



**PEACEBUILDING FUND (PBF)
END OF PROJECT REPORT
COUNTRY: Papua New Guinea
REPORTING PERIOD: 2015 - 2017**

Programme Title & Project Number
Programme Title: PBF/IRF-117 Bougainville Women in Leadership Programme: Equality for Progress (E4P) Programme Number <i>(if applicable)</i> MPTF Office Project Reference Number: ¹ 00095473

Recipient UN Organizations
List the organizations that have received direct funding from the MPTF Office under this programme: UN Women UNDP

Implementing Partners
List the national counterparts (government, private, NGOs & others) and other International Organizations: ABG Dept of Community Development - Govt Bougainville House of Representatives - Govt Bougainville Womens Federation - CSO

Programme/Project Budget (US\$)
PBF contribution (by RUNO) 410,000
Government Contribution <i>(if applicable)</i>
Other Contributions (donors) <i>(if applicable)</i>
TOTAL:
US\$410,000

Programme Duration
Overall Duration <i>(months)</i> 18
Start Date ² <i>(dd.mm.yyyy)</i> 03 Jun 2015
Original End Date ³ <i>(dd.mm.yyyy)</i> July 2016
Final End date ⁴ <i>(dd.mm.yyyy)</i> January 2017

Programme Assessment/Review/Mid-Term Eval.
Mid-Term Evaluation / Review - if applicable <i>please attach</i> <input type="checkbox"/> Yes <input type="checkbox"/> No Date:
End of project Evaluation- <i>if applicable please attach</i> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Date: 16 April 2017

Report Submitted By
Name: Lawrence Bassie
Title: UN PBF Programme Coordinator Participating Organization (Lead): UN Women

¹ The MPTF Office Project Reference Number is the same number as the one on the Notification message. It is also referred to "Project ID" on the [MPTF Office GATEWAY](#)
² The start date is the date of the first transfer of the funds from the MPTF Office as Administrative Agent. Transfer date is available on the [MPTF Office GATEWAY](#)
³ As per approval of the original project document by the relevant decision-making body/Steering Committee.
⁴ If there has been an extension, then the revised, approved end date should be reflected here. If there has been no extension approved, then the current end date is the same as the original end date. The end date is the same as the operational closure date which is when all activities for which a Participating Organization is responsible under an approved MPTF / JP have been completed.

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PART 1 – RESULTS PROGRESS

1.1 Assessment of the project implementation status and results

For PRF projects, please identify Priority Plan outcome and indicators to which this project has contributed:

<i>Priority Plan Outcome to which the project has contributed.</i>
<i>Priority Plan Outcome indicator(s) to which project has contributed.</i>

For both IRF and PRF projects, please rate this project’s overall achievement of results to date: on track

For both IRF and PRF projects, outline progress against each project outcome, using the format below. The space in the template allows for up to four project outcomes.

Outcome Statement 1: Women’s political participation is enhanced through advocacy and capacity development to engage in political dialogue, priority-setting and implementation of the Bougainville Peace Agreement

Rate the current status of the outcome: on track

Output progress at the end of project

List the key outputs achieved under this Outcome (1000 character limit). Outputs are the immediate deliverables for a project.

1. Improved knowledge of the challenges related to women's leadership and participation through the conduct of a post-election diagnostic study and gender analysis
2. A phased Strategic Plan to enhance women's leadership developed on the basis of the diagnostic findings and through a joint Government / CSO workshop
3. Improved leadership and advocacy skills for women leaders, including by engaging former women candidates

Outcome progress at the end of project

Describe progress made toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers (3000 character limit)?

