



**PEACEBUILDING FUND (PBF)
ANNUAL PROJECT PROGRESS REPORT
COUNTRY: GUINEA-BISSAU
REPORTING PERIOD: 1 JANUARY – 31 DECEMBER 2015**

<p align="center">Programme Title & Project Number</p> <p>Programme Title: Strengthening security and stability in Guinea Bissau Programme Number <i>(if applicable)</i> MPTF Office Project Reference Number:¹ 00091570</p>
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<p align="center">Recipient UN Organizations</p> <p>List the organizations that have received direct funding from the MPTF Office under this programme: UNODC project XWSV33 (WACI project)</p>
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<p align="center">Implementing Partners</p> <p>List the national counterparts (government, private, NGOs & others) and other International Organizations: Government of Guinea Bissau, Ministry of Justice, Transnational Crime Unit, UNIOGBIS, LEA's.</p>

<p align="center">Programme/Project Budget (US\$)</p> <p>PBF contribution (by RUNO) 500,000 USD</p> <p>Government Contribution <i>(if applicable)</i></p> <p>Other Contributions (donors) <i>(if applicable)</i></p> <p>TOTAL: 500,000USD</p>
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<p align="center">Programme Duration</p> <p>Overall Duration <i>(months)</i> 18</p> <p>Start Date² <i>(dd.mm.yyyy)</i> 18-08-2014</p> <p>Original End Date³ <i>(dd.mm.yyyy)</i> 31-08-2015</p> <p>Current End date⁴ <i>(dd.mm.yyyy)</i> 28-02-2016</p>
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<p align="center">Programme Assessment/Review/Mid-Term Eval.</p> <p>Assessment/Review - if applicable <i>please attach</i> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Date: Mid-Term Evaluation Report – <i>if applicable please attach</i> <input type="checkbox"/> Yes <input type="checkbox"/> No Date:</p>

<p align="center">Report Submitted By</p> <p>Name: Mário José Maia Moreira</p> <p>Title: Project Coordinator</p> <p>Participating Organization (Lead): ROSEN-</p>
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¹ The MPTF Office Project Reference Number is the same number as the one on the Notification message. It is also referred to "Project ID" on the [MPTF Office GATEWAY](#)

² The start date is the date of the first transfer of the funds from the MPTF Office as Administrative Agent. Transfer date is available on the [MPTF Office GATEWAY](#)

³ As per approval of the original project document by the relevant decision-making body/Steering Committee.

⁴ If there has been an extension, then the revised, approved end date should be reflected here. If there has been no extension approved, then the current end date is the same as the original end date. The end date is the same as the operational closure date which is when all activities for which a Participating Organization is responsible under an approved MPTF / JP have been completed.

UNODC

Email address: mario.jose-maia@unodc.org

PART 1 – RESULTS PROGRESS

1.1 Assessment of the current project implementation status and results

For PRF projects, please identify Priority Plan outcome and indicators to which this project is contributing:

<i>Priority Plan Outcome to which the project is contributing.</i>
<i>Priority Plan Outcome indicator(s) to which project is contributing.</i>

For both IRF and PRF projects, please rate this project’s overall achievement of results to date: on track with significant peacebuilding results

For both IRF and PRF projects, outline progress against each project outcome, using the format below. The space in the template allows for up to four project outcomes.

Outcome Statement 1: National and potentially regional security is increased during a volatile political transition through effective intelligence gathering on drug-trafficking and organized crime by the TCU in collaboration with related law enforcement agencies.

Rate the current status of the outcome: on track with significant peacebuilding results

