

**SECRETARY-GENERAL'S PEACEBUILDING FUND  
PROJECT DOCUMENT TEMPLATE**



**PBF PROJECT DOCUMENT**  
(Length: Max. 12 pages plus cover page and annexes)

<b>Country (ies): Colombia</b>	
<b>Project Title:</b> Territorial model for non-repetition guarantees and citizen empowerment of youth and women victims of sexual violence and forced disappearance during the armed conflict to obtain effective access to the Comprehensive System for Truth, Justice, Reparations and Non-Recurrence (SIVJRNR).	
<b>Project Number from MPTF-O Gateway (if existing):</b> <a href="#">PBF/IRF-266</a> . <b>Project ID:</b> 113215	
<b>PBF project modality:</b> <input checked="" type="checkbox"/> IRF <input type="checkbox"/> PRF	<b>If funding is disbursed into a national or regional trust fund:</b> <input type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund <b>Recipient Fund Name:</b>
<b>List all direct project recipient organizations (starting with Convening Agency), followed by type of organization (UN, CSO etc):</b> UN Women, UN Human Rights <b>List any Governmental and non-Governmental additional implementing partners:</b> <ul style="list-style-type: none"> <li>• Special Court for Peace (JEP);</li> <li>• Truth, Coexistence and Non-Recurrence Commission;</li> <li>• Missing Persons Search Unit;</li> <li>• Presidential Council on Equality for Women;</li> <li>• Ministry of Health and Social Protection;</li> <li>• Public Ministry (Office of the Prosecutor-General, Office of the Ombudsman and local Public Ministry Office);</li> <li>• Special Body mandated to implement the gender approach of the peace agreement (Instancia Especial para contribuir a garantizar el enfoque de género en la implementación del Acuerdo Final);</li> <li>• Local and regional government;</li> <li>• National and local women's organizations;</li> <li>• National and local youth organizations; and,</li> <li>• National and local victim's organizations</li> </ul>	
<b>Expected project commencement date</b> <sup>1</sup> : 29 November 2018 <b>Project duration in months</b> : <sup>2</sup> 24-months. New end date: 28 November 2020	

<sup>1</sup> Note: The actual commencement date will be the date of first funds transfer.

<sup>2</sup> Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

**Geographic zones for project implementation:** Municipality of Vista Hermosa (State of Meta).

**Does the project fall under one of the specific PBF priority windows below?**

- Gender promotion initiative
- Youth promotion initiative
- Transition from UN or regional peacekeeping or special political missions
- Cross-border or regional project

**Total PBF approved project budget\* (by recipient organization):**

**UN Women Colombia:** \$1,194,073

**OHCHR Colombia:** \$ 305,927

**Total: \$1,500,000**

*\*The overall approved budget and the release of the second and any subsequent installment are conditional and subject to PBSO's approval and subject to availability of funds in the PBF account. For payment of second and subsequent installments, the Coordinating agency needs to demonstrate expenditure/obligation of at least 75% of the previous installment and provision of any PBF reports due in the period elapsed.*

Any other existing funding for the project (amount and source):

Project total budget: \$1,500,000

**PBF 1<sup>st</sup> installment:**

UN Women: \$ 835,851

OHCHR: \$ 198,853

Total: \$1,034,704

**PBF 2<sup>nd</sup> installment\*:**

UN Women: \$358,222

OHCHR: \$107,074

Total: \$465,296

**Describe in two to three sentences, including a brief project description and brief explanation of how the project is time sensitive, catalytic and risk-tolerant/ innovative:**

The project strategy is based on the notion that generating a territorial model to guarantee non-repetition by creating "safe environments" to promote human rights - including the UN Committee on Economic, Social and Cultural Rights (ESCR) - victims will be able to access the Comprehensive System for Truth, Justice, Reparations and Non-Recurrence (SIVJNR).

The project will facilitate local implementation of transitional justice mechanisms with the active participation of grassroots women's organizations. The initiative will strengthen organizational networks, capacities for collective action and the participation of victims, focusing primarily on local development planning, which will be developed between 2019 and 2020.

Finally, the project will generate innovative practices to allowing this model to be replicated; it seeks to promote and guarantee the rights of victims of sexual violence and forced disappearance.

**Summarize the in-country project consultation and endorsement process prior to submission to PBSO, including through any PBF Steering Committee if applicable:**

UN Women's coordination mandate promotes gender equality and women's rights approaches as part of peace processes, transitional justice, planning and financing of post-conflict and institutional reforms for peace consolidation and sustainability. The Office of the High Commissioner for Human Rights (OHCHR) operates within the framework of standards and obligations included in international instruments for the protection of human rights related to promoting equality, fighting discrimination,

protecting human rights, and in particular, monitoring implementation of the Peace Agreement in terms of human rights, victims' rights and security guarantees.

