



**PEACEBUILDING FUND (PBF)
ANNUAL PROJECT PROGRESS REPORT
COUNTRY: Papua New Guinea
REPORTING PERIOD: 1 JANUARY – 31 DECEMBER**

<p align="center">Programme Title & Project Number</p> <p>Programme Title: Equality for Progress: Bougainville Women in Leadership Programme Programme Number <i>(if applicable)</i> MPTF Office Project Reference Number:¹</p>

<p align="center">Recipient UN Organizations</p> <p>List the organizations that have received direct funding from the MPTF Office under this programme: UN Women & UNDP</p>
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<p align="center">Implementing Partners</p> <p>List the national counterparts (government, private, NGOs & others) and other International Organizations: Bougainville Women Federation (BWF) - CSO Department for Community Development - Govt Bougainville House of Representatives - Govt</p>

<p align="center">Programme/Project Budget (US\$)</p> <p>PBF contribution (by RUNO) USD 438,700</p> <p>Government Contribution <i>(if applicable)</i></p> <p>Other Contributions (donors) <i>(if applicable)</i> USD 438,700</p> <p>TOTAL:</p>
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<p align="center">Programme Duration</p> <p>Overall Duration <i>(months)</i> 18</p> <p>Start Date² <i>(dd.mm.yyyy)</i> July 2015</p> <p>Original End Date³ <i>(dd.mm.yyyy)</i> July 2016</p> <p>Current End date⁴ <i>(dd.mm.yyyy)</i> 31 January 2017.</p>
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<p align="center">Programme Assessment/Review/Mid-Term Eval.</p> <p>Assessment/Review - if applicable <i>please attach</i> <input type="checkbox"/> Yes <input type="checkbox"/> No Date: Mid-Term Evaluation Report – <i>if applicable please attach</i> <input type="checkbox"/> Yes <input type="checkbox"/> No Date:</p>
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<p align="center">Report Submitted By</p> <p>Name: Julius Otim</p> <p>Title: Peace & Security Advisor Participating Organization (Lead): UN Women</p>

¹ The MPTF Office Project Reference Number is the same number as the one on the Notification message. It is also referred to "Project ID" on the [MPTF Office GATEWAY](#)

² The start date is the date of the first transfer of the funds from the MPTF Office as Administrative Agent. Transfer date is available on the [MPTF Office GATEWAY](#)

³ As per approval of the original project document by the relevant decision-making body/Steering Committee.

⁴ If there has been an extension, then the revised, approved end date should be reflected here. If there has been no extension approved, then the current end date is the same as the original end date. The end date is the same as the operational closure date which is when all activities for which a Participating Organization is responsible under an approved MPTF / JP have been completed.

Email address: julius.otim@unwomen.org

PART 1 – RESULTS PROGRESS

1.1 Assessment of the current project implementation status and results

For PRF projects, please identify Priority Plan outcome and indicators to which this project is contributing:

Priority Plan Outcome to which the project is contributing. Existence of an enabling environment for a peaceful referendum.

Priority Plan Outcome indicator(s) to which project is contributing. Participation of women and youth in dedicated fora on peacebuilding with their views shared with ABG parliament and inter-parliamentary committee.

For both IRF and PRF projects, please rate this project’s overall achievement of results to date: on track with significant peacebuilding results

For both IRF and PRF projects, outline progress against each project outcome, using the format below. The space in the template allows for up to four project outcomes.

Outcome Statement 1: Women’s political participation is enhanced through advocacy and capacity development to engage in political dialogue, priority-setting and implementation of the Bougainville Peace Agreement

Rate the current status of the outcome: on track with significant peacebuilding results

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

The approval to establish the Office of Gender Equality by the ABG Government is a significant milestone aimed at creating a policy platform that will coordinate gender mainstreaming. UN Women, the Department of Community Development, House of Representatives & BWF are the key stakeholders in the establishment of the OGE. UN Women has supported the Department of Community Development develop a policy for Women’s Empowerment, Gender Equality, Peace & Security. The policy is a recommendation of the 2013 Bougainville Executive Council decision focusing on mainstreaming gender equality into all ABG departments’ policies and programs within Bougainville. Partnering with the Department of Community Government, UN Women provided technical support to the recently ratified Bougainville Community Government Act 2016. The Act which mandates and calls for a 50/50 political representation of Men and Women at local level elections will be significant in increasing women political participation.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Under the PBF Equality for progress, UN Women is partnering with the Department of Community Development and the Department of the President and the Bougainville

Executive Council by creating enabling mechanisms for women's leadership through engagements with the ABG, legislature and CSOs. This has led to the establishment of the Office of Gender Equality (OGE) and building the capacity of women legislators through leadership trainings. As a machinery for women, the Office of Gender Equality and Civil Societies as well as other departments through a network of gender focal points will require capacity strengthening to sustain government outreach and strengthened role of women. Technical support has also been extended to the Department of Community Development in developing and implementing gender mainstreaming guidelines for the newly established Offices of the Bougainville Electoral Commission (OBEC).