<p>Indicator 1: Use frequency of intelligence data base (overall and disaggregated per: TCU, LEA`s at national level and use for regional info sharing)</p>	<p>Baseline: Go Case system, at early stage of implementation is in place, providing basic intelligence on the status of drug trafficking and crime organization Target: Increased trend for each user group in the active use of intelligence database Progress: The GoCase system is being operated daily, already allowing to establish correlations between items of information; The necessary equipment to extend the Interpol I24/7 system to the TCU office was procured; preparatory works to install both I24/7 and the World Customs Organization data base at the airport are being conducted.</p>
<p>Indicator 2: Perception of TCU and related LEA`s as having easy access to intelligence that is key to increase: a) operational effectiveness, b) effectiveness of strategic decision making and c) addressing immediate threats to security and stability</p>	<p>Baseline: N/A Target: Positive feedback from major user groups on the quality and relevance of intelligence for more effective decision-making (feedback disaggregated per a), b) and c)) Progress: Reports are being produced based on intelligence data;</p>
<p>Indicator 3:</p>	<p>The IT equipment to allow for extension of I24/7 to the TCU ready to be assembled; Payment of fuel (for the generator) and</p>

	<p>internet for the TCU HQ being assured; Surveillance equipment to equip the TCU has been identified and the procurement is on the process; WACI PROCOM and WACI POLCOM will be conducted on November 23rd and 24th at Bissau, enabling to reinforce links between the different LAE's in the country and between the TCU's/LEA at the regional level.</p> <p>Baseline: Target: Progress:</p>
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Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

1 - An international UNODC Project Coordinator was deployed in Bissau, to provide permanent advise, expertise and capacity building support to TCU and other LEAs, for enhancing the national and regional capacities and capabilities in the fight against transnational organized crime and illicit drug trafficking.

2 -Three SOPs for the TCU were approved by the Minister of Justice (Intelligence gathering and analyses; Working with informants and Drug destructions) and now are being implemented on the ground.

3 -UNODC supported and organized two specialized training courses for TCU and other LEAS in GB: Advanced Criminal Investigation related to Drugs Trafficking, training provided to 20 police officers belonging to the TCU and other LEAs; and Advanced computer training to 20 police officers from TCU and other LEAs.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

National and potentially regional security has been increased through an effective intelligence gathering on drug-trafficking and organized crimes and an increased collaboration between the TCU and other LEAs in the country, even though GB faces a volatile political transition.

Criminal groups will always take advantage of political uncertainty and weak rule of law in order to create facts on the ground and exploit new opportunities. They may also disrupt peace processes by teaming up with other spoilers - including terrorist groups who, like themselves, profit from the absence or weakness of state authority. In order to understand the crime-conflict nexus, it's essential to understand the local political and socioeconomic factors that can enable crime to flourish in a particular country. For this same reason, knowledge of

criminal groups and markets can contribute to explain their effect on politics, peace processes, governance, business, and society. This is where (international) assistance in improving the information/intell management is most relevant and is contributing so that the current situation is less favorable to infiltration and operation of criminals in the country.

Organized crime presents challenges to peace that have a serious impact on efforts to ensure it. Without understanding the underlying conditions of the environments, the motivations of criminal groups, the political economy of the environments and the factors and collaborators who enable them to prosper, a solid, consistent, long lasting peace will most likely not be achieved, considering criminals seek opportunities to maximize their profits based on low risks and high returns, for which the fact that signed regional protocols and SOP's that are being implemented are resulting in effective intelligence gathering on drug-trafficking and organized crime by the TCU in collaboration with related law enforcement agencies.

Intelligence systems are and can continue to be strengthened to provide reliable and up-to-date information and analysis on organized crime and drug trafficking to national and regional authorities, including the top echelons of the security forces, so that the foundations are laid for establishing effective intelligence gathering networks within Guinea Bissau that can lead to an improved understanding of criminal patterns in the region and better law enforcement - GoCase is of relevance for this purpose.

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

Outcome Statement 2: N/A

Rate the current status of the outcome: Please select one

Indicator 1:	Baseline: Target: Progress:
Indicator 2:	Baseline: Target: Progress:
Indicator 3:	Baseline: Target: Progress:

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

Outcome Statement 3: N/A

Rate the current status of the outcome: Please select one

Indicator 1:	Baseline: Target: Progress:
Indicator 2:	Baseline: Target: Progress:
Indicator 3:	Baseline: Target: Progress:

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

Outcome Statement 4: N/A

Rate the current status of the outcome: Please select one

Indicator 1:	Baseline: Target: Progress:
Indicator 2:	Baseline: Target: Progress:
Indicator 3:	Baseline: Target: Progress:

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

1.2 Assessment of project evidence base, risk, catalytic effects, gender in the reporting period

<p><u>Evidence base:</u> What is the evidence base for this report and for project progress? What consultation/validation process has taken place on this report (1000 character limit)?</p>	<p>National and potentially regional security has been increased through effective intelligence gathering on DTOC and there's an increased collaboration between the TCUs.</p> <ul style="list-style-type: none"> -UNODC provided permanent advise, expertise and capacity building support to TCU and other LEAs - written reports produced; -UNODC provided expertise in database oriented criminal intelligence gathering and analyses (11 LEAs); - Go Case System being increasingly used; - UNODC provided logistic support (purchase of a vehicle, IT/furniture and other specialized equipment) to improve the TCU's operational capacities;
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	<ul style="list-style-type: none"> - Inter-agency and regional cooperation enhanced through intell exchanges and joint operations; - 3 TCU PROTOCOLS for mutual cooperation were signed; - 9 joint police operations conducted (TCU and other LEA's); - 3 SOP's on TOC were elaborated and approved and are now being implemented. <p>Beneficiaries and partners are constantly asked on their perception on the added value of the support provided.</p>
<p><u>Funding gaps:</u> Did the project fill critical funding gaps in peacebuilding in the country? Briefly describe. (1500 character limit)</p>	<p>The project is having a positive impact on peacebuilding. The implementation of this project is improving the operational capacity and efficiency of the national GB LEAs, aligning them with best international standards, increasing the security and stability in the country and also in the region.</p> <p>The project is supporting the full operationalization of GB's TCU, within the framework of the WACI.</p> <p>In addition, the project implementation is enabling an approach that is helping Guinea Bissau state institution to enhance the Security sector and the Rule of Law, to achieve a reasonable level of social, security and political stability.</p> <p>The country is beginning to address the serious problems of drug trafficking and organized crime in a very open and institutional way, by strong support at all levels, including at political level; The present situation, following the enhancement of the RoL and SS, is not favorable anymore for the infiltration of the criminal networks in LEAs and politics.</p>
<p><u>Catalytic effects:</u> Did the project achieve any catalytic effects, either through attracting additional funding commitments or creating immediate conditions to unblock/ accelerate peace relevant processes? Briefly describe. (1500 character limit)</p>	<p>The project is facilitating the coordination between several national LEAa, through the TCU, especially in the area of fighting against illicit drug trafficking and organized crimes. This project is allowing to promote intelligence-led policing, building policing capacity, providing logistical means and mentoring support.</p> <p>In addition the project implementation is optimizing intelligence collection and analyses, surveillance, investigations, tactical operations and, finally, the enhancement of the international cooperation.</p> <p>The project is helping Guinea Bissau to prevent serious crises to occur, jeopardizing the peacebuilding efforts.</p> <p>For implementing its projects, UNODC is working closely with the other partners from the international community, especially with UNIOGBIS and the EU.</p> <p>The project is producing also catalytic effects on other major UNODC donors, for supporting the implementation of various UNODC programmes and projects in West Africa in general and in Guinea Bissau in particular - following the PBF pledge, additional pledges were made by major UNODC donors, namely, the EU pledge of 760, 021 USD in support of the WACI project implementation in GB and the Japanese pledge of 972,000 USD in support of the WACI project implementation in West Africa, including GB).</p>
<p><u>Risk taking/ innovation:</u> Did the</p>	

<p>project support any innovative or risky activities to achieve peacebuilding results? What were they and what was the result? (1500 character limit)</p>	
<p><u>Gender:</u> How have gender considerations been mainstreamed in the project to the extent possible? Is the original gender marker for the project still the right one? Briefly justify. (1500 character limit)</p>	<p>Gender Marker Score: 01 Taking into account the Gender Mainstreaming, for each training course it was requested to have female officers participating. It was achieved as follows:</p> <p>Training on the Forensics/Drug Laboratory - Bissau Judiciary Police: 8 trainees, of which 1 female.</p> <p>Advanced Computer Training - 20 trainees, of which 4 female.</p> <p>Training Management and Best Practices - 32 trainees, of which 4 female</p> <p>Training on Standard Operational Procedures - 29 trainees, of which 6 female.</p>
<p><u>Other issues:</u> Are there any other issues concerning project implementation that should be shared with PBSO? This can include any cross-cutting issues or other issues which have not been included in the report so far. (1500 character limit)</p>	<p>The project implementation is slightly delayed due to the procurement process, which is being conducted mainly with UNDP Guinea Bissau support.</p> <p>The country has been showing interest in addressing the serious problems of drug trafficking and organized crime, although, with the new appointed government, it is still not possible to assure their full commitment and participation.</p>

