



United Nations
Peacebuilding
Peacebuilding Fund

United Nations Peacebuilding Support Office (PBSO)/ Peacebuilding Fund (PBF)

Project Title: Empower women and youth for a free, fair, transparent and violence-free Referendum	Recipient UN Organization(s): UN Women, UNFPA and OHCHR
Project Contact: Ms. Adekemi Ndieli Deputy Country Representative, UN Women, Papua New Guinea, Address: Level 4, United Church Building, P.O. Box 1041 Port Moresby, PAPUA NEW GUINEA Telephone: +675 7412 1438 E-mail: adekemi.ndieli@unwomen.org	Implementing Partner(s) – name & type (Government, CSO, etc): Government: Department of Bougainville Peace Agreement Implementation, Department of Community Development, Office for Gender Equality (established under the Office of the ABG Chief Secretary), Department of Community Government and District Affairs, Bougainville House of Representatives. CSOs: Bougainville Women's Federation, Bougainville Youth Foundation (District Youth Associations), Nazareth Centre for Rehabilitation, Young Women's Christian Association (YWCA) Communication and Media: Communications Bureau of Bougainville, Radio Ples Lain, TV Wan, Digicel Research Institutions: National Research Institute of PNG.
	Project Location: Autonomous Region of Bougainville, Papua New Guinea (PNG)

Project Description: <i>This joint UN Women, UNFPA & OHCHR project targets critical peacebuilding gaps, with respect to disenfranchised groups in PNG/Bougainville - mainly women and youth - in order to ensure their informed participation and contribution to a free, fair, transparent and violence-free 2019 Referendum.</i>	¹Approved Peacebuilding Fund: \$2,000,000 Fully allocated first tranche: \$1,233,332 Conditional second tranche: \$ 766,668 Government contribution: Proposed Project Start Date: 30 November 2017 Proposed Project End Date: 31 May 2019 Total duration (in months)²: 18 months
Gender Marker Score³: <u>3</u> <i>Score 3 for projects that have gender equality as a principal objective.</i> <i>Score 2 for projects that have gender equality as a significant objective.</i> <i>Score 1 for projects that will contribute in some way to gender equality, but not significantly.</i>	
Project Outcomes: Outcome 1: ABG institutions are increasingly accountable to women and youth for a free and fair Referendum. Output 1.1: Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process. Output 1.2: Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process. Outcome 2: Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville Output 2.1: Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum. Output 2.2: Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.	
PBF Focus Areas⁴ which best summarizes the focus of the project (select one): Conflict Prevention and Management (Priority Area 2)	

¹ The overall approved budget and release of the second tranche is subject to PBSO's evaluation and decision process, and subject to the availability of funds in the PBF account.

² The maximum duration of an IRF project is 18 months.

³ PBSO monitors the inclusion of gender equality and women's empowerment all PBF projects, in line with SC Resolutions 1325, 1888, 1889, 1960 and 2122, and as mandated by the Secretary-General in his **Seven-Point Action Plan on Gender Responsive Peacebuilding**.

⁴ PBF Focus Areas are:

1: *Support the implementation of peace agreements and political dialogue (Priority Area 1):*

(1.1) SSR, (1.2) RoL; (1.3) DDR; (1.4) Political Dialogue;

2: *Promote coexistence and peaceful resolution of conflicts (Priority Area 2):*

(2.1) National reconciliation; (2.2) Democratic Governance; (2.3) Conflict prevention/management;

3: *Revitalise the economy and generate immediate peace dividends (Priority Area 3);*

(3.1) Employment; (3.2) Equitable access to social services

4) *(Re)-establish essential administrative services (Priority Area 4)*

(4.1) Strengthening of essential national state capacity; (4.2) extension of state authority/local administration; (4.3)

Governance of peacebuilding resources (including JSC/ PBF Secretariats)

IRF PROJECT DOCUMENT

(for IRF funded projects)

<p>Recipient Organization Name of Representative: Ms. Aikem Nibeli Signature: _____</p> <p>UN Women Date and Seal: 13th September 2017</p> <p></p>	<p>Representative of National Authorities Name of Representative: Mr. Leneo Signature: _____</p> <p>Office of the Secretary Date and Seal: _____</p> <p>Office of the Secretary Date and Seal: _____</p>
<p>Recipient Organization Name of Representative: Mr. Kofi Kwame Signature: _____</p> <p>UN Women Date and Seal: 13/09/17</p> <p>Peacebuilding Support Office (PSO) Name of Representative: Mr. Tere Fomatsi-Tumua Signature: _____</p>	<p>Recipient Organization Name of Representative: Mr. Kofi Kwame Signature: _____</p> <p>Office of the Secretary Date and Seal: 15/09/2017</p> <p>Office of the Secretary Date and Seal: 15/09/2017</p>
<p>Peacebuilding Support Office, NY Date and Seal: 2/12/2017</p>	<p>Office of the Secretary Date and Seal: 15/09/2017</p> <p>Office of the Secretary Date and Seal: 15/09/2017</p>

Please include signature block for each RLNO receiving funds under this IRF.

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Length: Max. 15 pages

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PROJECT COMPONENTS:

I. Peacebuilding Context and Rationale for PBF support

- a) **Peacebuilding context:** The Autonomous Region of Bougainville (AROB) is an autonomous region within the Independent State of Papua New Guinea (PNG), with an estimated population of 300,000 people, diverse in language and culture. Women make up 49% of the population and young people between 15 and 24 years represent 18.8% of the population.

AROB's autonomous status was established out of a decade long armed conflict fought from 1988 to 1998 between PNG and the Bougainville Revolutionary Army, for Bougainville's independence from PNG. The Bougainville Conflict, the largest conflict in Oceania since the end of World War II, resulted in a death toll of approximately 20,000 people and over 70,000 people displaced. The armed conflict ended with the signing of the Bougainville Peace Agreement (BPA) in 2001. The BPA consists of three pillars: 1) Autonomy, 2) Referendum, and 3) Modalities for disarmament and weapons disposal.

The Referendum, which will include an option for independence, is currently scheduled to be held on 15 June 2019. The Referendum poses potential threat for renewed conflict with tensions rising around renewed talks to open the Panguna Copper Mine (PCM). The PCM was a critical trigger to the Bougainville conflict. PCM is one of the largest copper reserves in the world, having estimated reserves of 1 billion tonnes of ore (graded at 35%) and 12 million oz. of gold. The mine has remained closed since 1989 as a result of the conflict; at that time PCM, alone, generated over 40 per cent of PNG's GDP.

Bougainville Copper Ltd. of Australia is now trying to reopen the mine, with the support of the Autonomous Bougainville Government (ABG), but the effort is being met by strong opposition from some land owners who claim to have not been adequately consulted. With low understanding amongst a critical mass of the voting population, relating to the referendum, its purpose and its implications, there is a potential risk that the results of the Referendum would not accurately portray the interest of the population's majority. Additionally, the opening of the PCM could create instability, potentially derailing the opportunity to seek sustainable peace through a Referendum that is inclusive and participatory. These variables are two possible triggers of renewed conflict, which need to be closely managed. The engagement of women and youth as rights holders in the Referendum process is thus critical to sustaining peace in AROB.

Why women and youth?

Women and children were among the most affected during the hostilities which left long-term legacy consequences that women and youth today are still grappling with. During the conflict, the rights of women were severely impacted. Pervasive sexual and gender based violence (S/GBV), torture and other human rights violations and abuse significantly restricted women and youth's freedom of movement, access to education, and freedom of expression. The unavailability of medicines and health services led to increased maternal and infant mortality and higher incidence of disabilities. Societal implications, at the community level saw the undermining of the traditional authority of elders and women, erosion of cultural values and relationships; property damage; and significant impacts on access to education and the economy. Post-conflict reconstruction interventions in AROB have not adequately addressed human rights violations from the conflict, contributing to continued social fragmentation. Decision making political structures remain dominated by men.

Although the Bougainville House of Representatives has three reserved seats for women, one to represent each of the three regions of AROB (North, Central, South), only one woman contested in the general open elections and was successfully elected in the 39 seat Bougainville House of Representatives in the last ABG elections in 2015. At the local level, 24 women were elected to Community Government under

the legislated requirement for 50 per cent gender equality at that level. However, these representatives require further support to engage and advocate effectively for the rights of women in, and with the highest fora of decision-making processes. In the context of the Project, to effectively engage is to ensure that women and youth are equipped with the knowledge and understanding of their human rights and civic duties in relation to peace building and the Referendum, and are able to make informed decisions to actively participate in the Referendum process. Critical

During community consultations undertaken by UN Women, UNFPA, and OHCHR in April 2017 for this project proposal, it was revealed that majority of Bougainville's youth of today, were not yet born or were very young during the conflict, and thus have no recollection of it. Furthermore, lack of representation and engagement in political forums, leaves a large majority of Bougainville's youth including people with disabilities feeling disenfranchised, voiceless, and disconnected to political processes, including the upcoming Referendum.

