



SOMALIA UN MPTF

PROGRAMME ANNUAL PROGRESS REPORT

Period: 2016

Project Name	Programme Initiation Phase - Joint Programme for Sustainable Charcoal Reduction and Alternative Livelihoods (PROSCAL)
Gateway ID	00100442
Start date	01 April 2016
Planned end date (as per last approval)	31 December 2016
Focal Person	(Name): Abdul Qadir Rafiq
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PSG	4- Economic Foundations
Priority	Promote the sustainable development and management of natural resources by developing legal and regulatory frameworks and building capacity in key Natural Resources Management (NRM) institutions
Milestone	Not Applicable
Location	National
Gender Marker	2

Total Budget as per ProDoc	USD 683,994
MPTF:	USD 583,994
Non MPTF sources:	PBF: N/A
	TRAC: 100,000
	Other: N/A

	PUNO	Report approved by:	Position/Title	Signature
1.	UNDP	George Conway	Country Director	Signed Copy on File (available upon request)

Total MPTF Funds Received				Total non-MPTF Funds Received		
PUNO	Q4 2016	Cumulative	Annual 2016	Q4 2016	Cumulative	Annual 2016
UNDP	0	583,994	583,994	0	100,000	100,000

JP Expenditure of MPTF Funds ¹				JP Expenditure of non-MPTF Funds		
PUNO	Q4 2016	Cumulative	Annual 2016	Q4 2016	Cumulative	Annual 2016
UNDP	91,941	249,501	249,501	16,261	35,997	35,997

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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SITUATION UPDATE

Unsustainable production of charcoal to meet the national and regional demands remains a major threat to environmental sustainability as well as security in Somalia. The programme envisages to address both the demand and supply side of the charcoal value chain by promoting regional cooperation to check illegal exports of charcoal, taking to scale alternative sources of energy across main cities and towns in Somalia and helping vulnerable groups (women and youth) directly linked to charcoal value chain to adopt alternative sources of livelihoods.

While there is a strong buy-in by the national and international stakeholders on the design of the programme, the programme has only been receiving low levels of financial support to go into full-scale implementation. During the reporting period, additional funds of USD 1.6 million have been committed to the Programme by the Italian Development Cooperation (Euros 1.0 million) and Sweden (USD 0.5 million). These funds will be channeled through the MPTF. The EU Delegation Office indicated an allocation of EUR 3.5 million for the Programme. The Programme Document was revised to source the additional funds in consultation with the MOLFR and PUNOs.

Parallel financing is also expected from the African Development Bank (AfDB) to promote alternative sources of energy and technology diffusion to support the transition from charcoal to other energy sources in main urban centers. These funds will be committed under the Infrastructure Development Fund managed by the bank.

QUARTERLY & ANNUAL PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

Somali economy revitalized and expanded with a focus on livelihood enhancement, employment generation, and broad-based inclusive growth

SUB-OUTCOME 1 STATEMENT

Promote the sustainable development and management of natural resources by developing legal and regulatory frameworks and building capacity in key Natural Resource Management (NRM) institutions.

Output 1.1: MOLFR supported to coordinate and implement inter-ministerial actions for Reducing Charcoal Production, Trade and Use

INDICATOR	TARGET (April to Dec 2016)	PROGRESS ON OUTPUT INDICATOR ²	
		Q4	CUMULATIVE 2016
Office of the focal point for charcoal programme in the Ministry of Livestock, Forest and Range (MOLFRD) strengthened	Adequately resourced unit established in the MOLFR	Yes	Yes
Number of briefings, workshops, coordination meetings held by the MOLFRD	At least 3 briefing, coordination meetings or workshops held in six months	1	8
First meeting of the International Charcoal Trade Regulatory Committee	At least two meetings of ICTRC held	0	0
Sources of evidence: Staff contracts; procurement orders; workshop and meetings reports			
Output 1.2: Draft National and Regional Policy for Reducing Charcoal Production, Trade and Use*.			
Draft National and Regional Policy Document	Draft policy document available with the federal government	0	0

² Fill in only the numbers or yes/no; no explanations to be given here.



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UNDP ONLY: sources of evidence (as per current QPR): Terms of Reference for international expert; Shortlist of Experts to be hired for formulating the policy TORs for Policy formulation finalised by PUNOs and MOLFR; Shortlist of potential candidates finalized by UNEP and UNDP.			
Output 1.3: National and International Stakeholders Mobilised to Support the Programme Objectives			
International conference on Somalia Charcoal Reduction Programme held	2 strategic alliances formed to support Somalia in addressing the charcoal issues	0	0
Awareness raising workshops held in main towns and cities of Somalia	5 workshops held in main cities/towns	1	4
Programme Brochure, website and anti-charcoal campaign started	Print and electronic media engaged for mass awareness	No	No
Funds mobilised from potential donors and development partners for the full-scale joint programme	Donors support confirmed to meet the total Programme budget	Yes	Yes
Sources of evidence: workshop report, Request for Proposal for Event Management Company; letter for commitment from the Italian Development Cooperation; Meeting notes between MOLFR and PUNOs; Programme Steering Committee meeting minutes			
Output 1.4: Programme Management			
Programme Management Staff recruited before the end of programme initiation phase	Programme management staff on-board	Yes (On-going)	Yes (On-going)
Complete detailed work plan for the full-scale programme	Work plan aligned with the available budget	Yes	Yes
UNDP ONLY: sources of evidence (as per current QPR): TORs for Programme Coordinator; Revised draft programme documents with additional funds; Project Proposal for European Union			

