

## South Sudan 2012 CHF Standard Allocation Project Proposal

*Proposal for CHF funding against Consolidated Appeal*

For further CHF information please visit <http://unocha.org/south-sudan/financing/common-humanitarian-fund>  
or contact the CHF Technical Secretariat [chfsouthsudan@un.org](mailto:chfsouthsudan@un.org)

This proposal shall be submitted by cluster partners in two stages to the Cluster Coordinators and Co-coordinators for each project against which CHF funds are sought. In the first stage, before cluster defenses, applying partners fill sections I and II. The proposal should explain and justify the activities for which CHF funding is requested and it is intended to supplement information already available in the CAP Project Sheets. The proposals will be used by the cluster Peer Review Team in prioritizing and selecting projects for CHF funding during CHF Standard Allocation round. In the second stage projects recommended for funding by the CHF Advisory Board must complete Section III of this application and revised/update sections I and II if needed. Partners should also fill and submit to cluster coordinator/ co-coordinator the CHF Allocation Matrix (Excel template).

### SECTION I:

#### CAP Cluster

#### NFI and Emergency Shelter

#### CHF Cluster Priorities for 2012 First Round Standard Allocation

This section should be filled by the cluster Coordinators/Co-coordinators before sending to cluster partners. Provide a brief articulation of Cluster priority activities and geographic priorities that the cluster will recommend for funding from the CHF.

##### Cluster Priority Activities

Frontline services to enable sufficient prepositioning prior to the wet season, and timely delivery of NFI and emergency shelter, to populations affected by conflict and disaster, returnees, and other vulnerable populations, based on documented need in under-served and hot spot geographical areas (Jonglei, Upper Nile, Unity, Warrap, Northern Bahr el Ghazal).

Priority activities include:

- Field coordination within established coordination mechanisms,
- Proper storage and stock management (including regular reporting to the cluster),
- Assessment of NFI and ES needs (including verification and targeting),
- Orderly, transparent and equitable distribution,
- Post-distribution monitoring and drawing of lessons learned.

##### Cluster Geographic Priorities

Priority states - Jonglei, Upper Nile, Unity, Warrap, Northern Bahr el Ghazal

#### Project details

The sections from this point onwards are to be filled by the organization requesting for CHF.

##### Requesting Organization

International Organization for Migration

##### Project CAP Code

SSD-12/S-NF/46154

##### CAP Project Title

Provision of Emergency NFIs and ES materials to IDPs, returnees, and Host community members.

##### Project Location(s) (list State, County and if possible Payam where CHF activities will be implemented)

Nation wide  
(CES 3.5%; EES 2%; Jonglei 20%; Lakes 8%; NBeG 11%; Unity 14%; Upper Nile 13%; Warrap 21%; WBeG 4%; WES 3.5%)

#### Total Project Budget in South Sudan CAP

US\$6,075,000.00

#### Amount Requested from CHF

USD 890,668

#### Other Resources Secured

US\$2,600,000

#### Direct Beneficiaries 255,000 individuals

Women:	<b>51,000</b>
Men:	30,600
Girls:	91,800
Boys	81,600

#### Total Indirect Beneficiary

-

#### Catchment Population (if applicable)

-

#### Implementing Partners

n/a

#### Project Duration (max. of 12 months, starting from allocation date)

**Start Date (mm/dd/yy): 15/03/12**

**End Date (mm/dd/yy): 14/03/13**

#### Address of Country Office

Project Focal Person Margo Baars

Email & Tel: [mbaars@iom.int](mailto:mbaars@iom.int)

e-mail country director: [vhouver@iom.int](mailto:vhouver@iom.int)

e-mail finance officer: [pstenson@iom.int](mailto:pstenson@iom.int)

Address: New Industrial Area, Bilpam, Juba

#### Address of HQ

e-mail desk officer

e-mail finance officer:

Address:

## SECTION II

### A. Humanitarian Context Analysis

Briefly describe (in no more than 500 words) the current humanitarian situation in the specific locations where CHF supported activities will be implemented. Provide evidence of needs by referencing assessments and key data, including the number and type of the affected population<sup>1</sup>

The Republic of South Sudan in 2012 continues to be a theatre for spiraling inter-tribal conflict, border tensions, rebel militia activity, and the influx of returnees from Sudan, affecting hundreds of thousands of South Sudanese, and belying the peace and stability that was so highly anticipated with Independence. Moving into 2012, it is clear that the humanitarian situation is precarious for the young country. In 2011, the NFI cluster provided NFI support to 89,315 households in need; in just the first weeks of 2012, 7,924 households have received NFI, with response ongoing at pace in multiple locations. This already represents an increased rate of activity in comparison to last year, with indications that the humanitarian situation will continue to deteriorate.

