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**Annual Report on Activities Implemented
under the UN Trust Fund to End of Violence against Women
“Preventing and Combating Sexual and Gender Based Violence”
Joint Programme in Uruguay**

**Report of the Administrative Agent
for the period 1 January - 31 December 2013**

Multi-Partner Trust Fund Office
Bureau of Management
United Nations Development Programme
[GATEWAY: http://mptf.undp.org](http://mptf.undp.org)

31 May 2014

PARTICIPATING ORGANIZATIONS



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United Nations Development Programme (UNDP)



United Nations Educational, Scientific and Cultural Organization (UNESCO)



United Nations Population Fund (UNFPA)



United Nations Entity for Gender Equality and the Empowerment of Women (UNWOMEN)



International Organization for Migration (IOM)

CONTRIBUTORS



United Nations Entity for Gender Equality and the Empowerment of Women (UNWOMEN)

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INTRODUCTION

The **United Nations Trust Fund in Support of Actions to Eliminate Violence against Women (UN Trust Fund to EVAW)** is a leading multilateral grant-making mechanism devoted to supporting national and local efforts to end violence against women and girls. Established in 1996 by a UN General Assembly Resolution, the UN Trust Fund to EVAW is now administered by UN WOMEN. In 2008, the UN Trust Fund to EVAW began awarding grants on a competitive basis for Joint Programmes submitted by UN Country Teams.

The UN Trust Fund to EVAW is currently supporting eleven UNCT Joint Programmes using the pass-through funding modality, and the Multi-Partner Trust Fund Office (MPTF Office) of the United Nations Development Programme (UNDP) is serving as the Administrative Agent for six of these Joint Programmes. These six Joint Programmes are implemented in Bosnia and Herzegovina, China, the Former Yugoslav Republic of (FYR) Macedonia, Panama, Serbia and Uruguay. The MPTF Office receives, administers and manages contributions from the UN Trust Fund to EVAW, and disburses these funds to the Participating UN Organizations in accordance with the decisions of the Steering Committee. The Administrative Agent receives and consolidates the Joint Programme annual reports and submits it to the Steering Committee. Transparency and accountability of this UN Trust Fund operation is made available through the UN Trust Fund to EVAW web site at the MPTF Office GATEWAY at <http://mptf.undp.org/factsheet/fund/WAV00>.

This Annual Report for the Joint Programme “Uruguay unites to end violence against women, girls and adolescents” covers the period from 1 January to 31 December 2013. This report is in fulfillment of the reporting requirements set out in the Standard Administrative Arrangement (SAA) concluded between the MPTF Office and the Contributor. In line with the Memorandum of Understanding (MOU) signed by Participating Organizations, the report is consolidated based on information, data and financial statements submitted by Participating Organizations. It is neither an evaluation of the Joint Programme nor an assessment of the performance of the Participating Organizations. The report provides the Steering Committee with a comprehensive overview of achievements and challenges associated with the Joint Programme, enabling it to make strategic decisions and take corrective measures, where applicable.

The Consolidated EVAW UNTF Annual Financial Report as of 31 December 2013 which covers the six Joint Programmes administered by the MPTF Office is available at <http://mptf.undp.org/document/download/12865>.



ANNUAL NARRATIVE REPORT

1. PROJECT INFORMATION

Project Title: Uruguay unites to end violence against women, girls and adolescents

Implementing Organization: From the UNCT Uruguay: IOM, UNDP, UNESCO, UNFPA and UNWOMEN

Territory (ies)/Country (ies) of Project Implementation: Uruguay

Geographic Location of Implementation *specific site[s]*: Country-wide

Total Grant Approved: 989,999 (excluding AA fee)

Total Grant Received to Date: 989,999 (excluding AA fee)

Reporting Period: 1 Jan 2013 to 31 Dec 2013

2. EXECUTIVE SUMMARY

"Uruguay united to end violence against women and girls" started in early 2012 and will last until December 2014.

As the name indicates, this project encourages joint efforts and joint work between the key Uruguayan institutions that address, research, and respond to gender violence in the country. This initiative came as a proposal by the National Consultative Council for the Fight Against Domestic Violence (CNCLVD) and of the Comprehensive System for the Protection of Childhood and Adolescence Against Violence (SIPIAV)¹ and was channeled through the United Nations System in Uruguay and the Uruguayan Agency for International Cooperation.

It is worth mentioning that both governmental inter-institutional spaces count with the participation of diverse NGOs with profuse experience and legitimacy in the field of public policies focused on gender and generations based violence (GGBV).

¹ The CNCLVD and the SIPIAV are spaces that gather representatives of: Ministry of Interior, Ministry of Public Health, Judiciary, Ministry of Social Development (National Women's Institute), Ministry of Education and Culture, National Public Education Administration, Institute for Childhood and Adolescents of Uruguay, Congress of Mayors, Ministry of Housing and Public Works, Social Security Bank, Civil Society Organizations among other actors.

The advances of the project "Uruguay united" in 2013, concentrated on providing sustainability to the process initiated in the first year and further strengthening inter-institutional spaces such as the CNCLVD and the SIPIAV and their regional efforts throughout the country. The joint programme has enabled the national government to foster innovative cross fertilization processes between diverse governmental institutions focused on the topic. This synergy has strengthened the capacity of having an important impact on the design and implementation of integrated and integrative public policies in the field. Within this framework, the following achievements were reached by the end of the second year of the Project:

- The CNCLVD and the SIPIAV have deepened the conceptual debate on GGBV and have increased their coherence, their capacity to reach joint agreements and programme policies and actions in a more coordinated and integrated manner. The project was successful in creating 6 inter institutional working groups with representatives of the CNCLVD and the SIPIAV, as a strategy for the collective construction and implementation of its products and activities.
- To this date, institutional arrangements are in place in **all** departments of the country.
- Regional Commissions and Local Reception Committees are strengthened through support provided in the following areas:
 - ✓ Analysis and ownership of their commitments.
 - ✓ Participation of sectors that were initially absent from inter-institutional arrangements.
 - ✓ Strengthening of inter institutional work and articulation within the different sectors that comprise the response system to GGBV.
- There is a valuable recollection of previous studies and comparative analysis of different countries' legal frameworks based on international standards with their corresponding recommendations. This facilitates an impact in Parliament, within the framework of the reform of the Uruguayan Penal Code. It also promotes the debate among the different actors, identifying the critical bottlenecks in the national legislation and its application.
- A discussion process is taking place, for the first time ever, with the objective of establishing an inter institutional road map for situations of violence and sex crimes.
- Also for the first time ever, Uruguay will have a survey on the prevalence of GGBV, designed and implemented in a collaborative and inter institutional manner. The field work ended on December reaching the programmed goals.
- Within the framework of the Project, the CNCLVD and the SIPIAV carried out a series of key activities that generated inputs for the design and implementation of a Communication Strategy for the prevention and eradication of GGBV. The following progress was achieved:
 - ✓ Quantitative analysis on GGBV in the Uruguayan media.
 - ✓ Qualitative analysis on media and information sources in the treatment of GBV.
 - ✓ Design of a strategy and communication plan for the prevention and eradication of GBV.
 - ✓ Training and sensitization on GGBV to journalists through different proposals such as training sessions and grants for journalistic research on GGBV.
- The CDLVD and CRL were provided with conceptual and instrumental tools to approach specific problems related to GGBV such as trafficking for sexual exploitation.

3. PROJECT CONTEXT

The report of 2012 signaled the very significant reduction of promised resources by the majority of the associated Agencies as the main issue affecting the implementation of the Project. This compromised the achievement of the planned activities which were intended to create conditions for future sustainability.

The year 2013 was also affected by the need to make adjustments as a consequence of the above mentioned budget costs. This had an effect on the whole Project, but most particularly on Result 1: strengthening of inter institutional capacities and territorial policies in GBV.

Moreover, following the analysis of the Results and Resource Framework (RRF), the allocation of funds to the Coordination post was observed by the Trust Fund. It must be noted that the Project was designed and approved with the inclusion of this function in its budget, as per the Delivering as One model, which is considered a successful strategy for the implementation of inter-agency Joint Programmes in the country. This observation implied a series of unforeseen revisions and adjustments, the management and follow up of the Project via two different matrices: the original and the RRF (requested but not approved) plus additional efforts to find a possible solution to this situation. The year 2013 went by under these circumstances, and by the end of the year a satisfactory solution was found by agreeing to a reversion of the funds provided by the Agencies. In 2014 all expenses of the Coordination post are to be covered by Agency funds.

