



Uruguay One UN Coherence Fund

Annual Project Narrative Progress Report

Reporting Period: 1 January – 31 December 2010

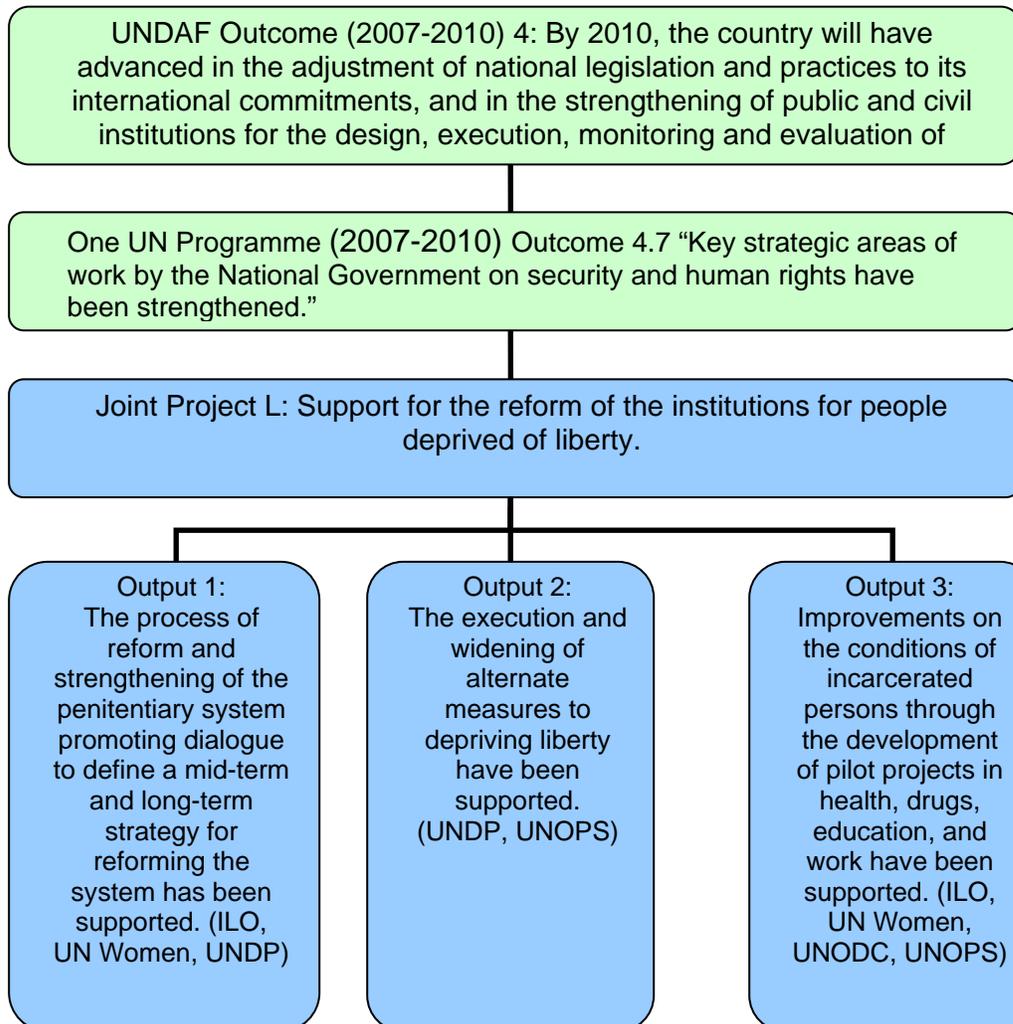
<p>Submitted by: Susan McDade, United Nations Resident Coordinator in Uruguay</p> <p>Contact information: susan.mcdade@undp.org</p>	<p>Country and Thematic Area</p> <p>Uruguay, Human Rights, Penitentiary System Reform</p>												
<p>Programme No: L MDTF Office Atlas No: 66253 Programme Title: Support for the reform of the institutions for people deprived of liberty.</p>	<p>Participating Organization(s): Resident Agency: UNDP Non-Resident Agencies: ILO, UN Women, UNODC, and UNOPS</p>												
<p>Implementing Partners: Office of Planning and Budget (OPP) Ministry of the Interior, National Drug Board</p>	<p>Programme Budget (from the Fund):</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <tr><td style="width: 70%;">ILO</td><td style="text-align: right;">66,841</td></tr> <tr><td>UN Women</td><td style="text-align: right;">87,187</td></tr> <tr><td>UNDP</td><td style="text-align: right;">157,218</td></tr> <tr><td>UNODC</td><td style="text-align: right;">65,563</td></tr> <tr><td>UNOPS</td><td style="text-align: right;">119,186</td></tr> <tr><td>Total:</td><td style="text-align: right;">US\$ 495,995</td></tr> </table>	ILO	66,841	UN Women	87,187	UNDP	157,218	UNODC	65,563	UNOPS	119,186	Total:	US\$ 495,995
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Total:	US\$ 495,995												
<p>Programme Duration (in months): 16 <u>Start date</u>¹: 12-Jul-2010 <u>End date</u>: 1-Ago-2011</p> <p>Original end date: 1-Ago-2011</p>													

