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PROGRAMME QUARTERLY PROGRESS REPORT

Period: Q3 2016

Project Name	Support to Building Inclusive Institutions of Parliament in Somalia (UNDP SOM10 Project ID 00094911)
Gateway ID	00096825 (Gateway ID)
Start date	March 2013
Planned end date (as per last approval)	December 2016
Focal Person	Nahid Hussein
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PSG	PSG (s): 1: Inclusive politics: Achieve a stable and peaceful Somalia through inclusive political processes
Priority	Priority 1: Advance inclusive political dialogue to clarify and settle relations between the federal government and existing and emerging administrations and initiate processes of social reconciliation to restore between communities.
Milestone	
Location	Federal; Somaliland; Puntland, Galmudug, Jubaland, and Southwest states
Gender Marker	2

Total Budget as per ProDoc	USD 14,600,000
MPTF:	USD 2,728,144
Non MPTF sources:	PBF: 0
	Trac: USD 2,318,619
	Other: USD 9,553,237

Total MPTF Funds Received			Total non-MPTF Funds Received	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	1,269,090	2,728,144	0	10,543,582

JP Expenditure of MPTF Funds ¹			JP Expenditure of non-MPTF Funds	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	425,578	1,477,973	947,498	9,748,179

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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SITUATION UPDATE

During this reporting period, the project signed seven Letters of Agreement (LoAs) with a total budget of **USD 1.099 Million** with the National Federal Parliament, the Parliament of Somaliland and the state assemblies.

With the completion of the security upgrade (new security perimeter) of the National Federal Parliament, Members and staff of the parliament can now work in much safer premises.

Key bills were debated and passed by Puntland House of Representative including Quality Control law, Fishery Service Fees law, the NGO law and Sexual Offenses law. In collaboration with UNODC, UK Government and UNSOM, UNDP provided technical support to the Somaliland House of Representatives (Security Affairs and Defense Committee) on the Counter-Terrorism bill, which is expected to be tabled during the next parliamentary session.

While debate on the elections and distribution of seats is ongoing, the Somaliland House of Elders (Guurti) conducted its first oversight mission to Awdal to seek citizens input on the ongoing debate on the two issues. This visit will directly contribute to trust building as well as bringing the citizen perspective to the work of the Parliament in Hargeisa. Another visit was carried out by the Guurti to the judicial bodies in the region to strengthen the cooperation between the two institutions.

Parliamentary committees from Somaliland and Puntland conducted outreach, oversight and constituency visits. Communities such as Awdal, Sahil, Maroodi-jeex, Sool, Galkio, Garacad, Galdogob, Jariiban and Buursalah were visited during this reporting period, and the committees assessed service delivery.

As a result of the ongoing project capacity development support, technical capacity of the parliaments has been improved through provision of training, publication & distribution of materials and direct technical support to members & core staff of the parliaments 38 (Men:30; Women:8). Head of the NFP Legal & Legislative Services Training Department and the legal advisor of the SL HoR were trained on legislative drafting. Head of departments (W:3; M:9) were trained to enhance their ICT skills. SL HoE (W:4; M:4) secretariat staff were trained on financial management and SL HoP staff (W:1; M:15) improved their skills on parliamentary practices, outreach public engagement mechanisms. Coordination between the Federal Parliament and the emerging state assemblies was an important milestone. Technical advisory support was provided on the importance of coordination between Parliaments. In addition, visits of a delegation from the NFP to the state assemblies took place to share knowledge on the Rules of Procedures.

The project has extended support to established states by deploying national officers to the field in Jubaland and Galmugud state assemblies to support the implementation of the project and to build the capacity of these state assemblies. Placing national staff at the state assemblies will assist in building the capacity of the state assemblies and will ensure that national partners are mentored and receive technical support. It is anticipated that during the 4th quarter, project national staff will be deployed to South West Region.



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QUARTERLY PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

OUTCOME 1: NFP AND PARLIAMENTS OF SOMALILAND AND PUNTLAND CAPACITATED TO OPERATE AS INCLUSIVE, TRANSPARENT AND EFFECTIVE LAW-MAKING, OVERSIGHT AND REPRESENTATIVE BODIES CONTRIBUTING TO NATIONAL PEACEBUILDING AND NATION-BUILDING GOALS

OUTCOME INDICATORS

Outcome Indicator 1.1:

Parliament passes legislation which contributes to peace-building and state-building agenda.

