

**Human Rights Mainstreaming Trust Fund
MPTF OFFICE GENERIC FINALPROGRAMME¹ NARRATIVE REPORT
REPORTING PERIOD: 1 JANUARY – 31 DECEMBER 2016**

<p style="text-align: center;">Programme Title & Project Number</p> <ul style="list-style-type: none"> • Programme Title: HRBA M&E framework • Programme Number (if applicable) • MPTF Office Project Reference Number:³ 00087776 	<p style="text-align: center;">Country, Locality(s), Priority Area(s) / Strategic Results²</p> <p>(if applicable) Country/Region</p> <hr/> <p>Priority area/ strategic results</p>
<p style="text-align: center;">Participating Organization(s)</p> <p>UNICEF (lead), DOCO, OHCHR, UNDP, UNFPA, UNODC, UN Women</p>	<p style="text-align: center;">Implementing Partners</p> <ul style="list-style-type: none"> • National counterparts (government, private, NGOs & others) and other International Organizations
<p style="text-align: center;">Programme/Project Cost (US\$)</p> <p>Total approved budget as per project document: MPTF /JP Contribution⁴:</p> <ul style="list-style-type: none"> • US\$53.500 <p>Agency Contribution</p> <ul style="list-style-type: none"> • US\$30.000 (UNICEF) <p>Government Contribution (if applicable)</p> <p>Other Contributions (donors) (if applicable)</p> <p>TOTAL: US\$83.500</p>	<p style="text-align: center;">Programme Duration</p> <p>Original End Date⁵ (15.09.2014)</p> <p>Actual End date⁶(31.12.2016)</p> <p>Have agency(ies) operationally closed the Programme in its(their) system? Yes</p> <p>Expected Financial Closure date⁷: closed by end of 2016</p>
<p style="text-align: center;">Programme Assessment/Review/Mid-Term Eval.</p> <p>Assessment/Review - if applicable <i>please attach</i></p> <p><input type="checkbox"/> xYes <input type="checkbox"/> No Date: 15.10.2014</p> <p>Mid-Term Evaluation Report – if applicable <i>please attach</i></p> <p><input type="checkbox"/> x Yes <input type="checkbox"/> No Date: 02.10.2015</p>	<p style="text-align: center;">Report Submitted By</p> <ul style="list-style-type: none"> ○ Name: Susana Sottoli ○ Title: Associate Director ○ Participating Organization (Lead): UNICEF ○ Email address: ssottoli@unicef.org

¹ The term “programme” is used for programmes, joint programmes and projects.

² Strategic Results, as formulated in the Strategic UN Planning Framework (e.g. UNDAF) or project document;

³ The MPTF Office Project Reference Number is the same number as the one on the Notification message. It is also referred to as “Project ID” on the project’s factsheet page the [MPTF Office GATEWAY](#)

⁴ The MPTF or JP Contribution, refers to the amount transferred to the Participating UN Organizations, which is available on the [MPTF Office GATEWAY](#)

⁵ As per approval of the original project document by the relevant decision-making body/Steering Committee.

⁶ If there has been an extension, then the revised, approved end date should be reflected here. If there has been no extension approved, then the current end date is the same as the original end date. The end date is the same as the operational closure date which is when all activities for which a Participating Organization is responsible under an approved MPTF / JP have been completed. As per the MOU, agencies are to notify the MPTF Office when a programme completes its operational activities. Please see [MPTF Office Closure Guidelines](#).

⁷ Financial Closure requires the return of unspent balances and submission of the [Certified Final Financial Statement and Report](#).

FINAL PROGRAMME REPORT FORMAT

EXECUTIVE SUMMARY

In order to respond to a need expressed by UNCTs to increase the support to the UNDAF process, and as part of the United Nations Development Group-Human Rights Working Group's mandate, this project focused on the development of a monitoring and evaluation framework focusing on human rights mainstreaming. This framework is expected to provide a solid framework to support the performance of the UNCT in mainstreaming human rights in their operational activities for development at country level.

I. Purpose

While UNCTs are showing success in integrating a human rights-based approach (HRBA) into their respective UNDAFs, various surveys and mapping exercises showed that there is need for an internal accountability tool to ensure certainty, consistency and coherence in such measurements. Indeed, the findings of previously conducted research and analysis, namely (1) a Mapping of UN Agency Human Rights Mainstreaming Policies and Tools (2011); (2) a Survey on Human Rights Mainstreaming Support for UNCTs; and (3), and a UNDG United Nations Development Assistance Framework (UNDAF) Assessment affirm the need for more concrete support to country teams to integrate human rights in their work. In particular, Resident Coordinators (RC) who participated in the UN Country Team (UNCT) Survey on Human Rights Mainstreaming Support were explicit in their request for a specific tool that would assist them in measuring progress in mainstreaming human rights, and to strengthen accountability across the UN system at country level.

