



**PBF PROJECT PROGRESS REPORT**  
**COUNTRY: GUINEA-BISSAU**  
**TYPE OF REPORT: SEMI-ANNUAL, ANNUAL OR FINAL ANNUAL**  
**DATE OF REPORT: 07/11/2018**

<b>Project Title:</b> Strengthening Public Confidence in the Justice System	
<b>Project Number from MPTF-O Gateway:</b> 00100299	
<b>PBF project modality:</b> <input type="checkbox"/> IRF <input checked="" type="checkbox"/> PRF	<b>If funding is disbursed into a national or regional trust fund:</b> <input type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund <b>Name of Recipient Fund:</b>
<b>List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc):</b> UNDP	
<b>List additional implementing partners, Governmental and non-Governmental:</b> Ministry of Justice and Human Rights	
<b>Project commencement date<sup>1</sup>:</b> 01/05/2016 <b>Project duration in months:<sup>2</sup></b> 36	
<b>Does the project fall under one of the specific PBF priority windows below:</b> <input type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project	
<b>Total PBF approved project budget* (by recipient organization):</b> UNDP: \$ 687.850,00 : \$ : \$ : \$ Total: 687.850,00 USD <i>*The overall approved budget and the release of the second and any subsequent tranche are conditional and subject to PBSO's approval and subject to availability of funds in the PBF account</i>	
<b>How many tranches have been received so far:</b> 1	
<b>Report preparation:</b> Project report prepared by: Cátia Rodrigues Project report approved by: Oumar Diallo Did PBF Secretariat clear the report: yes Any comments from PBF Secretariat on the report: Comments in ALL CAPS below	

<sup>1</sup> Note: commencement date will be the date of first funds transfer.

<sup>2</sup> Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

Has the project undertaken any evaluation exercises? Please specify and attach: No.

#### **NOTES FOR COMPLETING THE REPORT:**

- *Avoid acronyms and UN jargon, use general / common language.*
- *Be as concrete as possible. Avoid theoretical, vague or conceptual discourse.*
- *Ensure the analysis and project progress assessment is gender and age sensitive.*

#### **PART 1: RESULTS PROGRESS**

##### **1.1 Overall project progress to date**

Briefly explain the **status of the project** in terms of its implementation cycle, including whether all preliminary/preparatory activities have been completed (1500 character limit): The majority of the activities are being concluded. For instance, the criminal records database and the procedures manual has been finalized, also the technicians have been trained, nevertheless it is still missing the introduction of the data for the full operationalization of the database. This makes output 1.1 practically complete.

Also, the construction of the House of Justice, despite initial delays with the contracting of the construction company and the rainy season, has started and 37% of construction is already concluded. It is expected that around March 2019 the full work will be completed. Therefore output 1.2 (the judicial services are fully functioning in Gabù) presents good progress.

The Agreement with the Bar Association and the Legal Aid Centres (CAJ) is under way, 71 cases received, and a communication strategy including visibility products (TV/ radio spots, brochures and posters) was developed and implemented for citizens to be more aware of the existing mechanism that enables to most vulnerable to get pro bono legal services. Also, the Agreement with AMAE/RNMT (two CSOs) is under implementation with several ongoing activities (radio emissions, field sensitization campaigns, collection of cases of vulnerable people in need of judiciary assistance, production of comic books, t-shirts, hats, etc.). Thus, it can be said that also output 1.3 (knowledge of the population on access to justice is reinforced) presents good progress.

Considering the project's implementation cycle, please **rate this project's overall progress towards results to date:**

on track with significant peacebuilding results

In a few sentences, summarize **what is unique/ innovative/ interesting** about what this project is trying/ has tried to achieve or its approach (rather than listing activity progress) (1500 character limit).

The project is supporting a new strategy on access to justice that envisions piloting the concept of a new model of House of Justice, regrouping all services related to justice: court, civil registration, identification, as well as legal aid, in a one-stop-shop. This structure will be set up all over the country to facilitate the access of citizens to all services related to justice in one single spot and also strengthen the presence of State institutions in the regions. The project is supporting the construction of the first model district court in Gabù. As a result, the judicial services will be fully functional in this district, enhancing the justice supply by providing quality services to the population.

The software for the criminal records database is also innovative and unique, and it can very well be replicated and adapted to other data systems in the country, namely to the civil registration system and for the whole justice system. Also the project is supporting a new concept of access to justice model including all the stakeholders (CAJ, Bar Association of Guinea-Bissau and CSOs).

