



PEACE BUILDING FUND –EMMERGENCY WINDOW I



<p><b>Participating UN Organisation:</b></p>	<p><b>United Nations Development Program (UNDP)</b></p>
<p><b>Project Contacts</b>  <b>Name:</b> Mr. Harun A. Bah  Secretary to the Commission  <b>Address:</b> C/O State House -Freetown  <b>Telephone:</b></p>	<p><b>UNDP Contact:</b>  <b>Mr. Bernard Mokam</b>  <b>Address:</b> Wilkinson Road- Freetown  <b>Telephone:</b>  <b>E-mail:</b>  b.mokam@undp.org</p>
<p><b>Programme/Project Title:</b> Supporting the Implementation of the Joint Communiqué-“Independent investigation into allegations of rape and sexual violence against women at the SLPP headquarters on 16<sup>th</sup> March 2009”   <b>Programme/Project Number:</b></p>	<p><b>Programme/Project Location:</b>  Freetown-Sierra Leone</p>
<p><b>Brief Project Description:</b>  The TRC report indicated injustices as key to the causes of the conflict in Sierra Leone. Engendered Injustice that was skewed to sexual and gender based violence was rife before and during the conflict which saw women been gang rapped. Sierra Leone since 2002 has been on the path to peace building. The country has instituted reforms and conducted two successful Presidential and Parliament local and national elections the last of which saw a successful change of Government to the Opposition All People’s Congress. The new Government amongst several challenges has a key task of promoting reconciliation and unity amongst others.   During its twenty months in office, supporters of the SLPP and the now ruling APC have had heightened tension that have resulted in clashes in the South and</p>	<p><b>Total Programme/Project Cost:</b>  <b>PBF:</b> USD 29,463  <b>Government Input: -</b>  <b>Other: -</b>  <b>Total:</b> USD\$ 29,463   <b>Programme/Project Duration:</b>  July 2009-August 2009.</p>

East. On March 16<sup>th</sup> 2007, these clashes manifested themselves in the City extending to the office of the opposition SLPP. During these clashes, it was alleged that six female supporters of the SLPP were sexually violated including rape. On 2<sup>nd</sup> April, as a result of a series of UN sponsored consultations, a joint communiqué was signed between the SLPP and the APC which condemned all forms of violence and political incitement, provocation and intimidation. Amongst the 16 issues of attention, the communiqué categorically condemned any form of violence against women especially sexual violence and without prejudice to any prior police investigation, recommended that H:E the President establishes an independent enquiry to investigate all allegations of rape and sexual violence.

H: E the president therefore in exercise of the powers conferred in him by paragraph (a) subsection (1) of section 147 of the 1991 constitution of Sierra Leone makes the notice aforementioned. The commission shall by this notice have terms of reference as mentioned below.

#### **Development Goal and Key Immediate Objectives:**

This project aims at reducing violence against women as a means of Political intimidation

his Excellency the President to set up a special commission that shall be charged with the key tasks of:

1. "Investigating the allegations of rape and sexual abuse against women which occurred at the headquarters of the Sierra Leone People's Party on 16<sup>th</sup> March 2009"
2. "To identify the persons involved in the substance of the allegations and to determine whether any breach of the law occurred"
3. "To recommend the action to be taken against persons who committed any breach of the law"

It is expected that the commission's work shall in the medium to long term contribute to the outcomes of:

1. Improving Access to Justice for Women
2. Reducing violence against women including as a means of political intimidation
3. Deepening Good Governance.