NARRATIVE

The Programme Initiation Phase is managed by UNDP in consultation with the MOLFR, UNEP and FAO. Fourth quarter activities focused on resource mobilization, providing intuitional support to the MOLFR, undertaking procurement processes to hire international consultant to work on the national and regional policy on Charcoal, holding of awareness raising workshop in Jubaland State. First Programme Steering Committee was also prepared during the reporting period.

Output 1.1: MOLFR supported to coordinate and implement inter-ministerial actions for Reducing Charcoal Production, Trade and Use

MOLFR has been leading the coordination for reducing charcoal production subsequent to UNDP support to strengthening their institutional capacities by providing essential technical and operation support housed in the Ministry.

The Ministry led five meetings which included programme launch in Federal Member States of South West, Jubaland, Galmudug and Puntland. The Ministry also convened a meeting with the federal line ministries and focal points from federal member states to present the proposal for funding from the European Union Delegation Office for Somalia. During three additional meetings, the Ministry was able to present the Joint Programme to the main decision making bodies, namely the Somalia Development and Reconstruction Facility (SDRF), the Steering Committee and the Programme Steering Committee. Active engagement of the MOLFR with the decision makers and key stakeholders in member states has helped in



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raising the profile of the programme, mobilizing additional resources and building ownership of the federal member states.

Output 1.2: Draft National and Regional Policy for Reducing Charcoal Production, Trade and Use*.

The national and regional policy document is expected to be initiated during 2017 after the new Federal Government takes office. The TORs for Policy formulation have been finalised by PUNOs and MOLFR with shortlisting of potential candidates finalized by UNEP and UNDP.

Output 1.3: National and International Stakeholders Mobilised to Support the Programme Objectives

International conference on Somalia Charcoal Reduction Programme could not be held due to prolonged political process. The conference will be held once the new Federal Government is in place. Programme launch and awareness raising workshops were held in Baidoa, Garowe, Kismayo and Adado. The workshops helped in bringing the states governments on-board on the objectives of the programme. The workshops also provided an opportunity to the federal ministry to understand local context vis-à-vis charcoal issues and possible measures to curb the production or use of charcoal.

Output 1.4: Programme Management

The terms for reference for the programme coordinator were finalised. However, hiring of staff for the coordination unit will start after the programme document with additional funds has been approved by PUNOs and federal government.

Other Key Achievements

- MOLFR and UNDP had follow-up discussions with the Ambassador of Qatar to get a confirmation on hosting an International Conference on Charcoal in Doha. It is unlikely that the Conference will be held before the conclusion of on-going electoral process in Somalia. However, there are positive indications that Qatar will support the Conference.
- Draft Programme Document was presented to the Programme Steering Committee for endorsement and sourcing of additional funds by activities and UN agencies. Draft Programme Document will absorb PIP activities and has an implementation timeframe of 01 April 2016 to 31 December 2017.
- MOLFR has been instrumental in bringing Member States (Puntland, South West, Galmudug, Jubaland) on-board. This commitment is essential to improve capacity needs of the Member States and their engagement in decision making, for example through the Programme Steering Committee.

Challenges (incl: Delays or Deviations) and Lessons Learnt:

- The on-going electoral process is causing delays in some of the strategic activities that are planned as part of initiation phase.
- There have also been delays in holding regional consultations due to the cash transfer modality in the Letter of Agreement between UNDP and MOLFR. The reimbursement modality does not allow the MOLFR and range to make payments upfront for the venue and travel of participants. This has resulted in lack of trust between the vendors and MOLFR. It would be advisable to look into the possibility of transferring funds in advance for the entire event to the MOLFR and settle the advance on receipt of expenditure report and supporting documents.