Recent outbreaks of violence in Jonglei State have affected 141,787 (UNOCHA, Jan 2012). Many have fled with few possessions, and shelter needs are high following systematic destruction of homes. Response is ongoing, with further unrest anticipated in the state. Conflict has also caused displacement in Warrap State, and cycles of inter-tribal violence following past patterns are expected in Unity and Lakes States.

South Sudan is also characterized by large-scale returns that continue to take place from Sudan to South Sudan. Since 2011, approximately 365,000 returnees have arrived in South Sudan. Following an agreement between the governments of Sudan and South Sudan facilitating returns, and the looming April 8 deadline for South Sudanese in Sudan, it is expected that a massive influx of returnees from Sudan will be seen in the coming month, and that extensive NFI and ES intervention will be required, particularly in Upper Nile, Unity, Northern Bahr el Ghazal and Warrap where the people are likely to remain stranded. Continued deadlock on the question of oil has seen continued tensions in the border areas with Sudan, including aerial bombardment. Rebel militia activity continues to affect civilians, particularly in Upper Nile and Unity states.

### B. Grant Request Justification

Briefly describe (in no more than 500 words) how proposed activities support the agreed cluster priorities and the value added by your organization

In the CAP 2012, the NFI and ES Cluster targeted 100,000 HHs of IDPs, returnees, and host community members for NFI assistance, and 25,000 HHs for emergency shelter. However, as outlined above, the scale of emergency in the first months of 2012 has already far exceeded 2011 projections, with the humanitarian situation continuing to deteriorate rapidly. The cluster is preparing to manage larger amounts of stock, faster, and in more locations, to ensure that NFI and emergency shelter needs can be met in a timely and appropriate manner.

IOM will play a key role in this preparedness and response, expecting to meet more than half of the projected NFI and emergency shelter need in South Sudan in 2012. The CERF under-funded window has granted USD 2,600,000 for procurement of 25,000 NFI kits and 7,500 emergency shelter kits. This has helped to shore up the core pipeline. However, this is only the first step in the process: it is vital that funding is secured firstly for prepositioning in time for wet season, and secondly for frontline response, including assessment and distribution.

On prepositioning, IOM needs to ensure sufficient stock in field warehouses (Renk, Malakal, Turalei, Twic East, Maluakon and Wau), and to facilitate onward movement of core pipeline stock to cluster partner warehouses in other locations, ensuring good geographical coverage for the cluster in sufficient amounts before wet season. The cluster prioritizes Warrap, Jonglei, Unity, Upper Nile and Northern Bahr el Ghazal. IOM's storage facilities in Upper Nile (Renk and Malakal), Warrap (Twic East and Turalei), and Northern Bahr el Ghazal (Maluakon) are strategically placed to enable coverage of high risk areas. IOM storage in Wau serves as a hub for replenishment to these areas.

On frontline response, it is vital that IOM has sufficient capacity to conduct NFI and emergency shelter assessments, distributions, and post-distribution monitoring exercises in the field, where and when necessary. Field staff based in Wau and Renk will conduct response in those areas. A flying NFI and shelter team will be strengthened to cover underserved areas where there is no cluster partner present. The team will be deployed to carry out timely assessment, distribution and post-distribution monitoring activities in those locations. A flying team will be essential for timely NFI and emergency shelter response in the hot spot states, vast areas of which are underserved, without partners present on the ground, and facing complex emergencies often involving multiple incidents in remote areas.

### C. Project Description (For CHF Component only)

#### i) Purpose of the grant

Briefly describe how CHF funding will be used to support core humanitarian activities

The CHF funding will be used to ensure prepositioning prior to wet season, maintain frontline services for NFI and emergency shelter in existing field locations (in particular Wau and Renk), and to strengthen a mobile NFI and shelter team to ensure the timely delivery of NFI and emergency shelter to targeted populations across the country, in particular underserved areas in the priority states (Jonglei, Unity, Upper Nile, Northern Bahr el Ghazal, Warrap).

#### ii) Objective

State the objective/s of the project. Objective/s should be specific, measurable, achievable, relevant and time-bound (SMART)

- 1) To provide life-saving non-food and emergency shelter items to people affected by conflict and disaster, returnees, and other vulnerable groups.
- 2) To ensure the basic package of NFI and shelter materials is delivered in a timely and appropriate manner

#### iii) Proposed Activities

List the main activities to be implemented with CHF funding. As much as possible link activities to the exact location of the operation and the corresponding number of direct beneficiaries.

