



# Semi-Annual Report Panama National Programme

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28 July 2011

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# 1. National Programme Status

## 1.1 National Programme Identification

Please identify the National Programme by completing the information requested below. The Government Counterpart and the designated National Programme focal points of the participating UN organisations will also provide their electronic signature below, prior to submission to the UN-REDD Secretariat.

<p><b>Date of submission: 30/July/2011</b></p> <p><b>Submitted by:</b>  <b>UNDP Resident Representative – Resident Coordinator.</b></p>	<p><b>Country:</b> Panama</p> <p><b>Title of programme:</b> UN COLLABORATIVE PROGRAM ON REDUCING EMISSIONS FROM DEFORESTATION AND FOREST DEGRADATION IN DEVELOPING COUNTRIES          JOINT PROGRAM DOCUMENT          (UN REDD Panama Programme)</p>
<p><b>Implementing partners<sup>1</sup>:</b>          ANAM          FAO          PNUD          PNUMA</p>	<p><b>Reporting period:</b>          January 1<sup>st</sup>, 2011 – June 30<sup>th</sup>, 2011</p> <p><b>Programme duration: 3 years</b></p> <p><b>Official starting date<sup>2</sup>: October 27, 2010</b></p>

The financial information reported should include overhead, M&E and other associated costs.





Financial summary		
Budget		
Total approved National Programme budget <sup>3</sup> <i>(This information is available on the MDTF Office GATEWAY <a href="http://www.mdtf.undp.org">www.mdtf.undp.org</a>)</i>	FAO: UNDP: UNEP: Total:	US\$ 2,189,000.00 US\$ 2,067,350.00 US\$ 1,043,650.00 US\$5,300,000.00
Total amount transferred to date <i>(This information is available on the MDTF Office GATEWAY <a href="http://www.mdtf.undp.org">www.mdtf.undp.org</a>)</i>	FAO: UNDP: UNEP: Total:	US\$845,300.00 US\$ 906,290.00 US\$ 418,370.00 US\$2,169,960.00
Expenditure		
Commitment to date <i>(Amount for which legally binding contracts have been signed, including multi-year commitments which may be disbursed in future years)</i>	FAO: UNDP <sup>4</sup> : UNEP: Total:	US\$ 16,050.00 US\$ 0.00 US\$ 0.00 US\$ 16,050.00
Disbursement to date <i>(Amount paid to a vendor or entity for goods received, work completed, and/or services rendered (does not include un-liquidated obligations))</i>	FAO: UNDP: UNEP: Total:	US\$33,836.61 US\$ 10,230.00 US\$ 73,996.00 US\$118,063.00

<sup>1</sup> Please list all the partners working on implementing the National Programme

<sup>2</sup> Date of last signature of ProDoc

<sup>3</sup> Total budget for entire duration of the Programme, as specified in the signed National Programme Document

<sup>4</sup> UNDP has already started with pre-project commitments and disbursements but not yet formalized the implementation arrangement – Direct implementation approval pending from UNDP HQ.

Electronic signatures by the designated UN organization focal points <sup>5</sup>			Electronic signature by the Government Counterpart
FAO	UNDP	UNEP	
			

<sup>5</sup> Each UN organisation is to nominate one or more focal points to sign the report. Please refer to the *UN-REDD Programme Planning, Monitoring and Reporting Framework* document for further guidance

## 1.2 Monitoring Framework

In the table below, please report on progress to date based on the Monitoring Framework included in the signed National Programme Document. Please input cumulative data and input quantitative/qualitative values for the indicators. If indicators or other data was modified, please explain in the comments column. If there is no data to be reported in the reporting period, please mark N/A. Please add additional rows as needed.