Women and youth, comprising approximately 67% of the population, represent a significant proportion of the voting population in Bougainville, but there is no systematic approach on how to engage them. Real and effective engagement of youth as agents of change during the preparations for the Referendum is critical to sustained peace in Bougainville. The male and female youth of AROB also possess diverse needs which require targeted interventions. To target in-schools youth, the project will partner with the ABG Division of Education to conduct school-based awareness programmes at schools and educational facilities. However, to further provide an avenue to target and engage the large proportion of out-of-school and unemployed youth in Bougainville, a diverse range of activities, avenues, and partners will be engaged. These will include working with Youth Foundation Networks (supported by UNFPA); youth-led #SanapWantaim campaign (supported by UN Women); collaboration with churches; organizing sports and art competitions, all of which will facilitate access to the critical mass of young men and women who have different needs. The project will identify a well-respected sports personality as a Peace Ambassador for the project whose role will be to promote a culture of peace among young people.

Due to limited access to quality education, there is a high rate of school drop-outs, and high unemployment rates, and a high level of drug and alcohol abuse, particularly home brew, among male youth. Youth-friendly programmes, such as art and music competitions and community conversations following village film screenings, will be used to engage out-of-school youth, particularly among male youth. Access to quality education for female youth is also interrupted by high rates of adolescent pregnancies and gender based violence, including against female youth with disabilities. To engage out-of-school unemployed female youth, youth centres and networks, as well as sexual reproductive health awareness sessions at clinics, will be critical. The project will utilize the existing youth foundation networks and the youth resource centers to run personal development and life skills capacity development activities for both male and female youth. Concurrently, trainings on Gender, Human rights, Sexual reproductive health and rehabilitation on out of school youth programs will be conducted, complementing the skills trainings. The Project will further extend and utilize these youth centers to conduct referendum awareness and peace building programs to both male and female youth.

To assess the needs of persons with disabilities, including youth with disabilities, this project will support a mapping of persons with disabilities in AROB in line with the current plans by the Department for Community Development and Religion to reach out to this segment of the society. The mapping will cover the types of disabilities persons have, their geographic spread, and the support services available to them. This will provide critical data to the Project, to enable targeted interventions to engage persons with disabilities, including youth, and also inform and support interventions with the ABG to ensure information about the referendum is disseminated in an inclusive manner, and that participation in the referendum process enables access for persons with disabilities in AROB. Human Rights capacity

building by the project of key government offices involved in the Referendum, as well as civil society, will also include strengthened understanding for the respect, protection, and fulfilment of the rights of persons with disabilities in relation to the Referendum.

Access to information on the status of the implementation of the BPA is very limited amongst the public with limited information effectively communicated by officials. While the arrangements around the Referendum remains to be decided by officials, basic information about the Referendum process, and the implications of the different possible referendum results has not been communicated to communities as yet. This was validated during consultations with youth advocates and representatives from the UNFPA PBF project, who further advised that young Bougainvilleans have a low understanding on processes related to the Referendum, and the implications of the result of the Referendum.

While ex-combatants and the older Bougainvillean population who directly experienced fighting and the trauma of life in Bougainville during the conflict expressed a strong desire to avoid the re-ignition of conflict at all costs, this sentiment is not shared by the youth. Some male youth who are unemployed and unengaged in society, lack memory and appreciation of life during the conflict, and also have access to weapons leftover from the conflict. Thus these young men represent a potentially unstable group which could pivotally contribute to the reignition of violence and hostilities if the Referendum does not result in their desired outcome. This project aims to reduce the triggers which may result in young unemployed male youth resorting to arms due to dissatisfaction with the outcome of the Referendum by addressing the civil and political needs of youth in Bougainville. To reduce this possibility, the engagement of unemployed and disenfranchised male youth will be targeted through sports competitions, in partnership with local NGO *Equal Playing Field* which uses sports to reach young men and women to promote respect for gender equality. The project will further engage disenfranchised youth, both male and female, with targeted youth interventions such as music and theater arts competition within the local communities. This intervention will involve creation and development of music video clips, drama and musicals along the theme of peace and a peaceful referendum. Through the integration into these activities, the Project will further utilize the UN Women "Sanap Wantaim" strategy to further reach the female youth (both in and out of school youths) where male youth are encourage to join with their female peers to promote peace in their communities and in Bougainville". This intervention is pivotal as it interlinks directly to behavior change and the peace transformational activities where experienced youth leaders both male and female youths will be encouraged to access community-based youth centers in their local communities. Once operational, these centres will be a community based hubs for youth peace forums, skills training and capacity building programmes for youth. These centers will be miniature versions of the three youth centers supported by the UNFPA PBF project, will have a direct link to the 3 regional resource centers already established. Various skills training on carpentry, sewing brick-laying will be provided within each of these youth resource centers.

By using tailored approaches to engage different categories of male and female youth, including youth with disabilities, this project will aim to increase their confidence in and understanding of the Referendum process and the different scenarios which may result from the different possible outcomes of the Referendum. The effective engagement of youth in awareness raising in the Referendum process is critical as they comprise a significant part of the AROB population, and consequently, when they are well informed, this will significantly influence the peaceful outcomes of the Referendum.

The influencing power of women in Bougainville, as peace brokers, was seen during the conflict, and will be critical to harness in the lead up to the Referendum. Despite being profoundly affected by the conflict, it was women who effectively leveraged the mechanisms of civil society – first through Faith-based Organizations (FBOs), then Civil Society Organizations (CSOs) to drive the peace movement and contribute to the end of the conflict and the signing of the BPA. Women-led civil society groups played a key role in stabilization and recovery processes, including in providing counseling and other services to victims of conflict and violence.

As a largely matrilineal society, Bougainvillean culture contains an inherent respect for women as leaders and mediators, particularly at the community level. South Bougainville is one of the few parts of AROB which is patrilineal, and also one of the least developed areas in the post-conflict reconstruction phase. Joint consultations in this region revealed that women and youth in the Southern Region of AROB are among the most marginalized and have severely restricted access to services as well as information. Thus, engagement of women and youth in this particular region in the preparations for the Referendum process is critical. The strong network of the Bougainville Women's Federation and the 448 women recently elected into Community Government positions (based on Community Governments Act provision for 50/50 representation) will be critical to mobilize and engage women in Central and South Bougainville. At present, women's participation in governance fora has been in areas traditionally considered non-political, through diverse women's groups, in remote village groups which form part of the National Council of Women. The Bougainville Women's Federation and other women's civil society groups have played a critical role in providing assistance and protection to victims of S/GBV. The women's movement in AROB has an extensive presence and network across all three regions of AROB (North, Central, South Bougainville), and thus is an important vehicle through which the issue of unequal participation in development, including in the Referendum preparation and implementation, can be addressed. However, the capacities of civil society to engage with government mechanisms to monitor and advocate for the rights of women remains limited and will be strengthened through this project to conduct monitoring and reporting of the participation of women and respect for gender equality in all stages of the Referendum process.

Similarly, the Bougainville youth foundations network will be utilized to extend reach to all the youth in Bougainville inclusive of in and out-of-school youths and youth living with disabilities. The Network which was established in accordance with the Bougainville youth policy has extensive networks and programs reaching to the ward and community levels in Bougainville. Under the network their existing programs such as community based empowerment programs with youth within their communities will keep the youth occupied and transform them to agents of peace and serve to sustain peace efforts after this project. Furthermore, the referendum awareness activities will be rolled out using this network to cover all youth; male's, females and those youth living with disabilities. Training of trainers (TOT) workshops for identified youth leaders will further extend the roll out of the peaceful referendum messages. In concrete terms, this means giving youth access to networks, opportunities, facilitators, programs and tools that will hone their peace building and leadership skills to make them effective change-makers and create positive impact. The project will devise simple reward systems such as certificates, prizes and opportunities which will serve as great incentives for youth, which will also inspire their peers to take action and participate in peace programs for the referendum and beyond.

This project's focus on strengthening the engagement of women and youth in the Referendum process, directly corresponds with key recommendations by the Electoral Needs Assessment Mission (NAM) in February 2015 to AROB, which was deployed by the UN at the request of the National Government. These key recommendations included: prioritizing Referendum preparation, and including women, youth, and persons with disabilities in all key discussions on the Referendum.

Current Peacebuilding strategies and gaps:

This Project attends to an under-addressed aspect of current PBF coverage, regarding systematic engagement and support of women and youth, including women and youth with disabilities, for the implementation of the BPA and, in particular, the Referendum. Towards conflict management, this project engages youth as game-changers to address the political disempowerment of today's youth. Social disenfranchisement and lack of opportunities, has bred frustration and apathy towards authorities by youth. This could potentially lead to weak engagement with the Referendum process, and further act as an aggravating trigger of conflict. This approach and issue has not been addressed by other interventions in relation to the Referendum to date.