- Distribution of NFI & ES items as per the cluster distribution guidelines
- Rapid deployment of NFI staff in areas of intervention, in particular to areas that are underserved, or where technical support is required
- Plan warehousing requirements for NFI and emergency shelter for emergency response to help facilitate prepositioning before wet season
- Identify and distribute appropriate NFIs taking into consideration needs of men/women/boys/girls, based on assessment, to 187,500 individuals affected by conflict or natural disaster, returnees, or other identified vulnerable groups
- Identify and distribute shelter support to 67,500 individuals affected by conflict or natural disaster, returnees or other identified vulnerable groups
- Assessment of NFI and ES needs of newly displaced by conflict and/or natural disaster, and returnees
- Participate in registration of beneficiaries to ensure that vulnerable populations (include female headed households) will be targeted for NFI & ES distribution

<sup>1</sup> To the extent possible reference needs assessment findings and include key data such as mortality and morbidity rates and nutritional status, and how the data differs among specific groups and/or geographic regions. Refer situation/data/indicators to national and/or global standards.

- Liaison with EP&R, SSRRRC and NFI cluster for constant information sharing on needs and gaps
- Participation in coordination, assessment and monitoring mechanisms
- Post Distribution Monitoring to measure effectiveness and appropriateness (including gender appropriateness) of response and assist in improving response times

#### iv). Cross Cutting Issues

Briefly describe how cross-cutting issues are taken into consideration (i.e. gender, environment, HIV/AIDS)

The project will focus on gender awareness in the distribution process, ensuring that women headed and other vulnerable households are targeted, and ensuring gender sensitivity according to context. Gender disaggregated data will be collected during verification and distributions. In coordination with the cluster, attention will be paid to the environmental impact of shelter and NFI interventions and incorporation of other cross-cutting issues led by the cluster.

#### v) Expected Result/s

List below the results you expect to have at the end of the CHF grant period, and provide no more than five indicators you will use to measure the extent to which those results will have been achieved. At least three of the indicators should be out of the cluster defined Standard Output Indicators.

- Shelter materials and NFIs procured, transported, prepositioned and stored in South Sudan and available for distribution to vulnerable communities
- 67,500 individuals (13,500 households) receive temporary shelter assistance
- 187,500 individuals (37,500 households) affected by man-made and natural disasters are provided with immediate relief and life saving non-food items.
- Mobile NFI team strengthened
- Appropriate materials distributed to meet NFI and emergency shelter needs of men/women/boys/girls

	Indicator	Target (indicate numbers or percentages)
1	Number of people provided NFI support <i>Women and girls (including female headed households)</i> <i>Men and boys</i>	187,500 individuals (37,500 households)
2	Number of people provided emergency shelter support <i>Women and girls (including female headed households)</i> <i>Men and boys</i>	67,500 individuals (13,500 households)
3	Number of NFI and ES kits procured, transported and stored	37,500 NFI kits
4	Percentage of distributions based on needs assessments	100%
5	Post-distribution reports informing improved NFI assessment, targeting and distribution	12

#### vi) Implementation Mechanism

Describe planned mechanisms for implementation of the project. Explain if it is implemented through implementing partners such as NGOs, government actors, or other outside contractors.

This project will be implemented by IOM, with some support from local partners or casual labour where necessary. IOM will work with other humanitarian agencies on Inter-Agency assessments, and with local authorities including RRC, and affected and host community representatives to ensure identification of needs, and of the most vulnerable.

#### vii) Monitoring Plan

Describe how you will monitor progress and achievements of the project.

Project operations will be monitored under the overall management of IOM Head Office in Juba. The Mission office in Juba will provide overall financial management and oversight of activities. Regular internal reporting will be provided by all field offices, for supervisory review in Juba. IOM will produce regular statistical reporting on NFI/ES operations. Over the course of implementation, field visits shall be conducted to monitor project activities against stated targets within the framework of the present proposal. Internal reporting, monitoring and evaluation will take note of all constraints or impediments to activities in order to undertake a regular evaluation of project goals and implementing strategies. Project updates will distribute to IOM Geneva, donors and any other concerned stakeholders. A final narrative and financial report will be produced at the end of the project, covering project activities and outcomes.

For the NFI and emergency shelter sector, IOM conducts post-distribution monitoring surveys (PDMs) to ensure quality of items and distributions. PDMs incorporate household surveys, focus group discussions and market surveys. A new PDM will be developed and used for shelter interventions in cooperation with the cluster. IOM also releases summary reports for each assessment and distribution conducted, making it easy to track the exact activities which have been conducted. These reports are circulated to the NFI Cluster and relevant partners on the ground and in Juba – allowing greater accountability within the humanitarian community.

