

**SECRETARY-GENERAL'S PEACEBUILDING FUND  
PROJECT DOCUMENT TEMPLATE**



**PBF PROJECT DOCUMENT**

(Length : Max. 12 pages plus cover page and annexes)

<b>Country (ies):</b> Papua New Guinea	
<b>Project Title:</b> Empower women and youth for a free, fair, transparent and violent-free Referendum	
<b>Project Number from MPTF-O Gateway (if existing project):</b> 00108210	
<b>PBF project modality:</b> <input checked="" type="checkbox"/> IRF <input type="checkbox"/> PRF	<b>If funding is disbursed into a national or regional trust fund:</b> <input checked="" type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund <b>Name of Recipient Fund:</b>
<b>List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc):</b> UN Women, UNFPA, OHCHR <b>List additional implementing partners, Governmental and non-Governmental:</b> <b>Government:</b> Department of Bougainville Peace Agreement Implementation, Department of Community Development, Department of Community Government and District Affairs, Bougainville House of Representatives, Department of Education <b>CSOs:</b> Bougainville Women's Federation, Bougainville Youth Foundation (District Youth Associations), <b>Communication and Media:</b> Communications Bureau of Bougainville, Radio Ples Lain	
<b>Expected project commencement date<sup>1</sup>:</b> 30 November 2017 <b>Project duration in months:<sup>2</sup></b> 18 + 6 months <b>Geographic zones for project implementation:</b> Autonomous Region of Bougainville	
<b>Does the project fall under one of the specific PBF priority windows below:</b> <input checked="" type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project	
<b>Total PBF approved project budget* (by recipient organization):</b> <b>UN Women:</b> \$867,296.00 <b>UNFPA:</b> \$ 746,432.00 <b>OHCHR:</b> \$ 386,272.00 <b>Total:</b> \$2,000,000.00 <i>*The overall approved budget and the release of the second and any subsequent tranche are conditional and subject to PBSO's approval and subject to availability of funds in the PBF account. For payment of second and subsequent tranches the Coordinating agency needs to demonstrate expenditure/commitment of at least 75% of the previous tranche and</i>	

<sup>1</sup> Note: actual commencement date will be the date of first funds transfer.

<sup>2</sup> Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months.

*provision of any PBF reports due in the period elapsed.*

Any other existing funding for the project (amount and source): N/A

Project total budget: **\$2,000,000.00**

<b>PBF 1<sup>st</sup> tranche:</b>	<b>PBF 2<sup>nd</sup> tranche*:</b>		
UN Women: \$459,915	UN Women: \$407,381		
UNFPA: \$ 524,300	UNFPA: \$222,132		
OHCHR: \$ 249,117.00	OHCHR: \$137,155		
Total: \$1,233,332	Total: \$766,668		

**Two-three sentences with a brief project description and succinct explanation of how the project is time sensitive, catalytic and risk-tolerant/ innovative:**

This joint UN Women, UNFPA & OHCHR project targets critical peacebuilding gaps, with respect to disenfranchised groups in PNG/Bougainville - mainly women, youth and persons with disabilities - to ensure their informed participation and contribution to a free, fair, transparent and violence-free 2019 Referendum.

Project implementation will occur in the lead up to the Referendum target date of 15 June 2019. It will be catalytic by creating and reviving local platforms which enable the ABG to engage with, and support, civil society and faith-based women and youth leadership to actively participate in the Referendum and mobilise their peers. The project manages risk chiefly by ensuring that ABG ownership, commitment and support is ongoing and robust; and by operating within a broader OneUN model.

**Summarize the in-country project consultation and endorsement process prior to submission to PBSO, including through any PBF Steering Committee where it exists:**

Preparatory activities commenced in early 2017; this included broad high-level consultations in Bougainville with Autonomous Bougainville Government (ABG) and civil society representatives in December 2017, which secured project endorsement locally.

**Project Gender Marker score: 3<sup>3</sup>**

Specify % and \$ of total project budget allocated to activities in direct pursuit of gender equality and women's empowerment: **70%**

**Project Risk Marker score: 2<sup>4</sup>**

<sup>3</sup> Score 3 for projects that have gender equality as a principal objective

Score 2 for projects that have gender equality as a significant objective

Score 1 for projects that contribute in some way to gender equality, but not significantly (less than 15% of budget)

<sup>4</sup> Risk marker 0 = low risk to achieving outcomes

Risk marker 1 = medium risk to achieving outcomes

Risk marker 2 = high risk to achieving outcomes

<p><b>Select PBF Focus Areas</b> which best summarizes the focus of the project (<i>select ONLY one</i>): <b>2.3</b> <sup>5</sup></p> <p>If applicable, <b>UNDAF outcome(s)</b> to which the project contributes: <b>Peace</b></p> <p>If applicable, <b>Sustainable Development Goal</b> to which the project contributes: <b>SDG5, 10 and 16</b></p>	
<p><b>Type of submission:</b></p> <p><input type="checkbox"/> New project</p> <p><input checked="" type="checkbox"/> Project amendment</p>	<p><b>If it is a project amendment, select all changes that apply and provide a brief justification:</b></p> <p><b>Extension of duration:</b> <input checked="" type="checkbox"/> Additional duration in months: <b>6 (end date 31 December 2019)</b></p> <p><b>Change of project outcome/ scope:</b> <input type="checkbox"/></p> <p><b>Change of budget allocation between outcomes or budget categories of more than 15%:</b> <input type="checkbox"/></p> <p><b>Additional PBF budget:</b> <input type="checkbox"/> Additional amount by recipient organization:</p> <p><b>Brief justification for amendment:</b></p> <p><i>Note: If this is an amendment, show any changes to the project document in RED colour or in TRACKED CHANGES, ensuring a new result framework and budget tables are included with clearly visible changes. Any parts of the document which are not affected, should remain the same. New project signatures are required.</i></p> <p><b>The Gender and Youth Promotion Initiative seeks a 6 month no-cost extension.</b> The project's chief ongoing challenge has been slow progress in Autonomous Bougainville Government (ABG) preparation for the Referendum, the pace of which is expected to pick up in the lead up to October 2019. Specific challenges which previously impacted implementation were:</p> <ol style="list-style-type: none"> <li>1) Delays in the full establishment of the Bougainville Referendum Commission that is intended to guide ABG's work</li> <li>2) Delays in the release of key messaging on referendum awareness raising</li> <li>3) Delays caused by the limited capacity and availability of partners and key stakeholders</li> <li>4) Operational challenges arising from an unforeseeable political /social situation in Bougainville, including disrupted flights and security incidents</li> </ol>

<sup>5</sup> **PBF Focus Areas** are:

(1.1) SSR, (1.2) Rule of Law; (1.3) DDR; (1.4) Political Dialogue;

(2.1) National reconciliation; (2.2) Democratic Governance; (2.3) Conflict prevention/management;

(3.1) Employment; (3.2) Equitable access to social services

(4.1) Strengthening of essential national state capacity; (4.2) extension of state authority/local administration; (4.3) Governance of peacebuilding resources (including PBF Secretariats)

affecting transport and business operations delaying implementation.

Since May 2019, a number of these challenges have been addressed. ABG institutions and the National PNG Government jointly developed and agreed upon referendum key messages, which have been released to the public. The Bougainville Referendum Commission has been effectively established and staffed, and recently received additional funding for their activities. Key partners and stakeholders have accelerated their work on referendum awareness-raising, and have been eager to engage with RUNOs on referendum-related activities. Disrupted flights and airport security have not posed a threat to the operational capacity of the project in recent times. General security in Bougainville is good, however RUNOs take into consideration fluid security and business operations when planning activities.

Key remaining activities for implementation during the NCE period, include (partially completed and remain to be completed): Output 1.1 (a, b, c); Output 1.2 (a,b, c); Output 2.1 (b, d, e); Output 2.2, (b, c, e, f).

None of the project outcomes, outputs, targets or budget lines are affected by this extension.

