

**SECRETARY-GENERAL'S PEACEBUILDING FUND  
PBF PROJECT PROGRESS REPORT TEMPLATE**



**PBF PROJECT PROGRESS REPORT**  
**COUNTRY: PAPUA NEW GUINEA**  
**TYPE OF REPORT: SEMI-ANNUAL, ANNUAL OR FINAL FINAL**  
**DATE OF REPORT: 04 JUNE 2018**

<b>Project Title:</b> PBF/PNG/D-1 Promoting security and social cohesion in Bougainville	
<b>Project Number from MPTF-O Gateway:</b> 00096369	
<b>PBF project modality:</b> <input type="checkbox"/> IRF <input checked="" type="checkbox"/> PRF	<b>If funding is disbursed into a national or regional trust fund:</b> <input checked="" type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund <b>Name of Recipient Fund:</b> Peacebuilding Fund
<b>List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc):</b> UNDP and UNFPA in Papua New Guinea <b>List additional implementing partners, Governmental and non-Governmental:</b> <ul style="list-style-type: none"> <li>• Office of the Chief Secretary to the Government of Papua New Guinea,</li> <li>• Office of the Chief Secretary to Autonomous Government of Bougainville.</li> <li>• ABG Department for Community Development.</li> <li>• ABG Department of Health</li> <li>• ABG Department of Community Government</li> <li>• Bougainville Women's Federation</li> <li>• Bougainville Family and Sexual Violence Action Committee.</li> <li>• Nazareth Center for Rehabilitation</li> </ul>	
<b>Project commencement date<sup>1</sup>:</b> 13th August 2015 <b>Project duration in months:<sup>2</sup></b> 36	
<b>Does the project fall under one of the specific PBF priority windows below:</b> <input type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input checked="" type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project	
<b>Total PBF approved project budget* (by recipient organization):</b> Voucher ID 00007465: \$ 230,000 (UNFPA) Voucher ID 00007464 : \$ 1,270,000 (UNDP) : \$ : \$ Total: 1,500,000 <i>*The overall approved budget and the release of the second and any subsequent tranche are conditional and subject to PBSO's approval and subject to availability of funds in the PBF account</i>	
<b>How many tranches have been received so far:</b> 1	

<sup>1</sup> Note: commencement date will be the date of first funds transfer.

<sup>2</sup> Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

**Report preparation:**

Project report prepared by: Shaddie Tapo - Project Officer, PBF PNG

Project report approved by: Julie Bukikun - Assistant Resident Representative

Did PBF Secretariat clear the report: Yes

Any comments from PBF Secretariat on the report: This report is a summary compilation of the project's progress reports to date.

Has the project undertaken any evaluation exercises? Please specify and attach: No

## **NOTES FOR COMPLETING THE REPORT:**

- *Avoid acronyms and UN jargon, use general / common language.*
- *Be as concrete as possible. Avoid theoretical, vague or conceptual discourse.*
- *Ensure the analysis and project progress assessment is gender and age sensitive.*

## **PART 1: RESULTS PROGRESS**

### **1.1 Overall project progress to date**

Briefly explain the **status of the project** in terms of its implementation cycle, including whether all preliminary/preparatory activities have been completed (1500 character limit):

The evaluability assessment by PBSO recommended for amendments to the project's focus areas, however the endorsement of the revised document was only given on 13 September 2016 by the Joint Steering Committee (JSC). Despite this setback throwing delay to implementation, the implementation of activities came back on track with the project completing all its activities.

Given the recent/current political/peacebuilding/ transition situation/ needs in the country, has the project been/ does it continue to be **relevant** and well placed to address potential conflict factors/ sources of tensions/ risks to country's sustaining peace progress? Please illustrate. If project is still ongoing, are any adjustments required? (1500 character limit)

A lack of access to knowledge and information on conflict-related trauma and to trauma healing processes and services has been regarded by providers as an impediment to effective healing. This has the potential to contribute to violence as victims cannot move on from past grievances and focus on the future. In Bougainville, not much work was carried out in this space and community security remained an issue not adequately addressed. For example, working with the faith-based organisation such as the Sisters of Nazarette who are well intergated in the communities has been a very positive approach on low cost trauma support. This project was therefore well placed to contribute to addressing this issue by supporting the sustenance of alternative low-cost non-politicized gender and conflict sensitive conflict-related trauma healing services so people have access to such services as and when needed.