The Project up-scales coverage and replicates the engagement successes of other interventions, where women and youth have been targeted, and where programmes have focused on increasing awareness on

the Referendum and BPA, but at present remain in a gender-neutral manner without special attention to youth. Women and youth leaders who have participated in prior PBF leadership trainings and have increased understanding of the BPA and Referendum through previous PBF projects, will be further supported to take on leadership roles in this project, and strengthen their capacity to monitor and report on Human Rights violations in their communities. Pre-existing peace building mechanisms, such as the District Peace Committees', and the 24 women recently elected in Community Government at Ward level, will also be further enhanced to ensure consideration of the specific needs of women and youth, including persons with disabilities.

This project will work to compliment efforts of other ongoing projects, to ensure that the rights and voice for women and the different categories of youth (including male and female youth, as well as those with disabilities) are integrated into interventions related to the Referendum. Critically, this Project will support the UNDP-EAD Referendum Support Project to ensure that communication strategies and channels to provide information on BPA processes and the Referendum, are gender and youth responsive, as well as persons with disabilities inclusive, and utilize established women and youth networks which this project will strengthen. This project's activities will also specifically focus on strengthening institutional accountability mechanisms to enable women and youth, including those with disabilities, to play a key role in designing and disseminating information on the BPA and strongly advocating for women to participate in all oversight processes to ensure inclusion and the effective delivery of information to these key groups. The inclusion of women and youth is critical to increase trust within communities in the implementation of the Referendum, and strengthen two-way dialogue between ABG institutions and rights holders. The project will support accountability mechanisms like task forces, watch dog groups, dialogues, community town halls and radio phone-in programmes to facilitate engagement between women and youth on the one hand and decision makers on the other. These opportunities do not currently exist in relation to promoting Referendum readiness.

This project will also strengthen accountability by the Government, including on respect for Human Rights, leading up to and during the Referendum. The project will support the establishment of an annual Government-CSO forum on the referendum where civil society representatives will raise issues and concerns from their constituencies with government officials regarding referendum-readiness and implementation, particularly in relation to the rights of women, youth, and persons with disabilities. The Forum will be managed by the ABG Office for Gender Equality and will sustain beyond the life of the project. Regular dialogues between Government and CSOs will be held on local AROB radio so that the wider community can benefit from this dialogue and transparency. Reports will be published quarterly by civil society regarding women and youth engagement, as well as persons with disabilities, during referendum readiness. By supporting the development and delivery of human rights standards and training, the project will facilitate the development of a robust civil society inclusive of youth, women, and persons with disabilities, who have skills and tools to monitor accountability for human rights and engage with the authorities on accountability beyond the completion of the project. The project will also build the capacity of government officials, including law enforcement officials, on respecting and fulfilling their human rights obligations, to support the strengthening of existing accountability mechanisms.

The Project is designed to complement other PBF projects as well as work by other UN agencies and development partners, to support the implementation of BPA Pillar 2 – delivery of a Referendum on Bougainville's future political status. It will adhere to the UN Political Strategy coordinating with the PDA and Liaison officer which will be deployed in Buka. Project implementation will support the PNG PBF Peacebuilding Priority Plan (2014-17), with respect to **Outcome 2 - empowering the people of Bougainville to make informed choices with respect to the Referendum**, and **Outcome 3 - strengthening community social cohesion and security by enhancing capacities and opportunities to resolve local disputes through effective delivery of services and support**.

b) Mapping of existing peacebuilding activities and gaps

Table 1 – Mapping of Peacebuilding Activities and Gaps (current PNG / AROB projects)

Project outcome	Source of funding (Government/ dev't partner)	Key Project Outputs	Duration of projects /activities	Budget in USD	Description of major gaps for all Outcome Areas, programmatic or financial
UNDP - Create an enabling environment so that the people of Bougainville are empowered to make informed choices at the Bougainville Referendum and to have increased confidence in the BPA process	PBF Project ID: 00096350 – ongoing	Accurate, objective user friendly information on the BPA and the Referendum accessible to media and target groups Increased understanding of and confidence in the BPA processes by the Bougainville population.	Aug 2015 to July 2018 (36 months)	\$32,500	1. While PBF Project 96350 raised awareness among women at the grassroots level, the scale is currently insufficient to transition to full engagement and participation of women and youth at the grassroots level in the Referendum process, and did not address institutional accountability for meaningful engagement of population.
UN Women and UNICEF - Community-level peacebuilding activities to transform societal gender norms and strengthening of community support services for survivors of GBV.	PBF Project ID: 00093973 – operationally closed	Community conversations, community counselling, and local governance responses to GBV and trauma Support services and capacity building, and community counsellors	Feb 2015 to July 2016 (36 months - extended)	756,609 242,890	2. Limited leadership role of women, youth, and persons with disabilities in disseminating information on the BPA and referendum
UNDP - Support to Gov-PNG and ABG, through to empower Governmentts to progress BPA processes in a timely and effective manner	PBF Project ID: 00096333 - ongoing	Effective use of dialogue fora for GoPNG and ABG BPA provisions and to communicate with the population	Aug 2015 to July 2018 (36 months)	350,000	3. Weak Rule of Law and high prevalence of crime and S/GBV 4. Limited quality information and informed political discourse at the community level 5. Limited constructive dialogue on the BPA
		Progress on implementation of key BPA provisions re. autonomy arrangements and preparations for the Referendum		650,000	
		Increased understanding by the Government and the civil servants of the BPA intentions and provisions		200,000	
		Strengthened capacity of Bougainville Parliament for Autonomy Arrangements and good governance		710,400	
		Bougainville and PNG Parliament fulfil respective responsibilities regarding the Referendum		150,000	
		M&E and Project Staff		439,600	

Project outcome	Source of funding (Government/ dev't partner)	Key Project Outputs	Duration of projects /activities	Budget in USD	Description of major gaps for all Outcome Areas, programmatic or financial
UN Women and UNDP - Contribute to the peacebuilding processes by building and strengthening capacities to promote coexistence and peaceful resolution of conflict, and enhance women's participation in decision-making and leadership, in particular political participation.	PBF Project ID: 00095473 - ongoing	Improved knowledge on the challenges related to women's leadership and participation; a Strategic Plan to enhance women's leadership and decision-making; and improved leadership and advocacy skills for aspirant women leaders	Feb 2015 to July 2016 (18 months - extended)	70,000	8. Poor media and communication coverage negatively impacts informed conversation 9. Significant discord between different factions in Bougainville, e.g., ex-combatants in Central and South Bougainville (many still in possession of weapons); environmental blocs; private sector concerns; and the nationalist movement
		Establish and increase capacity of the Office of Gender Equality, including for Strategic Planning, gender policy mainstreaming in ABG, introduction of gender budgeting, and monitoring and evaluation of policy implementation		210,000	10. Lack of gender sensitive policies & legislation, limited societal awareness, and institutional capacity limitations
		Enhanced capacity and effectiveness of MPs, and increased capacity of Parliament to integrate gender equality considerations		130,000	11. Capacity limitations of local partners, including IAs 12. Lack of buy-in from the ABG government 13. The program was implemented in Central Bougainville with limited coverage
UNDP - Support to PBF coordination and monitoring related to the PNG PBF Priority Plan (2014-17)	PBF Project ID: 00096370 - ongoing	Ensure effective coordination, monitoring, reporting, evaluation and communication on the achievement of results from the portfolio of projects	Aug 2015 to July 2018 (36 months)	800,000	
UNDP and UNFPA - Strengthened community social cohesion and security through opportunities to address local disputes peacefully, as well as through better access to information and services	PBF Project ID: 00096369 - ongoing	Increased understanding, by youth, on Human Rights, peacebuilding and conflict prevention to contribute to community development, peace and social cohesion.	July 2015-2017	150,000	
		Specialized technical assistance and training through three pilot integrated Resource Centres for youth, in partnership with local NGOs and ABG			
Increased understanding on Human Rights, peacebuilding and conflict prevention		Self-management clinics for youth, with a focus on out-of school youth (men and women)		80,000	
Bougainville Youth Initiative		Youth Mock Parliament		100,000	

b) Rationale for this IRF:

Aligned with the BPA, the proposed Project will support inclusive participation, preparation, and institutional readiness to realize a successful Referendum, by focusing on the engagement of women and youth, as well as persons with disabilities, in this process, a significant gap which remains overlooked. Women and youth make up a significant proportion of the population eligible to vote in the Referendum, and this project aims to build on and go beyond the achievements and interventions of other Peacebuilding and PBF projects, by focusing efforts directly on women and youth, as well as persons with disabilities, to ensure social cohesion through their active involvement and ownership in the Referendum process. In the context of the Project, social cohesion means increased inclusion and participation of women and youth at the community level, including in leadership and conflict management roles. This is to address the inadequate effective representation of women, youth, and persons with disabilities, in high-level decision-making governance structures. When women and youth understand their human rights and their role as Rights Holders in relation to the peace building and the Referendum, this will create a conducive environment to help translate their understanding and beliefs to exercise their civic duties and human rights, to contribute to peace building in the referendum-readiness- and post-Referendum periods. The project will provide the opportunities and incentives to support social cohesion, through leadership training, use of established networks and community conversations for increased engagement of women and youth to bring about their increased participation in the Referendum. By focusing interventions in Central and South Bougainville, two of the lesser developed regions of Bougainville, this project seeks to reach the most disenfranchised women and youth in AROB and support their participation in the Referendum. Within those groups, the project will also work with the women and youth networks, to engage with the most disenfranchised women and youth, including those with disabilities and those unemployed, out-of-school, and on the fringes of society.