UNDP is supporting the BWF outreach programme on the Bougainville Peace Agreement and the referendum throughout Bougainville and have also supported two important women's meetings in Bougainville in May and October to develop resolutions to be tabled at the Bougainville House of Representatives in support of the establishment of a 6th Parliamentary Committee in the Parliament that will focus on gender equality. As part of the parliamentary capacity building women parliamentarians and their male counterparts were trained in basic computing skills organised by the University of Papua New Guinea, Bougainville open campus. A total of 31 Parliamentarians including the 4 women Parliamentarians attended this training which was certificated. An international Women Peace and Security Adviser will arrive Bougainville from New York in December to assist BWF in strategic planning for women's participation in political processes including referendum preparations and outreach. Mentoring will also be provided in progressing the national action plan in women peace and security.

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

The project is on track with the extension granted

Outcome Statement 2: Based on assessment outcomes with women MP's workshop and develop a strategic plan to enhance capacity and effectiveness of women MPs to intergrate Bougainville Women's Policy into legislation, budgets, parliamentary mechanisms and processes

Rate the current status of the outcome: on track with significant peacebuilding results

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Under output 2.3 was delivered through the provisions of Leadership and Parliamentary process to the 5 Parliamentary Committee Chairs, 4 Women Parliamentarians and 1 National Government MP, Hon. Minister for Bougainville Affair. The 10 MPs were trained in Fiji in July. To facilitate the four women Parliamentarian's communication and research, laptops were presented to the honourable members in September 2016 . 14 Women BWF Districts Presidents were

trained on advocacy tools on the referendum and BPA awareness in preparation to lead the civic education in Bougainville and outside of Bougainville. There is now continuous dialogue with Parliament in setting up the 6th Parliamentary Committee on Gender Equality.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

UNDP applied the "Do no harm" Approach in ensuring that both women and men parliamentarians benefited from this particular output to maximise use of limited resources but also to ensure that the male Parliamentarians would be the primary voice addressing gender -related issues not only in Parliament but in their local constituencies as well. These trainings and capacity building for women in leadership and advocacy for referendum has significantly increased the participation of women leaders in referendum preparations especially at the advocacy level. Women in the BWF have now become champions of community outreach and the veritable instrument for reliable and trusted messages into communities

In order for the women leaders under the existing Bougainville Women's Federation to participate more meaningfully in peacebuilding processes, the 14 BWF District Presidents from the 14 districts in Bougainville were mobilised for a week's planning workshop on developing motherly messages to contribute towards the referendum and BPA awareness advocacy program. The Hon. Minister for Community Development also attended and spoke about the importance of the role of women in peacebuilding and shared experiences on the Fiji Parliamentary Training which they benefited from. The BWF communication or advocacy plan is 75% complete in terms of preparatory work and it is envisaged that these 14 women leaders who have been trained will implement the plan.

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

Outcome Statement 3:

Rate the current status of the outcome: Please select one

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

Outcome Statement 4:

Rate the current status of the outcome: Please select one

Output progress

List the key outputs achieved under this Outcome in the reporting period (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress

Describe progress made during the reporting period toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers? Is the theory of change that underpins the project design still relevant for this outcome (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress is not being made, what are the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How are they being addressed and what will be the rectifying measures (1500 character limit)?

