

# **Uruguay One UN Coherence Fund**

# **Annual Project Narrative Progress Report**

Reporting Period: 1 January – 31 December 2012

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**Country and Thematic Area** 

Rights of the Child, Care Policies

MPTF Office Atlas No: 66256

Programme Title:

Support for Social Protection in Uruguay:

Infancy and Care Policies

**Participating Organization(s):** 

IOM, UNDP, UNFPA, UNWOMEN

**Implementing Partners:** 

Uruguayan Agency for International

Cooperation (AUCI)

Ministry of Social Development (MIDES) Uruguayan Institute for the Child and

Adolescent (INAU)

**Programme Duration (in months): 12** 

Start date<sup>1</sup>: 16-May-2012 End date: 20-May-2013

In accordance with the ToRs for the One UN

Coherence Fund.

Budget changes: No changes in the budget

**Programme Budget (from the Fund):** 

IOM	48,471
UNDP	352,929
UNFPA	67,870
UNWOMEN	67,871
Total:	US\$ 537,141

Programme Budget of in-kind or other contributions from UN Agencies and

counterparts:

63,430
US\$ 63,430
8,000
5,000
35,000
50,000
6,000
US\$ 104,000
US\$ 167,430

<sup>&</sup>lt;sup>1</sup> The start date is the date of the first transfer of funds from the MPTF Office as Administrative Agent.

# I. PURPOSE

Programme Description:	Within the framework of the Delivering as One approach in Uruguay and the UNDAF/UNDAP 2011-2015, the Uruguayan Government and the UN System have endorsed the joint programme to strengthen the policies of equality and social protection in Uruguay.
Development Goal:	UNDAF 2011-2015 Priority Area 3: Enhance social development (with particular emphasis on the areas of early childhood development, health and education) with a view to reducing inequality and various forms of inequity (including intergenerational, gender, racial and geographic inequity).
Outcome:	UNDAF 2011-2015 Output 3.1.1 Technical capacities for the design and implementation of social protection policies relating to early childhood and their family environment.  UNDAP 2011-2015 Output 3.1.1 Technical capacities for the design and implementation of actions that seek to improve the coverage, training of personnel, access and quality of the services directed at early childhood are strengthened.  UNDAP 2011-2015 Output 3.1.2 Technical and institutional capacities conducive to the design and implementation of a National Care System (senior citizens, early childhood and people with disabilities) are strengthened.
Outputs and Key Activities:	The INAU has been strengthened to coordinate, implement and evaluate programmes provide services to children and adolescents that experience vulnerable social conditions. (IOM, UNDP, UNICEF)  The MIDES, in the implementation of the national care system, has increased its knowledge, specific conditions and evaluation of the magnitude and depth of dependency situations. (UNFPA, UNWOMEN)

# Outputs for the Joint Project 66256 INAU-MIDES and their relation to UNDAF (2011-2015) and UNDAF Action Plan (UNDAP 2011-2015)

UNDAF 2011-2015 Priority Area 3: Enhance social development (with particular emphasis on the areas of early childhood development, health and education) with a view to reducing inequality and various forms of inequity (including intergenerational, gender, racial and geographic inequity).

UNDAF 2011-2015 Outcome 3.1 The Government will have progressed in the design and implementation of social protection policies relating to early childhood and their family environment.

UNDAP 2011-2015 Output 3.1.1 Technical capacities for the design and implementation of actions that seek to improve the coverage, training of personnel, access and quality of the services directed at early childhood are strengthened.

UNDAP 2011-2015 Output 3.1.2 Technical and institutional capacities conducive to the design and implementation of a National Care System (senior citizens, early childhood and people with disabilities) are strengthened.

Joint Project 66256 INAU-MIDES: Support for Social Protection in Uruguay: Infancy and Care Policies

Outcome 1:
The INAU has been
strengthened to coordinate,
implement and evaluate
programmes provide services to
children and adolescents that
experience vulnerable social
conditions. (IOM, UNDP,
UNICEF)

Outcome 2:
The MIDES, in the
implementation of the national
care system, has increased its
knowledge, specific conditions
and evaluation of the magnitude
and depth of dependency
situations. (UNFPA,
UNWOMEN)

#### **II. RESOURCES**

Disbursements from the Uruguay One UN Coherence Fund.