With reference to the Second National Plan to end violence, a key condition for the implementation of the project, it is still being developed by national authorities. This resulted in the postponement of some activities and their expected results.

4. PROJECT GOAL(S)

Outcome 1. Institutional capacities of the CNCLVD and the SIPIAV have been strengthened to improve the integrated approach to GBV and contribute to the National Strategy on GBV.

Outcome 2. Uruguay has a project to reform of the national legal framework on GBV with support from the majority of parliament.

Outcome 3. Uruguay has timely, reliable and consensual information on GBV.

Outcome 4. Government bodies and the civil society organizations constantly improve GBV prevention and rights advocacy mechanisms through communication and training.

5. PROJECT STRATEGIES

The main focus of this joint project is preventing, punishing and eradicating GBV and its purpose is to contribute to the implementation of the National GBV Strategy. This Strategy will become operational through the Second Plan for the Fight Against GBV, proposing a comprehensive model to coordinate prevention, protection, assistance and rehabilitation actions. In order to achieve this, it is necessary to modify the ideological systems and cultural patterns that sustain and legitimize gender inequality and violent relationship models. An essential requirement in this process is the analysis and the gradual transformation of public policies and institutional practices from a gender-based perspective through the involvement of stakeholders at all levels.

The care model must be based on the coordination between CNCLVD and SIPIAV in order to attain: gender mainstreaming, participatory decentralization, inter-sector and intra-sector integration, the generation of knowledge and the adaptation of legal provisions. Therefore, the highest level governmental authorities need to be engaged, in the understanding that the implementation of this project will only be possible if there is a political will to place it as a priority in the political agenda.

CSOs, social networks and public service operators are key actors in identifying needs, adapting proposals, and monitoring policies. This participatory strategy will have a decentralization and local development orientation. The identification and engagement of key actors at the local level, the strengthening of positive leadership and the support for conflict resolution will be paramount aspects. Regional and national exchange instances, as well as the necessary technical and political support will strengthen the cooperation and involvement of locally-based actors. Moreover, intra-sector comprehensiveness and integration will be enabled by promoting the coordination among sector policy makers at all the stages: design, planning, execution and monitoring. An important aspect is to formulate a communication strategy that can ensure the appropriate flow of information and strengthen sector capacity to respond.

The participation of actors with profound local roots in all the stages is a core feature because it enables the effective territorialization of the public sector policies related to Public Health, Security, Education, *inter alia*. This strategy will serve as input for the development of regional and local capacities to help raise awareness and create accountability and the strengthening of technical capacity to permit the maintenance of an operational structure for the implementation and development of policies to address GBV that are suited to local characteristics and needs. This will further the scope of the Second National Plan in its territorial dimension, generating operative plans in the 19 Departments of the country.

The generation of knowledge to provide evidence on GBV issues will enhance the definition of targets for GBV policies, by compiling, systematizing and generating relevant and substantial information. This will be enabled by the design and implementation of a streamlined and effective follow up and evaluation plan.

A comprehensive legal framework is an essential part of the system of rights for its promotion, defense and protection. As described above, Uruguay has a vast body of law; however, the enhancement of these advances represents a challenge at the short and mid-term. The generation of spaces for discussion and building social, political and technical consensus will be the strategy used to attain widespread agreement for the review and adaptation of the legal framework on GBV.

The application of these strategies entails risks due to the variety of actors involved and the multiplicity of territories covered. Both the CNCLVD and the SIPIAV are diverse themselves: their composition, the competencies of the institutions that compose them, the various institutional backgrounds and the localities they reach within the country. Therefore, it will be necessary to mitigate territorial and sector risks that could delay or fragment the coordination process by following up and evaluating the coordination spaces planned.

Finally, the implementation of this joint project is conducted as part of the UN System overall strategy as articulated in the UNDAF and its Action Plan (UNDAP) and focuses on Priority Area 4 “Consolidating democratic governance at the national and local levels through citizen participation, the strengthening of State institutions and the national system for the comprehensive protection of human rights, pursuant to the declarations and agreements ratified by Uruguay”, and on UNDAF Direct Outcome 4.2 “The State, with the broadest participation of civil society, will have advanced in the design and implementation of policies and mechanisms for the prevention, detection and care of violence against victims of intra-family violence with an emphasis on women, adolescents, girls and boys”.

6. PROJECT OUTCOMES & OUTPUTS

6.1: Progress towards Expected Outputs

EXPECTED OUTCOME 1	Institutional capacities of the CNCLVD and the SIPIAV have been strengthened to improve the integrated approach to GBV and contribute to the National Strategy on GBV.	
EXPECTED OUTPUT 1.1	Second National Plan against Domestic Violence validated by CNCLVD and SIPIAV, disseminated and strengthened in terms of budget.	
INDICATOR 1.1.1	Decree of the Executive Branch to approve the Second National Plan against Domestic Violence	
INDICATOR 1.1.2	Performance indicators of the Second National Plan integrated to the national budget	
INDICATOR 1.1.3	Specific lines assigned to GBV in the National Budget	
Planned Activities	Actual Activities	
Activity 1.1.1 Meetings with authorities and policy decision makers to validate the Second National Plan which is already under preparation.	Not applicable to 2013	
Planned budget 1.1.1 TF USD 0	Expenditure TF USD 0	Balance TF USD 0
Activity 1.1.2 Meetings with managers and agencies in the areas of Planning and Budget to generate commitment of resources	Not applicable to 2013	
Planned budget 1.1.2 TF USD 0	Expenditure TF USD 0	Balance TF USD 0
Activity 1.1.3 Intensive countrywide dissemination of the Second National Plan Against Domestic Violence.	Not applicable to 2013:	

Planned budget 1.1.3 TF USD 26.000	Expenditure TF USD 0	Balance TF USD 26.000
Activity 1.1.4 Supporting the planning process of the Annual Budget Review for obtaining resources from the National Budget for implementing the Second Plan	Not applicable to 2013	
Planned budget 1.1.4 TF USD 4.000	Expenditure TF USD 0	Balance TF USD 4.000
Activity 1.1.5 Supporting the preparation of the operational sectoral plans	Not applicable to 2013	
Planned budget 1.1.5 TF USD 0	Expenditure TF 0	Balance TF 0
PROGRESS TOWARDS EXPECTED OUTPUT 1.1		
The activities under this output are subject to the existence of a Second National Plan which is in the process of being defined. The activities listed were postponed to 2014.		
Planned Budget Output 1.1 TF 2013 USD 30,000	Expenditure Output 1.1 TF USD 0	Balance Output 1.1 TF USD 30,000
Remaining from 2012		TF USD 6.000
EXPECTED OUTPUT 1.2	Inter-sectoral coordination instances between the territorial representations of the CNCLVD and SIPIAV in place.	
INDICATOR 1.2.1	Technical team working to strengthen and coordinate the CNCLVD and SIPIAV	
INDICATOR 1.2.2	Integrated operational Department plans between CNCLVD and SIPIAV	
Planned Activities	Actual Activities	