Outcome Indicator 1.2:

Functional committees in Parliament with capacitated MPs engaging with public and civil society on priority policy and legislation development

Outcome Indicator 1.3:

Parliament inclusively, transparently and peacefully produces core legislation for the New Deal/Vision 2016 process.

Output 1.: NFP, Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight of the Executive

INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		THIS QUARTER	CUMULATIVE 2016
Set of committees established by Parliament with defined functions	Hardware of library set up by end of 1st semester	0	0
	At least 3 trainings on legal drafting implemented in Somaliland Parliament	0	2
	At least one online library subscription	0	0
	One training on basic legislative research and drafting delivered to MPs and committee staff	0	1
	Work plan of GSA developed and submitted to Parliament Leadership by end of 1st semester	1	1
	Strategic plan of JSA developed and submitted to Parliament Leadership by end of 1st semester	1	1

² Fill in only the numbers or yes/no; no explanations to be given here.



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Committees able to provide effective oversight of laws and policy	NFP Budget committee producing 1 reports with recommendations for the Executive	0	0
	Minimum 3 priority legislation processes supported in each Parliament	1	3
	Guidelines developed for drafting of gender sensitive legislation, including identification of discriminatory legislation from bills table in 7 th and 8 th sessions	0	0
	15 MPs trained on key functions of committees in parliament.	5	119
	At least one training delivered to MPs and committee and secretariat staff on Gender sensitive legislative	0	0
Parliament effectively engaged in budget cycle, incl. undertaking oversight of key ministries expenditures	At least 3 oversight missions conducted	3	3
	At least 2 study missions and participation to international/regional conferences facilitated and implemented	2	6
<p>Sources of evidence: Training report, Draft legislation, Workplan for GSA and Strategic plan for JSA, Project staff monitoring BTORs, monthly newsletters.</p> <p>Output 2: NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.</p>			
# of members of Parliamentary leadership supported to manage the business of the Chamber	2 members of Parliamentary leadership supported to develop agendas, order of business, etc.	2	2
	At least one inter-parliamentary mission conducted between NFP and one emerging parliament	0	1
	Table of legislative agenda of the session developed and approved by Parliament Leadership.	0	0
Staff capacity increased to provide support	Training provided to 20 members of staff of Office of the Speaker, and Administration, Finance and IT departments.	20	62



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services to Office of the Speaker & MPs	At least one training provided for parliament staff on Hansard and Guideline developed;	0	0
	TV studio of NFP completed by end of 2016-01-27	0	0
	At least 1 Trainings provided to staff of departments on finance, admin, procurement and/or new software	2	4
	Parliamentary financial management systems in place and working effectively (software functioning by July 2016) or (at least one department adopted software for its daily activities)	2	2
	All procurement processes completed by end of 2016	0	0
	At least one training on gender empowerment conducted	0	0
NFP, Somaliland and Puntland Strategic Plans inclusively developed and implementation progressed	Security protocol and guideline developed and approved (can include proposal of plan for training in this area)	0	0
	Construction of security perimeter completed by end 2016	1	3
	Guideline for production and archive of Hansard developed and approved by parliament;	0	0
	Hansard system fully functioning by end of 1 st semester 2016;	0	0
	Draft of Strategic plan developed and submitted to Guurti by May 2016	1	1
	Library established by end of 2016	0	0
Pre/Post assessment by contracted company indicates improvements against HACT criteria	100% of recommendations re high/significant risks implemented	Complete	Complete
	100% of assessment recommendations was fully adopted in 2015.	Complete	Complete
	Survey conducted in at least 3 regions each quarter	1	1
	Capacity assessment in line with HACT completed by end of 1st semester.	0	0
Sources of evidence: Project staff monitoring BTORs, monthly newsletters, draft survey, training attendance lists, pictures of security perimeter			
Output 3: MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity, including young people and women, participative & representative democracy and more effective contribution to political decision-making			



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Improved understanding of key Public target groups of the role of Parliament and MPs	Communications and Outreach Plan developed for NFP to raise awareness with public	0	0
	3 pilot Constituency Offices fully functioning by end of 2016	5	5
	Minimum 1 study Tour attended by MPs	1	1
	One HR training delivered to MPs and staff of GSA	0	0
Parliaments supported to develop and implement communication and outreach strategies with a particular focus on youth, women and marginalized groups	At least one targeted outreach campaign for women or youth groups organized	0	0
	Develop guideline for women caucus activities and gender related activities (guidelines for gender sensitive legislation, Messaging, etc.)	0	0
	Youth National Conference held by end of 2016	0	0
	Development of a strategic plan for Youth Parliament	0	0
	At least 3 activities from communication strategy implemented	1	1
	Targeted outreach campaigns for women and youth groups organized (at least one per group)	0	0
	At least 2 outreach missions conducted per quarter	2	2
	Minimum 2 trainings on outreach and communication	1	2
	One gender training	0	0
Website of GSA/JSA functioning by end of 2016	0	0	
Sources of evidence: Information posted on UNDP Somalia media, monthly newsletters, training reports, study tour report.			