1.2 Assessment of project evidence base, risk, catalytic effects, gender in the reporting period

<p>Evidence base: What is the evidence base for this report and for project progress? What consultation/validation process has taken place on this report (1000 character limit)?</p>	<p>UN Women's collaboration with the ABG on establishing the OGE is an evidence based output backed with existing approval minutes from the Senior Management Committee (SMC) and the Presidential directive to the Office of the Chief Secretary. These include other ABG policy guidelines endorsed by the ABG e.g. the Bougainville Women's Empowerment, Gender Equality, Peace & Security and Community Government Act 2016. Through coherence between UNDP's Parliamentary Project and Equality for progress, there is strong and clear support from the male Parliamentarians, including the President and the Speaker who are outstanding male champions of Gender</p>
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	Equality. Request from the BHOR Speaker to UNDP/UNWOMEN to provide information and ToRs as well as sharing of best practices on establishment of a gender parliamentary committee elsewhere globally is an indication that the project is making a positive impact.
<u>Funding gaps</u> : Did the project fill critical funding gaps in peacebuilding in the country? Briefly describe. (1500 character limit)	Equality for progress fills a critical funding gap complementing the limited ABG budgetary base. The funding has also been critical through the establishment of Policy coordination platforms including the Office of Gender Equality (OGE) an area that has received minimum support from the ABG in the last 5 years. With the Department of Community Government tasked with the mandate of Gender Mainstreaming, capacity strengthening of senior Departmental personnel has been realized with funding from this Immediate Response Facility (IRF).
<u>Catalytic effects</u> : Did the project achieve any catalytic effects, either through attracting additional funding commitments or creating immediate conditions to unblock/accelerate peace relevant processes? Briefly describe. (1500 character limit)	The catalytic effect to this particular project is the overwhelming commitment through positive engagements with the highest policy makers in the Autonomous Bougainville Government (ABG) and Civil Society. This has been depicted throughout the initiatives that have embraced capacity strengthening for Women Parliamentarians, establishment of the OGE, Women participation in the referendum preparatory phase and approval of the Gender Policy.
<u>Risk taking/ innovation</u> : Did the project support any innovative or risky activities to achieve peacebuilding results? What were they and what was the result? (1500 character limit)	Utilizing a top down approach, key institutional platforms that will roll out Gender mainstreaming have been established. The project has taken a number of innovative or risky activities that have positively added value to the overall outcome. Under Outcome 1 of the UN Peacebuilding Priority Plan, support to the Bougainville parliament has been extended on reference to mainstreaming gender. As such, UNDP also utilized this opportunity through the parliamentary project to raise awareness on gender, engage and dialogue with male parliamentarians. While in order to promote Gender sensitive Legislation, the Bougainville House of Representatives has endorsed the decision of establishing a select Committee on Gender Equality.
<u>Gender</u> : How have gender considerations been mainstreamed in the project to the extent possible? Is the original gender marker for the project still the right one? Briefly justify. (1500 character limit)	With the UN's sustained engagements with the Autonomous Bougainville Government, Gender mainstreaming remains the principle objective of the Equality for progress project. This has included capacity strengthening of parliamentarians with key focus on the 4 women leaders and the development of Gender responsive policy guidelines. Gender equality remains the principal objective of the women in Leadership project and the original gender marker 3 is still relevant. This is crucial given the small numbers of female representatives in the Legislative Assembly accounting for less than 10% with 1 female representative under the open seat and the 3 women legislators occupying the regional reserve seats. This is even compounded by the fact that of the 14 Cabinet Ministers only one is female.
<u>Other issues</u> : Are there any other issues concerning project implementation that should be	In preparation to the upcoming referendum, women have been mobilised under the Bougainville Women Federation (BWF) to lead the awareness in their respective areas. As the women are

shared with PBSO? This can include any cross-cutting issues or other issues which have not been included in the report so far. (1500 character limit)

more organised and prepared with their plans, the government is ready to support them. Other developments have included the allocation of two slots to two women leaders when the Bougainville Referendum Commission is being established.

1.3 INDICATOR BASED PERFORMANCE ASSESSMENT: *Using the Project Results Framework as per the approved project document- provide an update on the achievement of key indicators at both the outcome and output level in the table below. Where it has not been possible to collect data on indicators, state this and provide any explanation in the qualitative text above. (300 characters max per entry)*

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Outcome 1 Advocacy and capacity development for enhanced political participation of women.	Indicator 1.1 Understanding of women's involvement in all aspects 2015 elections	35 Bougainville Women leaders that contested in the 2015 Bougainville Elections.	At least 50% increase	There has been considerable women leaders participation in the Gender Reference Group that has led to the endorsement of the establishment of the Office of Gender Equality. Advocacy to enhance political participation has also led to the parliamentary approval of the Bougainville local Govt Act.	On course	No Adjustment
	Indicator 1.2 More women to be					

