

Project Title: Supporting Political and institutional stabilization of the Justice sector for peace consolidation in Guinea-Bissau

SECRETARY-GENERAL'S PEACEBUILDING FUND
PBF PROJECT PROGRESS REPORT TEMPLATE



PBF PROJECT PROGRESS REPORT
COUNTRY: Guinea-Bissau
TYPE OF REPORT: SEMI-ANNUAL, ANNUAL OR FINAL SEMI-ANNUAL
DATE OF REPORT: January 2018 - June 2018

Project Title: Supporting Political and institutional stabilization of the Justice sector for peace consolidation in Guinea-Bissau	
Project Number from MPTF-O Gateway: 00108261	
PBF project modality: <input checked="" type="checkbox"/> IRF <input type="checkbox"/> PRF	If funding is disbursed into a national or regional trust fund: <input checked="" type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund Name of Recipient Fund: UNDP
List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc): UNICEF UNDP List additional implementing partners, Governmental and non-Governmental: Ministry of Justice and Human Rights Public Prosecution Service Supreme Judicial Council Ministry of Interior National Committee for the Abandonment of Harmful Practices to Women and Child Women and Child Institute Religious Associations Associations of Traditional Leaders Voz di Paz/ Interpeace	
Project commencement date¹: January 2018 Project duration in months:² 18 months	
Does the project fall under one of the specific PBF priority windows below: <input type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project	
Total PBF approved project budget* (by recipient organization): UNDP: \$ 836.740 UNICEF : \$ 570,160 : \$: \$ Total: 1.406.900 USD <i>*The overall approved budget and the release of the second and any subsequent tranche are conditional and subject to PBSO's</i>	

¹ Note: commencement date will be the date of first funds transfer.

² Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

approval and subject to availability of funds in the PBF account

How many tranches have been received so far: 1

Report preparation:

Project report prepared by: Catia Rodrigues

Project report approved by: Oumar Diallo

Did PBF Secretariat clear the report: Yes

Any comments from PBF Secretariat on the report:

Has the project undertaken any evaluation exercises? Please specify and attach: No.

NOTES FOR COMPLETING THE REPORT:

- *Avoid acronyms and UN jargon, use general / common language.*
- *Be as concrete as possible. Avoid theoretical, vague or conceptual discourse.*
- *Ensure the analysis and project progress assessment is gender and age sensitive.*

PART 1: RESULTS PROGRESS

1.1 Overall project progress to date

Briefly explain the **status of the project** in terms of its implementation cycle, including whether all preliminary/preparatory activities have been completed (1500 character limit):

Up to now, the project has recruited a UNV Project Officer to join the implementation team; and most preliminary/ preparatory meetings have been conducted and the main project tools (AWP, Budget, etc.) have been drafted. With regards to the implementation of activities, at the end of May, a 2-day workshop/conference on JR and ADR took place, with important effects and results that will substantiate future activities within the project. Meetings with Voz di Paz/Interpeace have been held and an Agreement is about to be signed for them to cooperate with UNDP and UNICEF in the implementation of Activities 1.5; 2.1; 2.2; 2.3; 2.4

Given the recent/current political/peacebuilding/ transition situation/ needs in the country, has the project been/ does it continue to be **relevant** and well placed to address potential conflict factors/ sources of tensions/ risks to country's sustaining peace progress? Please illustrate. If project is still ongoing, are any adjustments required? (1500 character limit)

In Guinea-Bissau, due to the state's lack of capacity to provide adequate access to justice services to the population, there is a general decline in confidence in the modern state system of justice. Therefore, and since the project will support the national authorities in adopting innovative solutions for dispute resolution, namely for the more vulnerable populations in rural areas, it is still highly relevant and well placed to address potential conflict factors and tensions.

In a few sentences, summarize **what is unique/ innovative/ interesting** about what this project is trying/ has tried to achieve or its approach (rather than listing activity progress) (1500 character limit).

Although both formal and informal (traditional) justice systems co-exist and are used by the Bissau-Guinean population, there is neither a functional mechanism of cooperation between them nor a legal framework that sets the pace for it. Thus, through investing in the development of a legal framework and ultimately developing a mechanism for its implementation, while simultaneously capacitating individuals for its operationalization, this project proves very much unique and innovative. Furthermore, it is unprecedented in a sense that it aims to get all the justice sector actors to reflect and adopt a new model based on the local context for dispute resolution (particularly on cases involving women and children) in order to overcome the inefficiency of justice.