NARRATIVE

OUTPUT 1 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight over the other branches of government according to the interests of all people and in support of peace-building and nation building.

During this quarter, the MPs from the Security Affairs and Defense Committee of Somaliland HoR and core staff reviewed the counter-terrorism bill during a workshop that took place in Nairobi, Kenya from 18-20 July. The workshop was conducted in cooperation with UNODC (Department of Terrorism Prevention, Division for Treaty Affairs in Vienna, Austria), the UK Government and UNSOM. Five MPs, two staff, including parliament's legal advisor and the Deputy Attorney General participated in the workshop. The workshop aimed at a dialogue on the legal analysis of the bill (article by article), with the objective of facilitating incorporation of the international



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obligations and standards dealing with counter-terrorism into the national bill, thus ensuring respect for human rights. A revised draft of the CT bill was produced during the workshop. Upon return from the workshop, the committee requested the leadership of the house to remove the CT bill from the agenda in order to have the whole committee discussed on the revised draft and have more consultation with different stakeholder before debating it in the plenary. The bill is expected to be tabled for debate during the next session of Parliament.

A two-day study tour to the Parliament of Kenya followed the workshop (21-22 September). The SL HoR delegation consisted of five MPs and two staff met with the representatives of both Houses, the Senate and the National Assembly including the Deputy Speaker of the Senate and the Majority Leader of the National Assembly to examine and share experiences and ideas on the CT Law, Election Law and gender quotas. The representatives of the Kenyan parliament shared with the SL delegation the challenges faced during the drafting and adopting of the 2012 Kenyan Prevention of Terrorism Act as well as the distribution of the seats to women in the Kenyan parliament. Part of the Kenyan MPs delegation was a Somali born woman MP. The delegation conducted meetings with the Legal and Policy Officer from the Counter-Terrorism Analysis Centre of Kenya, who briefed the participants on the Kenyan experience in drafting of the CT law, the challenges encountered before the adoption of the bill and during the implementation including the establishment of several implementation mechanisms, out of which the Joint Counter Terrorism Centre was formed. Kenyan experience and knowledge on the CT bill and women quotas gained during the visit will help the SL HoR in reviewing of the CT bill as well as securing women quotas in the draft electoral bill.

The legislative drafting knowledge and skills of both National Federal Parliament and Somaliland HoR have substantially been enhanced as a result of the training conducted under this project. Legal advisor from SL HoR, Head of Legal and Legislative Services Department of the NFP and the UNDP project legal officer benefited from 20-days course on legislative drafting. This training was held at the International Legal Institute in Kampala, Uganda from August 28 – September 16, 2016. UNDP project legal officer will transfer the acquired skills and knowledge on legal drafting to parliamentary staff of state parliaments through provision of legal drafting training & mentoring.

The project supported the NFP to purchase a software OmniScan and Adobe Professional, which allows legislation to be scanned and converted to Microsoft Word in order to digitalize the entire parliamentary archives. This activity directly contributed to upgrading the legal archiving capacity, and will result in less time consumed on documentation of the NFP work.

The 37th Session of the Puntland House of Representatives started on 15 June 2016 and closed on 25 August 2016. The session marked significant achievements in passing several bills including the Quality Control law, the Fishery Service Fees law, the NGO law and the Sexual Offenses law. The passed laws will provide economic and social protection mechanisms to help Puntland in the road to democratization. In particular, the Sexual Offenses law was overwhelmingly passed by the Parliament of Puntland after more than a year of consultation. This is a milestone for Puntland, and the law is expected to reduce violence against women and end the impunity of those who commit such violence. The legislation also provides specific protection for vulnerable groups such as children, persons with disabilities, internally displaced people, and others outside the social protection mechanisms that exist within Somali society.

