



Republic of South Sudan



Warrap State Government



SSRF Donor: UK-DFID



Ministry of Foreign Affairs of the Netherlands

SSRF Donor: Netherlands



Lead Agency: UNDP South Sudan



PUNO: UNOPS (WSP Outputs 1 & 2)



NGO IP: Pact Sudan (WSP Output 3)

WARRAP STABILIZATION PROGRAMME (WSP)

Q3 2011-First STATUS REPORT

<i>SC Approval Date:</i>	2 March 2011
<i>WSP Start Date:</i>	1 July 2011
<i>WSP End Date:</i>	30 June 2013
<i>WSP Budget Total:</i>	USD 17,750,000
<i>WSP Budget 2011:</i>	USD 5,268,562
<i>WSP Q3 Expenditure:</i>	USD 1,360,479
<i>WSP Lead Agency:</i>	UNDP South Sudan
<i>WSP Outputs:</i>	<ol style="list-style-type: none"> 1. Warrap – Akop – Pakur – Mashraar road constructed, and Makuac – Apabuong road and Ticok Adiang – Mayenjur road assessed. 2. Four police stations constructed and equipped. 3. Two water reservoirs or haffirs (30,000m³ each), and four human consumption water access points (boreholes) constructed.

1. Progress

Outputs	PUNO	NGO	Progress (Q3 2011)	% Complete ¹
Output 1	UNOPS	-	1. Construction of Warrap – Akop – Pakur – Mashraar road: The Invitation to Bid (ITB) was announced and bids were evaluated. However, prices of the bids received were too high. Retendering with adjusted project scope is in process.	10%
			2. Assessment of Ticok Adiang – Ayeem Amoul – Apok – Mayenjur road (changed from Aweng – Mayenjur road): Planning in process. Assessment will commence once the wet season is over.	0%
			3. Assessment of Makuac – Apabuong road: Planning in process. Assessment will commence once the wet season is over.	0%
Output 2	UNOPS	-	1. Construction of one police station in Makuac, Tonj East County: Contract was awarded to the contractor. The Contractor will mobilize to the project site once the wet season is over.	20%
			2. Construction of one police station Packur, Akop Payam, Tonj North County: Contract was awarded to the contractor. The Contractor will mobilize to the project site once the wet season is over.	25%

¹ Percentage completed reflects progress in implementation of activities towards each output/sub-output.

Outputs	PUNO	NGO	Progress (Q3 2011)	% Complete ¹
			3. Construction of one police station in Ajuk Kuac, Twic County: Waiting for the location to be confirmed by the Warrap State Government.	0%
			4. Construction of one police station in Mangol Apuk, Gogrial East County: Locations to be confirmed by the Warrap State Government in Q4 2011, with construction to commence in next dry season.	0%
Output 3	UNDP	PACT	1. Construction of one haffir (30,000m³) in Makuac, Tonj East: PACT revised the design of a haffir so that it is in line with the new guideline on haffirs announced by the RoSS Ministry of Water Resources and Irrigation (MWRI). The Request for Proposal (RFP) was announced to select the contractors for construction of a haffir and boreholes. RFP will close on 7 November 2011 and the constructions of haffirs and boreholes will commence in Q1 2012. PACT is also in the process of recruiting a consultant to conduct Environmental Impact Assessment (EIA) and Conflict Mapping and Assessment.	15 %
			2. Construction of one haffir (30,000m³) in Paweng, Tonj East: PACT revised the design of a haffir so that it is in line with the new guideline on haffirs announced by the RoSS Ministry of Water Resources and Irrigation (MWRI). The RFP was announced to select the contractors for construction of a haffir and boreholes. RFP will close on 7 November 2011 and the construction of haffirs and boreholes will commence in Q1 2012. PACT is also in the process of recruiting a Senior Rainwater Harvesting Engineer and a Community Mobiliser.	15%
Lead Agency	UNDP	-	1. In July 2011, UNDP deployed a Stabilization Advisor, seconded from the UK Government, to Kuajok, Warrap to support the team in overseeing and coordinating implementation of the WSP and provide technical advice on stabilization programming to the Governor and relevant line ministries in Warrap. Prior to deployment, UNDP had initiated construction of prefab accommodation units within the UNHCR compound in Kuajok. Outstanding issues on completing accommodation units will be finalized in Q4 2011. Pre-deployment briefings and orientation meetings were provided to the Stabilization Advisor prior to deployment.	80%
			2. In July 2011, UNDP deployed an International Engineer to Kuajok to facilitate the implementation of WSP at the state level and in building capacity of state engineers and local staff involved in WSP.	100%
			3. UNDP finalized the Project Cooperation Agreement (PCA) on WSP Output 3 with PACT. The first disbursement on WSP Output 3 will be made to PACT shortly after receipt of the signed PCA.	50%
			4. On 26 September 2011, UNDP submitted a proposal for allocation of USD 14.6 million for SSRF Round 3 Stabilization Programmes at the 12th SSRF Steering Committee Meeting. The proposal, including funds for implementation of road maintenance strategy and furniture for police stations, was approved by the SSRF Steering Committee.	100%
			5. Between July 2011 and September 2011, the UNDP Stabilization Advisor has worked closely with the Ministry of Physical Infrastructure (MoPI) to develop a road maintenance strategy and training programme from which state government	10%