In that regard, and in addition to the comparative advantages of both agencies, strong relationships exist with institutional and social actors at the national and territorial levels. The two agencies have had specific roles as participants in the international process supporting implementation of the Final Peace Agreement. This enables UN Women and OHCHR to work with the Colombian government, as well as civil society and the international community, to address the challenges to fast track implementation of the Final Peace Agreement and promote sustainable peace. For this reason, the current proposal addresses the main gaps identified in relation to those actors in order to make progress in and speed implementation of the victims' component of the Final Peace Agreement section of the SIVJRNR framework. The project design stage provided an opportunity to strengthen coordination between the mandates of both agencies and respond to the needs identified by the implementing partners. It combined their specialized knowledge with the design of a territorial model guaranteeing non-repetition and women's empowerment, focused on protective environments to facilitate access to transitional justice.

The project design is based on existing partnerships and will ensure significant participation by national and local partners. To that end, consultation meetings were held in August 2018 with agency territorial teams to identify key elements for territorial context. The consultations with national and local women's organizations, the entities that form the SIVJRNR (the Special Court for Peace, Truth Commission and the Missing Persons Search Unit) and the Ministry of Health were key to accomplishing the following:

- a) validating the proposal;
- b) identifying windows of opportunity for project implementation and prospective technical support;
- c) joint mapping of thematic and functional priority areas; and,
- d) defining the participation and coordination mechanisms to ensure that public entities are included effectively in the project governance structure.

The project will also ensure that women's and youth organizations actively participate in designing the capacity development component to strengthen political dialogue and advocacy processes. Through a call for applications, the project will finance proposals to strengthen the technical and operational capacities of adult and young women victims of sexual violence and forced disappearance that occurred within the context of the conflict so that they can participate in the SIVJRNR. In addition, the project will support women's participation in the planning and budgeting mechanisms for implementation of the Final Agreement.

**Project Gender Marker score: 3<sup>3</sup>**

\$1,500,000 – 100% of the budget requested from the PBF. The project seeks to achieve gender equality based on the following: a) the decision to select, as direct beneficiaries, women and youth from the priority municipality who were victims of sexual violence and forced disappearance as part of the armed conflict, supported by the mandate to “leave no one behind”; b) promoting women's and youth empowerment, strengthening local organizations, and influencing development capacities for local advocacy and policy oversight in order to face the challenges associated with a post-agreement scenario;

<sup>3</sup> **Score 3** for projects that have gender equality as a principal objective

**Score 2** for projects that have gender equality as a significant objective

**Score 1** for projects that contribute in some way to gender equality, but not significantly (less than 15% of budget)

and c) overcoming social, political and institutional barriers that prevent women and youth from obtaining access to the SIVJRNR.

**Project Risk Marker score: 1<sup>4</sup>**

The risks associated with the project have been assessed in terms of the following:

1. The severity of the risk associated with project implementation.
2. The likelihood that the risk event will occur during project implementation.

In this regard, the project considered the scenarios that have arisen over the last two years following the Peace Agreement and the implementation process. While the country did manage to improve security, temporarily, in formerly-affected territories, recent reports indicate that illegal armed actors are seeking to occupy the space previously filled by FARC-EP. Nonetheless, the post-agreement scenario has also created new social and geographical access in order to effectively assess and prevent potential risks to project implementation, such as the Early Warning System within the Office of the Ombudsman.

Moreover, the current Covid 19 pandemic has transformed the context under which the project was initially drafted. Colombia is on lockdown until May 11<sup>th</sup>, however, uncertainty remains regarding forthcoming health and safety conditions to conduct meetings and events, leading to a persisting possibility of a lockdown extension. In this sense, the project foresees to deploy alternative mechanisms to finalize projected activities initially planned to take place in/site in-site and re scheduling other activities for the second semester 2020.

**Select PBF Focus Area** which best summarizes the focus of the project (*select one ONLY*):

2.1 National Reconciliation<sup>5</sup>

The project is based on the scheme defined by the Peace Agreement implementation and its gender equality actions. One of the key implementation challenges is systematic discrimination against women in access to justice and participation in processes that achieve structural transformations, as highlighted by the Secretary-General's most recent monitoring reports on Resolution 1820 and Resolution 1325. This was also stated in the CEDAW Committee's recommendations on the armed conflict and gender justice and the recommendations from the UN Committee on ESCR. The project will also contribute to political dialogue by supporting women's advocacy and demands for equal access to ESCR and through political dialogue at the local, regional and national levels. The project is thus aligned with **PBF Focus Area 1: Responding to imminent threats to the peace process, support for the implementation of peace agreements and political dialogue:**

- Rule of Law

If applicable, **UNDAF outcome(s)** to which the project contributes:

<sup>4</sup> **Risk marker 0** = low risk to achieving outcomes

**Risk marker 1** = medium risk to achieving outcomes

**Risk marker 2** = high risk to achieving outcomes

<sup>5</sup> **PBF Focus Areas** are:

(1.1) SSR, (1.2) Rule of Law; (1.3) DDR; (1.4) Political Dialogue;

(2.1) National reconciliation; (2.2) Democratic Governance; (2.3) Conflict prevention/management;

(3.1) Employment; (3.2) Equitable access to social services

(4.1) Strengthening of essential national state capacity; (4.2) extension of state authority/local administration; (4.3) Governance of peacebuilding resources (including PBF Secretariats)

The project is aligned with the **2015-2019 United Nations Development Assistance Framework (UNDAF) and strongly linked to peace implementation processes**, with peacebuilding and sustainable development as strategic objectives. The peacebuilding objective has four expected outcomes: 1) violence reduction and peaceful conflict resolution; 2) strengthening civil society participation and local governance; 3) design, set-up and implementation of peace agreements; and 4) restoration of victims' rights.