<p>Activity 1.2.1 Two technical consultancies hired to strengthen the CNCLVD and SIPIAV</p>	<ul style="list-style-type: none"> • Recruitment of two National Technical Assistants. • Monitoring and supporting the work being performed in the four regions. • Workshops at departmental locations to strengthen the Departmental Committees for the Fight Against Domestic Violence (CDLVDs) and Local Reception Committees (CRLs). • Preparation of research papers for CNCLVD and SIPIAV affairs. 16 (2013), 6 (2012) Total: 22 records (see section O) • Design monitoring and evaluation matrices of sector participation in the inter-spaces of SIPIAV and CNCLVD. • Participation in the design and organization of the Training Sessions in GBV (18 and 21 January 2013), 4 sessions on the design of departmental strategies in GVB 2013 (February and March 2013); Measures for Life and Coexistence at territorial level (June 3, 2013), Regional Meetings (October 21 and November 1, 2013), Session on conceptual agreements with CNCLVD and SIPIAV (August 27, 2013). 	
<p>Planned budget 1.2.1 TF: USD 0</p>	<p>Expenditure TF: USD 52.958,17</p>	<p>Balance TF: USD 0</p>
<p>Activity 1.2.2 Four regional technical coordinators hired for strengthening the Commissions and Committees of SIPIAV in the local level</p>	<ul style="list-style-type: none"> • Recruitment of four Regional Technical Assistants. The country's 19 departments are grouped into four regions where the assistants (one for each region) develop their tasks. • Articulation with key stakeholders in the territories. • Survey 2013 of the participation of the agency in the areas of CDLVDs and CRLs of the 19 departments • Participation in 2 training sessions on "Intersecting gender and generations in GVB". • Design of 19 departmental strategies for strengthening CDLVDs and CRLs (4 inter institutional workshops in February and March 2013) • Inter institutional session on measures for life and coexistence for addressing GVB at regional level (June 3, 2013) • Support activities between CDLVDs and CRLs • Joint planning of commemorative events for the International Day for the elimination of violence against women (Nov 25). • Systematic reporting of visits and activities in the territory (bi-monthly reporting) • Organization and support provided to 2 Regional Meetings of CDLVD and CRL (October 21, 2013 Regional Meeting – city of Mercedes; November 1, 2013 – Regional Meeting – city of Durazno) • Production of Documents for systematization: Outcome Reports on the Regional Meetings (2), Final Report on the recommendations for territorial policies on GBV. 	
<p>Planned budget 1.2.2 TF: USD 71.999</p>	<p>Expenditure TF: USD 75.723.10</p>	<p>Balance TF: USD 0</p>
<p>Activity 1.2.3 Purchase of computer equipment for the technical secretariat of the</p>	<ul style="list-style-type: none"> • Purchase of equipment supplies, pending from 2012. 	

CNCLVD and strengthening in the local level		
Planned budget 1.2.3 TF: USD 0	Expenditure TF: USD 184	Balance TF: USD 0
Activity 1.2.4 Follow up meetings with the Province Commissions, SIPIAV Committee, regional coordinators and national technical assistants	<ul style="list-style-type: none"> • Coordination meetings between SIPIAV, CNCLVD and the Project Coordinator Unit. Total: 9 • Coordination and ongoing monitoring of work in the territory with the National Technical Assistants and the Project Coordination. 	
Planned budget 1.2.4 TF: USD 6,000	Expenditure TF: USD 0	Balance TF: USD 6.000
Activity 1.2.5 Meetings with the Province Commissions, SIPIAV Committee and the regional coordinators to consolidate the Second National Plan against Domestic Violence	To be accomplished in 2014.	
Planned budget 1.2.5 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 1.2.6 National joint activities between the CNCLVD and SIPIAV	<ul style="list-style-type: none"> • Regional Meetings between CDLVD and CRL (October 21, 2013, city of Mercedes, 105 participants, November 1, 2013, city of Minas, 111 participants). Total participants: 216. • National Meetings organized jointly between CDLVD and CRL. Total 2013: 41 	
Planned budget 1.2.6 TF USD 800	Expenditure TF USD 2.144	Balance TF USD -
Activity 1.2.7 Preparation of operational Department plans	<ul style="list-style-type: none"> • Developed within the framework of the Regional Technical Support provided to the CDLVD. Number of Departments with plans: 19 (100%) 	
Planned budget 1.2.7 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 1.2.8 Presentation of the operational Department plans to the community	<ul style="list-style-type: none"> • Developed within the framework of the Regional Technical Support provided to the CDLVD. 	

Planned budget 1.2.8 TF: USD 2,600	Expenditure TF: USD 0	Balance TF: USD 0
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Additional activities:

Creation of an inter-institutional working group for the monitoring and follow up of Product 1.2. Total of meetings: 20.

<p>PROGRESS TOWARDS EXPECTED OUTPUT 1.2</p>	<p>The technical teams assigned to further strengthening the coordination between SIPIAV and CNCLVD at the national and territorial levels, attained the following:</p> <ul style="list-style-type: none"> • Advances in the process of articulation and inter institutional strengthening of CNCLVD and SIPIAV within each institution and between each other: reintegration of institutions that were absent from inter institutional working groups, the reinstallation of institutional arrangements that had ceased to function and the installation of new ones covering all the departments throughout the country. This greater cohesion and coordination allowed for the creation of a strategic alliance with national and regional measures to fight GGBV. • Advances in the thematic agenda of CNCLVD and SIPIAV through the discussion of specific work-related documents. • Advances in the conceptual discussion process for the planning of integral policies on GBV including the generational perspective: a conceptual and political agreement was reached, through instances of debate, to incorporate the gender and generations perspective in policies, plans and programmes. The inter-institutional capacities were strengthened through agreements on the design and planning of Departmental Strategies on GBV for its implementation throughout 2013. • Strengthening of the territorial structure to address GBV through the reactivation and strengthening of the CDLVD, support provided to the creation of new CRL. • Advances in the process of articulation and inter-institutional strengthening of territorial policies on GBV developed by CDLVD and CRL (the support and advice provided to inter-institutional strengthening was supplied with the active presence of the Regional Technical Assistants which participated in 94% of the meetings in the localities). As consequence of these actions there was a sustained participation of sector representatives in the inter institutional working groups, the definition of agreements and decision making processes, the joint agreement on an agenda of contents and activities to be developed, a greater ownership of the commitments and a stronger planning exercise. • Design of a set of indicators for the evaluation of the territorial strengthening process. Operational (formal aspects, ownership of commitments, conceptual debate, touchdown of strategic policies), inter sector participation and organization of joint activities. According to the internal evaluation, formal aspects were improved in 74% of the Departments of the country, a high ownership of commitments was achieved in 90% of the Departments and 68% accomplished a high level of conceptual debate. There was an increase in the participation of different sectors and there was an improvement in the joint work within the framework of the commemorative dates (from 5 activities
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	<p>carried out in 2012 to 41 throughout the year 2013).</p> <ul style="list-style-type: none"> Sustainability of the process initialized in 2012 driven by the First National Meeting between CDLVD and CRL. The Second National Meeting was organized in a two-days session (October 21 and November 1 2013) in the field. 	
Planned Budget Output 1.2 TF 2013: USD 81.400	Expenditure Output 1.2 TF: USD 128. 681	Balance Output 1.2 TF: USD 46,737
Remaining funds from 2012.		

EXPECTED OUTCOME 2	Uruguay has a project to reform the national legal framework on GBV with support from the majority of parliament.
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EXPECTED OUTPUT 2.1	Comparative study of the legal frameworks of countries with greater development in gender and rights issues and definition of existing legal gaps.
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INDICATOR 2.1.1	Comparative study of legal frameworks
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Planned Activities	Actual Activities
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Activity 2.1.1 Consultancy for the comparative study and the methodological design of the draft project regulatory basis	<ul style="list-style-type: none"> Research, study and proposals by the Team of Consultants Study on the review of regulations on GGBV consisting of the following reports: <ul style="list-style-type: none"> <i>a) Mapping of legal gaps and contradictions in regulations on generations and gender based violence.</i> <i>b) Report on the comparative study of the legal framework on generations and gender based violence.</i> <i>c) Report on the conclusions and recommendations on generations and gender based violence.</i> <i>d) Wording proposal for articles to be substituted in the projects of Penal Code and Penal Process, with their respective statement of reasons.</i>
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Planned budget 2.1.1 TF: USD 0	Expenditure TF: USD 13.787	Balance TF: USD 0
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Activity 2.1.2 Sectoral and inter-sectoral workshops with key stakeholders from different bodies with expertise in GBV	<ul style="list-style-type: none"> Design and organization of 3 Working Tables: Table 1 (08/30/13), Table 2 (11/08/13), Table 3 (11/18/13). Total number of participants: 148.
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Planned budget 2.1.2 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.1.3 Meetings with various stakeholders of the Judiciary	<ul style="list-style-type: none"> Achieved through the inter-institutional working group (20 meetings) 	
Planned budget 2.1.3 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.1.4 Meetings with the Women's Legislative Caucus and the Parliament's Gender and Human Rights Commissions	<ul style="list-style-type: none"> Achieved through the inter-institutional working group (3 meetings, November – December 2013) 	
Planned budget 2.1.4 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.1.5 Public presentation of the report and discussion with key stakeholders	<ul style="list-style-type: none"> To be carried out in 2014 	
Planned budget 2.1.5 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0

Additional activities:

- Setting of an Inter-institutional Working Group for the follow up and monitoring of Product 2.1.
Total meetings: 20

PROGRESS TOWARDS EXPECTED OUTPUT 2.1	<p>The following progress resulted from the work carried out by the team of consultants, the 3 working tables and the inter-institutional working group for the follow up and monitoring of the Result:</p> <ul style="list-style-type: none"> Generation of a debate round the following axes: 1) Address penal reform and the reform of penal procedure from a GBV perspective. 2) Systems of protection and protection measures from a GBV perspective 3) GVB and education systems, health systems and institutions for protection. The working tables achieved their objective of building alliances to promote changes to the current regulations on GGBV. The participating institutions appreciated the process in terms of its pertinence in the current national context, the participation of diverse sectors, key stakeholders, and the high level of commitment and debate achieved. Discussion and interchange processes were activated in CNCLVD and SIPIAV, with the objective of achieving a position that will enable the realization of their commitments.
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Planned Budget Output 2.1 TF 2013: USD 0	Expenditure Output 2.1 TF: USD 13.787	Balance Output 2.1 TF: USD 0
Remaining funds from 2012.		

