



SOMALIA UN MPTF

PROGRAMME QUARTERLY PROGRESS REPORT

Period (Quarter-Year): Q2 - 2016

Project Name	Project Initiation Plan: Constitutional Review and Implementation Support- UNDP SOM10 Project ID 00093036
Gateway ID	00096485 (Gateway ID)
Start date	17 June 2015
Planned end date	16 April 2016 Note: The project is expected to be extended until 30 June 2016.
Focal Person	Nahid Hussein
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PSG	Inclusive politics: Achieve a stable and peaceful Somalia through inclusive political processes
Priority	Priority 2: Finalize and adopt a Federal Constitution
Milestone	<ol style="list-style-type: none"> 1. Oversight Committee established with operational work plan and strategy and capacitated and functional 2. Substantial review on the key priority areas of the constitutions conducted and public consultations held in line with the work plan of the Parliament, Ministry of Constitutional Affairs, Oversight Committee (OC) and ICRIC and results analysed 3. Civic education programmes designed and conducted 4. The Inter-Regional Consultative Forum (IRCF), or its equivalent is regularly convened to deliberate on priority areas of the constitutional review process 5. The OC and ICRIC through OC engage in regular dialogue with Parliament, which informs the progress on the constitutional review process per parliamentary session 6. Draft constitution submitted to Parliament and vote held
Location	National and Regional
Gender Marker	2

Total Budget as per ProDoc	USD 4,034,624
MPTF:	USD 4,034,624
Non MPTF sources:	PBF: N/ A
	Trac: N/ A
	Other: N/ A

Total MPTF Funds Received			Total non-MPTF Funds Received	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
PSG-1 (4SOU1)	Zero	4,034,624	N/A	N/A

JP Expenditure of MPTF Funds ¹			JP Expenditure of non-MPTF Funds	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
PSG-1 (4SOU1)	1,110,438	2,944,996	N/A	N/A

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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SITUATION UPDATE

With the recent political developments, particularly the focus on electoral process, the National Stakeholders have considered important that all the work developed on Constitutional Review Process during the mandate of the 9th parliament to be handed over to the new Parliament and Government.

Hence, during this period, the UN PIP Constitutional Review and Implementation Support project focused on support to the functioning of the Constitutional Stakeholders and support to the Oversight Committee awareness workshops on revision of the Constitution with representatives of Women and Youth, respectively.

During the Project Board meeting that took place in May 2016, the formal extension of the constitutional review process until June 2016 was postponed in order to encompass the developments of the Garowe Conference. The later did not bring about expected decisions on Regional Consultations and hence National Constitution Stakeholders and UN have presented a formal request to extend the PIP until end of June 2016, with a budget revision that excludes the Master Plan and further Regional Consultations.

QUARTERLY PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

OUTCOME 1: INCLUSIVE CONSTITUTIONAL REVIEW PROCESS ACTIVELY IN PLACE AND ENGAGING KEY NATIONAL AND INTERNATIONAL STAKEHOLDERS.

Output 1 – National stakeholders, the UN, donors and implementers agree on the Somalia Constitutional Review Master Plan

INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		THIS QUARTER	CUMULATIVE
Framework of Constitutional Review Process agreed by end of May 2015	Master Plan Prepared and agreed	0	0
Master plan of Constitutional Review Process drafted and circulated;		0	0

Sources of evidence: N/A

Note: During this Quarter it was agreed by Counterparts that holding the Master Plan was no longer relevant considering the latest developments.

OUTPUT 2: Political dialogue, negotiations and broad-based consensus building

Regional Conferences held	By June 2016;	1	1
Each regional conference presents recommendations for the National	By June 2016;	0	0

² Fill in only the numbers or yes/no; no explanations to be given here.



