



# STOP RAPE NOW

UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT

## MULTI-PARTNER TRUST FUND FOR UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT PROJECT PROPOSAL SUBMISSION FORM

<b>Part A. Meeting Information</b> (To be completed by the UN Action Secretariat)				
<b>RMC Meeting No:</b> N/A—circulated via email.		<b>Project<sup>1</sup> No:</b> UNA014		
<b>Date of Meeting:</b> 24 Oct 2012		<b>RMC members in attendance at meeting:</b> Kate Burns (OHCA), Mendy Marsh (UNICEF), Pablo Castillo-Diaz (UN Women), Natalie Man (DPKO), Veronica Birga (OHCHR)		
<b>Part B. Project Summary</b> (To be completed by the Participating UN Organization)				
<b>Date of Submission:</b> October 20, 2012		<b>Participating UN Organization(s):</b> UNFPA		
		<b>Participating UN Organization receiving funds:</b> UNFPA		
<b>Focal Point of the Participating UN Organization(s):</b> Name: Faris Hadrovic Address: UNFPA BiH Assistant Representative Telephone: +387 33 563 833 Email: fhadrovic@unfpa.ba		<b>Project Title:</b> Developing a BiH Strategy and Strengthening Response to Sexual Violence in the Balkans		
		<b>Project Location(s):</b> Balkans		
<b>UN Action pillar of activity:</b> <input type="checkbox"/> Advocacy <input type="checkbox"/> Knowledge building <input checked="" type="checkbox"/> Support to UN system at country level		<b>Projected Project Duration:</b> - <i>Initial project period:</i> 1 June 2010 – 31 Dec 2012 - <i>New project period:</i> 1 June 2010 – 30 June 2013		
<b>Proposed project, if approved, would result in:</b> <input type="checkbox"/> New Project <input type="checkbox"/> Continuation of previous funding <input checked="" type="checkbox"/> Other: (no-cost extension) UNFPA requests a no-cost extension to finalize the Municipal Action Plans and to implement some of the recommendations from the <i>Ensuring Justice</i> conference.		<b>Total Project Budget:</b> US \$ 245, 469		
		<b>Amount of MPTF funds requested:</b> None		
		<b>Total funds already received:</b> 245, 469 USD		
		<b>Percentage of indirect support costs from MPTF contribution:</b> 7%		
<b>Projected Annual Disbursements:</b>	2010 \$ 31, 725.50	2011 \$ 24,954.61	2012 estimate \$ 124, 788.89	2013 estimate \$ 64,000
<b>Projected Annual Commitments:</b>	2010	2011	2012	2013 \$ 64,000

<sup>1</sup> The term "project" is used for projects, programmes and joint programmes.



## **I Overview**

It is estimated that approximately 20,000 women in Bosnia and Herzegovina (BiH) experienced rape and other types of sexual violence during the 1992-1995 war in approximately 76 municipalities across the country. Most of the women affected still suffer from severe psychological consequences and many of them also from reproductive health problems, including sexually transmitted infections and sexuality related disorders.

Fifteen years after the end of the war their rights to reparation, social justice and adequate health care are still not fulfilled. Most of the specialized services for women (and men) survivors of sexual violence in the conflict are provided by few NGOs, while there is no system of referral of clients between health, social protection and legal services. Apart from the joint initiative by the BiH Ministry for Human Rights and Refugees and UNFPA, there are only sporadic ad hoc initiatives, which are neither harmonized nor coordinate between stakeholders. Multi-sectoral coordination is missing at all levels of governance.

The UNCT is working to harmonize various related programmes and initiatives under a single strategy. This programme, which will support the development of a BiH Programme, will also address critical issues related to the War Crimes Prosecution strategy, Transitional Justice Strategy and Implementation of Annex 7 of Dayton related to IDP returns. At the same time the government of BiH, supported by United Nations Population Fund (UNFPA) in BiH has worked on development of a BiH Programme to Improve the Status of Survivors of Conflict Related Sexual Violence. This Programme is based on a better appreciation of obstacles to survivors accessing justice and services at the municipal level. The Programme will followed up by signing of Protocols of Cooperation at four locations in the country with largest number of victims and with Action Plans for implementation of the Programme for the selected locations.