EXPECTED OUTPUT 2.2	Report on recommendations for the adaptation of existing legal provisions in the area of GBV.	
INDICATOR 2.2.1	Recommendations for adapting the current legal framework on the issue of GBV incorporates the consultation of key stakeholders, including CNCLVD and SIPIAV, among others	
Planned Activities	Actual Activities	
Activity 2.2.1 Recruitment of technical assistance for the preparation of a Report of Recommendations	<ul style="list-style-type: none"> This activity was included under Product 2.1. 	
Planned budget 2.2.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.2.2 Workshops between CNCLVD and SIPIAV and Members of Parliament for presenting the results of the report and evaluating possible adjustments to the current legal framework	<ul style="list-style-type: none"> This activity was included under Product 2.1. 	
Planned budget 2.2.2 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.2.3 National seminar for presenting the results	<ul style="list-style-type: none"> To be conducted in 2014 	
Planned budget 2.2.3 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 11,000
Activity 2.2.4 Adapting the recommendations to the draft project of reform for subsequent	<ul style="list-style-type: none"> To be conducted in 2014 	

presentation		
Planned budget 2.2.4 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0

PROGRESS TOWARDS EXPECTED OUTPUT 2.2	The team of consultants hired for the review of regulations produced a report on the recommendations which gathers the main issues discussed at the working tables. They also proposed substitute articles for the draft project of reform of the Penal Code and the Penal Process, with their respective statement of reasons.	
Planned Budget Output 2.2 TF 2013: USD 0	Expenditure Output 2.2 TF: USD 0	Balance Output 2.2 TF: USD 0

EXPECTED OUTPUT 2.3	Institutional action roadmap in cases of violence and sexual crimes.	
INDICATOR 2.3.1	Integrated action roadmap in cases of violence and sexual crime	
Planned Activities	Actual Activities	
Activity 2.3.1 Technical assistance for reviewing legal provisions and proposing actions on violence and sexual crime	<ul style="list-style-type: none"> This product was achieved as part of the activities carried out by the Consulting Team for Product 2.1. 	
Planned budget 2.3.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.3.2 Holding a workshop with technicians from all the institutions with expertise on the subject, to study proposals and present the progress of the review	<ul style="list-style-type: none"> Selection and hiring of a company to support the organization, convening and reporter ship of the Dialogue Tables. These Dialogue Tables summoned various actors with the objective of endorsing an inter-institutional agreement for a road map to be followed in cases of violence and sexual crimes. The activity was developed in 2013 with UNFPA core funds. 2 Round Tables to discuss and develop inter-institutional agreements (First Round Table: 10/30/13, Second Round Table: 12/2/13). Total Participants: 70. 	
Planned budget 2.3.2 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.3.3 Validation of the study and the	To be conducted in 2014	

proposed action roadmap for application		
Planned budget 2.3.3 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.3.4 Publication of a report on the study	To be conducted in 2014	
Planned budget 2.3.4 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 2.3.5 Public presentation of the publication for key stakeholders	To be conducted in 2014	
Planned budget 2.3.5 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0

Additional activities:

Set up of an inter-institutional working group for the follow up and monitoring of Product 2.2. Total of meetings: 27.

PROGRESS TOWARDS EXPECTED OUTPUT 2.3	An inter-institutional working group was set up. Throughout 2013 the following results were achieved: <ul style="list-style-type: none"> • First draft of a background paper that contributes to the debate on the main guidelines for a road map to be followed in cases of violence and sex crimes. • Design and set up of 2 Dialogue Tables • Selection and hiring of a company to support the organization, convening and reporter ship of the Dialogue Tables. 	
Planned Budget Output 2.3 TF 2013: USD 0	Expenditure Output 2.3 TF: USD 0	Balance Output 2.3 TF: USD 0

EXPECTED OUTCOME 3	Uruguay has timely, reliable and consensual information on GBV.
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EXPECTED OUTPUT 3.1	Survey of the GBV prevalence conducted and findings published.
INDICATOR 3.1.1	Information about GBV is up-to-date, analyzed and accessible
Planned Activities	Actual Activities

Activity 3.1.1 Design of the Survey form	<ul style="list-style-type: none"> • Set up of an inter-institutional working group to design the survey. • Technical Assistance from INEGI Mexico to advice and support the design and conduction of the survey. 	
Planned budget 3.1.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 3.1.2 Training and capacity building of survey interviewers	<ul style="list-style-type: none"> • Selection of candidates to be trained to conduct the survey. • Design of training courses for the selected candidates who will carry out the survey's field work. • Training sessions of 40 hours a week (4 4 groups) in August 2013 given by the Working Team. Participants: 107. 	
Planned budget 3.1.2 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 3.1.3 Field work implementation	<ul style="list-style-type: none"> • Field work conducted throughout September – December². 	
Planned budget 3.1.3 TF: USD 110.000	Expenditure TF: USD 110.000	Balance TF: USD 0
Activity 3.1.4 Recruitment of technical assistance for processing the information and elaboration of the survey	<ul style="list-style-type: none"> • Endorsement of an Agreement between the Ministry of Social Development (the National Women's Institute) and the National Statistics Institute for the analysis of the collected data. This activity will be carried out in 2014. 	
Planned budget 3.1.4 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 3.1.5 Publication of report	<ul style="list-style-type: none"> • To be conducted in 2014 	
Planned budget 3.1.5 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 3.1.6 Result dissemination activities	<ul style="list-style-type: none"> • To be conducted in 2014 	
Planned budget 3.1.6 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0

Additional activities:

Set up of an inter-institutional working group for the follow up and monitoring of Product 3.1. Total of

² The first national survey on GVB and violence across generation's prevalence finished its field work on December 20, 2013. To this date (March 2014) data is being processed. The publication of results is expected to occur in the current year 2014.

meetings: 40.

PROGRESS TOWARDS EXPECTED OUTPUT 3.1		
<p>An inter-institutional working group was set up. Throughout 2013 the following results were achieved:</p> <ul style="list-style-type: none"> • Agreement on the conceptual framework for this First National Survey on the GGBV prevalence. • Identification of similar experiences. • Set up a consultation process with INEGI Mexico, given its experience in the field. • Set up and agree on objectives, methodologies and characteristics of the sample (target population, age range, types of violence to be surveyed, territorial references, indicators, etc). • Formulation, design, and elaboration of the survey's questionnaire. • Preparation and set up of the field work: call for, selection and training of interviewers and supervisors. • The field work started in September 2013 and was completed by December 2013, reaching the goals set in terms of surveys conducted according to the defined sample. 		
Planned Budget Output 3.1 TF 2013: USD 110.000	Expenditure Output 3.1 TF: USD 117.000	Balance Output 3.1 TF: USD 0
<p>Remaining funds from 2012 jointly with resources from Result 4 that were not executed.</p>		

