

C3. Joint Programme Revision Request Form Template

Migration MPTF

Joint Programme Revision Request

- Please refer to Operations Manual Section 4.8 Joint Programme revision
- All submissions should be in the English language. Please use "Calibri" font size 11 (apply "Normal" style)
- Please delete the instructions (in blue) in the final submission

Part A) Joint Programme Information

Joint Programme Title:	United Nations Pilot Project for Strengthening Migrant Integration and Social Cohesion through Stakeholders' Engagement, Socio-Economic Activities and Countering Anti-Migrant Narratives in South Africa.
Country / Countries / Region:	South Africa
Project Identification Number (MPTFO Project ID number available here):	00124542
Convening Agent (Lead PUNO):	IOM
Participating UN Organizations (PUNOs):	IOM, UNDP, OHCHR, UN Women, and UNHCR
Total approved budget (USD)	USD 2,565,570
Total duration	33 Months
Start and End Dates	28 October 2020 – 26 July 2023

Part B) Revision Request

Date of request submission:	05 May 2023
Focal point name/ agency/ contact details:	Alice Kimani, IOM, email: akimani@iom.int
Nature of revision (tick all that applies):	<i>Please tick next to the relevant revision and provide short note on the revision requested</i>

1) PROGRAMME OUTCOME, SCOPE, PUNOs

- 1.1) Change in scope and/or expected outcome(s)
- 1.2) Change in PUNOs (withdrawal, addition)

2) BUDGET

2.1) Additional funding request

2.2) Change of budget allocation among PUNOs

2.3) Budget line reallocation (within a PUNO) that:

- Exceeds 20% variance (percentage change) between outcomes or UNDG budget categories

AND

- Budget line reallocation amount is more than 2% of the total Joint Programme budget

3) DURATION

3.1) No cost extension beyond 12 months

3.2) No cost extension up to 12 months 2 months NCE from 26 July to 30 September 2023

Part C) Justification

The Migration MPTF Pilot for Strengthening Migrant Integration and Social Cohesion in South Africa has benefitted from a 9 month no cost extension (NCE) previously inclusive of the evaluation period. The JP partners have received important support from the South African government which has strengthened the implementation of the JP significantly. However, several concerning developments and further administrative delays have resulted in the need to request a further NCE for a two-month and four day period. This would assist in the project being finalised with solid results and impact; and would extend the project over a period where South Africa may experience an increase in anti-migrant sentiment and potential disruptions because of events that have taken place during the project implementation. These are outlined below and constitute the reasons and rationale for seeking a further two-month NCE, some relates to events in the country context that could impact on results of the JP and plans to mitigate these; others relate to administrative delays which have negatively impacted implementation timelines:

1. Ending of the special dispensation visa programme for Zimbabweans

In late 2021, the South African government announced that it would not renew the special visa dispensation for Zimbabwean nationals (known as the Zimbabwean Exemption Permit – ZEP), which had been in existence for about a decade. The approximately 180,000 ZEP holders were initially given a year's grace period, until 31 December 2022. In late 2022, the government announced an extension of the grace period, to 30 June 2023. Several civil society organisations have challenged

the decision not to renew the ZEP through the courts. The judgment in this litigation is pending. Both the UNCT in Zimbabwe and the UNCT in South Africa have drawn up response plans in relation to the discontinuance of the ZEP, as it is expected that it may result in the movement of over 100,000 people. The ZEP litigation garnered the attention of anti-migrant groups, such as Operation Dudula, which sought to intervene in the litigation. It was denied this by the court, but it is anticipated that regardless of the outcome of the court's decision, more activity may be expected from Operation Dudula, which has subsequently indicated its intention to run for political office in South Africa's 2024 national elections. The extension of the Migration MPTF JP would allow the implementing agencies to continue social cohesion work in a time when events threaten to undermine this social cohesion. The extension will also facilitate the continuation of the collaboration established between the JP and the UN Information and Communication Services to promote messages of social cohesion on different media platforms during the run up to the ZEP deadline, and handing down of the judgment in the associated litigation.