There are no efforts at present to specifically focus on gender-mainstreaming, and ensuring information is accessible to different categories of youth, particularly those out of school, and persons with disabilities. Thus, this project will work together with the UNDP PBF 96350 project, "*Support knowledge-building and understanding of the Bougainville Peace Agreement*," and in consultation with the CTA to secure the meaningful participation of women, youth and representatives of people with disabilities in referendum planning and action. Working closely with CTA the project will also ensure that the development and dissemination of key messages on the BPA and Referendum incorporate gender and youth priorities and are disabilities inclusive. Furthermore, this project will work also with women, youth, and persons with disabilities, as rights holders to empower them to understand their rights in relation to the Referendum, and move beyond passive recipients of information, to taking an active role in Referendum preparations. By utilizing and maximizing on existing efforts and mechanisms, this project will work towards sustainability. Activities to reinvigorate the role of women in positions of leadership achieved under the UN Women and UNDP PBF 95473 project: "*Bougainville Women in Leadership project*," will also be built upon. Elected women representatives in the Bougainville House of Representatives, Community Governments and other governance structures, as well as the Bougainville Women's Federation, will be further engaged to play leadership roles in advocating for the views of women, and utilizing their networks and constituents to raise awareness on the importance of an inclusive and engaged participation in the Referendum process. This element of the Project directly relates to deliver Outcome 2 of the Peacebuilding Priority Plan by raising community awareness, and liaising with the media on women and youth's strategic issues and messaging.

This project will also focus particular efforts on information dissemination to ensure women and youth, as well as persons with disabilities, receive the information related to the Referendum in a manner in which they can engage with it, which no other project addresses. Thus, the extensive AROB women's movement network including the Bougainville Women's Federation, elected women leaders in Community Governments, women's human rights defenders at the community level, and the *Planim Save* network established in UN Women and UNICEF's PBF 93973 project: "*Community-level peacebuilding activities and S/GBV*" will be bolstered to facilitate this process. The AROB Youth Foundation Network and the Youth Resource Centres established by the UNDP and UNFPA PBF 96369 project: "*Promoting*

Security and Social Cohesion in Bougainville” will also be used as information hubs, where youth will be engaged to lead in information dissemination to their peers.

Strengthening institutional capacity of the ABG, including those involved in the Referendum, on human rights, will also be a game changer in shifting the perception amongst duty bearers about their obligation to provide equitable access to information and participation in processes, to all sectors of Bougainville society. This will include the obligation to take special provisions to cater to the needs of women, youth, persons with disabilities, and other marginalized groups. Critically this project will strengthen key ABG institutions, civil society, and rights holders understanding and capacity to act on UN Resolutions 1325 and 2250, on the importance of inclusive peace building processes that address the rights of women and youth respectively.

This project will work to ensure that women, youth, and persons with disabilities are adequately represented in BPA task forces and dialogue fora to impart information on the BPA between Government institutions and the population created by the UNDP PBF 96333 project, *“Support to GoPNG and ABG to empower progress on BPA processes in a timely and effective manner.”* This project will build upon the human rights training imparted to women and youth groups through previous PBF projects (PBF 93973 and PBF 96369), and expand that understanding in relation to participation in the Referendum process. This aims to enable rights holders to better understand their rights in relation to the Referendum, to strengthen their participation in the process, and also strengthen their capacity to demand and claim their rights, and hold ABG institutions accountable in inclusive and representative implementation of the Referendum.

To coordinate efforts and interventions, this project will work closely with the Chief Technical Adviser (CTA), UNDP coordination and monitoring project (96370) and the upcoming UNDP-EAD Referendum Support Project. This will be critical to ensuring effective coordination, monitoring, reporting, evaluation and communication on implementation and achievement of results. This will contribute, significantly, to Project risk mitigation.

With the Referendum currently scheduled to take place in June 2019, by the time this project commences, there will be little over 18 months before the voting takes place, and thus catalytic interventions are needed to ensure that the institutions and population are adequately prepared to engage in this process in an effective credible and sustainable manner. The project’s direct engagement with rights holders will enable progress and preparations to proceed independent of possible administrative delays in institutional Referendum preparedness. It is critical to prepare rights holders for the possible scenarios which may result from the Referendum vote, including, the possibility of the postponement of the vote, in addition to the different vote results. It is essential that women and youth fully engage and participate in this process due to their voting power and their capacity as peace mediators to reduce triggers of violence and instability. The Project’s geographic coverage will build on UNFPA and UN Women’s prior engagements in Central Bougainville and will expand to South Bougainville, which has had relatively limited engagement of women and youth including persons with disabilities, by previous PB projects. Previous PBF interventions have created a solid foundation of entry points with key ABG institutions and women and youth groups, with which this project can build upon and catalyze, efforts in relation to mobilize women and youth to actively participate in the Referendum process. This Project’s interventions will be designed and implemented to be sustained beyond the life of the project. By strengthening the capacity of institutions, as well as existing women and youth networks, and by integrating gender youth, and persons with disabilities considerations into key procedures and policies, the project’s interventions will continue to have positive impacts beyond the project life, and contribute to sustained peace in AROB.

II. Objectives of PBF support and proposed implementation

a) Project outcomes, theory of change, activities, targets and sequencing:

The Project is based on the following two Outcomes and the logic of a Theory of Change:

Project Outcome (1) - ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.

Key elements for the attainment of this Outcome includes the following outputs and activities:

Output 1.1. Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process.

- a) Support the establishment and effective functioning of accountability systems and mechanisms such as committees and task forces, to enable institutions meaningfully engage women, youth and persons with disabilities;
- b) Facilitate participation of women and youth networks in task forces and committees established by responsible institutions, to strengthen representation of the views of women and youth and people with disabilities in the Referendum process and decision making;
- c) Provide technical assistance for the integration and implementation of Human Rights standards for institutions involved in the Referendum process.

Output 1.2 Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.

- a) Support the integration of the voice of women and youth, including persons with disabilities, in the development and implementation of the official ABG communication and outreach strategy for the Referendum, and facilitate their engagement with existing networks in the roll-out of the strategy.
- b) Provide technical assistance to ABG institutions to localize UN Resolution 1325 and UN Resolution 2250 in all aspects of the Referendum process, including the implementation of the Women and Peacebuilding Strategy.
- c) Support the 24 elected women community government representatives at the community ward level, to carry out gender responsive Referendum awareness and peace building outreach initiatives at the community level. They will in turn sensitize over 400 women elected at Ward level to raise awareness on the Referendum and peace related to referendum outcomes.

Project Outcome (2) - Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville.

Key elements for the attainment of this Outcome includes the following outputs and activities:

Output 2.1 Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.

- a) Reinvigorate existing platforms for women as referendum-readiness watchdogs to strengthen dialogue between Government institutions, and women and young women networks on Referendum-related action,
- b) Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan for disenfranchised and out-of-school youth (female and male) to participate in dialogue, decision-making, and other community programmes relating to Referendum and peace building;
- c) Support strengthened cooperation between the Bougainville Women's Federation and women's groups and 24/448 elected women leaders at the community ward level, to carry out Referendum awareness and peace outreach programmes;
- d) Support the annual simulated Youth Parliament to strengthen engagement with the Bougainville House of Representatives to provide a platform for engagement of youth with the ABG leaders on the Referendum,
- e) Develop and deliver manuals and training for civil society on monitoring Human Rights violations during the Referendum, including the rights of persons with disabilities.

Output 2.2 Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.