EXPECTED OUTPUT 3.2		
<p>System of GBV indicators agreed upon by CNCLVD and SIPIAV.</p>		
INDICATOR 3.2.1		
<p>% of CNCLVD and SIPIAV agencies that agree to a standardized system of indicators on GBV</p>		
Planned Activities		
Actual Activities		
<p>Activity 3.2.1 Round tables for discussing the use of indicators nationwide</p>		
<p>It is expected that Output 3.1 will have higher costs than anticipated. Therefore, the Management Committee reassigned funds from Output 3.2 to Output 3.1.</p>		
Planned budget 3.2.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
<p>Activity 3.2.2 Workshops with technical support to agree on national indicators</p>		
<p>It is expected that Output 3.1 will have higher costs than anticipated. Therefore, the Management Committee reassigned funds from Output 3.2 to Output 3.1.</p>		
Planned budget 3.2.2	Expenditure	Balance

TF: USD 2,000	TF: USD 0	TF: USD 2,000
Activity 3.2.3 Report with indicators agreed and their corresponding channels for dissemination and application	It is expected that Output 3.1 will have higher costs than anticipated. Therefore, the Management Committee reassigned funds from Output 3.2 to Output 3.1.	
Planned budget 3.2.3 TF: USD 5,000	Expenditure TF: USD 0	Balance TF: USD 5,000

PROGRESS TOWARDS EXPECTED OUTPUT 3.2	This outcome will not be implemented autonomously, since it is an intrinsic element of the survey of the gender and generations based violence prevalence (3.1) which is under implementation. This decision was jointly taken between the national counterparts and the UNS in Uruguay.	
Planned Budget Output 3.2 TF 2013: USD 0	Expenditure Output 3.2 TF: USD 0	Balance Output 3.2 TF: USD 0
EXPECTED OUTCOME 4	Government bodies and the civil society organizations constantly improve GBV prevention and rights advocacy mechanisms through communication and training.	

EXPECTED OUTPUT 4.1	CNCLVD and SIPIAV develop and implement a nationwide communication strategy.
INDICATOR 4.1.1	Nationwide communication strategy.
Planned Activities	Actual Activities
Activity 4.1.1 Design of the communication strategy for CNCLVD and SIPIAV	<ul style="list-style-type: none"> • Qualitative Study on GGBV in the Media. Finalized and results presented. • Quantitative Study on GGBV in the Media. Finalized and results presented. • Communication Strategy and Plan GGBV. Finalized and final report presented. • Working session to present the investigation studies on GGBV to the media (quantitative and qualitative studies) alongside the presentation of the products produced by the winners of the grants for journalistic research (Product 4.2).

Planned budget 4.1.1 TF 2013: USD 0	Expenditure TF: USD 19.761	Balance TF: USD
Activity 4.1.2 Prepare communication materials about the results of the project and the activities carried out by the CNCLVD and SIPIAV	<ul style="list-style-type: none"> • Purchase of supplies to support joint activities. • Purchase of supplies for communication purposes. • Support the organization, convening and development of the Regional Meetings. 	
Planned budget 4.1.2 TF 2013: USD 35.500	Expenditure TF: USD 17.175	Balance TF: USD 18,325
Activity 4.1.3 Communication strategies developed at the Department level	<ul style="list-style-type: none"> • Support the dissemination and implementation of joint activities by CDLVD and CRL in the field (including the commemorations during the month of November: International Day of the Rights of the Child, November 20, International Day for the elimination of violence against women, November 25). Total activities in 2013: 41 • Training and communication activities to support the First Survey on GGBV prevalence. 	
Planned budget 4.1.3 TF 2013: USD 71.000	Expenditure TF: USD 19.293	Balance TF: USD 51.707

PROGRESS TOWARDS EXPECTED OUTPUT 4.1	The studies and communication strategy designed on GBV showed the need to integrate several products and activities within the Project, as part of such strategy. This integrating perspective enabled the synergy among results, at the central activities as well as the on the field activities. The studies also evidenced the need to give greater visibility to CNCLVD and SIPIAV and their territorial expressions, proposal which will be taken up in 2014.	
Planned Budget Output 4.1 TF 2013: USD 106.500	Expenditure Output 4.1 TF: USD 56.229	Balance Output 4.1 TF: USD 50.271

EXPECTED OUTPUT 4.2	Tool for addressing GBV appropriately developed for the media and journalists' awareness achieved.
INDICATOR 4.2.1	Tool for the media to address GBV appropriately
INDICATOR 4.2.2	% of journalists members of the Uruguayan Press Association (APU) becoming aware of the GBV issue through the tool.
Planned Activities	Actual Activities

Activity 4.2.1 Hiring technical assistance for developing a manual with guidelines for appropriate treatment of GBV news	<ul style="list-style-type: none"> Manual on gender and generations perspective for journalists. Its design draws on the courses for journalists carried out in 2012. 	
Planned budget 4.2.1 TF 2013: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 4.2.2 Holding workshops with journalists to prepare the manual	<ul style="list-style-type: none"> Conducted in 2012. 	
Planned budget 4.2.2 TF 2013: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 4.2.3 Publish and distribute the manual	<ul style="list-style-type: none"> Call for and selection of a company for the design and production of a compilation of the Project's communication products (Quantitative Study, Qualitative Study, Communication Strategy, Grant for journalistic research, Manual for journalists and mass media). 	
Planned budget 4.2.3 TF 2012: USD 8,333	Expenditure TF: USD 0	Balance TF: USD 8,333

Additional Activities

- 1 grant for journalistic research on GBV. Total of submissions received: 22. Winners: 6 (2 written press, 1 radio, 1 TV, 2 departmental media).
- 1 training on GBV and communications, designed for grants applicants. Total participants: 22.
- Set up of an inter-institutional working group on communications for the follow up and monitoring of products and activities of Result 4.

PROGRESS TOWARDS EXPECTED OUTPUT 4.2	An International Seminar for journalists and communicators was developed through 4 courses (two in Montevideo and two outside the capital). It focused on the importance of including the emphasis on Rights, Gender and Generations in the information processing journalism. Over 150 people participated.	
Planned Budget Output 4.2 TF 2013: USD 8.333	Expenditure Output 4.2 TF: USD 22.713	Balance Output 4.2 TF: USD 15,675
Remaining funds from 2012.		

EXPECTED OUTPUT 4.3	Ownership of the Secretary General Campaign at the local level.
INDICATOR 4.3.1	Number of activities adapted and carried out at the Department level within the framework of the campaign of the Secretary General

Planned Activities	Actual Activities	
Activity 4.3.1 Awareness-raising activities at the local level defined by the Province GBV Commissions and the SIPIAV Committee as part of the ACTIVATE Uruguay campaign	<ul style="list-style-type: none"> Support for joint activities between the CDLVDs and CRLs on the commemoration of the International Day to eliminate violence against women, November 25. Total of Departments that carried out activities: 19 (100%). 	
Planned budget 4.3.1 TF: USD 9.000	Expenditure TF: USD 0	Balance TF: USD
Activity 4.3.2 Dissemination of the messages and materials generated by the Activate Uruguay campaign in every locality in the country	<ul style="list-style-type: none"> Campaign costs (banners, photographs). 	
Planned budget 4.3.2 TF 2013: USD 3.333	Expenditure TF: USD 16.452	Balance TF: USD

PROGRESS TOWARDS EXPECTED OUTPUT 4.3	The inter-institutional spaces devoted to the problem of gender and generational-based violence were able to advance in the joint planning process started in 2012. 5 Departments coordinated their joint activities in 2012, by the end of 2013, 41 instances of joint work were carried out in the field throughout the 19 Departments of the country.	
Planned Budget Output 4.3 TF: USD 12,333	Expenditure Output 4.3 TF: USD 16.452	Balance Output 4.3 TF: USD 0
Remaining funds from 2012.		