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Peacebuilding impact: Not Applicable		
Catalytic effects: Not Applicable		
<p>Gender: The Programme Initiation Phase is an enabler to get the full programme started by mobilizing additional resources. At the same time, based on the UNDP Country Office Gender Strategy and principles of inclusiveness, the recruitment of female interns is part of the Letter of Agreement between UNDP and MOLFR. Similarly, the shortlist of consultants to work on National and Regional Charcoal Policy include both women and men. The full programme document highlights gender specific issues influenced due to charcoal production, trade and marketing. These would be addressed in the full-scale programme while promoting alternative energy and livelihoods.</p>		
Proportion of gender specific outputs in Joint Programme ³	Total no. of Outputs	Total no. of gender specific Outputs
	<i>(4 for Programme Initiation Phase) Specific Outputs to be part of full programme</i>	<i>(0 for Programme Initiation Phase) Specific Outputs to be part of full programme</i>
Proportion of Joint Programme staff with responsibility for gender issues ⁴	Total no. of Staff	Total no. of staff with responsibility for gender issues
	<i>0 To be addressed as part of full programme</i>	<i>0 To be addressed as part of full programme</i>
<p>Communications & Visibility – Charcoal Programme Launch and Awareness Raising Event was held on 6 August in Adado, Gulmudug State of Somalia. The coverage of this event was on Somali media. Some of the links are:</p> <p>Press Coverage SNTV https://www.youtube.com/watch?v=9eqR24_YKBw Horn Cable http://www.youtube.com/watch?v=nyhr8rAtETU Kalsan TV www.youtube.com/watch?v=dQrETHM Universal Link https://www.youtube.com/watch?v=dQe403Z-YgM</p>		
<p>Looking ahead:</p> <ul style="list-style-type: none"> • Programme Document to be signed by Federal Government and PUNOs. • Awareness raising and Programme Launch event to be held Mogadishu. • Agreement for additional funding from European Union to be finalized. • Preparatory work on activities for alternative sources of energy and livelihoods to be initiated by PUNOs. 		

³ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

⁴ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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ANNEX 1. RISK MANAGEMENT

Type of Risk ⁵	Description of Risk	Mitigating Measures
Financial	Lack of funding from the donors may cause substantial risk of not achieving the objectives of full joint programme.	Senior leadership of UN System (SRSG, DSRSG) and Federal Government to be involved in raising funding to implement the programme. The currently available funding is USD 2.3 million, i.e. only 10% of the full programme budget of USD 23.6 million.
Political (new)	Changes in the Federal Government as part of Electoral Process resulting in delays in holding the International Conference	Situation to be assessed and revised plan to be prepared for holding the International Conference with the agreement of current political setup and PUNOs
Strategic (new)	The National Development Plan (2017-19) may require adjustment at programme outcome level to align relevance to the national strategic framework.	Programme document to incorporate changes during the revisions process.
Social and Environmental Screening Risks	Duty-bearers do not have the capacity to meet their obligations in the Project	The programme is developing government capacity to formulate laws to curb charcoal trade, sensitize the custom, and law enforcement authorities about the issue and provide operational funds for the purpose. Further, the programme may recommend Government to call the support of Security Council to enforce illegal trade, if it does not stop.
	The Project involves harvesting of natural forests, plantation development, or reforestation	The project is embedding design to address the existing gap on environmental unsustainability and promote the use of other source of energy other than charcoal i.e. solar, wind and biogas. For longer term sustainability capacity building on environmental protection and conservation will be enhanced at national and community level. The aim of the project is also to support the charcoal traders with alternative source of livelihoods and empower them as well to remain in the very business for a longer time through provision of small business grants. The Project has also reforestation and plantation activities in the charcoal depleted forest to regenerate grazing land fertility and minimize further land degradation.
	Project would have adverse impacts on gender equality and/or the situation of women and girls	Women are the primary retailers of Charcoal and are likely to suffer impact in income as a result of Charcoal production. Understanding this need, project is prioritizing initiatives and opportunities for women, including access to start-up funds for alternative resources, engagement with women and CSOs to ensure women’s needs and rights are met with.

⁵ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Programme Steering Committee Meeting	13 October 2016	First Programme Steering Committee was held in Mogadishu. H.E. Abdirisak Omar Mohamed, Minister of Internal Security and Mr. Peter de Clercq, DSRSG/RC/HC/RR co-Chaired the meeting. H.E. Abdirisak Omar Mohamed co-Chaired the meeting on behalf of H. E. Said Hussein lid, Minister of Livestock, Forest and Range.	<p>Programme Steering Committee concluded with following decisions and action points:</p> <ol style="list-style-type: none"> 1. Highest offices of the Federal Government and the UN in Somalia to be engaged for mobilising resources for the Programme. 2. Awareness campaigns to be designed for different target groups and implemented across Somalia. 3. Ministry of Livestock, Forest and Range, UNDP, UNEP and FAO to come up with a well thought out strategy to engage Charcoal Value Chain Beneficiaries for alternative livelihoods. The strategy to be discussed in the Inception Workshop of the Joint Programme. 4. UNEP to support raising the Programme profile at African Environment Ministers Forum and UN Environment Assembly. 5. FAO SWALIM to support monitoring of charcoal production and its impacts. 6. Joint Programme Document circulated to the PSC member is approved. UNDP to share the activity level budget distribution with PSC participants on e-mail. UNDP to also share the revised Programme Document with the SDRF Steering Committee. 7. Next meeting of the Programme Steering Committee to be held in February 2017.