# Consolidated Annual Financial Report of the Administrative Agent for the Bhutan UN Country Fund

for the period 1 January to 31 December 2016

Multi-Partner Trust Fund Office Bureau for Management Services United Nations Development Programme GATEWAY: http://mptf.undp.org

31 May 2017

#### **PARTICIPATING ORGANIZATIONS**



Food and Agriculture Organization of the United Nations



United Nations Capital Development Fund



UN Conference on Trade and Development



United Nations Development Programme



United Nations Environment Programme



United Nations Educational, Scientific and Cultural Organization



United Nations Population Fund



United Nations Children's Fund



World Food Programme

#### **CONTRIBUTORS**



**Austrian Development Agency** 



Delivering Results Together



**Expanded DaO Funding Window** 



Swiss Agency for Development & Cooperation

#### **DEFINITIONS**

#### **Allocation**

Amount approved by the Steering Committee for a project/programme.

#### Approved Project/Programme

A project/programme including budget, etc., that is approved by the Steering Committee for fund allocation purposes.

#### **Contributor Commitment**

Amount(s) committed by a donor to a Fund in a signed Standard Administrative Arrangement with the UNDP Multi-Partner Trust Fund Office (MPTF Office), in its capacity as the Administrative Agent. A commitment may be paid or pending payment.

#### **Contributor Deposit**

Cash deposit received by the MPTF Office for the Fund from a contributor in accordance with a signed Standard Administrative Arrangement.

# **Delivery Rate**

The percentage of funds that have been utilized, calculated by comparing expenditures reported by a Participating Organization against the 'net funded amount'.

#### **Indirect Support Costs**

A general cost that cannot be directly related to any particular programme or activity of the Participating Organizations. UNDG policy establishes a fixed indirect cost rate of 7% of programmable costs.

#### **Net Funded Amount**

Amount transferred to a Participating Organization less any refunds transferred back to the MPTF Office by a Participating Organization.

#### **Participating Organization**

A UN Organization or other inter-governmental Organization that is an implementing partner in a Fund, as represented by signing a Memorandum of Understanding (MOU) with the MPTF Office for a particular Fund.

#### **Project Expenditure**

The sum of expenses and/or expenditure reported by all Participating Organizations for a Fund irrespective of which basis of accounting each Participating Organization follows for donor reporting.

#### **Project Financial Closure**

A project or programme is considered financially closed when all financial obligations of an operationally completed project or programme have been settled, and no further financial charges may be incurred.

#### **Project Operational Closure**

A project or programme is considered operationally closed when all programmatic activities for which Participating Organization(s) received funding have been completed.

#### **Project Start Date**

Date of transfer of first instalment from the MPTF Office to the Participating Organization.

#### **Total Approved Budget**

This represents the cumulative amount of allocations approved by the Steering Committee.

#### **US Dollar Amount**

The financial data in the report is recorded in US Dollars and due to rounding off of numbers, the totals may not add up.

#### **INTRODUCTION**

This Consolidated Annual Financial Report of the **Bhutan UN Country Fund** is prepared by the United Nations Development Programme (UNDP) Multi-Partner Trust Fund Office (MPTF Office) in fulfillment of its obligations as Administrative Agent, as per the terms of Reference (TOR), the Memorandum of Understanding (MOU) signed between the UNDP MPTF Office and the Participating Organizations, and the Standard Administrative Arrangement (SAA) signed with contributors.

The MPTF Office, as Administrative Agent, is responsible for concluding an MOU with Participating Organizations and SAAs with contributors. It receives, administers and

manages contributions, and disburses these funds to the Participating Organizations. The Administrative Agent prepares and submits annual consolidated financial reports, as well as regular financial statements, for transmission to contributors.

This consolidated financial report covers the period 1 January to 31 December **2016** and provides financial data on progress made in the implementation of projects of the **Bhutan UN Country Fund**. It is posted on the MPTF Office GATEWAY (http://mptf.undp.org/factsheet/fund/BT100).

The financial data in the report is recorded in US Dollars and due to rounding off of numbers, the totals may not add up.

#### **2016 FINANCIAL PERFORMANCE**

This chapter presents financial data and analysis of the **Bhutan UN Country Fund** using the pass-through funding modality as of 31 December **2016**. Financial information for this Fund is also available on the MPTF Office GATEWAY, at the following address: http://mptf.undp.org/factsheet/fund/BT100.

#### 1. SOURCES AND USES OF FUNDS

As of 31 December **2016**, **4** contributors deposited US\$ **3,576,120** in contributions and US\$ **9,963** was earned in interest.