EXPECTED OUTPUT 4.4	Training of trainers and operator in GBV in place.
INDICATOR 4.4.1	Number of Departments covered with GBV workshops
Planned Activities	Actual Activities
Activity 4.4.1 Training	<ul style="list-style-type: none"> Assessment on the training and education against violence conducted

of trainers for local health operators, the judiciary system and other bodies that work with GBV	by institutions members of CNCLVD and SIPIAV.	
Planned budget 4.4.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0

PROGRESS TOWARDS EXPECTED OUTPUT 4.4	This preliminary assessment on the training and education against violence instances conducted by institutions members of CNCLVD and SIPIAV produced useful inputs to analyze the actions taken in the past years, especially by the State.	
Planned Budget Output 4.4 TF 2012: USD 0	Expenditure Output 4.4 TF: USD 0	Balance Output 4.4 TF: USD 0

EXPECTED OUTPUT 4.5	Actions for the prevention of trafficking in persons in place.	
INDICATOR 4.5.1	Number of Departments with workshops on trafficking	
Planned Activities	Actual Activities	
Activity 4.5.1 Nationwide training of trainers of INAU social operators	<ul style="list-style-type: none"> Design and implementation of a course on trafficking for sexual exploitation directed at CDLVD and CRL from 8 Departments (Paysandú, Río Negro, Colonia, Artigas, Rocha, Rivera, Cerro Largo and Maldonado). Total participants: 68. 	
Planned budget 4.5.1 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 4.5.2 Systematization of the survey of experiences nationwide	<ul style="list-style-type: none"> To be conducted in 2014. 	
Planned budget 4.5.2 TF: USD 0	Expenditure TF: USD 0	Balance TF: USD 0
Activity 4.5.3 Preparation of outreach materials for the prevention of trafficking	<ul style="list-style-type: none"> To be conducted in 2014. 	
Planned budget 4.5.3	Expenditure	Balance

TF: USD 0	TF: USD 0	TF: USD 0
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PROGRESS TOWARDS EXPECTED OUTPUT 4.5	The inter-institutional working group set up for this Product identified which Departments were most exposed to the problematic and explored their basic needs in order to improve the actions conducted. Within this framework, it designed and developed a proposal for conceptual and instrumental training, achieving high levels of participation and involvement among participants.	
Planned Budget Output 4.5 TF 2013: USD 44.000	Expenditure Output 4.5 TF: USD 21.904	Balance Output 4.5 TF: USD 22.096

6.2: Progress towards Expected Outcomes

EXPECTED OUTCOME 1: Institutional capacities of the CNCLVD and the SIPIAV have been strengthened to improve the integrated approach to GBV and contribute to the National Strategy on GBV.

INDICATOR 1.1: Number and frequency of joint national and regional instances of coordination between CNCLVD and SIPIAV which will contribute to the design and implementation of the National Strategy on GBV.

The process initialized in the first year of the Project showed progress and reached new challenges throughout 2013. The sustainability of the inter-institutional working groups set up to follow up and monitor the products was key to achieving results. Within this framework, further development of the conceptual and operative basis to integrate the gender and generations dimensions into the violence problematic was sought, as well as an increase in the comprehensiveness of policies and their actions through inter-institutional construction. The following constitutes evidence of this process:

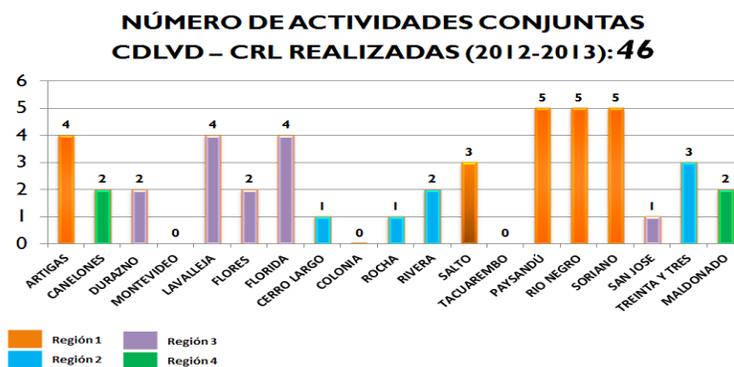
- Conceptual and political agreement was achieved to address policies on violence related to gender, childhood and adolescence in an comprehensive manner, under the umbrella of GGBV
- The CNCLVD and the SIPIAV jointly set an agenda of priorities, which lead to the drafting of the document “Measures for life and coexistence” which guides the commitments and actions in the field of GGBV.
- Strategic lines of action were agreed for inter institutional territorial entities.
- Interaction between the national and regional entities was ensured through Regional Meetings that foster dialogue, debate and call for more collaborative and comprehensive actions.

At the national level:

Nº	Activity	Date	Participants
1	Training of reference teams in the field	18 and 21/Jan/13	12
2	Departmental Strategies Region 2	18/Feb/13	15
3	Departmental Strategies Región 3	25/Feb/13	15
4	Departmental Strategies Región 4	26/Feb/13	15
5	Departmental Strategies Región 1	15/Mar/13	15
6	Working session: Measures for Life and Cohexistence	3/Jun/13	12
7	Working session: Conceptual Agreements on GBV	27/Aug/13	25
8	Regional Meeting - Mercedes	21/Oct/13	105
9	Regional Meeting - Minas	1/Nov/13	111

At the regional level:

With the start of the Project, 5 joint meetings were carried out by the end of 2012. Likewise, by the end of 2013, the joint meetings were 41. The following graphic details the number of activities and their territorial distribution.



EXPECTED OUTCOME 2: Uruguay has a project to reform the national legal framework on GBV with support from the majority of Parliament.

INDICATOR 2.1: Project to reform the national legal framework on GBV.

INDICATOR 2.2: % of Parliament Members to whom the proposal of the reform of the national legal framework on GBV was presented.

A Working Group for Outcome 2 was set up, with a mandate to plan, monitor and evaluate the process of the results. This group comprises representatives of CNCLVD, SIPIAV, Technical Assistants and the Project Coordination Unit, who convenes and plans job instances.

CNLVD and SIPIAV, analyzing the conditions set for the reform of the national legal framework on GBV, decided to develop a process of discussion, promotion and agreements aimed at reaching the desired results. Within this framework, 3 working tables were set up, achieving widespread participation and the production of the following inputs for a reform proposal:

- Substitute texts for some articles of the Penal Code are drafted.
- Bottlenecks that will need to be addressed by the II Plan to fight GGBV are identified.
- A new internal debate is set on the stance adopted by CNCLVD and SIPIAV regarding the recommendations.

Nº	Activity	Date	Participants
1	Reform of the Penal Code and Penal Process from a GGVB perspective	30/Aug/13	69
2	Protection systems and protection measures from a GGVB perspective	8/Nov/13	44
3	GGVB and education systems, health systems and protection institutions.	18/Nov/13	35
4	Presentation of the Report on regulation review and recommendations to the Women's Caucus at the National Parliament.	5/Set/13	30
5	Presentation of the Report on regulation review and recommendations to the Parliamentary Commission on Constitution and Codes.	2/Oct/13	25

EXPECTED OUTCOME 3: Uruguay has timely, reliable and consensual information on GBV.

INDICATOR 3.1: Number of Department operational plans that integrate up-to-date information about GBV.

A Working Group for Outcome 3 was set up, with the mandate to plan, monitor and evaluate the process of the results, based on the implementation of the first National Survey of Gender and Generational-Based Violence. This group comprises representatives the CNCLVD, SIPIAV, Technical Assistants and the Project Coordination Unit, who calls and schedules the job instances. Given the nature of this result, the Uruguayan National Statistics Institute also participated systematically in the Working Group.

In December 2012, a preparatory meeting was held to develop a work plan and timetable for the accomplishment of this Outcome.

During 2012, the project started the following preparatory activities, which were accomplished successfully in 2013.

2013	Goals for the Team
February March	Defined the objectives of the First National Survey Defined characteristics of the sample Explored opportunities for collaboration with countries with more experience Defined the Survey Form
April	Received input from a country with expertise in the subject Defined the Survey Form Defined of Terms of Reference for the recruitment
May	Open submission period Designed Survey Form Preparatory activities
June July	Recruitment process and hiring of pollsters Preparatory activities
August	Training for pollsters Preparatory activities
September December	Fieldwork

EXPECTED OUTCOME 4: Government bodies and the organizations of the civil society improve GBV prevention and rights advocacy mechanisms through communication and training.

INDICATOR 4.1: First-line staff (health professionals, police, educators, social operators, etc.) is aware and trained to identify and work on GBV issues.

INDICATOR 4.2: Number of weeks of GBV prevention campaign with sustained presence in the media.

According to the project document, communication is central to achieving the objectives considering that many of the changes needed to eradicate gender-based violence require cultural changes that allow the establishment of gender equality and eradicate, long term, patriarchal values that underpin the oppression of women.

To ensure the mainstreaming of communication, the project has created a working group on communication composed by communicators from UN technical professionals representing institutions involved in the Project Management Committee and Coordination of the project. This group seeks to give greater visibility to the activities and results of the project, incorporating the communication vision, sharing experiences and best practices and installing capacities in institutions that do not have communication units.