Outputs	PUNO	NGO	Progress (Q3 2011)	% Complete ¹
			service delivery will be developed.	
			6. The UNDP Stabilization Advisor has worked closely with the MoPI and the Ministry of Information & Broadcasting (MoIB) to assess state level taxation policy in order to determine sustainability of stabilization projects. Both state ministries are now identifying means in which to capitalize on appropriate national government funding mechanisms.	10%
			7. The UNDP Stabilization Advisor has identified a gap in strategic communications for Warrap State Radio Station. Currently the MoIB radio station is unable to serve all the communities in Warrap State; coverage is restricted to those within a 70km radius of Kuajok. A request for additional funding has been subsequently approved by the SSRF Steering Committee on 26 September 2011.	50%

2. Challenges

Challenges/Risks	Mitigation Measures
<p>2.1 Locations of two police posts other than those that are in Makuac and Packur are not confirmed, due to lack of accessibility to initially proposed locations.</p>	<ul style="list-style-type: none"> UNDP, UNOPS, the Warrap state government and the South Sudan Police Service will continue to have discussions to finalize the locations for the remaining two police stations.
<p>2.2 Cost of supplying generators and furniture in police stations had not been included in the Concept Note approved by the SSRF Steering Committee and the Expression of Interest launched by the SSRF Technical Secretariat. Therefore, these items had not been planned or budgeted under the Output 2 of the WSP Joint Programme Document.</p>	<ul style="list-style-type: none"> UNDP submitted a proposal with budget for USD 240,000 for generators and furniture in police stations at the 12th SSRF Steering Committee Meeting, based on estimates provided by UNOPS. The Steering Committee approved the proposal.
<p>2.3 The Warrap State Ministry of Physical Infrastructure, County Commissioners, Payam Administrators and Chiefs raised concerns that tender process for police stations may have been delaying project activities.</p>	<ul style="list-style-type: none"> UNOPS has been trying to establish presence in the Warrap state to promote understanding of the project procedures and to facilitate collaboration between the state, county and payam authorities and community members. UNDP is also facilitating the discussions between UNOPS and the state, county and payam authorities.
<p>2.4 Insecurity due to communal fighting and cattle raiding may constrain access to and delay mobilization of contractors to some project sites.</p>	<ul style="list-style-type: none"> UNDP, UNOPS and PACT have been regularly monitoring the security situation in target areas. Armed escorts will be provided by the state and county authorities when required.
<p>2.5 Rough terrain of the project sites and difficult weather conditions may cause delay in project activities.</p>	<ul style="list-style-type: none"> Contractors were advised to stock construction materials and equipment at the nearest accessible point and start mobilizing immediately after the end of the wet

Challenges/Risks	Mitigation Measures
	season, so that they can make maximum use of the dry season. Also, PACT is currently procuring a new vehicle for the project.
<p>2.6 In September 2011, the RoSS MWRI announced a new guideline on haffirs and PACT was requested to modify the original design of haffirs in accordance with the new guideline. The original project budget did not cover the additional cost to adopt the new technical specifications announced by the MWRI.</p>	<ul style="list-style-type: none"> ▪ PACT revised the design of haffirs in accordance with the new guideline, which required increase in the project budget. This request for additional funding was approved by the SSRF Steering Committee at the 12th SSRF Steering Committee Meeting on 26 September 2011, and UNDP will amend the PCA to reflect this increase in the project budget.
<p>2.7 Initial reluctance by state officials to meet and support the UNDP Stabilization Advisor.</p>	<ul style="list-style-type: none"> ▪ Identified a local NGO worker who was able to introduce an official (MoIB) who could then be used to gain access to the State Minister of MoIB who in turn was willing to introduce other ministers and officials.

