women and men, girls and boys. IOM will pro-actively recruit women to implement activities when possible.
- All IOM staff in this project will be sensitized on HIV/AIDS. Awareness will be raised in HIV/AIDS prevention, treatment and care.

#### v) Expected Results

List below the results you expect to have at the end of the CHF grant period, and provide no more than five indicators you will use to measure the extent to which those results will have been achieved. At least three of the indicators should be out of the cluster defined Standard Output Indicators.

	Indicator	Target (indicate numbers or percentages)
1	Number of returnees medically screened and declared fit to travel	Over 4,000 individuals
2	Number of vulnerable returnees identified, registered and manifested	Over 4,000 individuals
3	Number of vulnerable returnees assisted with transportation	Over 4,000 individuals

#### vi) Implementation Mechanism

Describe planned mechanisms for implementation of the project. Explain if it is implemented through implementing partners such as NGOs, government actors, or other outside contractors.

IOM through its office in Renk will coordinate the return process and identify vulnerable families to be assisted. IOM will work closely with UNHCR and protection partners in the identification of the vulnerable groups. IOM will also cooperate with, and involved local authorities and relevant government bodies such as the FRC, the Ministry of Humanitarian Affairs and Disaster Management and the Ministry of Health to ensure smooth and coordinated operation and to facilitate the initial reinsertion and longer term reintegration of returnees in to their communities.  
The contractors providing the transportation assets (Barges), have been already identified through a competitive tendering process.

#### vii) Monitoring Plan

Describe how you will monitor progress and achievements of the project.

The project will be monitored directly through IOM's sub-offices in Malakal and Renk, under the overall management of IOM's Chief

of Mission in Juba. The Mission office in Juba will provide overall financial management and oversight of the activities. Regular internal reporting will be provided by all field offices, for supervisory review in Juba. IOM will produce regular statistical reporting on tracking, monitoring and transportation operations. Over the course of implementation, field visits shall be conducted in order to monitor project activities against stated targets within the framework of the present proposal. Internal reporting, monitoring and evaluation will take note of all constraints or impediments to activities in order to undertake a regular evaluation of project goals and implementing strategies. Project updates will be distributed to IOM Geneva, donors and any other concerned stakeholders. A final narrative and financial report will be produced at the end of the project, covering project activities and outcomes.

**E. Committed funding**

Please add details of committed funds for the project from other sources including in-kind supports in monetary terms (USD)

Source/donor and date (month, year)	Amount (USD)
There are no funds committed for the activities covered under this proposal.	0



**SECTION III:**

This section is **NOT required** at the first submission of a proposal to the cluster coordinator/co-coordinator. However it is required to be filled for proposals recommended for funding by the Advisory Board.

LOGFRAME			
CHF ref. Code: SSD-12/MS/46192/298		Project title: Emergency Assistance for Vulnerable and Stranded Returnees in South Sudan	Organisation: IOM
<p><b>Overall Objective:</b> <i>What is the overall broader objective, to which the project will contribute? Describe the expected long-term change.</i></p> <ul style="list-style-type: none"> <li>Assist returnees and refugees, particularly those who are vulnerable and stranded, and strengthen the capacity of State actors to protect and assist returnees</li> </ul>	<p><b>Indicators of progress:</b> <i>What are the key indicators related to the overall objective?</i></p> <ul style="list-style-type: none"> <li>Number of returnees assisted</li> </ul>	<p><b>How indicators will be measured:</b> <i>What are the sources of information on these indicators?</i></p> <ul style="list-style-type: none"> <li>ERS data base and weekly reports</li> </ul>	
<p><b>Specific Project Objectives:</b> <i>What are the specific objectives, which the project shall achieve? These relate to the immediate effect of the intervention measured at the end of the project.</i></p> <ul style="list-style-type: none"> <li>To provide onward transportation assistance to stranded returnees</li> </ul>	<p><b>Indicators of progress:</b> <i>What are the quantitative and qualitative indicators showing whether and to what extent the project's specific objectives are achieved?</i></p> <ul style="list-style-type: none"> <li>No. returnees receiving transport assistance</li> </ul>	<p><b>How indicators will be measured:</b> <i>What are the sources of information that exist and can be collected? What are the methods required to get this information?</i></p> <ul style="list-style-type: none"> <li>IOM movement manifest</li> </ul>	<p><b>Assumptions &amp; risks:</b> <i>What are the factors and conditions not under the direct control of the project, which are necessary to achieve these objectives? What risks have to be considered?</i></p> <ul style="list-style-type: none"> <li>No access constraints</li> <li>Availability of transport assets</li> </ul>
<p><b>Results - Outputs (tangible) and Outcomes (intangible):</b></p> <ul style="list-style-type: none"> <li>Please provide the list of concrete <b>DELIVERABLES</b> - outputs/outcomes (<i>grouped in Workpackages</i>), leading to the specific objective/s;</li> <li>At least 4,000 stranded returnees are assisted up to their intended final destination</li> </ul>	<p><b>Indicators of progress:</b> <i>What are the indicators to measure whether and to what extent the project achieves the envisaged results and effects?</i></p> <ul style="list-style-type: none"> <li>Number of returnees registered at their final destination</li> </ul>	<p><b>How indicators will be measured:</b> <i>What are the sources of information on these indicators?</i></p> <ul style="list-style-type: none"> <li>IOM manifest and RRC registry</li> </ul>	<p><b>Assumptions &amp; risks:</b> <i>What external factors and conditions must be realised to obtain the expected outcomes and results on schedule?</i></p> <ul style="list-style-type: none"> <li>No access constraints</li> <li>Availability of transport assets</li> </ul>