**Goal:** To develop a BiH strategy to enhance services for survivors of sexual violence in post-conflict Balkans.

### **Objectives:**

- Provide catalytic support at the country level to develop a BiH Strategy to address sexual violence in post-conflict Herzegovina.
- Review of the obstacles within BiH justice sector and services that are currently being provided (to better inform the BiH strategy) and support the development of Municipal Action Plans.
- Revive and support regional women's networking and global advocacy for implementation of SC1820/1888/1960

### **Intended beneficiaries**

- Survivors of sexual violence during the war time

### **Geographic location**

- Balkans – primarily BiH



## **II Compliance with UN Action's Strategic Framework**

This project contributes to the intensification of advocacy efforts but this phase will concentrate on achievement of Pillar A, Objective 1: Provide **strategic and catalytic support to at least 5 UN Country Teams and Peacekeeping Operations** to help develop, or advance the implementation of, joint Government-UN Comprehensive Strategies to Combat Sexual Violence (OP23 of SCR1888).

UNFPA's support to the BiH Ministry of Human Rights and Refugees in developing the BiH Programme to Improve the Status of Women Survivors of Sexual Violence during the War (hence forth BiH Programme) compliments the UNDP led process on developing a Transitional Justice Strategy, as well as the UN Women (UNIFEM) programming in support of the Women, Peace and Security agenda.

UNFPA will also collaborate on the ground with UNDP (Rule of Law) and UN Women and will work closely with the RC and UNCT, as well as with local women's groups. The development of a BiH Programme will benefit from an in-depth analysis of current programming. In the same way, obstacles identified in terms of access to services or current legal framework can be addressed through development of a BiH Strategy that can propose more enabling environments.

### **OBJECTIVE ONE: Provide catalytic support at the country level to develop a BiH Programme to address sexual violence in post-conflict Bosnia and Herzegovina**

UNFPA, in collaboration with the Ministry of Human Rights and Refugees, the office of the SRSG and UNCT as well as women's groups such as WIPLF, Medica Mondial, BiH Coalition of NGOs fighting for the right of women survivors of sexual violence in the war time and the other civil society organizations, will support catalytic interventions in Bosnia and other states in the region.

The BiH Ministry for Human Rights and Refugees will coordinate and manage the development of the Programme, with strategic, programmatic and advocacy support from UNFPA Country Office BiH. The Ministry of Human Rights and Refugees is also contributing to this project through:

- Strategic guidance staff (Assistant Minister leads the process)
- Premises and supplies

UNFPA will rely on the expertise assistance from the UNCT agencies in BiH. For example, UNWomen will be requested to support gender sensitive budgeting in the areas of project's intervention, to support the sustainability of the project. UNDP will support the process from the Transitional Justice aspects. UNHCR will be required to advise and assist where applicable in the process of continued reintegration of the women survivors of war rape in BiH into the normal life course, particularly in the areas of return of population in their pre-war residence areas.

**Current status:** Final draft finalized and ready for public discussion and subsequent submission to the Council of Ministers for adoption



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### **Activities**

- a. A consultant will be retained to work with the Ministry of Human Rights and Refugees to support development of a BiH Programme to Improve the Status of Women Survivors of Sexual Violence during the War. The consultant will conduct desk review of materials collected through the multi-sectoral working group (core working group) consisting of the key government institutions and selected CSOs representatives. The consultant will also participate at the working group meetings, facilitate the discussions, collect inputs and support the drafting and revision of the BiH Programme. The Assistant Minister of the BiH Human Rights and Refugees Ministry will be the principal coordinator, with the consultant providing technical advice and managing the drafting and revision process. As noted below, working group meetings will also be organised, where additional participants, including CSOs, donor organisations, and additional institutional representatives will have open discussion and provide concrete substantive inputs to the Programme developed by the core Working Group (**current status:** ongoing, on track).
- a. A review will be carried out by the consultant to identify current capacities in the country and existing gaps. While the majority of survivors are women and girls the project will also look into the obstacles regarding care for male survivors (**current status:** finalized).
- b. Technical support to the Ministry of Human Rights and Refugees will be provided by UNFPA (**current status:** ongoing, on track).