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Conference;			
National Conference outlines main consensus reached	By June 2016;	0	0
Sources of evidence: PIP for Constitutional Review Process, Back to Office Reports.			
OUTPUT 3: Civic education and public consultation processes undertaken			
Civic Education Plan drafted and agreed by national stakeholders	By June 2016;	0	0
Website for the Constitutional review process functioning by end of July 2015	By June 2016;	1	1
At least one media civic education activity launched, at National and Regional level;	By June 2016;	2	3
At least 1 specific civic education activity for women undertaken, in more than one region;	By June 2016;	1	2
At least one specific civic education activity for youth undertaken until September 2015, in more than one region	By June 2016;	1	1
Sources of evidence: MOCA Website: www.moca.gov.so https://youtu.be/eP2x9Njqom0 ; https://youtu.be/qQB_veGBATI ; https://youtu.be/8jk4CUDeyT4 ; https://youtu.be/b_u3QjNETsE ; https://youtu.be/Kfbm_dKeiaA http://moca.gov.so/			
OUTCOME 2: KEY NATIONAL STAKEHOLDERS WITH CAPACITY STRENGTHENED AND ABLE TO ENGAGE AND COMPLETE			
OUTPUT 4: Capacities of relevant national constitutional institutions supported			
Office space set up in first months of PIP initiation;	MoCA, ICRIC and OC staffed up and capacitated to perform their mandates	Complete	Complete
All support staff and constitutional experts hired until end of 2015;		Complete	Completed
At least one thematic session and/or one training session conducted each month, per institution;		1	1
Sources of evidence: PIP for Constitutional Review Process, Back to Office Reports. Training reports?			
OUTPUT 5: Capacities of relevant sub-national institutions			
All staff hired and office set-up in	Puntland institutions and	Partial	Partial

UNDP ON Reports; C



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	IRA institutions staffed up and capacitated to perform their mandates and to engage in the national constitutional review process		
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Sources of Evidence: PIP for Constitutional Review Process, Back to Office Reports.

NARRATIVE

OUTCOME 1: INCLUSIVE CONSTITUTIONAL REVIEW PROCESS ACTIVELY IN PLACE AND ENGAGING KEY NATIONAL AND INTERNATIONAL STAKEHOLDERS

The review of the Provisional Constitution requires broad dialogue and consultations at different levels to be inclusive and nationally owned. It requires the meaningful participation of a broad spectrum of the Somali society, including youth and women.

During this quarter, the a one-day Awareness workshop in Mogadishu on constitutional review for Somalia women, at which the participants discussed 55 Representatives from women's organizations (10 M, 45 W), including the Somali national women's organizations, representatives from the regions Civil Society Organizations (CSO) and regional administrations actively participated in the workshop, discussed the constitutional reform from the point of view of women's interests including the 30 % women's quota in the parliament. Amongst the recommendations that resulted from the awareness workshop organized by the Oversight Committee of the National Federal Parliament (OC) with support from UN, it includes:

- Need for political and financial support for women organisations;
- Emphasys on need to expedite the establishment of political parties so has to overcome the challenge that rhw current 4.5 clan-based power-sharing formula has on women's political participation.
- Focus should be broadned from political level participation so as to also include the empowerment of women to equally partake in all a government branches.

<https://youtu.be/eP2x9Njqom0>; https://youtu.be/qQB_veGBATl; <https://youtu.be/8jk4CUDeyT4>

Youth recommendations and aspirations with regard to the future revision of the Provisional Constitution were compiled during the second awareness workshop from Oversight Committee on Constitution Review Process, with the participation of 80 young people (50 M, 30 W) representing different parts of Somalia participated in the workshop.. Members of the OC and the Federal Parliament Youth Caucus encouraged youth to become active in requesting the safeguarding their political and socio-economic rights in a revised constitution. As the youth are often excluded when decisions about their lives are made, but they hope that a revised constitution will guarantee every right that they have as young people and ensure meaningful participation of youth at all levels of government.

https://youtu.be/b_u3QjNETsE and https://youtu.be/Kfbm_dKeiaA

OUTCOME 2: KEY NATIONAL STAKEHOLDERS WITH CAPACITY STRENGTHENED AND ABLE TO ENGAGE AND COMPLETE THE REVISION

The information on Constitution and its review is now enhanced, more transparent and reaches more Somali Citizens with the functional website of Federal MoCA (www.moca.gov.so), which was developed and launched in June 2016 with features including Facebook, Twitter, YouTube, Pintrest, and LinkedIn.