The cumulative source of funds was US\$ **3,586,083** (see respectively, Tables 2 and 3). Of this amount, US\$ **3,418,486** has been transferred to **9** Participating Organizations, of which US\$ **3,412,223** has been reported as expenditure. The Administrative Agent fee has been charged at the approved rate of 1% on deposits and amounts to US\$ **35,761**. Table 1 provides an overview of the overall sources, uses, and balance of the **Bhutan UN Country Fund** as of 31 December 2016.

Table 1. Financial Overview, as of 31 December 2016 (in US Dollars)

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	Annual 2015	Annual 2016	Cumulative
Sources of Funds			
Contributions from donors	-	-	3,576,120
Fund Earned Interest and Investment Income	365	538	4,885
Interest Income received from Participating Organizations	-	14	5,078
Refunds by Administrative Agent to Contributors	-	-	-
Fund balance transferred to another MDTF	-	-	-
Other Income	-	-	-
Total: Sources of Funds	365	552	3,586,083
Use of Funds			
Transfers to Participating Organizations	-	-	3,708,511
Refunds received from Participating Organizations	(887)	(126)	(290,025)
Net Funded Amount	(887)	(126)	3,418,486
Administrative Agent Fees	-	-	35,761
Direct Costs: (Steering Committee, Secretariatetc.)	-	-	57,709
Bank Charges	3	3	19
Other Expenditures	-	-	-
Total: Uses of Funds	(884)	(123)	3,511,975
Change in Fund cash balance with Administrative Agent	1,249	675	74,109
Opening Fund balance (1 January)	72,184	73,434	-
Closing Fund balance (31 December)	73,434	74,109	74,109
Net Funded Amount	(887)	(126)	3,418,486
Participating Organizations' Expenditure	931,275	103,704	3,412,223
Balance of Funds with Participating Organizations			6,264

## 2. PARTNER CONTRIBUTIONS

Table 2 provides information on cumulative contributions received from all contributors to this Fund as of 31 December **2016**.

The **Bhutan UN Country Fund** is currently being financed by **4** contributors, as listed in the table below.

The table below includes commitments made through Standard Administrative Agreements signed up to 31 December **2016**, and deposits; it does not include commitments for future years.

Table 2. Contributors' Commitments and Deposits, as of 31 December 2016 (in US Dollars)

Contributors	Total Commitments	Prior Years as of 31-Dec-2015 Deposits	Current Year Jan-Dec-2016 Deposits	Total Deposits
Austrian Development Agency	378,120	378,120	-	378,120
Delivering Results Together	754,000	754,000	-	754,000
Expanded DaO Funding Window	2,419,000	2,419,000	-	2,419,000
Swiss Agency for Development & Cooperation	25,000	25,000	-	25,000
Grand Total	3,576,120	3,576,120	-	3,576,120

#### 3. INTEREST EARNED

Interest income is earned in two ways: 1) on the balance of funds held by the Administrative Agent ('Fund earned interest'), and 2) on the balance of funds held by the Participating Organizations ('Agency earned interest'), where their Financial Regulations and Rules allow return of interest to the AA.

As of 31 December **2016**, Fund earned interest amounts to US\$ **4,885**.

Interest received from Participating Organizations amounts to US\$ **5,078**, bringing the cumulative interest received to US\$ **9,963**.

Details are provided in the table below.

Table 3. Sources of Interest and Investment Income, as of 31 December 2016 (in US Dollars)

Interest Earned	Prior Years as of 31-Dec-2015	Current Year Jan-Dec-2016	Total
Administrative Agent			
Fund Earned Interest and Investment Income	4,348	538	4,885
Total: Fund Earned Interest	4,348	538	4,885
Participating Organization			
UNDP	4,780		4,780
FAO		14	14
UNFPA	50		50
UNCTAD	235		235
Total: Agency earned interest	5,064	14	5,078
Grand Total	9,412	552	9,963

#### 4. TRANSFER OF FUNDS

Allocations to Participating Organizations are approved by the Steering Committee and disbursed by the Administrative Agent. As of 31 December **2016**, the AA has transferred US\$ **3,708,511** to **9** Participating Organizations (see list below).

#### **4.1 TRANSFER BY PARTICIPATING ORGANIZATION**

Table 4 provides additional information on the refunds received by the MPTF Office, and the net funded amount for each of the Participating Organizations.