Expected Results (Outcomes)	Indicators	Baseline	Overall National Programme Expected Target	Achievement of Target to Date	Means of Verification	Responsibilities	Risks and Assumptions	Comments
From Results Framework	From Results Framework	Baselines are a measure of the indicator at the start of the National Programme  <u>Baseline for all indicators:</u>	The desired level of improvement to be reached at the end of the National Programme	The actual level of performance reached at the end of the reporting period. Please provide a substantive assessment of the achievement of target to date, <b>no more than 300 words per outcome.</b>	From identified data and information sources	Specific responsibilities of participating UN organizations (including in case of shared results)	Summary of assumptions and risks for each result	
<b>Outcome 1: Institutional capacity established for the efficient coordination and execution of a REDD+ national strategy in Panama.</b>								
1.1 Legal framework for the implementation of the REDD+ national strategy validated	1.1.1 Proposal of legal framework to support implementation of REDD+ national strategy approved by 2013  1.1.2. Number of beneficiaries support the implementation of the legal framework  1.1.3 By 2013, there is consensus reached on the issue of carbon ownership	There is no proposal of legal framework.  No beneficiaries have been identified  While some local organizations have carried out preliminary analysis on the issue of carbon ownership, there is still confusion on how to	Proposal drafted  To be determined during the first year of project implementation  The target for consensus (i.e., who, how many, meaning, etc) will be defined during the first year of project implementation	In collaboration with ANAM, a detailed work plan for 2011 has been elaborated and agreed upon, which includes a detailed list of activities related to this outcome.  A technical assessment on the current legal aspects related to the implementation of REDD+ in Panama, including analysis of carbon ownership, has been prepared.	1.1.1 National consultation reports 1.1.2 Press releases 1.1.3 Technical reports 1.1.4 Drafts of legal documents 1.1.5 Technical reports 1.1.5 Consensus agreements	UNDP and UNEP: Development of detailed work plan for 2011 and analysis of Panama's national legal framework	High rotation in high level staff, focal point and members of ANAM's REDD team  Limited capacity on REDD issues within ANAM and COONAPIP's staff  Tense relationship between indigenous peoples and government  Limited participation of stakeholders from public/private sectors and civil society in the REDD process	In early June ANAM's REDD third focal point and team were confirmed  UN-REDD National Coordinator was hired  The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.

		address this issue from the legal and political point of view					<p>A strong national consensus is necessary.</p> <p>Active participation of the indigenous groups is key.</p> <p>Technical assistance is necessary.</p>	<p>A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme</p> <p>A meeting between COONAPIP and ANAM is being planned</p> <p>A multi-stakeholder National REDD+ committee will be established in late 2011</p>
1.2. Operational framework for the implementation of the REDD+ strategy	<p>1.2.1 Number of sectoral policies that include REDD+ objectives</p> <p>1.2.2 Level of Government investment to sustain REDD+ national strategy implementation</p>	<p>To be determined during the first year of project implementation</p> <p>ANAM earmarked US\$1 m to support REDD related activities</p>	<p>To be determined during the first year of project implementation</p> <p>To be determined during the first year of project implementation</p>	<p>In collaboration with ANAM, a detailed work plan for 2011 has been elaborated and agreed upon, which includes a detailed list of activities related to supporting the development of a national REDD+ strategy.</p> <p>In collaboration with ANAM, two ToRs for contracts on the identification of past and present causes of deforestation/forest degradation and policies that have an impact in deforestation and forest degradation have been prepared and publicly announced. A short list of candidates has been identified for interview and final decision.</p> <p>In collaboration with ANAM a list of detailed activities describing initial technical support</p>	<p>1.2.1 National consultation reports</p> <p>1.2.2. Press releases</p> <p>1.2.3 Technical reports</p> <p>1.2.4 Drafts of legal documents</p>	<p>UNEP and UNDP: Identification of causes of deforestation and sectoral policies that include REDD+ objectives and support in development process of National REDD+ strategy</p>	<p>High rotation in high level staff, focal point and members of ANAM's REDD team</p> <p>Limited capacity on REDD issues within ANAM and COONAPIP's staff</p> <p>Tense relationship between indigenous peoples and government</p> <p>Limited participation of</p>	<p>In early June ANAM's REDD third focal point and team were confirmed</p> <p>UN-REDD National Coordinator was hired</p> <p>The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme</p>