The studies conducted in 2013 produced the following results:

- Analysis on how the media addresses GGVB.
- Collection of quantitative data to construct a baseline.

-
- A communication strategy in GGBV to guide the actions of CNCLVD and SIPIAV.

Moreover, several training and awareness sessions directed at journalists and people working in GGBV are part of the training strategy prompted by CNCLVD.

63: Contribution to the implementation of national laws, policies and action plans.

At the beginning of the project, delays and inconsistencies were noted in the national regulatory system and public access to justice in gender and generational-based violence. This framework is inadequate in relation to the international commitments made by the country in human rights and inadequate mechanisms for monitoring implementation of laws by the various actors in the system.

As the name indicates, this project encourages joint efforts and joint work between the key Uruguayan institutions that address, research, and respond to gender violence in the country. This initiative came as a proposal by the National Consultative Council for the Fight Against Domestic Violence (CNCLVD) and of the Comprehensive System for the Protection of Childhood and Adolescence Against Violence (SIPIAV) and was channeled through the United Nations System in Uruguay and the Uruguayan Agency for International Cooperation.

The proposed objective for the project is that Uruguayan women, girls and adolescents have access to comprehensive and integrated public policies on gender and generational based violence in the framework of the National Strategy for its eradication.

The project is enabling the promotion of debates, reflections and proposals directed at generating a comprehensive regulatory framework that improves the access to justice and generates mechanisms for the monitoring of the application of the law. The working tables are key to mobilize agendas, generate arguments and construct alliances.

7. CHALLENGES

7.1. Challenges and Consequences

- **1. Problem:** Reduction of the originally planned core-funds that would be allocated to project activities to achieve agreed outcomes (UNWOMEN, UNESCO, IOM).

Consequence: The strengthening of local responses is the most affected area and what was initially scheduled for 3 years was shortened to 1.

- **2. Problem:** Currently, there are many reforms and changes being undertaken by government institutions, thereby delaying the time of the procurement procedures of the provided consultancies.

Consequence: Changing the initial work schedule.

- **3. Problem:** Observation of the design of the Project which followed the successful DaO experience in Uruguay, in terms of source of funds for the Coordination post.

Consequence: Successive matrix revisions, budget adjustments and study of alternatives to assure the Project's continuity.

7.2. Solutions that have been identified

- Problem 1: Reduction of goals and adaptation of the tasks, work plan and schedule to the availability of resources and time.
- Problem 2: Institutional arrangements to improve the fluidity of the procedures.
- Problem 3: Coordination and agreements among the institutions and agencies involved in search of possible solutions.

8. UNEXPECTED RESULTS

The negative results are detailed above.

Positive results are:

- **Ownership and involvement.** Given the complexity of the project, there has been a great level of involvement and ownership of the project by representatives of the joint coordinating spaces between the CNCLVD, the SIPIAV, the Uruguayan Agency for International Cooperation, the UN System (UNWOMEN, UNFPA, IOM, UNESCO and UNDP) and the UN Resident Coordinator's Office in Uruguay.
- **Coordination and joint decision making.** Sustainability and strengthening of joint working spaces: Outcome Working Groups and Project Management Committee. A total of 6 inter-institutional working groups were set up, with the participation of CNCLVD, SIPIAV, UN Agencies and the Project's Coordination.
- **Coordination and dialogue among all partners** to search and find a commonly agreed solution for the allocation of funds to the Coordination post without compromising programmatic efforts and output delivery.

9. LOCAL/NATIONAL CAPACITY DEVELOPMENT & PROJECT SUSTAINABILITY

9.1. Changes in local/national capacity

At the beginning of 2013:

- Institutional arrangements are set up in all Departments of the country throughout the year 2012. However, many of them functioned poorly.
- Lack of debate over the weaknesses and contradictions of the national legal framework and access to justice on GVB, in relation to the human rights commitments undertaken by the Government at the international level. Insufficient mechanisms in place for monitoring law enforcement.
- Data on GGBV in Uruguay is partial and discontinuous. There are no studies directed at the general population. There are information systems for several sectors, but they don't possess comparable methodologies or indicators.
- There have been many awareness campaigns on GGBV in Uruguay, but they were not part of a larger communication strategy that provides continuity and improves the management of information. Training and learning sessions on domestic violence and different forms of GBV have been conducted in all sectors conforming the CNCLVD and the SIPIAV, but there isn't a

strategy centered in human rights, generations and gender based violence, which guides, capitalizes and provides continuity to the process.

By December 31, 2013:

- Institutional arrangements are functioning in **all** departments of the country. The Project strengthened Regional Commissions and Local Reception Committees through support provided in the following areas:
 - ✓ Analysis and ownership of their commitments.
 - ✓ Participation of sectors that were initially absent from inter-institutional arrangements.
 - ✓ Improvement in the organization and implementation of on the field actions.
 - ✓ Strengthening of the inter-institutional and articulate working process of the institutions that constitute the response system to GGVB.
- A debate was convened through the Working Tables on the **recollection of previous studies and comparative analysis** of different countries' legal frameworks, based on international standards. There is also a report with recommendations to adjust the current normative. Main actors, legislative, institutional and civil society referents sat at the working tables.
 - ✓ Inputs were provided within the framework of the review and reform of the **Penal Code and the Criminal Process**. Advisory bodies met with legislators from the **Women's Caucus** at Parliament and the Parliamentary Commissions.
 - ✓ A **proposal of substitute articles** was presented for both reform projects with their corresponding statement of reasons.
 - ✓ A background paper for the endorsement of an inter-institutional agreement to address **GBV and sex crimes** was produced.
- First National Survey on the prevalence of GGVB
 - ✓ **Advice and technical assistance provided by INEGI Mexico**. Carried out throughout April – May 2013 with the objective of providing technical assistance to the inter-institutional working group responsible for the design and conduction of the survey.
 - ✓ **Design of the sample**. Scope of the survey: 4.135 homes, with national and regional representativeness on territories with more than 5.000 habitants, directed at women older than 15 years. Field work programming: September and October 2013 (implemented in due date according to plan).
 - ✓ **Selection of survey's interviewers, supervisors and critics**. Selection of interviewers and supervisors carried out in August 2013, 180 trainees to cover the posts of 60 interviewers and 10 supervisors with their corresponding backups and 3 posts for critics.
 - ✓ **Field work**: planned and carried out in December 2013.
- Advances in Result 4 were achieved through the simultaneous execution of key activities (studies, trainings, grants, etc) which provided inputs to feed the design and implementation of a Communication Strategy for the prevention and eradication of GGBV in Uruguay and the Training of Trainers and Operators in GGBV.

9.2. Sustainability

This joint project proposes to implement a government commitment to design and install a National Strategy on GBV, enabling the viability of an important part of this strategy

All Joint Project Results point to install capacities in national institutions so that the changes that occur endure over time and ensure the sustainability of the actions.

The actions taken in 2013 to the sustainability of the project are:

- Maintaining the coordination agreement on gender, childhood and adolescence policies; mainstreaming approaches of addressing gender and generational-based violence.
- Definition of joint strategies to strengthen inter-sector policies, and their territorial expressions, on gender and generational-based violence.
- Strengthening the work of the CNCLVD, the CDLVDs, the CRLs and SIPIAV; and specifically strengthen the functioning of the CDLVDs and CRLs.
- Generation of basis and experiences for joint implementation of activities.
- Ensure the sustainability and strengthen the inter-institutional working groups, as a collaborative methodology to address GGBV in a comprehensive manner.

10. PARTNERSHIPS & COORDINATION

10.1. Inter-agency coordination

The Management Committee is a key part in the governance of the project. It is composed of participants from all the Participating UN Organizations (Executing and Associated Agencies), Government Ministries and national institutions. These include: CNCLVD, SIPIAV, AUCI, UN Agencies and RCO.

The Committee has the following functions:

- a) Ensure compliance with the overall plan and annual work plans and disbursement requests based on the corresponding implementation schedule.
- b) Establish mechanisms for monitoring and controlling activities.
- c) Act as liaison between the various UN agencies, government agencies and civil society participating in the execution.

The Management Committee meets monthly and agrees on the membership of the different Working Groups for the Project Results.

10.2. Collaboration and partnerships with other organizations.

There has been a high interest in coordinating cooperation efforts with other international organizations such as the EU, the AECID and the WB. Coherence and harmonization in their actions is being achieved.