The capacity of parliamentarians to understand their role in strengthening the accountability of the Government and promote reconciliation and national dialogue, has been enhanced. Five committees from the SL HoR (Social Affairs Committee Environment; Livestock and Natural Resource Affairs Committee; Security Affairs and Defense Committee; Public Works and Roads Committee; and Public Accounts Committee) conducted oversight mission in all five regions in Somaliland including Awdal, Sahil, Maroodi-jeex and Sool regions. During these oversight missions, the MPs met with the communities in order to improve the representation and ensure the accountability



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of the regional executive branches as well as monitor the delivery of services to the citizens. A report will be issued by the committees and submitted to the Parliament during the next session to enable and facilitate discussion with the executive.

SL's Law and Justice Committee of the Upper House (Guurti) carried out its first oversight mission to Awdal region. The committee met with the judicial institutions, judges, officers from the regional central prison, inmates and the Commander of the Central Police Station in Borama. The purpose of the visit is twofold: to ensure cooperation between the two institutions and to monitor the situation in prisons.

The Social Affairs Committee of PL HoR conducted oversight mission to five districts in the Mudug region: Galkio, Garacad, Galdogob, Jariiban and Buursalah. The MPs examined education and health facilities in the region to ensure that basic services are delivered.

<http://puntlandparliament.net/2016/09/03/koormeerkii-guudiga-arrimaha-bulshada-gobolka-mudug/>

OUTPUT 2 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.

The NFP core staff developed strong understanding and knowledge on the way forward to engage the new MPs to familiarize with good parliamentary practices and procedures at the beginning of their legislative and equip them with indispensable tools that make an effective MP. The project supported the participation of the Secretary General to attend an induction workshop held in Westminster on 18 - 20 July 2016 who is now qualified and willing to share the knowledge acquired from the workshop and assist the new members to settle in the institution at the earliest and also providing services to MPs to enable them to effectively perform their constitutional function and duties. Upon his return, the SG developed a plan to for the induction training targeting the new MPs. The induction training for the new MPs and other capacity development activities of the new parliament will be provided jointly by UNDP and AWEPA.

As a result of two-day training provided by project staff in August, the Somaliland House of Elders (Guurti) secretariat staff members are now capable and equipped with knowledge on financial management, procurement and human resource management, including the use of the human resources policy, staff recruiting procedures, staff training policy, employee performance review procedure, the new organizational chart, accounting, procurement manual, and assets management. With this support from UNDP to the Guurti, the House of Elders will efficiently carry out its duties as the Upper House in Somaliland.

The inauguration of the new security perimeter for the National Federal Parliament which protects the plenary hall as well as the parking area took place on 18 July 2016. With the completion of the security upgrade of the parliament perimeter wall, Members of Parliament and staff are now able to report and work in safer premises. The perimeter consists of a 900-meter long stone and concrete wall as well as seven watch towers which will strengthen the security.

As part of ongoing support to PL HoR, the project handed over the modern video teleconference equipment to Puntland HoR on 31 Aug in Garowe which will enable the Parliament to enhance its communication through video conferences. The communication between the parliamentary leadership, stakeholders and donor partners will significantly improve. This will reduce the need for key government officials and counterparts to travel within and



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outside of Puntland and thus reduces exposure to terrorist attacks. The committees can also use video conferencing whenever they have meetings with other governments and international agencies if they are unable to travel. This will also advance the coordination between the region and Federal Parliament through regular communications and knowledge sharing sessions.

The skills of PL HoR secretariat staff, including heads of departments, has been improved through training on ICT including administration of Parliament's website (M: 9, W: 3). The internet connectivity of the House has been upgraded with support of the Project in order to make better use of the new equipment. This will result in the Parliament being able to communicate its activities more effectively.

<http://puntlandparliament.net/2016/08/27/guddoomiyaha-golaha-wakiillada-oo-maanta-tababar-u-furay-shaqaalaha-baarlamaanka/>

Southwest State Assembly (SWSA) is in a better position to conduct parliamentary duties, and MPs now meet and debate bills effectively without interfering noises after the project procured, delivered and assisted with the installation of the sound system in the new plenary hall. The introduction of the sound system is contributing the parliamentary debates as speeches are audible, and the Members are induced further to take part in plenary proceedings. The project also procured and delivered a second consignment of furniture equipment for use in the plenary hall, which is contributing the assembly to regularly convene its plenary sessions and to carry out its functions and increase participation of the members in the debates.