2. Mitigation of a potential increase in anti-migrant sentiment in the lead-up to South Africa's national elections in 2024

An increase in anti-migrant sentiment in the run-up to South Africa's national elections in 2024 also threatens to undermine results made through the MPTF pilot project. Some political parties have expressed populist views, which may indicate further populism during election season; and anti-migrant group, Operation Dudula has indicated an intention to contest in the elections. While it is understood that the JP cannot be extended to cover the entire pre-election period, the extension requested would assist in strengthening the results and impact that the JP has already seen, and mitigating risks posed by a potential increase in anti-migrant sentiment and populism in the pre-election period.

3. Delays in receipt of final tranche and delays resulting from UNDP's change from Atlas to Quantum

Implementing agencies only received the final tranche (30% of the total budget) in February 2023, with some agencies only receiving confirmation in late February. This left these agencies with a month to finalise activities. Spending 30% of a two-year programme's budget in just one month, was not feasible, and would run the risk of either having to reimburse money to the Migration MPTF or implement into the M&E period, which would mean the results would not necessarily be evidenced in the external evaluation. Both OHCHR and UN Women rely on UNDP to process payments and disburse funds in South Africa. At the end of 2022/beginning of 2023, UNDP changed from one ERP to another (ATLAS to Quantum). This resulted in further delays in the disbursement of funds to partners and service providers, as well as delays in on-boarding of service providers. These delays continued well into March 2023.

As a result of the above events a NCE was tabled for discussion at the March Programme Management Team (PMT) meeting. Subsequently, the PMT resolved for this to be further escalated to the principals, in coordination with the Resident Coordinator's Office (RCO). Follow up discussions took place with the MPTF Secretariat in mid-April to identify possible options including the cost implication for IOM as the coordinating agency. As the coordinator of the JP, IOM will support the onboarding of the evaluation

consultant and initiate the reporting process. The Principals of OHCHR and UNWOMEN have committed to be accountable for the implementation of the remaining activities including the evaluation and reporting process with IOM continuing to provide the oversight as the coordinating agency until the completion of the project.

Part D) Supporting Documents

Revised Joint Programme document (signed by the RC, if applicable, and all PUNOs)

Please either clearly indicate the changes made in the justification section above, or provide a track-change version.

Revised budget

Please provide two versions – one revised budget and one that clearly indicates the changes requested using before (original) and after (revised) columns, as well as variance.

Joint Programme Steering Committee document

Please submit the Joint Programme Steering Committee decisions document or minutes to confirm Steering Committee approval of the proposed revisions.

Other documents

Outline of activities under the NCE



Part E) Signatures – submitters

Resident Coordinator

Name of Convening Agent

Name of Resident Coordinator

International Organization for Migration

Nelson Muffuh

Name of Representative Ms Lily Sanya

6/25/2023
Date

Date

DocuSigned by:
Signature 

Signature SANYA
Lily

Digitally signed by SANYA Lily
Date: 2023.06.19 13:42:00 +0200

Name of PUNO

Name of PUNO

Office of the High Commissioner for Human Rights


United Nations High Commissioner for Refugees

Name of Representative: Ms Abigail Noko

Name of Representative: Monique Ekoko

6/22/2023
Date

Date

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Signature 
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Signature 

Digitally signed by
Monique Ekoko
Date: 2023.06.27 16:40:16
+02'00'
Adobe Acrobat Reader
version: 2023.001.20174

Name of PUNO

Name of PUNO

United Nations Development Programme

UN Women

Name of Representative: Dr Ayodele Olusola

Name of Representative: Ms. Aleta Miller

6/27/2023
Date

Date

DocuSigned by:
Signature 
7188F

Signature 

4-7-23



Below to be completed by the Fund Management Unit (FMU):

Part F) Review

FMU Comments and Recommendations:

The no-cost extension request is for 2 months and as such is within the purview of FMU approval, as per the Operations Manual.
It is to be noted that the final request was only received on 6 July 2023, and not 5 May as mentioned on the first page.

Part G) Decision

Decision:

- Approve**
- Approve with modifications / conditions (to specify)**
- Not approve**

Comments (if any):

Signatures:

Migration MPTF Steering Committee Chair:

Head of FMU:

Date

Date

GRANDET

Digitally signed by
GRANDET Philippe

Signature

Signature

**Philippe Djibril
Antoine**

Djibril Antoine

Date: 2023.07.06
15:11:30 +02'00'