# PROJECT SIGNATURES:

Recipient Organization(s)

Representative of National Authorities

Name of Recipient Organization  
Signature  
Name of Agency: UN  
Date & Seal



Name of Recipient Organization  
Signature  
Title: Chief Secretary, Government of PNG  
Date & Seal

Name of Government Counterpart: Mr. Joseph Luyat  
Signature  
Title: Chief Secretary, Government of PNG  
Date & Seal

Recipient Organization



Name of Representative  
Signature  
Name of Agency: OHCHR  
Date & Seal

FILE WASP  
21/06/2019

Peacebuilding Support Office (PBSO)

Recipient Organization(s)

Name of Representative  
Signature  
Name of Agency: UNFPA  
Date & Seal

Resident Coordinator (RC)

Name of Representative  
Signature  
Title: Resident Coordinator  
Date & Seal



Name of Representative  
Signature  
Assistant Secretary-General, Peacebuilding Support Office  
Date & Seal

21/06/2019

\* Please include a separate signature block for each direct recipient organization under this project

27-11-19

28-11-19

## PROJECT COMPONENTS:

### I. Peacebuilding Context and Rationale for PBF support

- a) **Peacebuilding context:** The Autonomous Region of Bougainville (AROB) is an autonomous region within the Independent State of Papua New Guinea (PNG), with an estimated population of 300,000 people, diverse in language and culture. Women make up 49% of the population and young people between 15 and 24 years represent 18.8% of the population.

AROB's autonomous status was established out of a decade long armed conflict fought from 1988 to 1998 between Papua New Guinea (PNG) and the Bougainville Revolutionary Army, for Bougainville's independence from PNG. The Bougainville Conflict, the largest conflict in Oceania since the end of World War II, resulted in a death toll of approximately 20,000 people and over 70,000 people displaced. The armed conflict ended with the signing of the Bougainville Peace Agreement (BPA) in 2001. The BPA consists of three pillars: 1) Autonomy, 2) Referendum, and 3) Modalities for disarmament and weapons disposal.

The Referendum, which will include an option for independence, is currently scheduled to be held on 15 June 2019. The Referendum poses potential threat for renewed conflict with tensions rising around renewed talks to open the Panguna Copper Mine (PCM). The PCM was a critical trigger to the Bougainville conflict. PCM is one of the largest copper reserves in the world, having estimated reserves of 1 billion tonnes of ore (graded at 35%) and 12 million oz. of gold. The mine has remained closed since 1989 as a result of the conflict; at that time PCM, alone, generated over 40 per cent of PNG's GDP.

Bougainville Copper Ltd. of Australia is now trying to reopen the mine, with the support of the ABG, but the effort is being met by strong opposition from some land owners who claim to have not been adequately consulted. With low understanding amongst a critical mass of the voting population, relating to the referendum, its purpose and its implications, there is a potential risk that the results of the Referendum would not accurately portray the interest of the population's majority. Additionally, the opening of the PCM could create instability, potentially derailing the opportunity to seek sustainable peace through a Referendum that is inclusive and participatory. The variables are two possible triggers of renewed conflict, which need to be closely managed. The engagement of women and youth as rights holders in the Referendum process is thus critical to sustaining peace in AROB.

#### Why women and youth?

Women and children were among the most affected during the hostilities which left long-term legacy consequences that women and youth today are still grappling with. Pervasive sexual and gender based violence (S/GBV), torture and other human rights violations and abuse significantly restrictions on freedom of movement, access to education, and freedom of expression. The unavailability of medicines and health services led to increased maternal and infant mortality and higher incidence of disabilities. Societal implications, at the community level saw the undermining of the traditional authority of elders and women, erosion of cultural values and relationships; property damage; and significant impacts on access to education and the economy. Post-conflict reconstruction interventions in AROB have not adequately addressed human rights violations from the conflict, contributing to continued social fragmentation. Decision making political structures remain dominated by men.

Although the Bougainville House of Representatives has three reserved seats for women, one to represent each of the three regions of AROB (North, Central, South), only one woman contested and was successfully elected in the 39 seat Bougainville House of Representatives in the last ABG elections in 2015. At the local level, 24 women were elected to Community Government under the legislated

requirement for 50 per cent gender equality at that level. However, these representatives require further support to advocate and engage effectively for the rights of women in, and with the highest fora of decision-making processes. In the context of the Project, to effectively engage is to ensure that women and youth are equipped with the knowledge and understanding of their human rights and civic duties in relation to peace building and the Referendum, and are able to make informed decisions to actively participate in the Referendum process.

Women and youth, comprising approximately 67% of the population, represent a significant proportion of the voting population in Bougainville, but there is no systematic approach on how to engage them. Real and effective engagement of youth as agents of change during the preparations for the Referendum is critical to sustained peace in Bougainville. During community consultations undertaken by UN Women, UNFPA, and OHCHR in April 2017 for this project proposal, it was revealed that the majority of Bougainville's youth of today, were not yet born or were very young during the conflict, and thus have no recollection of it. Limited access to quality education, high levels of adolescent pregnancies, high unemployment rates, and lack of engagement in political forums, leaves a large majority of Bougainville's youth feeling disenfranchised, voiceless, and disconnected to political processes, including the upcoming Referendum. Access to information on the status of the implementation of the BPA is very limited amongst the public with limited information effectively communicated by officials. While the arrangements around the Referendum remains to be decided by officials, basic information about the Referendum process, and the implications of the different possible referendum results has not been communicated to communities as yet. This was validated during consultations, youth advocates and representatives from the UNFPA PBF project, who further advised that young Bougainvilleans have a low understanding on processes related to the Referendum, and the implications of the result of the Referendum.

While ex-combatants and the older Bougainvillean population who directly experienced fighting and the trauma of life in Bougainville during the conflict expressed a strong desire to avoid the re-ignition of conflict at all costs, this sentiment is not shared by the youth. Today's Bougainvillean youth lack memory and appreciation of life during the conflict, and also have access to weapons leftover from the conflict, and thus represent a potentially unstable group which could pivotally contribute to the reigniting violence and hostilities if the Referendum does not result in their desired outcome. To reduce this possibility, the engagement of youth in preparation for the Referendum is paramount. Furthermore, with the youth of Bougainville comprising a significant part of the population, their lack of participation or engagement in the Referendum, has the ability to significantly influence the results of the Referendum.

This project aims to reduce the triggers which may result in young persons resorting to arms due to dissatisfaction with the outcome of the Referendum by addressing the civil and political needs of youth in Bougainville. By increasing their confidence in and understanding of the Referendum process and the different scenarios which may result from the different possible outcomes of the Referendum, this project aims to strengthen the meaningful participation of Bougainville's youth in the Referendum process, thereby addressing a critical possible trigger of violence.

The influencing power of women in Bougainville, as peace brokers, was seen during the conflict, and will be critical to harness in the lead up to the Referendum. Despite being profoundly affected by the conflict, it was women who effectively leveraged the mechanisms of civil society – first through Faith-based Organizations (FBOs), then Civil Society Organizations (CSOs) to drive the peace movement and contribute to the end of the conflict and the signing of the BPA. Women-led civil society groups played a key role in stabilization and recovery processes, including in providing counseling and other services to victims of conflict and violence.

As a largely matrilineal society, Bougainvillean culture contains an inherent respect for women as leaders and mediators, particularly at the community level. South Bougainville is one of the few parts



of AROB which is patrilineal, and also one of the least developed areas in the post-conflict reconstruction phase. Joint consultations in this region revealed that women and youth in this South are among the most marginalized and have severely restricted access to services as well as information. Thus, engagement of women and youth in this particular region in the preparations for the Referendum process is critical.

At present, women's participation in governance fora has been in areas traditionally considered non-political, through diverse women's groups, in remote village groups which form part of the National Council of Women. The Bougainville Women's Federation and other women's civil society groups have played a critical role in providing assistance and protection to victims of S/GBV. The women's movement in AROB has an extensive presence and network across all three regions of AROB (North, Central, South Bougainville), and thus is an important vehicle through which the issue of unequal participation in development can be addressed. However, the capacities of civil society to engage with government mechanisms to monitor and advocate for the rights of women remains limited.

This project's focus on strengthening the engagement of women and youth in the Referendum process, directly corresponds with key recommendations by the Electoral Needs Assessment Mission (NAM) in February 2015 to AROB, which was deployed by the UN at the request of the National Government. These key recommendations included: prioritizing Referendum preparation, and including women, youth, and persons with disabilities in all key discussions on the Referendum.

#### **Current Peacebuilding strategies and gaps:**

This Project attends to an under-addressed aspect of current PBF coverage, regarding systematic engagement and support of women and youth for the implementation of BPA and, in particular, the Referendum. Towards conflict management, this project engages youth as game-changers to address the political disempowerment of today's youth. Social disenfranchisement and lack of opportunities, has bred frustration and apathy towards authorities by youth. This could potentially lead to weak engagement with the Referendum process, and further act as an aggravating trigger of conflict. This approach and issue has not been addressed by other interventions in relation to the Referendum to date.

