# United Nations Development Group Iraq Trust Fund Project #: F8-10 (a+b)

Date and Quarter Updated: July to September 2010 (3<sup>rd</sup> Quarter)

**Sector: Protection** 

Participating UN Organisation: UNICEF (Lead Agency) and UNFPA Government of Iraq – Responsible Line Ministry: Ministry of Labour and Social Affairs (MoLSA) - Baghdad and Erbil

| Title                      | Strengthening Pr  | otection and Justic | e for Children ar | nd Young People in Ira  | ลด                       |
|----------------------------|---|---------------------|-------------------|-------------------------|--------------------------|
| Geographic Location        | Strengthening Protection and Justice for Children and Young People in Iraq Governorates: Baghdad, Basra, Nineveh, Erbil, Suleimaniyah and Dohuk (information on |                     |                   |                         |                          |
| Geographic Education       | specific towns and villages to be provided later)   |                     |                   |                         |                          |
| <b>D</b> • • • • • •       |   |                     |                   | 24 TIGO 1 000 000       |                          |
| Project Cost               | US\$ 3,000,000  | (UNICEF US\$ 2,0    | 000,000 - UNFI    | PA US\$ 1,000,000)      |                          |
| Duration                   | 24 months   |                     |                   |                         |                          |
| Approval Date              | 04 Jun 2009   |                     |                   | <b>Completion Date</b>  | 14 Aug 2011              |
| <b>Project Description</b> | This project is   | designed to provide | de technical sup  | port to the Governm     | nent of Iraq (GoI) to    |
|                            | strengthen the J  | uvenile Justice sys | stem and increa   | se children and your    | ng people's access to    |
|                            |   |                     |                   |                         | ich will help alleviate  |
|                            |   | 1 0                 |                   |                         | ote restorative justice, |
|                            |   |                     |                   |                         |                          |
|                            |   |                     |                   |                         | cional level the project |
|                            | will work with  | the High Judici     | al Council and    | Government minist       | ries involved in the     |
|                            | administration of   | f iuvenile iustice  | on: advocacy fo   | r legislative reform:   | reduction of pre-trial   |
|                            |   |                     |                   |                         | provement of systems     |
|                            |   |                     |                   |                         |                          |
|                            | for data collection, monitoring and tracking of children who are in contact with the law.   |                     |                   |                         |                          |
|                            | Secondly, at community level the project will focus on actions that prevent children from   |                     |                   |                         |                          |
|                            | coming into contact with the law; diversion projects; and will provide reintegration assistance   |                     |                   |                         |                          |
|                            | to children released from detention centres and reformatories. Lastly, the project will also  |                     |                   |                         |                          |
|                            | invest heavily in developing the capacities of key duty bearers in the juvenile justice system in   |                     |                   |                         |                          |
|                            | •   | developing the ca   | pacines of key u  | uty bearers in the juve | einie justice system in  |
|                            | Iraq.   |                     |                   |                         |                          |

## **Development Goal and Immediate Objectives**

The developmental goal is to strengthen the GoI's capacity to improve the Juvenile Justice system and increase children and young people's access to justice and protection.

Key immediate objectives are:

- Improved functioning of the juvenile justice system in Iraq
- Increased capacities of key duty bearers to provide legal, judicial and reintegration services to children and young people in contact with the law.
- Increased capacities of families and communities in six governorates to protect and prevent children from getting into contact with the law.

| <b>Outputs, Key</b> | activities and Procurement  |
|---------------------|---|
| Outputs             | 1.1. GoI has reliable information to address needs and gaps in the Juvenile Justice system.               |
|                     | 1.2. Capacities of families and communities in six governorates increased to protect and prevent children |
|                     | from getting into contact with the law.   |
|                     | 1.3. Improved capacities of 100 key duty bearers in managing and monitoring detention facilities and      |
|                     | reformatories.  |
|                     | 1.4. Increased capacities of families and communities to provide care, protection and diversion services  |
|                     | 1.5. Enhanced capacity of 400 duty bearers to provide better legal, judicial, rehabilitation and          |
|                     | reintegration services to children and young people.  |
|                     | 1.6. 300 Reformatory staff have an enhanced capacity to provide follow up services and reintegration      |
|                     | assistance to children and adolescents.   |

