



## Uruguay One UN Coherence Fund

### Final Project Narrative Progress Report

**Reporting Period: 1 January – 31 December 2011**

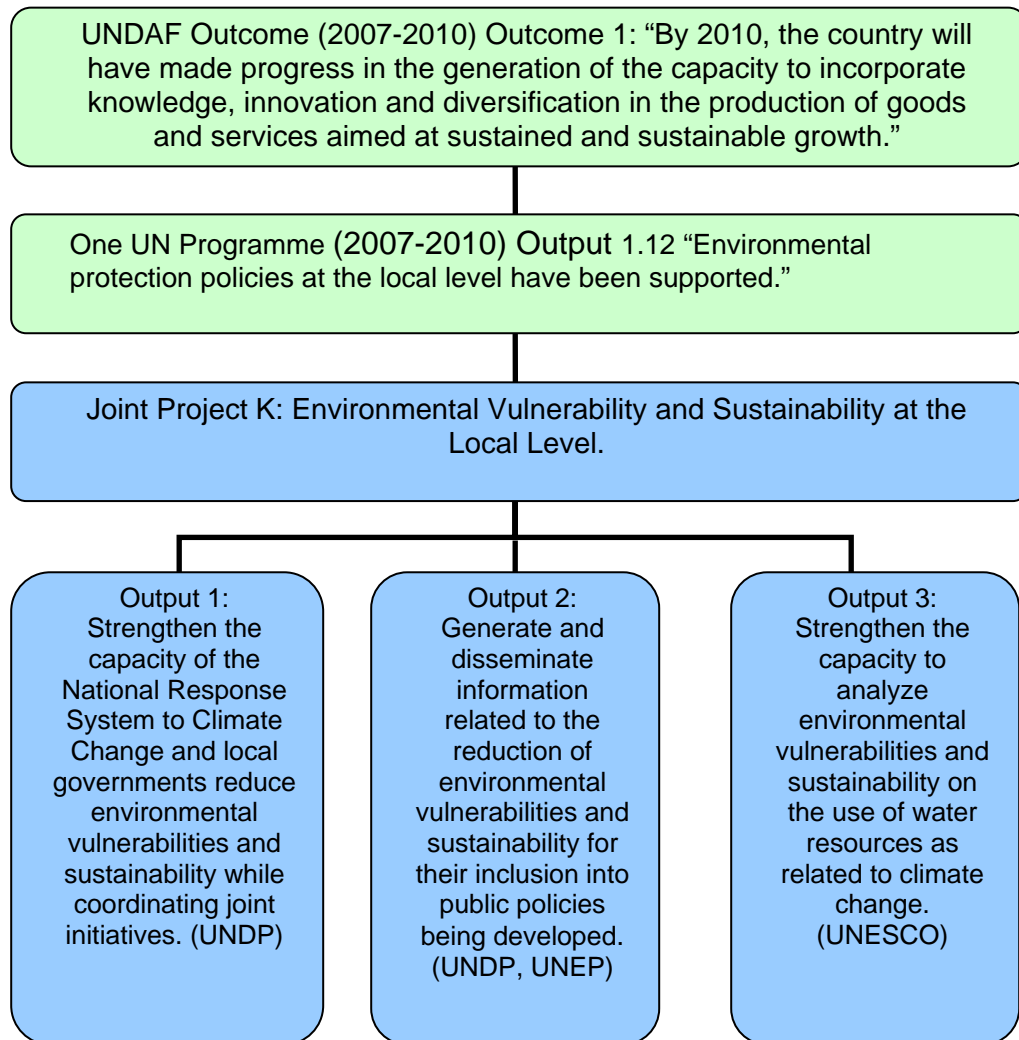
<p><b>Submitted by:</b> Susan McDade, United Nations Resident Coordinator in Uruguay</p> <p>Contact information: susan.mcdade@undp.org</p>	<p><b>Country and Thematic Area</b></p> <p>Uruguay, Environment and climate change response</p>								
<p><b>Programme No: K</b>  <b>MPTF Office Atlas No: 66252</b>          Programme Title:          Environmental Vulnerability and Sustainability at the Local Level.</p>	<p><b>Participating Organization(s):</b></p> <p>UNDP, UNEP and UNESCO</p>								
<p><b>Implementing Partners:</b>          Office of Planning and Budget (OPP)          Ministry of Livestock, Agriculture and Fisheries (MGAP)          Ministry of Housing, Land Use Planning, and Environment (MVOTMA)          National System for Response to Climate Change (SNRCC)</p>	<p><b>Programme Budget (from the Fund):</b></p> <table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <td style="padding: 2px;">UNDP</td> <td style="text-align: right; padding: 2px;">222,614</td> </tr> <tr> <td style="padding: 2px;">UNEP</td> <td style="text-align: right; padding: 2px;">39,590</td> </tr> <tr> <td style="padding: 2px;">UNESCO</td> <td style="text-align: right; padding: 2px;">64,200</td> </tr> <tr> <td style="padding: 2px;">Total:</td> <td style="text-align: right; padding: 2px;">US\$ 326,404</td> </tr> </table>	UNDP	222,614	UNEP	39,590	UNESCO	64,200	Total:	US\$ 326,404
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<p><b>Programme Duration (in months): 17</b>  <u>Start date</u><sup>1</sup>: 2-Nov-2009  <u>End date</u>: 31-Apr-2011</p> <p>Original end date: 31-Dec-2010          Revised end date: 31-Apr-2011 in accordance with the ToRs of the One UN Coherence Fund and the extension granted.</p> <p>No budget revisions.</p>									