Based on the need for and existing opportunities to build on progress in women's political participation in AROB, a Post-Election Study and Gender Analysis were conducted in June 2015 after the Bougainville Presidential and Parliamentary Elections . The study findings pointed out the existing gaps and justified the project's outputs, thus this became the baseline for this outcome. A number of political participation advocacy and capacity-building for women, including Parliamentary Trainings were supported by the project which saw women gaining a thorough understanding of the challenges related to their leadership even in a 3/4 matrilineal society like Bougainville. These support and that of other development partners through government departments and civil society groups, paved the way for a united approach to developing a phased Strategic Plan to address women's lack of equal participation and opportunities at all political and administrative levels of decision-making in the region. The various forms of support for women in leadership and advocacy for referendum has also significantly increased the participation of women leaders in referendum preparations especially at the advocacy level. Women in various capacities who were reached

through this PBF support have now become champions of community outreach and the veritable instrument for reliable and trusted messages into communities related to the BPA and referendum.

This outcome has been achieved but needs to be closely monitored by the UN for any distortion of joint messages by the women themselves or other various external players within the limited space of Bougainville.

Reasons for low achievement and rectifying measures

If sufficient progress was not made, what were the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How were they addressed (1500 character limit)?

This is not applicable as substantial progress was made in achieving this outcome

Outcome Statement 2: Women's political participation is improved through the development of gender responsive policies, legal frameworks, processes, and institutional mechanisms

Rate the current status of the outcome: on track

Output progress at the end of project

List the key outputs achieved under this Outcome (1000 character limit). Outputs are the immediate deliverables for a project.

1. Establishment and increased capacity of the Office of Gender Equality (OGE), including strengthened staff capacity for strategic planning, gender equality, policy mainstreaming in ABG, introduction of gender budgets, monitoring and evaluation of policy implementation
2. Enhanced capacity and effectiveness of women MPs to intergrate Bougainville Women's Policy into legislations, budgets, parliamentary mechanisms and processes based on a capacity needs assessment
3. Increased capacity of Parliament to intergate gender equality considerations, including through the establishment of a Parliamentary Select Committee on Gender Equality, Peace and Security

Outcome progress at the end of project

Describe progress made toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers (3000 character limit)?

By partnering with various key Bougainville Government departments including that of the President and the Bougainville Executive Council, to advocate for the development of gender-responsive mechanisms at the policy, process and institutional levels, a historical achievement in the Pacific was made with the Bougainville House of Representatives establishing a Parliamentary Select Committee on Gender Equality, Peace and Security. This Committee have since become a powerful voice for the women in Parliament, with one of their greatest supporters being the President and Speaker of Parliament. The partnership and collaboration with government also brought about the establishment of the Office for Gender Equality that is mandated to coordinate equal gender mainstreaming into all ABG departmental policies and programmes, including monitoring the implementation of the

Bougainville Women in Leadership Strategic Plan, and working closely with the Parliamentary Committee on Gender to ensure women's issues are voiced on the floor of Parliament. Through the effective partnership and collaboration with the government, further milestones were achieved; one of which was the development of Department of Community Development's Policy for Women's Empowerment, Gender Equality, Peace and Security, and the other being the ratified Bougainville Community Government Act 2016 which called for a 50/50 political representation of men and women at local level elections. Bougainville Government have taken ownership of Gender Equality by taking on board and institutionalizing gender-responsive mechanisms not only at the legislature and policy levels, but right down to the community government structures to effectively ensure equal participation of men and women in all aspects of decision making.

This outcome has been achieved but needs to be closely monitored by UN to ensure its sustainability and that there is continued advocacy on new and emerging trends of good practices in and around the Pacific that promotes women's empowerment.

Reasons for low achievement and rectifying measures

If sufficient progress was not made, what were the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How were they addressed (1500 character limit)?

The achievements were quite remarkable and responded to the output and outcome

Outcome Statement 3:

Rate the current status of the outcome: on track

Output progress at the end of project

List the key outputs achieved under this Outcome (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress at the end of project

Describe progress made toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress was not made, what were the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How were they addressed (1500 character limit)?

Outcome Statement 4:

Rate the current status of the outcome: on track

Output progress at the end of project

List the key outputs achieved under this Outcome (1000 character limit). Outputs are the immediate deliverables for a project.