In Outcome 3, "Uruguay has timely, reliable and agreed information on GBV", the Uruguayan National Statistics Institute participated in the cross institutional spaces and in the management of the project.

10.3. Unanticipated partnerships

None for the moment.

10.4. Leverage

At the territory, the efforts being implemented in the four regions have generated leverage by the CDLVDs and CRLs with their local government counterparts (municipalities, response mechanisms,

etc.). Jointly, these inter-institutional spaces have generated greater knowledge and awareness on the issue of gender and generational-based violence.

11. GOOD PRACTICES, LESSONS LEARNT & INNOVATION

11.1. Good/Promising Practices

1. **Project design and operation.** This project was designed on the joint programming model that has been implemented in Uruguay through the reform process of the development pillar of the United Nations "Delivering as One". Uruguay is the only pilot country from Latin American and the Caribbean and has jointly implemented development activities of over \$ 18.4 million since 2008.

This design includes:

a) **The UNDAF / UNDAP 2011-2015 Steering Committee** in which the Government and UN System Agencies are represented. The committee is co-chaired by the Pro-Secretary of the Presidency in his capacity as President of the Executive Council of AUCI and the UN Resident Coordinator. It monitors the overall performance of the UNDAF and UNDAP which this project is part of, specifically on the UNDAF Outcome 4.2 "The Government, with the broadest participation by civil society, will have progressed in the design and implementation of policies and mechanisms for the prevention and detection of family violence and support for the victims of such violence, especially women, adolescents and children." This Committee makes final decisions on joint programs / projects that are implemented in Uruguay.

b) **The Management Committee.** (Detailed above in point J1).

Additionally, it has a specific Coordination Unit for this project, which is responsible for obtaining and organizing data required for the effective monitoring of results. It monitors and updates the results matrix which may eventually involve reviewing the indicators, baseline and targets based on the expected outputs and outcomes. To this end, in addition to the "formal" reviews, the Coordination Unit develops the tools necessary for the collection of data and is responsible for the Mid-Term Review (MTR) at 18 months of its inception.

2. **Outcome Working Groups.** The formation of Working Groups for each Outcome allows close monitoring of activities and facilitates the involvement and ownership of the actors involved in the project.

11.2. Lessons Learned

In 2014, CNCLVD and SIPIAV will organize a meeting to evaluate and recollect lessons learned in the framework of the Project "Uruguay unites to end violence against women, girls and adolescents". The results will be shared in due time.

11.3. Innovation

To be identified in future reports.

12. KNOWLEDGE GENERATION

12.1. List of publications, reports and knowledge products developed.

There are no publications developed yet. However, during the course of 2014 digital and/or print editions of the Project's products will be available for diffusion.

12.2. Please describe how the publications, reports and knowledge products described here will: a) be disseminated, and b) contribute to the global knowledge-base on effective approaches to implement national laws, policies and action plans in the EVAW field (½ page).

Reports will be disseminated through the participating institutions, at public events, in websites and at service centers where needed.

13. MONITORING & EVALUATION: ACTIVITIES COMPLETED AND UPDATED PLAN

13.1. Monitoring and Evaluation activities conducted during the reporting period

As detailed in the Project Document, the Monitoring and Evaluation Plan is implemented through the Management Committee and the Project Steering Committee, as a flexible mechanism for making decisions on the direction of the project and manage potential changes or modifications based on tangible data. This plan aims to:

General Purpose:

Generate periodic information to allow modifications and adjustments to the project if necessary.

Specific Objectives:

1. Involve different stakeholders through interactive processes;
2. Generate harmonized tools for proper collection of inputs for each indicator;
3. Facilitation of systematization and processing of data.
4. Implement an M&E Plan useful for decision-making by the Steering Committee and the Project Management Committee, which may also provide inputs for the communication and advocacy strategy and thus for the final evaluation of the project;
5. Strengthening institutional capacities for the development and implementation of monitoring systems themselves in GBV.

Activities:

Activities	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dc
1. Initial programming for 2013	X	X									
2. Management Committees	X	X	X	X		X	X	X	X		X
3. Outcome Working Groups	X	X	X	X	X	X	X	X	X	X	X
4. Progress reports by Outcome	X	X	X	X	X	X	X	X	X	X	X
5. Execution Reports	X	X	X	X	X	X	X	X	X	X	X
6. Evaluation Reports	X										X
7. Review of the original Monitoring and Evaluation Matrix and generation of a new Results and Resources Framework (RRF)	X	X	X	X	X	X	X	X	X	X	X
8. Mid Term Review (MTR)								X			

13.2. Please provide an updated Annual Monitoring and Evaluation Matrix for the upcoming year of implementation and check the box when attached.

14. NEXT STEPS

14.1. Key milestones for the project over the next 12 months of implementation.

1. Call for the Design of a Second National Plan on Domestic Violence / Gender and Generational Based Violence.
2. The First National Survey on Gender and Generational Based Violence analysis of results, presentation and dissemination.
3. National Seminar on Legislation Review to follow up the process developed by the Working Tables in 2013.
4. Implementation of the First National Communication Plan and Strategy on Gender and Generational Based Violence.
5. Endorse an inter-institutional agreement for a road map in cases of violence and sexual crimes.

14.2. Updated Annual Work Plan.

The Trust Fund's new RRF (once approved) will update the Project for 2014.

15. SUPPORTING/ADDITIONAL MATERIAL

15.1. Supporting material.

Result 1. Product 1.2

Products 2012

- First National Workshop of Departmental Commissions for Combating Domestic Violence and Local Reception Committees.
- Review of the roles of CDLVDs
- Relationship between CNCLVD and CDLVDs
- Participation of the Judiciary in the SIPIAV
- Strengthening territorial policies in Gender and Generational Based Violence

Products 2013:

- a) Background paper on intersecting gender and generations (Section1: "Intersections and integrated response in GGBV"; Section 2: "GGVB perspective as an imperative for equality and justice"
- b) Inputs for the design of a Training Strategy in GGBV (through distance or in person training)
- c) Matrix of current projects on comparative studies and legislation review on GGBV.
- d) Inputs for the design of the Second National Plan to fight GGBV.
- e) Report paper on the Dialogue Table "Reform of the Penal Code and Penal Process from a GGBV perspective". Reportership of the panel of speakers.
- f) Reportership of the working tables for the review of the legal frameworks on GGBV.
- g) CNCLCVD and CDLCVD Regulations.
- h) Inputs for a new Regulation of the Regional Committees to fight against domestic violence.
- i) Participation of the Judicial Power in the CNCLVD and CDLCVD. General issues related to SIPIAV, CNCLCVD and CDLCVD.
- j) The role of the defense counsel for children and adolescents in the protection of rights in situations of violence.
- k) Participation in the processes and right to a defense, proposal of minimum regulation by the SIPIAV.
- l) Violence against children and adolescents.

- m) Organisational chart and functioning of the Court Houses.
- n) Notes to Claudia Hasanbegovic's reportership.
- o) Reportership on the working table on Family Justice in Montevideo. Review of protocols, guides and road maps for the attention of domestic violence towards children, adolescents and women in Uruguay. Inputs for a inter sector approach.

16. LIST OF ACRONYMS

AA	Administrative Agent
AECID	Spanish Agency for International Cooperation for Development
AUCI	Uruguayan Agency for International Cooperation
CDLVD	Departmental Council for the Fight Against Domestic Violence
CNCLVD	National Consultative Council for the Fight Against Domestic Violence
CRL	Local Reception Committee
DaO	Delivering as One
GBV	Gender Based Violence
INAU	Uruguayan Institute for the Child and Adolescent
IOM	International Organization for Migration
MIDES	Ministry of Social Development
OPP	Office of Planning and Budget
PAHO-WHO	Pan-American Health Organization – World Health Organization
RCO	Resident Coordinator's Office
RRF	Results and Resources Framework
SIPIAV	Comprehensive System for the Protection of Childhood and Adolescence Against Violence
UNDAF	United Nations Development Assistance Framework
UNDAP	United Nations Development Assistance Framework Action Plan
UNDP	United Nations Development Programme
UNFPA	United Nations Population Fund
UNICEF	United Nations Children Fund
UNRC	United Nations Resident Coordinator
UNS	United Nations System
UNWomen	United Nations Entity for Gender Equality and the Empowerment of Women
WB	World Bank