Considering the project's implementation cycle, please **rate this project's overall progress towards results to date:**

on track

In a few sentences summarize **major project peacebuilding progress/results** (with evidence), which PBSO can use in public communications to highlight the project (1500 character limit):

The workshop/conference of RJ and ADR had an significant peacebuilding effect, since it helped sensitize different national actors on ADR and RJ and strengthened their knowledge on alternative forms of conflict resolution already used in Guinea-Bissau. The workshop presented different approaches and experiences of ADR, nationally and internationally, compiled them, to help stakeholders understand the need to legalize ADR, and demonstrated how to elaborate an accurate draft law legalizing ADR within the formal justice system

In a few sentences, explain how the project has made **real human impact**, that is, how did it affect the lives of any people in the country – where possible, use direct quotes that PBSO can use in public communications to highlight the project (1500 character limit):

Through the workshop/conference, around 200 people, over 2 days, were made aware of the importance of introducing the concept of RJ to people who had never heard the term and helped them understand that there are different conceptualizations of justice. It helped sensitize top magistrates on RJ, opening up the possibility for justice reforms that are more humane and appropriate to specific cases. Moreover, it made the public aware of the importance of engaging women in justice processes, namely in RJ and ADR mechanisms, for the country's progress; and of the impact of nefarious practices affecting women and girls and how it violates international human rights conventions. Additionally, the Regulos (tribal chiefs/traditional authorities), were clearly pleased by the issues discussed, and shared specific cases that happened in their tabankas (villages), and were able to receive inputs from the invited experts.

If the project progress assessment is **on-track**, please explain what the key **challenges** (if any) have been and which measures were taken to address them (1500 character limit).

One of the main challenges the project has encountered so far relates to the fact that it contributes to the introduction of a new concept of justice in a traditionally conservative environment. This can lead to some resistance among key actors – both in the traditional and formal systems. In order to overcome these challenges and bottlenecks the project will focus on; promoting activities and dialogue between all relevant parties in order to overcome their distrust and difficult cooperation, and adequately and inclusively defining a comprehensive alternative mechanism for dispute resolution for the country.

Another main challenge is the continued political instability and lack of a legitimate government until very recently. As a result, there were delays in determining integrated strategies and approaches to implement activities.

If the assessment is **off-track**, please list main reasons/ **challenges** and explain what impact this has had/will have on project duration or strategy and what **measures** have been taken/ will be taken to address the challenges/ rectify project progress (1500 character limit):

Please attach as a separate document(s) any materials highlighting or providing more evidence for project progress (for example: publications, photos, videos, monitoring reports, evaluation reports etc.). List below what has been attached to the report, including purpose and audience. Pictures of the Atelier and the conference at the Law School of Bissau.

1.2 Result progress by project outcome

The space in the template allows for up to four project outcomes. If your project has more approved outcomes, contact PBSO for template modification.

Outcome 1: The population benefits from enhanced access to justice through strengthened Alternative Dispute Resolution (ADR) systems within informal and formal justice systems, and a strengthened interface between both systems, in line with international standards of administration of justice and human rights

Rate the current status of the outcome progress: on track

Progress summary: *Describe main progress under this Outcome made during the reporting period (for June reports: January-June; for November reports: January-November; for final reports: full project duration), including major output progress (not all individual activities). If the project is starting to make/ has made a difference at the outcome level, provide specific evidence for the progress (quantitative and qualitative) and explain how it impacts the broader political and peacebuilding context. Where possible, provide specific examples of change the project has supported/ contributed to as well as, where available and relevant, quotes from partners or beneficiaries about the project and their experience. (3000 character limit)?*

Under this outcome, the project has already held an awareness forum (output indicator 1.1.1), on ADR and RJ practices in the formal justice system, with particular attention to women and child rights (output 1), engaging more than 8 types of stakeholders – tribal chiefs, community leaders, judges, prosecutors, lawyers, law students, etc. Through this initiative, the knowledge of key stakeholders, both in the informal and formal justice sector, has been strengthened to enable them to work together in the near future. Apart from this planned activity, as a side effect, the visiting speakers to the RJ conference spoke about RJ and ADR at the Law School of Bissau, where there is a strong interest to set up a RJ centre. Meetings with Voz di Paz/Interpeace have been held and an Agreement is about to be signed for them to cooperate with UNDP and UNICEF in the implementation of Activities 1.5; 2.1; 2.2; 2.3; 2.4.

