

**MULTI-PARTNER TRUST FUND FOR
UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT
PROJECT PROPOSAL SUBMISSION FORM**

Part A. Meeting Information (To be completed by the UN Action Secretariat)	
RMC Meeting No: UNA022	Project¹ No: UNA052
Date of Meeting: 26 June, 2017	RMC members in attendance at meeting: UN Women, UNFPA (Chair) DPKO, UNCHR, UN Action Secretariat
Part B. Project Summary (To be completed by the Participating UN Organization)	
Date of Submission: 20 June 2017	Participating UN Organization(s): UN Action Secretariat; UNICEF, UNWOMEN; UNFPA
	Participating UN Organization receiving funds: UNICEF
Focal Point of the Participating UN Organization(s): Name: Lucia Elmi Telephone: +223 20 20 44 01 Email: lelmi@unicef.org	Project Title: Supporting the development of a comprehensive national strategy against sexual and gender-based violence including sexual violence in conflict
Name: Maxime Houinato Telephone: +223 20 22 21 24 Email: maxime.houinato@unwomen.org	Project Location(s): Mali
Name: Josiane Yaguibou Telephone: +223 44 97 62 02 E-mail: yaguibou@unfpa.org	
UN Action pillar of activity: <input type="checkbox"/> Advocacy <input type="checkbox"/> Knowledge building <input checked="" type="checkbox"/> Support to UN system at country level	Projected Project Duration: September 2017-April 2018
Proposed project, if approved, would result in: <input checked="" type="checkbox"/> New Project <input type="checkbox"/> Continuation of previous funding	Total Project Budget: USD 92,769 Amount of MPTF funds requested: USD 92, 769

¹ The term "project" is used for projects, programmes and joint programmes.

<input type="checkbox"/> Other (explain) <input type="checkbox"/> No-cost extension: (from – to)			Percentage of indirect support costs from MPTF contribution: 7%
PUNO	Programme Cost	Indirect Costs (7%)	Total
UNICEF	86,700	6,069	92,769

Application Instructions for Narrative Summary

The questions below are for guidance in developing the narrative under each sub-heading. Applicants should address these questions to the extent possible.

- I. **Overview**
 - a. Provide a brief overview of the project, including overall goals and objectives, key strategies, expected results, and intended beneficiaries.
 - b. Specify the geographic location(s) of the proposal and/or countries addressed.

- II. **Proposal's compliance with UN Action's Strategic Framework**
 - a. What pillar does the proposal fall under? (support to UN system action at country level, advocacy, or knowledge-building)
 - b. Explain how the proposal enhances UN system coordination and joint programming.
 - c. Explain how the UN, governmental organizations, NGOs, and other key stakeholders will be engaged throughout implementation of the proposal.
 - d. Explain how the proposal would strengthen the capacity of national institutions to deal with conflict-related sexual violence.

- III. **Success criteria and means of evaluating results**
 - a. Explain how the Participating UN Organisation(s) submitting the proposal have the institutional capacity to successfully achieve the proposed objectives.
 - b. Describe the overall management structure of this project.
 - c. Explain how the proposal will be monitored and evaluated.

- IV. **Budget**
 - a. Describe other attempts to apply for funding for this particular proposal.

Narrative Summary

V. **Overview**

Following the 2014 UN Action Donor conference in Geneva, the Swiss Government deployed a Gender-Based Violence (GBV)/Conflict-Related Sexual Violence (CRSV) Expert from their Human Security Division through UN Action to support the UNCT in Mali. In order to enhance the capacities of the Malian Government, a national expert is currently being recruited with the technical and financial support from UN Action and in collaboration with UNDP. The national expert will support the capacities of the Ministry of the Promotion of Women, Children and Family in close collaboration with the international expert.

Through the two deployments, UN Action is pursuing the objectives of its support in Mali which are to enhance UN system's and the national capacities to address SGBV including CRSV through a structured coordination with key ministries, elected institutions and the civil society in order to address issues of gender-based violence, in the context of conflict. In particular, UN Action seeks to support the development of a comprehensive national strategy on SGBV that takes into account CRSV. While the UN system in Mali has previously supported the development of a National Program on Violence Against Women and Girls (2011-2013), which is yet to be implemented, as well as an Action Plan for the National Gender Policy (2011-2013), these strategies do not account for critical dimensions of Conflict-Related Sexual Violence (CRSV) which need specific attention given Mali's recent conflict and the continuation of hostilities.

