

SECRETARY-GENERAL'S PEACEBUILDING FUND
PBF PROJECT PROGRESS REPORT TEMPLATE



PBF PROJECT PROGRESS REPORT
COUNTRY: PAPUA NEW GUINEA
TYPE OF REPORT: SEMI-ANNUAL, ANNUAL OR FINAL FINAL
DATE OF REPORT: 04 JUNE 2018

Project Title: PBF/PNG/A-1 Support knowledge-building and understanding of the Bougainville Peace Agreement	
Project Number from MPTF-O Gateway: 00096350	
PBF project modality: <input type="checkbox"/> IRF <input checked="" type="checkbox"/> PRF	If funding is disbursed into a national or regional trust fund: <input checked="" type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund Name of Recipient Fund: Peacebuilding Fund
List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc): UNDP in Papua New Guinea	
List additional implementing partners, Governmental and non-Governmental: <ul style="list-style-type: none"> • Office of the Chief Secretary to the Government of Papua New Guinea • Department of the Prime Minister and NEC • Office of the Chief Secretary to the Autonomous Government of Bougainville • ABG Department Bougainville Peace Agreement Implementation • Bougainville Council of Elders • National and local media organizations and CSOs (to be identified in consultations with both governments) 	
Project commencement date ¹ : 13th August 2015	
Project duration in months: ² 36	
Does the project fall under one of the specific PBF priority windows below: <input type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input checked="" type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project	
Total PBF approved project budget* (by recipient organization): Voucher ID 00007460: \$ 2,500,000 : \$: \$: \$ Total: 2,500,000 <i>*The overall approved budget and the release of the second and any subsequent tranche are conditional and subject to PBSO's approval and subject to availability of funds in the PBF account</i>	
How many tranches have been received so far: 1	

¹ Note: commencement date will be the date of first funds transfer.

² Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

Report preparation:

Project report prepared by: Shaddie Tapo - Project Officer, PBF PNG

Project report approved by: Julie Bukikun, Assistant Resident Representative

Did PBF Secretariat clear the report: Yes

Any comments from PBF Secretariat on the report: This report is cleared and ready for uploading

Has the project undertaken any evaluation exercises? Please specify and attach: No

NOTES FOR COMPLETING THE REPORT:

- *Avoid acronyms and UN jargon, use general / common language.*
- *Be as concrete as possible. Avoid theoretical, vague or conceptual discourse.*
- *Ensure the analysis and project progress assessment is gender and age sensitive.*

PART 1: RESULTS PROGRESS

1.1 Overall project progress to date

Briefly explain the **status of the project** in terms of its implementation cycle, including whether all preliminary/preparatory activities have been completed (1500 character limit): This project has succeeded in facilitating the convening of meetings that gave rise to GoPNG and ABG agreeing on key messages on the BPA and for the referendum. These messages are simplified, accurate and user-friendly information on the BPA and the Referendum and are now available and accessible to the media and other target groups including the general population of both Bougainville and Papua New Guinea. With the information now having a wider and frequent circulation using both vertical and horizontal communication channels, there is an increased understanding of and confidence in the BPA processes by the Bougainville population, including key targeted sub-sections. This is demonstrated by the Anglo-Pacific Research Survey of 2017 findings which found 27% of the Bougainville surveyed population having a clear understanding of the BPA. These outputs came about due to the successful implementation of preparatory activities for this project.

Given the recent/current political/peacebuilding/ transition situation/ needs in the country, has the project been/ does it continue to be **relevant** and well placed to address potential conflict factors/ sources of tensions/ risks to country's sustaining peace progress? Please illustrate. If project is still ongoing, are any adjustments required? (1500 character limit)

With information comes power and that is very real in the context of this project where, before people have been looking elsewhere to place blames on weak systems and slow progresses in key areas of the BPA, due to lack of accurate interpretation of the BPA and updates on the two governments' efforts in progressing the BPA, today, with the regular and more extensive flow of accurate and simplified information reaching the people, Bougainvilleans are now looking within themselves to see how best they can assist to progress the BPA especially in the areas of referendum preparations and weapons disposal. The Referendum Ready Concept is one approach that this project supported to address gaps in the BPA implementation which can be progressed by the people with support from their political leaders. This ownership of the work has contributed to peace sustenance with people's focus especially that of male youths and ex-combatants, on playing their roles in progressing the Referendum Ready Concept, and having peaceful resolutions on issues affecting each other in the community. Therefore, this project has been highly relevant in addressing potential conflict factors and managing risks to sustainable peace processes.