OUTPUT 3 (Strategic Plan Objectives): MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity for Somalis, including young people and women, participative & representative democracy and more effective contribution to political decision-making.

MPs and parliamentary staff from SL Parliament, both HoR & Guurti (11) conducted a constituency visit to Sool region to promote peace and to raise awareness on the upcoming election voter registration. In addition, with the support of the project, two constituency visits took place in Awdal (13 MPs) and Sahil (10 MPs). This was the first time MPs, regardless of their political affiliation and parties, visiting their constituency as a team and listen to their views relating to the ongoing debates on HoR election bill and distribution of seats. As a result, the linkages between parliament and the public have been strengthened. Citizens also now better understand the role of their parliamentarians.

During a two-day "Parliamentary Regional Offices" workshop, 16 staff members (M:15, W:1) from all five regional offices and staff from the Secretariats of both houses of SL's Parliament (Guurti and HoR) were trained in September in Hargeisa on outreach and constituency services. The workshop aimed to assist parliamentary regional officers in organizing and conducting parliamentary outreach work and equip them with proper tools and techniques that can be efficiently used to organize constituency work in the regional offices. As a result of the training, staff members at the regional offices are now better able to interact with citizens and communities. The Regional Parliamentary Offices Manual has been drafted in order for the lessons from the training to be practically applied. Increased usage of the offices by citizens and by MPs is the expected outcome.

Other Key Achievements

- Technical capacity of 402 MPs and Staff (W:83; M:319) has been strengthened.
- MPs and staff of the National Federal Parliament now work in much safer environment as results of the upgrading of the security perimeterwall



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- The project produced a Parliamentary Regional Offices Manual for Somaliland parliament.
- Emerging parliaments of South West and Jubaland are in better position to function.
- NFP legal archiving has been upgraded.
- Puntland House of Representative communication has been improved.
- Recommendations for the design of a follow-on project for the period 2017-2020 has been received
- Jubaland and Galmadug Assemblies capacity needs have been assessed & identified and will be addressed in the course of the project.

Challenges (incl: Delays or Deviations) and Lessons Learnt:

Security and operational conditions of implementation in Somalia still hamper the activities of the project both at national and regional levels, particularly in emerging states where UN presence is still limited. Challenges include limited secure options of venue, difficulty in accessibility for both counterparts and project staff, visa process for MPs to attend international conferences, amongst others. With careful planning and a flexible implementation approach in order to adapt to constantly changing circumstances, the Project has learned to deal with these challenges successfully.

Another challenge is that reports from committee oversight missions are sent to UNDP but committee reports are not produced to be tabled and debated in plenary in order to address them the project is committed to provide technical assistant to standardized committee report to be tabled and debated. UNDP is working closely with counterparts to streamline reporting requirements and will work to build the capacity of the committee to produce reports.

Peacebuilding impact

The recently formed legislatures in the new states, i.e. the Galmudug State Assembly, Jubaland State Assembly and South West State Assembly, have provided important forums for peacebuilding and reconciliation between clans and sub-clans. Instead of the traditional law making role, these Assemblies institutionalized conflict resolution and continues to provide arenas for negotiation and compromise.

In addition, supporting establishing secure environment that is conducive to work, will help the MPs at federal and national level to effectively perform their duties and interact with citizens to build confidence and cooperation.

Catalytic effects: N/A

Gender

The project continues to empowering gender; the exact figures reached during this period were 8. The skills of PL HoR secretariat staff, including (W: 3) heads of departments, has been improved through training on ICT including administration of the Parliament. Parliamentary Regional Offices secretariats, including (W:1) of SL trained on outreach and constituency services. Secretariat staff members of SL HoE, (Guurti) including (W:4) equipped with knowledge on financial management, procurement and human resource management, including the use of the human resources policy, recruiting procedures, staff training policy, employee performance review procedure, the new organizational chart, accounting, procurement manual, and assets management.



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Proportion of gender specific outputs in Joint Programme ³	Total no. of Outputs	Total no. of gender specific Outputs
	3	1
Proportion of Joint Programme staff with responsibility for gender issues ⁴	Total no. of Staff	Total no. of staff with responsibility for gender issues
	5	1

Communications & Visibility:

In accordance with donor guidelines, the Project developed a communications and visibility plan which is intended to guide information sharing and visibility of project activities. As a result, significant improvements have been made in terms of sharing information with beneficiaries, donors and other stakeholders. Articles covering all activities by the Parliamentary Support Project have been regularly provided in the Project’s monthly newsletter, UNDP CO website and social media platforms, such as Facebook and Twitter. UNDP staff ensure regular interaction with national counterparts, in addition to the deployment of national staff within the premise of the Parliaments.