	<p>1.2.3 The National REDD+ Committee facilitates coordination among relevant actors for the implementation of the REDD+ National Strategy</p> <p>1.2.4 Formulation of the REDD+ National Strategy based on the results of the readiness phase and consensuated with the main social actors</p>	<p>The National REDD+ Committee has not been established yet.</p> <p>There is no REDD+ National Strategy that has been developed in a participatory manner</p>	<p>The National REDD+ Committee holds regular meetings and facilitates coordination between stakeholders by 2012</p> <p>A National REDD+ Strategy is developed in a participatory manner by the end of 2013</p>	<p>needed from an international group of experts in REDD+ opportunity costs is under preparation. The selection process for a support team is ongoing.</p> <p>ToRs have been prepared and publicly announced to identify a consultant to support the national team in the areas of REDD+ opportunity costs.</p>			<p>stakeholders from public/private sectors and civil society in the REDD process</p> <p>Active participation of indigenous groups is key.</p> <p>Technical assistance is necessary.</p> <p>Requires long term investment</p>	<p>within ANAM and other sectors' highest decision making levels.</p> <p>A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme</p> <p>A meeting between COONAPIP and ANAM is being planned</p> <p>A multi-stakeholder National REDD+ committee will be established in late 2011</p>
<p>1.3 Sectoral, institutional, municipal and individual capacities strengthened for implementation of the REDD+ national strategy</p>	<p>1.3.1 National training plan defined</p> <p>1.3.2 National Communication Programme</p> <p>1.3.3. National Consultation Plan defined with its protocol</p>	<p>There is no national training plan</p> <p>There is no communication programme</p> <p>There is no consultation plan</p>	<p>National training plan defined by 2012</p> <p>Communication Program defined by 2012</p> <p>Consultation plan and protocol defined by 2012</p>	<p>ANAM consolidated a REDD team which is composed of ANAM staff and a representative from COONAPIP. This team will contribute to the implementation of the UN-REDD programme.</p> <p>COONAPIP completed a plan to strengthen its institutional capacity and facilitate a consultation and communication process with indigenous peoples. UN-REDD will discuss with COONAPIP which components of their plan will be supported by UN-REDD.</p>	<p>1.3.1 Review training material</p> <p>1.3.2 Review consultation reports</p> <p>1.3.3 Discussions with pilot municipalities</p> <p>1.3.4 Discussions with indigenous groups</p>	<p>UNDP and UNEP: Support in capacity building and consultation for ANAM and COONAPIP</p>	<p>High rotation in high level staff, focal point and members of ANAM's REDD team</p> <p>Limited capacity on REDD issues within ANAM and COONAPIP's staff</p> <p>Tense relationship</p>	<p>In early June ANAM's REDD third focal point and team were confirmed</p> <p>UN-REDD National Coordinator was hired</p> <p>The upcoming inception</p>

	1.3.4 number of representatives of the relevant actors have the capacity to implement the REDD+ national strategy	To be determined during the first year of implementation	To be determined during the first year of implementation		1.3.5 Discussions with central institutions 1.3.6 Meetings with pilot municipalities 1.3.7 Meetings with indigenous groups 1.3.8 Meetings with central institutions 1.3.9 Meetings with civil society 1.3.10 Verify levels of investments for training		between indigenous peoples and government  Limited participation of stakeholders from public/private sectors and civil society in the REDD process  A payment and benefit sharing system verified and operational	workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.  A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme  A meeting between COONAPIP and ANAM is being planned  A multi-stakeholder National REDD+ committee will be established in late 2011
1.4. A payment and benefit-sharing system validated and operational	1.4.1 A payment and benefit-sharing strategy completed and validated	There is no payment and benefit-sharing	A payment and benefit-sharing strategy completed and validated at the national level by 2012	N/A	1.4.1 Technical and economic reports 1.4.2 Surveys with local actors	UNDP and UNEP: Analysis of opportunity costs and options for a payment and benefit-	High rotation in high level staff, focal point and members of ANAM's REDD team  Limited capacity	In early June ANAM's REDD third focal point and team were confirmed  UN-REDD National