In a few sentences, summarize **what is unique/ innovative/ interesting** about what this project is trying/ has tried to achieve or its approach (rather than listing activity progress) (1500 character limit).

Apart from the many interventions of the project which has led to the key Bougainville Peace Agreement (BPA) provisions especially on weapons disposal and the referendum progressed through joint decisions and actions of the PNG Government and the ABG, the project also tried to be innovative by using the SDG as a platform for collaboration, exchanging information, ideas and networks for further support. The project found that awareness raising

and BPA advocacy when delivered on its own platform does not receive the kind of support and participation it deserves given the need for it, however, when driven on a platform that is commonly shared and owned, the participants are able to find common ground and link up issues with solutions from within the platform and its players. Therefore, the project linked and facilitated an in-country exchange which is a first of its kind riding on the SDG platform but inclusive of awareness-raising, and start of reconciliation with PNG provinces. The Bougainville Team went back to their region with a sense of new directions and solutions to some of their developmental issues, new partnerships and support system as information on challenges being faced in an autonomous system of government, and progresses on the BPA are shared and reciprocated with exposure to various development projects that are community-driven with very limited government support.

Considering the project's implementation cycle, please **rate this project's overall progress towards results to date:**

on track

In a few sentences summarize **major project peacebuilding progress/results** (with evidence), which PBSO can use in public communications to highlight the project (1500 character limit): With 27% of the population now having a very clear understanding of the BPA provisions, the onus is on the mechanisms currently being supported to continue to drive this information dissemination campaign to ensure at least 75% of the total population of Bougainville are well informed on the BPA and referendum, to be able to make well-informed choices at the referendum. The awareness messages coupled with the call to unite and work together towards the referendum target date of June 15, 2019 and beyond have resulted in key factions unifying in a May 17, 2017 Roreinang Unification ceremony which saw key factions including those that did not sign up to the Bougainville Peace Agreement coming together as a show of solidarity in preparation for the upcoming referendum. The Referendum ready Concept was a government-owned and driven process which proved very effective in information dissemination, unification and civic engagement on key issues. The Concept conducted from June 2017 to March 2018 had a direct reach of 22,681 Bougainvilleans with 8905 females and 812 self-identified ex-combatants in attendance, raising issues and questions and also providing recommendations and solutions to issues being faced such as community approaches to disposal of remaining weapons in their communities.

In a few sentences, explain how the project has made **real human impact**, that is, how did it affect the lives of any people in the country – where possible, use direct quotes that PBSO can use in public communications to highlight the project (1500 character limit):

Please copy and paste the link below in your browser for a story on BPA information dissemination, including the innovative use of SDG as a platform for collaboration and information sharing including on the Bougainville Peace Agreement and preparatory activities for the referendum and beyond.

https://drive.google.com/file/d/1jEDvS6ysEG29_a3ChID0w06wNR4GmYr6/view?usp=sharing

http://www.pg.undp.org/content/papua_new_guinea/en/home/presscenter/pressreleases/2018/04/26/sharing-experiences-of-sustainable-development-.html

If the project progress assessment is **on-track**, please explain what the key **challenges** (if any) have been and which measures were taken to address them (1500 character limit).

With the once limited access to quality information and informed political discourse at community level, due to limitations faced by the mandated existing mechanisms of the governments, the project's intervention has strengthened media and localization of information dissemination mechanisms (ABG Communications and Media Division) to be transparent, consultative and owned by the government. The ABG Communications Bureau which was unwilling to accept independent actors in the media landscape of Bougainville on dissemination of referendum information is now building partnerships. The project continues to encourage a joint approach that promotes coordination, cooperation and collaboration among various stakeholders for consistent and reliable messaging to recipients. The level of the project's support and involvement is however consistently informed by UNDP's values of neutrality and professionalism. In addition some ABG institutions do not see the need to improve communications' skills of staff, or encourage participatory discussions. With the introduction of the LOA, UNDP and its numerous partners have been able to surmount the unhelpful gap of unilateral community interventions to adoption of consistent and consultative approaches for dissemination of referendum messages to communities.

If the assessment is **off-track**, please list main reasons/ **challenges** and explain what impact this has had/will have on project duration or strategy and what **measures** have been taken/ will be taken to address the challenges/ rectify project progress (1500 character limit):

Please attach as a separate document(s) any materials highlighting or providing more evidence for project progress (for example: publications, photos, videos, monitoring reports, evaluation reports etc.). List below what has been attached to the report, including purpose and audience.

1.2 Result progress by project outcome

The space in the template allows for up to four project outcomes. If your project has more approved outcomes, contact PBSO for template modification.