In a few sentences summarize **major project peacebuilding progress/results** (with evidence), which PBSO can use in public communications to highlight the project (1500 character limit): Through the actions supported by the Agreement with the Bar Association of Guinea-Bissau and the Legal Aid Centres, several beneficiaries particularly the most vulnerable people who usually can not afford for a lawyer saw their cases brought to court - pro bono - and solved.

In a few sentences, explain how the project has made **real human impact**, that is, how did it affect the lives of any people in the country – where possible, use direct quotes that PBSO can use in public communications to highlight the project (1500 character limit):

Before the project, access to justice for vulnerable populations was compromised since there was no functional mechanism to support these people in terms of judicial representation: including attorney fees and court costs. Through the project this mechanism of representation was created - partnership between the Bar Association of Guinea-Bissau and the Legal Aid Centers (CAJ) – and vulnerable population could have their quarrels taken to court, when necessary, pro bono. As a result, all pending cases have been submitted to court and there is an efficient and functioning access to the justice support mechanism, making these beneficiaries more trusting of the system and institutions.

If the project progress assessment is **on-track**, please explain what the key **challenges** (if any) have been and which measures were taken to address them (1500 character limit).

The institutional instability resulted in successive changes in the leadership of the Ministry of Justice and Human Rights (MJHR) and affected its relationship with the Supreme Court, which delayed the implementation at the beginning. There was a lack of consensus between the MJHR and the Magistrature Council regarding the host and content of the Information System foreseen by the project, which delayed the implementation. Consequently, the project was revised to take into consideration partner's demands to provide more support to the justice supply. Thus, a first no-cost extension was granted until November 2018. However, more challenges were encountered, especially with regards to the construction of the House of Justice in Gabù due to extensive preparatory work and the rainy season. The contract was signed in June 2018 and 37% the construction has been finalized. Another challenge relates to the improvement of the Bar Association's contribution to the work conducted by the CAJ. For a long time there was no judiciary support to vulnerable people in the country, hence, many people are still unaware of the free legal aid provided by the by the Bar Association. Thus, a communication strategy, radio and TV broadcast programs, was developed to provide adequate information to the citizens. In this sense, a second no-cost extension was approved this month to enable the finalization of the construction, CSOs' activities and conduct an adequate final evaluation.

If the assessment is **off-track**, please list main reasons/ **challenges** and explain what impact this has had/will have on project duration or strategy and what **measures** have been taken/ will be taken to address the challenges/ rectify project progress (1500 character limit):

Please attach as a separate document(s) any materials highlighting or providing more evidence for project progress (for example: publications, photos, videos, monitoring reports, evaluation reports etc.). List below what has been attached to the report, including purpose and audience.

The project has produced a TV short soap opera (broadcasted 30 times on national TV) and radio theatre (broadcasted 680 times in 11 radios) to publicize the agreement to provide legal support to the most vulnerable population at the Legal Aid Centres (CAJ).

## 1.2 Result progress by project outcome

*The space in the template allows for up to four project outcomes. If your project has more approved outcomes, contact PBSO for template modification.*

**Outcome 1:** Independent and impartial justice system increases' confidence in the State commitment to the Rule of Law

**Rate the current status of the outcome progress: on track with significant peacebuilding results**

**Progress summary:** *Describe main progress under this Outcome made during the reporting period (for June reports: January-June; for November reports: January-November; for final reports: full project duration), including major output progress (not all individual activities). If the project is starting to make/ has made a difference at the outcome level, provide specific evidence for the progress (quantitative and qualitative) and explain how it impacts the broader political and peacebuilding context. Where possible, provide specific examples of change the project has supported/ contributed to as well as, where available and relevant, quotes from partners or beneficiaries about the project and their experience. (3000 character limit)?*

The project has supported the development of a new concept of justice delivery in Guinea-Bissau through the development of the prototype and subsequent construction of the House of Justice, a place where several justice services are gathered, so citizens can easily access it. Moreover, it has been contributing to the modernization of the State institutions, specially through the development of the criminal records database, and through the development of alternative mechanisms to access to justice and law, namely through the judiciary pro bono support to the most vulnerable population. Altogether it is safe to state that due to the implementation of activities and the materialization of the proposed outputs, the Bissau-Guinean justice system is more accessible particularly for vulnerable people, thus increasing the citizens' confidence in the State commitment to the Rule of Law.