	<p>1.4.2 Entity in charge of providing and monitoring payments established by 2012.</p> <p>1.4.3 Agreement amongst relevant actors on the payment and benefit-sharing mechanism</p>	<p>There is no entity providing and monitoring payments</p> <p>There is no payment and benefit-sharing mechanism</p>	<p>Entity in charge of providing and monitoring payments established by 2013</p> <p>Relevant actors and mechanism to obtain agreement will be defined during the first year of project implementation</p>			<p>sharing mechanism</p>	<p>on REDD issues within ANAM and COONAPIP's staff</p> <p>Tense relationship between indigenous peoples and government</p> <p>Limited participation of stakeholders from public/private sectors and civil society in the REDD process</p> <p>Complexity of the calculation methods</p> <p>Risk that certain actors do not understand the economic and technical concepts</p> <p>Approval of economic proposals by local actors is necessary</p>	<p>Coordinator was hired</p> <p>The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.</p> <p>A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme</p> <p>A meeting between COONAPIP and ANAM is being planned</p> <p>A multi-stakeholder National REDD+ committee will be established in late 2011</p>
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Expected Results (Outcomes)	Indicators	Baseline	Overall National Programme Expected Target	Achievement of Target to Date	Means of Verification	Responsibilities	Risks and Assumptions	Comments
<b>Outcome 2: Technical capacity to monitor, measure, inform, and verify the reduction of emissions from deforestation and forest degradation</b>								
2.1. A national forests and carbon inventory and monitoring system	2.1.1 National System designed	There is no national system	A national system is designed by 2013	In collaboration with ANAM, a detailed work plan for 2011 has been elaborated and agreed upon, which includes a detailed list of activities related to this outcome.	2.1.1 Technical report on the design of the inventory and monitoring system	FAO will contribute to develop the national forest monitoring system	High rotation in high level staff, focal point and members of ANAM's REDD team	In early June ANAM's REDD third focal point and team were confirmed
	2.1.2 Number of demonstrative pilot project for forest and carbon monitoring	There are no demonstrative projects	One demonstrative pilot project	Work has started on establishing the group of professionals that will participate in the design and implementation of the national forest monitoring system. Terms of Reference for a number of consultants have been elaborated, a few have already been recruited and several other are under way.	2.1.2. Technical report on the methods for estimating biomass and carbon		Limited capacity on REDD issues within ANAM and COONAPIP's staff	UN-REDD National Coordinator was hired
	2.1.3 Number of local actors trained in carbon and forest monitoring	No actors have been trained	To be determined during the first year of project implementation	During a series of technical meetings, the REDD team of ANAM has received information on REDD+ monitoring requirements and different technical options that can fulfill those requirements. An agreement has been reached with ANAM on the main components of the national forest monitoring system; a national forest inventory, remote sensing based system for monitoring area and area changes of land use and forest types and a national greenhouse gas inventory.	2.1.3 Progress reports		Tense relationship between indigenous peoples and government	The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.
	2.1.4 Methods for estimation of carbon biomass defined and documented	Generic methods exists by the need to be adjusted to the Panamanian context and adapted to the future monitoring system	Methods to be defined and documented by 2012	Work has also started on the specification of equipment and software to be purchased for the national forest monitoring system.	2.1.4 Final report		Limited participation of stakeholders from public/private sectors and civil society in the REDD process	A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme
	2.1.5 Results of biomass and carbon stocks analyzed and ready for use by 2012	There are no results	Results analyzed and ready for use by 2013				Efficient institutional coordination	

								<p>A meeting between COONAPIP and ANAM is being planned</p> <p>A multi-stakeholder National REDD+ committee will be established in late 2011</p>
2.2. A Reference Emissions scenario	<p>2.2.1 Tentative reference levels and scenario defined</p> <p>2.2.2 Number of local actors trained in the definition of a reference emission scenario</p>	<p>There is no levels/reference scenario</p> <p>No local actors have been trained</p>	<p>Technical options for reference levels/reference emissions levels and scenarios Please note that this is a technical proposal as the final reference scenario may be determined through international negotiations</p> <p>To be determined in 2012</p>	<p>ToRs for development of future deforestation scenarios, related carbon contents, identification of REDD+ priority areas have been prepared. The goal is to identify and establish a group of professionals that will build this capacity at a national level. A number of proposals have been received and are under evaluation.</p> <p>In collaboration with ANAM, ToRs for a national GIS expert to support the present ANAM REDD team are under preparation.</p> <p>In collaboration with ANAM and with the aim of supporting the development of a national REDD+ strategy and strengthen national capacities, a list of detailed activities describing technical backing needed from an international group of experts to support the core GIS team in the initial phases has been identified and is under preparation.</p>	<p>- Technical report on methods for establishing the R.E.L. - Progress reports Technical report on the R.E.L. in the Republic of Panama</p>	<p>FAO and UNEP: Support in the preparation work for a reference emission scenario</p>	<p>High rotation in high level staff, focal point and members of ANAM's REDD team</p> <p>Limited capacity on REDD issues within ANAM and COONAPIP's staff</p> <p>Tense relationship between indigenous peoples and government</p> <p>Limited participation of stakeholders from public/private sectors and civil society in the REDD process</p> <p>Panama assigns priority and allocates adequate resources to the project Technical advising on methodology</p>	<p>In early June ANAM's REDD third focal point and team were confirmed</p> <p>UN-REDD National Coordinator was hired</p> <p>The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.</p> <p>A high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and</p>

