



**UN EBOLA RESPONSE MPTF  
ANNUAL PROJECT NARRATIVE REPORT  
Year: 2016**

<b>Project Number and Title:</b> #44 – Support to the government to setup and manage a dedicated financial mechanism to capitalize on New York pledging Conference commitments	<b>PROJECT START DATE<sup>1</sup>:</b> 21-10-2015	<b>AMOUNT ALLOCATED by MPTF</b> <i>(please indicate different tranches if applicable)</i> \$247,915.00	<b>RECIPIENT ORGANIZATION</b>  UNDP
<b>Project ID:</b> 00096708 (Gateway ID)			<b>IMPLEMENTING PARTNER(S):</b>
<b>Project Focal Point:</b> <i>Lionel Laurens</i> UNDP Country Director Maison Commune Coléah Commune de Matam BP: 222 Conakry République de Guinée Telephone: +224 624 61 76 71 E-mail: <a href="mailto:lionel.laurens@undp.org">lionel.laurens@undp.org</a>	<b>EXTENSION DATE:</b> 31-12-2016	<b>FINANCIAL COMMITMENTS</b>  \$3,949.30	<b>Government of Guinea (Prime Minister Office)</b>
<b>Strategic Objective</b> This project is designed to strengthen the capacities the Government of Guinea for the establishment of a financial mechanism to ensure the efficient and effective mobilization of the resources pledged to Guinea during the New York conference on July 9-10, 2015.	<b>PROJECTED END DATE:</b>  31-12-2016	<b>EXPENDITURES as of [02-05-2017]</b>  \$230,442.09	
<b>Mission Critical Action</b> MCA - <b>Governance, Peacebuilding, and Social Cohesion</b>			
<b>Location: Guinea</b> Country	<b>Sub-National Coverage Areas:</b> Full list of countries and/or districts		
<b>Report Submitted by:</b>	<b>Report Cleared by:</b>		
<ul style="list-style-type: none"> <li>○ Name: Mohamed Abba</li> <li>○ Title: Senior Policy Advisor</li> <li>○ Date of Submission: 03-05-2017</li> <li>○ Participating Organization (Lead): UNDP</li> <li>○ Email address: <a href="mailto:Mohamed.abba@undp.org">Mohamed.abba@undp.org</a></li> </ul>	<ul style="list-style-type: none"> <li>○ Name: (Head of Agency): Lionel Laurens</li> <li>○ Date of Submission: 03-05-2017</li> <li>○ Participating Organization (Lead): UNDP</li> <li>○ Email address: <a href="mailto:lionel.laurens@undp.org">lionel.laurens@undp.org</a></li> </ul>		

<sup>1</sup> The date project funds were first transferred.



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OUTPUT INDICATORS					
Indicator	Geographic Area	Projected Target (as per results matrix)	Quantitative results for the reporting period	Cumulative results since project commencement (quantitative)	Delivery Rate (cumulative % of projected total) as of date
<i>Description of the quantifiable indicator as set out in the approved project proposal</i>					
<b>Output 1: Support provided to the Permanent Secretariat on Ebola Recovery Financing Options</b>					
<b>Ebola Recovery Financing Options are shared within the Government and with the Donors</b>  <u>Indicators:</u> ☞ Number of Staff trained from the Permanent Secretariat and the Thematic Groups  ☞ South South exposure visits on	Nationwide	30	8	24	80%
		2 Study tour for 4 Government officials from	1	1	50%



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<p>best practices experiences in establishing special financing windows for recovery strategies</p>		<p>Prime Minister Office and Ministry of Finance</p>			
<p><b>Output 2: Finance mechanisms setup and operationalized</b></p>					
<p><b>Develop draft Terms of Reference for National Fund and negotiate with donors its establishment.</b></p> <p><u>Indicator:</u></p> <p>☞ Identify the most suitable architecture for a national financing mechanism for Ebola Recovery</p>	<p><b>Nationwide</b></p>	<p>One international expert for three weeks that comprise initial consultation, and agreed</p>	<p align="center">1</p>	<p align="center">1</p>	<p align="center">100%</p>