### **OBJECTIVE TWO: Review of the obstacles within BiH justice sector and services that are currently being provided (to better inform the BiH Programme) and support the development of Municipal Action Plans**

While the BiH Programme will be developed at the state level, Action Plans will be developed at the regional and local community levels through the work of multi-sectoral working groups in order to ensure adequate implementation of state level Strategy.

**Current status:** Delayed

### **Activities**

- a. Four Regional/Local Community Action Plans to improve the status of women survivors of war rape will be developed, adopted, and budgeted (**current status:** delayed – new proposed implementation period 1 January 2013 – 30 June 2013).
- b. In locations where UNFPA is supporting the establishment of Referral Mechanisms for survivors of violence, obstacles to access for survivors of sexual violence will be identified. Linkages to local government and women's NGOs will be strengthened (**current status:** delayed – new proposed implementation period 1 January 2013 – 30 June 2013).



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### **New proposed activities for the period 1 January 2013 – 30 June 2013)**

1. Provision of financial and technical support to the Ministry of Human Rights and Refugees of Bosnia and Herzegovina;
2. Signing of Protocols for Cooperation and development of Municipal Action Plans at four selected locations;
3. Conducting a public opinion survey on conflict related sexual violence with the purpose of setting the baseline for the advocacy strategy developed for 2012 -2014, and better informing the implementation of the Programme (specifically the section on raising public awareness of the needs and problems faced by the survivors);
4. Conducting a research on socioeconomic factors that impede re-socialization of survivors of conflict related sexual violence into the BiH society;
5. Supporting the establishment of contacts and networking amongst victim associations;
6. Supporting regional networking among CSOs providing support to survivors.

### **OBJECTIVE THREE: Revive and support regional women's networking and global advocacy for implementation of SC1820/1888/1960**

Women's NGOs and groups have long looked to the United Nations and international organizations to support their work and promote regional as well as global impact. The visit of the SRSG to Bosnia has rekindled bonds and opportunities for collaboration. Support will be provided to NGO collaborating partners to convene a follow-up conference for women's organizations in the region and global networks, to share lessons learned from Bosnia reviews, development of a BiH Strategy and other relevant topics.

A regional conference and/or workshops will be organized in the Balkans to bring together women's NGOs and groups and promote regional cooperation and advocacy for the rights of women, survivors of war rape strengthened between BiH, Croatia and Serbia. Because the experience and expertise of groups in the Balkans is critical to good programming globally, participants will be invited from other UN Action countries to attend in order to share experiences and lessons learned. The workshops will inform the development of the BiH Programme and regional Action Plans.

**Current status:** Finalized

#### **Activities:**

- a. Development of an advocacy plan for improvement of the status of women and men survivors of sexual and gender based violence (**current status:** finalized)
- b. Organization of regional conference/workshops that will include discussion of current, critical issues such as:
  - Issues related to displacement including obstacles to return and resettlement.



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- Issues of VAW including prosecution results and the nexus of sexual violence in conflict with current trends related to domestic violence.
- Livelihoods, social and economic rights including women's peace dividend and allocation/impact of IMF loan on development strategies.
- Reparations in the Balkans context.

(current status: finalized)

### III Success criteria and means of evaluating results

#### Capacity and Role of UNFPA

UNFPA Country Office Bosnia and Herzegovina has capacity for strategic, programmatic, financial and administrative management and support for the process. Currently UNFPA is managing approximately 500,000 USD of UNFPA core resources annually and 300,000 USD of funding provided by UNTF for Women and MDG Spanish Achievement Fund, as well as processing up to 100,000 of funding for regional UNFPA projects activities. UNFPA has developed very strong partnership with parliamentarians, Ministries, NGOs, media and non-traditional partners, and is utilising the strengths of these institutions and organisations and strengthening their capacities through the national execution model of project implementation. UNFPA also recently hired a Project Officer at the NOA level in order to enhance the office capacity to monitor the process and provide technical support.