<https://www.facebook.com/undpsom/photos/a.122884441191797.37654.120046881475553/998489886964577/?type=3&theater>

Looking ahead

With the upcoming electoral process of 2016 and the foreseen transition between mandates of the Parliament, the project is working with the National Federal Parliament on the handover in areas such as House Records, handover of Committees, as well as anticipation of the induction of the new MPs and the new session. The project evaluation is expected to provide information on the impact, effectiveness, relevance and efficiency of the support provided by the project to the parliaments in Somalia and Somaliland by UNDP since start of the project from 2013 and recommendations for the future support of UNDP to the Parliaments in Somalia and Somaliland. These recommendations will be taken into consideration during the development of the project document for the new phase from 2017-2020. The evaluation report will also provide important information on strategic prioritization and project priorities for next phase of project including support to established parliaments, the Upper Houses, and newly formed state assemblies, as well as the overall funding strategy.

³ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

⁴ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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ANNEX 1. RISK MANAGEMENT

Type of Risk ⁵	Description of Risk	Mitigating Measures
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team (in close cooperation with UN MISSION and UNCT) adjusts programme activities to changes in the security situation. The project uses a regionally balanced strategy, which focuses on more equal support to all three legislatures (Federal, Puntland and Somaliland). to implement programme activities if disrupted or if there is possible destruction of security in the project sites. Hence the project uses approach to provide identical support to project counterparts.
Environmental Security	Terrorist activities force UN / UNDP to significantly reduce its activities.	UNDP has reduced movement of staff between MIA and UNCC, and reallocated Programme and Operation staff to MIA. As a result of this operational challenge, project has sought alternative venues to conduct the trainings. Mitigation measures have been taken by UN in Mogadishu and Garowe, such as flexible work arrangements for national staff.
Operational Organizational	Significant shortfall in resource mobilization from bilateral partners	There is funding gap implementation of project activities for 2016 of US\$1.2 Million. The project continues its resource mobilization efforts to decrease this gap. There is board meeting held by the project with counterparts to strengthening of relationships, the board members recognized the need to support the transition from 9th to 10th Federal Parliament, the regional and emerging including the newly Hiirshabele assembly of Somalia and hence approved a three-month extension for the Project to support the incoming parliament to familiarize themselves with good parliamentary practices and procedures at the beginning of their legislative term.
Operational	Insufficient involvement of key stakeholders in defining and steering	Open, consultative programme planning and development approach;

⁵ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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Organizational	programme implementation	close coordination with key counterparts in each region including project board meetings and endorsements of AWP by parliamentary counterparts; inclusion of senior stakeholder representatives on Programme Board. Risk Mitigation plans for implementation of LoAs developed and agreed with counterparts.
Environmental Political	Serious deterioration in relations between UNDP Somalia and the NFP or Government	Maintenance of respectful, collaborative approach and transparency.
Security Organizational	National partners are targeted because of collaboration with UN generally or UNDP specifically	Reduce exposure through low-profile approach in sensitive areas.
Operational Organizational	Low absorption capacity among counter-parts – slower process of capacity building than expected aligned with ongoing high expectations	Regular revisions of implementation progress and aligning expected timing to current conditions of staff and infrastructure within each institution. Conduct assessment of parliaments’ administrative capacity; include capacity development and risk mitigation measures.
Environmental Political	Political conflicts between key state institutions or within Parliament hamper its ability to function as a legislative body	UNSOM / international community to conduct conflict mediation.
Environmental Political	Predominantly male members of parliament fail to adopt gender-sensitive legislation	Project includes activities such as workshops to familiarize MPs to gender-sensitive legislation and gender-sensitive budgeting aimed at increasing their knowledge toward concept of gender sensitive and importance of analyzing the impact of the national budget on women. Project also promotes activities to increase number of female MPs and empowerment of current female MPs.
Environmental Political	Gender activities are sometimes seen as being imposed by UNDP on parliaments.	The project works closely with MPs, both males and females, who are gender-sensitive and will champion gender-related activities within the parliaments. More specifically, the project enhances the skills of Somali Women Members of Parliament to effectively execute their core functions and responsibilities as Members of Parliament and on how to take part in the 2016 political elections and how to lobby and advocate