Outcome 1: The key Bougainville Peace Agreement (BPA) provisions on autonomy arrangements and on the referendum are progressed through joint decisions and actions of the PNG Government and the ABG

Rate the current status of the outcome progress: on track

Progress summary: *Describe main progress under this Outcome made during the reporting period (for June reports: January-June; for November reports: January-November; for final reports: full project duration), including major output progress (not all individual activities). If the project is starting to make/ has made a difference at the outcome level, provide specific evidence for the progress (quantitative and qualitative) and explain how it impacts the broader political and peacebuilding context. Where possible, provide specific examples of change the project has supported/ contributed to as well as, where available and relevant, quotes from partners or beneficiaries about the project and their experience. (3000 character limit)?*

Support to knowledge building on the Bougainville Peace Agreement within the Autonomous Region of Bougainville has been significantly progressed with support to the Department of Peace Agreement Implementation and the Bureau for Public Affairs, Media and Communication, and the Bougainville House of Representatives under the ICT support services including website creation and operationalisation and the Referendum Ready Concept. With 27% of the population now having a very clear understanding of the BPA provisions, the onus is on the mechanisms currently being supported to continue to drive this

information dissemination campaign to ensure at least 75% of the total population of Bougainville are well informed on the BPA and referendum, to be able to make well-informed choices at the referendum. The awareness messages coupled with the call to unite and work together towards the referendum target date of June 15, 2019 have resulted in key factions unifying in a May 17, 2017 Roreinang Unification ceremony which saw key factions including those that did not sign up to the Bougainville Peace Agreement coming together as a show of solidarity in preparation for the upcoming referendum. The Referendum ready Concept was a government-owned and driven process which proved very effective in information dissemination, unification and civic engagement on key issues. The Concept conducted from June 2017 to March 2018 had a direct reach of 22,681 Bougainvilleans with 8905 females and 812 self-identified ex-combatants in attendance, raising issues and questions and also providing recommendations and solutions to issues being faced such as community approaches to disposal of remaining weapons in their communities. There is a renewed sense of hope and unity on the ground, fueled by, clear information delivered honestly, and by mandated leaders. Women has always been supportive however their views have not always been able to be openly shared and heard due to cultural limitations. This Concept with the project supporting female political representatives in targetting and reaching out to their womenfolks, have greatly opened up the space for women's voices to be heard. In addition, support to representatives for ex-combatants have brought together this target population and working together with their leaders, have now stepped up to work with the ABG on weapons disposal processes including reconciliation activities within themselves as they were divided during the crisis and that affected their relationships to date, and with their constituencies. Progress for this project though challenging, has resulted in a significantly greater degree of awareness on the Bougainville Peace Agreement and the Bougainville Referendum but has clearly revealed gaps that exist within communities in relation to their understanding and participation in critical areas such as the weapons disposal, rule of law, good governance and fiscal self-reliance.

Outcome 2:

Rate the current status of the outcome progress: Please select one

Progress summary: *(see guiding questions under Outcome 1)*

Outcome 3:

Rate the current status of the outcome progress: Please select one

Progress summary: *(see guiding questions under Outcome 1)*

Outcome 4:

Rate the current status of the outcome progress: Please select one

Progress summary: *(see guiding questions under Outcome 1)*

1.3 Cross-cutting issues

<p><u>National ownership:</u> How has the national government demonstrated ownership/ commitment to the project results and activities? Give specific examples. (1500 character limit)</p>	<p>The Referendum Ready Concept driven by the Members of the Bougainville House of Representatives is a show of government ownership of the Bougainville Peace Agreement, ensuring that the activities that the project supports culminated in results that are beneficial for their people and subsequently them making well-informed choices through a free and safe referendum exercise for their political future. The dedication of government officials to developing simplified messages and packaging these information in information packs for dissemination, including their involvement in these dissemination exercises within and outside Bougainville is a further show of the government demonstrating commitment in an environment where finances are tight.</p>
<p><u>Monitoring:</u> Is the project M&E plan on track? What monitoring methods and sources of evidence are being/ have been used? Please attach any monitoring-related reports for the reporting period. (1500 character limit)?</p>	<p>The project M&E plan is on track with data sources for this project being the JSB official Resolutions, DPA updates, project mission reports, Referendum Ready Concept reports, and the Anglo-Pacific Research perception surveys 2016 and 2017.</p>
<p><u>Evaluation:</u> Provide an update on the preparations for the external evaluation for the project, especially if within last 6 months of implementation or final report. Confirm available budget for evaluation. (1500 character limit)</p>	<p>The project's post-evaluation budgetted at US\$35,000 is scheduled for July 2018 with the Terms of Reference covering 4 key questions including:</p> <ol style="list-style-type: none"> 1. Quality and Relevance of Project Design 2. Project Effectiveness 3. Efficiency of Planning and Implementation, 4. Potential for project sustainability, replication and magnification <p>An external evaluator has been contracted to carry out this evaluation.</p>
<p><u>Catalytic effects (financial):</u> Did the project lead to any specific non-PBF funding commitments? If yes, from whom and how much? If not, have any specific attempts been made to attract additional financial contributions to the project and beyond? (1500 character limit)</p>	<p>There has not been significant funding from ABG or GoPNG to progress referendum related issues during this project cycle due to other competing priorities and the precarious financial challenges both governments are confronted with. The PBF funds that are catalytic, provided the platform for continued and sustained dialogue between both governments moving forward the BPA implementation and referendum preparations. The timely intervention of the funds have ameliorated conflict triggers by providing required information to the people of Bougainville and PNG on the BPA, referendum political decisions and next steps for its conduct. There will be a shift from low confidence and understanding of the peace process to one of appreciation and high confidence levels over time as the BRC is operationalised and start implementing its mandated roles including the development of questions to be put forward, and all the electoral requirements of the referendum . Progressing information dissemination to the population is important and has been highly appreciated at the grassroots level.</p>

	<p>With the efforts made in educating people on the BPA and its provisions, there is now room for mitigating the high levels of uncertainty about where Bougainville is actually heading for in the next couple of years. New joint decisions at the upcoming JSB on June 29 2018 will throw more light on both governments focus and direction on referendum preparations which will be made available to the public.</p>
<p>Catalytic effects (non-financial): Did the project create favourable conditions for additional peacebuilding activities by Government/ other donors? If yes, please specify. (1500 character limit)</p>	<p>The project has created favourable conditions for additional peacebuilding efforts in the area of knowledge building. The BPA Awareness component of the new Gender and Youth Promotion Initiative was informed by the achievements and challenges of this project. The GYPI complements this project, and goes further by targetting not just women and youths but people with disabilities which have always been left out in many project interventions.</p>
<p>Exit strategy/ sustainability: What steps have been taken to prepare for end of project and help ensure sustainability of the project results beyond PBF support for this project? (1500 character limit)</p>	<p>The project did an enormous contribution to the development of the new phase of the PBF project document scheduled to kick start in July 2018. Awareness raising component for the new PRF project and the GYPI IRF project are the Exit Plan for this current project.</p>
<p>Risk taking: Describe how the project has responded to risks that threatened the achievement of results. Identify any new risks that have emerged since the last report. (1500 character limit)</p>	<p>The project has taken a number of risky actions but which are paying off positively albeit slowly. The ABG communications bureau has been unwilling to accept greater independence from independent actors in the media landscape of Bougainville on dissemination of referendum information and may appear to want to control the messaging. The project continues to suggest that a joint approach that encourages cooperation and collaboration among stakeholders is the most beneficial trajectory for consistent and reliable messaging to recipients. The level of the project's support and involvement is however consistently informed by UNDP's values of neutrality and professionalism.</p> <p>In addition, some ABG institutions do not see the need to improve communications' skills of staff, or encourage participatory discussions. The project has been unequivocal in proffering technical advice on the need for professional training for all staff involved in public information work. The issue of coordination and trust amongst key departments of the ABG dealing with public information dissemination and independent media players still needs to be worked on especially as it pertains to use of the developed awareness raising materials. This is important and could be an issue if not handled carefully.</p>
<p>Gender equality: In the reporting period, which activities have taken place with a specific focus on addressing issues</p>	<p>This project ensured in all its activities including support through grants have a gender marker. Whilst it is not a gender-focused project, it has ensured that political women</p>