Table 4. Transfer, Refund, and Net Funded Amount by Participating Organization, as of 31 December 2016 (in US Dollars)

Participating	Prior Years as of 31-Dec-2015		Current Year Jan-Dec-2016			Total			
Organization	Transfers	Refunds	Net Funded	Transfers	Refunds	Net Funded	Transfers	Refunds	Net Funded
FAO	65,743		65,743		(126)	(126)	65,743	(126)	65,617
UNCDF	20,000	(887)	19,113				20,000	(887)	19,113
UNCTAD	119,000	(2,657)	116,343				119,000	(2,657)	116,343
UNDP	1,706,933	(261,487)	1,445,446				1,706,933	(261,487)	1,445,446
UNEP	48,165		48,165				48,165		48,165
UNESCO	25,000	(141)	24,859				25,000	(141)	24,859
UNFPA	511,390	(24,727)	486,663				511,390	(24,727)	486,663
UNICEF	762,378		762,378				762,378		762,378
WFP	449,902		449,902				449,902		449,902
<b>Grand Total</b>	3,708,511	(289,898)	3,418,613		(126)	(126)	3,708,511	(290,025)	3,418,486

# 5. EXPENDITURE AND FINANCIAL DELIVERY RATES

All final expenditures reported for the year **2016** were submitted by the Headquarters of the Participating Organizations. These were consolidated by the MPTF Office.

Project expenditures are incurred and monitored by each Participating Organization, and are reported as per the agreed upon categories for inter-agency harmonized reporting. The reported expenditures were submitted via the MPTF Office's online expenditure reporting tool. The **2016** expenditure data has been posted on the MPTF Office GATEWAY at <a href="http://mptf.undp.org/factsheet/fund/BT100">http://mptf.undp.org/factsheet/fund/BT100</a>.

# **5.1 EXPENDITURE REPORTED BY PARTICIPATING ORGANIZATION**

In **2016**, US\$ **(126)** million was net funded to Participating Organizations, and US\$ **103,704** million was reported in expenditure.

As shown in table below, the cumulative net funded amount is US\$ 3,418,486 and cumulative expenditures reported by the Participating Organizations amount to US\$ 3,412,223. This equates to an overall Fund expenditure delivery rate of 100 percent.

Table 5. Net Funded Amount, Reported Expenditure, and Financial Delivery by Participating Organization, as of 31 December 2016 (in US Dollars)

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Participating Organization	Approved Amount	Net Funded Amount	Prior Years as of 31-Dec-2015	Current Year Jan-Dec-2016	Cumulative	Delivery Rate %
FAO	65,743	65,617	65,491		65,491	99.81
UNCDF	20,000	19,113	19,113	0	19,113	100.00
UNCTAD	116,343	116,343	61,210	51,033	112,243	96.48
UNDP	1,682,188	1,445,446	1,390,615	56,621	1,447,237	100.12
UNEP	48,165	48,165	47,994	171	48,165	100.00
UNESCO	25,000	24,859	24,859		24,859	100.00
UNFPA	491,390	486,663	486,308		486,308	99.93
UNICEF	762,378	762,378	763,026	(4,121)	758,905	99.54
WFP	449,902	449,902	449,902		449,902	100.00
<b>Grand Total</b>	3,661,109	3,418,486	3,308,518	103,704	3,412,223	99.82

# **5.2 EXPENDITURE BY UNDAF OUTCOME**

Table 5 displays the net funded amounts, expenditures incurred and the financial delivery rates by UNDAF Outcome.

Table 5. Expenditure by UNDAF Outcome, as of 31 December 2016 (in US Dollars)

	Prior Years as of 31-Dec-2015			Current Year Jan-Dec-2016		Total	
Country/Sector	Net Funded Amount	Expenditure	Net Funded Amount	Expenditure	Net Funded Amount	Expenditure	Delivery Rate %
Bhutan							
2018 Essential Social Services	298,980	299,564		(1,250)	298,980	298,314	99.78
2018 Gender Equal & Child Protection	306,000	334,000		(2,503)	306,000	331,497	108.33
2018 Governance & Participation	353,080	270,347		56,254	353,080	326,600	92.50
2018 Sustainable Development	158,400	102,879		51,033	158,400	153,912	97.17
Education	675,386	675,386			675,386	675,386	100.00
Environment	447,164	446,993		171	447,164	447,164	100.00
Governance	292,886	292,886		0	292,886	292,886	100.00
Health	391,642	391,642			391,642	391,642	100.00
Poverty and MDGs	495,074	494,822	(126)		494,948	494,822	99.97
Bhutan Total:	3,418,613	3,308,518	(126)	103,704	3,418,486	3,412,223	99.82
Grand Total:	3,418,613	3,308,518	(126)	103,704	3,418,486	3,412,223	99.82

#### **5.4 EXPENDITURE REPORTED BY CATEGORY**

Project expenditures are incurred and monitored by each Participating Organization and are reported as per the agreed categories for inter-agency harmonized reporting. In 2006 the UN Development Group (UNDG) established six categories against which UN entities must report inter-agency project expenditures. Effective 1 January 2012, the UN Chief Executive Board (CEB) modified these categories as a result of IPSAS adoption to comprise eight categories. All expenditure incurred prior to 1 January 2012 have been reported in the old categories; post 1 January 2012 all expenditure are reported in the new eight categories. The old and new categories are noted to the right.