The Project up-scales coverage and replicates the engagement successes of other interventions, where women and youth have been targeted, and where programmes have focused on increasing awareness on the Referendum and BPA, but at present remain in a gender-neutral manner without special attention to youth. Women and youth leaders who have participated in prior PBF leadership trainings and have increased understanding of the BPA and Referendum through previous PBF projects, will be further supported to take on leadership roles in this project, and strengthen their capacity to monitor and report on Human Rights violations in their communities. Pre-existing peace building mechanisms, such as the District Peace Committees', and the 24 women recently elected in Community Government at Ward level, will also be further enhanced to ensure consideration of the specific needs of women and youth, including persons with disabilities.

This project will work to complement efforts of other ongoing projects, to ensure that the rights and voice for women and youth (who underrepresented, disenfranchised and as well as the more privileged) are integrated into interventions related to the Referendum. Critically, this Project will support the UNDP-EAD Referendum Support Project to ensure that communication strategies and channels to provide information on BPA processes and the Referendum, are gender and youth responsive and utilize established women and youth networks which this project will strengthen. This project's activities will also specifically focus on strengthening institutional accountability mechanisms to enable women and youth to play a key role in designing and disseminating information on the BPA and strongly advocating for women to participate in all oversight processes to ensure inclusion and the effective delivery of information to these two key groups. The inclusion of women and youth is critical to increase trust within communities in the implementation of the Referendum, and strengthen two-way dialogue between ABG institutions and rights holders. The project will support accountability mechanisms like task forces, watch dog groups, dialogues, community town halls and radio phone-in

programmes to facilitate engagement between women and youth on the one hand and decision makers on the other. These opportunities do not currently exist in relation to promoting Referendum readiness.

This project will also strengthen accountability by Government, including on respect for Human Rights, leading up to and during the Referendum. The project will support the establishment of an annual Government-CSO forum on the referendum where civil society representatives could raise issues and concerns from their constituencies with government officials regarding referendum preparedness and implementation. The Forum will be managed by the ABG Office for Gender Equality and will sustain beyond the life of the project. Regular dialogues between Government and CSOs will be held on local AROB radio so that the wider community could benefit from this dialogue and transparency. Reports will be published quarterly by civil society regarding women and youth engagement during referendum readiness. By supporting the development and delivery of human rights standards and training, the project will facilitate the development of a robust civil society inclusive of youth and women who have skills and tools to monitor accountability for human rights and engage with the authorities on accountability beyond the completion of the project. The project will also build the capacity of government officials, including law enforcement officials, on respecting and fulfilling their human rights obligations, to support the strengthening of existing accountability mechanisms.

The Project is designed to complement other PBF projects as well as work by other UN agencies and development partners, to support the implementation of BPA Pillar 2 – delivery of a Referendum on Bougainville's future political status. It will adhere to the UN Political Strategy coordinating with the PDA and Liaison officer which will be deployed in Buka. Project implementation will support the PNG PBF Peacebuilding Priority Plan (2014-17), with respect to **Outcome 2 - empowering the people of Bougainville to make informed choices with respect to the Referendum**, and **Outcome 3 - strengthening community social cohesion and security by enhancing capacities and opportunities to resolve local disputes through effective delivery of services and support**.

b) Mapping of existing peacebuilding activities and gaps

Table 1 – Mapping of Peacebuilding Activities and Gaps (current PNG / AROB projects)

Project outcome	Source of funding (Government/ dev't partner)	Key Project Outputs	Duration of projects /activities	Budget in USD	Description of major Outcome Areas for all Outcome Areas programmatic or financial
UNDP - Create an enabling environment so that the people of Bougainville are empowered to make informed choices at the Bougainville Referendum and to have increased confidence in the BPA process	PBF Project ID: 00096350 – ongoing	Accurate, objective user friendly information on the BPA and the Referendum accessible to media and target groups Increased understanding of and confidence in the BPA processes by the Bougainville population.	Aug 2015 to July 2018 (36 months)	\$32,500	1. While PBF Project raised awareness among women at the grassroots the scale is currently insufficient to transition engagement and participation of women and youth at grassroots level in the Referendum process, it not address institution accountability for men engagement of population
UN Women and UNICEF - Community-level peacebuilding activities to transform societal gender norms and strengthening of community support services for survivors of GBV.	PBF Project ID: 00093973 – operationally closed	Community conversations, community counselling, and local governance responses to GBV and trauma  Support services and capacity building, and community counsellors	Feb 2015 to July 2016 (36 months - extended)	756,609  242,890	2. Limited leadership women, youth, and people with disabilities in disseminating information the BPA and referendum
UNDP - Support to Gov-PNG and ABG, through to empower Governments to progress BPA processes in a timely and effective manner	PBF Project ID: 00096333 - ongoing	Effective use of dialogue fora for GoPNG and ABG BPA provisions and to communicate with the population	Aug 2015 to July 2018 (36 months)	350,000	3. Weak Rule of Law prevalence of crime and S/GBV
		Progress on implementation of key BPA provisions re. autonomy arrangements and preparations for the Referendum		650,000	4. Limited quality information and informed political discourse at the community level
		Increased understanding by the Government and the civil servants of the BPA intentions and provisions		200,000	5. Limited constructive dialogue on the BPA
		Strengthened capacity of Bougainville Parliament for Autonomy Arrangements and good governance		710,400	
		Bougainville and PNG Parliament fulfil respective responsibilities regarding the Referendum		150,000	
		M&E and Project Staff		439,600	

Project outcome	Source of funding (Government/ dev't partner)	Key Project Outputs	Duration of projects /activities	Budget in USD	Description of major for all Outcome A: programmatic or l
UN Women and UNDP - Contribute to the peacebuilding processes by building and strengthening capacities to promote coexistence and peaceful resolution of conflict, and enhance women's participation in decision-making and leadership, in particular political participation.	PBF Project ID: 00095473 - ongoing	Improved knowledge on the challenges related to women's leadership and participation; a Strategic Plan to enhance women's leadership and decision-making; and improved leadership and advocacy skills for aspirant women leaders	Feb 2015 to July 2016 (18 months - extended)	70,000	8. Poor media and communication coverage negatively impacts conversation 9. Significant disconnection between different factions in Bougainville, e.g., ex-combatants in Central South Bougainville in possession of weapons environmental bloc sector concerns; and nationalist movement
		Establish and increase capacity of the Office of Gender Equality, including for Strategic Planning, gender policy mainstreaming in ABG, introduction of gender budgeting, and monitoring and evaluation of policy implementation		210,000	10. Lack of gender policies & legislative societal awareness, institutional capacity limitations
		Enhanced capacity and effectiveness of MPs, and increased capacity of Parliament to integrate gender equality considerations		130,000	11. Capacity limitations local partners, including
UNDP - Support to PBF coordination and monitoring related to the PNG PBF Priority Plan (2014-17)	PBF Project ID: 00096370 - ongoing	Ensure effective coordination, monitoring, reporting, evaluation and communication on the achievement of results from the portfolio of projects	Aug 2015 to July 2018 (36 months)	800,000	12. Lack of buy-in from ABG government 13. The program was implemented in Central Bougainville with limited coverage
UNDP and UNFPA - Strengthened community social cohesion and security through opportunities to address local disputes peacefully, as well as through better access to information and services	PBF Project ID: 00096369 - ongoing	Increased understanding, by youth, on Human Rights, peacebuilding and conflict prevention to contribute to community development, peace and social cohesion.	July 2015- 2017	150,000	
		Specialized technical assistance and training through three pilot integrated Resource Centres for youth, in partnership with local NGOs and ABG			
		Self-management clinics for youth, with a focus on out-of school youth (men and women)		80,000	
Increased understanding on Human Rights, peacebuilding and conflict prevention					
Bougainville Youth Initiative		Youth Mock Parliament		100,000	

**b) Rationale for this IRF:**

Aligned with the BPA, the proposed Project will support inclusive participation, preparation, and institutional readiness to realize a successful Referendum, by focusing on the engagement of women and youth in this process, a significant gap which remains overlooked. Women and youth (more specifically described below) make-up a significant proportion of the population eligible to vote in the Referendum, and this project aims to build on and go beyond the achievements and interventions of other Peacebuilding and PBF projects, by focusing efforts directly on women and youth, to ensure social cohesion through their active involvement and ownership in the Referendum process. In the context of the Project, social cohesion means increased inclusion and participation of women and youth at the community level, including in leadership and conflict management roles. This is to address the inadequate effective representation of women and youth in community governance structures. When women and youth understand their human rights and their role as Rights Holders in relation to the peace building and the Referendum, a conducive environment will help translate their understanding and beliefs to exercise their civic duties and human rights, to contribute to peace building in the pre and post Referendum period. The project will provide the opportunities and incentives to support social cohesion, through leadership training, use of established networks and community conversations for increased engagement of women and youth to bring about increased participation in the Referendum. By focusing interventions in Central and South Bougainville, two of lesser developed regions of Bougainville, this project seeks to reach the most disenfranchised women and youth in AROB and support their participation in the Referendum. Within those groups, the project will also work with the women and youth project networks, to engage with the most disenfranchised women and youth, including those with disabilities and those unemployed, out-of-school, and on the fringes of society.