Important steps were made in order to push forward the elaboration of the Child Protection (CP) Code. Results from strong advocacy conducted with Government authorities led to the identification of the technical support needed to review civil and penal legislation, in line with the CRC and other child rights instruments. UNICEF assisted the MoJ in the recruitment of a national team of experts, which has conducted a desk review and is currently revising and developing legislation that includes restorative justice principles and practices. The Ministry of Justice (MoJ), together with the Parliament, developed key documents such as the road map and terms of reference for that process

The project is supporting community dialogue to promote human rights of children and women, both in rural and urban settings. More than 15,000 people from 85 communities, in 6 regions (Oio, Cacheu, Quinara, Tombali, Gabu and SAB) are actively involved in community dialogue initiatives addressing prevention of violence and abuse against women and children. Within these communities, influential religious and community leaders, as well as important opinion leaders are engaged in educational and awareness sessions, where local mechanisms to address violence against children and women are being deeply discussed. These influential people are leading, in many cases, the community management committees. Around 150 local “promoters” (identified by the community) increased knowledge and skills to ensure quality of community dialogue interventions and improved reporting process. Local “promoters” have facilitated important inter-community exchanges to increase the wider promotion of social norms change on child and women’s rights.

Outcome 2:

Rate the current status of the outcome progress: Please select one

Progress summary: (see guiding questions under Outcome 1)

Outcome 3:

Rate the current status of the outcome progress: Please select one

Progress summary: (see guiding questions under Outcome 1)

Outcome 4:

Rate the current status of the outcome progress: Please select one

Progress summary: (see guiding questions under Outcome 1)

1.3 Cross-cutting issues

<p><u>National ownership:</u> How has the national government demonstrated ownership/ commitment to the project results and activities? Give specific examples. (1500 character limit)</p>	<p>The Ministry of Justice and Human Rights has been on the frontline of the project implementation with UNDP and UNICEF. It has been involved in meetings and its suggestions and guidelines were mainstreamed in the activities. Its staff played an important role in the planning and implementation of the workshop on ADR and RJ. The project has also been submitted to the Justice and Human Rights Working Group</p>
<p><u>Monitoring:</u> Is the project M&E plan on track? What monitoring methods and sources of evidence are being/ have been used? Please attach any monitoring-related reports for the reporting period. (1500 character limit)?</p>	<p>A Monitoring and Evaluation Plan is currently being developed. The thematic working group, which is the mechanism used by the Ministry of Justice and Human Rights to monitor the implementation of Justice reform projects, is also a monitoring mechanism of the project, since it meets regularly and discusses issues open!</p>
<p><u>Evaluation:</u> Provide an update on the preparations for the external evaluation for the project, especially if within last 6 months of implementation or final report. Confirm available budget for evaluation. (1500 character limit)</p>	<p>N/A</p>
<p><u>Catalytic effects (financial):</u> Did the project lead to any specific non-PBF funding commitments? If yes, from whom and how much? If not, have any specific attempts been made to attract additional financial contributions to the</p>	<p>No.</p>

<p>project and beyond? (1500 character limit)</p> <p>Catalytic effects (non-financial): Did the project create favourable conditions for additional peacebuilding activities by Government/ other donors? If yes, please specify. (1500 character limit)</p>	<p>Yes, it has. For instance, there has been a meeting between the international experts invited to the workshop and the Organizing Commission of the National Conference, "Comissão Organizadora da Conferência Nacional", to discuss further steps of their work regarding peace, national reconciliation and development, and present proposals to better organize the national conference. Also, the Women's Forum recommended Restorative Justice as the preferred approach to justice. And the visiting speakers to the RJ conference spoke about RJ and ADR at the Law School of Bissau, where there is a strong interest to set up a RJ center.</p>
<p>Exit strategy/ sustainability: What steps have been taken to prepare for end of project and help ensure sustainability of the project results beyond PBF support for this project? (1500 character limit)</p>	<p>Not applicable.</p>
<p>Risk taking: Describe how the project has responded to risks that threatened the achievement of results. Identify any new risks that have emerged since the last report. (1500 character limit)</p>	<p>Risk: Difficulty in mobilizing traditional leaders and authorities. In order to mitigate this risk, the project has been relying on existing contacts and has defined a realistic work plan to mobilize traditional leaders and authorities.</p>
<p>Gender equality: In the reporting period, which activities have taken place with a specific focus on addressing issues of gender equality or women's empowerment? (1500 character limit)</p>	<p>While preparing the workshop and conference, a special emphasis was given to the importance of having women presenting their work in the panels, as well as their attendance in the audience, contributing to enriching the debates. Moreover, several presentations had a particular focus on the importance of fostering gender equality and respect for women in Guinea-Bissau in order to promote the country's progress.</p>
<p>Other: Are there any other issues concerning project implementation that you want to share, including any capacity needs of the recipient organizations? (1500 character limit)</p>	<p>Not applicable.</p>