<sup>1</sup> The start date is the date of the first transfer of funds from the MPTF Office as Administrative Agent.

## I. PURPOSE

<p><b>Programme Description:</b></p>	<p>This programme was developed under the implementation of the Delivering as One approach in Uruguay as pilot country.</p> <p>It was developed as one of the objectives of the UNDAF 2007-2010 and the One UN Programme 2007-2010 “Building Capacities for Development” in Uruguay. Subsequently, it was made part of the UNDAF 2011-2015 and the Action Plan.</p> <p>The joint project supports and strengthens the capacities for the development of public policies and strategies to address environmental vulnerabilities and sustainability, specifically climate change. The effort coordinates the “Initiative on Poverty and Environment for Uruguay”, “Local Level Climate Change”, and “Strengthening of Local Government Capacities for Risk Management in Uruguay”.</p>
<p><b>Development Goal:</b></p>	<p>UNDAF 1. By 2010, the country will have made progress in the generation of the capacity to incorporate knowledge, innovation and diversification in the production of goods and services aimed at sustained and sustainable growth.</p>
<p><b>Outcome:</b></p>	<p>One UN Programme 1.12 “Environmental protection policies at the local level have been supported.”</p>
<p><b>Outputs and Key Activities:</b></p>	<ol style="list-style-type: none"> <li>1. Strengthen the capacity of the National Response System to Climate Change and local governments reduce environmental vulnerabilities and sustainability while coordinating joint initiatives.</li> <li>2. Generate and disseminate information related to the reduction of environmental vulnerabilities and sustainability for their inclusion into public policies being developed.</li> <li>3. Strengthen the capacity to analyze environmental vulnerabilities and sustainability on the use of water resources as related to climate change.</li> <li>4. Project effectively managed, monitored and coordinated with other initiatives, projects, and programs being implemented, seeking synergies that promote sustainability of the initiative</li> </ol>

## Outputs for the Joint Project K and their relation to the One UN Programme and the UNDAF



## II. RESOURCES

Participating UN Organization(s)	Approved Joint Programme Budget	Approved Transfers to PUNOs (2009)	Approved Transfers to PUNOs (2010)
UNDP	222,614	47,080	175,534
UNEP	39,590	4,280	35,310
UNESCO	64,200	12,840	51,360
<b>Total:</b>	<b>US\$ 326,404</b>	<b>US\$ 64,200</b>	<b>US\$ 262,204</b>