There are no efforts at present to specifically focus on gender-mainstreaming, and ensuring information is accessible to the youth. Thus, this project will work together with the UNDP PBF 96350 project, *“Support knowledge-building and understanding of the Bougainville Peace Agreement,”* and in consultation with the CTA to ensure that the development and dissemination of key messages on the BPA and Referendum incorporate gender and youth aspects. Furthermore, this project will work also with women and youth as rights holders to empower them to understand their rights in relation to the Referendum, and move beyond passive recipients of information, to taking an active role in Referendum preparations. By utilizing and maximizing on existing efforts and mechanisms, this project will work towards sustainability. Activities to reinvigorate the role of women in positions of leadership achieved under the UN Women and UNDP PBF 95473 project: *“Bougainville Women in Leadership project,”* will also be built upon. Elected women representatives in the Bougainville House of Representatives, Community Governments and other governance structures, as well as the Bougainville Women’s Federation, will be further engaged to play leadership roles in advocating for the views of women, and utilizing their networks and constituents to raise awareness on the importance of an inclusive and engaged participation in the Referendum process. This element of the Project directly relates to deliver Outcome 2 of the Peacebuilding Priority Plan by raising community awareness, and liaising with the media on women and youth’s strategic issues and messaging.

This project will also focus particular efforts on information dissemination to ensure women and youth receive the information related to the Referendum in a manner in which they can engage with it, which no other project addresses. Thus, the extensive women’s movement network will be bolstered to facilitate this process, including the Bougainville Women’s Federation, elected women leaders in Community Governments, women’s human rights defenders at the community level, and the *Planim Save* network established in UN Women and UNICEF’s PBF 93973 project: *“Community-level peacebuilding activities and S/GBV”*. The AROB Youth Foundation Network and the Youth Resource Centres established by the UNDP and UNFPA PBF 96369 project: *“Promoting Security and Social Cohesion in Bougainville”* will also be used as information hubs, where youth will be engaged to lead in information dissemination to their peers.

Strengthening institutional capacity of the ABG, including those involved in the Referendum, on human rights, will also be a game changer in shifting the perception amongst duty bearers about their

obligation to provide equitable access to information and participation in processes, to all sectors of Bougainville society, including taking special provisions to cater to the needs of women, youth, persons with disabilities, and other marginalized groups. Critically this project will strengthen ABG institutions and rights holders on UN Resolutions 1325 and 2250, on the importance of inclusive peace building processes that address the rights of women and youth.

This project will work to ensure that women, youth, and persons with disabilities are adequately represented in dialogue fora to impart information on the BPA between Government institutions and the population created by the UNDP PBF 96333 project, *“Support to GoPNG and ABG to empower progress on BPA processes in a timely and effective manner.”* This project will build upon the human rights training imparted to women and youth groups through previous PBF projects (PBF 93973 and PBF 96369), and expand that understanding in relation to participation in the Referendum process. This aims to enable rights holders to better understand their rights in relation to the Referendum, to strengthen their participation in the process, and also strengthen their capacity to demand and claim their rights, and hold ABG institutions accountable in inclusive and representative implementation of the Referendum.

To coordinate efforts and interventions, this project will work closely with the Chief Technical Adviser (CTA), UNDP coordination and monitoring project (96370) and the upcoming UNDP-EAD Referendum Support Project. This will be critical to ensuring effective coordination, monitoring, reporting, evaluation and communication on implementation and achievement of results will contribute, significantly, to Project risk mitigation.

With the Referendum currently scheduled to take place in June 2019, by the time this project commences, there will be little over 18 months before the voting takes place, and thus catalytic interventions are needed to ensure that the institutions and population are adequately prepared to engage in this process in an effective and credible manner. The project’s direct engagement with rights holders will enable progress and preparations to proceed independent of possible administrative delays in institutional Referendum preparedness. It is critical to prepare rights holders for the possible scenarios which may result from the Referendum vote, including, the possibility of the postponement of the vote, in addition to the different vote results. It is essential that women and youth fully engage and participate in this process due to their voting power and their capacity as peace mediators to reduce triggers of violence and instability. The Project’s geographic coverage will build on UNFPA and UN Women’s prior engagements in Central Bougainville and will expand to South Bougainville, which has had relatively limited engagement of women and youth including persons with disabilities, by previous PB projects. Previous PBF interventions have created a solid foundation of entry points with key ABG institutions and women and youth groups, with which this project can build upon and catalyze, efforts in relation to mobilize women and youth to actively participate in the Referendum process. This Project’s interventions will be designed and implemented to be sustained beyond the life of the project. By strengthening the capacity of institutions, as well as existing women and youth networks, and by integrating gender and youth considerations into key procedures and policies, the project’s interventions will continue to have positive impacts beyond the project life, and contribute to sustained peace in AROB.

## II. Objectives of PBF support and proposed implementation

### a) Project outcomes, theory of change, activities, targets and sequencing:

The Project is based on the following two Outcomes and the logic of a Theory of Change:

**Project Outcome (1)** - ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.

Key elements for the attainment of this Outcome includes the following outputs and activities:

**Output 1.1.** Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process.

**Commented [JZ1]:** Are there any changes to any of the outputs or activities? If yes, please mark them in TRACKED CHANGE mode.

Either way, next to each output and activity, please write in RED if the output has been completed or remains to be done



- a) Support the establishment and effective functioning of accountability mechanisms such as task forces, watch dog groups, dialogues, radio phone-in to facilitate enhanced accountability to women, youth and persons with disabilities, and promote their access to information and the right to vote; REMAINS TO BE DONE
- b) Facilitate participation of women and youth networks in task forces and committees established by responsible institutions, to strengthen representation of the views of women and youth in the Referendum process and decision making; REMAINS TO BE DONE
- c) Provide technical assistance for the integration and implementation of Human Rights standards for institutions involved in the Referendum process. PARTIALLY COMPLETED

**Output 1.2 Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.**

- a) Support the integration of the voice of women and youth, including persons with disabilities, in the development and implementation of the official ABG communication and outreach strategy for the Referendum, and engaging existing women and youth networks in the roll-out of the strategy. PARTIALLY COMPLETED
- b) Provide technical assistance to ABG institutions to localize UN Resolution 1325 and UN Resolution 2250 in all aspects of the Referendum process, including the implementation of the Women and Peacebuilding Strategy. PARTIALLY COMPLETED
- c) Support the 9424 elected women-community government representatives at the community ward government level, to carry out gender responsive Referendum awareness outreach initiatives at the community level. They will in turn sensitize over 400-888 women-elected representatives at Ward level to raise awareness on the Referendum and peace related to referendum outcomes. REMAINS TO BE DONE

**Project Outcome (2) - Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville.**

Key elements for the attainment of this Outcome includes the following outputs and activities:

**Output 2.1 Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.**

- a) Reinvigorate existing platforms for women to strengthen dialogue between Government institutions, and women and young women networks on Referendum-related action, COMPLETED
- b) Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan for disenfranchised and more privileged youth (female and male) participate in dialogue and decisions relating to Referendum, PARTIALLY COMPLETED
- c) Support strengthened cooperation between the Bougainville Women's Federation, ~~and women's groups, church leaders and 24-elected women-leaders~~ ABG actors-at-the-community-ward-level, to carry out Referendum awareness outreach, COMPLETED
- d) Support the annual simulated Youth Parliament to strengthen engagement with the Bougainville House of Representatives to provide a platform for engagement of youth with the ABG leaders on the Referendum, REMAINS TO BE DONE
- e) Develop and deliver manuals and training for civil society on monitoring Human Rights violations during the Referendum, including the rights of persons with disabilities. PARTIALLY COMPLETED

**Output 2.2 Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.**

- a) Conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace, COMPLETED

- b) Support the use of Youth Resource Centre as a central hub for information dissemination on the referendum PARTIALLY COMPLETED
- c) Train ~~women and young~~ people to drive youth-led ~~and women-led~~, transformational activities to minimize triggers of conflict and young persons resorting to arms. This will be through local peace initiatives to develop a platform for action to increase confidence especially of young men in and understanding of the Referendum process and the different scenarios that may result from the Referendum. REMAINS TO BE DONE
- d) Support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding. COMPLETED
- e) Facilitate ~~community conversations between representatives~~ referendum awareness-raising among of women, youth and persons with disabilities ~~leaders on the joint referendum key messages and for dissemination among their communities to raise awareness on the Referendum~~ REMAINS TO BE DONE
- f) Sensitize ~~ward representatives to support women in their capacity as voters to engage effectively in the referendum process~~ REMAINS TO BE DONE

#### **Theory of Change:**

**IF** duty bearers are accountable for the effective engagement of women and youth in a free and fair Referendum; and

**IF** women and youth in Bougainville, who are critical to recognize, analyze, and act on triggers and early warning signs of conflict, are empowered to effectively raise awareness and participate in the Referendum peacebuilding process,

**THEN** the population, including women and youth, will have a better understanding of the referendum and its possible outcomes to facilitate an enabling environment for a violence-free Referendum;

**BECAUSE** when a significant proportion of the voting population, understand the equal right of all to participate in civic processes, and, are well informed and empowered to effectively engage in the Referendum process, this will increase the likelihood of attaining sustainable social cohesion and peace in Bougainville.