In a few sentences, summarize **what is unique/ innovative/ interesting** about what this project is trying/ has tried to achieve or its approach (rather than listing activity progress) (1500 character limit).

The goal of this project is to see a unified Bougainville whose communities are free of security threats to their wellbeing, properties and livelihood to be able to make well-informed choices not only in the referendum but having that environment beyond. These social cohesion and security threats were amplified by the crisis and afterwards limited interventions to address them. Noting that this a huge space with a lot of contributing factors, this project focused on strengthening existing systems targeting the factor of crisis-related trauma, by working with government partners, development and non-government partners to facilitate dialogues between ABG and faction groups, and providing user-friendly crisis-related trauma healing facilities and increase accesibility to these facilities, with the aim of contributing to reconciliation and unification. Refurbishments of 10 health facilities in the North region of Bougainville for self-identified crisis-related trauma cases and further deployment of trained counsellors to handle these cases are contributions of the project in this space. The

Roreinang Unification of May 2017, which is unification and reconciliation among former combatants most of whom belonged to factions not party to the Bougainville Peace Agreement was also a result of the project's contribution. This unification drive spearheaded by ABG with support from the projec also impacted positively with Bolave and Hagogohe constituencies now declared referendum-ready.

Considering the project's implementation cycle, please **rate this project's overall progress towards results to date:**

on track

In a few sentences summarize **major project peacebuilding progress/results** (with evidence), which PBSO can use in public communications to highlight the project (1500 character limit):

Further to the major results stated above, the major Bougainville's women's unification meetings facilitated by this project in collaboration with key ABG departments such as Dept for Community Development, Dept for Community Government, Dept for BPA Implementation, and Small-to-Medium Business Entreprises, were significant fora that brought together women from across the three regions of Bougainville to talk peace and mend fragmented relationships across clans and tribes. These meetings driven by women political representatives also offered a platform for Bougainville's women to participate and make their voices heard in preparation for the 2019 referendum. Efforts targeting Out-of-School youths with social behavioural issues have resulted 86 of these youths undergone rehabilitation, with their capacity in understanding and being sensitized on areas of Sexual Reproductive Health (SRH)/GBV, improved significantly. 80% of these youths have returned to school to pursue formal education, whilst others have demonstrated leadership in their respective communities by initiating programs in partnerships with NGOs. Youth Mock Parliament was also held in which these Out-of-School youths were given an opportunity to learn Government protocols and furthermore given a forum to voice and debate their opinions on major issues ranging from RSH and GBV to the Referendum.

In a few sentences, explain how the project has made **real human impact**, that is, how did it affect the lives of any people in the country – where possible, use direct quotes that PBSO can use in public communications to highlight the project (1500 character limit):

Lasting social cohesion cannot be achieved overnight and it takes each and every constituent to drive the process towards this achievement. Progress in this front can be demonstrated by the story in the link below:

[http://pg.one.un.org/content/unct/papua\\_new\\_guinea/en/home/press/news/-articles/unification-crucial-in-peace-building-process.html](http://pg.one.un.org/content/unct/papua_new_guinea/en/home/press/news/-articles/unification-crucial-in-peace-building-process.html)

If the project progress assessment is **on-track**, please explain what the key **challenges** (if any) have been and which measures were taken to address them (1500 character limit).