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Support has been extended to regional Ministries of Constitutional Affairs of Galmudug, as it is important to provide the regional stakeholders with minimum conditions to be a functioning institution and in order to enable them to meaningful and actively participate on the Constitutional Review Process. Hence, to Galmudug Ministry of Constitution and Reconciliation, support has been provided to office rent, furniture, stationary items, recruitment planning and organizational development. In addition, the project has assisted the Ministry of the Reconciliation and Constitutional Affairs of Southwest State through provision of office furniture and IT equipment. Operational cost has been provided in organizing workshops on related topics, travel, office stationary and internet.

Other Key Achievements:

- Support to operational costs of Federal MoCA, including running costs and salaries, thus enabling the functioning of the Ministry;
- Support to experts of OC: Three (3) Constitutional experts, one (1) Administrative Advisor and two (2) legal translators, thus supporting the Oversight Committee, including organization of awareness workshops and translation of OC reports for the Constitutional Review Process.
- Support to operational support of ICRIC such as car rental services, communication.

Challenges (incl: Delays or Deviations) and Lessons Learnt: *<if any, briefly describe the delays or changes in focus, approach or targets, and provide a short justification for the change (1-2 paragraphs)>*

With the coincidence with other political processes and events, such as the 2016 electoral process, national stakeholders have agreed that priorities need to be established and hence, Constitutional Review Process and related revision and decisions on contentious decisions should gain momentum after new parliament and government are in place.

Peacebuilding impact

The Constitutional Review Process is part of the process for inclusive politics and it will have impact on the peacebuilding and on the political processes ongoing in Somalia, some with direct impact on the upcoming years of Somalia development, such as the electoral process that is taking place in 2016, which will bring a new composition of the Parliament and Government.

The recently approved amendment of the Constitution has contributed to a stable transition between mandates of the Parliaments, as it avoided power vacuum with the modification of Art. 60 of the provisional Constitution stating that the term of office of the 9th Federal Parliament is (4) years, but its term shall officially end on the day when the election results of the new 10th Parliament are announced.

Also, amendment of Article 136, paragraph (2) of the Federal Constitution, also postpones the National Referendum to finally approve the Federal Constitution to the next term of the 10th Parliament, which extends to 2020. Thus, it allows the handover of the OC report which includes a proposed revision of the 15 Chapters and proposed options for contentious issues.

In the immediate future, this process will be extremely important for the discussions and agreement on a number of contentious issues with the presentation not only of the initial revision of 10 chapters of constitution, but also the option papers on contentious issues, such as police and courts, Revenues Powers and Sharing and other Fiscal Arrangements in a Federal Somalia, Upper House, Status of Mogadishu.

To this extent, the comprehensive national dialogue and agreement on the solution and way forward that these consultations will bring about are crucial for peacebuilding process.



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Communications & Visibility: In accordance with donor guidelines, articles about all accomplished activities of the Constitution Review Support project have been regularly provided on monthly project newsletters, UNDP CO website and social media platforms (Facebook and Twitter). Since the ministry website is developed it is expected the visibility to improved and enhanced communications about achievements with donors and general public.

Looking ahead

It is expected that during the second half of 2016 the electoral process is completed and hence a transition between mandates of the Parliament takes place. It is expected after a new Parliament is elected and a new government formed, the handover of the OC report on Constitutional Review Process takes place, thus providing a more advanced starting point for the next phase of this process, which should gain new momentum in early 2017.



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ANNEX 1. RISK MANAGEMENT

This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project.