3. Lessons Learned

Lessons Learned	Recommendations
<p>3.1 Given the challenging operating environment, companies (both foreign and local) should be identified, prequalified and then encouraged to apply for tenders.</p>	<ul style="list-style-type: none"> ▪ The state government and participating UN organizations/NGO implementing partners should map suitable contractors and advertise and disseminate information actively to stimulate the market and encourage companies to apply for tenders.
<p>3.2 A close, collaborative relationship between the state government, local authorities and target communities, participating UN organizations and NGO implementing partners is critical for overcoming challenges during project implementation.</p>	<ul style="list-style-type: none"> ▪ Maintain close communication and engagement with state government and local counterparts throughout implementation. This will enable participating UN organizations and NGO implementing partners to manage expectations of state government and local counterparts.
<p>3.3 Ministry officials raised early concerns that the tender evaluation process was carried out in Juba; it was suggested that this distanced state government from the delivery of the programme.</p>	<ul style="list-style-type: none"> ▪ Consideration should be given to implementing partners travelling to Kuajok and carrying out the evaluation process at the Ministry of Finance (MoF) with one official from the MoF and MoPI present, while ensuring compliance with UN rules and regulations on procurement.
<p>3.4 Strategic communications was missing from the WSP. This may have left a major flaw in long term stabilization of this state. It is important that all stabilization themes are examined during evaluation of needs.</p>	<ul style="list-style-type: none"> ▪ Whilst rightly, the stabilization needs for Warrap were left to state officials and communities to assess, UNDP and participating UN organization should be provided enough time and funds to take a lead role in conducting detailed assessments and/or studies. Allocations should be programmed by participating UN agencies under a joint programme document based on the findings of these

Lessons Learned	Recommendations
	assessments/studies, followed by subsequent approval by the SSRF Steering Committee. This would minimize transaction costs as well as managed expectations for all parties concerned. A checklist of standard requirements might help to advise officials and communities with respect to needs. UNDP Stabilization Advisor to develop check-list.
<p>3.5 The MoPI in Warrap is significantly under-funded. This has impacted adversely on morale, capacity and effectiveness of staff at the Ministry.</p>	<ul style="list-style-type: none"> ▪ Prior to any future similar programme, a signed declaration/MoU should be required of appropriate state/national ministry that funding responsibilities will be honored in order to ensure sustainability of projects.

4. Financial Status²

Output/Activity	PUNO	NGO	Budget : 2011-2013				SSRF Transfer for 2011 (USD)	Expenditure as of end of Q3 2011 (USD)	Balance (USD)
			2011	2012	2013	Total (USD)			
			[A]	[B]	[C]	[D = A + B + C]			
Output 1: Roads	UNOPS	-	2,087,140	6,099,422	2,033,141	10,219,703	2,087,140	45,467	2,041,673
Output 2: Police Stations	UNOPS	-	354,996	681,996	113,664	1,150,656	354,996	528,563	-173,567 ³
Management & Overhead (Outputs 2 & 3)	UNOPS	-	1,973,178	1,375,815	450,648	3,799,641	1,973,178	781,853	1,191,325
Output 3: Haffirs & Boreholes	UNDP	PACT	665,748	1,164,252	-	1,830,000	-	-	665,748
Lead Agency	UNDP	-	187,500	375,000	187,500	750,000	187,500	4,596	182,904
TOTAL			5,268,562	9,696,485	2,784,953	17,750,000	4,602,814	1,360,479	3,908,083

² All expenditures are indicative unless certified by each organization's financial comptroller.

³ Negative expenditure includes contractual commitments to contractor.