- a) Conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace,
- b) Support the use of Youth Resource Centre as a central hub for information dissemination on the referendum
- c) Train women and young people to drive youth- and women-led, transformational activities to minimize triggers of conflict and young persons resorting to arms. This will be through local peace initiatives to develop a platform for action to increase confidence especially of young men in and understanding of the Referendum process and the different scenarios that may result from the Referendum.
- d) Support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding.
- e) Facilitate community conversations between representatives of women, youth and persons with disabilities and their communities to raise awareness on the Referendum
- f) Sensitize women in their capacity as voters to engage effectively in the referendum process

Theory of Change:

IF duty bearers are accountable for the effective engagement of women and youth in a free and fair Referendum; and

IF women and youth in Bougainville, who are critical to recognize, analyze, and act on triggers and early warning signs of conflict, are empowered to effectively raise awareness and participate in the Referendum peacebuilding process,

THEN the population, including women and youth, will have a better understanding of the referendum and its possible outcomes to facilitate an enabling environment for a violence-free Referendum;

BECAUSE when a significant proportion of the voting population, understand the equal right of all to participate in civic processes; and, are well informed and empowered to effectively engage in the Referendum process, this will increase the likelihood of attaining sustainable social cohesion and peace in Bougainville.

Geographical Scope and Target Groups:

The Project will be implemented in AROB with 80 per cent of the project implemented in Central and South Bougainville, targeting women and youth including persons with disabilities. The geographical scope was selected based on distinct levels of marginalization and under-development from post-conflict reconstruction, as well as development efforts of the international community. Prior PBF funded projects implemented by UN Women (93973 and 95473) and UNFPA (96369) have been implemented in North and Central Bougainville. These connections will be built upon and expanded, particularly those established with ABG institutions in the North, and civil society and community networks in South Bougainville. The primary beneficiaries will be both women in community leadership positions as well as women in Central and South Bougainville, and male and female youth include those persons with disabilities in the three regions of AROB. The project will work with newly elected 48 women and men leaders at Community Government and 448 at Ward levels to leverage their positions to engage at least five persons in their community, to extend project efforts to at least 2,240 people at the community level; the Bougainville Women's Federation (BWF) and the Men's Hub will also be critical to reach out to engage; The Young Women in Leadership Network; Youth Foundation and Association of people with disabilities to conduct outreach, mobilization and sensitization programmes to at least five of their peers to engage at least 2,600 youth through face-to-face awareness raising sessions in the respective communities and wards. The strengthening and extensive use of these Woman and Youth networks will also promote participation of their members in referendum planning and voting and will enable equal participation of women, youth, and persons with disabilities, in the referendum process.

The community networks established in the UN Women – UNICEF PBF project, 93973, known as the *Planim Save* Network will be critical in facilitating community-level engagement. The *Planim Save*

Network and the Bougainville Women's Federation who also has strong presence in all three regions of AROB, will be particularly key in reaching out to the most disenfranchised and vulnerable groups in society, such as victims of S/GBV with which both BWF and the *Planim Save* network provides support to, through community conversations and counselling. Thus the members of this network, will be well-placed to expand their engagement to other vulnerable members of society, including persons with disability. The UN Women National "*Sanap Wantaim*" campaign, a youth-led behavior change campaign to address gender-based violence in PNG, will also be rolled-out in the AROB project areas. This will require engaging youth to promote positive action to address gender-based violence and also provides a platform to engage youth, and wider members of the community, on effective engagement with the Referendum process and its implications. Diverse activities will be used, including sports and art competitions, to promote gender equality and engage community members, particularly youth. Integrated into the campaign will be the messaging of equal participation of woman, youths (females, males and youth living with disabilities) on a peaceful referendum process.

Further, The project will also engage the Bougainville Youth Foundation Network established by the UNFPA-UNDP PBF funded project 96369, to expand coverage to reach marginalized youth including those with disabilities. The AROB Youth Foundation Network was established as a key component provided under the current Bougainville's Youth Policy 2012-2017, which also requires the establishment of 3 Youth Resource Centres. The Network is extensive and engages over 120 youth across all three regions of AROB. It has a formal governing structure led by a youth President, which links directly to the District Youth Coordinator within the ABG Division for Community Development. Thus this will be a critical network to engage and invigorate youth in participation and information dissemination related to the Referendum.

The Youth Resource Centres will act as critical information hubs, dialogue spaces and venues where capacity building activities can be undertaken in spaces accessible and youth-friendly. Each of the three regions of AROB have one Youth Resource Centre. Currently, they are set-up as "one-stop shops" as a space which the AROB Youth Foundation Network can utilize as a venue to host events, awareness raising and capacity building, including life-skills training, and reproductive health awareness. Young men and women who are active in the Youth Resource Centres, and are well placed to increase their leadership in the AROB Youth Foundation Network Structure, will provide the basis for the selection of youth for the leadership trainings and participation in the Mock Youth Parliament. Emerging male and female youth leaders from the Mock Youth Parliament will also be further engaged as "Youth Ambassadors for Peace" to promote and conduct locally and youth-led awareness on the referendum to different categories of male and female youth in AROB through the project.

As an extension of the annual PNG Human Rights Film Festival, led by OHCHR, which has travelled to villages in AROB since 2012, community film screenings, followed by community discussions, will also be utilized to engage male and female youth that are unemployed and not in school. Using the medium of film and community conversations provides an opportunity to overcome any limitations in literacy as well as a awareness raising tool with broader appeal.

In support of sustainability, the Project will strengthen institutional capacity through trainings of key ABG officials, and will integrate gender, youth perspectives, and human rights, into critical procedures, policies, and training materials to be utilized beyond this project. This will include human rights guidelines for institutions and accountability mechanisms for the Referendum, and the Communication and outreach strategy, which can be further applied to other future policies. For civil society, human rights guidelines will be developed on monitoring human rights violations during the Referendum which can be utilized for post-Referendum violations. Additionally, the project will support the review and extension of the current Bougainville Youth Policy, for their next fiveyear strategic plan. In this way, the role of the network and the Youth Resource Centres, as information hubs for strategic engagement with civic and political process, will be sustained for the Referendum and beyond. By working with UNDP PBF Funded project 96333, and ensuring women, and youth are represented in dialogue fora between the Government institutions and the AROB population, accountability for equal representation of women and youth in critical political processes will be continued.

b) Budget:

Table 2: Project Activity Budget

Outcome/ Output number	Output name	Output budget by RUNO	Amount allocated to Gender Equality and Women's Empowerment	UN budget category (see table below for list of categories)	Any remarks (e.g. on types of inputs provided or budget justification)
Outcome 1: ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.					
Output 1.1	Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process.	\$669,642.00	70%	<ul style="list-style-type: none"> 1. Staff and other personnel 2. Supplies 4. Contractual services 5. Travel 6. Transfers and Grants to Counterparts 7. General Operating and other Direct Costs 	<p>UN Women will use \$168,385.40 to facilitate participation of women in task forces and committees to be established by responsible institutions; support quarterly dialogues and networking between and among responsible ABG institutions (including traditional leaders) with women's networks to equip them with tools and other resources to enable women better to understand and participate in the Referendum</p> <p>UNFPA will use \$282,357.40 to undertake a baseline assessment, set standards for accountability and support facilitate regular dialogue and networking between responsible ABG institutions and strengthen existing youth networks to better understand and fully participate in the Referendum; also, development and strengthening of youth drama and theater groups for referendum messaging in their communities; strengthen the Bougainville foundation youth forum as a platform for dialogue; and develop the new youth policy commencing in 2018 accommodating post referendum</p> <p>OHCHR will use \$192,899.20 to provide technical assistance to build the capacity of key ABG officials and institutions involved in the Referendum process. OHCHR will carry out human rights capacity building</p>

					<p>for key ABG institutions, and support integrating human rights, and rights of persons with disabilities, into activities led respectively by UN Women and UNFPA on women and youth.</p> <p>UN Women, OHCHR and UNFPA will use \$26,000 for joint monitoring activities.</p>
Output 1.2	Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.	\$183,887.00	55%	<p>1. Staff and other personnel</p> <p>2. Supplies</p> <p>4. Contractual services</p> <p>5. Travel</p> <p>6. Transfers and Grants to Counterparts</p> <p>7. General Operating and other Direct Costs</p>	<p>UN Women will use \$155,527.00 to localize UN Resolution 1325 (through the implementation of Women and Peace Building Strategy) and integrate the voice of women (including young women) in the ABG communications and outreach strategy and directly support 24 elected women community government representatives to carry out gender responsive Referendum awareness</p> <p>UNFPA will use \$28,360.00 to assist the ABG to localize UN Resolution 2250 in the Communications and Outreach strategy</p>
Outcome 2: Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville					
Output 2.1	Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.	\$608,226.60	61%	<p>1. Staff and other personnel</p> <p>2. Supplies</p> <p>5. Travel</p> <p>6. Transfers and Grants to Counterparts</p> <p>7. General Operating Costs</p>	<p>UN Women will use \$257,644.00 to reinvigorate existing platforms for women and youth networks to dialogue on Referendum-related actions; and strengthened cooperation between the BWF groups at the community ward level, to carry out Referendum awareness outreach</p> <p>UNFPA will use \$165,875.80 Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan to participate in dialogue and decisions relating to Referendum.</p> <p>OHCHR will use \$184,706.80 to build the capacity of Civil Society and equip them with tools, manuals, and standardized</p>

					procedures to support them to monitor and report on Human Rights violations during the Referendum.
Output 2.2	Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.	\$538,244.40	67%	<ul style="list-style-type: none"> 1. Staff and other personnel 2. Supplies, Materials 3. Equipment, 4. Contractual services 5. Travel 6. Transfers and Grants to Counterparts 7. General Operating and other Direct Costs 	<p>UN Women will use \$277,073.60 to support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding; Facilitate community conversations between women, youth and their communities to raise awareness on the Referendum; and Sensitize women in their capacity as voters to engage effectively in the referendum process.</p> <p>UNFPA will use \$261,170.80 to conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace; and support Youth Resource Centre as a central hub for information dissemination on the Referendum minimize triggers of conflict amongst young people, especially young men who are likely to resort to arms.</p>

