



EBOLA RESPONSE MULTI-PARTNER TRUST FUND PROPOSAL
(To be completed by the Recipient Organization)

Proposal Title: Support to prevent spread of Ebola in Detention Centers in Sierra Leone	Recipient UN Organization(s): UNDP
Proposal Contact: Sudipto Mukerjee, Country Director Address: UNDP Sierra Leone, 55 Wilkinson Road, Freetown Telephone: +232 789 5 0000 E-mail: Sudipto.mukerjee@undp.org ; Charles.mback@undp.org	Implementing Partner(s) – name & type (Government, CSO, etc): <ul style="list-style-type: none"> ▪ UNDP ▪ Ministry of Internal Affairs ▪ Ministry of Social Welfare, Gender and Children Affairs (MSWGCA) ▪ Cash Transfer Non-Cluster Members
Proposal Location (country): Please select one from the following <input type="checkbox"/> Guinea <input type="checkbox"/> Liberia <input checked="" type="checkbox"/> Sierra Leone <input type="checkbox"/> Common Services	Proposal Location (provinces): <ul style="list-style-type: none"> ▪ Freetown and 12 Districts (National)
Project Description: <ul style="list-style-type: none"> ▪ <i>Developing gender segregated Holding Units for new inmates in detention centers</i> 	Requested amount: USD 1,201,725 Other sources of funding of this proposal: <ul style="list-style-type: none"> ▪ UNMEER budget: <i>Requested</i> ▪ Other sources: BCPR (currently) ▪ UNDP core (currently) ▪ Government Input: <i>Workforce and land to support he facilities</i> Start Date: 15 October 2014 End Date: 28 February 2015 Total duration (in months): 3.5 months
<p>STRATEGIC OBJECTIVES AND MISSION CRITICAL ACTIONS to which the proposal contributes. The SO and MCAs to which each project contributes should be identified. For proposals responding to multiple Mission Critical Actions (MCAs) within one or more Strategic Objectives (SOs), [usually one only] please select the primary MCA to which the proposal contributes.</p> <ul style="list-style-type: none"> <input checked="" type="checkbox"/> SO 1 Stop Outbreak MCA1: Identifying and tracing of people with Ebola <input type="checkbox"/> SO 1 Stop Outbreak MCA2: Safe and dignified burials <input type="checkbox"/> SO 2 Treat Infected People MCA3: Care for persons with Ebola and infection control <input type="checkbox"/> SO 2 Treat Infected People MCA4: Medical care for responders <input type="checkbox"/> SO 3 Ensure Essential Services MCA5: Provision of food security and nutrition <input type="checkbox"/> SO 3 Ensure Essential Services MCA6: Access to basic services <input type="checkbox"/> SO 3 Ensure Essential Services MCA7: Cash incentives for workers <input type="checkbox"/> SO 3 Ensure Essential Services MCA8: Recovery and economy <input type="checkbox"/> SO 4 Preserve Stability MCA9: Reliable supplies of materials and equipment <input type="checkbox"/> SO 4 Preserve Stability MCA10: Transport and Fuel) <input type="checkbox"/> SO 4 Preserve Stability MCA11: Social mobilization and community engagement <input type="checkbox"/> SO 4 Preserve Stability MCA12: Messaging 	

SO 5 Prevent Further Spread MCA13: **Multi-faceted preparedness**

Recipient UN Organization(s)

UNDP

*Special Envoy for Ebola:***NARRATIVE (Max 2 Pages)****a) RATIONALE FOR THIS PROJECT:**

Due to the poor health and sanitation conditions of the overcrowded (600% overuse, see segregated table and data in annex 2) detention facilities in Sierra Leone, Ebola breaking in with a single inmate contracting the EVD will have disastrous consequences. In order prevent that, GoSL with support from UNDP launched a project to adapt detention centers to the EVD threats and prevent Ebola prison break-in in the country. If cases of EVD are identified or suspected amongst detainees, the Project will ensure that they are quickly and effectively isolated in order to minimize the effect on fellow inmates and prison guards

In this regards, special and gender segregated wards are built as holding units for new inmates. The latter will stay in observation for 21 days before being allowed to interact with older detainees. The measures outlined will also help to maintain peace and stability within detention facilities, preventing any rioting, potential prison breaks and social unrest. The Project will also have the long-term benefit of reducing prison over-crowding which has been a long-standing problem in Sierra Leone. Finally the Project will assist to address widespread human rights abuses, such as violations of the right to freedom from arbitrary detention, the right of detained persons to be treated with humanity and with respect for the inherent dignity of the human person and the right to be brought before a judge for trial within a reasonable timeframe.¹

In summary, the proposal is based on the current pilot project in Freetown. The contractor submitted a design which considers the concerns raised in the comment:

1. The observation ward is completed isolated from the main wards: new inmates will have no contact with other detainees before the expiration of the observation period.
2. The structure is designed in such a way that new detainees have more space and contacts among themselves is reduced to minimum
3. Proper prophylactic measures are observed during the observation period to detect any case of medical concern, not only Ebola (this is also a period where the seasonal cholera outbreak occurs and the training of the staff will consider that aspect as well,
4. The new wards are equipped with proper gender disaggregated water and sanitation facilities in number enough to avoid queues
5. The challenges will be less in districts because as shown on the table attached to the proposal, correctional centres there are less crowded.