	involved in all areas electoral and referendum process					
	Indicator 1.3					
Output 1.1 Post June 2015 Baseline study of women's electoral involvement to be participatory to a participatory election diagnostic gender analysis and evaluation of the election.	Indicator 1.1.1 Study and diagnostic evaluation completed	01 Existing Bougainville National Action Plan on 1325	At least 75%	Bougainville Gender Diagnostic study and Strategic Framework on women leadership developed. 100% Bougainville women parliamentarians that contested in the 2015 elections participated in the Gender Diagnostic Study	Study endorsed by ABG and Disseminated	No Adjustment
	Indicator 1.1.2					
Output 1.2 A phased Strategic Plan to	Indicator 1.2.1 Strategic Plan to enhance women's leadership	0 Existing Bougainville Women Leaders	Increase of women participation in Leadership	The Bougainville Strategic Plan for Women's Political Leadership	Study endorsed by ABG and Disseminated	No Adjustment

enhance women's leadership and decision-making is developed on the basis of the diagnostic findings and through a joint Government-CSO workshop	finalized and endorsed.	Strategic Plan or Framework	with atleast 01 existing Framework endorsed by ABG	approved and endorsed by ABG		
	Indicator 1.2.2					
Output 1.3	Indicator 1.3.1					
	Indicator 1.3.2					
Outcome 2 Development of policies, legal frameworks, processes and institutional mechanisms to support improved	Indicator 2.1					
	Indicator 2.2 Women MPS can effectively address gender equality issues in legislature.	Number of legislations passed by BHOR & BEC that address gender equality.	50% Legislations passed or moved by Women MPs through BHOR & BEC on Gender	Women Legislators form the core of the Gender Reference Group that has advocated for OGE. They have also advocated for a parliamentary	No delay	Target on course

political participation			Equality approved.	select Committee on Gender.		
Output 2.1 Feasibility study undertaken with BWF and ABG to provide recommendations for the establishment, functions staffing, responsibilities and operations of an Office of Gender Equality.	Indicator 2.1.1 Study completed	Comprehensive feasibility study completed with recommendation to establish the Office of Gender Equality (OGE) endorsed.	Study endorses the Establishment of the Office of Gender Equality	Feasibility study adopted by the Gender Reference Group consisting of House of Parliament, ABG Executive and CSOs represented by BWF. Presidential directive for the establishment of the OGE	Finalized	No Adjustment
	Indicator 2.1.2					
Output 2.2 Office of Gender Equality (OGE)	Indicator 2.2.1 Office of Gender Equality (OGE) strategic planning, gender policy	Establishment of the OGE endorsed through the Senior Management	OGE fully staffed and operational	5 Terms of Reference Developed and endorsed by Senior Management Committee with	On course	No adjustment

established in ABG, capacity developed and operational	mainstreaming; gender budgets; monitoring and evaluation of Women's Policy implementation	Committee (SMC) with Recommendation from the office of the President		recruitment of OGE personnel to commence in 2017.		
	Indicator 2.2.2					
Output 2.3 Capacity of newly elected MPs developed to address gender equality into Bougainville Assembly	Indicator 2.3.1 Comprehensive capacity and needs assessment of elected women representatives in the Bougainville Assembly.					
	Indicator 2.3.2 Based on assessment outcomes with women MP's workshop and develop a strategic plan to enhance capacity and effectiveness of women MPs to intergrate Bougainville	No Parliamentary Committee on Gender Equality	Parliamentary Committee on Gender Equality is formed	Parliament is in support and is working to prepare the necessary documents with request for documentation support already made to the UN.	No delay	No Adjustment.

	Women's Policy into legislation, budgets, parliamentary mechanisms and processes					
Outcome 3	Indicator 3.1					
	Indicator 3.2					
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Outcome 4	Indicator 4.1					
	Indicator 4.2					
Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					

Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

PART 2: LESSONS LEARNED AND SUCCESS STORY

2.1 Lessons learned

Provide at least three key lessons learned from the implementation of the project. These can include lessons on the themes supported by the project or the project processes and management.

Lesson 1 (1000 character limit)	Government Bureacracy contributed significantly to delaying execution of a number of project activities. It was evident during the establishment of the Office Gender Equality where several discussions some of them tightly negotiated with persistent follow up activities prior to approval.
Lesson 2 (1000 character limit)	Capacity strengthening mainly with focus on the women legislators who are first timers should be considered as a long term process incoporated in the PRF projects and not only IRF mindful that change is a process and not an event.
Lesson 3 (1000 character limit)	
Lesson 4 (1000 character limit)	
Lesson 5 (1000 character limit)	

2.2 Success story (OPTIONAL)

Provide one success story from the project implementation which can be shared on the PBSO website and Newsletter as well as the Annual Report on Fund performance. Please include key facts and figures and any citations (3000 character limit).