#### Overall management structure of this project:

- Objectives one and two are managed by the designated person from the Ministry of Human Rights and Refugees (Assistant Minister) while monitored by the UNFPA Project officer;
- Objective three is implemented by UNFPA programme and PR team, coordinated by designated person at the office of MoIRR (project officer)
- Overall reporting: to MoHRR for Objectives 1 and 2; to Assistant Representative for Objective 3

#### Monitoring and Evaluation:

ACTIVITIES	Status of Activity within the current project period
Review of service care providers and relevant institutions completed by March 2012 and technical support provided by as needed.	FINALIZED
Development of an advocacy plan by the end of February 2012.	FINALIZED
At least two workshops and/or regional conference will be carried out to cover the four identified topics, by June 2012.	FINALIZED
BiH State Strategy to be completed by September 2012 and submitted to BiH Council of Ministers for adoption.	FINALIZED
At least 4 regional/ local action plans completed.	By June 2013
Public opinion survey conducted and published.	By February 2013.



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Research on socioeconomic factors	By March 2013.
Support to establishment of contacts and networking amongst victim associations;	By June 2013
Support to regional networking among CSOs providing support to survivors	By June 2013



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## MULTI-PARTNER TRUST FUND FOR UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT PROGRAMME<sup>2</sup> BUDGET FORM

PROGRAMME BUDGET*	
CATEGORY	AMOUNT
1. Supplies, commodities, equipment and transport	0,00.00
2. Personnel (staff, consultants and travel)	37,083.08
3. Contracts	15,500.00
4. Other direct costs	7,230.00
<b>Total Programme Costs</b>	<b>59,183.08</b>
Indirect Support Costs** 7%	4,186.92
<b>TOTAL</b>	<b>64,000</b>

\* Based on the UNDG Harmonized Financial Reporting to Donors for Joint Programmes approved in 2006. Definition of the categories can be found in the instruction which is available on [www.undg.org](http://www.undg.org).

\*\* Indirect support cost should be in line with the rate or range specified in the Fund TOR (or Programme Document) and MOU and SAA for the particular MPFF.

<sup>2</sup> The term "programme" is used for projects, programmes and joint programmes.



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<b>Part C. Initial Review of Proposal</b> <i>(To be completed by the UN Action Secretariat)</i>	
(a) Is the project explicitly linked to the UN Action Strategic Framework?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(b) Is the project effective, coherent, and cost-efficient?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(c) Does it avoid duplication and significant overlap with the activities of other UN system entities?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(d) Does it build on existing capacities, strengths and experience?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(e) Does it promote consultation, participation and partnerships and agree with the existing country coordination mechanism?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(f) Is the Project Proposal Submission Form fully completed?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(g) Is the Budget in compliance with the standard format?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(h) Is the indirect support cost within the approved rate?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>

**Part D: Decision of the Resource Management Committee**  
*(to be completed by the RMC Chairperson)*

- 5. Decision of the Resource Management Committee**
- Approved for a total budget of US\$ 245,469
  - Approved with modification/condition
  - Deferred/returned with comments for further consideration
  - Rejected

**Comments/Justification:**

**Chairperson of the Resource Management Committee**

Kate Burns, UN OCHA  
Name (Printed)

[Signature]  
Signature

21 NOV 2012  
Date

**Part E: Administrative Agent Review**  
*(To be completed by the UNDP MDTF Office)*

**6. Action taken by the Executive Coordinator, Multi-Donor Trust Fund Office, UNDP**

- Project consistent with provisions of the RMC Memorandum of Understanding and the



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Standard Administrative Arrangements with donors.

**Bisrat Aklilu**  
**Executive Coordinator**  
**Multi-Partner Trust Fund Office, UNDP**

A handwritten signature in blue ink, appearing to read 'Bisrat Aklilu', written over a dotted line.

.....  
**Signature**

15/11/2012

.....  
**Date**