1.3 INDICATOR BASED PERFORMANCE ASSESSMENT: Using the *Project Results Framework* as per the approved project document or any amendments- provide an update on the achievement of key indicators at both the outcome and output level in the table below (if your project has more indicators than provided in the table, select the most relevant ones with most relevant progress to highlight). Where it has not been possible to collect data on indicators, state this and provide any explanation. Provide gender and age disaggregated data. (300 characters max per entry)

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Outcome 1 The population benefits from enhanced access to justice through strengthened alternative dispute resolution systems within informal and formal justice systems, and a strengthened interface	Indicator 1.1 Access to and quality of justice of traditional monitored	no survey	1 survey	0	Planned for 2019	n/a
	Indicator 1.2 Quality and frequency of communication between formal and informal justice providers improved	n/a	n/a	n/a	n/a	n/a
	Indicator 1.3					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
between both systems, in line with international standards of administrative justice and human rights						
Output 1.1 ADR and Restorative Justice Practices in the Formal Justice system legitimized with particular attention to Women and Child Rights	Indicator 1.1.1 Awareness meetings/forums held, and number and type of stakeholders reached Indicator 1.1.2 ADR/RJ Law for the Formal Justice Sector drafted	4 types of stakeholders no	8 types of stakeholders yes	over 8 0	A workshop and a conference at the Law School were held at the end of May. Amongst the participants in the first event was several Tribal Chiefs, Judges and Prosecutors; and around 55 law students attended the second event. Planned for 2019	n/a n/a
Output 1.2	Indicator 1.2.1					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)		
Key Stakeholders in traditional justice sector have increased capacity to engage in ADR and RJ in compliance with Women and Children's Rights	Indicator 1.2.2							
	Output 1.3 The collaboration /complementarity between formal and traditional justice system is effective	Indicator 1.3.1 Functional mechanism of cooperation between formal and informal justice actors existing	Indicator 1.3.2 Law on	No	Yes	0	Planned for 2019.	n/a
				No	Yes	0	Planned for 2019.	

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Collaboration/complementarity between Traditional and Formal Legal System drafted					
Outcome 2	Indicator 2.1					
	Indicator 2.2					
	Indicator 2.3					
Output 2.1	Indicator 2.1.1					
	Indicator 2.1.2					
Output 2.2	Indicator 2.2.1					
	Indicator 2.2.2					
Output 2.3	Indicator 2.3.1					
	Indicator 2.3.2					
Outcome 3	Indicator 3.1					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Indicator 3.2					
	Indicator 3.3					
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Outcome 4	Indicator 4.1					
	Indicator 4.2					
	Indicator 4.3					
Output 4.1	Indicator 4.1.1					
	Indicator 4.1.2					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Output 4.2	Indicator 4.2.1					
	Indicator 4.2.2					
Output 4.3	Indicator 4.3.1					
	Indicator 4.3.2					

PART 2: INDICATIVE PROJECT FINANCIAL PROGRESS

2.1 Comments on the overall state of financial expenditures

Please rate whether project financial expenditures are on track, delayed, or off track, vis-à-vis project plans and by recipient organization: *on track*

How many project budget tranches have been received to date and what is the overall level of expenditure against the total budget and against the tranche(s) received so far (500 characters limit): To date, only 1 budget tranche has been received. The overall level of expenditure of UNDP is 22 137 USD out of 585 718 USD; while UNICEF's level of expenditure, out of 399 112 USD, is 55 809,55 USD.

When do you expect to seek the next tranche, if any tranches are outstanding: At the end of this year.

If expenditure is delayed or off track, please provide a brief explanation (500 characters limit):

Please state what \$ amount was planned (in the project document) to be allocated to activities focussed on gender equality or women's empowerment and how much has been actually allocated to date: At the moment, the project plans to allocate 133 235 USD, out of a total of 585 718 USD, for direct actions focused on gender equality and empowerment.

Please fill out and attach Annex A on project financial progress **with detail on expenditures/ commitments to date using the original project budget table in Excel**, even though the \$ amounts are indicative only.

Annex D - PBF project budget

Note: If this is a budget revision, insert extra columns to show budget changes.

