Memorandum of Understanding between the Participating UN Organizations and The United Nations Development Programme Regarding the Operational Aspects of the UN Central Fund For Influenza Actions (CFIA)

WHEREAS, donors have requested the United Nations Development Group ("UNDG") through the UN System Influenza Coordinator, to assist in the establishment of a pooled funding mechanism as a critical element of a coordinated UN response to Avian Influenza, enabling UN and subsidiary stakeholders to access funding rapidly and to support key emergent areas requiring urgent funding within the context of the Consolidated Action Plan and its objectives (hereinafter referred to as the "UN Central Fund for Influenza Actions" or "CFIA") that will finance priority projects to be executed by UN organizations (hereinafter referred to as "Participating UN Organizations") in cooperation with other implementing partners,

WHEREAS, the Participating UN Organizations have agreed that they should adopt a coordinated approach to collaboration with donors who wish to support the implementation of Influenza Actions by the UN System and have developed a Consolidated Action Plan to use as the basis for mobilising resources, and have further agreed that they should offer donors the opportunity to fund urgent unfunded and under-funded priority actions in the Consolidated Action Plan through a UN Central Fund for Influenza Actions which will operate in accordance with the CFIA Terms of Reference attached hereto as Annex A,

WHEREAS, the Participating UN Organizations have further agreed that the United Nations Development Programme (UNDP) (which is also a Participating UN Organization) should be asked to serve as their administrative interface with donors in connection to the Fund and UNDP has agreed to do so in accordance with this Memorandum of Understanding and the CFIA Terms of Reference,

WHEREAS, the Participating UN Organizations have agreed to receive funds through the CFIA and carry out Projects in accordance with the CFIA Terms of Reference and this Memorandum of Understanding, and have agreed to establish a coordination mechanism, the CFIA Steering Committee, to facilitate the effective and efficient collaboration between the Participating UN Organizations and take decisions on projects to be funded by the CFIA.

NOW, THEREFORE, UNDP and the Participating UN Organizations (hereinafter referred to collectively as the "Parties") hereby agree as follows:
Article I
Appointment of Administrative Agent; Duties and Fee

1. The Participating UN Organizations hereby appoint UNDP (the “Administrative Agent” or the “AA”) to serve as their Administrative Agent in connection with the administration of the CFIA, in accordance with the terms and conditions set out in this Memorandum of Understanding. UNDP accepts its appointment as the Administrative Agent on the understanding that the Participating UN Organizations assume full programmatic and financial accountability for the funds disbursed to them by the Administrative Agent. This appointment shall continue until it terminates, or is terminated, in accordance with Article VII below.

2. On behalf of the Participating UN Organizations the Administrative Agent shall:

   a. Receive contributions from donors who wish to contribute to the CFIA;

   b. Administer such funds received, in accordance with this Memorandum of Understanding including the provisions relating to winding up the CFIA and related matters;

   c. Subject to availability of funds, disburse such funds to each of the Participating UN Organizations in accordance with provisions of the applicable Letters of Agreement and this Memorandum of Understanding, in line with the budget set out in the specific project proposals submitted by the concerned Participating UN Organization and approved by the CFIA Steering Committee;

   d. Compile financial and narrative progress reports produced by each of the Participating UN Organizations into a consolidated report and distribute such reports to the Fund Steering Committee, in accordance with Article IV below;

   e. Compile and provide final reporting, including notification that the Projects involved have been operationally and financially completed, in accordance with Article IV below, based on reports received from the Participating UN Organizations;

   f. At the request of the CFIA Steering Committee, charge the direct costs of the staffing support to the Committee that will assist in the review and appraisal of Project proposals and be seconded by one of the Participating Organisations;
g. Perform such other activities as the Participating UN Organizations and the Administrative Agent may agree in writing.

3. The Administrative Agent shall enter into a letter of agreement, in the form attached hereto as ANNEX B (hereinafter referred to as a “Letter of Agreement”), with each donor that wishes to provide financial support through the CFIA. The Administrative Agent shall not amend the terms of Annex B without prior written agreement of the Participating UN Organizations. Participating UN Organizations shall not be liable for the acts or omissions of the Administrative Agent or its personnel, or of persons performing services on its behalf, except in regard to any contributory acts or omissions of the other Participating UN Organizations. With respect to such contributory acts or omissions of the Participating UN Organizations, the resulting liability shall be apportioned among them or any one of them to the extent of such contributory acts or omissions, or as may otherwise be agreed.