Whereas some progress has been made in 2016 towards strengthening national and UN capacities to address SGBV including CRSV, the prospects for 2017 and 2018 require the national and international actors' full attention. In fact, in 2017 several processes crucial to the prevention and response to SGBV are on the agenda:

- The development and adoption of a comprehensive legislation on SGBV that includes child marriage, female genital mutilation, domestic violence and sexual harassment among other forms of SGBV and strengthens provisions on CRSV ;
- The development of a national strategy against SGBV, including CRSV ;
- The transformation of the National Programme against Female Genital Mutilation into a National Programme against SGBV as part of the ongoing restructuring of the Ministry of the Promotion of Women, Children and Family;
- The continuation of a certain number of processes linked to the implementation of the peace treaty such as DDR, SSR, and transitional justice which should take into account SGBV including CRSV concerns.

Within the Malian Government, a leading role should be played by the Ministry of the Promotion of Women, Children and Family in these processes with regards to SGBV. In order to increase its internal capacities, the Ministry, with the technical support of the UN System in Mali, has started the process of an internal reorganization, including with regards to its structures responsible for SGBV programming. However, in order to fully play its leadership role in SGBV matters at the ministerial and national level and to be able to actively participate in the ongoing reform processes, the Ministry needs further support at the strategic and technical level. At the same time, given some of the lessons learned from other policy development processes in Mali (lack of local ownership, lack of functional implementation mechanisms, lack of funding), it is also necessary to support the integration of SGBV/CRSV concerns in relevant reform processes and build up ownership for the national strategy with a wide range of actors.

Against this background, the development of a comprehensive national strategy on SGBV/CRSV has gained in importance for ensuring a more efficient and effective multi-sectoral response and coordination and joint planning between the development, humanitarian and peacekeeping actors within the UN system in Mali also needs continued attention and effort. In response to these challenges and needs identified, the proposed

program suggests the following key strategies for addressing the above-mentioned shortcomings and challenges to the development process of a comprehensive and locally owned national strategy:

- 1. Capacity-building for national actors:** 2 capacity-building workshops on SGBV/CRSV for national stakeholders in coordination with UNICEF, UNWOMEN, UNFPA and MINUSMA: a) for the Ministry of the Promotion of Women, Children and Family, to enhance their capacity in playing a leadership role in the development of the national strategy and in integrating SGBV/CRSV in the ongoing implementation of the peace treaty, specifically in the reform processes such as SSR, DDR, transitional justice, national reconciliation for a coherent multi-sectoral response to SGBV, including in the regions affected by the conflict; b) in preparation of the development of the national strategy, capacity-building and sensitization activities on SGBV/CRSV are required for actors from other ministries, national institutions and civil society to promote and support their active involvement in the process.
- 2. Consultations with governmental and non-governmental actors:** in order to support a participatory and inclusive strategy development process that includes all relevant national governmental and non-governmental actors, the project seeks to contribute to multi-stakeholder ownership through consultation activities on the national strategy with a broad range of governmental and non-governmental actors coming from all regions. The activities planned are four consultation events, one for Bamako and three for the regions, that will convene actors from both northern and central regions affected by the armed conflict and the other regions to contribute their priorities, concerns and specific knowledge on the situation of their locations. The 3-day workshops for the regions will include a capacity-building component on the first day in preparation of the consultations. For security reasons, the consultations for the northern regions will both be held in Mopti (one for the regions of Mopti, Ségou, Tombouctou, Taoudéni and a second one for the regions of Gao, Kidal, Ménaka). The third regional consultation will take place in Bamako for the southern regions (Kayes, Sikasso, Koulikoro).
- 3. Regional exchange on good practices and lessons learned:** UN Action has supported a number of processes on developing national strategies on SGBV/CRSV. With the national strategy development process in Mali having just started, sharing of experiences, good practices and lessons learned on similar processes in other countries in the region is of particular value to the actors involved. For example, the participation of a representative of the Malian Ministry of the Promotion of Women, Children and Family in a workshop on the National Strategy against SGBV in Côte d'Ivoire in September 2016 (facilitated by UN Action and UNOCI), has given useful initial inputs for the process in Mali. As part of this project proposal, further regional exchange activities on good practices and lessons learned are planned to feed into the development of a national strategy that includes effective and sustainable implementation mechanisms.
- 4. Support to inter-agency coordination and joint planning within the UN system:** given the complexity of the development, humanitarian and peacebuilding context in Mali and the limited resources available in the area of SGBV prevention and response, the UN system needs to strengthen internal information sharing, coordination and joint planning in order to work more efficiently and effectively. Last year, on the initiative of the inter-agency SGBV specialist deployed by UN Action and with the support of UNFPA, UNICEF and UNWOMEN, a UN-internal ad hoc working group (*Groupe de réflexion stratégique sur l'appui du système des Nations Unies en matière des violences basées sur le genre*) was created to respond to the need for increased information sharing, coordinating approaches and exchange on strategic and technical issues within the UN system in Mali. MINUSMA, OCHA, UNHCR and UNDP also actively participate in these meetings. In March