1.3 INDICATOR BASED PERFORMANCE ASSESSMENT: *Using the Project Results Framework as per the approved project document- provide an update on the achievement of key indicators at both the outcome and output level in the table below. Where it has not been possible to collect data on indicators, state this and provide any explanation in the qualitative text above. (250 characters max per entry)*

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Outcome 1 National and potentially regional security is increased during a volatile political transition through effective intelligence gathering on drug-trafficking and organized crime by the TCU in	Indicator 1.1 Use frequency of intelligence data base (overall and disaggregated per: TCU and other LEAs at national level and use for regional info sharing)	No info system in place providing basic intelligence on the status of drug trafficking and crime organization	Positive trend for each user group in the active use of intelligence database	The GoCase system is being operated daily (every time a suitable information comes up or there is a need to access/analyze it), already allowing to establish correlations between items of information.		

collaboration with related law enforcement agencies.	Indicator 1.2 Perception of TCU and related LEA`s as having easy access to intelligence that is key to increase: a) operational effectiveness, b) effectiveness of strategic decision making and c) addressing immediate threats to security and stability.	N/A	Positive feedback from major user groups on the quality and relevance of intelligence for more effective decision-making (feedback disaggregated per a), b) and c)	Feedback from various meetings held by UNODC with national partners. Access to intelligence has been increasing operational effectiveness, effectiveness of strategic decision making and addressing immediate threats to security and stabbility.		
	Indicator 1.3					
Output 1.1	Indicator 1.1.1 Number of TCU and other LEA`s personnel successfully training in database use - Database (Go Case system)	N/A	11 TCU personnel and 10 from other LEA's were trained (including international staff - UNPOL;	- 8 TCU and 2 Judiciary Police personnel successfully trained in database use. Database technically	One of the TCU staff didn't receive this training, since he was attending a one-year training in France. One trainee attended both the two trainings (Dakar and Bissau) -Only four people from other LEAs were trained on this matter, for the time being.	

	technically operational		UNODC Consultant - supporting TCU), both in Bissau and also in Dakar. Database software updated at least every 6 months	operational		
	Indicator 1.1.2 - Number of TCU and other LEAs personnel successfully computers trained -SOPs approved and implemented	None	- All TCU personnel and 20 from other LEA's - SOP on intell gathering and informants handling by 31 Dec 2014	- 07 TCU and 13 other LEA`s personnel sucessfully computers trained - SOP`s on intelligence gathering and informants handling approved and implemented	- One of the TCU elements did not receive this training, since he was attending a one-year training in France (at the time they were 8 elements). - Only 13 people from other LEAs were trained on this matter, for the time being.	
Output 1.2 Inter-agency national and	Indicator 1.2.1 -Number of intell exchanges	None	At least 02/month	24 intell exchanges between TCU and other LEAs		

regional cooperation on drug trafficking and organized crime enhanced through database	between TCU and other LEAs -Number of protocols signed	None	3	3 Regional Protocols were signed		
	Indicator 1.2.2 Number of intell exchanged by TCU on regional level	None	At least 3 per year,	3 intell exchanged by TCU on regional level,		
	-Number of Joint operations conducted -Number of TCU mentored on intelligence-led policing		At least 6 operations per year, All TCUs personnel	10 Joint operations conducted, All TCUs mentored on intelligence led-policing		
Output 1.3	Indicator 1.3.1					
	Indicator 1.3.2					
Outcome 2	Indicator 2.1					
	Indicator 2.2					
Output 2.1	Indicator 2.1.1					

	Indicator 2.1.2					
Output 2.2	Indicator 2.2.1					
	Indicator 2.2.2					
Output 2.3	Indicator 2.3.1					
	Indicator 2.3.2					
Outcome 3	Indicator 3.1					
	Indicator 3.2					
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Outcome 4	Indicator 4.1					
	Indicator 4.2					

Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					
Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

PART 2: LESSONS LEARNED AND SUCCESS STORY

2.1 Lessons learned

Provide at least three key lessons learned from the implementation of the project. These can include lessons on the themes supported by the project or the project processes and management.