Outcome progress at the end of project

Describe progress made toward the achievement of this outcome. This analysis should reflect the above indicator progress and the output achievement. Is there evidence of the outcome contributing to peacebuilding and to the specific conflict triggers (3000 character limit)?

Reasons for low achievement and rectifying measures

If sufficient progress was not made, what were the key reasons, bottlenecks and challenges? Were these foreseen in the risk matrix? How were they addressed (1500 character limit)?

1.2 Assessment of project evidence base, risk, catalytic effects, gender at the end of the project

<p><u>Evidence base</u>: What was the evidence base for this report and for project progress? What consultation/validation process has taken place on this report (1000 character limit)?</p>	<p>2016 - UN Women's collaboration with the ABG on establishing the OGE is an evidence based output backed with existing approval minutes from the Senior Management Committee (SMC) and the Presidential directive to the Office of the Chief Secretary. These included other ABG policy guidelines endorsed by the ABG e.g. the Bougainville Women's Empowerment, Gender Equality, Peace & Security and Community Government Act 2016. Through coherence between UNDP's Parliamentary Project and Equality for progress, there is strong and clear support from the male Parliamentarians, including the President and the Speaker who are outstanding male champions of Gender Equality. Request from the BHOR Speaker to UNDP/UNWOMEN to provide information and ToRs as well as sharing of best practices on establishment of a gender parliamentary committee elsewhere globally is an indication that the project made a positive impact in support of women's empowerment</p>
<p><u>Funding gaps</u>: Did the project fill critical funding gaps in peacebuilding in the country? Briefly describe. (1500 character limit)</p>	<p>Equality for progress fills a critical funding gap complementing the limited ABG budgetary base. The funding has also been critical through the establishment of Policy coordination platforms including the Office of Gender Equality (OGE) an area that has received minimum support from the ABG in the last 5 years. With the Department of Community Government tasked with the mandate of Gender Mainstreaming, capacity strengthening of senior Departmental personnel has been realized with funding from this Immediate Response Facility (IRF) project.</p>
<p><u>Catalytic effects</u>: Did the project achieve any catalytic effects, either through attracting additional funding commitments or creating</p>	<p>The catalytic effect to this particular project is the overwhelming commitment through positive engagements with the highest policy makers in the Autonomous Bougainville Government (ABG) and Civil Society. This has resonated throughout the</p>

<p>immediate conditions to unblock/accelerate peace relevant processes? Briefly describe. (1500 character limit)</p>	<p>initiatives that have embraced capacity strengthening for Women Parliamentarians as well as the membership of the Bougainville Women's Federation, establishment of the OGE, Women participation in the referendum preparatory processes including attendance of JSB meetings and approval of the Gender Policy by the ABG.</p>
<p><u>Risk taking/ innovation:</u> Did the project support any innovative or risky activities to achieve peacebuilding results? What were they and what was the result? (1500 character limit)</p>	<p>Utilizing a top down approach, key institutional platforms that will roll out Gender mainstreaming have been established. The project has taken a number of innovative or risky activities that have positively added value to the overall outcome. Under Outcome 1 of the UN Peacebuilding Priority Plan, support to the Bougainville parliament has been extended to reinforce gender mainstreaming in the Bougainville Parliament. As such, UNDP also utilized this opportunity through the parliamentary project to raise awareness on gender, engagement and dialogue with male parliamentarians. Furthermore to promote Gender sensitive Legislation enactment, the Bougainville House of Representatives endorsed the decision of establishing a select Committee on Gender Equality, peace and security which had the full support of the ABG Government.</p>
<p><u>Gender marker:</u> How have gender considerations been mainstreamed in the project to the extent possible? Is the original gender marker for the project still the right one? Briefly justify. (1500 character limit)</p>	<p>With the UN's sustained engagements with the Autonomous Bougainville Government, Gender mainstreaming remains the principal objective of the Equality for progress project. This has included capacity strengthening of parliamentarians through several trainings in political deliberations, ICT etc with key focus on the 4 women leaders and the development of Gender responsive policy guidelines. Gender equality remains the principal objective of the women in Leadership project and the original gender marker 3 is still relevant. This is crucial given the small numbers of female representatives in the Bougainville Parliament accounting for less than 10% with 1 female representative under the open seat and the 3 women legislators occupying the regional reserved seats. This is even compounded by the fact that of the 14 Cabinet Ministers only one is female.</p>
<p><u>Other issues:</u> Are there any other issues concerning project implementation that should be shared with PBSO? This can include any cross-cutting issues or other issues which have not been included in the report so far. (1500 character limit)</p>	<p>In preparation for the upcoming referendum, women have been mobilised under the Bougainville Women Federation (BWF) to lead BPA and referendum awareness in their respective communities. The determination and organisation of Bougainville's women and their unflinching desire to have their voices heard in political decision making which will determine Bougainville's political future, they advocated for two slots in the Bougainville Referendum Commission once established. This is duly been considered by the ABG. Furthermore, to show their degree of resilience and much anticipated level of engagement they have also advocated very strongly to be included in the ABG Joint Supervisory Body delegation as a member with a view to lend their voices to the determination of Bougainville's political future which will be determined by the referendum of 15 June 2019.</p>