The major challenge affecting the desired outcome of the project within the project's timeframe was the limited staffing and financial capacities of the Bougainville Governments' key departments such as Health, Community Government and Community Development in countering the support from the project and its implementing partners to progress work in the area of crisis-related trauma healing. Shortage of staff and finance meant progress was slow in coming. This issues were further enlarged with available staff being members in almost all government technical working groups, thereby resulting in a lot of postponed meetings due to

lack of participation. The project mitigated this with constant updating and emphasis on the need to progress work on this front and providing all the support such as logistics and program design including participation in scoping and dialogue missions, but with the understanding that progress has to be government driven for the purpose of ownership, sustainability and the opportunity for leveraging confidence by the constituents in their government.

If the assessment is **off-track**, please list main reasons/ **challenges** and explain what impact this has had/will have on project duration or strategy and what **measures** have been taken/ will be taken to address the challenges/ rectify project progress (1500 character limit):

Please attach as a separate document(s) any materials highlighting or providing more evidence for project progress (for example: publications, photos, videos, monitoring reports, evaluation reports etc.). List below what has been attached to the report, including purpose and audience.

## 1.2 Result progress by project outcome

*The space in the template allows for up to four project outcomes. If your project has more approved outcomes, contact PBSO for template modification.*

**Outcome 1:** Increased community social cohesion and community security through access to trauma healing and reconciliation services

**Rate the current status of the outcome progress: on track**

**Progress summary:** *Describe main progress under this Outcome made during the reporting period (for June reports: January-June; for November reports: January-November; for final reports: full project duration), including major output progress (not all individual activities). If the project is starting to make/ has made a difference at the outcome level, provide specific evidence for the progress (quantitative and qualitative) and explain how it impacts the broader political and peacebuilding context. Where possible, provide specific examples of change the project has supported/ contributed to as well as, where available and relevant, quotes from partners or beneficiaries about the project and their experience. (3000 character limit)?*

Attributed to the joint collaboration between the Autonomous Bougainville Government (ABG), development partners like Australia and local service providers, services addressing trauma healing, reconciliation giving rise to lasting social cohesion within Bougainville have greatly improved in the lifetime of this project. At the top echelons of ABG, the Departments of Health and Community Development have stepped up in their roles as coordination bodies to coordinate and oversee implementation of the Trauma Healing services, whilst the Department of BPA Implementation (DBPAI), in reconciliation, unification, peace and security within Bougainville. The unification of major factions who did not sign up to the Bougainville Peace Agreement of 2001 on May 17, 2017 in what is known as the Roreinang Unification is a result of this collaboration and the across-outcome approach the PBF Secretariat project ensured. Other services providers such as the Nazareth Rehabilitation Centre have been strengthened with funding and other technical support such as guidance in implementation designs and approaches from this project contributing to about 40% of the population now having knowledge of service providers in this critical area. Appropriate tools and institutions including user-friendly facilities have been addressed to complement an optimistic view of having an influx of clients due to increase in trained counsellors who are also

community interlocuters that will ensure trauma-related information and messages trickle right down to their respective community members, and further play the role of identification of community members who may be in need of trauma-related help and support. Awareness of avenues available to access information on unification and reconciliation including facilitation of these key footstools for peace has now increased with capacity-strengthening of Constituency and Regional Referendum Committees as well as the District Peace and Security Committees to provide informed information and dialogue on unification, reconciliation, peace and security for Bougainville as the referendum target date draws near. The project finalised its work with ABG Department of Community Development with the establishment of three regional youth resource centres which will act as One-Stop-Shop for information and skill exchange and ultimately as another avenue to bolster reconciliation and unification. These centres will be a renewed positive vigour for change as viewed by the majority of young Bougainvilleans. Although the centres are yet to be commissioned for use by ABG, many youths have expressed their gratitude towards this intervention as far reaching, easy and inclusive a notion not held before the project's intervention in this space. The project is contributing significantly to improving accessibility to information and services and over time, this should promote community social cohesion and community security.