¹ The start date is the date of the first transfer of funds from the MDTF Office as Administrative Agent.

I. PURPOSE

<p>Programme Description:</p>	<p>This project was developed as one of the objectives of the One UN Programme 2007-2010 “Building Capacities for Development” in Uruguay. It responds to the needs highlighted by the Special Rapporteur of the Commission on Human Rights on torture and other cruel, inhuman or degrading treatment or punishment, Mr. Manfred Nowak, in 2009. The joint programme also supports the implementation of the UN’s normative value system.</p> <p>It supports the design of a mid to long term policy for the reform of the penal justice system and the institutions that serve people deprived of liberty through a dialogue and exchange of information. In addition, the programme supports the rollout of a conditional release programme and alternatives to incarceration developed by the Government. Finally, it supports pilot initiatives on health, prevention on the use of addictive substances and the creation of productive enterprises.</p>
<p>Development Goal:</p>	<p>UNDAF (2007-2010) 4. By 2010, the country will have advanced in the adjustment of national legislation and practices to its international commitments, and in the strengthening of public and civil institutions for the design, execution, monitoring and evaluation of public policies.</p>
<p>Outcome:</p>	<p>One UN Programme (2007-2010) Outcome 4.7 “Key strategic areas of work by the National Government on security and human rights have been strengthened.”</p>
<p>Outputs and Key Activities:</p>	<ol style="list-style-type: none"> 1. The process of reform and strengthening of the penitentiary system promoting dialogue to define a mid-term and long-term strategy for reforming the system has been supported. 2. The execution and widening of alternate measures to depriving liberty have been supported. 3. Improvements on the conditions of incarcerated persons through the development of pilot projects in health, drugs, education, and work have been supported.

Outputs for the joint project L and their relation to the One UN Programme and the UNDAF



II. RESOURCES

Participating UN Organization(s)	Approved Joint Programme Budget	Approved Transfers to PUNOs (2010)	Approved Transfers to PUNOs (2011)
ILO	66,841	23,506	TBD
UN Women	87,187	82,560	TBD
UNDP	157,218	83,612	TBD
UNODC	65,563	-0	TBD
UNOPS	119,186	43,505	TBD
Total:	US\$ 495,995	US\$ 233,183	TBD