<p><b>Activities:</b>  <i>What are the key activities to be carried out (grouped in Workpackages) and in what sequence in order to produce the expected results?</i></p> <ul style="list-style-type: none"> <li>• Road and place of arrival assessments conducted</li> <li>• Transport fleet and/or agreements put in place to provide capacity for onward journey support to stranded IDPs to their places of final destination. Dedicated safe spaces allocated on barges for women and children.</li> <li>• Manifesting of passengers and flagging of vulnerable women and children</li> <li>• Medical teams prepared to provide medical screening/treatment or referral for pre transit preparations</li> <li>• Medical and protection escorts</li> <li>• Coordination system is in place to ensure the participation of IDP returnees, return process partners and other cross cutting sector partners, including protection partners</li> <li>• Identification of extremely vulnerable persons for special considerations (Pregnant women, lactating women, unaccompanied children...)</li> <li>• Tracking and monitoring/Database</li> </ul>	<p><b>Inputs:</b>  <i>What inputs are required to implement these activities, e.g. staff time, equipment, mobilities, publications etc.?</i></p> <ul style="list-style-type: none"> <li>• Staff</li> <li>• Transportation assets</li> <li>• Support from partners (UNHCR for protection, WFP for food)</li> </ul>		<p><b>Assumptions, risks and pre-conditions:</b>  <i>What pre-conditions are required before the project starts? What conditions outside the project's direct control have to be present for the implementation of the planned activities?</i></p> <ul style="list-style-type: none"> <li>• No access constraints</li> <li>• Availability of transport assets</li> </ul>
---	---	--	--



PROJECT WORK PLAN														
This section must include a workplan with clear indication of the specific timeline for each main activity and sub-activity (if applicable). The workplan must be outlined with reference to the quarters of the calendar year.														
Activity	Q4 / 2012			Q1 / 2013			Q2 / 2013			Q3 / 2013			Q1 / 2014	
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
<b>Result 1</b>														
Road and place of arrival assessments conducted	X	X	X	X	X	X	X	X	X	X	X	X		
Transport fleet and/or agreements put in place to provide capacity for onward journey support to stranded IDPs to their places of final destination. Dedicated safe spaces allocated on barges for women and children.		X			X			X			X			
Manifesting of passengers and flagging of vulnerable women and children		X			X			X			X			
Medical teams prepared to provide medical screening/treatment or referral for pre transit preparations		X			X			X			X			
Medical and protection escorts			X			X			X			X		
Coordination system is in place to ensure the participation of IDP returnees, return process partners and other cross cutting sector partners, including protection partners		X	X		X	X		X	X		X	X		
Identification of extremely vulnerable persons for special considerations (Pregnant women, lactating women, unaccompanied children...)		X			X			X			X			
Tracking and monitoring/Database		X			X			X			X			

\*: TIMELINE FOR EACH SPECIFIC ACTIVITY MUST BE MARKED WITH AN X AND SHADED GREY 15%

CHF reference code: SSD-12/MS/46192

Project title: Emergency Assistance for Vulnerable and Stranded Returnees in South Sudan

Organization: INTERNATIONAL ORGANIZATION FOR MIGRATION (IOM)