The strategic partnership with Prisons Watch (NGO) provided UNDP with the capacity to monitor he work from the construction phase to the operational phase.

¹ See Articles 9 and 10 of the International Covenant on Civil and Political Rights

b) PROJECT OBJECTIVES

1. Outbreak/spread of EVD in detention centers nationwide is prevented
 - *Observation unit set up for new detainees before entering main facility*
 - *Prevention kits provided to 17 prisons , 3 juvenile homes and key detention facilities*
 - *Relevant staff of detention centers trained to prevent outbreak and to oversee observation unit while upholding human rights of detainees*
 - *Medical facilities in prisons strengthened*

2. Over-crowding in prisons and detention centers reduced
 - *Basic record-keeping system set up to identify cases for conditional release, cases that are almost due to be released, cases that would be eligible for bail*
 - *Legal Aid via Prison Watch and a private firm to fast track bail and clear backlog of cases*

c) COHERENCE WITH EXISTING PROJECTS:

The present submission will help scaling up the current project which is limited to the Central Correctional Center (prison) in Freetown). This current Phase 1 of the project was launched in October 2014 in Freetown. Its consists of special measures such as screening of new inmates, the provision of necessary equipment to detention facilities, training key prison guards and other officials to prevent outbreaks while also upholding human rights of inmates, strengthening prison health facilities, identifying cases suitable for conditional release, fast-tracking bail applications and addressing the backlog of cases on remand, UNDP in partnership with the Ministry of Internal Affairs and prison authorities. Prison Watch (an NGO) monitors the works and provides quality assurance.

UNDP has already forged a relationship with the prison authorities to ensure a strong working relationship to successfully implement the Project. Under the Access to Justice and Security Sector Reform Projects UNDP already has a longstanding relationship with the Judiciary, the HRCSL, the Attorney General's Office and the Sierra Leone Police. In addition, the Chief Justice recently indicated plans to implement some of the measures outlined above – reducing case backlog, fast-tracking bail, etc. – in an internal memo. UNDP will therefore be able assist, via this Project, in the realization of these measures. UNDP has reached out to the Ministry of Social Welfare, Gender and Children's Affairs in relation to juvenile homes and will work in partnership with the Ministry to ensure necessary gaps are filled. In implementing the Access to Justice Project UNDP has a close working partnership with DFID and ASJP – two of the other main justice sector donors in Sierra Leone. In addition, UNDP is represented on all of the key EVD-response coordinating bodies facilitated by both the donor community and the Government.

c) CAPACITY OF UNDP AND IMPLEMENTING PARTNERS:

The technical capacity of the UNDP in country is sufficient to implement the project. UNDP has a coordinator managing the non-cluster (though not in a dedicated capacity) whom works directly with Government partners and other agencies to coordinate stakeholders' interventions including cash transfers. The MoHS and MSWGCA are very active in implementing phase one of the project including in providing logistical support, workforce and land to support the new facilities.

UNDP has the comparative advantage of neutral political positioning, long-term presence and demonstrated successful post-conflict and sustainable development interventions in Sierra Leone, which has resulted in a substantial capital of trust. Reliable partnerships with Government counterparts, national institutions and civil society organizations that are active at grass-root levels can be activated and leveraged to address the EVD crisis and its impacts on society in keeping with UNDP's mandate.

d) PROPOSAL MANAGEMENT:

The project will be a direct executing. However, as it has been a good practice, Government agencies, CSOs and donors are represented in the project board to provide policy guidance, oversight of the project. The project will be implemented by UNDP through a Project Management Unit (PMU) under the supervision of the Deputy Country Director/Programmes. The PMU will be led by a UNDP Ebola Focal Point acting as Programme Manager. With support from the other PMU team members, the PM will be responsible for the day-to-day management of resources to ensure activities are delivered and provide an enabling environment for M&E. In addition, there will also be regular monthly meetings by the project team to track activity progress and craft measures to speed-up delays. He will prepare and submit to the attention of the PB the following documents:

Financial Report – Financial reporting will be done in compliance with UNDP financial rules and regulations. The project will be subject to a standard audit as per UNDP's rules, regulations and procedures.