### E. Committed funding

Please add details of committed funds for the project from other sources including in-kind supports in monetary terms (USD)

Source/donor and date (month, year)	Amount (USD)
CERF Underfunded Window, February 2012	2,600,000

### SECTION III:

This section is **NOT required** at the first submission of a proposal to the cluster coordinator/co-coordinator. However it is required to be filled for proposals recommended for funding by the Advisory Board.

LOGFRAME			
CHF ref. Code: SSD-12/S-NF/46154	Project title: Provision of NFI and ES to IDPs, returnees and host community members	Organisation: IOM	
<p><b>Overall Objective:</b>  <i>What is the overall broader objective, to which the project will contribute? Describe the expected long-term change.</i></p> <p>To reduce vulnerabilities, morbidity and mortality in communities affected by conflict and disaster, and to returnees, in South Sudan.</p>			
<p><b>Specific Project Objective/s:</b>  <i>What are the specific objectives, which the project shall achieve? These relate to the immediate effect of the intervention measured at the end of the project.</i></p> <ul style="list-style-type: none"> <li>• To provide life-saving non-food and emergency shelter items to people affected by conflict and disaster, returnees, and other vulnerable groups.</li> <li>• To ensure the basic package of NFI and shelter materials is delivered in a timely and appropriate manner</li> </ul>	<p><b>Indicators of progress:</b>  <i>What are the quantitative and qualitative indicators showing whether and to what extent the project's specific objectives are achieved?</i></p> <ul style="list-style-type: none"> <li>• Number of assessments completed</li> <li>• Number of distributions conducted based on needs assessments</li> <li>• Average response time</li> </ul>	<p><b>How indicators will be measured:</b>  <i>What are the sources of information that exist and can be collected? What are the methods required to get this information?</i></p> <ul style="list-style-type: none"> <li>• Assessment and distribution reports released following completion</li> </ul>	<p><b>Assumptions &amp; risks:</b>  <i>What are the factors and conditions not under the direct control of the project, which are necessary to achieve these objectives? What risks have to be considered?</i></p> <ul style="list-style-type: none"> <li>• Sufficient kits can be procured to meet the target numbers for delivery – NFI pipeline remains open</li> <li>• Areas where preparedness and response activities are conducted are secure and accessible</li> </ul>
<p><b>Results - Outputs (tangible) and Outcomes (intangible):</b></p> <ul style="list-style-type: none"> <li>• Please provide the list of concrete <b>DELIVERABLES</b> - outputs/outcomes (<b>grouped in Workpackages</b>), leading to the specific objective/s:</li> </ul> <p><b>Preparedness</b></p>	<p><b>Indicators of progress:</b>  <i>What are the indicators to measure whether and to what extent the project achieves the envisaged results and effects?</i></p> <ul style="list-style-type: none"> <li>• Number of NFI and ES kits procured, transported and stored</li> <li>• Percent of distributions based on needs assessments</li> </ul>	<p><b>How indicators will be measured:</b>  <i>What are the sources of information on these indicators?</i></p> <ul style="list-style-type: none"> <li>• Waybills, NFI requests, MoUs with partners for in-kind donations, stock reports</li> <li>• Assessment reports</li> <li>• Distribution reports – recording</li> </ul>	<p><b>Assumptions &amp; risks:</b>  <i>What external factors and conditions must be realised to obtain the expected outcomes and results on schedule?</i></p> <ul style="list-style-type: none"> <li>• Insecurity doesn't prevent prepositioning in target regions</li> </ul>