UNDAF Area 2 is linked to sustainable development:

Gender equality: Colombia has made progress in overcoming gender gaps and granting women access to their rights under the principles of equality and non-discrimination. In this regard, the project sets out elements for peacebuilding and sustainable development, favoring gender equality in the country.

If applicable, **Sustainable Development Goal** to which the project contributes: Goal 5 (Gender equality); Goal 16 (Peace, Justice and Strong Institutions).

The project will accelerate the holistic achievement of SDG targets. It will particularly focus on SDG 5 (Gender Equality) and the following targets: a) overcome all forms of violence against women, youth and girls in public and private spheres; b) ensure full and effective participation of women, youth and girls and c) provide equal leadership opportunities.

The project contributes seamlessly to SDG 16 (Peace, Justice and Strong Institutions) in all components related to access to justice, increasing citizen participation and promoting violence prevention. These catalytic actions will prioritize dynamic and concrete advanced actions towards sustainable development in territories where conflict is likely.

<p><b>Type of submission:</b></p> <p><input type="checkbox"/> New project</p> <p><input checked="" type="checkbox"/> Project amendment</p>	<p><b>If a project amendment, select all changes that apply and provide a brief justification:</b></p> <p><b>Extension of duration:</b> <input checked="" type="checkbox"/> Additional duration in months: 6 months (28 November 2020)</p> <p><b>Change of project outcome/ scope:</b> <input type="checkbox"/></p> <p><b>Change of budget allocation between outcomes or budget categories of more than 15%:</b> <input type="checkbox"/></p> <p><b>Additional PBF budget:</b> <input type="checkbox"/> Additional amount by recipient organization:</p> <p><b>Brief justification for amendment:</b></p> <p>The current COVID 19 pandemic has severely affected social contexts all over the world; Colombia is not an exception. The activities initially scheduled for the first and second quarters 2020 have been paused due to a national lockdown ordered by the President. In this scenario, multiple events that initially involved nearly 50 people, have been now cancelled and local authorities committed to activate novel strategies to align their local development plans to the peace agenda have re oriented their priorities to respond to public health issues. In addition, the working plans</p>
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initially drafted with the mechanisms of the SIVJRNR have not been fully implemented.

As stated in the narrative reports and the February 5th meeting between UN Women and the Peacebuilding Fund, the project identified serious risks for women's security and the implementation of project-related activities due to the presence of FARC dissidents in Meta. Seeking to advance further results and make them sustainable, and considering the current pandemic scenario, we request a no-cost extension until December 2020.

In this sense, the project requires a no-cost extension to undertake postponed activities and timely achieve the expected results to guarantee the access of women and youth to the transitional justice mechanisms and their rights to truth, justice and reparation.

*Note: The project document presented in December 2018 was not signed by the Special Jurisdiction for Peace; however, this institution is member of the Project Steering Committee since its inception and has participated in the development of its activities.*

## PROJECT SIGNATURES:

<p><b>Recipient Organization(s)<sup>6</sup></b></p> <p><i>Name of Representative</i></p> <div style="background-color: black; width: 150px; height: 30px; margin: 5px 0;"></div> <p>Ana Güezmes Garcia  <i>Signature</i>          Name of Agency          United Nations Entity for Gender Equality and the          Empowerment of Women- UN- Women          Date &amp; Seal</p>  <p><i>Name of Representative</i>          Alberto Brunari  <i>Signature</i>           Name of Agency          Office of the High Commissioner Human Rights          Date &amp; Seal          17 de abril de 2020</p>	<p><b>Representative of National Authorities</b></p> <div style="background-color: black; width: 100px; height: 30px; margin: 5px 0;"></div> <p>MA</p> <p><i>Name of Government Counterpart</i>          Truth, Coexistence and Non-Recurrence          Commission          Mauricio Katz García  <i>Signature</i>          Title Secretario General          Date &amp; Seal 24 de abril de 2020</p>  <div style="background-color: black; width: 100px; height: 30px; margin: 5px 0;"></div> <p><i>Name of Government Counterpart</i>          Missing Persons Search Unit          Luz Marina Monzón Cifuentes  <i>Signature</i>          Title: Directora          Date &amp; Seal: 23 de abril de 2020</p>
<p><b>Head of UN Country Team</b></p> <p><i>Name of Representative</i> Jessica Faieta, RC a.i.  <i>Signature</i>           Title           Date &amp; Seal          30 April 2020</p>	<p><b>Peacebuilding Support Office (PBSO)</b></p> <p><i>Name of Representative</i>           Marc-André Franche  <i>Signature</i>          Assistant Secretary-General, Peacebuilding Support Office          Date &amp; Seal          8 de mayo 2020</p>

<sup>6</sup> Please include a separate signature block for each direct recipient organization under this project.