1.3 INDICATOR BASED PERFORMANCE ASSESSMENT: *Using the Project Results Framework as per the approved project document- provide an update on the achievement of key indicators at both the outcome and output level in the table below. Where it has not been possible to collect data on indicators, state this and provide any explanation in the qualitative text above. (300 characters max per entry)*

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Outcome 1 Women's political participation is enhanced through advocacy and capacity development to engage in political dialogue, priority-setting and implementation of the Bougainville Peace Agreement	Indicator 1.1 Percentage of women MPs, former candidates and women community leaders who see a positive change in their ability to influence policy and priority setting and in women's needs being included in political and peacebuilding processes	35 Bougainville Women leaders that contested in the 2015 Bougainville Elections	At least 50% increase	There has been considerable women leaders participation in the Gender Reference Group that has led to the endorsement of the establishment of the Office of Gender Equality. Advocacy to enhance political participation and parliamentary approval of the Bougainville Community Gov. Act 2016		
	Indicator 1.2					

	Indicator 1.3					
Output 1.1 Improved knowledge of the challenges related to women's leadership and participation through the conduct of a post-election diagnostic study and gender analysis	Indicator 1.1.1 Percentage of recommendations which have been discussed and endorsed by ABG and other political stakeholders	1 Existing Bougainville National Action Plan on 1325	At least 75%	Bougainville Gender Diagnostic study and Strategic Framework on women leadership developed. 100% Bougainville women parliamentarians that contested in the 2015 elections participated in the Gender Diagnostic Study		
	Indicator 1.1.2					
Output 1.2 A phased Strategic Plan to enhance women's leadership is developed on the basis of	Indicator 1.2.1 Level of discussion and approval of the Strategic Plan with ABG and NGOs	0 Existing Bougainville Women Leaders Strategic Plan or Framework	Increase in number of women participating in Leadership with at least 1 existing Framework endorsed by	The Bougainville Strategic Plan for Women's Political Leadership approved and endorsed by ABG in addition to the Gender Policy		

the diagnostic findings and through a joint Government CSO workshop			ABG			
	Indicator 1.2.2					
Output 1.3 Improved leadership and advocacy skills for women leaders, including by engaging former women candidates	Indicator 1.3.1 Number of women leaders trained or supported with regards to gender mainstreaming	35 women who contested the 2015 Bougainville Elections	Not available	Targeted trainings in political dialogue, ICT use and other capacity building trainings conducted for Bougainville Women Leaders in addition to strengthening of leadership structures within and outside government.		
	Indicator 1.3.2					
Outcome 2 Women's political participation	Indicator 2.1 Number of political institutions and	To be determined as part of the post-election	At least 25%	1)Bougainville House of Representatives		