III. IMPLEMENTATION AND MONITORING ARRANGEMENTS

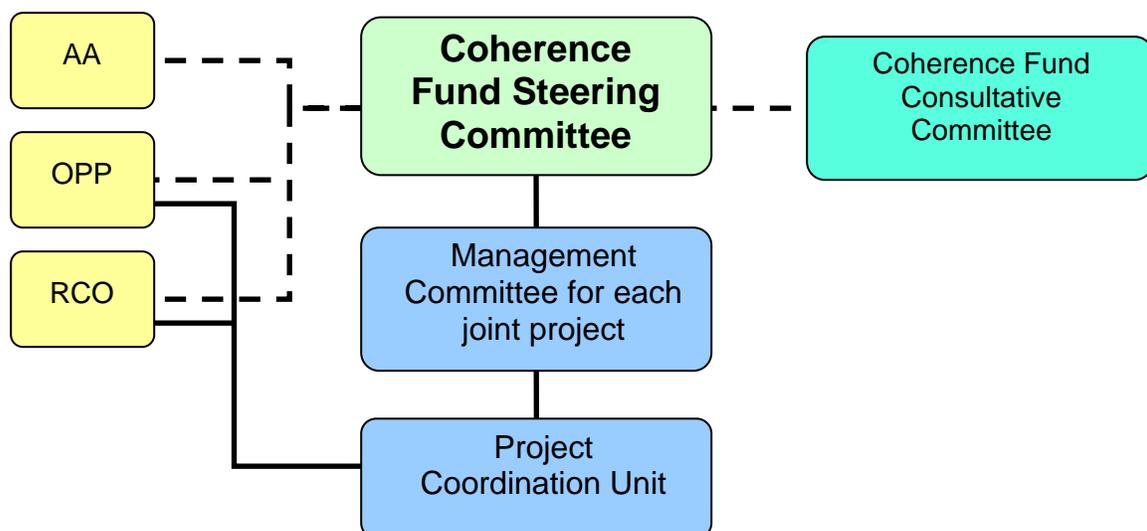
To support the One UN Programme (2007-2010), the Government and the UNS in Uruguay agreed to establish the Uruguay One UN Coherence Fund; a common, un-earmarked, development fund, under the leadership of the Resident Coordinator. The Uruguay One UN Coherence Fund supports the coordinated resource mobilization, allocation and disbursement of donor-contributed resources for the unfunded elements of the One UN Programme.

The Uruguay One UN Coherence Fund has several governance mechanisms to ensure proper management of funds, supervision of project execution, and monitoring of results. The mechanisms are: The Coherence Fund Steering Committee, The Coherence Fund Consultative Committee, The Management Committees, and the Administrative Agent (AA).

The members of the Management Committee are: Office of Planning and Budget (OPP), Ministry of Interior, and the National Drug Secretariat (SND), the executing UN Agencies (ILO, UN Women, UNDP, UNODC) and the associated UN Agencies (PAHO/WHO, UNAIDS, UNHCHR, UNICEF).

As of December 2010, the coordinator for the project resigned, and the OPP has taken the coordination efforts of this joint project given the short term remaining on the duration of the project.

Governance mechanisms for the Uruguay One UN Coherence Fund.



IV. RESULTS

The project is being implemented according to plan. The adjustments implemented during this period were mainly the result of clarifying the indicated tasks, completing planning arrangements, and initiate implementation. Interagency and cross-ministerial communication has been fluid, regular, and stable. Through monthly Management Committee meetings, there has been a broad agenda of issues that have been addressed successfully in terms of strategy and management including the broad issues addressed by the project; the committee has been established as the space for coordination and dialogue including stakeholders from outside the project's sphere such as European Union, the Spanish Agency for International Cooperation and Development, UNAIDS, Public Health Services Administration (ASSE) and The Uruguayan Institute for Youth and Childhood (INAU).

Other coordination spaces have also been implemented that address specific issues related to the project. A sub-committee on health (outcome 3) was established, as well as coordination efforts with Peace and Justice Service (SERPAJ) by the European Union, the Ibero-American Conference of Justice Ministers (COMJIB), and the *Entre Todos* Foundation.

Key achievements

- All components have been planned and the activities are beginning to be implemented.
- Over 80% execution was achieved on the first disbursement, and executing UN Agencies will receive the second tranche.
- There has been a high degree of cooperation and coordination among all different stakeholders and participants: UN Agencies, national counterparts, strategic partners in cooperation, local actors, etc.

Output 1: The process of reform and strengthening of the penitentiary system promoting dialogue to define a mid-term and long-term strategy for reforming the system has been supported. (ILO, UN Women, UNDP)

- The work plan for the Penal Code and Penal Procedures Code was approved (UNDP-MI).
- Study and recommendations on the legal and regulations status of employment within the penal system (ILO-MI). An agreement was reached on the content and priorities that it will address. Work will begin in February 2011.
- Assessment on the actual situation of women deprived of liberty within the penal system (UN Women-MI). A qualitative study will be developed on women deprived of liberty especially in the country's interior. It will be the base for the design of strategies to address concerns. The Terms of Reference for the assessment will be developed in January and February of 2011.
- Dialogues (UNDP-MI) A presentation of the new penitentiary management model was presented on December 22, at the Rehabilitation Center – Department of Lavalleja. At the presentation, it was announced that the model would also be implemented in the Departments of Cerro Largo and Rocha.
- Dialogues (UNDP-INAU). A working group from the INAU will be supported to design the new institution to work with youth in conflict with the law. Terms of references were developed for the assistance. It is worth mentioning that UNICEF is co-funding this technical assistance with their own resources but not channeling them through the joint project.