**Outcome 2:** Community police, trauma counsellors and health workers dealing with FSV provide more effective and informed services on trauma response and reconciliations

**Rate the current status of the outcome progress: on track**

**Progress summary:** *(see guiding questions under Outcome 1)*

Through PBF a lot of investment has been made in strengthening existing health facilities to provide this much-needed trauma counselling services in the region. In spite of all this work however, the need for more awareness and educational sessions on how to identify signs and symptoms of conflict-related trauma, fighting off stigma and discrimination continues to be important. Working with DFAT in a pilot project, trained counsellors have now been deployed, equipped to provide trauma healing support and necessary tools to track and record client satisfaction, to support continuation of this project's work surrounding conflict-related trauma and other issues requiring psycho-social support, and to sustain attendance to their facilities' services based on clients' feedback. This particular outcome is envisaged to be seen after the lifespan of this project, and can be gauged through surveys. With sustained advocacy and full ownership of this project by ABG, an increase should be seen in a couple of years from now in the number of people accessing these trauma counselling services not only for crisis-related but for other issues as well, and further rating them as satisfactory in terms of accessibility, availability of workers and specific services provided including their quality.

**Outcome 3:**

**Rate the current status of the outcome progress: Please select one**

**Progress summary:** *(see guiding questions under Outcome 1)*

**Outcome 4:**

**Rate the current status of the outcome progress: Please select one**

**Progress summary:** (see guiding questions under Outcome 1)

**1.3 Cross-cutting issues**

<p><b><u>National ownership:</u></b> How has the national government demonstrated ownership/ commitment to the project results and activities? Give specific examples. (1500 character limit)</p>	<p>The National Government continues to support ABG's Department of Health with funding to carry out health related programs for Bougainville. The onus is on ABG to continue the progress gained in this front with this support from the National Government. It is also recognised that Bougainville was not the only region affected by the crisis and the National Government through its National Coordination Office for Bougainville Affairs is working on reconciliation between Bougainville and PNG. The women is again leading in this intervention with the National Council of Women and the Bougainville Women's Federation hosting a reconciliation and unification ceremony in Bougainville recently.</p>
<p><b><u>Monitoring:</u></b> Is the project M&amp;E plan on track? What monitoring methods and sources of evidence are being/ have been used? Please attach any monitoring-related reports for the reporting period. (1500 character limit)?</p>	<p>The project M&amp;E plan is on track with data sources for this project being the project mission reports, RUNO (UNFPA) reports, DPA updates, Referendum Ready Concept reports, and the Anglo-Pacific Research perception surveys 2016 and 2017.</p>
<p><b><u>Evaluation:</u></b> Provide an update on the preparations for the external evaluation for the project, especially if within last 6 months of implementation or final report. Confirm available budget for evaluation. (1500 character limit)</p>	<p>The project's post-evaluation budgetted at US\$35,000 is scheduled for July 2018 with the Terms of Reference covering 4 key questions including:</p> <ol style="list-style-type: none"> <li>1. Quality and Relevance of Project Design</li> <li>2. Project Effectiveness</li> <li>3. Efficiency of Planning and Implementation,</li> <li>4. Potential for project sustainability, replication and magnification</li> </ol> <p>An external evaluator has been contracted to carry out this evaluation.</p>
<p><b><u>Catalytic effects (financial):</u></b> Did the project lead to any specific non-PBF funding commitments? If yes, from whom and how much? If not, have any specific attempts been made to attract additional financial contributions to the project and beyond? (1500 character limit)</p>	<p>The low-cost rehabilitation interventions are catalysts for addressing unification among families, ex-combatants and former factions, youth and women. The catalytic effect of this project is the attraction of the ABGs attention to unification prior to the referendum and also a coherent approach based on policy to deal with post conflict trauma in the region. In addition, the establishment of the three regional youth centres in Bougainville are a catalyst for positive change with the Autonomous Bougainville Government co-funding the construction phase of these building with US\$50,000, the Department of Education and the University of Papua New Guinea Open Campus providing land, curriculum development and running of the centres. This intervention will significantly provide</p>