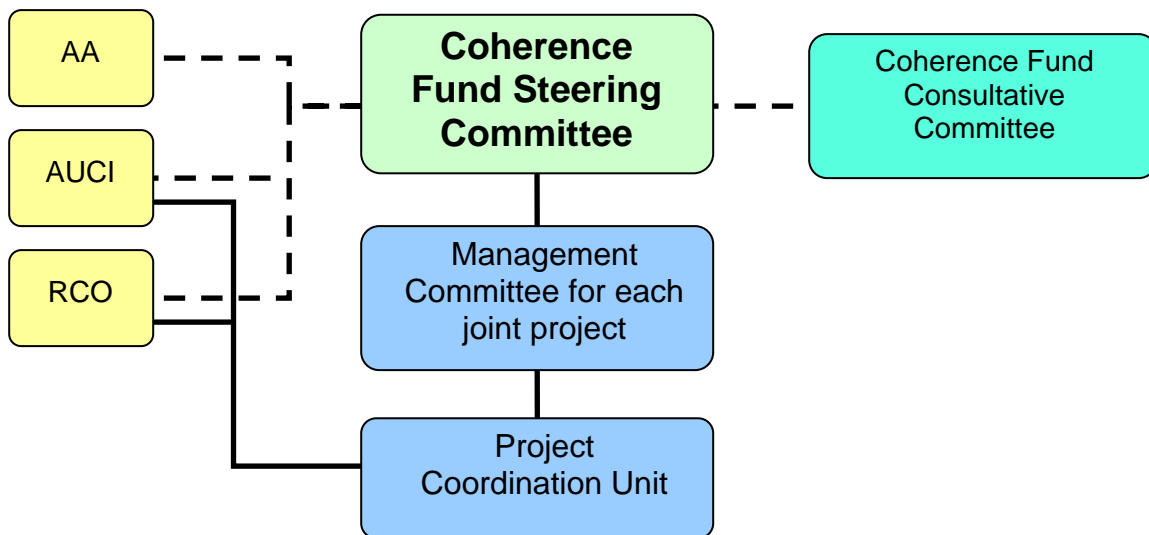
## III. IMPLEMENTATION AND MONITORING ARRANGEMENTS

To support the One UN Programme (2007-2010), the Government and the United Nations System (UNS) in Uruguay agreed to establish the Uruguay One UN Coherence Fund; a common, un-earmarked, development fund, under the leadership of the Resident Coordinator. The Uruguay One UN Coherence Fund supports the coordinated resource mobilization, allocation and disbursement of donor-contributed resources for the unfunded elements of the One UN Programme.

The Uruguay One UN Coherence Fund has several governance mechanisms to ensure proper management of funds, supervision of project execution, and monitoring of results. The mechanisms are: The Coherence Fund Steering Committee, The Coherence Fund Consultative Committee, The Management Committees, and the Administrative Agent (AA).

The members of the Management Committee are: Office of Planning and Budget (OPP)<sup>2</sup>, Ministry of Livestock, Agriculture and Fisheries (MGAP), Ministry of Housing, Land Use Planning, and Environment (MVOTMA), National System for Response to Climate Change (SNRCC), the Resident Coordinator's Office (RCO), the executing UN Agencies (UNDP, UNEP, UNESCO) and the associated UN Agencies (FAO, UNIDO, UNIFEM, PAHO-WHO, UNV).

### Governance mechanisms for the Uruguay One UN Coherence Fund.



<sup>2</sup> The Uruguayan Agency for International Cooperation has been delegated the function of participating in the Steering Committee.

## IV. RESULTS

This programme was developed under the implementation of the Delivering as One approach in Uruguay as pilot country.

It was developed as one of the objectives of the UNDAF 2007-2010 and the One UN Programme 2007-2010 "Building Capacities for Development" in Uruguay. Subsequently, it was made part of the UNDAF 2011-2015 and the Action Plan.

The joint project supported and strengthened the capacities for the development of public policies and strategies to address environmental vulnerabilities and sustainability, specifically climate change. The effort coordinated the "Initiative on Poverty and Environment for Uruguay", "Local Level Climate Change", and "Strengthening of Local Government Capacities for Risk Management in Uruguay".

### **Partnerships and inter-Agency relationship. Impact on results:**

The Management Committee gathered all relevant stakeholders in the joint project and was utilized as the space to share information and to reach consensus on issues related to the implementation of the agreed activities. National Counterparts often utilized this space as an interaction between their institutions. This has been a positive externality facilitated by the joint project.

Throughout implementation, there has been a very good level of collaboration among implementing UN Agencies (UNDP, UNEP, and UNESCO); this has facilitated planning activities and monitoring the implementation of the project. UN Agencies have coordinated their efforts and have often adjusted their implementation strategies according to the needs of the project as a whole.

