



**ANNUAL PROGRAMME¹ NARRATIVE PROGRESS REPORT
REPORTING PERIOD: 1 JANUARY – 31 DECEMBER 2010**

Programme Title & Number
Programme Title: High Commission for Human Rights in Iraq: Capacity Building and Technical Support Programme Number: C9-34 MDTF Office Atlas Number: Award 00060476, Project 00076154

Country, Locality(s), Thematic Area(s)
Iraq, Baghdad ITF Sector: Governance Nationwide promotion and protection of human rights

Participating Organization(s)
UNDP

Implementing Partners
UNAMI – Human Rights Office / OHCHR Council of Representatives (CoR) High Commission for Human Rights in Iraq: once established.

Programme/Project Cost (US\$)
MDTF Fund Contribution: \$500,000
Agency Contribution (UNDP) \$500,00
Government Contribution 0
Other Contribution (Belgium) \$402,751
TOTAL: \$1,402,751

Programme Duration (months)
Overall Duration 18 months
Start Date ² 25 August 2010
End Date 24 February 2012
Operational Closure Date ³ 24 February 2012
Expected Financial Closure Date 24 February 2013

Programme Assessments/Mid-Term Evaluation
Assessment Completed - if applicable <i>please attach</i> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Date: _____ Mid-Evaluation Report – if applicable <i>please attach</i> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Date: _____

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¹ The term “programme” is used for programmes, joint programmes and projects.
² The start date is the date of the first transfer of the funds from the MDTF Office as Administrative Agent. Transfer date is available on the [MDTF Office GATEWAY](http://mdtf.undp.org) (<http://mdtf.undp.org>).
³ All activities for which a Participating Organization is responsible under an approved MDTF programme have been completed. Agencies to advise the MDTF Office.

I. Purpose

There is timely and demonstrated need for an effective High Commission for Human Rights (HCHR) in Iraq, in line with the mandate, power, resources and capacities stemming from the enabling law, which is able to play a crucial protection role at the national level, and represents an effective Paris Principles compliant institution at the regional and international levels. This project intervention seeks to ensure that the HCHR is in place and that it properly fulfils its roles. The intervention aims to ensure that the HCHR is being established and develops initial capacities to be an effective actor in the promotion and protection of human rights, to be a port of call for improvement of the human rights system in Iraq, including the provision of remedies to and prevention of human rights violations and abuses, and to deliver increasingly effective human rights services and programming. This will be done in a progressive manner, as funding is mobilized and in synchrony with the establishment of the policy and legal framework that will guide the HCHR. Initial activities will encompass the establishment of the Commission, through support to the selection of its members and the provision of essential tools to bridge the gap until the next fiscal period, in which Iraqi government resources will be available. The project will support initial capacity development of the Commissioners and key staff, as well as assist the Commission to lay the foundation for a medium and long term strategic plan.

The project outcome is enhanced rule of law and respect and protection for human rights in line with international standards.

The project outputs and activities are:

Output 1.1: Council Of Representatives (CoR) Committee on Human Rights (HR) and Experts Panel have a transparent process of nomination and selection of Commissioners and for the staff of the temporary Secretariat.

- Procurement of basic office equipment and supplies, to be transferred to the Secretariat once established.
- Placement of advertisements for nominations of the Commissioners.
- Provision of technical assistance and advisory services.
- Support for outreach and public information on the process of nomination and selection of Commissioners.

Output 1.2: HCHR temporary secretariat is able to support the work of the HCHR.

- Procurement of additional basic office equipment.
- Limited support for HCHR Secretariat operations until it receives its GoI budget allocation.
- Support for the establishment of the HCHR's outreach and public information office.
- Training for Commissioners and Secretariat staff.
- Technical Assistance and advisory support for the HCHR (travel of experts from Geneva; contract of specialized technical assistance).

Output 1.3: HCHR has an enhanced capacity to perform its mandate.

- Training of commissioners and key stakeholders on HR protection, prevention, women's rights, and outreach.
- Exposure of commissioners to relevant experience of HR Commissions in select countries.
- Development by HCHR of basis for a medium and long term Strategic Plan.

The Programme, approved in June 2010, relates to the Strategic (UN) Planning Framework guiding the operations of the Fund as follows. During 2010 the UN Country Team made a transition in the documents in which it used. Three key new documents were developed which have a direct affect on this project and UNDP-Iraq. These documents are described below.