In order to follow up on recommendations of the Bougainville Policy on Women’s Empowerment, Gender Equality, Peace and Security Policy and its subsequent endorsement and recommendation by the Vice-President that an Office of Gender Equality be established at the highest level of Government’, UNWomen undertook high level stakeholder consultations in April 2016. Background papers were prepared on establishing an Office of Gender Equality (OGE), with a policy submission developed and forward to the Senior Management Committee (SMC) prior to the meeting of the Bougainville Executive Council for approval. Terms of reference/job descriptions were prepared to guide the selection process for OGE’s five professional positions. UN Women then facilitated two roundtable stakeholder consultations of a small representative Reference Group ,chaired by the Minister for Community Development to discuss the potential of an office of Gender Equality (OGE), develop a strategy for its establishment, design its functions and operations and develop a policy submission paper to the Bougainville Executive Council (BEC). During the round table discussions, it was agreed that the OGE would undertake the core functions of: policy analysis,implementation, evaluation; gender situational analysis and data collection; capacity building, training and research. The discussions also endorsed the establishment of the OGE at the highest level in this case as a unit within the Chief Secretary's Office. The policy submission Paper was then finalised by the Minister of Community Development and forwarded to the Senior Management

Committee(SMC) for deliberations prior to its consideration by the Bougainville Executive Council in June with its approval in September 2016. As a sign of overwhelming commitment from the Autonomous Bougainville Government, the President has officially written to the Chief Secretary directing on the need to allocate Office space for the new office. This comprehensive process portrays the positive engagements the United Nations promote mainly when liaising with Government as the key and primary stakeholder through the facilitation of Government leadership and ownership.

PART 3 – FINANCIAL PROGRESS AND MANAGEMENT ARRANGEMENTS

3.1 Comments on the overall state of financial expenditure

Please rate whether project financial expenditures are on track, slightly delayed, or off track: on track

If expenditure is delayed or off track, please provide a brief explanation (500 characters maximum):

Please provide an overview of expensed project budget by outcome and output as per the table below.⁵

Output number	Output name	RUNOs	Approved budget	Expensed budget	Any remarks on expenditure
Outcome 1: Advocacy and capacity development for enhanced political participation of women					
Output 1.1	Post June 2015 participatory election diagnostic gender analysis and evaluation of the election outcomes.	UNWomen	38,000	3,000	Deliverable achieved in 2015. Existing funds earmarked for M&E.
Output 1.2	On basis of diagnostic findings, a Government CSO inclusive workshop for development of a phased plan of women's leadership and decision making capacity for 2017	UNWomen	12,000	12,000	Deliverable achieved in 2015.

⁵ Please note that financial information is preliminary pending submission of annual financial report to the Administrative Agent.

	elections and referendum				
Output 1.3	Implementation of Phase 1 of strategic plan, providing former women candidates with ongoing leadership and advocacy training	UNWomen	20,000	10,000	Advocacy Training earmarked for end of November 2016.
Outcome 2: Development of policies, legal frameworks, processes and institutional mechanisms to support improved political participation of women					
Output 2.1	Feasibility study undertaken with BWF and ABG to provide recommendations for establishment of OGE	UNWomen	30,000	30,000	Deliverable achieved.
Output 2.2	Establishment of Office of Gender Equality (OGE) and staff capacity development for strategic planning, gender equality policy mainstreaming in ABG	UNWomen	180,000	160,000	Deliverable on track
Output 2.3	Capacity of newly elected MPs developed to address gender equality into Bougainville Assembly	UNDP	130,000	101,218	Deliverable on track
Outcome 3:					
Output 3.1					
Output 3.2					
Output 3.3					
Outcome 4:					
Output					

4.1					
Output 4.2					
Output 4.3					
Total:					

3.2 Comments on management and implementation arrangements

Please comment on the management and implementation arrangements for the project, such as: the effectiveness of the implementation partnerships, coordination/coherence with other projects, any South-South cooperation, the modalities of support, any capacity building aspect, the use of partner country systems if any, the support by the PBF Secretariat and oversight by the Joint Steering Committee (for PRF only). Please also mention if there have been any changes to the project (what kind and when); or whether any changes are envisaged in the near future (2000 character maximum):

The joint IRF on Equality for progress has had excellent engagements with the Autonomous Bougainville Government with all the anticipated project deliverables on track. The adjustment to the project has included the request for a No cost extension in June 2016 that extended the Equality for Progress to 31st January 2017 from the original dates of 31st July 2016.