4. The Administrative Agent and the Participating UN Organizations shall be entitled to deduct their indirect costs on contributions received in accordance with the following formula:

a. The Administrative Agent’s administrative fee will be 1 percent (1%). The fee will be deducted from the Contribution to the CFIA at the time it is deposited.

b. Upon securing approval from the CFIA Steering Committee, the Administrative Agent may also deduct from the CFIA and transfer to the seconding Participating Organisation the actual costs of the staffing support that may be provided to the CFIA Steering Committee pursuant to Article I, paragraph 2(f) above.

c. Indirect costs of the Participating UN Organizations will be based on the applicable regulations and rules of the Participating UN Organizations, taking into account the size and complexity of the particular Project and will be reflected in the Project proposals approved by the CFIA Steering Committee.

5. In the event of any inconsistency between this MoU and Annex A, this MoU shall prevail.

Article II
Financial Matters

The Administrative Agent

1. The Administrative Agent shall establish a separate ledger account under its financial regulations and rules for the receipt and administration of the funds received pursuant to Letters of Agreements (hereinafter referred to as the “CFIA Fund Account”). The CFIA Fund Account shall be administered by the Administrative Agent in
accordance with the regulations, rules, directives and procedures applicable to it, including those relating to interest. The CFIA Fund Account shall be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the Administrative Agent.

2. The Administrative Agent will not absorb gains or losses on currency exchanges. Such amounts will increase or decrease the funds available for disbursements to Participating UN Organizations.

3. The Administrative Agent shall make disbursements from the CFIA Fund Account in accordance with provisions in the applicable Letters of Agreement and this Memorandum of Understanding, in line with the budget set out in the specific Project proposals submitted by the concerned Participating UN Organization and approved by the CFIA Steering Committee. The disbursements shall consist of direct and indirect costs as set out in the Project proposals.

4. Subject to the availability of funds, the Administrative Agent shall make each disbursement within three (3) to four (4) business days after receipt of the approval of specific project proposals by the CFIA Steering Committee along with copy of the project proposal and supporting documentation duly signed by all the parties concerned. The Administrative Agent shall transfer funds to each Participating UN Organization through wire transfer in US dollars. Each Participating UN Organization shall advise the Administrative Agent in writing of the bank account for transfers pursuant to this Memorandum of Understanding. When making a transfer to a Participating UN Organization, the Administrative Agent will notify that Participating UN Organization’s Treasury Operations, of the following: (a) the amount transferred, (b) the value date of the transfer; (c) that the transfer is from UNDP as Administrative Agent in respect of the CFIA pursuant to this Memorandum of Understanding; and (d) the name or title of the project.

5. Where the balance in the CFIA Fund Account on the date of a scheduled disbursement is insufficient to make that disbursement, the Administrative Agent shall consult with the CFIA Steering Committee and make a partial disbursement, if any, in accordance with the CFIA Steering Committee’s instructions, provided however that such disbursement will not exceed the funds available to the CFIA Fund Account.

The Participating UN Organizations

6. Each Participating UN Organization shall establish a separate ledger account under its financial regulations and rules for the receipt and administration of the funds disbursed to it by the Administrative Agent from the CFIA Fund Account. That separate ledger account shall be administered by each Participating UN Organization in accordance with its own regulations, rules, directives and procedures, including those relating to interest. That separate ledger account shall be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the Participating UN Organization.
7. Each Participating UN Organization shall use the funds disbursed to it by the Administrative Agent from the CFIA Account to carry out the activities for which it is responsible as set out in the specific Project approved by the CFIA Steering Committee, covering both direct and indirect costs. The Participating UN Organizations shall commence and continue to conduct operations only upon receipt of disbursements as instructed by Steering Committee. The Participating UN Organizations shall not make any commitments above the amounts budgeted in the approved Projects. If the Participating UN Organization anticipates the need to incur expenditures above the budgeted amounts, such Participating UN Organization shall request approval and the necessary additional funding from the Steering Committee. If no such further financing is available, the activities to be carried out under the CFIA may be reduced or, if necessary, terminated by the Participating UN Organizations.

Article III
Activities of the Participating UN Organizations

1. Each of the Participating UN Organizations shall carry out its activities contemplated in the approved Projects, in accordance with the regulations, rules, directives and procedures applicable to it. Accordingly, personnel shall be engaged and administered, equipment, supplies and services purchased, and contracts entered into in accordance with the provisions of such regulations, rules, directives and procedures. On the termination or expiration of this Agreement, the matter of ownership of such equipment and supplies shall be determined in accordance with the regulations, rules, directives and procedures applicable to such Participating UN Organizations.

