



**[INSERT NAME OF MPTF/JOINT PROGRAMME]
FINAL PROGRAMME¹ NARRATIVE REPORT**

Programme Title & Project Number
<ul style="list-style-type: none"> • Programme Title: Support for the Preparatory Conferences for the Defense and Security Sectors within the National Conference process • Programme Number: PBF/GNB/B-4 • MPTF Office Project Reference Number: 77439

Country, Locality(s), Thematic Area(s)²
Guinea-Bissau
PBF Priority Area 1: Activities designed to respond to immediate threats to the peace process, support the implementation of peace agreements and political dialogue, in particular in relation to strengthening of national institutions and processes set up under those agreements.

Participating Organization(s)
<ul style="list-style-type: none"> • UNDP Guinea-Bissau

Implementing Partners
<ul style="list-style-type: none"> • UNIOGBIS

Programme/Project Cost (US\$)
MPTF/JP Fund Contribution: 101,047
• <i>by Agency (if applicable)</i>
Agency Contribution UNIOGBIS 20,000
• <i>by Agency (if applicable)</i> UNDP 196,581
Government Contribution 212,722
<i>(if applicable)</i>
Other Contributions (donors) JAPAN 267,694
<i>(if applicable)</i>
TOTAL:

Programme Duration (months)
Overall Duration 1 month
<i>(months)</i>
Start Date ³ 1 st January 2011
<i>(dd.mm.yyyy)</i>
End Date (or Revised End Date) ⁴ 1 st February 2011
Operational Closure Date ⁵ 1 st February 2011
Expected Financial Closure Date 30 June 2012

Final Programme/ Project Evaluation
Evaluation Completed
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Date: External Evaluation (September-October 2011)
Evaluation Report - Attached
<input type="checkbox"/> Yes <input type="checkbox"/> No

Submitted By
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¹ The term “programme” is used for programmes, joint programmes and projects.

² Priority Area for the Peacebuilding Fund; Sector for the UNDG ITF.

³ The start date is the date of the first transfer of the funds from the MPTF Office as Administrative Agent. Transfer date is available on the [MPTF Office GATEWAY](#).

⁴ As per approval by the relevant decision-making body/Steering Committee.

⁵ All activities for which a Participating Organization is responsible under an approved MPTF programme have been completed. Agencies to advise the MPTF Office.

FINAL PROGRAMME REPORT

I. PURPOSE

The overall objective of the project was to contribute to the National Conference process through 8 Preparatory Conferences for the Defense and Security Sectors. This would represent a further step in the implementation of a key task of the UNIOGBIS mandate, as defined by the Security Council, in the sense that it is direct “support of an inclusive political dialogue and national reconciliation.” The Defense and Security sector Preparatory Conferences are of particular importance and sensitivity, given the particular role that the military have played in the recurring crises in Guinea-Bissau and the complex relationship between the political leadership of the country and the Armed Forces. The fact that the Organizing Committee chose to begin the preparatory Conferences by those dedicated to the Defense and Security Sectors is a clear illustration of the widespread understanding that it is necessary to have the military fully involved in the National Conference process and in the national reconciliation efforts more broadly.

This project had one output which was supporting the Organizing Committee in implementing its schedule for the Defense and Security Conferences.

Outcome: Political dialogue facilitated to analyze the causes, consequences, resolution and prevention of conflicts in Guinea Bissau.

The Peacebuilding Priority Plan 2008-2010 identified the following as key peacebuilding challenges in Guinea-Bissau: weaknesses in democratic governance at both central and local government levels; persistent political instability; the need for urgent reforms in the security and defence sector (SSR); the need for reforms in public administration; a weak national economy and stagnation in the pace of socio-economic development; weaknesses in the rule of law and administration of justice; drug trafficking and organized crime, including arms and human trafficking.

The National Assembly of Guinea-Bissau launched on 19 August 2010 the implementation of a major national reconciliation project entitled “National Conference – Path to Peace Consolidation and Development”, which aims to analyze the causes, consequences, resolution and prevention of conflicts in Guinea-Bissau. The National Conference process, established under the patronage of the President of the Republic, envisaged the establishment of national dialogue, through a series of Preparatory Conferences, including Conferences for the Defense and Security Sectors, culminating in a larger National Conference to be held in Bissau.

II. ASSESSMENT OF PROGRAMME/ PROJECT RESULTS

The recent history of Guinea-Bissau has been influenced by the structural and institutional fragility of state structures, further weakened by periodic crises. In this context, the lack of genuine political dialogue among all levels of society in Guinea-

Bissau has been repeatedly identified as one of the main reasons preventing the consolidation of stability in the country. In order to overcome the persistent climate of instability and recurring political crises, it is essential to foster a genuine and inclusive political dialogue among State institutions, political actors, the military and security services, civil society, and religious and traditional leaders.

Key results:

- 1 conference in São Domingos (security personnel)
- 1 conference in Mansoa (defense)
- 1 conference in Bafatá (defense)
- 1 conference in Gabú (security)
- 2 conferences in Buba (security and defense)
- 2 conferences in Bissau (security and defense)
- Unprecedented dialogue between Parliament, sponsor of the national conference, and wide cross-section of defence and security sector on causes of conflict in Guinea-Bissau, perceptions of their role in these events, structural issues and reforms in the security sector. Debates undertaken led to greater understanding of problems and identification of possible solutions.
- Inclusive participation of members of the defence and security sectors.
- Strengthened Parliament capacity to facilitate dialogue and exercise civilian oversight.
- Successful outcome of those 8 regional conferences enhanced credibility of the national conference preparatory process.

Based on the results of the eight conferences, a matrix of roots, consequences and solutions of conflicts was developed. The matrix illustrates the perspective of the defense and security sectors on the roots of political instability and aims to facilitate future work in this area.

III. EVALUATION & LESSONS LEARNED

An independent evaluation of PBF projects was conducted in September-October 2011. According to the Evaluation report:

The opportune funding provided by the PBF allowed the national reconciliation process to start earlier than anticipated. The PBF financed 8 preparatory sessions carried out throughout the country dealing with SSR reform. This permitted the identification of the constraints that exist in the process of national reconciliation and achieved a certain consensus on the findings of this diagnostic. Furthermore, this funding provided the means to hold further discussions on national reconciliation and SSR reform with the Guinean Diaspora. The mission was told by various sources that the PBF funding was viewed as “catalytic” as they assisted the Government and UNIOGBIS in attracting contributions from other donors. The outcome of this first phase constituted the base for future dialogue with other potential partners interested in the SSR process.

The Evaluation Team concluded that the project was:

- Relevant for peacebuilding in the context of Guinea Bissau;

- Effective as it produced the expected outcomes;
- Efficient as it did so within budget.

IV. INDICATOR BASED PERFORMANCE ASSESSMENT

	Performance Indicators	Indicator Baselines	Planned Indicator Targets	Achieved Indicator Targets	Reasons for Variance (if any)	Source of Verification	Comments (if any)
Outcome 1 Political dialogue facilitated to analyze the causes, consequences, resolution and prevention of conflicts in Guinea Bissau.							
Output 1 Supporting the Organizing Committee in implementing its schedule for the Defense and Security Conferences	8 conferences organized on Defense and Security	-	-	8 conferences organized on Defense and Security	-	Conference report Media Coverage UN Reports	