**Outcome 2:**

**Rate the current status of the outcome progress: Please select one**

**Progress summary:** *(see guiding questions under Outcome 1)*

**Outcome 3:**

**Rate the current status of the outcome progress: Please select one**

**Progress summary:** *(see guiding questions under Outcome 1)*

**Outcome 4:**

**Rate the current status of the outcome progress: Please select one**

Progress summary: (see guiding questions under Outcome 1)

### 1.3 Cross-cutting issues

<p><b>National ownership:</b> How has the national government demonstrated ownership/ commitment to the project results and activities? Give specific examples. (1500 character limit)</p>	<p>The Ministry of Justice and Human Rights has been involved in the project implementation and definition of strategies and activities. For instance, this has been particularly clear with the tender for the construction of the prototype of the House of Justice, where it approved the submitted plans, and played a fundamental role in the definition of criteria for the development of the national criminal records database and the methodology for training its technicians.</p>
<p><b>Monitoring:</b> Is the project M&amp;E plan on track? What monitoring methods and sources of evidence are being/ have been used? Please attach any monitoring-related reports for the reporting period. (1500 character limit)?</p>	<p>The M&amp;E plan is on track. The thematic working group, Thematic Group on Justice and Human Rights, which is the mechanism employed by the Ministry of Justice and Human Rights to monitor the implementation of the Justice reform, also serves as a monitoring mechanism for the project, since it meets regularly and discusses issues openly.</p>
<p><b>Evaluation:</b> Provide an update on the preparations for the external evaluation for the project, especially if within last 6 months of implementation or final report. Confirm available budget for evaluation. (1500 character limit)</p>	<p>The Terms of Reference (ToR) for the final evaluation has been drafted and shared to the PBF Secretariat for suggestion. Now that the second non-cost extension has been approved, this consultancy to hire the national and international consultants to conduct the exercise will be launched soon. Funds have been set aside specifically to conduct this final external evaluation, which will be essential in order to provide lessons learned for further and ongoing PBF funded projects.</p>
<p><b>Catalytic effects (financial):</b> Did the project lead to any specific non-PBF funding commitments? If yes, from whom and how much? If not, have any specific attempts been made to attract additional financial contributions to the project and beyond? (1500 character limit)</p>	<p>Yes. Through PARCI-SJ, a project implemented by UNDP with AfDB funding, several capacity building actions for the national justice actors have been planned and will take place to strengthen the Bissau-Guinean justice system. Moreover, the Agreement with the Bar Association can be continued through this project. Also the new concept of the House of Justice can be used to gather more funding for justice infrastructures in Guinea-Bissau.</p>
<p><b>Catalytic effects (non-financial):</b> Did the project create favourable conditions for additional peacebuilding activities by Government/ other donors? If yes, please specify. (1500 character limit)</p>	<p>Both the concept of House of Justice and the access to justice mechanism, supported by the project, are innovative and can be implemented in other regions allowing people to have improved access to justice services. Moreover, the criminal records database set the model and IT features for other national databases, namely the Civil Registry database, which is a main tool for the population to legally claim their rights and play their roles in society.</p>
<p><b>Exit strategy/ sustainability:</b> What steps have been taken to prepare for end of</p>	<p>The link with the Joint United Nations Program on Police, Justice and Corrections, which is the main framework for</p>

<p>project and help ensure sustainability of the project results beyond PBF support for this project? (1500 character limit)</p>	<p>the intervention of UN Agencies and the UN Mission in Guinea-Bissau with the government in Rule of Law, the drafting of a procedures manual and the trainings to operationalize the criminal records database, as well as the sensitization of the population on their rights and how and where to claim them helps ensuring the sustainability of the project.</p>
<p><b>Risk taking:</b> Describe how the project has responded to risks that threatened the achievement of results. Identify any new risks that have emerged since the last report. (1500 character limit)</p>	<p>The main risk the project has encountered so far is related to the institutional instability as consequence of the recent political crisis which undermined the relationship between the judiciary and the government. There was a general implementation delay throughout this period, as some activities needed high-level approval, and because there was no consensus on the implementation of some activities. In order to overcome these issues, the project was revised with new activities (construction of the House of Justice, development of an access to justice mechanism including all relevant parties) and a non-cost extension was granted for it implementation.</p>
<p><b>Gender equality:</b> In the reporting period, which activities have taken place with a specific focus on addressing issues of gender equality or women's empowerment? (1500 character limit)</p>	<p>The Ministry of Justice and Human Rights' staff trainings to operationalize the criminal records database, as well as the activities implemented under both Grant Agreements (with AMAE/RNMT and OAGB) have a gender lens as it gives priority to women whenever possible.</p>
<p><b>Other:</b> Are there any other issues concerning project implementation that you want to share, including any capacity needs of the recipient organizations? (1500 character limit)</p>	<p>A second non-cost extension has been granted, with no cost implications, asking for an additional 6 months of implementation. It will allow the completion of activities and the conduction of a thorough project final evaluation, which according to UNDP's procedures, should take place before the project closure. The terms of reference already were developed and it will be conducted by 2 experts - 1 national and 1 international - to guarantee an inclusive, culturally sensitive and an informed "outside eye".</p>