2. The Administrative Agent shall be notified in writing through the CFIA Steering Committee of any change in the budget as set out in the approved Project.

3. Where a Participating UN Organization wishes to carry out its Projects through or in collaboration with a third party, it shall be responsible for discharging all commitments and obligations with such third parties, and no other Participating UN Organization, or the Administrative Agent, shall be responsible for doing so. Without restricting the generality of the preceding sentence, other international organizations, non-governmental organizations and national institutions may receive funds from the CFIA Account through a Participating UN Organisation, based on a project agreement concluded with such entities as implementing partners of the concerned Participating UN Organization and in accordance with the regulations, rules and procedures of that Participating UN Organization. Use of funds, reporting obligations, liability, audit and other related matters to management of the funds provided and the activities shall be addressed in such project agreements in the manner that is customary for the concerned Participating UN Organization.

4. In carrying out their activities, none of the Participating UN Organizations shall be considered as an agent of any of the others and, thus, the personnel of one shall not be
considered as staff members, personnel or agents of any of the others. Without restricting the generality of the preceding sentence, none of the Participating UN Organizations shall be liable for the acts or omissions of the others or their personnel, or of persons performing services on their behalf. In no event shall the Administrative Agent be liable or responsible for the acts or omissions of the Participating UN Organizations or any one of them in carrying out their activities.

5. Each Participating UN Organization shall advise the Administrative Agent and the CFIA Steering Committee in writing, when all activities for which it is responsible under an approved Project have been completed.

Article IV
Reporting

1. Each Participating UN Organization shall provide the Administrative Agent with the following statements and reports prepared in accordance with the accounting and reporting procedures applicable to it:

   (a) Narrative progress reports for each twelve-month period, to be provided no later than two months after the end of the applicable reporting period;
   (b) Annual financial reports as of 31 December each year with respect to the funds disbursed to it from the CFIA Account, to be provided no later than three months after the end of the applicable reporting period;
   (c) A final consolidated narrative report and financial report, after the completion of the project activities financed by the Fund and including the final year of the project activities, to be provided no later than 30 April of the year following the financial closing of the Project activities;
   (d) A final certified financial statement, to be provided no later than 30 June of the year following the financial closing of the Project.

The Steering Committee may agree upon the provision of additional reporting, such as six monthly reports, monthly informal disbursement and commitment figures, if deemed necessary for effective resource mobilization and transparency of the fund.

2. The Administrative Agent shall prepare consolidated narrative progress and financial reports consisting of the reports referred to in paragraph 1 (a) to (d) above submitted by each Participating UN Organization, and shall provide the consolidated reports to the CFIA Steering Committee for submission to each donor, that has contributed to the CFIA Account in accordance with the timetable established in the Letter of Agreement.

3. The Administrative Agent shall provide a financial report and a final certified financial statement (including the actual costs of the seconded staffing support that it may be requested to finance) to the CFIA Steering Committee pursuant to Article I, paragraph
2(f) above) to the Steering Committee and Participating UN Organizations, on its activities as Administrative Agent, to be provided no later than 30 June of the year following the financial closing of the CFIA.

**Article V**  
**Monitoring and Evaluation**

1. Monitoring and evaluation of the Projects shall be undertaken in accordance with the provisions contained in the approved Projects, which are to be consistent with the respective regulations, rules and procedures of the Participating UN Organizations.

2. In addition, the CFIA Steering Committee and the Participating UN Organisations may commission an independent lessons-learned and review exercise(s) relating to the operations of the CFIA, the details of which will be approved by the Steering Committee.

**Article VI**  
**Joint Communication**

1. Each Participating UN Organization shall take appropriate measures to publicize the CFIA and to give due credit to other Participating UN Organizations. Information given to the press, to the beneficiaries of the assistance provided through the CFIA, all related publicity material, official notices, reports and publications, shall acknowledge the leading role of the Government and national partners, the Participating UN Organizations, the Administrative Agent and any other relevant parties. In particular, the Administrative Agent will include and ensure due recognition of the role of the Participating UN Organizations and national partners in all external communications relating to the CFIA.

2. Whenever possible and to the extent that it does not jeopardize the privileges and immunities of Participating UN Organizations, and the safety and security of their staff, Participating UN organizations will promote donor visibility on information, project materials and at project sites, in accordance with their respective regulations, rules, policies and procedures.

**Article VII**  
**Expiration, modification and termination of the Agreement**

1. This Memorandum of Understanding shall expire upon termination of the CFIA, subject to the continuance in force of paragraph 5 below for the purposes therein stated.