#### **Geographical Scope and Target Groups:**

The Project will be implemented in AROB with 80 per cent of the project implemented in Central and South Bougainville, targeting women and youth including persons with disabilities. The geographical scope was selected based on distinct levels of marginalization and under-development from post-conflict reconstruction, as well as development efforts of the international community. Prior PBF funded projects implemented by UN Women (93973 and 95473) and UNFPA (96369) have been implemented in North and Central Bougainville. These connections will be built upon and expanded, particularly those established with ABG institutions in the North, and civil society and community networks in South Bougainville. The primary beneficiaries will be both disenfranchised and privileged women, youth (female and male aged 18 -35) and persons with disabilities of AROB. The project will work with newly elected women and men leaders at Community Government and Ward levels; Bougainville Women's Federation (BWF); Men's Hub; Young Women in Leadership Network; Youth Foundation and Association of people with disabilities to conduct outreach, mobilization and sensitization programmes to their peers. These networks will also promote participation of their members in referendum planning and voting.

The community networks established in the UN Women – UNICEF PBF project, 93973, known as the *Planim Save* Network will be critical in facilitating community-level engagement. The *Planim Save* Network and the Bougainville Women's Federation who also has strong presence in all three regions of AROB, will be particularly key in reaching out to the most disenfranchised and vulnerable groups in society, such as victims of S/GBV with which both BWF and the *Planim Save* network provides support to, through community conversations and counselling. Thus the members of this network, will



be well-placed to expand their engagement to other vulnerable members of society, including persons with disability.

The project will also engage the Bougainville Youth Foundation Network established by the UNFPA-UNDP PBF funded project 96369, to expand coverage to reach marginalized youth including those with disabilities. The AROB Youth Foundation Network was established as a key component provided under the current Bougainville's Youth Policy 2012-2017, which also requires the establishment of 3 Youth Resource Centres. The Network is extensive and engages over 120 youth across all three regions of AROB. It has a formal governing structure led by a youth President, which links directly to the District Youth Coordinator within the ABG Division for Community Development. Thus this will be a critical network to engage and invigorate youth in participation and information dissemination related to the Referendum.

The Youth Resource Centres will act as critical information hubs, dialogue spaces and venues where capacity building activities can be undertaken in spaces accessible and youth-friendly. Each of the three regions of AROB have one Youth Resource Centre. Currently, they are set-up as "one-stop shops" as a space which the AROB Youth Foundation Network can utilize as a venue to host events, awareness raising and capacity building, including life-skills training, and reproductive health awareness. Young men and women who are active in the Youth Resource Centres, and are well placed to increase their leadership in the AROB Youth Foundation Network Structure, will provide the basis for the selection of youth for the leadership trainings and participation in the Mock Youth Parliament.

In support of sustainability, the Project will strengthen institutional capacity through trainings of key ABG officials, and will integrate gender, youth perspectives, and human rights, into critical procedures, policies, and training materials to be utilized beyond this project. This will include human rights guidelines for institutions and accountability mechanisms for the Referendum, and the Communication and outreach strategy, which can be further applied to other future policies. For civil society, human rights guidelines will be developed on monitoring human rights violations during the Referendum which can be utilized for post-Referendum violations. Additionally, the project will support the review and extension of the current Bougainville Youth Policy, for their next five year strategic plan. In this way, the role of the network and the Youth Resource Centres, as information hubs for strategic engagement with civic and political process, will be sustained for the Referendum and beyond. By working with UNDP PBF Funded project 96333, and ensuring women, and youth are represented in dialogue fora between the Government institutions and the AROB population, accountability for equal representation of women and youth in critical political processes will be continued.

b) Budget:

Table 2: Project Activity Budget

Outcome/ Output number	Output name	Output budget by RUNO	Amount allocated to Gender Equality and Women's Empowerment	UN budget category (see table below for list of categories)	Any remarks (e.g. on types of inputs provided or budget justification)
<b>Outcome 1: ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.</b>					
Output 1.1	Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process.	\$669,642.00	70%	1. Staff and other personnel 2. Supplies 4. Contractual services 5. Travel 6. Transfers and Grants to Counterparts 7. General Operating and other Direct Costs	<p>UN Women will use \$168,385.40 to facilitate participation of women in task forces and committees to be established by responsible institutions; support quarterly dialogues and networking between and among responsible ABG institutions (including traditional leaders) with women's networks to equip them with tools and other resources to enable women better to understand and participate in the Referendum</p> <p>UNFPA will use \$282,357.40 to undertake a baseline assessment, set standards for accountability and support facilitate regular dialogue and networking between responsible ABG institutions and strengthen existing youth networks to better understand and fully participate in the Referendum; also, development and strengthening of youth drama and theater groups for referendum messaging in their communities; strengthen the Bougainville foundation youth forum as a platform for dialogue; and develop the new youth policy commencing in 2018 accommodating post referendum</p> <p>OHCHR will use \$192,899.20 to provide technical assistance to build the capacity of key ABG officials and institutions involved in the Referendum process. OHCHR will carry out human rights capacity building for key ABG institutions, and</p>

					<p>support integrating human rights, and rights of persons with disabilities, into activities led respectively by UN Women and UNFPA on women and youth.</p> <p>UN Women, OHCHR and UNFPA will use \$26,000 for joint monitoring activities.</p>
Output 1.2	Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.	\$183,887.00	55%	<p>1. Staff and other personnel</p> <p>2. Supplies</p> <p>4. Contractual services</p> <p>5. Travel</p> <p>6. Transfers and Grants to Counterparts</p> <p>7. General Operating and other Direct Costs</p>	<p>UN Women will use \$155,527.00 to localize UN Resolution 1325 (through the implementation of Women and Peace Building Strategy) and integrate the voice of women (including young women) in the ABG communications and outreach strategy and directly support 24 elected women community government representatives to carry out gender responsive Referendum awareness</p> <p>UNFPA will use \$28,360.00 to assist the ABG to localize UN Resolution 2250 in the Communications and Outreach strategy</p>
Outcome 2: Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville					
Output 2.1	Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.	\$608,226.60	61%	<p>1. Staff and other personnel</p> <p>2. Supplies</p> <p>5. Travel</p> <p>6. Transfers and Grants to Counterparts</p> <p>7. General Operating Costs</p>	<p>UN Women will use \$257,644.00 to reinvigorate existing platforms for women and youth networks to dialogue on Referendum-related actions; and strengthened cooperation between the BWF groups at the community ward level, to carry out Referendum awareness outreach</p> <p>UNFPA will use \$165,875.80 Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan to participate in dialogue and decisions relating to Referendum.</p> <p>OHCHR will use \$184,706.80 to build the capacity of Civil Society and equip them with tools, manuals, and standardized procedures to support them to</p>

					monitor and report on Human Rights violations during the Referendum.
Output 2.2	Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.	\$538,244.40	67%	1. Staff and other personnel 2. Supplies, Materials 3. Equipment, 4. Contractual services 5. Travel 6. Transfers and Grants to Counterparts 7. General Operating and other Direct Costs	<p>UN Women will use \$277,073.60 to support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding; Facilitate community conversations between women, youth and their communities to raise awareness on the Referendum; and Sensitize women in their capacity as voters to engage effectively in the referendum process.</p> <p>UNFPA will use \$261,170.80 to conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace; and support Youth Resource Centre as a central hub for information dissemination on the Referendum minimize triggers of conflict amongst young people, especially young men who are likely to resort to arms.</p>