	opportunities for youth up-skilling especially those 'lost generation' that lost formal education time.
<b>Catalytic effects (non-financial):</b> Did the project create favourable conditions for additional peacebuilding activities by Government/ other donors? If yes, please specify. (1500 character limit)	PNG is going through a painful economic challenge due to the fall in global commodity prices and the general economic meltdown. This makes the PBF intervention from a catalytic standpoint a fund that is contributing significantly to progressing the Bougainville and PNG peace process. Since its inception in 2015 the fund has contributed significantly in addressing the peacebuilding gaps related to social cohesion and community security. So much traction has been achieved with the peace process on account of this funding and it is becoming worrisome on the part of both governments that the end of this funding may significantly affect pre-referendum peacebuilding including continuation of current work progressed under this project. The momentum generated this far must be maintained for a peaceful outcome of the 2019 Bougainville referendum and beyond.
<b>Exit strategy/ sustainability:</b> What steps have been taken to prepare for end of project and help ensure sustainability of the project results beyond PBF support for this project? (1500 character limit)	The project did an enormous contribution to the development of the new phase of the PBF project document scheduled to kick start in July 2018. All the outcome areas for the new project respond to strengthening regional and national social cohesion and community security
<b>Risk taking:</b> Describe how the project has responded to risks that threatened the achievement of results. Identify any new risks that have emerged since the last report. (1500 character limit)	As crisis-related trauma and mental health have not been adequately receiving the attention of the Department of Health, there was apprehension about not garnering sufficient support and commitment from the Department in support of the joint UNDP/FSC and Buka General Hospital initiative. Through continuous liaison and ensuring that the Department of Health visualises this area of work as falling specifically within its remit and mandate, made cooperation and collaboration much easier and obviated confusion and ambiguity of roles. The collaboration supported stakeholder coherence in the establishment of a coordination desk to oversee mental health and trauma counselling catalytic work now been supported by the PBF
<b>Gender equality:</b> In the reporting period, which activities have taken place with a specific focus on addressing issues of gender equality or women's empowerment? (1500 character limit)	The gender marker for this project is 2. The Family Support Centre supervised by the Department of Health and directly implementing the ABG mental health and trauma healing plan supported by this project, is an all female-run organisation. It is headed by an experienced female nurse well respected within Bougainville's Public Sector. The Catholic run rehabilitation centres are also run by females; Catholic Sisters. This makes it much more easier to mainstream gender into all project activities across all levels. The established Parliamentary Committee on Gender in the Bougainville Parliament is spearheading women's unification and ensuring that gender is mainstreamed in all



	<p>facets of political decision making in the ABG. The PBF funded Office of Gender Equality (OGE) is also contributing positively in mainstreaming gender in governmental decision making as evidenced by the 50% male and female representation in the local level governments.</p>
<p><b>Other:</b> Are there any other issues concerning project implementation that you want to share, including any capacity needs of the recipient organizations? (1500 character limit)</p>	<p>This project could not provide all the support that is required by ABG to deal with mental health and trauma in Bougainville but it certainly provided the platform for various other forms of intervention by other development partners. Futhermore, it provided new impetus into work with Bougainville's youth and offering space for their participation in key political processes related to socio-economic and political development of the region. Youth buldge and lack of basic skills to compete in the job market if unattended, has the propensity of undermining peace and stability in Bougainville especially as the region moves towards the referendum. The 3 established youth resource centres by this project will no doubt contribute immensely to social cohesion, peace and stability in the Autonomous Region of Bougainville.</p>

**1.3 INDICATOR BASED PERFORMANCE ASSESSMENT:** *Using the Project Results Framework as per the approved project document or any amendments- provide an update on the achievement of key indicators at both the outcome and output level in the table below (if your project has more indicators than provided in the table, select the most relevant ones with most relevant progress to highlight). Where it has not been possible to collect data on indicators, state this and provide any explanation. Provide gender and age disaggregated data. (300 characters max per entry)*