### **Output 1: Strengthen the capacity of the National Response System to Climate Change and local governments to reduce environmental vulnerabilities and sustainability while coordinating joint initiatives. (UNDP)**

The project strengthened of the capacity of the National Response System to Climate Change (SNRCC) and the local governments. The main outcomes were:

- Elaborated the strategic National Action Plan to Climate Change.
- Supported the participation and collection of inputs by local governments to the National Plan through the design of tools, workshops and the analysis of inputs.
- Supported to the development of a Climate Change action Plan by defining criteria for prioritizing measures.
- Developed guidelines to incorporate climate change considerations in the land planning regulations and instruments; application to the case of Artigas.
- Gathered inputs of climate change impacts, needs assessment and ranking of measures at the local level through four regional workshops at the subregional level.
- Developed a Portfolio of Climate Change Projects in accordance to the National Plan, the criteria defined with assistance of the project and incorporating inputs of local governments. The Portfolio was developed and agreed by the National System of Response to Climate Change.
- Supported the establishment of the country's position for the 16th edition of Conference of the Parties of the United Nations Framework Convention on Climate Change (COP16).

**Output 2: Generate and disseminate information related to the reduction of environmental vulnerabilities and sustainability for their inclusion into public policies being developed. (UNDP-UNEP)**

- An online database of extreme hazard events was developed in agreement between the Ministry of Environment and the Presidency of the Republic.
- An online Information System was generated to be used by the National Emergency System with information on extreme events and updated with reports from the local Emergency Committees. This system also includes risk mapping and contributes to early warning and response capacities. Results are online and have been published for dissemination.
- Developed a mapping of products and skills on climate change that have been established or being strengthened. Documents on the reduction of vulnerabilities, poverty and environmental sustainability as related to climate change were developed including recommendations on how to shape policies and strategies.
- Identified possible future lines of action to allow greater synergy throughout the country among identified projects.
- A chronogram was made to widen and deepen the existing mapping of available information on projects and publications on climate change.
- An environmental flows (*caudal ambiental*) methodology will be proposed as well as the foreseen challenges and opportunities for its implementation with the aim of facilitating the insertion of this methodology as a tool for the integrated management of water resources (*Gestión Integrada de Recursos Hídricos --GIRH*).
- Literature review and analysis of the concept of environmental flows and four methodologies for its measurement as well as its application and experiences in the region (Costa Rica, Colombia, Brazil).
- Adaptation of the concept and methodologies for the Uruguayan case.
- Case study applying various methodologies for measuring environmental flows.
- Involvement of local and multi-stakeholder actors in the development and application of the concept of environmental flows.
- Revision of national and international regulatory framework.
- Identification of challenges and opportunities for the implementation of environmental flows as a tool for GIRH.

**Output 3: Strengthen the capacity to analyze environmental vulnerabilities and sustainability on the use of water resources as related to climate change. (UNESCO)**

- Supported the Uruguayan Government in the advancement towards the creation of an inter-institutional space for capacity-building and research on hydrometeorology and environment in Uruguay. This was identified as a necessity in the National Plan of Response to Climate Change (defined as a Hydrometeorological and Environmental Laboratory). In this sense, two workshops took place. In the first workshop, the experiences of different centers working in the field in the LAC region were presented, and the lines of work of the Laboratory were outlined. The second workshop identified the needs of the national institutions to be covered by the Laboratory, as each institution presented its needs.
- In order to provide institutional models of the region from which the Uruguayan government could adopt or adapt elements for the design of the institutional body of the Laboratory, the report "Institutional models of water-related centers and institutes in Latin America and the Caribbean" was also elaborated from a survey in which UNESCO and institutes on Hydrometeorology in the region were consulted.
- Another outcome was the participation of a representative from Uruguay (Governmental counterpart of project K) in the event "Regional Dialogs for Water and Climate Change" in COP 16 (Mexico), in which the work carried out within the framework of project K was presented.

- In addition, national key actors were consulted and a report on updated initiatives related to extreme climatic variations (mainly droughts and floods) identified was elaborated.
- Finally, in coordination with output 2 of project K (UNDP-UNEP), the Introductory Workshop on Environmental Flows was organized. It was an active workshop facilitated by a regional expert on the topic. There was wide representation from national institutions. Its main objective was to support the government in the appropriation of the *Environmental Flows* concept as a useful tool for the integrated water resources management in Uruguay.