Type of Risk ³	Description of Risk	Mitigating Measures
Political Organizational	Constitutional Oversight Committee does not take sufficient leadership to progress constitutional review and implementation agenda.	Project has been developed in close partnership with the Speaker and Committee Chair + specific TA resources are dedicated to upskilling the Committee.
Political Organizational	Coincident timing with other political processes, such as the Electoral Consultative Process, impacting negatively on the momentum of the constitutional review.	Project continues to support the national stakeholders in the revision process providing options to maintain the vitality of the process.
Environmental Political	Constitutional National Stakeholders coordination and cooperation mechanism delayed and not progressing, thus undermining the revision.	UN to provide advice on coordination mechanisms and provide support for the development and implementation of these mechanisms. Provision of technical advice of constitutional experts to provide options to the national stakeholders on possible solutions for the process and its particular issues.
Environmental Political	Delays in progressing constitutional dialogue due to breakdown in relations between Federal Government and IRAs/other stakeholders.	UNSOM to take the lead in working closely with FGS and NFP to support political dialogue and negotiation with regions, including Puntland.
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team will adjust programme activities to changes in the security situation. The project will work on increasing the participation of the civil society organizations, universities, legal aid centers and paralegals to implement project's activities.
Environmental Political	Serious deterioration in relations between UN and the NFP Or/and Government.	Maintenance of respectful, collaborative approach and transparency; vigilance in regards to developments relating to continued transition in Somalia. Donors need to be aware that slowness may be necessary to ensure counterparts are on board and committed.

³ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES <list here the monitoring and oversight activities undertaken during reporting period. Precise and specific, the table should not exceed one page>

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Project Board Meeting Mogadishu	11 th May 2016	The project board meeting took place in Mogadishu with the participation of the Minister of Constitutional Affairs, Permanent Secretary (PS) of the Office of the Prime-Minister, Secretary-General of the National Federal Parliament, representatives from UNSOM, UNDP and other donors. The purpose of the meeting was to discuss the extension of the project until end of June 2016 and the Garowe Conference.	Unblocking of the Constitutional PIP dependent on analysis of Concept Note of Garowe Conference and scheduling of a PBM in the near future..

ANNEX 3. Awareness Workshops

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
1.	NFP Parliamentary Oversight Committee		4 June 2016	10	45	Constitutional Review Workshop for Women Organizations	Mogadishu	Maryam Arif Qasim Chairperson OC
2.	NFP Parliamentary Oversight Committee		12 June, 2016	50	30	Constitutional Review Workshop for Youth Organizations	Mogadishu	Mohamed Amin NFF Youth Caucus Chair Mae
Total				60	75			



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ANNEX 4. ABBREVIATIONS AND ACRONYMS

AWP	Annual Work Plan	MoF	Ministry of Finance
BTOR	Back-to-office report	MoCA	Ministry of Constitutional Affairs
CSO	Civil Society Organization	MPTF	Multi Partner Trust Fund (UN)
DFID	Department for International Development	NFP	National Federal Parliament
EU	European Union	NGO	Non-Governmental Organization
FGS	Federal Government of Somalia	OC	Provisional Constitution Review and Implementation
GROL	Governance and Rule of Law Programme	Oversight Committee	
HACT	Harmonized Approach to Cash Transfer	OPM	Office of the Prime Minister
HoP	House of the People	PC	Provisional Constitution
HoR	House of Representatives	PSGs	Peacebuilding and State building Goals
ICRIC	Independent Constitutional Review and Implementation	RBM	Results-Based Management
Commission		RoL	Rule of Law
ISF	Integrated Strategic Framework	SDRF	Somalia Development and Reconstruction Fund
MIA	Mogadishu International Airport	SIDA	Swedish International Development Agency
MoCA	Ministry of Constitutional Affairs	UNDP	United Nations Development Programme
MoCFAD	Ministry of Constitution, Federal Affairs and	UNSOM	UN Special Political Mission for Somalia
Democratization (PL)			