							by stakeholders	effective implementation of the UN-REDD Programme  A meeting between COONAPIP and ANAM is being planned  A multi-stakeholder National REDD+ committee will be established in late 2011
2.3. A system for carbon accounting and information on emissions	2.3.1 Number of local actors trained in national greenhouse gas inventory  2.3.2 A National Office for Greenhouse Gases established and operating	No one has this capacity  There is no office	To be determined in 2013  To be established in 2012 and operating in 2013	Activities under this output have not been initiated yet and are scheduled to start in 2012	- Creation of the office - Allocation of the national budget National reports on the Inventory of Greenhouse Gases	FAO and UNEP: Support to carbon accounting system	High rotation in high level staff, focal point and members of ANAM's REDD team  Limited capacity on REDD issues within ANAM and COONAPIP's staff  Tense relationship between indigenous peoples and government  Limited participation of stakeholders from public/private sectors and civil society in the REDD process  Institutional commitment and resources	In early June ANAM's REDD third focal point and team were confirmed  UN-REDD National Coordinator was hired  The upcoming inception workshop is an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels.  A high level meeting between UN's Resident Coordinator and

							allocation	<p>ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme</p> <p>A meeting between COONAPIP and ANAM is being planned</p> <p>A multi-stakeholder National REDD+ committee will be established in late 2011</p>
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## 2.1 Financial Information

In the table below, please provide up-to-date information on activities completed based on the Results Framework included in the signed National Programme Document; as well as financial data on planned, committed and disbursed funds. The table requests information on the cumulative financial progress of the National Programme implementation at the end of the reporting period (including all cumulative yearly disbursements). Please add additional rows as needed. Definitions of financial categories:

- *Budget:* Amount transferred from the MDTF to date for the programme
- *Commitments:* Includes all amount committed<sup>6</sup> to date
- *Disbursement:* Amount paid to a vendor or entity for goods received, work completed, and/or services rendered (does not include un-liquidated obligations)
- *Expenditures:* Total of commitments plus disbursements
- *Percentage delivery:* Cumulative expenditure over funds transferred to date

<sup>6</sup> Commitment is the amount for which legally binding contracts have been signed, including multi-year commitments which may be disbursed in future years

PROGRAMME OUTCOMES	UN ORGANISATION	IMPLEMENTATION PROGRESS				
		BUDGET	CUMULATIVE EXPENDITURES			DELIVERY (%)
			Commitments	Disbursements	Total Expenditures	Expenditure as percentage of the budget
<b>1.1</b> Legal framework for the implementation of the REDD+ national strategy validated	FAO	-	-	-	-	-
	UNEP	70,000.00	-	12,000.00	12,000.00	17
	UNDP	45,000.00	-	1,951.00	1,951.00	4
<b>1.2.</b> Operational framework for the implementation of the REDD+ strategy	FAO	-	-	-	-	-
	UNEP	114,500.00	-	-	-	-
	UNDP	452,000.00	-	46.50	46.50	-
<b>1.3</b> Sectoral, institutional, municipal and individual capacities strengthened for implementation of the REDD+ national strategy	FAO	-	-	-	-	-
	UNEP	10,000.00	-	9,720.00	9,720.00	97
	UNDP	240,000.00	-	7,563.7	7,563.7	3
<b>1.4.</b> A payment and benefit-sharing system validated and operational	FAO	-	-	-	-	-
	UNEP	16,500.00	-	-	-	-
	UNDP	110,000.00	-	00.00	00.00	-
<b>2.1.</b> A national forests and carbon inventory and monitoring system	FAO	675,000.00	15,000.00	31,623.00	46,623.00	7
	UNEP	-	-	-	-	-
	UNDP	-	-	-	-	-
<b>2.2.</b> A Reference Emissions scenario	FAO	60,000.00	-	-	-	-
	UNEP	125,000.00	-	47,435	47,435	38
	UNDP	-	-	-	-	-