Lesson 1 (1000 character limit)	The procurement process may delay significant the implementation of the project. UNODC has to consider this aspect when drafting a project proposal
Lesson 2 (1000 character limit)	Additional support from other donors in the field is necessary for assuring the continue support for TCU and other LEAs in GB, in order to enhance the national and regional capacities in fighting transnational organized crimes, including drug trafficking
Lesson 3 (1000 character limit)	National participation and national ownership are utmost important in implementing the UNODC projects
Lesson 4 (1000 character limit)	N/A
Lesson 5 (1000 character limit)	

2.2 Success story (OPTIONAL)

Provide one success story from the project implementation which can be shared on the PBSO website and Newsletter as well as the Annual Report on Fund performance. Please include key facts and figures and any citations (3000 character limit).

Following the investigations carried out in partnership between TCU and JP, In June 2015, an high level public figure in GB was arrested for being involved in trafficking of GB service and diplomatic passports.

PART 3 – FINANCIAL PROGRESS AND MANAGEMENT ARRANGEMENTS

3.1 Comments on the overall state of financial expenditure

Please rate whether project financial expenditures are on track, slightly delayed, or off track: on track

If expenditure is delayed or off track, please provide a brief explanation (500 characters maximum):

Please provide an overview of expensed project budget by outcome and output as per the table below.⁵

Output	Output name		Approved	Expensed	Any remarks
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⁵ Please note that financial information is preliminary pending submission of annual financial report to the Administrative Agent.

number		RUNOs	budget	budget	on expenditure
Outcome 1:					
Output 1.1	<p>Output 1.1.: Intelligence data base established:Activity 1.1.1: Training of TCU officers and other LEAs in data-base oriented criminal intelligence gathering and analysis</p> <p>Activity 1.1.2: Technically set up database. Activity 1.1.3.:Delivery of a computer training for the TCU`s and other LEA`s</p> <p>Activity 1.1.4.: Develop SOP`s on intelligence gathering and informant handling</p> <p>1 - International Consultant (10 months Salary 7.300 USD /month =73,000 USD</p>		500.000	380.000	
Output 1.2	<p>Output 1.2: Inter-agency national and regional cooperation on drug trafficking and organized crime enhanced through database-</p> <p>Activity 1.2.1: Establish and develop informations excahnge systems between the TCU and other LEAs</p> <p>Activity1.2.2:Develop Protocols for bilateral region cooperation.</p> <p>Activity 1.2.3.: Initiate exchanges with other TCU`s in the region</p> <p>Activity 1.2.4 : Joint</p>				

	Operations conducted by the LEAs , based on the intell gathering and analyzes. Activity 1.2.5: On the job training and mentoring on intelligence-ed policing				
Output 1.3					
Outcome 2:					
Output 2.1					
Output 2.2					
Output 2.3					
Outcome 3:					
Output 3.1					
Output 3.2					
Output 3.3					
Outcome 4:					
Output 4.1					
Output 4.2					
Output 4.3					
Total:					

3.2 Comments on management and implementation arrangements

Please comment on the management and implementation arrangements for the project, such as: the effectiveness of the implementation partnerships, coordination/coherence with other projects, any South-South cooperation, the modalities of support, any capacity building aspect, the use of partner country systems if any, the support by the PBF Secretariat and oversight by the Joint Steering Committee (for PRF only). Please also mention if there have been any changes to the project (what kind and when); or whether any changes are envisaged in the near future (2000 character maximum):

Outstanding cooperation and coolaboration was received from UNIOGBIS for all the activities conducted by UNODC on the project's implementation and also permanent support and advise from the PBSO office in Bissau