CHF reference code: SSD-12/MS/46192/RZ98

Project title: Emergency Assistance for Vulnerable and Stranded Returnees in South Sudan

Organization: IOM

Total Estimated Budget USD

2,894,778

Items Description (insert more budget line rows as needed)	Cost Type	Unit	Qty	Unit Cost	Total Cost (USD)	*Other secured funding
	D or I					
<b>1 SUPPLIES/COMMODITIES/EQUIPMENT/TRANSPORT</b> (please itemize expensable operational inputs including asset purchases)						
<b>1.1 Sub-total SUPPLIES, COMMODITIES...</b>					0	-
<b>2 PERSONNEL</b> (provide detailed information on responsibility/title, post location and the percentage dedicated to the CHF project)						
<b>2.1</b> international operation officer (Renk x2 and Juba x2 for 3 months)	D	Months	12.0	14,000.0	168,000	
<b>2.2</b> international support staff (Logistic x1; Admin/finance x1; reporting x1 for 2 months) Juba	I	Months	6.0	14,000.0	84,000	
<b>2.3</b> National operation Staff (Renk x4 and Juba x4 for 3 months)	D	Months	24.0	1,500.0	36,000	
<b>2.4</b> National support staff (Logistic x2; Admin/finance x2; guards x2 for 3 months) 2 Juba and 4 Renk	I	Months	18.0	1,500.0	27,000	
<b>Sub-total PERSONNEL COSTS</b>					315,000	-
<b>3 STAFF TRAVEL</b> (Flights, DSA, Peridium, Terminals - Provide detailed description of staff members title, post location -)						
<b>3.1</b> Travel (2x Zinternationals return Juba/Renk R&R + 8 national staff deployment)	D	ticket	12.0	400.00	4,800	
<b>3.2</b> DSA	D	Day	480.0	120.00	57,600	
<b>Sub-total STAFF TRAVEL</b>					62,400	-
<b>4 TRAININGS, WORKSHOPS, SEMINARS, CAMPAIGNS</b> - (Describe type of training, number of participants, location, duration)						
<b>4.1</b>					0	
<b>Sub-total TRAINING, WORKSHOPS...</b>					0	-
<b>5 CONTRACTS</b> (specialized services for the project provided by multiple contractors or partners/NGOs)						
<b>5.1</b> Passenger Barge rental (cost per head)	D	Pax	4,000.0	341.0	1,364,000	
<b>5.2</b> Trucks and Buses for onward transport to final destinations	D	Pax	2,000.0	410.0	820,000	
<b>Sub-total CONTRACTS</b>					2,184,000	-
<b>6 VEHICLE OPERATING &amp; MAINTENANCE COSTS</b> (provide detailed information on item/activity, location)						
<b>6.1</b> vehicle depreciation (3 months/4 cars) 2x Juba + 2x Renk	D	car	12.0	1,500.0	18,000	
<b>6.2</b> vehicle running costs (3 months/4 cars) 2x Juba + 2x Renk for convoys escort	D	car	12.0	4,500.0	54,000	
<b>Sub-total VEHICLE OPERATING &amp; MAINTENANCE COSTS</b>					72,000	-
<b>7 OFFICE EQUIPMENT &amp; COMMUNICATIONS</b> (provide detailed information on item/activity, location)						
<b>7.1</b> IT equipment	I	lumpsum	3.0	3,000.0	9,000	
<b>7.2</b> v-sat subscription	D	Months	6.0	3,500.0	21,000	
<b>Sub-total OFFICE EQUIP. &amp; COMMUNICATIONS</b>					30,000	-
<b>8 OTHER COSTS</b> (e.g. bank charges, fuel for office generator) - (provide itemized description of costs)						
<b>8.1</b> Renk office rental	D	Months	6.0	4,000.00	24,000	
<b>8.2</b> office running cost (fuel for generator, generator maintenance, stationary, furnitures, bank charges, cleaning supplies, lighting, extinguishers,...)	I	Months	6.0	3,000.00	18,000	
<b>Sub-total OTHER COSTS</b>					42,000	-
<b>(A) SUBTOTAL Project Costs</b>					2,705,400	-
<b>(B) Programme Support costs</b> (Not to exceed 7% of Project requirements(A))	I	% PSC rate>>		7%	189,378	
<b>(C) AUDIT COSTS for NGO Implemented projects</b> <b>NOT LESS THAN 1% of the Project Costs(A) and PSC(B)</b>	I					
<b>GRAND TOTAL (A+B+C)</b>					2,894,778	-