#### Activities

- 1.1.1. Assessment of the Juvenile Justice System in Iraq
- 1.1.2. Review of the Juvenile Care Law and another three laws related to children
- 1.2.1. Identification of factors that push children at risk into contact with the law
- 1.2.2. Awareness raising activities in communities, schools and religious institutions focusing on guidance to children, young people and their families
- 1.2.3. Educational support for out of school children and young people
- 1.2.4. Media campaigns and advocacy for awareness-raising of care providers and families on prevention, care, and protection for children.
- 1.3.1.Setting up systems for providing quality care services including arrangements for case management
- 1.3.2.Setting up of information management systems and training of MoLSA and detention centres' staff
- 1.3.3. Setting up of five multi-disciplinary teams and training
- 1.3.4.Legal assistance to children and young people in detention
- 1.3.5. Life skills training to children and young people in detention
- 1.3.6. Protection and basic services to children and young people in detention
- 1.3.7. Regular monitoring of detention centres
- 1.3.8. Setting up complaint systems in the detention centres and reformatories
- 1.4.1.Setting up of community-based aftercare services for protection and diversion services in selected project governorates
- 1.4.2. Training to community members and care providers on provision of diversion services in six governorates
- 1.5.1. Training of duty bearers (juvenile judges, legal prosecutors, JTI instructors, juvenile police, staff of detention and reformatory centres, social workers, and care providers) on international standards, juvenile justice, psychosocial support etc
- 1.5.2. Module development for integration of juvenile justice in judges training curriculum
- 1.5.3. Training of reformatory managers and staff on rehabilitation and reintegration services
- 1.5.4. Provision of psychosocial, medical, educational, and basic services in reformatories
- 1.5.5.Improvement of vocational training provision with capacity development and equipment support
- 1.6.1.Setting up follow-up services and reintegration assistance to children and young people released from reformatories
- 1.6.2.Post-release counselling to children and young people released from reformatories
- 1.6.3. Referral and advisory support to work and educational opportunities
- 1.6.4.Post-release family visits and monitoring by social workers

# Procurement (major items)

Psychosocial and recreational kits for use in the detentions centres and reformatories.

Based on the assessment of the existing centres, equipments and furniture will be bought to be used in the Multidimensional Day Care centres i.e. chairs, tables, computers, TVs, DVD players, LCDs etc.

#### UNICEF

| <b>Funds Committed</b> | US\$ 236,601.20 | % of approved  | 12% |
|------------------------|-----------------|----------------|-----|
| Funds Disbursed        | US\$ 183,055.39 | % of approved  | 9%  |
| Forecast final date    | 30 Sept 2011    | Delay (months) | N/A |

### **UNFPA**

| <b>Funds Committed</b> | US\$ 304,129.00 | % of approved  | 30% |
|------------------------|-----------------|----------------|-----|
| Funds Disbursed        | US\$ 111,589.00 | % of approved  | 11% |
| Forecast final date    | 30 Sept 2011    | Delay (months) | N/A |

|                        | Category                  | Number of     | % of planned (current |
|------------------------|---------------------------|---------------|-----------------------|
|                        |                           | Beneficiaries | status)               |
|                        | Men                       |               |                       |
| Direct Beneficiaries   | Women                     |               |                       |
| Direct Belleficiaries  | Children and young people | 4,000         |                       |
|                        | IDPs                      |               |                       |
| Indirect beneficiaries |                           | 2,300         |                       |