Table 6 reflects expenditure reported in the UNDG expense categories. Where the Fund has been operational pre and post 1 January 2012, the expenditures are reported using both categories. Where a Fund became operational post 1 January 2012, only the new categories are used.

## **2012 CEB Expense Categories**

- 1. Staff and personnel costs
- 2. Supplies, commodities and materials
- 3. Equipment, vehicles, furniture and depreciation
- 4. Contractual services
- 5. Travel
- 6. Transfers and grants
- 7. General operating expenses
- 8. Indirect costs

## **2006 UNDG Expense Categories**

- 1. Supplies, commodities, equipment & transport
- 2. Personnel
- 3. Training counterparts
- 4. Contracts
- 5. Other direct costs
- 6. Indirect costs

Table 6. Expenditure by UNDG Budget Category, as of 31 December 2016 (in US Dollars)

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Category	Prior Years as of 31-Dec-2015	Current Year Jan-Dec-2016	Total	Percentage of Total Programme Cost
Supplies, Commodities, Equipment and Transport (Old)	615,187	-	615,187	19.27
Personnel (Old)	358,282	-	358,282	11.22
Training of Counterparts(Old)	355,513	-	355,513	11.14
Contracts (Old)	207,920	-	207,920	6.51
Other direct costs (Old)	13,325	-	13,325	0.42
Staff & Personnel Cost (New)	11,587	44,401	55,988	1.75
Suppl, Comm, Materials (New)	252,212	(1,155)	251,057	7.86
Equip, Veh, Furn, Depn (New)	47,267	137	47,404	1.48
Contractual Services (New)	133,983	11,282	145,265	4.55
Travel (New)	254,389	14,969	269,359	8.44
Transfers and Grants (New)	344,941	(667)	344,274	10.78
General Operating (New)	501,168	27,991	529,159	16.57
Programme Costs Total	3,095,773	96,958	3,192,732	100.00
<sup>1</sup> Indirect Support Costs Total	212,745	6,746	219,491	6.87
Total	3,308,518	103,704	3,412,223	

Indirect Support Costs charged by Participating Organization, based on their financial regulations, can be deducted upfront or at a later stage during implementation. The percentage may therefore appear to exceed the 7% agreed-upon for on-going projects. Once projects are financially closed, this number is not to exceed 7%.

#### 6. COST RECOVERY

Cost recovery policies for the Fund are guided by the applicable provisions of the Terms of Reference, the MOU concluded between the Administrative Agent and Participating Organizations, and the SAAs concluded between the Administrative Agent and Contributors, based on rates approved by UNDG.

The policies in place, as of 31 December **2016**, were as follows:

- The Administrative Agent (AA) fee: 1% is charged at the time of contributor deposit and covers services provided on that contribution for the entire duration of the Fund. In the reporting period US\$ 0 was deducted in AA-fees. Cumulatively, as of 31 December 2016, US\$ 35,761 has been charged in AA-fees.
- Indirect Costs of Participating Organizations:
   Participating Organizations may charge 7% indirect costs. In the current reporting period US\$ 6,746 was deducted in indirect costs by Participating Organizations. Cumulatively, indirect costs amount to US\$ 219,491 as of 31 December 2016.

#### 7. ACCOUNTABILITY AND TRANSPARENCY

In order to effectively provide fund administration services and facilitate monitoring and reporting to the UN system and its partners, the MPTF Office has developed a public website, the MPTF Office Gateway (http://mptf.undp.org). Refreshed in real time every two hours from an internal enterprise resource planning system, the MPTF Office Gateway has become a standard setter for providing transparent and accountable trust fund administration services.

The Gateway provides financial information including: contributor commitments and deposits, approved programme budgets, transfers to and expenditures reported by Participating Organizations, interest income and other expenses. In addition, the Gateway provides an overview of the MPTF Office portfolio and extensive information on individual Funds, including their purpose, governance structure and key documents. By providing easy access to the growing number of narrative and financial reports, as well as related project documents, the Gateway collects and preserves important institutional knowledge and facilitates knowledge sharing and management among UN Organizations and their development partners, thereby contributing to UN coherence and development effectiveness.

#### 8. DIRECT COSTS

The Fund governance mechanism may approve an allocation to a Participating Organization to cover costs associated with Secretariat services and overall coordination, as well as Fund level reviews and evaluations. These allocations are referred to as 'direct costs'. Cumulatively, as of 31 December 2016, US\$ 57,709 has been charged as Direct Costs. Of this amount, US\$ 57,709 was reported as expenditure.