2017, the inter-agency SGBV specialist organized a one-day retreat for this ad hoc group to share information on annual program planning and program priorities. Participants recommended that coordination and joint planning needed to be strengthened. The requested funding will be used to organize two joint review and planning retreats as well as a one-day technical meeting on the use of data collection tools on SGBV including conflict-related sexual violence by the United Nations.

Expected result for the project proposal are a comprehensive national strategy on SGBV and strengthened coordination on SGBV issues by the Government (Ministry of Women, Children and Family Affairs).

VI. Proposal's compliance with UN Action's Strategic Framework

a. What pillar does the proposal fall under?

This proposal falls under pillar 1: country level support, specifically strategic and technical support to UN country teams and national institutions to help them design comprehensive strategies to combat CRSV.

b. Explain how the proposal enhances UN system coordination and joint programming.

The project proposed will be implemented by the international inter-agency SGBV expert who was deployed by the Swiss Government through UN Action in support of the UN Country Team Mali. The activities will enhance collaboration and coordination within the UN Country Team and with MINUSMA by closely involving these actors in the planning and implementation of the activities and by seeking to build a bridge between humanitarian, development and peacebuilding actors within the UN System in Mali. The regular meetings of the ad hoc working group on SGBV initiated last year already serve as an information sharing mechanism. The present project proposal was shared and discussed at a meeting of this technical ad hoc group and with senior management of UNPFA, UNICEF, and UNWOMEN. In addition, the project proposal will contribute to the overall project proposal on the development of the national SGBV Strategy which is currently being developed by the Malian Government with the support of the inter-agency SGBV Specialist who is in close contact with the UN agencies on this matter.

c. Explain how the UN, governmental organizations, NGOs, and other key stakeholders will be engaged throughout implementation of the proposal.

Throughout the proposal implementation, the international inter-agency SGBV expert will engage and coordinate with the different actors and partners involved in the development of a national SGBV strategy, e.g. different Ministries and national institutions, NGOs, UNCT, and MINUSMA, for consultation purposes and for their technical and administrative support in the implementation of the activities. The planned activities have a multi-stakeholder approach both in terms of their beneficiaries and their implementing actors.

d. Explain how the proposal would strengthen the capacity of national institutions to deal with war-related sexual violence.

The proposal will allow the Ministry for the Promotion of Women, Children and Family to strengthen its capacity in playing a leadership role in the multi-sectoral process of developing a national strategy on SGBV/CRSV and in integrating SGBV/CRSV concerns in other processes linked to the implementation of the peace treaty. Furthermore, it will build up the capacity of other Ministries and national institutions that will be involved in the development of the National Strategy.

By allowing a wide range of national institutions to take ownership of the process, this proposal will contribute to the sustainability of the national strategy.

VII. Success criteria and means of evaluating results

- a. Explain how the Participating UN Organisation(s) submitting the proposal has the institutional capacity to successfully achieve the proposed objectives.

UNICEF has extensive experience in managing this type of multi-partner projects and in achieving results through inter-agency project implementation on SGBV in Mali. The project funds will be managed by the Child Protection Division which has longstanding partnerships with relevant governmental and non-governmental actors implementing SGBV-related projects.

- b. Describe the overall management structure of this project.

The administrative and financial supervision of the project will be with UNICEF and will be done in compliance with UNICEF's rules and procedures. Technical supervision is the responsibility of the international SGBV inter-agency expert deployed by the Swiss government through UN Action and hosted by UNICEF's Child Protection Division. She will be in close contact with the designated focal points at UNICEF and UN Action.

- c. Explain how the proposal will be monitored and evaluated.

In addition to the internal monitoring and evaluation structures within UNICEF, the UN Action Secretariat will also monitor the progress of the programme implementation through regular contacts and updates, followed by a field mission in 2017.