**1.3 INDICATOR BASED PERFORMANCE ASSESSMENT:** Using the **Project Results Framework** as per the approved project document or any amendments- provide an update on the achievement of key indicators at both the outcome and output level in the table below (if your project has more indicators than provided in the table, select the most relevant ones with most relevant progress to highlight). Where it has not been possible to collect data on indicators, state this and provide any explanation. Provide gender and age disaggregated data. (300 characters max per entry)

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
<b>Outcome 1</b> Independent and impartial justice system increases citizens' confidence in the State commitment to the Rule of Law	Indicator 1.1 Increased access to justice in Guinea-Bissau Indicator 1.2 Indicator 1.3	2016: 34.9% (Mo Ibrahim Index)	36%	N/A	N/A	N/A
<b>Output 1.1</b> Inputs and outputs of the criminal records database defined	Indicator 1.1.1 Study for the definition and design of an information system Indicator 1.1.2 Functioning Criminal Records	0	1	1	Already completed through the work of an information, technology and communication's consultant.	N/A
		0	1	1	The database has been finalized, but there was a delay in the rehabilitation of the site that will accommodate it. Also	N/A



	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Database				the training were foreseen to take place in August, but due to constraints in the mobilization of the staff, it only took place in October.	
Output 1.2 The Judicial services are fully functioning in Gabù	Indicator 1.2.1 Developed prototype	0	1	1	The architectural blue print for the House of Justice of Gabù already has been completed and approved by the Ministry of Justice and Human Rights.	N/A
	Indicator 1.2.2 House of Justice created and functioning	0	1	under construction (37% completed)	The work have been delayed during the rainy season it is expected that all the construction will be achieve in March 2019.	N/A
Output 1.3 Knowledge of the population on access to justice is reinforced	Indicator 1.3.1 Number of people with access to justice (disaggregated by gender, social status, geographic location)	0	100% of received cases	Out of the 71 received cases, more than 50 are already being approached	An Agreement between the Bar Association of Guinea Bissau, a Law Firm - JurisConsult -, and the GICJU/CAJ has been signed to improve the population's access to justice.	N/A
	Indicator 1.3.2 Participation of vulnerable population in	0	100 sensitizing actors (in 5 sectors: Boé,	26 sensitizing actions in 5 sectors of Gabù (419 men and 914 women	A Grant Agreement has been signed with 2 CSOs (AMAE and RNMT) in which: • 80 Radio Programs on the House of Justice concept and Human Rights;	N/A

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	campaigns (disaggregated by gender, sector and village)		Pirada, Pitche, Gabu and Sonaco) and 80 radio programs	from 26 tabankas) and 270 radio emissions (daily programs for a month in 3 local radios)	<ul style="list-style-type: none"> <li>100 sensitization sessions on Human Rights, namely Access to Justice in all 5 sectors of Gabu.</li> </ul>	
Output 1.4	Indicator 1.4.1					
	Indicator 1.4.2					
<b>Outcome 2</b>	Indicator 2.1					
	Indicator 2.2					
	Indicator 2.3					
Output 2.1	Indicator 2.1.1					
	Indicator 2.1.2					
Output 2.2	Indicator 2.2.1					
	Indicator 2.2.2					
	Indicator 2.3.1					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
Output 2.3	Indicator 2.3.2					
Output 2.4	Indicator 2.4.1					
	Indicator 2.4.2					
<b>Outcome 3</b>	Indicator 3.1					
	Indicator 3.2					
	Indicator 3.3					
Output 3.1	Indicator 3.1.1					
	Indicator 3.1.2					
Output 3.2	Indicator 3.2.1					
	Indicator 3.2.2					
Output 3.3	Indicator 3.3.1					
	Indicator 3.3.2					
Output 3.4	Indicator 3.4.1					

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Current indicator progress	Reasons for Variance/ Delay (if any)	Adjustment of target (if any)
	Indicator 3.4.2					
<b>Outcome 4</b>	Indicator 4.1					
	Indicator 4.2					
	Indicator 4.3					
<b>Output 4.1</b>	Indicator 4.1.1					
	Indicator 4.1.2					
<b>Output 4.2</b>	Indicator 4.2.1					
	Indicator 4.2.2					
<b>Output 4.3</b>	Indicator 4.3.1					
	Indicator 4.3.2					
<b>Output 4.4</b>	Indicator 4.4.1					
	Indicator 4.4.2					

## PART 2: INDICATIVE PROJECT FINANCIAL PROGRESS

### 2.1 Comments on the overall state of financial expenditures

Please rate whether project financial expenditures are on track, delayed, or off track, vis-à-vis project plans and by recipient organization: *on track*

How many project budget tranches have been received to date and when do you expect to request the next tranche if applicable: The project has received 1 tranche and it will receive no further tranches.