**Table 3: Project Budget by U.N. Categories (USD)**

CATEGORIES	UN Women		UNFPA		OHCHR		TOTAL
	Tranche 1	Tranche 2	Tranche 1	Tranche 2	Tranche 1	Tranche 2	
1. Staff and other personnel	41,000				59,637.00		100,637.00
2. Supplies, Commodities, Materials	12,000	10,710	70,000	30,000	10,177.50	5,177.50	138,065.00
3. Equipment, Vehicles, and Furniture (including Depreciation)	22,000	15,000	70,000	30,000	10,000	10,000	157,000.00
4. Contractual services	59,000	85,000	40,000	10,000	80,000	50,000	324,000.00
5. Travel	55,000	50,000	70,000	30,000	30,000	20,000	255,000.00
6. Transfers and Grants to Counterparts	205,827	183,000	200,000	97,600	25,000	25,000	736,427.00
7. General Operating and other Direct Costs	35,000	37,020	40,000	10,000	18,005	18,005	158,030.00
<b>Sub-Total Project Costs</b>	429,827	380,730	490,000	207,600	232,820	128,183	1,869,159.00
8. Indirect Support Costs*	30,088	26,651	34,300	14,532	16,297	8,973	130,841.13
<b>TOTAL</b>	459,915	407,381	524,300	222,132	249,117	137,155	2,000,000

\* The rate shall not exceed 7% of the total of categories 1-7, as specified in the PBF MOU and should follow the rules and guidelines of each recipient organization. Note that Agency-incurred direct project implementation costs should be charged to the relevant budget line, according to the Agency's regulations, rules and procedures.

**c) Capacity of RUNO(s) and implementing partners:**

The project will hire three staff, including an international UN Volunteer based in AROB, who will be responsible for the overall management and implementation of day-to-day project activities. The RUNOs will coordinate with these three project staff. RUNO will also appoint technical advisors to carry out technical backstopping to the project staff. RUNOs will also draft from their regional and global expertise on these areas.

UN Women is the Lead Agency managing the formulation and design of the Project, with support from OHCHR and UNFPA. The PBF project will support increased presence in Bougainville through the Project Staff based in AROB to oversee the implementation. The Project will also liaise and coordinate closely with the Liaison officer in Buka, AROB, as well as with the Peace and Development Advisor and Chief Technical Advisor.

UN Women's Country Office in PNG has implemented two PBF funded projects in AROB, namely 93973 *Community Level Peace Building Activities to Transform Societal Gender Norms and Strengthening of Community Support Services for Survivors of GBV*, implemented jointly with UNICEF, and 95473 *Contribute to the Peace Building Process by Building and Strengthening of Capacities to Promote Social Cohesion and Women's Leadership*. These projects were implemented in communities in North and Central Bougainville. The community networks and government institutions engaged in these projects will provide strategic entry points for the implementation of this Project.

UNFPA Country Office in PNG provides support to the government and national counterparts on population and development, reproductive health, gender equality and youth empowerment and engagement. In AROB, UNFPA supported the set-up of a conducive environment to engage youth, through networks and youth development programmes, strengthened reproductive health at the Provincial health system; worked with the Constabulary (Police) on Human Rights and gender-equality issues; built capacity in reproductive health and in data collection for population and development. UNFPA has experience and expertise conducting peacebuilding in AROB including joint programming through PBF funded project 96369 *promoting security and social cohesion in AROB*, implemented jointly with UNDP. The established working relations with key ABG institutions and strong community networks including the AROB Youth Foundation Network, will be critical Implementing Agents engaged in this Project.

OHCHR has a Human Rights Adviser's Unit in PNG, based in Port Moresby, has provided capacity building training in AROB, with key ABG institutions and civil society organizations to engage in international human rights monitoring processes. OHCHR has also led the annual PNG Human Rights Film Festival which has travelled to all three regions of AROB since 2012, through the support of local CSOs and communities. OHCHR will ensure a human rights based approach is employed in this project, and strengthen respect for human rights in AROB in the lead up to the referendum as well as beyond it. To support implementation of this project, OHCHR will recruit one local staff and one international consultant to be based in AROB to support the roll-out of activities on the ground, including coordinating with activities led by the other RUNOs, other PBF-projects, and ensure interventions link with and compliment other ongoing development and Referendum related programmes in AROB.

**Table 4: Capacity of RUNOs and IAs (USD)**

	RO	Key Source of Funding (Government, Donors, etc.)	Annual Regular Budget (USD)	Annual Emergency Budget (e.g., CAP)
Previous Calendar Year 2016	UN Women	Core resources and donor	Core: \$967,997 Non-core: \$3,428,407	
Current Calendar Year 2017	UN Women	Core resources and donor	Core: \$968,000 Non-core: \$5,942,497	
Previous Calendar Year 2016	UNFPA	Core resources and donor	Core: \$2,022,366 Non-core: \$6,097,577	
Current Calendar Year 2017	UNFPA	Core resources and donor	Core: \$1,845,612 Non-core: \$2,956,426	
Previous Calendar Year 2016	OHCHR	Core resources and donor	Core: \$52,500 Non-core: 173,450	
Current Calendar Year 2017	OHCHR	Core resources and donor	Core: \$55,000 Non-core: \$222,500	
Previous Calendar Year 2016	UN Women / UNDP Equality for Progress	PBF	Core: \$0 Non-core: \$299,000	
Previous Calendar Year 2016	UN Women / UNICEF Planim Save	PBF	Core: \$0 Non-core: \$756,000	
Previous Calendar Year 2016	UNFPA / UNDP Promoting security and social cohesion in Bougainville	PBF	Core: \$0 Non-core: \$1,500,000	

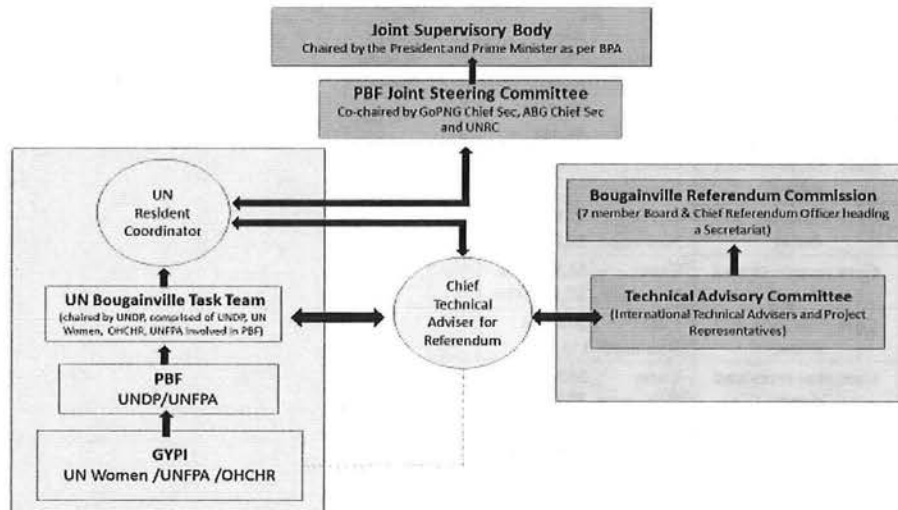
### III. Management and coordination

#### a) Project management:

##### **Oversight structure and mechanisms responsible for the effective implementation of the project:**

With regard to the Project coordination and oversight mechanisms, the coordination illustration below, highlights how the Project will align its work to be in sync with the broader coordination structure, which includes peace building work led by other development partners, with overall coordination by the ABG. The Gender Youth Peace Initiative (GYPI) project is a promotional initiative under the PBF programme led by UNDP. The GYPI Project supports the PBF Peace Building component and participates in the UN Bougainville Task Team. The Task Team is chaired by UNDP, and attended by members including UN Women, OHCHR, UNFPA and other UN agencies involved in PBF. In the new UNDAF (2018-2022), the Task Team will adopt the name Peace Results Group. The Task Team reports to the UN RC and will work very closely with the Chief Technical Adviser (CTA) for the Referendum, particularly to seek technical guidance and support for matters relating to the Referendum. Moreover, the Project team will be in close engagement with the CTA in the coordination and vetting of electoral referendum message development before dissemination in the project sites. The Project will also liaise and coordinate closely with the Political Liaison Officer in Buka, AROB as well as the Peace and Development Advisor in Port Moresby. The CTA has a key role to interface between UN Bougainville Task Team, the Bougainville Referendum Commission and the UN RC. The PBF Joint Steering Committee co-

chaired by the GoPNG Chief Secretary, ABG Chief Secretary and UN RC, has overall oversight of the overarching PB development work in Bougainville and reports to the Joint Supervisory Board, which is chaired by the President and Prime Minister, as per Bougainville Peace Agreement.