Participating UN Organization(s)	Approved Joint Programme Budget	Approved Transfers to PUNOs (2012)
IOM	48,471	48,471
UNDP	352,929	352,929
UNFPA	67,870	67,870
UNWOMEN	67,871	67,871
Total:	US\$ 537,141	US\$ 537,141

Participating UN Agencies and the Social Provision Bank (BPS) are also contributing with their own funds (in-kind or otherwise) to the execution process of Phase II. These are:

PUNO or counterpart	In-kind or other contribution from PUNOs or Counterparts (2012)
BPS (Govt)	63,430
Government	US\$ 63,430
PAHO-WHO	8,000
UNDP	5,000
UNFPA	35,000
UNICEF	50,000
UNWomen	6,000
UN Agencies	US\$ 104,000
Total:	US\$ 167,430

## **III. IMPLEMENTATION AND MONITORING ARRANGEMENTS**

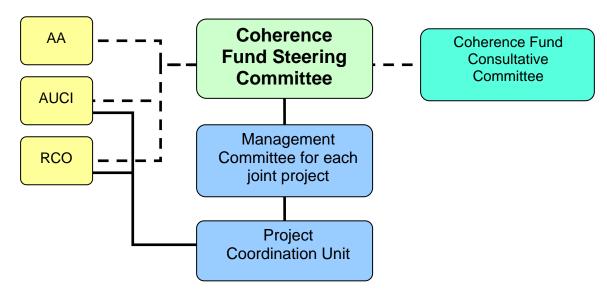
To support the implementation of the UNDAP (2011-2015), the Government and the UNS in Uruguay agreed to establish the Uruguay One UN Coherence Fund; a common, un-earmarked, development fund, under the leadership of the Resident Coordinator. The Uruguay One UN Coherence Fund supports the coordinated resource mobilization, allocation and disbursement of donor-contributed resources for the unfunded elements of the UNDAF/UNDAP.

The Uruguay One UN Coherence Fund has several governance mechanisms to ensure proper management of funds, supervision of project execution, and monitoring of results. The mechanisms are: The Coherence Fund Steering Committee, The Coherence Fund Consultative Committee, The Management Committees, and the Administrative Agent (AA).

The members of the Management Committee are: Presidency of the Republic, Office of Planning and Budget (OPP)<sup>2</sup>, Ministry of Social Development (MIDES), and the Uruguayan Institute for the Child and Adolescent (INAU); the executing UN Agencies (IOM, UNDP, UNFPA, UNICEF, UNWomen) and the associated UN Agencies (PAHO-WHO).

<sup>&</sup>lt;sup>2</sup> The Uruguayan Agency for International Cooperation has been delegated the function of participating in the Steering Committee.

## Governance mechanisms for the Uruguay One UN Coherence Fund.



#### IV. RESULTS

Within the framework of the Delivering as One approach in Uruguay and the UNDAF/UNDAP 2011-2015, the Uruguayan Government and the UN System have endorsed the joint programme to strengthen the policies of equality and social protection in Uruguay.

## Partnerships and inter-Agency relationship.

All the executing Agencies have generated a good, collaborative environment with the national counterparts. One of the key challenges in the project was the different institutional time tables between the UN Agencies and the national counterparts. Joint work has progressed well.

Outcome 1: The INAU has been strengthened to coordinate, implement and evaluate programmes provide services to children and adolescents that experience vulnerable social conditions. (IOM, UNDP, UNICEF)

This project has allowed INAU to continue implementing an effort previously begun with UNICEF, a building block for this Project.

Output 1.1: Coordination of full time, foster care and adoption modalities developed and implemented.

INAU is implementing a coordination program for the assistance modalities. INAU established a new form of access for 0 to 7 year-old children and their siblings. All of INAU's subunits coordinate their work with key stakeholders regarding full time, foster care, and adoptions. Two centers for children are being restructured to reduce internment.

Output 1.2: Diagnostic and proposal of part time modality

The diagnostic of part time use by INAU continues. INAU is analyzing how children and adolescents transition from their home environments to the INAU centers. This will allow INAU to have information on the reality of the living conditions as well as the ability to develop strategies to improve the care provided by INAU and the availability of providing part time care or foster families.

Output 1.3: Protect and assist children and adolescents victims of human trafficking and commercial

sexual exploitation in Uruguay.

INAU has conducted key stakeholder interviews and gathered needed information to develop a strategy to assist children and adolescents victims of commercial sexual exploitation and human trafficking.

Outcome 2: The MIDES, in the implementation of the national care system, has increased its knowledge, specific conditions and evaluation of the magnitude and depth of dependency situations. (UNFPA, UNWOMEN)

MIDES has gained knowledge and increased its capacity to implement a care system. Institutional agreements with key stakeholders have been generated on the management of activities. MIDES is forming a technical unit to institutionalize the knowledge attained and to implement the key aspects of the program.

Output 2.1 National survey on dependency.

MIDES has begun preparations for implementing the national survey on dependency identifying the key aspects that need to be surveyed and assembling the team to conduct the survey. MIDES is also improving the management of its databases and purging purging lists of participants to facilitate the implementation of the survey.