<p>is improved through the development of gender responsive policies, legal frameworks, processes, and institutional mechanisms</p>	<p>processes with revisions to their mandate, composition, operation, etc. so as to include women and/or institutionalise gender considerations in their work</p>	<p>analysis</p>		<p>with the creation of a Parliamentary Committee on Gender Equality, 2) Department for Community Government with implementation of its new Act of 2016 for the 50/50 political representation of men and women at local level elections, 3) Female JSB representation</p>		
	<p>Indicator 2.2 Number and type of parliamentary actions taken to promote women's needs, interests and role in decision-making (such as gender-sensitive legislation and budgeting)</p>	<p>To be determined by the Diagnostic evaluation</p>	<p>At least 25% increase</p>	<p>100% increase from 0 to 1. Establishment and operationalisation of the Parliamentary Committee on Gender Equality which further saw gender mainstreaming in all other</p>		

				parliamentary committees and their programmes.		
Output 2.1 Establishment and increased capacity of the Office of Gender Equality (OGE), including strengthened staff capacity for strategic planning, gender equality, policy mainstreaming in ABG, introduction of gender budgets, monitoring and evaluation of policy	Indicator 2.1.1 Level of staffing, operation and formal recognition of the Office of Gender Equality	Office not established	Formally recognized and legislated with arrangements underway for its full operationalisation	The Office of Gender Equality (OGE) and building the capacity of women legislators through leadership trainings progressed well. As a machinery for women's empowerment, the OGE, Civil Society groups and other government departments will continue to require capacity strengthening delivery		
	Indicator 2.1.2					

implementati on						
Output 2.2 Enhanced capacity and effectiveness of women MPs to intergrate Bougainville Women's Policy into legislations, budgets, parliamentar y mechanisms and processes based on a capacity needs assessment	Indicator 2.2.1 Percentage of trained women and men MPs who can demonstrate how they have used their new skills to promote women's participation and inclusion of gender in policies, priorities and actions	Study and Diagnostic outcomes	At least 50% Strategic Plan for women's leadership developed Increase of women involvement by 50%	The trainings provided to women and men leaders under this project and the main PRF have significantly contributed to strengthening male support for gender mainstreaming and equality within ABG and in the parliament. Male champions are now more sensitive to furtherance of gender equality		
	Indicator 2.2.2					
Output 2.3 Increased capacity of	Indicator 2.3.1 Number and type of outreach activities by the	Not available	At least 2 per year	A number of activities have been facilitated and or supported		

Parliament to integrate gender equality considerations, including through the establishment of a Parliamentary Select Committee on Gender Equality and engendering the work of existing	Gender Equality Parliamentary Committee			by this Parliamentary Committee since its inception; some of which are Mock Parliaments for male and female Youths, Unification and reconciliation meetings, and follow up consultations on recommendations in unification meetings.		
Peace and Security, Human Rights Parliamentary Committee	Indicator 2.3.2					
Outcome 3	Indicator 3.1					
	Indicator 3.2					
Output 3.1	Indicator 3.1.1					

	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Outcome 4	Indicator 4.1					
	Indicator 4.2					
Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					
Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

PART 2: LESSONS LEARNED AND SUCCESS STORY

2.1 Lessons learned

Provide at least three key lessons learned from the implementation of the project. These can include lessons on the themes supported by the project or the project processes and management.

Lesson 1 (1000 character limit)	Very close collaboration and effective partnership of Bougainville's women with the government is highly needed to progress work on gender to ensure the government takes ownership and integrates women's issues when enacting legislations, policies or developing structures that affects women. Without government support, sustainability of such work cannot be guaranteed.
Lesson 2 (1000 character limit)	Women can be their own worst enemies therefore interventions targeting them should be consultative including fair representation from all targetted geographical areas to ensure their views are heard and to minimise blockages and arbitrary red tapes by women themselves to processes that will undermine their social cohesion and leadership potentials
Lesson 3 (1000 character limit)	
Lesson 4 (1000 character limit)	
Lesson 5 (1000 character limit)	

2.2 Success story (OPTIONAL)

Provide one success story from the project implementation which can be shared on the PBSO website and Newsletter as well as the Annual Report on Fund performance. Please include key facts and figures and any citations (3000 character limit).