Monthly and Final Reporting – In accordance with UNDP procedures, the Project Manager will submit a monthly progress report, lessons-learned log, risk log, issues log and a monitoring schedule plan. These reports will be shared with the Project National Steering Committee. A final Report will be prepared by the Project Manager and shared with the Project Board, and others as advised. This report will include a summary of results achieved against the pre-defined annual targets at the output level

e) RISK MANAGEMENT:

Risks to the achievement of SO in targeted area	Likelihood of occurrence (high, medium, low)	Severity of risk impact (high, medium, low)	Mitigating Strategy (and Person/Unit responsible)
Fraud and mis-procurement	Medium	High	Use of UNDP procurement procedures and processes Responsible: UNDP
1.Limited mobility for partners in quarantine areas	Low	Low	IP contracted by UNDP are covered and granted access to quarantined areas Responsible: UNDP/UNMEER/NERC
2.Rapid inflation increasing the project cost	Medium	Medium	A provision of 15% (current inflation rate) of the total budget to cater for changing in Consumer price index Responsible: UNDP
3.Increased in project cost (logistics) due to deteriorated road under the rainy season	Low	Low	Rainy season almost at the end and see risk 1 above Responsible: UNDP

Financial resources of all partners are insufficient to cover salaries / allowances / hazard / other payments to caseload of HCWs	Medium	High	Robust resource mobilisation on behalf of all partners to ensure the financial resources are in place. Responsible: UNMEER
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d) MONITORING & EVALUATION:

The monitoring and evaluation (M&E) framework for all UNDP programmes and projects is anchored on key strategic documents such as

The results framework of each planning document will be used to collect data and regularly track progress and report on performance on a quarterly and annual basis throughout the life cycle of the project.

PMU will be responsible for monitoring the project contribution towards the outcome by ensuring that (i) the outputs being generated are contributing towards the outcome, (ii) each constituent activity produces the envisaged results in an efficient manner as per the overall development plan and the corresponding AWP, (iii) decisions of the project are based on facts and evidence and lessons learned are systematically captured for knowledge and could add value to the project.

A Project Board (PB) will be constituted with representatives from, MoFED (LGFD), MLGRD UNDP, MSWGCA, LCs, CSOs and Private sector. The PB is mandated to maintain the overall oversight and assurance role of the project, while the primary responsibility for monitoring and evaluation will rest with the Programme Management Support Unit (PMSU) led by Monitoring and Evaluation or Results-based Management Specialist of the UNDP country office. The PB will hold quarterly, mid-year and annual review meetings to strengthen oversight and assurance and to ascertain progress, review risks, issues and strategies. As part of UNDP's commitment to delivering results, there will be an independent outcome evaluation of the project before the end of the project cycle.

Proposal Title:					
Strategic Objective to which the Proposal is contributing ²					
SO 5 Prevent Further Spread MCA13: Multi-faceted preparedness					
Effect Indicators	Geographical Area (where proposal will directly operate)	Baseline ³ In the exact area of operation	Target	Means of verification	Responsible Org.
# of Detention centers equipped and furnished to prevent Ebola spray	National	1 prison in the country is being equipped and furnished to prevent Ebola spray	17 prisons & 3 Juvenile detention centers equipped and furnished to prevent Ebola spray	Field Monitoring reports	UNDP
MCA7:					
Output Indicators	Geographical Area	Target ⁴	Budget (US\$)	Means of verification	Responsible Org.
# of Observation unit set up for new detainees before entering main facility	4 main cities with national coverage	4 prisons equipped with Ebola holding units	450,000		
# of Prevention kits provided to 17 prisons, 3 juvenile homes and key detention facilities	National	17 prisons, 3 juvenile homes and key detention facilities	250,000		
# Detention centres' staff trained to prevent outbreak and to oversee Holding units while upholding human rights of detainees	National	170 detention centers staff trained and equipped for Ebola responsive performance	100,000		

² Proposal can only contribute to one Strategic Objective

³ If data are not available please explain how they will be collected.

⁴ Assuming a ZERO Baseline

# Basic record management system to ensure health and Ebola segregated data management	Central (Freetown) with national coverage	1 central record management system established in Freetown central Prison and staff trained accordingly	120,000	
#of detention centers monitored and data recorded in the central RM system	12 districts and Central	20 detention centers with activities monitored and recorded centrally	80,640	
Total			1,001,440	
Coordination Fees (20%)⁵				
Staffing (12%)			120,173	
Data collection	N/A			
Equipment & Supply (2%)			20,028	
Indirect Cost (6%) max 7 %			60,086	
Total Project Cost in USD			1,201,725	

⁵ Should not exceed 20% including the indirect cost