2.3 A system for carbon accounting and information on emissions	FAO	55,000.00	-	-	-	
	UNEP	55,000.00	-	-	-	
	UNDP	-	-	-	-	
Indirect Costs (7%)	FAO	55,300.00	1,050.00	2,213.61	3,263.61	6
	UNEP	27,370.00		4,841	4,841	18
	UNDP	59,290.00		669.28	669.28	1
	<b>TOTAL:</b>	<b>2,169,960.00</b>	<b>16,050.00</b>	<b>118,063.09</b>	<b>134,113.09</b>	<b>6</b>

## 2. National Programme Progress

The questions in section two are intended to capture advancements and challenges that the National Programme has faced during the reporting period. It also aims to collect information on inter-agency coordination, ownership and development effectiveness, and communication. Please provide your answers after each question.

### 2.1 Narrative on Progress, Difficulties and Contingency Measures

The questions below ask for a brief narrative describing progress on the implementation of activities, generation of outputs and attainment of outcomes. It also asks for a description of internal and external challenges to National Programme implementation, as well as the contingency actions planned to overcome them.

#### 2.1.1 Please provide a brief overall assessment of the extent to which the National Programme is progressing in relation to expected outcomes and outputs. Please provide examples if relevant (600 words).

In 2010, delays in the designation of a REDD+ focal point in the National Environmental Authority (ANAM) had a profound impact on progress towards addressing key issues raised by the third policy board and the UN-REDD Secretariat review. The final NJP document was signed in late October 2010 and the first disbursement was made in late December 2010.

In January 2011, actions were taken to present the UN-REDD initiative to the recently appointed General Administrator. This led to the designation of a team from ANAM in charge of the UN-REDD initiative. In June 2011 COONAPIP designated a representative that will be a member of this team.

During the first semester, efforts were focused on the definition of the 2011 annual work plan, including planning/operational details for the project's inception phase. The establishment of the Programme's governing structures (Steering Committee, PIU, etc) are also under way, and a project manager has been recruited, taking up his duties on July 18, 2011.

Regarding legal aspects, a general assessment of the current legal framework of Panamá was carried out in order to understand issues related to benefit sharing and carbon ownership. Following the preliminary study on causes on deforestation that was funded with GIZ resources, more specific terms of reference were drafted in order to identify both past and actual driving forces of deforestation and forest degradation and past and current policies that may have negative impacts in forests such as deforestation and degradation.

Understanding the potential REDD+ scenarios and their opportunity/implementation/transaction costs is one of the project's priorities. There is an ongoing effort to build a joint team of local and international experts on these areas of work in order to inform Panamanian policy makers about potential choices. It is estimated that this joint team will begin working during the third quarter of 2011.

The Plan to strengthen the Coordinadora Nacional de Pueblos Indígenas (COONAPIP) funded by GIZ was submitted to the UN-REDD Programme and it is currently being discussed within the team. Key elements of the plan that facilitate implementing the UN-REDD programme will be identified and funded.

Regarding the MRV component, a team of professionals is being formed that will participate in the design and implementation of the national forest monitoring system. Terms of Reference for a number of consultants have been elaborated, a few have already been recruited and several other are under way.

The UN-REDD Programme holds weekly meetings with the REDD team of ANAM. ANAM has received information on REDD+ monitoring requirements and different technical options that can fulfill those requirements. An agreement has been reached on the main components of the national forest monitoring system; a multi-purpose national forest inventory, a remote sensing based system for monitoring changes in land use and forest types and a national greenhouse gas inventory.

Last but not least, during the first semester a manager for the project was recruited, starting on July the 18th,

2011.

Efforts to combine the NJP and R-PP of the FCPF/World Bank into a single document were suspended, subject to a definition of FCPF's delivery partner.