PART 3 – FINANCIAL PROGRESS AND MANAGEMENT ARRANGEMENTS

3.1 Comments on the overall state of financial expenditure

Please rate whether project financial expenditures were on track, slightly delayed, or off track: on track

If expenditure was delayed or off track, please provide a brief explanation (500 characters maximum):

Please provide an overview of project expensed budget by outcome and output as per the table below.⁵

⁵ Please note that financial information is preliminary pending submission of annual financial report to the Administrative Agent.

Output number	Output name	RUNOs	Approved budget	Expensed budget	Any remarks on expenditure
Outcome 1: Women's political participation is enhanced through advocacy and capacity development to engage in political dialogue, priority-setting and implementation of the Bougainville Peace Agreement					
Output 1.1	Improved knowledge of the challenges related to women's leadership and participation through the conduct of a post-election diagnosis study and gender analysis	UN Women	\$38,000	\$38,000	Deliverable achieved in 2015.
Output 1.2	A phased Strategic Plan to enhance women's leadership is developed on the basis of the diagnostic findings and through a joint Government CSO workshop	UN Women	\$12,000	\$12,000	Deliverable achieved in 2015.
Output 1.3	Improved leadership and advocacy skills for women leaders, including by engaging former women candidate	UN Women	\$20,000	\$20,000	Deliverable achieved in 2016.
Outcome 2: Women's political participation is improved through the development of gender responsive policies, legal frameworks, processes, and institutional mechanisms					
Output 2.1	Establishment and increased capacity of the Office of Gender Equality (OGE), including	UN Women	\$210,000	\$210,000	Deliverable partly achieved in 2017

	strengthened staff capacity for strategic planning, gender equality, policy mainstreaming in ABG, introduction of gender budgets, monitoring and evaluation of policy implementation				
Output 2.2	Enhanced capacity and effectiveness of women MPs to intergrate Bougainville Women's Policy into legislations, budgets, parliamentary mechanisms and processes based on a capacity needs assessment	UNDP	\$98,000	\$98,000	Deliverable fully achieved in 2017
Output 2.3	Increased capacity of Parliament to integrate gender equality considerations, including through the establishment of a Parliamentary Select Committee on Gender Equality and engendering the work of existing Peace and Security,	UNDP	\$32,000	\$32,000	Deliverable fully achieved in 2017

	Human Rights Parliamentary Committee				
Outcome 3:					
Output 3.1					
Output 3.2					
Output 3.3					
Outcome 4:					
Output 4.1					
Output 4.2					
Output 4.3					
Total			US\$410,000	US\$410,000	

3.2 Comments on management and implementation arrangements

Please comment on the management and implementation arrangements for the project, such as: the effectiveness of the implementation partnerships, coordination/coherence with other projects, any South-South cooperation, the modalities of support, any capacity building aspect, the use of partner country systems if any, the support by the PBF Secretariat and oversight by the Joint Steering Committee (for PRF only). Please also mention if there have been any changes to the project (what kind and when) (2000 character maximum):

An external Evaluation of the IRF project conducted responded to the overall management and implementation arrangements of the project. (Refer Evaluation Report attached)

In terms of changes to the project, there has been an adjustment in its implementation timeframe. Due to delayed official submission of project documents to PBSO, and the lengthy government administrative and legal processes involved in setting up substantive government offices, there were subsequent delays in progressing some outputs of the project such as the establishment of the OGE. Therefore the IRF sought and was granted a No-Cost-extension from 31st July 2016 which was the initial end date for the project, to 31st January 2017.