What is the overall level of expenditure/ commitment against the total budget and against the tranche(s) received so far: The project has already received all programmed funds. The current overall level of expenditure is 415,231.00 USD out of a total of 687,850.00 USD. However around 232,553.00 USD are already committed for several ongoing activities, namely the contract for the construction of the House of Justice in Gabù.

If expenditure is delayed or off track, please provide a brief explanation (500 characters limit):

Please state what \$ amount was planned (in the project document) to be allocated to activities focussed on gender equality or women's empowerment and how much has been actually allocated to date: Although gender is not the main project target, an amount of 50,000,00 USD - under Output 1.3 - has been allocated for activities focused on it.

Please fill out and attach the project document Excel budget Annex showing current project financial progress (**expenditures/ commitments to date**), using the original project budget table in Excel, even though the \$ amounts are indicative only.

## Annex D - PBF project budget

Note: If this is a budget revision, insert extra columns to show budget changes.

Table 1 - PBF project budget by Outcome, output and activity

Outcome/ Output number	Outcome/ output/ activity formulation:	Budget by recipient organization in USD -	Percent of budget for each output reserved for direct action on gender equality (if any):	Level of expenditure/ commitments in USD (to provide at time of project progress reporting):	Any remarks (e.g. on types of inputs provided or budget justification, for example if high T/A or travel costs)
<b>OUTCOME 1: Melhorar da Governação e da Coordenação no setor da Justiça</b>					
<b>Output 1.1:</b>	<b>Inputs and outputs of the database and monitoring system defined</b>	<b>44,492</b>	<b>0%</b>	<b>45,073</b>	
Activity 1.1.1:	Conduct a study for the definition and design of an information system, which would provide concrete proposals on their information needs	20,875		20,875	
Activity 1.1.2:	Creation of criminal records database.	18,000		42,374	
Activity 1.1.3:	Workshop to present the results of the study to the Thematic Group and other actors in the justice sector	5,617		5,617	
<b>Output 1.2:</b>	<b>The judicial services are fully functioning in Gabon</b>	<b>420,000</b>	<b>20%</b>	<b>473,363</b>	

Activity 1.2.1:	Construction of House of Justice in Gabu	410,000			509,596	
Activity 1.2.2:	Organization of local consultations with communities to share the new concept of House of Justice	10,000			2,798	
<b>Output 1.3:</b>	<b>Knowledge of the population on access to justice is reinforced.</b>	<b>100,000</b>	<b>50%</b>		<b>66,524</b>	
Activity 1.3.1:	Campaigns to raise awareness of disadvantaged populations on fundamental rights in Gabu	75,000			41,524	
Activity 1.3.2:	Support to access to justice by providing legal assistance to the disadvantaged populations	25,000			25,000	
<b>TOTAL \$ FOR OUTCOME 1:</b>						
Project personnel costs if not included in activities above		-				
Project operational costs if not included in activities above		42,850			39,031	
Project Communication and M&E		35,508			-	
<b>SUB-TOTAL PROJECT BUDGET:</b>		<b>642,850</b>			<b>623,991</b>	
Indirect support costs (7%):		45,000			23,793	
<b>TOTAL PROJECT BUDGET:</b>		<b>687,850</b>			<b>647,784</b>	

**Table 2 - PBF project budget by UN cost category**

**Note: If this is a budget revision, insert extra columns to show budget changes.**

CATEGORIES	Amount Recipient UNDP	Budget Revision	PROJECT TOTAL
	Tranche 1 (100%)		
1. Staff and other personnel	100,000	-100,000	0
2. Supplies, Commodities, Materials	50,000	0	50,000
3. Equipment, Vehicles, and Furniture (including Depreciation)	200,000	-140,000	60,000
4. Contractual services	100,000	280,000	380,000
5. Travel	50,000	-40,000	10,000
6. Transfers and Grants to Counterparts	100,000	0	100,000
7. General Operating and other Direct Costs	42,850	0	42,850
<b>Sub-Total Project Costs</b>	<b>642,850</b>	<b>0</b>	<b>642,850</b>
8. Indirect Support Costs (must be 7%)	45,000		45,000
<b>TOTAL</b>	<b>687,850</b>	<b>0</b>	<b>687,850</b>