- The United Nations Development Assistance Framework for Iraq 2011 – 2012 (UNDAF)

The UNDAF was prepared by the United Nations Country Team in Iraq in consultation with the Government of Iraq and other partners, with the aim of improving the lives of the people of Iraq, and particularly the most vulnerable, in alignment with the national priorities and Millennium Development Goals. The United Nations Development Assistance Framework (UNDAF) 2011-2014 is the first for Iraq, marking a significant milestone in the nation's recovery and transition towards longer term development. Based upon and prepared in parallel with the Iraq Five Year National Development Plan (NDP) 2010-2014, the UNDAF provides a coherent and coordinated strategy for the delivery of UN assistance that embodies the Paris Principles, and supports the newly elected Iraqi administration in meeting its various obligations. The focus of the UNDAF implementation is to foster national capacity and leadership of the development process, within governmental, non-governmental and social institutions, in order to transition the country from the impact of violence and repression characterizing recent decades. Five UNDAF priorities have been identified, providing the scope and strategic direction of the UN system's support to Iraq in the next four years, namely:

1. Improved governance, including the protection of human rights.
2. Inclusive, more equitable and sustainable economic growth.
3. Environmental management and compliance with ratified international environmental treaties and obligations.
4. Increased access to quality essential services.
5. Investment in human capital and empowerment of women, youth and children.

- Country Programme Document (CPD)

The first Country Programme was endorsed by GoI and approved by the Executive Board of UNDP on 3 September 2010. The Country Programme is aligned with the National Development Plan and is nested within the UNDAF. UNDP has identified four priority areas of synergy with National Development Plan and UNDAF, namely: a) fostering inclusive participation, b) strengthening accountable and responsive governing institutions; c) promoting inclusive growth, gender equality, climate change mitigation and adaptation and MDG achievement; and d) restoring the foundations for development. The Country Programme takes into account that UNDP operates under the overall mandate of the United Nations Assistance Mission in Iraq (UNAMI) focussing on the role of supporting the Government of Iraq (GoI) in the transition towards national reconciliation, peace and stability through work on governance, poverty alleviation, economic recovery and environment guided by conflict prevention and recovery approaches identified in five outcomes and

respective outputs. Five Country Programme priorities have been identified, providing the scope and strategic direction of UNDP to Iraq in the next four years, namely:

- 1) GoI and civil society have strengthened participatory mechanisms in place for electoral processes, national dialogue and reconciliation;
- 2) Enhanced rule of law, protection and respect for human rights in line with international standards;
- 3) Strengthened regulatory frameworks, institutions and processes in place for accountable, transparent and participatory governance at national and local levels;
- 4) GoI has the institutional framework to develop and implement MDG-based pro-poor, equitable and inclusive socio-economic and environmental policies and strategies;
- 5) Enabling policy and frameworks for rapid economic recovery, inclusive and diversified growth and private sector development.

- Country Programme Action Plan (CPAP)

The CPAP, signed on 14 March 2011, is a legal agreement between the Government and UNDP based upon the Country Programme Document. The 2011-2014 CPAP is a four-year living document defining the mutual cooperation and programme of work shared between the Government and UNDP. It is a response to the specific challenges identified in the UN Common Country Assessment 2009 and the UN response as outlined in the UN Development Assistance Framework 2011-2014. These, in turn, take account of the Millennium Development Goals, the Iraq National Development Plan as well as the lessons learned from past UNDP programming in Iraq. The CPAP, has been prepared in close consultation with key stakeholders, defines the goals, and broad outline of strategies and activities that the Government and UNDP jointly subscribe to, with agreed financial parameters. The CPAP further elaborates the five CPD outcomes and respective outputs of UNDP, and includes a specific output of “Key government and non-governmental institutions have strengthened capacities to better protect and promote human rights in relation to international standards” which incorporates this ITF project.

II. Resources

Financial Resources:

- Funding for this project, as indicated on the front page, has been provided by three sources of funding. This includes by the ITF, UNDP resources and also another donor (Belgium). All funds have been received.
- No budget revisions were conducted during 2010.

Human Resources:

- No payroll or other staff costs were charged against this project during 2010.
- From UNDP internal management resources a Project Manager and Associate were assigned to provide support to the Project on a share basis with other programme duties until the successful recruitment process for a full time Project Manager and project support associate, which commenced in September 2010 with staff to be assigned the first half of 2011.