Output 2: The execution and widening of alternate measures to depriving liberty have been supported. (UNDP, UNOPS)

- Strengthening of the Office of Conditional Freedom (Parole) (UNDP-MI). Support has been provided on social and psychological assistance for the population under house arrest since Nov 22. The equipment to be purchased for the office identified.

- Strengthening of the Alternative Measures to Deprivation of Liberty Program by the National Council of Incarcerated and Freed (PNEL) (UNDP-MI). Support has been provided on social and psychological matters, providing assistance to targeted population to access community work. The equipment to be purchased for the PNEL identified.

Output 3: Improvements on the conditions of incarcerated persons through the development of pilot projects in health, drugs, education, and work have been supported. (ILO, UN Women, UNODC, and UNOPS)

- Pilot on health and drug abuse in the Cabildo Unit, Molino, and National Center for Rehabilitation, (CNR) (UN Women-SND) began operating. The Pilot program in *Punta Rieles* (UNODC-SND), the Terms of Reference were drafted, and the activities will begin during the programme's second semester.
- Strengthening of institutional capacity to identify and develop skills to improve employability of intended population (ILO/CINTERFOR-MI). The working methodology was identified.
- During this period, the national counterparts counting with the assistance of the Project's Coordination Unit identified the equipment to be purchased and process initiated by UNOPS. The equipment and material is very broad and UNOPS has also had trouble initiating the project in ATLAS. Delays are foreseen with this component that will need swift resolution during the second disbursement.
- A Monitoring Committee was developed for health by: UNODC, UN Women, UNAIDS, JND, MI and ASSE.

V. FUTURE WORK PLAN

For 2011, the following key activities will be conducted.

- Report and recommendations on the reform of the penal code and the penal procedures code vetted with stakeholders in the three branches of government and civil society. (May)
- Report and recommendations on the conditions on the penitentiary institutions and egress from them vetted with stakeholders of the penitentiary system, academia and civil society. (May)
- Report and recommendations for the work with women deprived of liberty in the country's interior vetted with stakeholders of the penitentiary system, academia and civil society. (July)
- Design of the Institute of Youth Penal Responsibility (including an economic feasibility study) vetted with stakeholders of the three branches of government, academia and civil society. August. UNICEF will also participate in the development of this study and will finance the economic feasibility study in parallel.
- Local support groups on the penitentiary reform in the Departments of Rocha and Cerro Largo conformed and operating. (July)
- Report and recommendations on education in prisons vetted with institutional stakeholders and debates generated among civil society. (July)
- Report on the systematization of technical support on the Alternative Measures to Deprivation of Liberty Programmes (OSLA and PNEL). (May)
- Report on SND's work on preventing drug abuse at *Cabildo*, CNR and Molino penal centers. (May)
- Intervention Guide on treating and preventing drug abuse. (July)
- Implementation of the Minnesota method of preventing drug consumption in the *Punta Rieles* prison. (August)
- Implementation of productive enterprises in CNR, Molino and *Punta Rieles* (one each). (July)
- Training of Trainers in education and decent work. (June)
- Good working practices at the regional and national level. (April)

- Informational activities with entrepreneurial networks integrated into the Global Pact to support the integration of people deprived of liberty or freed from the penal system. (July)

Challenges

- The call for proposals for the development of activities in the *Punta Rieles* health pilot program was delayed. This has resulted in the subsequent delay of the activities to be implemented. A potential extension of this component may be needed.
- The purchase of equipment has also suffered from lack of definition. UNOPS, the UN Agency has indicated that for technical reasons, it could not execute the procurement of equipment and that it would return the disbursed funds. An alternate UN Agency with the capacity to perform the procurement will be sought in 2011.
- Despite the good will and efforts demonstrated in-country by the UN Agencies, it is necessary to note the difficulties encountered by Agency HQ units in the return of remaining funds to the Coherence Fund as agreed in the Terms of Reference.