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<p>within the Guinean context to meet Government expectations and priorities in consultation with Development Partners and based on international best practices</p>		<p>design and architecture</p>			
<p>Support to set-up Secretariat of the Pooled Fund mechanism</p> <p><u>Indicator:</u></p> <p>☞ Training of Technical Core Team from the Permanent Secretariat</p>	<p><b>Nationwide</b></p>	<p>Technical Team of 4 staff involved full-time with project implementation</p>	<p align="center">2</p>	<p align="center">2</p>	<p align="center">100%</p>
<p>Operational Manual Developed and SOPs</p> <p><u>Indicators:</u></p> <p>☞ The SOPs are developed with the</p>	<p><b>Nationwide</b></p>	<p>One Specialized</p>			



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<p>Technical Core Team from the Permanent Secretariat</p> <p>☞ The Technical Core Team Staff is appropriately trained on Strategic Planning &amp; Programme Design, Procurement, Monitoring and Evaluation</p>		<p>international and one national consultants for two months</p> <p>Technical Team of 4 staff involved full-time with project implementation</p>	<p align="center">2</p> <p align="center">2</p>	<p align="center">2</p> <p align="center">2</p>	<p align="center">100%</p> <p align="center">100%</p>
<p>Trust Fund governance structure, oversight and components are approved with the donors and Fund is launched</p> <p><u>Indicator:</u></p> <p>Number of contribution agreements with contributors/donors</p>	<p align="center"><b>Nationwide</b></p>	<p>4 by January 2016</p>	<p align="center">0</p>	<p align="center">0</p>	<p align="center">0%</p>
<p><b>Output 3: Government Resource Mobilization function is strengthened</b></p>					
<p><b>Coordination mechanisms are</b></p>	<p align="center"><b>Nationwide</b></p>				



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<p><b>emerging to support recovery efforts and are efficiently used by the Coordination Framework and its Permanent Secretariat</b> <u>Indicator:</u> ☞ The Permanent Secretariat produces a monthly brief on mapping of resources mobilization opportunities</p>		<p>First monthly brief in December 2015</p>	<p>4 Briefs</p>	<p>5 Briefs</p>	<p>33%</p>
<p><b>Thematic Groups functional and Delivery Unit designed within the Permanent Secretariat of the Consultative Framework between the Government and the Donor Community</b> <u>Indicator:</u> ☞ Number of Thematic Groups (TG) and Delivery Units (DU) fully operational</p>	<p><b>Nationwide</b></p>	<p>4 TG and 4 DU</p>	<p>2 Thematic Groups</p>	<p>Three Thematic Groups</p>	<p>37,5%</p>



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**PROGRAMME REPORT FORMAT**

**Current Situation and Trend**

To better coordinate the multiplicity of financing streams pledged at the July Ebola Conference, discussions took place with the Government of Guinea to assist them with aid coordination and explore the merits of establishing a dedicated financing mechanism based on best practices and international experiences. This financing mechanism would finance the national recovery strategy that provides coherence, speed and flexibility as well as full transparency and accountability.

In October 2015, the CO submitted a proposal to the MPTFO for this project designed to strengthen the capacities of the Government of Guinea for the establishment of a financial mechanism to ensure the efficient and effective mobilization of the resources pledged to Guinea during the New York conference on July 9-10, 2015.

The Consultation Framework between the Government and the donor community (*Cadre de Concertation et de Coordination: CCC*) is meant to become the permanent National Coordination & Consultation Framework in the country. The CCC is co-chaired by the Prime Minister and the UN Resident Coordinator in Guinea and oversees the implementation of the Post Ebola Priority Action Plan while ensuring coordination between the Government and Development Partners. The CCC is supported by a Permanent Secretariat that ensures the consolidation of the contributions from the sectoral planning units and the Cluster Thematic Groups covering the different sectors of the Post Ebola Priority Action Plan. The Permanent Secretariat is chaired by the Special Advisor of the Prime Minister with membership of the Ministry of Finance.

• **Key Achievements:**

The achievements below are reported per outcome and output indicators as originally set out in the project result matrix.

- Ebola Recovery Financing Options were shared within the Government and with the Donors notably through conference call, south south cooperation, best practices sharing and capacity building sessions
- Design of the most suitable architecture for a national financing mechanism for Ebola Recovery within the Guinean context to meet Government expectations and priorities in consultation with Development Partners and based on international best practices: Guinean Post Ebola Resilience and Recovery National Trust Fund (PERRNTF)
- Agreement between Guinean Government and MPTF Office on the components of the finance mechanism (Steering Board, Trustee, Implementing entities) and finalization of the membership and responsibilities of Steering Board and Trustee
- Drafting and endorsement of the Operations Manual of PERRNTF and finalization SOPs deriving for each financing window from the architecture
- Coordination mechanisms are emerging to support recovery efforts and are efficiently used by the



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Coordination Framework and its Permanent Secretariat

- Formulation of bankable programmes to be presented under the National Trust Fund with high level of national ownership and stewardship.
- Capacity building of Technical Cell of the Permanent Secretariat with emphasis on strategic planning and programming, monitoring and evaluation and support delivery capacity of National Entities. This support included the recruitment and financing of three national experts and one administrative assistant for six months starting June 2016.