#### **Outputs and Key Activities**

1. Equipped An Office space for the Chairperson of the Commission and Commissioners
2. Hire Vehicles
3. Provide Stationary.
4. Meet travel costs (return ticket) for the Chairperson
5. Provide sitting allowances for the Chairperson and commissioners
6. Meet the cost printing the report of the commission

- 7. Internet Modems for
- 8. Top-ups

Steering Committee Support Office Review Date \_\_\_\_\_

PBF Co-Chairs Approval Date: \_\_\_\_\_





On behalf of:

Govt. Counterpart

Recipient Agency

Co-Chair (UN) PBF SC

Co-Chair (Govt.) PBF SC

Signature	Date	Name/Title
	4/06/09	Hussein A Bani Sec. to the Committee of Inquiry
	3/6/09	Bernard Pokau
	2/6/09	Michael Schulerberg
	3/6/09	DR. RICHARD KONRADI GOVERNMENT CO-CHAIR PBF



## **COMPONENT 1: Background**

The TRC report indicated injustices as key to the causes of the conflict in Sierra Leone. Engendered Injustice that was skewed to sexual and gender based violence was rife before and during the conflict which saw women been gang rapped. Sierra Leone since 2002 has been on the path to peace building. The country has instituted reforms and conducted two successful Presidential and Parliamentary local and national elections the last of which saw a successful change of Government to the Opposition All People's Congress. The new Government amongst several challenges has a key task of promoting reconciliation and unity amongst others.

During its twenty months in office, supporters of the SLPP and the now ruling APC have had heightened tension that have resulted in clashes in the South and East. On March 16<sup>th</sup> 2007, these clashes manifested themselves in the City extending to the office of the opposition SLPP. During these clashes, it was alleged that six female supporters of the SLPP were sexually violated including rape. On 2<sup>nd</sup> April, as a result of a series of UN sponsored consultations, a joint communiqué was signed between the SLPP and the APC which condemned all forms of violence and political incitement, provocation and intimidation. Amongst the 16 issues of attention, the communiqué categorically condemned any form of violence against women especially sexual violence and without prejudice to any prior police investigation, recommended that H:E the President establishes an independent enquiry to investigate all allegations of rape and sexual violence.

H: E the president therefore in exercise of the powers conferred in him by paragraph (a) subsection (1) of section 147 of the 1991 constitution of Sierra Leone makes the notice aforementioned. The commission shall by this notice have terms of reference as mentioned below.

## **COMPONENT 2: Narrative Section: Project justification**

As indicated by key peace building frameworks (Cooperation framework of the PBC, Peace Consolidation Strategy), there continues to be the need to promote trust, reconciliation, political tolerance and reduction in violence against women. The present political transition in the country clearly indicates that Sierra Leone has is on the path in ensuring improved political tolerance in her quest for democracy and good governance. This has made the international community to focus more attention on the country and pledged their commitment to peacebuilding and the peace consolidation processes. Against this background, there is relative peace, functioning of state institutions and visibility of government authorities across the country.

However, the recent spate of political disturbances across the country calls for concern both on part of Government, the international community and other guarantors of the peace in Sierra Leone. The recent of these –the clashes at the opposition SLPP's offices-has been seen by many as a key ingredient in future conflict is not addressed. The clashes were marred by destruction of property but was climaxed by an allegation of rape and serious sexual violence against women's within the premises of the SLPP building ; this incidence once again reminder Sierra Leonean of those war days and has further tainted Sierra Leone's image to the international community. Without prejudice to investigations conducted by the

Sierra Leonean Police, this independent commission a recommendation of the Joint Communiqué signed by the two parties makes for promoting good governance and protecting women from violence as an intimidation tool in politics.

Been key to the Peace Building process in Sierra Leone and in response to the communiqué's request for Assistance by the UN, the Office of the President in collaboration with the UNDP has submitted this request for financial assistance in the setting up and running of the commission to the PBF.

The PBF's emergency window make provision for responding to unforeseen circumstances that falls within it priority areas and that may constitute an immanent threat to the peace. The issue of those incidences still linger in the minds of Sierra Leonean especially in the opposition and the international community and any move to address them as indicated is a step in making good this country's image both to its populace and the international community.

### **COMPONENT 3: Logical Framework Analysis**

This project aims at reducing violence against women as a means of Political intimidation.