UN Women will serve as Lead Agency for the coordination of the Project. A Project Steering Committee, comprised of the three Heads of Agencies (UN Women, UNFPA and OHCHR), will be established to oversee project implementation and monitoring. Working meetings will be convened at least every two months to ensure optimal coordination between the RUNOs. The RUNOs will coordinate the Project's implementation activities with the IAs, in the Project's geographical focus areas, and with other development partners working in PNG and the AROB. All three RUNOs will actively participate in all relevant fora organized by the PBF Secretariat, to improve coordination with other PBF projects and ensure best practices and other information exchange.

By liaising closely with PBF Funded project 96370 implemented by UNDP through the UN Bougainville Task Team, this Project will coordinate planning, implementation and monitoring with the following PBF-Funded Peacebuilding projects:

- 96350 UNDP: *Support knowledge-building and understanding of the Bougainville Peace Agreement,*
- 96369 UNDP and UNFPA: *Community social cohesion and security in Bougainville,*
- 96370 UNDP: *Coordination and monitoring,* and
- The upcoming UNDP-EAD Referendum Support Project.

For optimal coherence with Government led interventions, and projects by other development partner, this project will also align its efforts through the larger coordination structure of development and BPA related activities in AROB, outlined in further detail in Section D: Administrative Arrangements.

In the first month of the Project the RUNOs, in consultation with IAs, will finalize the M&E Plan, with a clear division of responsibilities and timeframe. This will be finalized in consultation with PBSO and in country PBF focal point. A baseline assessment will be conducted early in the project to confirm baseline data and set targets, as outline in the Monitoring and Evaluation section.



In relation to an exit strategy, the Project will support local ownership and sustainability through consultations with ABG institutions on a strategy for gradual transition to continuity beyond the life of the project. Civil society and other project stakeholders will also be consulted in this process to demarcate responsibility for continuing project interventions after the closure of the project. The sustainability strategy will consider the development of mechanisms to strengthen accountability and institutionalizing its adoption and implementation. The role of the Project Steering Committee to coordinate, manage, and formalize the process of strategic engagement of women and youth in the Referendum process with key ABG institutions, strengthens national ownership which is critical to sustainability.

**b) Risk management:**

**Table 5 – Risk management matrix**

<b>Risks to the achievement of PBF outcomes</b>	<b>Likelihood of occurrence (high, medium, low)</b>	<b>Severity of risk impact (high, medium, low)</b>	<b>Mitigating Strategy and Responsible Parties</b>
Referendum is postponed beyond life of the Project	High	High	Scenario Building and Risk Analysis support to the Department for Peace Agreement Implementation, including Risk Management for possibility of Referendum postponement, and communication of options to communities.
Capacity limitations of local partners to engage, including some ABG Departments, may hamper timely Project implementation	High	High	Conduct Partner Capacity Assessments, and develop an actionable Capacity Needs Prioritization Matrix.
Lack of political willingness or support for the Project	Medium	High	High-level advocacy with key Government counterparts. Project staff will also work closely with the Office of the ABG Chief Secretary, Department for Community Development, and the Office for Gender Equality to ensure national “ownership” and commitment.
Limits to quality information and informed political discourse at the community level and pervasive exclusion of women and youth	High	Medium	Strengthened media and government information dissemination (ABG Communications and Media Division) and leveraging existing community communication networks.
Escalation of violence during the implementation of the project	High	High	Work with ABG institutions to support effective implementation of established Early Warning/Early Response mechanisms to detect and mitigate violence.
Weak Rule of Law and high prevalence of crime	High	High	Coordinate with local Police commanders and engage with the Council of Elders to facilitate community support.
Dearth of local capacity in PNG, for timely recruitment of skilled staff for development work	High	High	Recruit International UNV personnel

**c) Monitoring and Evaluation:**

Approximately eight per cent of the Project Budget (\$160,000) will be allocated to the implementation of the monitoring and evaluation plan outlined below. The Project’s IRF Results

Framework (Annex B) is aligned to the UNDAF 2018 – 2022 and provides the basis for project monitoring and evaluation. Given the volatile nature of post-conflict settings, joint quarterly monitoring, and consolidated mid-term and annual reviews will inform and guide implementation plans to achieve greater effectiveness, identify lessons learned and capture good practices. A meta-data for the Project will guide monitoring and evaluation through provision of clearly defined results and measure at the Outcome and Output levels. The meta-data will inform the design of baseline and end-line survey, and the independent evaluation.

Monitoring activity	Cost	Methodology	Timeframe
A Baseline assessment will be conducted to identify reference point data	\$25,000	Survey for qualitative and quantitative data needs as per IRF Results Framework	February 2018
Joint quarterly monitoring will be undertaken for routine data collection and measure against implementation targets	\$45,000	Work Plan Monitoring Tool	5 Joint Quarterly Monitoring: - Feb, May, Aug, Nov 2018 - Feb 2019
The Mid-term and Annual Review will be consolidated to align to the UNDAF Annual Review process, and to update data and measure progress toward output results and inform priorities and strategies for the remainder of the project life	\$27,400	Annual Review will use Project Monitoring Tool, and optimize on the consultations aligned with UNDAF Annual Review	Nov-Dec 2018
Independent End-line evaluation to assess overall project effectiveness, efficiency and sustainability	\$62,600	Survey for qualitative and quantitative data needs as per IRF Results Framework Desk review, Interviews, Focus Group Discussions, Consultations	March 2019

**d) Administrative arrangements** (This section uses standard wording – please do not remove)

**AA Functions**

On behalf of the Recipient Organizations, and in accordance with the UNDG-approved “Protocol on the Administrative Agent for Multi Donor Trust Funds and Joint Programmes, and One UN funds” (2008), the MPTF Office as the AA of the PBF will:

- Disburse funds to each of the RUNO in accordance with instructions from the PBSO. The AA will normally make each disbursement within three (3) to five (5) business days after having received instructions from the PBSO along with the relevant Submission form and Project document signed by all participants concerned;
- Consolidate narrative reports and financial statements (Annual and Final), based on submissions provided to the AA by RUNOS and provide the PBF consolidated progress reports to the donors and the PBSO;
- Proceed with the operational and financial closure of the project in the MPTF Office system once the completion is notified by the RUNO (accompanied by the final narrative report, the final certified financial statement and the balance refund);
- Disburse funds to any RUNO for any costs extension that the PBSO may decide in accordance with the PBF rules & regulations.

#### **Accountability, transparency and reporting of the Recipient United Nations Organizations**

Recipient United Nations Organizations will assume full programmatic and financial accountability for the funds disbursed to them by the Administrative Agent. Such funds will be administered by each RUNO in accordance with its own regulations, rules, directives and procedures.

Each RUNO shall establish a separate ledger account for the receipt and administration of the funds disbursed to it by the Administrative Agent from the PBF account. This separate ledger account shall be administered by each RUNO in accordance with its own regulations, rules, directives and procedures, including those relating to interest. The separate ledger account shall be subject exclusively to the internal and external auditing procedures laid down in the financial regulations, rules, directives and procedures applicable to the RUNO.

Each RUNO will provide the Administrative Agent and the PBSO (for narrative reports only) with:

- Bi-annual progress reports to be provided no later than 15 June;
- Annual progress reports to be provided no later than 15 November;
- Final (end of project) narrative reports, to be provided no later than three months after the operational closure of the project;
- Annual financial statements as of 31 December with respect to the funds disbursed to it from the PBF, to be provided no later than four months (30 April) after the end of the calendar year;
- Certified final financial statements after the completion of the activities in the approved programmatic document, to be provided no later than six months (30 June) of the year following the completion of the activities.
- Unspent Balance at the closure of the project would have to be refunded and a notification sent to the MPTF Office, no later than six months (30 June) of the year following the completion of the activities.

#### **Ownership of Equipment, Supplies and Other Property**

Ownership of equipment, supplies and other property financed from the PBF shall vest in the RUNO undertaking the activities. Matters relating to the transfer of ownership by the RUNO shall be determined in accordance with its own applicable policies and procedures.

#### **Public Disclosure**

The PBSO and Administrative Agent will ensure that operations of the PBF are publicly disclosed on the PBF website (<http://unpbf.org>) and the Administrative Agent's website (<http://mptf.undp.org>).