Thanks to this project, UNDP worked closely with the Permanent Secretariat to undertake an analysis and took the lead to coordinate the UNCT positioning against each Government priority projects and identify opportunities for joint programmes. As a result, a number of streams of work have been identified and UNCT technical and advisory teams have started to work hand in hand with key ministries to formulate jointly relevant programmes that take into account institutional strengthening requirements for accountable and effective programme delivery, are aligned with sectoral strategies and plans and for which resources will be sought jointly for a subsequent joint implementation.

- **Delays or Deviations –**

End 2015 and early 2016, the project faced delays in its implementation due to Presidential elections and change of government. It was then deemed preferable to obtain political endorsement of the concept and official go ahead from the newly formed Government.

The political endorsement was ascertained early February 2016 when a letter signed by the Minister of Finance and Economy confirmed the Government of Guinea's support of the initiative and requested high level support to be deployed to Conakry and assist with the finalization of the most appropriate governance architecture and set up of the Funding mechanism based on international best practices and in close consultation with all Development Partners. On 12 February 2016, a response from Helen Clark was sent to the Minister of Finance and Economy confirming that this project will be instrumental to assist and that a high level expert identified by MPTFO and RBA will be deployed imminently to Conakry to assist to set up the financing mechanism.

The project implementation suffers further delays due to the weak institutional capacities in the country which conducted to allow more time for training and inclusive/participatory consultations towards the finalization of the National Trust Fund governance structure and operating procedures. Consequently, UNDP CO requested and obtained that the Project be extended twice in order to allow for finalization of its implementation.

- **Best Practice and Summary Evaluation**

The Project permitted to: (i) provide support to Guinean Government on Ebola recovery financing options; (ii) develop finance mechanisms setup including governance structure, oversight and components as well as



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operational manual and SOPs; (iii) strengthening Government resource mobilization function.

As a result, the Guinean Post Ebola Resilience and Recovery National Trust Fund (PERRNTF) was approved based on following principles: national ownership and leadership; transparent decision- making; involvement of Donors in effective partnership; timely & effective project delivery by using the implementation capacities of national & international agencies ; focus on results; transparency of operations.

During the UN General Assembly in September 2016, the Government of Guinea organized a Side Event where the National Trust Fund was presented to bilateral donors and development agencies. The participants praised the initiative and promised support. In the following week, the Government signed the Memorandum of Agreement (MoA) with the MPTF Office as Fiduciary Agent and Trustee of the National Trust Fund. The MoA stipulated that the Government will make an initial deposit of 5 million US\$ out of its budget for year 2017 in order to show commitment and drive donors to follow. This 5 million US\$ represents 1% of the National Trust Fund targeted investment budget. Unfortunately, the Government due to dire financial constraints has not been able to concretize its commitment for year 2017.

- **Lessons learned**

The Guinean Government has shown its commitment to the Mutual Accountability Framework in accordance with the Paris Declaration and Accra Agenda for Action. In fact, this Government commitment shows the endorsement of different assessments and recommendations regarding the capacities and institutional weaknesses in the country: poor governance, insufficient delivery capacity, low capacity in planning and programme development. For these reasons, Guinea has sought to address these weaknesses in its recovery program, by joining the forces of its institutions and partners in a joint program based on five pillars for short to medium-term recovery, while at the same time strengthening national governance and implementation capacity.

It was however crucial to mobilize start-up resources in order to begin financing projects. In this regard, the Government missed the opportunity to channel some of its own resources through the PERRTF. This happened after the MoA was signed with MPTF Office with the Government committed to make an initial contribution of 5 Million US\$ as seed money. This deviation was perceived as bad signal from donors who have endorsed the National Fund Structure and procedures and were planning to be contributors. UNDP CO is working with the Government to correct this perception and have the National Trust Fund operationalized within the launching of the Guinea National Plan for Economic and Social Development 2016/2020.

- **Story from the Field** – *(Please, provide one story from the field that has contributed to the success of this project)*