**Difficulties in the implementation, lessons learned to improve management, and knowledge acquired as a result of evaluations and studies carried out throughout the year.**

- The difficulties derived from the institutional weakness of the national partner, the SNRCC and the complexity of the joint project and the cooperation process (three UN Agencies and a national partner that represents a complex intergovernmental network at the national and local levels) with heterogeneity of institutional procedures and agendas.
- Throughout the National Action Plan process of elaboration, the project has contributed on an incremental interaction between the national and local level governments, which will result in a greater coordination with others initiatives of the UN Agencies in the territory.

## V. MONITORING

Expected results	Indicators	Status/measure
Output 1: Strengthen the capacity of the National Response System to Climate Change and local governments reduce environmental vulnerabilities and sustainability while coordinating joint initiatives.	<ul style="list-style-type: none"> <li>Plan for the National Response System to Climate Change.</li> </ul>	Drafted and approved
	<ul style="list-style-type: none"> <li>National portfolio of projects.</li> </ul>	Approved
	<ul style="list-style-type: none"> <li>Dissemination to Departments</li> </ul>	In progress
	<ul style="list-style-type: none"> <li>Survey and communication network.</li> </ul>	Established
Output 2: Generate and disseminate information related to the reduction of environmental vulnerabilities and sustainability for their inclusion into public policies being developed.	<ul style="list-style-type: none"> <li>Catalogue and mapping of extreme climactic events.</li> </ul>	In progress
	<ul style="list-style-type: none"> <li>Implementation of GIRH.               <ol style="list-style-type: none"> <li>Final and summary reports;</li> <li>Identification, elaboration and recommendation of environmental flows definition applicable to Uruguayan case</li> <li>Case-study implementation;</li> <li>Multi-stakeholder involvement;</li> <li>Stakeholder mapping;</li> <li>One-on-one interviews with key stakeholders (state, private sector, civil society, academia, local officials);</li> <li>National validation workshop;</li> <li>Final report and recommendations;</li> <li>Final report and recommendations.</li> </ol> </li> </ul>	Available online
	<ul style="list-style-type: none"> <li>National information System on extreme events and risk mapping.</li> </ul>	Publication issued
Output 3: Strengthen the capacity to analyze environmental vulnerabilities and sustainability on the use of water resources as related to climate change.	<ul style="list-style-type: none"> <li>Report on the initiatives related to extreme climatic variations in Uruguay (mainly droughts and floods)</li> </ul>	Finished/Available
	<ul style="list-style-type: none"> <li>Report of the First Workshop on the design of a space for capacity-building and research on hydrometeorology and environment in Uruguay (Montevideo, 25 January 2010)</li> </ul>	Finished/Available
	<ul style="list-style-type: none"> <li>Report on institutional models of water-related centers and institutes in Latin America and the Caribbean</li> </ul>	Finished/Available
	<ul style="list-style-type: none"> <li>Report of the Second Workshop "Towards the creation of a Hydrometeorological and Environmental Laboratory in Uruguay" (Montevideo, 26-27 July 2010)</li> </ul>	Finished/Available
	<ul style="list-style-type: none"> <li>Report of the Introductory Workshop on Environmental Flows (Montevideo, 13 December 2010) (In articulation with output 2 (UNDP-UNEP)</li> </ul>	Finished/Available



## VI. ABBREVIATIONS AND ACRONYMS

AA	Administrative Agent
AUCI	Uruguayan Agency for International Cooperation
CFCC	Coherence Fund Consultative Committee
CFSC	Coherence Fund Steering Committee
DaO	Delivering as One
COP16	16th edition of Conference of the Parties of the United Nations Framework Convention on Climate Change
GIRH	Integrated Management of Water Resources
MGAP	Ministry of Livestock, Agriculture and Fisheries
MPTF	Multi-Partner Trust Fund
MVOTMA	Ministry of Housing, Territorial Planning and Environment
OPP	Office of Planning and Budget
PAHO-WHO	Pan American Health Organization-World Health Organization
PUNO	Participating United Nations Organization
RCO	Resident Coordinator's Office
SNRCC	Climate Change Response National System
UNDP	United Nations Development Programme
UNEP	United Nations Environment Program
UNESCO	United Nations Educational, Scientific and Cultural Organization
UNRC	United Nations Resident Coordinator
UNS	United Nations System