Table 3: Project Budget by U.N. Categories (USD)

CATEGORIES	UN Women		UNFPA		OHCHR		TOTAL
	Tranche 1	Tranche 2	Tranche 1	Tranche 2	Tranche 1	Tranche 2	
1. Staff and other personnel	41,000				59,637.00		100,637.00
2. Supplies, Commodities, Materials	12,000	10,710	70,000	30,000	10,177.50	5,177.50	138,065.00
3. Equipment, Vehicles, and Furniture (including Depreciation)	22,000	15,000	70,000	30,000	10,000	10,000	157,000.00
4. Contractual services	59,000	85,000	40,000	10,000	80,000	50,000	324,000.00
5. Travel	55,000	50,000	70,000	30,000	30,000	20,000	255,000.00
6. Transfers and Grants to Counterparts	205,827	183,000	200,000	97,600	25,000	25,000	736,427.00
7. General Operating and other Direct Costs	35,000	37,020	40,000	10,000	18,005	18,005	158,030.00
Sub-Total Project Costs	429,827	380,730	490,000	207,600	232,820	128,183	1,869,159.00
8. Indirect Support Costs*	30,088	26,651	34,300	14,532	16,297	8,973	130,841.13
TOTAL	459,915	407,381	524,300	222,132	249,117	137,155	2,000,000

* The rate shall not exceed 7% of the total of categories 1-7, as specified in the PBF MOU and should follow the rules and guidelines of each recipient organization. Note that Agency-incurred direct project implementation costs should be charged to the relevant budget line, according to the Agency's regulations, rules and procedures.

c) Capacity of RUNO(s) and implementing partners:

The project will hire three staff, including an international UN Volunteer based in AROB, who will be responsible for the overall management and implementation of day-to-day project activities. The RUNOs will coordinate with these three project staff. RUNO will also appoint technical advisors to carry out technical backstopping to the project staff. RUNOs will also draft from their regional and global expertise on these areas.

UN Women is the Lead Agency managing the formulation and design of the Project, with support from OHCHR and UNFPA. The PBF project will support increased presence in Bougainville through the Project Staff based in AROB to oversee the implementation. The Project will also liaise and coordinate closely with the Liaison officer in Buka, AROB, as well as with the Peace and Development Advisor and Chief Technical Advisor.

UN Women's Country Office in PNG has implemented two PBF funded projects in AROB, namely 93973 *Community Level Peace Building Activities to Transform Societal Gender Norms and Strengthening of Community Support Services for Survivors of GBV*, implemented jointly with UNICEF, and 95473 *Contribute to the Peace Building Process by Building and Strengthening of Capacities to Promote Social Cohesion and Women's Leadership*. These projects were implemented in communities in North and Central Bougainville. The community networks and government institutions engaged in these projects will provide strategic entry points for the implementation of this Project.

UNFPA Country Office in PNG provides support to the government and national counterparts on population and development, reproductive health, gender equality and youth empowerment and engagement. In AROB, UNFPA supported the set-up of a conducive environment to engage youth, through networks and youth development programmes, strengthened reproductive health at the Provincial health system; worked with the Constabulary (Police) on Human Rights and gender-equality issues; built capacity in reproductive health and in data collection for population and development. UNFPA has experience and expertise conducting peacebuilding in AROB including joint programming through PBF funded project 96369 *promoting security and social cohesion in AROB*, implemented jointly with UNDP. The established working relations with key ABG institutions and strong community networks including the AROB Youth Foundation Network, will be critical Implementing Agents engaged in this Project.

OHCHR has a Human Rights Adviser's Unit in PNG, based in Port Moresby, has provided capacity building training in AROB, with key ABG institutions and civil society organizations to engage in international human rights monitoring processes. OHCHR has also led the annual PNG Human Rights Film Festival which has travelled to all three regions of AROB since 2012, through the support of local CSOs and communities. OHCHR will ensure a human rights based approach is employed in this project, and strengthen respect for human rights in AROB in the lead up to the referendum as well as beyond it. To support implementation of this project, OHCHR will recruit one local staff and one international consultant to be based in AROB to support the roll-out of activities on the ground, including coordinating with activities led by the other RUNOs, other PBF-projects, and ensure interventions link with and compliment other ongoing development and Referendum related programmes in AROB.

Table 4: Capacity of RUNOs and IAs (USD)

	RO	Key Source of Funding (Government, Donors, etc.)	Annual Regular Budget (USD)	Annual Emergency Budget (e.g., CAP)
Previous Calendar Year 2016	UN Women	Core resources and donor	Core: \$967,997 Non-core: \$3,428,407	
Current Calendar Year 2017	UN Women	Core resources and donor	Core: \$968,000 Non-core: \$5,942,497	
Previous Calendar Year 2016	UNFPA	Core resources and donor	Core: \$2,022,366 Non-core: \$6,097,577	
Current Calendar Year 2017	UNFPA	Core resources and donor	Core: \$1,845,612 Non-core: \$2,956,426	
Previous Calendar Year 2016	OHCHR	Core resources and donor	Core: \$52,500 Non-core: 173,450	
Current Calendar Year 2017	OHCHR	Core resources and donor	Core: \$55,000 Non-core: \$222,500	
Previous Calendar Year 2016	UN Women / UNDP Equality for Progress	PBF	Core: \$0 Non-core: \$299,000	
Previous Calendar Year 2016	UN Women / UNICEF Planim Save	PBF	Core: \$0 Non-core: \$756,000	
Previous Calendar Year 2016	UNFPA / UNDP Promoting security and social cohesion in Bougainville	PBF	Core: \$0 Non-core: \$1,500,000	

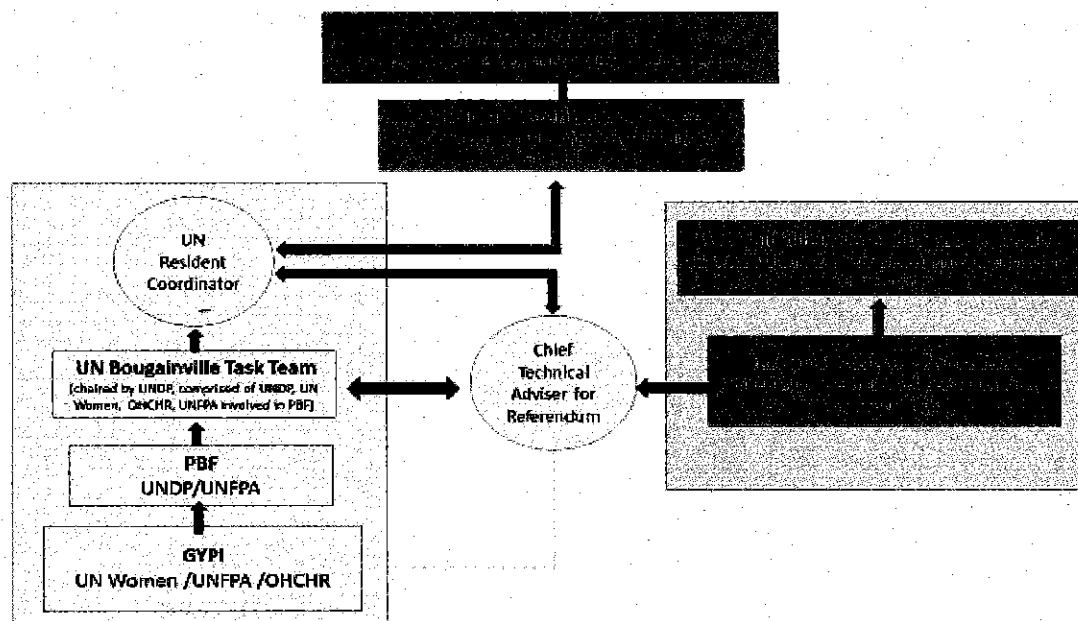
III. Management and coordination

a) Project management:

Oversight structure and mechanisms responsible for the effective implementation of the project:

With regard to the Project coordination and oversight mechanisms, the coordination illustration below, highlights how the Project will align its work to be in sync with the broader coordination structure, which includes peace building work led by other development partners, with overall coordination by the ABG. The Gender Youth Peace Initiative (GYPI) project is a promotional initiative under the PBF programme led by UNDP. The GYPI Project supports the PBF Peace Building component and participates in the UN Bougainville Task Team. The Task Team is chaired by UNDP, and attended by members including UN Women, OHCHR, UNFPA and other UN agencies involved in PBF. In the new UNDAF (2018-2022), the Task Team will adopt the name Peace Results Group. The Task Team reports to the UN RC and will work very closely with the Chief Technical Adviser (CTA) for the Referendum, particularly to seek technical guidance and support for matters relating to the Referendum. Moreover, the Project team will be in close engagement with the CTA in the coordination and vetting of electoral referendum message development before dissemination in the project sites. The Project will also liaise and coordinate closely with the Political Liaison Officer in Buka, AROB as well as the Peace and Development Advisor in Port Moresby. The CTA has a key role to interface between UN Bougainville Task Team, the Bougainville Referendum Commission and the UN RC. The PBF Joint Steering Committee co-chaired by the GoPNG Chief Secretary, ABG Chief Secretary and UN RC, has overall oversight of the overarching PB development work in Bougainville and reports to the Joint

Supervisory Board, which is chaired by the President and Prime Minister, as per Bougainville Peace Agreement.



UN Women will serve as Lead Agency for the coordination of the Project. A Project Steering Committee, comprised of the three Heads of Agencies (UN Women, UNFPA and OHCHR), will be established to oversee project implementation and monitoring. Working meetings will be convened at least every two months to ensure optimal coordination between the RUNOs. The RUNOs will coordinate the Project's implementation activities with the IAs, in the Project's geographical focus areas, and with other development partners working in PNG and the AROB. All three RUNOs will actively participate in all relevant fora organized by the PBF Secretariat, to improve coordination with other PBF projects and ensure best practices and other information exchange.

By liaising closely with PBF Funded project 96370 implemented by UNDP through the UN Bougainville Task Team, this Project will coordinate planning, implementation and monitoring with the following PBF-Funded Peacebuilding projects:

- 96350 UNDP: Support knowledge-building and understanding of the Bougainville Peace Agreement,
- 96369 UNDP and UNFPA: Community social cohesion and security in Bougainville,
- 96370 UNDP: Coordination and monitoring, and
- The upcoming UNDP-EAD Referendum Support Project.

For optimal coherence with Government led interventions, and projects by other development partner, this project will also align its efforts through the larger coordination structure of development and BPA related activities in AROB, outlined in further detail in Section D: Administrative Arrangements.

In the first month of the Project the RUNOs, in consultation with IAs, will finalize the M&E Plan, with a clear division of responsibilities and timeframe. This will be finalized in consultation with PBSO and in country PBF focal point. A baseline assessment will be conducted early in the project to confirm baseline data and set targets, as outline in the Monitoring and Evaluation section.

In relation to an exit strategy, the Project will support local ownership and sustainability through consultations with ABG institutions on a strategy for gradual transition to continuity beyond the life of the project. Civil society and other project stakeholders will also be consulted in this process to demarcate responsibility for continuing project interventions after the closure of the project. The sustainability strategy will consider the development of mechanisms to strengthen accountability and institutionalizing its adoption and implementation. The role of the Project Steering Committee to coordinate, manage, and formalize the process of strategic engagement of women and youth in the Referendum process with key ABG institutions, strengthens national ownership which is critical to sustainability.

b) Risk management:

Table 5 – Risk management matrix

Risks to the achievement of PBF outcomes	Likelihood of occurrence (high, medium, low)	Severity of risk impact (high, medium, low)	Mitigating Strategy and Responsible Parties
Referendum is postponed beyond life of the Project	High	High	Scenario Building and Risk Analysis support to the Department for Peace Agreement Implementation, including Risk Management for possibility of Referendum postponement, and communication of options to communities.
Capacity limitations of local partners to engage, including some ABG Departments, may hamper timely Project implementation	High	High	Conduct Partner Capacity Assessments, and develop an actionable Capacity Needs Prioritization Matrix.
Lack of political willingness or support for the Project	Medium	High	High-level advocacy with key Government counterparts. Project staff will also work closely with the Office of the ABG Chief Secretary, Department for Community Development, and the Office for Gender Equality to ensure national “ownership” and commitment.
Limits to quality information and informed political discourse at the community level and pervasive exclusion of women and youth	High	Medium	Strengthened media and government information dissemination (ABG Communications and Media Division) and leveraging existing community communication networks.
Escalation of violence during the implementation of the project	High	High	Work with ABG institutions to support effective implementation of established Early Warning/Early Response mechanisms to detect and mitigate violence.
Weak Rule of Law and high prevalence of crime	High	High	Coordinate with local Police commanders and engage with the Council of Elders to facilitate community support.
Dearth of local capacity in PNG, for timely recruitment of skilled staff for development work	High	High	Recruit International UNV personnel

c) Monitoring and Evaluation:

Approximately eight per cent of the Project Budget (\$160,000) will be allocated to the implementation of the monitoring and evaluation plan outlined below. The Project’s IRF Results Framework (Annex

B) is aligned to the UNDAF 2018 – 2022 and provides the basis for project monitoring and evaluation. Given the volatile nature of post-conflict settings, joint quarterly monitoring, and consolidated mid-term and annual reviews will inform and guide implementation plans to achieve greater effectiveness, identify lessons learned and capture good practices. A meta-data for the Project will guide monitoring and evaluation through provision of clearly defined results and measure at the Outcome and Output levels. The meta-data will inform the design of baseline and end-line survey, and the independent evaluation.

Monitoring activity	Cost	Methodology	Timeframe
A Baseline assessment (including survey) will be conducted to identify baselines for project indicators	\$30,000	Survey for qualitative and quantitative data needs as per IRF Results Framework	February 2018
Joint quarterly monitoring will be undertaken for routine data collection and measure against implementation targets	\$30,000	Work Plan Monitoring Tool	5 Joint Quarterly Monitoring: - Feb, May, Aug, Nov 2018 - Feb 2019
The Mid-term and Annual Review will be consolidated to align to the UNDAF Annual Review process, and to update data and measure progress toward output results and inform priorities and strategies for the remainder of the project life	\$20,000	Annual Review will use Project Monitoring Tool, and optimize on the consultations aligned with UNDAF Annual Review	Nov-Dec 2018
An endline assessment (including survey) will be conducted to obtain progress data for project indicators at the end of project	\$30,000	Survey for qualitative and quantitative data needs as per IRF Results Framework	April 2019
Independent End-line evaluation to assess overall project effectiveness, efficiency and sustainability	\$50,000	Contracting international independent evaluator to design evaluation methodology	May 2019

d) Administrative arrangements (This section uses standard wording – please do not remove)

AA Functions

On behalf of the Recipient Organizations, and in accordance with the UNDG-approved “Protocol on the Administrative Agent for Multi Donor Trust Funds and Joint Programmes, and One UN funds” (2008), the MPTF Office as the AA of the PBF will:

- Disburse funds to each of the RUNO in accordance with instructions from the PBSO. The AA will normally make each disbursement within three (3) to five (5) business days after having received instructions from the PBSO along with the relevant Submission form and Project document signed by all participants concerned;
- Consolidate narrative reports and financial statements (Annual and Final), based on submissions provided to the AA by RUNOS and provide the PBF consolidated progress reports to the donors and the PBSO;
- Proceed with the operational and financial closure of the project in the MPTF Office system once the completion is notified by the RUNO (accompanied by the final narrative report, the final certified financial statement and the balance refund);

- Disburse funds to any RUNO for any costs extension that the PBSO may decide in accordance with the PBF rules & regulations.

Accountability, transparency and reporting of the Recipient United Nations Organizations

Recipient United Nations Organizations will assume full programmatic and financial accountability for the funds disbursed to them by the Administrative Agent. Such funds will be administered by each RUNO in accordance with its own regulations, rules, directives and procedures.

Each RUNO shall establish a separate ledger account for the receipt and administration of the funds disbursed to it by the Administrative Agent from the PBF account. This separate ledger account shall be administered by each RUNO in accordance with its own regulations, rules, directives and procedures, including those relating to interest. The separate ledger account shall be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the RUNO.

Each RUNO will provide the Administrative Agent and the PBSO (for narrative reports only) with:

- Bi-annual progress reports to be provided no later than 15 June;
- Annual progress reports to be provided no later than 15 November;
- Final (end of project) narrative reports, to be provided no later than three months after the operational closure of the project;
- Annual financial statements as of 31 December with respect to the funds disbursed to it from the PBF, to be provided no later than four months (30 April) after the end of the calendar year;
- Certified final financial statements after the completion of the activities in the approved programmatic document, to be provided no later than six months (30 June) of the year following the completion of the activities.
- Unspent Balance at the closure of the project would have to be refunded and a notification sent to the MPTF Office, no later than six months (30 June) of the year following the completion of the activities.