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		for women rights in parliament.
Environmental Organizational	Trained parliamentary staff leave institution for better paid positions	Apart from staff training, the project focuses on institution building including organizational reform, preparation of guidelines and SoPs, which shall make the parliaments resilient to staff turn-over.
Political	Postponement of parliamentary elections in Somaliland may lead to lower levels of accountability and higher levels of mistrust in the public perception of MPs.	Through regional / constituency offices and other activities, the Project attempts to strengthen the linkages between citizens and Parliament to make the institution more accountable to citizens' demands.
Social and Environmental risks	Duty-bearers do not have the capacity to meet their obligations in the Project	The project is providing capacity development activities to all duty bearers as they are the core of the project activities and goals. These initiatives are contributing to the project's goal to enhance operational and technical capacity of the duty bearers.
	Rights-holders do not have the capacity to claim their rights	The project includes capacity-building activities in promoting the right holders to have the skills and knowledge to advocate for their rights and carry out awareness campaigns, MPs outreach to their constituents support and claim their rights.
	The proposed Project would have adverse impacts on gender equality and/or the situation of women and girls	Project ensures that gender is mainstreamed across all of its activities. Special considerations are given to female MPs. UNDP is supporting and facilitating the establishment of gender focal points in the NFP and other regional parliaments, in addition to the establishment of a coordination mechanism between these gender focal points, on a no-cost basis.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Oversight Monitoring Mission for Jubaland State Parliament	14 - 21 August 2016	<p>The oversight monitoring visit was conducted jointly by the project and UNDP Partnership and Planning Unit. The team visited Jubaland Parliament in Kismayo in particular Offices of the Standing Committees. The visited stakeholder's offices included also Major of Kismayo, Ministry of Security, Ministry of Interior, Youth Umbrella and Women Umbrella.</p> <p>The objective of the oversight monitoring visit was to monitor the progress of the legislatives, policies, strategies and structure of the Parliament committees, examine the impact of parliament's works to the different levels of beneficiaries and provide LoA management training sessions for the staff of the parliament. The monitoring also assessed level of satisfaction of technical/advisory/financial support received by the Jubaland State Parliament from the project.</p>	<p>The recommendations include:</p> <ul style="list-style-type: none"> - Capacity building trainings for the MPs to efficiently discharge their constitutional mandates in representation, legislation and oversight; - Establish and enhance partnership between the Parliament of the other states and the international law firms, civil society organizations, and the private sector in through developing and launching mechanisms of interaction, consultation and dialogue. - Trainings in law drafting for MPs. - Capacity building of the leadership to improve the parliament performance to be in line with the best international democratic practices both at the legislative mechanisms level and the methods/tools of exercising the oversight function of the parliamentary. - The Project, needs to speed up the implementation of the current LOAs, as the remaining periods is so limited and lots of work need to be done. - The need for UNDP parliament project to strengthen its presence in Jubaland to support and coordinate the implementation of activities.
Oversight Monitoring Mission for South West State Assembly	23 - 30 August 2016	<p>A team consisting of the project and UNDP Partnership and Planning Unit visited the South West State Assembly premises in Baidoa and its beneficiaries. The visited stakeholder's offices included Ministry of Planning, Ministry of Information, Mayor of Baidoa District, and Somali South West Youth Network.</p>	<p>Recommendations and proposed actions include:</p> <ul style="list-style-type: none"> - Construction and refurbishment of offices for the newly formed parliamentary committees. - Enhance the human capacity of the parliament. - Capacity building training activities for the Members of Parliament. - Development of outreach and communication strategy for the parliament and train MPs' knowledge on outreach.