A key objective of the United Nations Development Group-Human Rights Working Group (UNDG-HRWG) is to "promote a coordinated and coherent UN system-wide approach towards the integration of human rights principles and international standards into UN operational activities". To achieve this, one of the indicative activities included in the 2011-2013 Work Plan (and still reflected in the 2015-2016 workplan) was to develop indicators and benchmarks to measure the extent to which UN Country Teams (UNCTs) are mainstreaming human rights in their operational activities for development at country level.

More specifically, the objective of this project was to develop an M&E framework that will focus on the performance of the UNCT, rather than the performance of any one UN organisation. It is expected to make a significant contribution towards clearing the confusion on how human rights are implemented through a focus on equity, and assist the UN as a whole to fulfil its human rights mandate in a more meaningful way.

II. Assessment of Programme Results

As indicated in the matrix below, the project responds to the following Outcome and Output of the UNDG-HRWG workplan:

- Outcome: UNCTs effectively support national partners to apply a human rights based approach
- Output: UNCTs capacity for mainstreaming human rights in its development work is strengthened

Following the recruitment of the consultant - a development economist with 25 years of work experience, comprising work with OHCHR on identification of human rights indicators - , an inception paper was developed to provide an overview of existing indicators on human rights mainstreaming (strengths/weaknesses) and opportunities for a common M&E framework for UNCTs in this area. This document was also complemented with an options paper setting out various focus areas to consider for the development of the M&E framework, and different modalities to address them. The option paper received extensive comments from The Reference Group which consists of several HRBA focal points and M&E experts (organizations represented are: DOCO, OHCHR, UN Tanzania, UN Viet Nam, UN Women,

UNAIDS, UNDP, UNODC, WHO). These comments were taken into account for the development of the next steps of the project.

These two documents provided an excellent basis for the development of the Human Rights Monitoring & Evaluation Framework which addresses both process and results. The content of this framework was developed based on the feedback provided to the options paper. The design of the proposed M&E framework was guided by the principles of simplicity, usability, measurability. The framework mirrors UNDAF-Delivering as One approach and takes into consideration the various stages of UNDAF development and implementation.

As a final step, and to accompany the M&E Framework, the consultant also developed a very thorough User's Guide to support its implementation, and clarify any ambiguity around the use of different terminologies for human rights implementation at country level. Again, the guide has been developed with the idea of keeping a simple format that would be easy to use on the ground. The User's Guide places the M&E framework, against the backdrop of the broader operational guidance provided to UNCTs on the design, integration and implementation of human rights standards and principles.

This project showed the complexity of bringing human rights mainstreaming and Monitoring & Evaluation together. As both require a certain level of expertise, making the two meet in a way that can be used by any member of the UNCTs proved to be a challenging and very interesting exercise.

With the framework now finalized, the next phase of this project is expected to be pilot testing in the field in order to reflect on any additional adjustment that would be needed to be effectively used. This will take into account the rolling out of other key tools of UNCTs such as the revised UNDAF guidance and Gender scorecard.

III. Evaluation, Best Practices and Lessons Learned

As mentioned in the matrix, the project experienced some delays in implementation linked to the challenge of bringing M&E and HRBA together in a clear, coherent, and most importantly simple way. While the consultant was able to bring the two skills together, it was quite difficult to get a product that would be simple and easy to use for people who do not have one or the other skill. This required quite a bit of work with the consultant, particularly in light of some of the very useful and constructive comments provided by the field and various UN agencies during the development of framework. This led to the development of a very solid technical document which might be slightly adjusted at a later stage following the field testing. With regards to the field testing itself, it was also decided to look at the possibility of joining the roll out of this tool, along with that of other tools that are either finalized or close to that (e.g. the revised UNDAF guidance, Gender scorecard, etc.), to avoid over burdening UNCTs with a multitude of tools to be used at different times.

ii) Indicator Based Performance Assessment:

Using the **Programme Results Framework from the Project Document / AWP**s - provide details of the achievement of indicators at both the output and outcome level in the table below. Where it has not been possible to collect data on indicators, clear explanation should be given explaining why.

	<u>Achieved</u> Indicator Targets	Reasons for Variance with Planned Target (if any)	Source of Verification
Outcome : UNCTs effectively support national partners to apply a human rights based approach			
<p>Output 1.1: UNCTs capacity for mainstreaming human rights in its development work is strengthened</p> <p>Activity: M&E framework on human rights mainstreaming</p> <p>Indicator :</p> <ul style="list-style-type: none"> - Framework available and ready to be field tested - Field testing conducted <p>Baseline: no framework available</p> <p>Planned Target: Framework available and ready to be field tested</p>	<p>M&E framework developed</p> <p>No pilot testing conducted in the field</p>	<p>There was a delay in the finalization of the framework to incorporate the field level feedback and also to take into account some of the latest developments (adoptions of the SDGs, update of the UNDAF guidance etc.)</p> <p>No field testing conducted – reported to next phase of the project in order to align with roll out of other products such as the UNDAF guidance note and the revised Gender Scorecard</p>	<p>UNDG HRWG</p>