	<b>Performance Indicators</b>	<b>Indicator Baseline</b>	<b>End of project Indicator Target</b>	<b>Current indicator progress</b>	<b>Reasons for Variance/ Delay (if any)</b>	<b>Adjustment of target (if any)</b>
<b>Outcome 1</b> Increased community social cohesion and community security) through access to trauma healing and reconciliation services	Indicator 1.1 Capacity of ABG to coordinate work on trauma healing and reconciliations	Peace and Security Strategy not fully implemented	At least 25% - 35% of the stakeholders are more satisfied with service quality and coordination by ABG	With the ABGs targeted focus on trauma healing and reconciliation within the region, the need for existing service providers to work together to effectively address this issue became even more apparent. PBF support to key ABG departments have contributed to ensuring that this focus becomes real		
	Indicator 1.2					

	<b>Performance Indicators</b>	<b>Indicator Baseline</b>	<b>End of project Indicator Target</b>	<b>Current indicator progress</b>	<b>Reasons for Variance/ Delay (if any)</b>	<b>Adjustment of target (if any)</b>
	Indicator 1.3					
Output 1.1	Indicator 1.1.1					
	Indicator 1.1.2					
Output 1.2	Indicator 1.2.1					
	Indicator 1.2.2					
Output 1.3	Indicator 1.3.1					
	Indicator 1.3.2					
<b>Outcome 2</b> Community police, trauma counsellors and health workers dealing with FSV provide more effective and informed	Indicator 2.1 Change of perception, % of people in communities to show number more satisfied with service quality (disaggregated by sex) for health and psycho-social support and trauma	High levels of insecurity within communities (PDA report); # of community disarmament initiatives	At least 15-30% improvement per year more satisfied with service quality and access on trauma healing and counselling	Anglo-Pacific Research survey commissioned by PBF found 84% of the total population accessing existing services on trauma healing and counselling expressing satisfaction with		

	<b>Performance Indicators</b>	<b>Indicator Baseline</b>	<b>End of project Indicator Target</b>	<b>Current indicator progress</b>	<b>Reasons for Variance/ Delay (if any)</b>	<b>Adjustment of target (if any)</b>
services on trauma response and reconciliations	healing			the quality and accessibility of the services received.		
	Indicator 2.2					
	Indicator 2.3					
Output 2.1	Indicator 2.1.1					
	Indicator 2.1.2					
Output 2.2	Indicator 2.2.1					
	Indicator 2.2.2					
Output 2.3	Indicator 2.3.1					
	Indicator 2.3.2					
<b>Outcome 3</b>	Indicator 3.1					
	Indicator 3.2					
	Indicator 3.3					

	<b>Performance Indicators</b>	<b>Indicator Baseline</b>	<b>End of project Indicator Target</b>	<b>Current indicator progress</b>	<b>Reasons for Variance/ Delay (if any)</b>	<b>Adjustment of target (if any)</b>
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
<b>Outcome 4</b>	Indicator 4.1					
	Indicator 4.2					
	Indicator 4.3					
Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					
Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					

	<b>Performance Indicators</b>	<b>Indicator Baseline</b>	<b>End of project Indicator Target</b>	<b>Current indicator progress</b>	<b>Reasons for Variance/ Delay (if any)</b>	<b>Adjustment of target (if any)</b>
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

## PART 2: INDICATIVE PROJECT FINANCIAL PROGRESS

### 2.1 Comments on the overall state of financial expenditures

Please rate whether project financial expenditures are on track, delayed, or off track, vis-à-vis project plans and by recipient organization: *on track*

How many project budget tranches have been received to date and what is the overall level of expenditure against the total budget and against the tranche(s) received so far (500 characters limit): There was only one tranche for this project with a total of US\$1,500,00 received in August 2015 for the project cycle. To date, 100% of the allocated funds have been expended.

When do you expect to seek the next tranche, if any tranches are outstanding:

If expenditure is delayed or off track, please provide a brief explanation (500 characters limit):

Please state what \$ amount was planned (in the project document) to be allocated to activities focussed on gender equality or women's empowerment and how much has been actually allocated to date:

Please fill out and attach Annex A on project financial progress **with detail on expenditures/ commitments to date using the original project budget table in Excel**, even though the \$ amounts are indicative only.