Part C. Initial Review of Proposal <i>(To be completed by the UN Action Secretariat)</i>	
(a) Is the project explicitly linked to the UN Action Strategic Framework?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(b) Is the project effective, coherent, and cost-efficient?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(c) Does it avoid duplication and significant overlap with the activities of other UN system entities?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(d) Does it build on existing capacities, strengths and experience?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(e) Does it promote consultation, participation and partnerships and agree with the existing country coordination mechanism?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(f) Is the Project Proposal Submission Form fully completed?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(g) Is the Budget in compliance with the standard format?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(h) Is the indirect support cost within the approved rate?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
Part D: Decision of the Resource Management Committee <i>(to be completed by the RMC Chairperson)</i>	
5. Decision of the Resource Management Committee	
<input checked="" type="checkbox"/> Approved for a total budget of US\$ 92,769 _____	
<input type="checkbox"/> Approved with modification/condition	

- Deferred/returned with comments for further consideration
 Rejected

Comments/Justification:

The RMC approved the proposal.

Chairperson of the Resource Management Committee

Erin Kenny

.....
Name (Printed)

.....
Signature

~~9/25/17~~ 25/9/17
.....
Date

Part E: Administrative Agent Review
(To be completed by the UNDP MPTF Office)

6. Action taken by the Executive Coordinator, Multi-Partner Trust Fund Office, UNDP

- Project consistent with provisions of the RMC Memorandum of Understanding and the Standard Administrative Arrangements with donors.


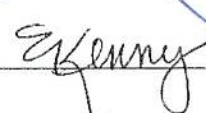

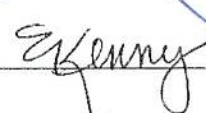

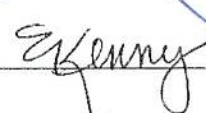
Jennifer Topping
Executive Coordinator
Multi-Partner Trust Fund Office, UNDP

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Signature

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Date

MULTI-PARTNER TRUST FUND FOR
UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT
FUND SIGNATURE PAGE

(Note: Please attach to the Project Proposal Submission Form)

Participating UN Organization(s): UNICEF, UN Women, UNFPA	Focal Point of Participating UN Organization receiving funds: UNICEF Name: Lucia Elmi Telephone: +223 20 20 44 01 Email: lelmi@unicef.org									
Project Number: UNA052	Project Duration: 8 months Estimated Start Date: September 2017									
Project Title: : Supporting the development of a comprehensive national strategy against sexual and gender-based violence including sexual violence in conflict	Project Location(s): Mali									
Total Project Cost: US \$ MPTF: US \$ 92,769 Other: US \$ GRAND TOTAL: US \$ 92,769										
Total Amount Approved: US \$ 92,769										
Focal Point of Participating UN Organization receiving funds: RMC Chairperson:	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: center;">Name/Title</th> <th style="text-align: center;">Date</th> <th style="text-align: center;">Signature</th> </tr> </thead> <tbody> <tr> <td style="border-bottom: 1px solid black;">Lucia Elmi UNICEF Representative</td> <td style="border-bottom: 1px solid black; text-align: center;">28/08/2017</td> <td style="border-bottom: 1px solid black; text-align: center;"></td> </tr> <tr> <td style="border-bottom: 1px solid black;">ERIN KENNY</td> <td style="border-bottom: 1px solid black; text-align: center;">25/9/17</td> <td style="border-bottom: 1px solid black; text-align: center;"></td> </tr> </tbody> </table>	Name/Title	Date	Signature	Lucia Elmi UNICEF Representative	28/08/2017		ERIN KENNY	25/9/17	
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Lucia Elmi UNICEF Representative	28/08/2017									
ERIN KENNY	25/9/17									

**MULTI-PARTNER TRUST FUND FOR
UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT
PROGRAMME² BUDGET FORM**

PROGRAMME BUDGET	
CATEGORY	AMOUNT US \$
1. Staff and other personnel costs	
2. Supplies, Commodities, Materials	1'700
3. Equipment, Vehicles and Furniture including Depreciation	
4. Contractual Services	26'000
5. Travel	59'000
6. Transfers and Grants Counterparts	
7. General Operating and Other Direct Costs	
Total Programme Costs	86'700
Indirect Support Costs (cannot exceed 7%)	6'069
TOTAL	92'769

Explanation of changes

Finance and Budget Network of the High Level Committee on Management (F&BN) proposal and decision

The Working Group on Financial Reporting proposed a revision of the UNDG approved expense categories for reporting purposes from/ to:

²The term "programme" is used for projects, programmes and joint programmes.