| Quantitative achievements against objectives and results  |  |              |     |  |  |
|---|--|--------------|-----|--|--|
| Improved functioning of<br>the juvenile justice<br>system in Iraq   | Assessment of the Juvenile Justice Information System in KRG conducted and report received on 20 September 2010. Two follow-up meetings will take place with the KRG in December and the implementation strategy will be developed.  | % of planned | 10% |  |  |
|   | • Proposals received to conduct an assessment of the Juvenile Justice System. An internal review is ongoing and it is expected that selected partner will commence work in October 2010.   |              |     |  |  |
|   | • UNICEF agreed to support MOLSA in the development of the KRG 10-year Rule of Law Strategy. In support of MOLSA, a post was advertised at the end of February 2010 and the matrix of candidates was shared with MOLSA in March 2010. The consultant commenced work in June and completed 60 day assignment on 20 August. A comprehensive report was produced and the consultant will continue to support the government for the strategy formulation. |              |     |  |  |
|   | • UNICEF held a third coordination meeting with bilateral and UN ROL Agencies on Justice for Children in August 2010. During this meeting, relevant information was presented and overlaps identified between the ITF project and existing projects for effective coordination.  |              |     |  |  |
| Increased capacities of key duty bearers to provide legal, judicial and reintegration services to children and young people in contact with the law   | • UNICEF has signed a Project Cooperation Agreement with International Medical Corps (UK) and project activities commenced in September 2010 for the Centre and South of Iraq. Negotiations with Heartland Alliance are still ongoing in relation to a PCA to cover activities in KRG.   | % of planned | 5%  |  |  |
|   | • UNFPA Conducted a consultative meeting that brought together MOLSA-Erbil high officials in charge of running the reformatories in the ministry, in addition to the heads of all the reformatories in Erbil, Suleimaneya and Duhuk. UNFPA conducted an assessment of the reformatories in the KRG.  |              |     |  |  |
|   | • UNFPA planned to conduct a consultative meeting with MOLSA-Baghdad high officials in charge of running the reformatories in the ministry and the head of all the reformatories in Baghdad and Mousel in August 2010.   |              |     |  |  |
|   | UNFPA also planned to conduct the assessment of the reformatories in Baghdad and Mousel between August and September.  |              |     |  |  |
| Increased capacities of families and communities in six governorates increased to protect and prevent children from getting into contact with the law | UNICEF has signed a Project Cooperation Agreement with<br>International Medical Corps (UK) and project activities<br>commenced in September 2010 for the Centre and South of Iraq.<br>Negotiations with Heartland Alliance are still ongoing in relation<br>to a PCA to cover activities in KRG.   | % of planned | 5%  |  |  |

## Qualitative achievements against objectives and results

This project is designed to strengthen the juvenile justice system in Iraq and to enhance the protection of children who come into contact with the law and of those at risk. The project will have a three pronged approach to help alleviate the plight of children currently caught up in the judicial system; to promote restorative justice; and to develop a strategic direction for juvenile justice in Iraq.

First, at the national level, the project will work with the High Judicial Council and with various government ministries involved in the administration of juvenile justice to promote: 1) advocacy for legislative reform; 2) reduction of pretrial detention; 3) introduction of diversion and alternative measures. This project will also address improving the systems for data collection, monitoring and tracking of children who are in contact with the law.

Secondly, at the community level, the project will focus on actions that prevent children from coming into contact with the law and will also assist those children who have been released from detention centres and reformatories to reintegrate in their families and communities. Community level actions will also include support, care and protection of those children diverted from the formal justice system.

Thirdly, the project will invest in capacity building for key duty bearers in the juvenile justice system including authorities and staff in detention centres and reformatories to improve care and protection services in these facilities; to prevent abuse and exploitation of children who are in contact with the law, and to enhance the capacity of community members, leaders, and peers to protect children and young people from coming into contact with the law.

The project is expected to improve the protection of children and young people in contact with the law and those at risk, and to increase their access to quality legal and judicial services. The project will also contribute to the improvement of the functioning of the juvenile justice system in Iraq.

The introduction and implementation of the diversion programmes and alternative measures is expected to reduce the number of children and young people in pre-trial detention while the provision of legal assistance will facilitate due process helping to reduce the time children and young people spend in pre-trial detention.

Establishment of standards of care and protection services, training of the detention centre and corrections staff in the reformatories, strengthening of mechanisms for monitoring the detention centres and reformatories and the provision of rehabilitative and reintegration services will help to improve care and conditions in these facilities. The implementation of the community-based preventive actions will enhance the capacities and abilities of parents/families to better protect their children and will assist in the prevention of juvenile offences and crimes. The empowerment programmes for children and young people will help them to protect themselves from getting into contact with the law while provision of social and economic support to vulnerable families will improve their capacity and ability to care, protect and provide for their children.

## Main implementation constrains & challenges (2-3 sentences)

Although the security situation in Iraq is improving, it remains unpredictable limiting the movement of national and international staff to the project sites.

The promotion of restorative justice and the introduction of alternative measures and diversion from formal justice will be a challenge as Iraq is used to punitive justice and therefore it will be difficult to ensure the acceptance of these relatively new concepts in Iraq. The limited understanding of modern concepts of juvenile justice and the territorial attitude of the key line ministries may constitute bottlenecks for the project and will need extensive coordination among these actors.

Sustainability of the project is a concern. To address this, the project will ensure active involvement of the lead ministry in every aspect of the project – from planning to implementation to monitoring and evaluation. The concerned ministries will also be assisted in budgeting for the juvenile justice system.