III. Implementation and Monitoring Arrangements

- The project did not commence with implementation in 2010 due to circumstances beyond the control of UNDP.
- Project implementation could not commence until there were appointed stakeholders to discuss project start up. There was a delay in the appointment of relevant stakeholders, comprised of the new Government Council of Representatives (CoR), and once the CoR was formed then the Committee on Human Rights. This delay was a result in the delay in formation of the new government following from the March 2010 elections. However stakeholder discussions did commence in November 2010 with representatives of the newly appointed Human Rights Committee of the Council of Representatives. Such discussions indicated that the first steps would be the decisions on how to manage the previously commenced but not completed selection process for HCHR Commissioners and also the formation of a Committee of Experts to manage the selection process for the HCHR Commissioners. These decisions will need to be made by the CoR in early 2011 and then UNDP and UNAMI HRO will follow up with discussions during Quarter 1 and 2 2011.
- UNDP and UNAMI HRO / OHCHR are undertaking all discussions in full consultation and working closing with the key stakeholders to enable project implementation to commence as soon as possible.

IV. Results

- As the project did not commence implementation in 2010 there are no results to date. .

V. Future Work Plan

- During 2011 Outputs 1.1 and 1.2 are planned for implementation. The discussions with key stakeholders will be undertaken during Quarter 1 2011 and depending on CoR decisions, any requisite adjustments will be made to the work plan, as mentioned in Section III..
- At the end of 2010 no change in strategies, targets or key outcomes and outputs is anticipated. However a change in the time frame of the project is foreseen as a necessity due to the initial delay in the planned implementation due to the new Government formation after the March elections, as mentioned in Section III.

VI. INDICATOR BASED PERFORMANCE ASSESSMENT

	Performance Indicators	Indicator Baselines	Planned Indicator Targets	Achieved Indicator Targets	Reasons for Variance (if any)	Source of Verification	Comments (if any)
Outcome 1 Enhanced rule of law and respect and protection for human rights in line with international standards							
Output 1.1 Council Of Representatives (CoR) Committee on Human Rights (HR) and Experts Panel have a transparent process of nomination and selection of Commissioners and for the staff of the temporary Secretariat	Indicator 1.1.1 Selection Process in place	No	Yes				As mentioned in Section III implementation did not commence in 2010.
	Indicator 1.1.2 Experts panel and HR Committee of CoR trained on proficiency based nomination and interviews	No	1				
	Indicator 1.1.3 Number of Public information campaigns on the process of nominations and selection of commissioners	0	2				
	Indicator 1.1.4 Temporary Secretariat in place	No	Yes				
Output 1.2 HCHR temporary secretariat is able to support the work of the HCHR	Indicator 1.2.1 Number of work stations equipped for secretariat staff	0	6				
	Indicator 1.2.2 Organigramme for the secretariat is in place	No	Yes				
	Indicator 1.2.3 Terms of reference for the secretariat and staff drafted Project progress Report	No	Yes				
	Indicator 1.2.4 Work plan for the secretariat is prepared	No	Yes				

	Indicator 1.2.5 Operational budget for the permanent secretariat in place	No	Yes			
	Indicator 1.2.6 Number of secretariat staff trained on operations and management issues related to the secretariat	0	8			
	Indicator 1.2.7 Percentage of secretariat staff fully satisfied with the quality of the training in terms of relevance and usefulness	NA	80%			
	Indicator 1.2.8 Number of secretariat staff trained on protection prevention, women's rights, and outreach	0	90%			
	Indicator 1.2.9 Percentage of secretariat staff satisfied with the quality of the training in terms of relevance and usefulness	NA	80%			
	Indicator 1.2.10 Needs assessment to determine future HCHR needs	No	Yes			
Output 1.3 HCHR has an enhanced capacity to perform its mandate	1.3.1 Number of commissioners trained on HR protection prevention, women's rights, and outreach	0	11			
	1.3.2 Percentage of commissioners fully satisfied with the quality of the training in terms of relevance and usefulness	0	80%			
	1.3.3 Number of public outreach activities undertaken	0	20 (10 Press releases 10 conferences)			
	1.3.4 Number of Commissioners and staff trained on communication skills.	0	11			

1.3.5 Percentage of commissioners fully satisfied with the quality of the training in terms of relevance and usefulness	0	80%				
1.3.6 Number of commissioners exposed to relevant experience of HR Commissions in selected countries.	0	3				
1.3.7 IHCHR medium and long term Strategic Plan prepared	No	Yes				