2. This Memorandum of Understanding may be modified only by written agreement between the Parties.
3. Any of the Participating UN Organizations may withdraw from this Memorandum of Understanding upon giving thirty (30) days’ written notice to all other parties to this Memorandum of Understanding stating that it has given notice, of its withdrawal from the Memorandum of Understanding.

4. The Administrative Agent’s appointment may be terminated by the Administrative Agent (on the one hand) or by the mutual agreement of all Participating UN Organizations (on the other hand) on thirty (30) days’ written notice to the other party, subject to the continuance in force of paragraph 5 below for the purpose therein stated. In the event of such termination, the Parties shall agree on measures to bring all activities to an orderly and prompt conclusion so as to minimize costs and expense.

5. Obligations assumed by the Parties under this Memorandum of Understanding shall survive the expiration or termination of this Memorandum of Understanding or the withdrawal of a Participating UN Organization to the extent necessary to permit the orderly conclusion of the activities and the completion of final reports, the withdrawal of personnel, funds and property, the settlement of accounts between the Parties hereto and the settlement of contractual liabilities that are required in respect of any subcontractors, consultants or suppliers. Any balance remaining in the CFIA Account or in the individual Participating UN Organizations’ separate ledger accounts shall be used for a purpose mutually agreed upon by the CFIA Steering Committee, Participating UN Organizations the Administrative Agent and the donors.

Article VIII
Notices

1. Any action required or permitted to be taken under this Memorandum of Understanding may be taken on behalf of the Administrative Agent by the Executive Coordinator of the Multi-Donor Trust Fund Office, UNDP or his or her designated representative and on behalf of a Participating UN Organization by the official indicated below, or his or her designated representative.

2. Any notice or request required or permitted to be given or made in this Memorandum of Understanding shall be in writing. Such notice or request shall be deemed to be duly given or made when it shall have been delivered by hand, mail, cable or telex to the party to which it is required to be given or made, at such party’s address specified in ANNEX C to this Memorandum of Understanding or at such other address as the party shall have specified in writing to the party giving such notice or making such request.
Article IX
Entry into force

This Memorandum of Understanding shall enter into force upon signature by authorized officials of the Parties and shall continue in full force and effect until it is expired or terminated.

Article X
Settlement of disputes

The Parties shall use their best efforts to promptly settle through direct negotiations any dispute, controversy or claim arising out of or in connection with this Memorandum of Understanding or any breach thereof. Any such dispute, controversy or claim which is not settled within sixty (60) days from the date either party has notified the other party of the nature of the dispute, controversy or claim and of the measures which should be taken to rectify it, shall be resolved through consultation between the Executive Heads of each of the Participating UN Organizations and of the Administrative Agent.

IN WITNESS WHEREOF, the undersigned, duly authorized representatives of the respective Parties, have signed this Memorandum of Understanding in English in two copies.

For the Administrative Agent:
Name: Mr. Bisrat AKLILU
Executive Coordinator
Multi-Donor Trust Fund Office
Place: New York, USA
Date: 11 January 2007

For UNHCR:
Name: Mr. Saburo TAKIZAWA
Controller and Director
Place: Geneva, Switzerland
Date: 22 December 2006

For ILO
Name: Mr. Alfredo LAZARTE-HOYLE
OIC, ILO/Crisis
Place: Geneva, Switzerland
Date: 15 December 2006

For UNDP
Name: Mr. John OHIORHENUAN
Deputy Director, BCPR
Place: New York, USA
Date: 21 January 2007
For **FAO**
Name: Mr. Tesfai TECLE  
Assistant Director-General  
Technical Cooperation Department
Place: Rome, Italy  
Date: 24 January 2007

For **WFP**
Name: Ms. Valerie SEQUEIRA  
Director, Donor Relations Division  
Fundraising & Communications Department
Place: Rome, Italy  
Date: January 2007

For **ICAO**
Name: Dr. Taïeb CHÉRIF  
Secretary General
Place: Montreal, Canada  
Date: 15 February 2007

For the **WORLD TOURISM ORGANIZATION**
Name: Mr. Francesco FRANGIALLI  
Secretary-General
Place: Madrid, Spain  
Date: 21 February 2007

For **UNICEF**
Name: Mr. Toshiyuki NIWA  
Deputy Executive Director
Place: New York, USA  
Date: 9 April 2007

For **UNHCR**
Name: Ms. Margareta WAHLSTROM  
Assistant Secretary-General  
Deputy Emergency Relief Coordinator
Place: New York, USA  
Date: 05 March 2007