## Output 2.2 and 2.3

Map depicting the potential demand of care services in relation to the supply of care services Strengthening of the decentralized technical capacity to use care system data

MIDES is better equipped to generate survey indicators and associated maps related to the care system. Key directorates within MIDES developed 109 indicators for its Social Observatory (National Institute for the Youth, the National Institute of Women, National Programme for the Disabled, National Directorate on Social Policies, and the National Directorate on Monitoring and Evaluation).

MIDES has made available an official index on Basic Needs which incorporates the care system indicators and households' basic needs. Staff from public institutions were trained on how to use the survey/census data; 43 participants from 27 institutions, 17 Departments and 6 Ministries.

#### Delays in implementation, challenges, lessons learned & best practices:

The programme has had two fundamental challenges. First, bridges needed to be built among the national counterparts. The Management Committee and the UN Agencies worked closely with the national counterparts to generate a common vision, promoting the usefulness of the outputs being generated and demonstrating areas of common interest for both national counterparts. Second, the different intuitional timing between UN Agencies and national counterparts; an effort was made to expedite execution of activities to achieve the stated objectives.

#### Qualitative assessment:

National counterparts and UN Agencies have worked collectively in several key points, particularly in the management and decision making of common elements of the joint programme. There has been a positive increase in sharing information and generating a common vision for the outputs and desired outcomes. A support network has been generated among the participating institutions and the UN System.

#### V. FUTURE PLAN

Outcome 1: The INAU has been strengthened to coordinate, implement and evaluate programmes provide services to children and adolescents that experience vulnerable social conditions. (IOM, UNDP, UNICEF)

Expected results	Plan for 2013
Output 1.1: Coordination of full time, foster care and adoption modalities developed and implemented.	Continue implementing the unified programme to assist children without parental care: family restructuring and entryway for children 0 to 7 and siblings.
Output 1.2: Diagnostic and proposal of part time modality	Finalize the diagnostic Develop a proposal
Output 1.3: Protect and assist children and adolescents victims of human trafficking and commercial sexual exploitation in Uruguay.	Draft and validate the assistance model.

Outcome 2: The MIDES, in the implementation of the national care system, has increased its knowledge, specific conditions and evaluation of the magnitude and depth of dependency situations. (UNFPA, UNWOMEN)

Expected results	Plan for 2013	
Output 2.1 National Surrey on dependency	Conduct the surrey. Analyze the results.	
Output 2.2 Map depicting the potential demand of care services in relation to the supply of care services	Continue designing the care and survey indicators.	
Output 2.3 Strengthening of the decentralized technical capacity to use care system data	Implement a second phase of training sessions.	

#### **VI. MONITORING**

Expected results	Indicators	Status/measure
Outcome 1: The INAU has been strengthened to coordinate, implement and evaluate programmes provide services to children and adolescents that experience vulnerable social conditions. (IOM, UNDP, UNICEF)	Existence of a unified programme for the care of foster children.	Done
	<ul> <li>Existence of a diagnosis of the part-time modality.</li> </ul>	In process
	<ul> <li>Existence of a work plan for the part-time modality.</li> </ul>	In process
	Existence of a validated service model for children victims of CSE and human trafficking.	In process
	Assistance service for children victims of CSE and human trafficking installed	In process
	Number of children assisted within	In process

Expected results	Indicators	Status/measure
	the new framework.	
Outcome 2: The MIDES, in the implementation of the national care system, has increased its knowledge, specific conditions and evaluation of the magnitude and depth of dependency situations. (UNFPA, UNWOMEN)	<ul> <li>Existence of updated, nation wide data on care dependency.</li> </ul>	In process
	<ul> <li>Existence of a study on the potential demand of care services, georeferenced.</li> </ul>	In process
	Existence of care services proposals.	In process
	Number of people trained on the use of census data.	In process

#### VII. ABBREVIATIONS AND ACRONYMS

AA Administrative Agent

AUCI Uruguayan Agency for International Cooperation

BPS Social Provision Bank

CFCC Coherence Fund Consultative Committee
CFSC Coherence Fund Steering Committee
CSE Commercial Sexual Exploitation

DaO Delivering as One

INAU Uruguayan Institute for the Child and Adolescent

IOM International Organization for Migration

MIDES Ministry of Social Development

MPTF Multi-Partner Trust Fund
OPP Office of Planning and Budget

PAHO-WHO Pan-American Health Organization – World Health Organization

PUNO Participating United Nations Organization

RCO Resident Coordinator's Office

SIIAS Integrated Information System of Social Programs
UNDAF United Nations Development Assistance Framework

UNDAP United Nations Development Assistance Framework Action Plan

UNDP United Nations Development Programme

UNFPA United Nations Population Fund UNICEF United Nations Children Fund

UNRC United Nations Resident Coordinator

UNS United Nations System

UNWomen United Nations Entity for Gender Equality and the Empowerment of Women