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		<p>The objective of the oversight monitoring visit was to monitor the progress of the legislatives, policies, strategies and structure of the Parliament committees, examine the impact of parliament's works to the different levels of beneficiaries and provide LoA management training sessions for the staff of the parliament. The monitoring also assessed the level of satisfaction of technical/advisory/financial support received by the SWSA from the project.</p>	<ul style="list-style-type: none"> - Support to facilitate forums for youth umbrella and youth MPs as a way to promote youth participation in inclusive political processes and democratic practices. - Support to revise the current Rules of Procedure - Need to expedite the implementation of activities in the coming three months (October-December 2016).
<p>Field Visit to Jubaland State Parliament</p>	<p>22 - 24 August 2016</p>	<p>The goal of the mission was to carry out interviews for the Assembly Needs Assessment, meet with the leadership to discuss project implementation, tour the Assembly, its building and plenary hall and inspect delivered items (furniture, computers, sound system, etc.)</p>	<p>Findings of the visit include:</p> <ul style="list-style-type: none"> - The State Assembly currently has 75 MPs with an additional 10 to cover disputed areas (because of districts); 4 MPs per district. - Speaker and SG raised the concern of small stackable chairs being not appropriate for MPs, proper chairs are needed. - Some of the furniture is broken and damaged. Replacement needed. - Leadership requested English lessons for MPs. - Leadership requested legal training at the local university. - SG requested construction of stage, partition of large hall, creation of offices, furnishing a committee room. <p>Recommendations:</p> <ul style="list-style-type: none"> - Follow up with the project staff to provide LOA training. - Follow up with Engineer on security perimeter. - Follow up with UNMAS to ask if the MPs can ride in helicopters to visit places that are not accessible by road. - Follow up with State Formation on producing copies



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			<p>of the JL Constitution.</p> <ul style="list-style-type: none"> - Design a Young Graduates Programme for next year (requested by Speaker). - English lessons for MPs. - Legal training at the local university. - SG requested construction of stage, partition of large hall, creation of offices and furnishing a committee room.
Somaliland Parliament Board Review Meeting	29 September 2016		<ul style="list-style-type: none"> - The Somaliland Parliament Board Review meeting was held in Hargeisa on 29th September 2016. - Representatives from both houses of Parliament, SSG and the project staff participated. - The Speaker informed the participants of the achievements and progress made in accomplishing the work plan for the third quarter. - He also emphasized the need for continuous support to improve the legislative drafting, research and committee works. - The participants emphasized the need to improve the coordination between the different agencies supporting the parliament. - The Board Members acknowledged the impact of the project support in achieving the mentioned the results achieved during the short period after signing the agreement.



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ANNEX 3. TRAINING DATA

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
1.	Puntland House of Representative		27 Aug – 5 Sep 2016	9	3	ICT Training	Garowe	
2.	Somaliland Upper House (Guurti)		23-24 August 2016	4	4	Training on Financial Management	Hargeisa	Warsame Hassan, UNDP Organizational Development Consultant
3.	Somaliland House of Representatives and Guurti		18-19 September 2016	15	1	Two-day training on Outreach and the Role of Parliamentary Regional Offices	Hargeisa	Abdullahi Ibrahim, UNDP Outreach and Civic Engagement Officer
Total				28	8			



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Location	Number of Participants						Total for 2016
	Q1 2016		Q2 2016		Q3 2016		
	M	F	M	F	M	F	
Mogadishu	32	15	48	27	0	0	125
Garowe	0	0	0	0	9	3	12
Hargeisa	24	0	0	0	19	5	48
Kismayo	0	0	19	3	0	0	22
Adado	51	3	0	0	0	0	54
Baidoa	22	8	95	19	0	0	144
Total	129	26	162	49	28	8	405



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ANNEX 4. ACRONYMS

AMISOM	African Union Mission in Somalia
AWP	Annual Work Plan
BTOR	Back-to-office report
CO	Country Office
CSO	Civil Society Organization
DFID	Department for International Development
EU	European Union
FGS	Federal Government of Somalia
GROL	Governance and Rule of Law Programme
GSA	Galmudug State Assembly
HACT	Harmonized Approach to Cash Transfer
HoP	House of the People
HoR	House of Representatives
IBTCI	International Business & Technical Consultants, Inc.
ICRIC	Independent Constitutional Review and Implementation Commission
IP	Implementing Partner
ISF	Integrated Strategic Framework
JSA	Jubaland State Assembly
MIA	Mogadishu International Airport
MP	Member of Parliament
MPTF	Multi-Partner Trust Fund
NFP	National Federal Parliament
NGO	Non-Governmental Organization
PL	Puntland
PSGs	Peacebuilding and State Building Goals
RBM	Results-Based Management
RoL	Rule of Law
RoP	Rules of Procedures
SDRF	Somalia Development and Reconstruction Fund
SIDA	Swedish International Development Agency
SL	Somaliland
SG	Secretary General
SYP	Somali Youth Parliament
SWSA	South West State Assembly
TA	Technical Assistance



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UNDP
UNSOM
YG

United Nations Development Programme
UN Special Political Mission for Somalia
Young Graduate