Table 1 - PBF project budget by Outcome, output and activity

Outcome/ Output number	Outcome/ output/ activity formulation:	Budget by recipient organization in USD - UNDP	Budget by recipient organization in USD - UNICEF	Percent of budget for each output reserved for direct action on gender equality (if any):	Level of expenditure/ commitments in USD (to provide at time of project progress reporting): UNDP	Level of expenditure/ commitments in USD (to provide at time of project progress reporting): UNICEF	Any remarks (e.g. on types of inputs provided or budget justification, for example if high TA or travel costs)
OUTCOME 1: The population benefits from enhanced access to justice through strengthened alternative dispute resolution systems within informal and formal justice systems, and a strengthened interface between both systems, in line with international standards of administration of justice and human rights.							
Output 1.1:	ADR and Restorative Justice Practices in the Formal Justice system legitimized with the particular attention to Women and Child Rights	237,500	115,000	33%	21,312	41,662	
Activity 1.1.1:	Build Awareness/Advocacy of Key Stakeholders of RJ, ADR and Women's/ Children's Rights	49,000	15,000		-	5,000	
Activity 1.1.1.2:	International Workshop to provide input to ADR/RJ law	130,000	20,000		21,312	9,620	
Activity 1.1.2:	Develop ADR/RJ draft Law for the Formal Justice Sector with TA	25,000	-		-	-	
Activity 1.1.3:	Develop Child Protection Law with RJ lens with Technical Assistance and Collaborative Process	-	42,000		-	11,575	
Activity 1.1.4:	Enhance public awareness through development of media products and coverage of project events	5,000	20,000		-	5,000	

Activity 1.1.5:	Strengthen the capacity of key actors in the formal justice sector in the implementation ADR mechanisms for conflict resolution and restorative justice, including child and women protection.	28,500	18,000				10,467	
Output 1.2:	Key Stakeholders in traditional justice sector have increased capacity to engage in ADR and restorative justice in compliance with Women and Children's Rights	84,400	142,600	65%		-	7,759	
Activity 1.2.1:	Map of Dispute Resolution decisions around child issues	29,400	25,600				-	
Activity 1.2.2:	Awareness / advocacy of key stakeholders in traditional justice in RJ, ADR and women's and children's rights	30,000	30,000			-	-	
Activity 1.2.3:	Strengthen awareness and engagement of traditional structures, NGOs and CBOs on ADR and RJ mechanisms, including on the rights of women and children.	10,000	40,200			-	7,759	
Activity 1.2.4:	Monitoring of access and quality of traditional justice through CSOs and CBOs that implement programs that promote community dialogue to change behavior against social practices and norms detrimental to the health and well-being of children and women (60 communities of 5 regions)	15,000	45,000			-	-	

Output 1.3:	The collaboration/ complementarity between formal and traditional justice system is effective	68,000	12,000	0%	-	-
Activity 1.3.1:	Creation of functional mechanism of cooperation between formal and informal justice actors	38,000	12,000	-	-	-
Activity 1.3.2:	Develop legal framework on traditional justice boundaries	30,000	-	-	-	-
TOTAL \$ FOR OUTCOME 1:						
Project personnel costs if not included in activities above		84,000	70,000	n/a	4,498	3,413
Project operational costs if not included in activities above		52,500	24,402	n/a	2,851	-
Project M&E budget		21,000	9,000	n/a	-	-
SUB-TOTAL PROJECT BUDGET:		547,400	373,002	n/a	-	-
Indirect support costs (7%):		38,318	26,110	n/a	1,152	2,976
TOTAL PROJECT BUDGET:		585,718	399,112	n/a	29,813	55,810

Table 2 - PBF project budget by UN cost category

Note: If this is a budget revision, insert extra columns to show budget changes.

CATEGORIES	Amount Recipient UNDP		Amount Recipient UNICEF		Total tranche 1	Total tranche 2	PROJECT TOTAL
	Tranche 1 (70%)	Tranche 2 (30%)	Tranche 1 (70%)	Tranche 2 (30%)			
1. Staff and other personnel	84,000	36,000	70,000	30,000	154,000	66,000	220,000
2. Supplies, Commodities, Materials	87,500	37,500	10,500	4,500	98,000	42,000	140,000
3. Equipment, Vehicles, and Furniture (including Depreciation)	76,300	32,700	17,500	7,500	93,800	40,200	134,000
4. Contractual services	89,600	38,400	45,500	19,500	135,100	57,900	193,000
5. Travel	52,500	22,500	12,600	5,400	65,100	27,900	93,000
6. Transfers and Grants to Counterparts	105,000	45,000	192,500	82,500	297,500	127,500	425,000
7. General Operating and other Direct Costs	52,500	22,500	24,402	10,458	76,902	32,958	109,860
Sub-Total Project Costs	547,400	234,600	373,002	159,858	920,402	394,458	1,314,860
8. Indirect Support Costs (must be 7%)	38,318	16,422	26,110	11,190	64,428	27,612	92,040
TOTAL	585,718	251,022	399,112	171,048	984,830	422,070	1,406,900