For **UNOPS**
Name: Ms. Kristin K. Wambold-Liebling  
DRD/OIC
Place: New York, USA  
Date: 13 January 2010

For **UNFPA**
Name: Ms. Mari Simonen  
Deputy Executive Director
Place: New York, USA  
Date: 8 December 2009
ANNEX C: Notices

FOR the Administrative Agent
Name: Mr. Bisrat AKLILU
Title: Executive Coordinator, Multi-Donor Trust Fund Office
Partnerships Bureau, UNDP
Address: 828 2nd Avenue, 4th Floor, New York, NY 10017
Tel: +1-212 906-6155
Fax: +1-212 906-6990
Email: bisrat.akhilul@undp.org

FOR FAO
Name: Anne M. BAUER
Title: Director, Emergency Operations and Rehabilitation Division (TCE) Technical Cooperation Department
Address: Food and Agriculture Organization
Viale delle Terme di Caracalla 00153
Rome, Italy
Tel: +39 06 57054936
Fax: +39 06 57054941
Email: Anne.Bauer@fao.org

FOR ICAO
Name: Mr. Wolfgang H.O. SANDER-FISCHER
Title: Chief, Asia/Pacific Programme
Technical Co-operation Bureau
Address: 999 University Street, Montreal, Quebec, Canada H3C 5H7
Tel: +1 514 954 6767
Fax: +1 514 954 6077
E-mail: FAP@icao.int

FOR ILO
Name: Mr. Donato KINIGER-PASSIGLI
Title: Senior Specialist/Crisis Response Coordination and Partnerships
Address: ILO, Rue des Morillons, #4, CH-1211, Geneva 22, Switzerland
Tel: +41 22 799 6834
Fax: +41 22 799 6189
Email: kiniger@ilo.org

FOR OCHA
Name: Ms. Margaret WAHLSTROM
Title: Assistant Secretary-General and Deputy Emergency Relief Coordinator
Address: S-3600A UN Secretariat
New York, NY 10017
Tel: +1 212 963 2740
Fax: +1 212 963 9489
E-mail: wahlstromm@un.org

Secondary Notice:
Name: Ms. Shea GOPAUL
Title: Director, Executive Office, OCHA
Address: S-3600G, UN Secretariat
New York, NY 10017
Tel: +1 917 367 2535
Fax: +1 212 963 8880
E-mail: gopauls@un.org
FOR UNDP
Name: Mr. Janthomas HIEMSTRA
Title: Coordinator of Programme Support and Manager of the SURGE Project, BCPR
Address: 1 UN Plaza, Rm 2024
       New York, NY 10017
Tel:  +1 212 906 5509
Fax:  +1 212 906 5379
Email: janthomas.hiemstra@undp.org

FOR UNHCR
Name: Ms. Johanna LAGENKAMP
Title: Head of Donor Relations & Resource Mobilization Service
Address: Case Postale 2500
       CH-1211 Geneva, Switzerland
Tel:  +41 22 739 7978
Fax:
Email: lagenka@unhcr.org

FOR UNICEF
Name: Mr. Philippe CORI
Title: PARMO / PUBLIC SECTION ALLIANCES AND RESOURCE MOBILIZATION OFFICE
Address: 3 UN Plaza, New York, NY 10017
Tel:  +1 212 326 7313
Fax:
E-mail: pcori@unicef.org

FOR UNWTO
Name: Francesco FRANGIALLI
Title: Secretary-General
Address: Capitan Haya 42, 28020
       Madrid, Spain
Tel:  +34 91 567 8100
Fax:  +34 91 571 3733
Email: emaccoll@unwto.org

Secondary Notice:
Name: Geoffrey LIPMAN
Title: Assistant Secretary-General
Address: Capitan Haya 42, 28020
       Madrid, Spain
Tel:  +34 91 567 8190
Fax:  +34 91 571 3733
Email: glipman@unwto.org

FOR WFP
Name: Ms. Terri TOYOTA
Title: Director, Donor Relations Division
Address: Via C.G. Viola 68/70, 00148 Rome, It
Tel:  +39 06 6513 2501
Fax:  +39 06 6513 2071
Email: terri.toyota@wfp.org

FOR UNOPS
Name: Solaiman AL-RIFAI
Title: Associate Portfolio Manager
Address: 405 Lexington Avenue, 5th floor, New York
Tel: +212 4571894
Fax: +212 4574044
Email: solaimana@unops.org

FOR UNFPA
Name: Bettina Maas
Title: Chief, Office of Executive Director
Address: 220 East 42nd Street, New York 10010
Tel: +212 2975286
Email: maas@unfpa.org