**2.1.2 Please provide a brief overall assessment of any measures taken to ensure the sustainability of the National Programme results during the reporting period. Please provide examples if relevant. (250 words)**

N/A

**2.1.3 If there are difficulties in the implementation of the National Programme, what are the main causes of these difficulties? Please check the most suitable option.**

- UN agency Coordination
- Coordination with Government
- Coordination within the Government
- Administrative (Procurement, etc) /Financial (management of funds, availability, budget revision, etc)
- Management: 1. Activity and output management
- Management: 2. Governance/Decision making (PMC/NSC)
- Accountability
- Transparency
- National Programme design
- External to the National Programme (risks and assumptions, elections, natural disaster, social unrest)

**2.1.4 If boxes are checked under 2.1.3, please briefly describe any current *internal* difficulties<sup>7</sup> the National Programme is facing in relation to the implementation of the activities outlined in the National Programme Document. (200 words).**

During 2010, delays in the designation of a REDD+ focal point in the National Environmental Authority (ANAM) had a profound impact on progress towards addressing key issues raised by the third policy board and the UN-REDD Secretariat review. The final NJP document was signed in late October 2010 and the first disbursement was made in late November 2010. By the end of December 2010, the General Administrator of ANAM was removed from his post, as well as the REDD+ designated focal point. Between December 2010 and June 2011, three REDD+ focal points have been nominated by ANAM and the staff that is part of the REDD+ team has also undergone similar changes. In addition to this rotation of staff, the slow process of establishing key implementation and decision making structures such as the program management unit, the UN-REDD Programme steering committee and the National REDD+ Committee have delayed implementation of the UN-REDD Programme during 2011 resulting in a low delivery rate of the UN-REDD Programme during the first half of 2011. These issues have been compounded by delays in the application of the micro HACT assessment to the Meso-American Corridor project unit that had been proposed by ANAM to manage the resources. Such delay was caused by an audit of this unit which prevented the HACT assessment. The government audit has been completed at the time of this report and the government is requesting UNDP to apply the micro HACT to this unit.

However, these issues are likely to be resolved during the second half of 2011. ANAM's REDD focal point and team were confirmed and they will work with the recently appointed UN-REDD National Coordinator. And a high level meeting between UN's Resident Coordinator and ANAM's administrator is being prepared to facilitate the efficient and effective implementation of the UN-REDD Programme. The upcoming inception workshop is also an opportunity to promote ownership and accountability for the UN-REDD Programme within ANAM and other sectors' highest decision making levels. Finally, in August 2011 the HACT assessment tool will be applied to the unit designated by ANAM to manage the resources.

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<sup>7</sup> Difficulties confronted by the team directly involved in the implementation of the National Programme



**2.1.5** If boxes are checked under 2.1.3, please briefly describe any current *external* difficulties<sup>8</sup> (not caused by the National Programme) that delay or impede the quality of implementation. (200 words)

N/A

**2.1.6** Please, briefly explain the actions that are or will be taken to eliminate or manage the difficulties (internal and external referred to in question 2.1.3 and 2.1.4) described in the previous sections. (250 words)

The national counterpart agency has shown greater commitment to the REDD+ program since January 2011 and this has resulted in improved coordination and collaboration.

## 2.2 Inter-Agency Coordination

The aim of the questions below is to collect relevant information on how the National Programme is contributing to inter-agency work and “Delivering as One”.

**2.2.1** Is the National Programme in coherence with the UN Country Programme or other donor assistance framework approved by the Government?

Yes  No

If not, does the National Programme fit into the national strategies?

Yes  No

If not, please explain:

**2.2.2** What types of coordination mechanisms and decisions have been taken to ensure joint delivery? Please reflect on the questions above and add any other relevant comments and examples if you consider it necessary:

The UN-REDD agencies maintain weekly communication on all aspects of the program. This has resulted in extensive coordination and collaboration.

**2.2.3** Is HACT being applied in the implementation of the National Programme by the three participating UN organisation?

Yes  No

If not, please explain:

In August 2010, the Head of the National Authority of the Environment (ANAM) formally requested UNDP to apply the HACT micro assessment to the unit that ANAM had designated to manage the UN-REDD Programme resources. However, by the time the assessment was to begin, the government initiated an audit of this unit. This audit resulted in an extended closure of the unit and therefore the assessment was not carried out. In early May, due to constant changes in high-level officials and REDD focal points within ANAM that prevented initiating implementation of the UN-REDD Programme, UNDP requested to RBLAC authorization for Direct Implementation of the UNDP components of the UN-REDD Programme. This authorization has not been granted yet. The government audit has been completed at the time of this report and the government is requesting UNDP to apply the HACT micro assessment to this unit. Depending on the assessment’s results, UNDP, UNEP, and FAO will determine whether and to what extent resources will be transferred to this unit.