VI. MONITORING

Expected results	Indicators	Status/measure
Output 1: The process of reform and strengthening of the penitentiary system promoting dialogue to define a mid-term and long-term strategy for reforming the system has been supported.	1. Report and recommendations on the state of the new Penal Code and Penal Procedures.	Begun
	2. Inclusion of Ministry of Interior recommendations into parliamentary discussions.	To be defined
	3. Report on the legal and regulatory status of labour within prisons and the insertion into the work force by people freed from the penal system.	Begun
	4. Implementation of specific regulations at the National Institute for Rehabilitation (INR).	To be defined
	5. Debate within INR on the design of a program for insertion into the work force, education, culture and hobbies for women deprived of liberty in the interior of the country.	To be defined
	6. Debate on the new institutional model.	Begun
	7. Sensitivity activities, discussions, and promotion of labor activities conducted in three Departments.	Begun
	8. Discussion on the work plan for PNEL within the context of the INR conducted with the MI and civil society.	In progress
	9. Design of an institutional proposal for tending to delinquent adolescents.	To be defined

Expected results	Indicators	Status/measure
	10. Number of meetings (dialogues) conducted / number of planned meetings (15).	Begun
	11. Feasibility study.	To be defined
Output 2: The execution and widening of alternate measures to depriving liberty have been supported.	1. Quality of intervention or casework (improved).	Begun
	2. Efficient coordination between OSLA - PNEL	Begun
	3. Capacity to provide services (wider)	To be defined
	4. Monitoring mechanisms or tools (implemented)	To be defined
	5. Technical posts created within the INR	To be defined
Output 3: Improvements on the conditions of incarcerated persons through the development of pilot projects in health, drugs, education, and work have been supported. Improve holistic services on health and use of drugs within women in CNR, Cabildo and Molino	1. Women deprived of liberty that have a structurally dynamic situational diagnosis.	In progress
	2. Women deprived of liberty that have an interdisciplinary therapy plan in place with the technical team	Begun
	3. Women deprived of liberty that have individual and/or group psychological treatment.	In progress
	4. Interdisciplinary action strategy that favors health education with emphasis on illnesses prevalent among women deprived of liberty.	Begun
	5. Intervention strategies to identify and training in psychosocial skills that improve exit conditions for women deprived of liberty.	Begun
	6. Coordination inter-prisons and external to generate a network.	Begun
Improve holistic assistance in health and abuse of drugs within the prison <i>Punta Rieles</i> .	1. 70% of target group (over 200 inmates) informed on the reduction of harm related to drug abuse. HIV and other STDs.	To be defined
	2. 22% of informed inmates continue treatment (50)	To be defined
	3. Monthly coordination meetings between MI, ASSE and implementing partners.	To be defined

Expected results	Indicators	Status/measure
Institutional capabilities strengthened to identify and develop skills to improve employability conditions in the target population.	1. Trainers that have received training to continue the entrepreneurial process within prisons.	To be defined
	2. Productive enterprises within the three pilot centers (at least one per center) existing and supported.	Begun
	3. Percentage increase on the number of people allowed to work from the prison centers.	To be defined
	4. Number of companies sensitized to the inclusion of private entrepreneurship in the prison system and in the social and labor inclusion of freed individuals.	To be defined

VII. ABBREVIATIONS AND ACRONYMS

AA	Administrative Agent
ASSE	Public Health Services Administration
CFCC	Coherence Fund Consultative Committee
CFSC	Coherence Fund Steering Committee
COMJIB	Ibero-American Conference of Justice Ministers
CPP	Penal Procedures Code
CNR	National Center for Rehabilitation
DaO	Delivering as One
INAU	The Uruguayan Institute for Youth and Childhood
INR	National Institute for Rehabilitation
JND	National Drug Board
MDTF	Multi-Donor Trust Fund
MI	Ministry of the Interior
OPP	Office of Planning and Budget
OSLA	Office of Probation Monitoring
PAHO-WHO	Pan American Health Organization-World Health Organization
PNEL	National Council of the Incarcerated and Freed
PUNO	Participating United Nations Organization
RCO	Resident Coordinator's Office
SERPAJ	Peace and Justice Service
SND	National Drug Secretariat
STD	Sexually Transmitted Disease
UN Women	United Nations Entity for Gender Equality and the Empowerment of Women
UNAIDS	Joint United Nations Programme on HIV/AIDS
UNDP	United Nations Development Programme
UNODC	United Nations Office on Drugs and Crime
UNOPS	United Nations Office for Project Services
UNRC	United Nations Resident Coordinator
UNS	United Nations System