The Commission that has been established has the key tasks of:

1. "Investigating the allegations of rape and sexual abuse against women which occurred at the headquarters of the Sierra Leone People's Party on 16<sup>th</sup> March 2009"
2. "To identify the persons involved in the substance of the allegations and to determine whether any breach of the law occurred"
3. "To recommend the action to be taken against persons who committed any breach of the law"

To achieve these Objectives; the Commission shall be supported with the under-mentioned deliverables:

1. Refurbish three Office spaces for the Chairperson of the Commission and Commissioners
2. Hire two Vehicles
3. Meet travel costs (return ticket) for the Chairperson
4. Provide sitting allowances for the Chairperson and commissioners
5. Internet Modems for commissioners
6. Top-ups
7. Transport and Lunch allowances for witnesses

Achieving the objectives of the commission shall in the medium to long term contribute to

1. Improving Access to Justice for Women
2. Reducing violence against women including as a means of political intimidation
3. Deepening Good Governance.

It is expected that this support shall enable the commissioners to remain independent and impartial in the execution of their duties and in response to meeting the objectives so outlined in the mandate spelt out in the notice from the office of the President.

#### 4.0 Budget

Category	Details	Unit	Items/No. of Staff	Unit Cost	Total Cost
<b>1. Personnel</b>					
Chair of the Commission	Sitting Allowance	Working days	30	150	4,500
Commissioners (2)	Sitting Allowance	Working days	60	100	6,000
Secretary	Sitting Allowance	Working days	30	50	1,500
Secretary Pool	allowance	Working days	60	10	600
Cleaner	allowance	L/S			100
					<b>12,700</b>
<b>Sub Total</b>					
<b>2. Contracts (commercial, grants, professional services)</b>					
Office Refurbishment	Painting, AC repairs etc	Office	3	500	1500
Internet Modem (Zain)	Modems	No.	3	200	600
Hire of Vehicles (2)	Vehicle Hire	No.	60	100	6,000
					<b>8100</b>
<b>3. Training</b>					
<b>4. Transport</b>					
Transport for witnesses	Transport & Lunch	witnesses	30	15	450
<b>Sub Total</b>					<b>450</b>
<b>5. Supplies and commodities</b>					
Top-Ups	Cards	Units	10,000	0.01	1000
Running Cost Vehicles	Fuel & Oil	Gals	280	4.5	1350
Tape recorder	Micro-recorder	pcs	1	140	140
Entertainment	Water, soft, tea	L/S	1	350	350
<b>Sub Total</b>					<b>2,810</b>
<b>6. Equipment</b>					
<b>7. Travel (Flight)</b>					
Air ticket	Return	No.	2	2000	4,000
<b>8. Miscellaneous</b>					
<b>Total</b>					<b>28,060</b>
<b>Agency Management Support (5%)</b>					<b>1403</b>
<b>Grand Total</b>					<b>29,463</b>

### **COMPONENT 5: Management Arrangements**

The project is a quick impact short term project. The management shall be done by UNDP the recipient agency in close collaboration with the Commission.

A four man project steering committee that shall comprise two representatives from UNIPSIL, one from the Judiciary and one from UNDP shall meet on a bi-weekly basis for the duration of the implementation to thrash out any bottle necks and keep track of implementation. When required, the committee may meet more frequently.

The Project Steering Committee will also provide overall guidance for the monitoring of progress, and will be tasked with critical decisions linked to the provision of the aforementioned deliverables of the project.

### **COMPONENT 6: Monitoring and evaluation**

The project requires the delivery of mainly outputs that are either of a procurement or service provision kind. In this light, monitoring shall be done by UNDP and the Secretary of the Commission on behalf of the commission to ensure that deliverables are in the quality recommended by this proposal.

#### **Evaluation of the project shall be done at two levels:**

The activities of the Commission shall be evaluated on the basis of the report that shall be produced at the end of its assignment. It is expected that this report shall be produced at most six weeks after the commencement of activities of the commission.

### **COMPONENT 7: Analysis of risks and assumptions**

There is no serious negative impact realistically expected from this project that will hinder successful implementation. One risk however may be the issue of meeting the mandate of the Presidential deadline. Another may be maintaining the independence of the Commission. To this end, the project trusts the sincerity of the Presidency in ensuring that the commissioners carry out their tasks with little or no influence from the Government or any parties concerned.