**Annex A: Project Summary (to be submitted as a word document to MPTF-Office)**



United Nations  
Peacebuilding  
Peacebuilding Fund

**PEACEBUILDING FUND  
PROJECT SUMMARY**

<b>Project Number &amp; Title:</b>	PBF/ Empower women and youth for a free, fair, transparent and violence-free Referendum	
<b>Recipient UN Organization:</b>	UN Women, UNFPA and OHCHR	
<b>Implementing Partner(s):</b>	<p><b>Government:</b> Department of Bougainville Peace Agreement Implementation, Department of Community Development, Office for Gender Equality (established under the Office of the ABG Chief Secretary), Department of Community Government and District Affairs, Bougainville House of Representatives.</p> <p><b>CSOs:</b> Bougainville Women's Federation, Bougainville Youth Foundation (District Youth Associations), Nazareth Centre for Rehabilitation, Young Women's Christian Association (YWCA)</p> <p><b>Communication and Media:</b> Communications Bureau of Bougainville, Radio Ples Lain, TV Wan, Digicel</p> <p><b>Research Institutions:</b> National Research Institute of PNG</p>	
<b>Location:</b>	Autonomous Region of Bougainville, Papua New Guinea (PNG)	
<b>Approved Project Budget:</b>		
<b>Duration:</b>	<b>Planned Start Date:</b> 30 November 2017	<b>Planned Completion:</b> 31 May 2019
<b>Project Description:</b>	This joint UN Women, UNFPA & OHCHR project targets critical peacebuilding gaps, with respect to disenfranchised groups in PNG/Bougainville - mainly women and youth - in order to ensure their informed participation and contribution to a free, fair, transparent and violence-free 2019 Referendum.	
<b>PBF Focus Area:</b>	Conflict Prevention and Management (Priority Area 2)	
<b>Project Outcome:</b>	<p><b>Outcome 1 -</b> ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.</p> <p><b>Outcome 2 -</b> Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville</p>	
<b>Key Project Activities:</b>	<ul style="list-style-type: none"> <li>- Facilitate regular dialogue and networking between responsible institutions and women and youth networks and persons with disabilities as accountability mechanisms to strengthen representation of the views of women and youth in the Referendum process.</li> <li>- Support the integration of the voice of women and youth, including persons with disabilities, in the development and implementation of the official ABG</li> </ul>	

communication and outreach strategy for the Referendum, and engaging existing women and youth networks in the roll-out of the strategy, including facilitation of their participation in committees and task forces established by ABG institutions for the referendum.

- Provide technical assistance for the development and implementation of Human Rights guidelines for institutions involved in the Referendum process.
- Provide technical assistance to ABG institutions to localize UN Resolution 1325 and UN Resolution 2250 in all aspects of the Referendum process, including the implementation of ABG Women and Peacebuilding Strategy.
- Support the 24-94 elected women-community government representatives at the community ward-government level, to carry out gender responsive Referendum awareness outreach at the community level.
- Reinvigorate existing platforms for women to strengthen dialogue between Government institutions, and women and youth networks on Referendum-related action.
- Strengthen the roll-out of the AROB Youth Peace Foundation Network action plan for youth to participate in dialogue and decisions relating to Referendum.
- Support strengthened cooperation between the Bougainville Women's Federation and women's groups and 24 elected women leaders at the community ward level, to carry out Referendum awareness outreach.
- Support the annual simulated Youth Parliament to strengthen engagement with the Bougainville House of Representatives to provide a platform for engagement of youth with the ABG leaders on the Referendum.
- Develop and deliver manuals and training for civil society on monitoring Human Rights violations during the Referendum, including the rights of persons with disabilities.
- Conduct youth leadership training on peacebuilding to enhance youth-led Referendum awareness-raising and serving as agents of peace.
- Support the use of Youth Resource Centre as a central hub for information dissemination on the referendum.
- Train women and young people to drive youth- and women-led, transformational activities including dialogues for awareness raising that will promote acceptance of referendum outcomes and prevent the likelihood of conflict, through innovative platforms for action and by mobile phones; radio ples lain etc.
- Support women's increased engagement in District Peace Committees to strengthen social cohesion and peacebuilding.
- Facilitate referendum awareness-raising among women, youth and persons with disabilities leaders on the joint referendum key messages for dissemination among their communities ~~Facilitate community conversations between representatives of women, youth and persons with disabilities and their communities to raise awareness on the Referendum and promote peace at community level.~~
- Sensitize ward representatives to support women in their capacity as voters to engage effectively in the referendum process.

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## Annex B: IRF Results Framework

Country Name: Papua New Guinea – Autonomous Region of Bougainville

Project Effective Dates: 30 November 2017 to 31 May 2019

PBF Focus Area: Conflict Prevention and Management (Priority Area 2)

**IRF Theory of Change:** IF duty bearers are accountable for the effective engagement of women and youth in a free and fair Referendum; and

IF women and youth in Bougainville, who are critical to recognize, analyze, and act on triggers and early warning signs of conflict, are empowered to effectively raise awareness and participate in the Referendum peacebuilding process;

**THEN** the population, including women and youth, will have a better understanding of the referendum and its possible outcomes to facilitate an enabling environment for a violence-free Referendum;

**BECAUSE** when a significant proportion of the voting population, understand the equal right of all to participate in civic processes, and are well informed and empowered to effectively engage in the Referendum process, this will increase the likelihood of attaining sustainable social cohesion and peace in Bougainville.

Outcomes	Outputs	Indicators	Means of Verification	Year 1				Year 2		Milestones
				N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
Outcome 1: ABG institutions are increasingly accountable to women and youth for a free and fair Referendum.		Outcome Indicator 1a Proportion of ABG institutions that formally engage women and youth for a free and fair Referendum.  Baseline: 0 Target: 7	1) Surveys of Government Officials and other Development Partners  2) Semi-structured interviews with Gov't Officials, IA Partners and Participants	✓	✓	✓	✓			Baseline surveys conducted
Outcomes	Outputs	Indicators	Means of Verification	Year 1				Year 2		Milestones
				N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
	Output 1.1: Responsible institutions have strengthened accountability to the rights of women and youth in the Referendum process.	Output Indicator 1.1.1: Number of accountability mechanisms that are gender responsive and inclusive of women and youth, and persons living with disabilities. Baseline: 1 Target: 5	Baseline survey, Project Quarterly Monitoring Report, Project Annual Review Report	✓	✓					<ul style="list-style-type: none"><li>Baseline Survey conducted</li><li>Project Quarterly Monitoring Report, Project Annual Review Report completed</li></ul>
	Output 1.2: Responsible institutions have enhanced capacity to enable women and youth to effectively engage in the Referendum process.	Output Indicator 1.2.1: Number of institutional mechanisms in place which support the engagement of women and youth in the Referendum Baseline: 0	Baseline survey	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none"><li>Baseline surveys conducted</li></ul>

Outcomes	Outputs	Target: 7		Means of Verification							Milestones
		Indicators			Year 1				Year 2		
					N/D/J	F/M/A	M/J/J	A/S/O	N/D/J	F/M/A	
Outcome 2: Women and youth effectively participate in delivering a violence-free Referendum in the Autonomous Region of Bougainville		<b>Outcome Indicator 2a</b> Number of trained women who participated in the delivery of a violence-free Referendum Baseline: 0 Target: 448	<ul style="list-style-type: none"><li>Surveys of Government Officials and other Development Partners</li><li>Department of Community Gov't reports</li></ul>	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none"><li>Mapping exercise conducted</li><li>Trainings delivered</li><li>Baseline developed</li></ul>	
		<b>Outcome Indicator 2b</b> Number of women engaged in the delivery of a violence-free Referendum Baseline: 0 Target: 2,240	Project Quarterly Monitoring Reports, Annual Review Reports	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none"><li>Mapping exercise conducted</li><li>Baseline developed</li></ul>	
		<b>Outcome Indicator 2c</b> Number of youth engaged in the delivery of a violence-free Referendum Baseline: 0 Target: 2,600	Project Quarterly Monitoring Reports, Annual Review Reports Project end-line survey	✓	✓	✓	✓	✓	✓	<ul style="list-style-type: none"><li>Mapping exercise conducted</li><li>Baseline developed</li></ul>	
	Output 2.1: Strengthened capacity of women and youth to foster unity and reduce triggers of conflict for a violence-free Referendum.	<b>Output Indicator 2.1.1:</b> Number of women and youth interactive mechanisms used to foster unity and reduce triggers of conflict Baseline: 0 Target: 7	Project Quarterly Monitoring Reports, Annual Review Reports	✓	✓	✓	✓	✓	✓	Report, Project Annual	
	Output 2.2: Increased opportunities and incentives for women and youth to support social cohesion and peacebuilding efforts in the Referendum process.	<b>Output Indicator 2.2.1:</b> Number of women and youth led programmes that support the engagement of women and youth in peacebuilding efforts and the Referendum Baseline: 0 Target: 6	Baseline survey, Project Quarterly Monitoring Reports, Project Annual Review Reports	✓	✓	✓	✓	✓	✓	Report, Project Annual	