Ownership of Equipment, Supplies and Other Property

Ownership of equipment, supplies and other property financed from the PBF shall vest in the RUNO undertaking the activities. Matters relating to the transfer of ownership by the RUNO shall be determined in accordance with its own applicable policies and procedures.

Public Disclosure

The PBSO and Administrative Agent will ensure that operations of the PBF are publicly disclosed on the PBF website (<http://unpbf.org>) and the Administrative Agent's website (<http://mptf.undp.org>).

Annex A: Project Summary (to be submitted as a word document to MPTF-Office)



United Nations
Peacebuilding
Peacebuilding Fund

**PEACEBUILDING FUND
PROJECT SUMMARY**

Project Number & Title:	PBF/ Empower women and youth for a free, fair, transparent and violence-free Referendum	
Recipient UN Organization:	UN Women, UNFPA and OHCHR	
Implementing Partner(s):	<p>Government: Department of Bougainville Peace Agreement Implementation, Department of Community Development, Office for Gender Equality (established under the Office of the ABG Chief Secretary), Department of Community Government and District Affairs, Bougainville House of Representatives.</p> <p>CSOs: Bougainville Women's Federation, Bougainville Youth Foundation (District Youth Associations), Nazareth Centre for Rehabilitation, Young Women's Christian Association (YWCA)</p> <p>Communication and Media: Communications Bureau of Bougainville, Radio Ples Lain, TV Wan, Digicel</p> <p>Research Institutions: National Research Institute of PNG</p>	
Location:	Autonomous Region of Bougainville, Papua New Guinea (PNG)	
Approved Project Budget:		
Duration:	Planned Start Date: 30 November 2017	Planned Completion: 31 May 2019
Project Description:	This joint UN Women, UNFPA & OHCHR project targets critical peacebuilding gaps, with respect to disenfranchised groups in PNG/Bougainville - mainly women and youth - in order to ensure their informed participation and contribution to a free, fair, transparent and violence-free 2019 Referendum.	
PBF Focus Area:	Conflict Prevention and Management (Priority Area 2)	
Project Outcome:	<p>Outcome 1 - ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.</p> <p>Outcome 2 - Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville</p>	
Key Project Activities:	<ul style="list-style-type: none"> - Facilitate regular dialogue and networking between responsible institutions and women and youth networks and persons with disabilities as accountability mechanisms to strengthen representation of the views of women and youth in the Referendum process. - Support the integration of the voice of women and youth, including persons with disabilities, in the development and implementation of the official ABG 	

	<p>communication and outreach strategy for the Referendum, and engaging existing women and youth networks in the roll-out of the strategy, including facilitation of their participation in committees and task forces established by ABG institutions for the referendum.</p> <ul style="list-style-type: none"> - Provide technical assistance for the development and implementation of Human Rights guidelines for institutions involved in the Referendum process. - Provide technical assistance to ABG institutions to localize UN Resolution 1325 and UN Resolution 2250 in all aspects of the Referendum process, including the implementation of ABG Women and Peacebuilding Strategy. - Support the 24 elected women community government representatives at the community ward level, to carry out gender responsive Referendum awareness outreach at the community level. - Reinvigorate existing platforms for women to strengthen dialogue between Government institutions, and women and youth networks on Referendum-related action. - Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan for youth to participate in dialogue and decisions relating to Referendum. - Support strengthened cooperation between the Bougainville Women's Federation and women's groups and 24 elected women leaders at the community ward level, to carry out Referendum awareness outreach. - Support the annual simulated Youth Parliament to strengthen engagement with the Bougainville House of Representatives to provide a platform for engagement of youth with the ABG leaders on the Referendum. - Develop and deliver manuals and training for civil society on monitoring Human Rights violations during the Referendum, including the rights of persons with disabilities. - Conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace. - Support the use of Youth Resource Centre as a central hub for information dissemination on the referendum. - Train women and young people to drive youth- and women-led, transformational activities including dialogues for awareness raising that will promote acceptance of referendum outcomes and prevent the likelihood of conflict, through innovative platforms for action and by mobile phones; radio ples lain etc. - Support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding. - Facilitate community conversations between representatives of women, youth and persons with disabilities and their communities to raise awareness on the Referendum and promote peace at community level. - Sensitize women in their capacity as voters to engage effectively in the referendum process.
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Annex B: IRF Results Framework

Country Name: Papua New Guinea – Autonomous Region of Bougainville										
Project Effective Dates: 30 November 2017 to 31 May 2019										
PBF Focus Area: Conflict Prevention and Management (Priority Area 2)										
IRF Theory of Change: IF duty bearers are accountable for the effective engagement of women and youth in a free and fair Referendum; and IF women and youth in Bougainville, who are critical to recognize, analyze, and act on triggers and early warning signs of conflict, are empowered to effectively raise awareness and participate in the Referendum peacebuilding process; THEN the population, including women and youth, will have a better understanding of the referendum and its possible outcomes to facilitate an enabling environment for a violence-free Referendum; BECAUSE when a significant proportion of the voting population, understand the equal right of all to participate in civic processes, and are well informed and empowered to effectively engage in the Referendum process, this will increase the likelihood of attaining sustainable social cohesion and peace in Bougainville.										
Outcomes	Outputs	Indicators	Means of Verification	Year 1				Year 2		Milestones
				N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
Outcome 1: ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.		Outcome Indicator 1a Proportion of ABG institutions that have plans that meaningfully incorporate needs and concerns of women, youth and persons with disabilities for a free and fair Referendum. Baseline: 0 Target: 7	1) Surveys of Government Officials and other Development Partners 2) Semi-structured interviews with Gov't Officials, IA Partners and Participants	✓	✓	✓	✓			Baseline surveys conducted
		Outcome Indicator 1b Percentage of women, youth and persons with disabilities who feel that ABG institutions are accountable to these groups and include them in the discussions on the referendum. Baseline: 0% Target: 70%								
Outcomes	Outputs	Indicators	Means of Verification	Year 1				Year 2		Milestones
				N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
	Output 1.1: Responsible institutions have strengthened accountability to the rights of	Output Indicator 1.1.1: Number of accountability mechanisms that are gender	Baseline survey, Project Quarterly Monitoring Report,	✓	✓					• Baseline Survey conducted

	women, youth and persons with disabilities in the Referendum process.	responsive and inclusive of women and youth, and persons living with disabilities. Baseline: 1 Target: 5 Proportion of government-led conflict prevention initiatives linked to the Referendum that include women and youth groups and persons with disabilities. Baseline: 0 Target: 60%	Project Annual Review Report Committee minutes							<ul style="list-style-type: none">Project Quarterly Monitoring Report, Project Annual Review Report completed
	Output 1.2: Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.	Output Indicator 1.2.1: Number of institutional mechanisms in place which support the engagement of women and youth in the Referendum Baseline: 0 Target: 7	Baseline survey	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none">Baseline surveys conducted
Outcomes	Outputs	Indicators	Means of Verification	Year 1				Year 2		Milestones
				N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
Outcome 2: Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville		Outcome Indicator 2a Percentage of 448 women in elected/appointed public office who participated in raising awareness and building peace in delivery of a violence-free Referendum Baseline: 0 Target: 80%	<ul style="list-style-type: none">Surveys of Government Officials and other Development PartnersDepartment of Community Gov't reports	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none">Mapping exercise conductedTrainings deliveredBaseline developed
		Outcome Indicator 2b Proportion of 2,240 women at community level in target areas engaged in the delivery of a violence-free Referendum Baseline: 0 Target: 80%	Project Quarterly Monitoring Reports, Annual Review Reports	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none">Mapping exercise conductedBaseline developed
		Outcome Indicator 2c Proportion of 2,600 youth in community youth network engaged in the delivery of a	Project Quarterly Monitoring Reports, Annual Review Reports	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none">Mapping exercise conductedBaseline developed

		violence-free Referendum and Referendum readiness. Baseline: 0 Target: 80%	Project end-line survey							
	Output 2.1: Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.	Output Indicator 2.1.1: Number of women, youth persons with disabilities interactive mechanisms used to foster unity and reduce triggers of conflict Baseline: 0 Target: 7	Project Quarterly Monitoring Reports, Annual Review Reports	✓	✓	✓	✓	✓	✓	Report, Project Annual
	Output 2.2: Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.	Output Indicator 2.2.1: Number of women, youth persons with disabilities led programmes that support the engagement of women youth and persons with disabilities in peacebuilding efforts and the Referendum Baseline: 0 Target: 6	Baseline survey, Project Quarterly Monitoring Reports, Project Annual Review Reports	✓	✓	✓	✓	✓	✓	Report, Project Annual