<ul style="list-style-type: none"> <li>• Sufficient prepositioning in hot spot states</li> </ul> <p><b>Response</b></p> <ul style="list-style-type: none"> <li>• Emergencies are assessed for NFI and shelter needs</li> <li>• Emergency affected and returnee households are provided with essential NFIs and emergency shelter in response to critical needs</li> </ul> <p><b>Coordination and monitoring</b></p> <ul style="list-style-type: none"> <li>• Improve effectiveness of NFI and emergency shelter programming through coordination, training and monitoring</li> </ul>	<ul style="list-style-type: none"> <li>• Total households/individuals provided with NFI support (disaggregated by gender)</li> <li>• Total households/individuals provided with emergency shelter support (disaggregated by gender)</li> <li>• Post-distribution reports informing improved NFI assessment, targeting and distribution</li> </ul>	<p>beneficiary number and type, and gender disaggregation</p> <ul style="list-style-type: none"> <li>• Post-Distribution Monitoring Reports</li> </ul>	<ul style="list-style-type: none"> <li>• Rainy season does not start before completion of prepositioning</li> <li>• Individual sites targeted for response (assessment and distribution) are secure and accessible</li> <li>• Sufficient kits can be procured to meet the target numbers for delivery - NFI pipeline remains open throughout the year</li> <li>• Transport for personnel and stock remains available throughout the year through the logistics cluster</li> </ul>
<p><b>Activities:</b> <i>What are the key activities to be carried out (grouped in Workpackages) and in what sequence in order to produce the expected results?</i></p> <p><b>Preparedness</b></p> <ul style="list-style-type: none"> <li>-Plan warehousing requirements for NFI and emergency shelter for emergency response to facilitate prepositioning before wet season</li> <li>-Facilitate logistics to ensure prepositioning</li> <li>-Strengthen the mobile NFI team</li> </ul> <p><b>Response</b></p> <ul style="list-style-type: none"> <li>-Carry out NFI and ES assessments and registration for NFI/ES distributions, of newly displaced by conflict and/or natural disaster, and returnees</li> <li>-Distribute NFI and ES kits based on needs assessments</li> <li>-Construct demonstrations at distribution sites on use of NFI and ES kits</li> </ul> <p><b>Coordination and monitoring</b></p> <ul style="list-style-type: none"> <li>-Liaise with EP&amp;R, SSRRC and NFI cluster for constant information sharing on needs and gaps</li> <li>-Participate in coordination, assessment and</li> </ul>	<p><b>Inputs:</b> <i>What inputs are required to implement these activities, e.g. staff time, equipment, mobilities, publications etc.?</i></p> <ul style="list-style-type: none"> <li>• NFIs and emergency shelter materials</li> <li>• Full time NFI staff including mobile team</li> <li>• Equipment – vehicles, communications, maintenance costs</li> <li>• Transport – cost of transporting staff to assessments and interventions and stock from storage to distribution point (truck, boat, 4WD vehicles)</li> </ul>		<p><b>Assumptions, risks and pre-conditions:</b> <i>What pre-conditions are required before the project starts? What conditions outside the project's direct control have to be present for the implementation of the planned activities?</i></p> <p>Areas where preparedness and response activity is conducted are secure and accessible and necessary assets are available</p> <p>Suitable candidates are available for recruitment</p> <p>Casual labour is available at the target sites</p>

monitoring mechanisms -Conduct Post Distribution Monitoring to measure effectiveness and appropriateness (including gender appropriateness) of response and assist in improving response times			
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## PROJECT WORK PLAN

This section must include a workplan with clear indication of the specific timeline for each main activity and sub-activity (if applicable). The workplan must be outlined with reference to the quarters of the calendar year.

Activity	Q1 / 2012			Q2 / 2012			Q3 / 2012			Q4 / 2012			Q1. / 2013		
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar
<b>Result 1 - Sufficient prepositioning in hot spot states</b>															
Activity (1.1) Plan warehousing requirements for NFI and emergency shelter for emergency response to facilitate prepositioning before wet season			X	X	X						X	X	X	X	X
Activity (1.2) Facilitate logistics to ensure prepositioning			X	X	X						X	X	X	X	X
<b>Result 2 - Emergencies are assessed for NFI and shelter needs</b>															
Activity (2.1) Strengthen the mobile NFI team			X	X	X										
Activity (2.2) Carry out NFI and ES assessments and registration for NFI/ES distributions, of newly displaced by conflict and/or natural disaster, and returnees			X	X	X	X	X	X	X	X	X	X	X	X	X
<b>Result 3 - Emergency affected and returnee households are provided with essential NFIs and emergency shelter in response to critical needs</b>															
Activity (3.1) Distribute NFI and ES kits based on needs assessments			X	X	X	X	X	X	X	X	X	X	X	X	X
Activity (3.2) Construct demonstrations at distribution sites on use of NFI and ES kits			X	X	X	X	X	X	X	X	X	X	X	X	X
<b>Result 4 - Improve effectiveness of NFI and emergency shelter programming through coordination, training and monitoring</b>															
Activity (4.1) Liaise with EP&R, SSRRC and NFI cluster for constant information sharing on needs and gaps			X	X	X	X	X	X	X	X	X	X	X	X	X
Activity (4.2) Participate in coordination, assessment and monitoring mechanisms			X	X	X	X	X	X	X	X	X	X	X	X	X
Activity (4.3) Conduct Post Distribution Monitoring to measure effectiveness and appropriateness (including gender appropriateness) of response and assist in improving response times			X	X	X	X	X	X	X	X	X	X	X	X	X

\*: TIMELINE FOR EACH SPECIFIC ACTIVITY MUST BE MARKED WITH AN X AND SHADED GREY 15%