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<sup>8</sup> Difficulties confronted by the team caused by factors outside of the National Programme

## 2.3 Ownership<sup>9</sup> and Development Effectiveness

The questions below seeks to gather relevant information on how the National Programme is putting into practice the principles of aid effectiveness through strong national ownership, alignment and harmonization of procedures and mutual accountability.

### 2.3.1 Do government and other national implementation partners have ownership of the implementation of activities and the delivery of outputs?

No  Some  Yes

Please explain:

ANAM and UN Agencies have been in regular communication during the inception phase of the project and ANAM has gained ownership through the development process of the 2011 work plan and the implementation of preliminary activities. It is expected that this ownership will be strengthened after the inception workshop which is scheduled for late August 2011.

### 2.3.2 Are the UN-REDD Programme's Guidelines for Stakeholder Engagement and Operational Guidance Engagement of Indigenous Peoples and Other Forest Dependent Communities been applied in the National Programme process?

No  Partially  Fully

Please explain, including if level of consultation varies between non-government stakeholders:

### 2.3.3 What kind of decisions and activities are non-government stakeholders involved in?

Policy/decision making  
 Management:  Budget  Procurement  Service provision  
 Other, please specify

Please explain, including if level of involvement varies between non-government stakeholders:

COONAPIP completed a plan to strengthen its institutional capacity and facilitate a consultation and communication process with indigenous peoples. UN-REDD will discuss with COONAPIP which components of the plan will be supported by UN-REDD.

### 2.3.4 Based on your previous answers, briefly describe the current situation of the government and non-government stakeholders in relation to ownership and accountability<sup>10</sup> of the National Programme. Please provide some examples.

The inception phase of the UN-REDD programme has provided an opportunity to strengthen ownership and accountability of the National Programme. While ANAM has designated several REDD focal points since January 2011, the last one has consolidated a REDD team that includes the participation of a representative from COONAPIP. The REDD team has gained ownership through the development process of the 2011 program of work and discussions on technical aspects such as MRV, REDD Vision, etc. The upcoming inception workshop will include two main sessions that will strengthen ownership and accountability of the UN-REDD programme. The first session will consist of a political event to launch the UN-REDD programme at a national level and will include the participation of ANAM's administrator, the UN Resident Coordinators and other high level representatives from government and non-government stakeholders. The second session will be more technical in nature and will provide an opportunity to share the 2011 program of work and logical framework of the UN REDD programme with local stakeholders.

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<sup>9</sup> Ownership refers to countries exercising effective leadership over their REDD+ policies and strategies, and co-ordination of actions.

<sup>10</sup> Accountability: Acknowledgment and assumption of responsibility for actions, products, decisions, and policies and encompassing the obligation to report, explain and be answerable for resulting consequences.

### 3. Government Counterpart Information

The aim of this section is to allow the Government Counterpart to provide their assessment, as well as additional and complimentary information to Section 1-3 which are filled out by the three participating UN organizations.

#### **Comments by the Government Counterpart:**

We consider that the information presented in this mid-term report reflects progress of the UN REDD Programme achieved to date. In addition, we would like to underscore the importance of the following information:

- ANAM, in collaboration with UNREDD, drafted a work plan that includes details on key activities scheduled for implementation in 2011.
- ANAM, UN-REDD and GIZ/CCAD held several videoconferences to coordinate REDD related activities proposed for Panama.
- UN-REDD and ANAM held several technical sessions to exchange information on MRV methodologies and LIDAR in particular.
- ANAM participated in the selection process of the coordinator for the Forests Inventory.
- A consultant was hired to collect secondary information on REDD.
- Two staff from ANAM were trained on Opportunity Costs at a workshop organized by FCPF and ANAM in Cali, Colombia.
- The UN-REDD Programme coordinator was selected.
- ANAM participated in the selection of the short list of consultants for the studies on: a) causes of deforestation/forest degradation in Panama; and b) impacts of public policies on deforestation and forest degradation in Panama.
- ANAM, in collaboration with the UN-REDD program, participated in the drafting process of the terms of reference on opportunity costs.