<p>of gender equality or women's empowerment? (1500 character limit)</p>	<p>representatives host fora that are sufficiently supported financially to allow for women's issues and voices to be raised and be heard. There is now generally an increase in women participation in fora dedicated to peacebuilding and referendum issues. The Referendum Ready Concept which was driven by political leaders of the House of Representatives had a total direct reach of 8,905 females over an 8 month period, a significant number given women's very low participation in peacebuilding fora in the past.</p>
<p>Other: Are there any other issues concerning project implementation that you want to share, including any capacity needs of the recipient organizations? (1500 character limit)</p>	<p>PNG is going through a painful economic challenge due to the fall in global commodity prices and the general economic meltdown. This makes the PBF intervention from a catalytic standpoint a fund that is contributing significantly to progressing the Bougainville and PNG peace process. Since its inception in 2015, the fund has contributed significantly in addressing the peacebuilding gaps related to implementation of the BPA which ended the conflict in 2001. So much traction has been achieved with the peace process on account of this funding and it is becoming worrisome on the part of both governments that the end of this funding, may significantly affect pre referendum peacebuilding across PNG and Bougainville. The momentum generated this far, must be maintained for a peaceful outcome of the 2019 Bougainville referendum and beyond. The Bougainville Peace Agreement has 2 years still to go before it lapses therefore the need remains for continued partnership between governments and development partners to complement efforts and build capacity of local government departments to ensure the BPA is fully implemented with successful and peaceful outcomes.</p>

1.3 INDICATOR BASED PERFORMANCE ASSESSMENT: *Using the Project Results Framework as per the approved project document or any amendments- provide an update on the achievement of key indicators at both the outcome and output level in the table below (if your project has more indicators than provided in the table, select the most relevant ones with most relevant progress to highlight). Where it has not been possible to collect data on indicators, state this and provide any explanation. Provide gender and age disaggregated data. (300 characters max per entry)*

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Outcome 1 The key Bougainville Peace Agreement (BPA) provisions on autonomy arrangements and on the referendum are progressed through joint decisions and actions of the PNG Government and the ABG	Indicator 1.1 Political factions to sign up on MoUs and ABG delivers in these commitments	Political and BPA discussions tend to exclude various factions and the Meekamui have not signed up to the BPA	All key factions, including the Meekamui, are part of the political discussions on the peace process and the political future of Bougainville	The supported BHOR Constituency Referendum Ready Process, contributed to an epoch unification ceremony called the Roreinang Unification, which took place in Arawa on 17 May 2017, which brought about the signing of an MOU between the Late Francis Ona and Joseph Kabui Factions of former fighter		

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Indicator 1.2 Participation of women and youth in dedicated fora on peacebuilding with their views shared with ABG parliament and inter-parliamentary committee	No women and youth dedicated fora on peacebuilding with their views shared with ABG Parliament and inter-parliamentary committee	Existence of dedicated fora for women and youth to engage in discussions on political issues and other relevant issues that concern them	Dedicated fora for youth, women, ex-combatants and the general population were greatly enhanced through the BHOR referendum ready concept . Citizens were provided opportunities to openly engage with their respective constituency Members		
	Indicator 1.3 Improved understanding and confidence of BPA provisions by the Bougainville population and political leaders	Very patchy understanding of the BPA provisions	Measurable improvements in understanding and confidence	With increasing number of mediums supported to disseminate information and key messages on the BPA and its provisions, the		

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
				independent survey found 27% of the population reflecting well-articulated and indepth understanding of the BPA provisions.		
Output 1.1	Indicator 1.1.1					
	Indicator 1.1.2					
Output 1.2	Indicator 1.2.1					
	Indicator 1.2.2					
Output 1.3	Indicator 1.3.1					
	Indicator 1.3.2					
Outcome 2	Indicator 2.1					
	Indicator 2.2					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Indicator 2.3					
Output 2.1	Indicator 2.1.1					
	Indicator 2.1.2					
Output 2.2	Indicator 2.2.1					
	Indicator 2.2.2					
Output 2.3	Indicator 2.3.1					
	Indicator 2.3.2					
Outcome 3	Indicator 3.1					
	Indicator 3.2					
	Indicator 3.3					
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Outcome 4	Indicator 4.1					
	Indicator 4.2					
	Indicator 4.3					
Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					
Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

PART 2: INDICATIVE PROJECT FINANCIAL PROGRESS

2.1 Comments on the overall state of financial expenditures

Please rate whether project financial expenditures are on track, delayed, or off track, vis-à-vis project plans and by recipient organization: *on track*

How many project budget tranches have been received to date and what is the overall level of expenditure against the total budget and against the tranche(s) received so far (500 characters limit): There was only one tranche for this project with a total of US\$2,500,00 received in August 2015 for the project cycle. To date, 100% of the allocated funds have been expended.

When do you expect to seek the next tranche, if any tranches are outstanding:

If expenditure is delayed or off track, please provide a brief explanation (500 characters limit):

Please state what \$ amount was planned (in the project document) to be allocated to activities focussed on gender equality or women's empowerment and how much has been actually allocated to date:

Please fill out and attach Annex A on project financial progress **with detail on expenditures/ commitments to date using the original project budget table in Excel**, even though the \$ amounts are indicative only.