

PROGRAMME ANNUAL PROGRESS REPORT Period: 1 January – 31 December 2018

Project Name	Constitution Review Support Project (CRSP II) – UNDP Atlas
	Award ID 0099032, Project ID 00108659
Gateway ID	00109240 (MPTF Project ID)
Start date	01 Jan 2018
Planned end date	31 Dec 2019
(as per last approval)	
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Participating UN entities	UNDP, UNSOM (PAMG)
NDP Pillar	Inclusive Politics: Achieve a stable and peaceful federal Somalia
	through inclusive political processes and effective decentralization
UNSF Strategic Priority	Deepening federalism and state-building, supporting conflict
	resolution and reconciliation, & preparing for universal elections.
Location(s)	National and Regional
Gender Marker	2

Total Budget as per ProDoc	USD 10,937,534
MPTF Resources:	USD 5,099,025.04
	PBF:0
Non-MPTF Resources:	Trac: 37,002.06
	Other:0

	PUNO	Report approved by:	Position/Title	Signature
1.	UNDP	George Conway	Resident Representative	
			(a.i.)	

Total MPTF Funds Received			Total non-N	VIPTF Funds Re	ceived	
PUNO	Semi Annual	Cumulative Annual 2018		Semi Annual	Cumulative	Annual
PUNU	2018 (2)	Cumulative	Annual 2018	2018 (2)	Cumulative	2018
	1 July - 31	From prog.	1 Jan – 31	1 July - 31 Dec	From prog.	1 Jan – 31
	Dec 2018	start date	Dec 2018	2018	start date	Dec 2018
UNDP	3,904,949.04	5,099,025.04	5,099,025.04	(-)162,997.94	37,002.06	37,002.06

JP Expenditure of MPTF Funds ¹	JP Expenditure of non-MPTF Funds

¹ <u>Uncertified expenditures</u>. Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<u>http://mptf.undp.org/factsheet/fund/4SO00</u>)



PUNO	Semi Annual 2018 (2)	Cumulative	Annual 2018	Semi Annual 2018 (2)	Cumulative	Annual 2018
	1 July - 31	From prog.	1 Jan – 31	1 July - 31 Dec	From prog.	1 Jan – 31
	Dec 2018	start date	Dec 2018	2018	start date	Dec 2018
UNDP	3,593,198.76	4,399,505.76	4,399,505.76	(-) 196,486.94	37,002.06	37,002.06

ANNUAL HIGHLIGHTS

- 1. Federalization National Technical Working Group (FNTWG) established to process the technical negotiations between the FGS and FMS on key political constitutional matters.
- 2. Organized Inaugural meeting of forum of Federal & Federal Member States Parliamentary Committee on Constitution in Mogadishu.
- 3. Successfully held National Constitutional Convention in Mogadishu.
- 4. Complete technical review of the first five chapters of the Provincial Constitution
- 5. Political agreements reached on Electoral Model and Petroleum resource sharing during negotiations on political issues in the constitution.
- 6. Public engagement forums organized on the political agreements.
- 7. Three platforms created and supported to ensure inclusivity and wider participation for the constitution review process (MoCA Forum, Oversight Committee (OC) Forum, and Joint Meeting by key players).
- 8. Joint Retreats with participation of key government ministries held in Mogadishu and Nairobi to renewed commitment by all role players to build on the momentum generated by the National Constitutional Convention and the Baydhaba agreements under the auspices of the National Security Council.
- 9. Civic Education and Public Outreach Training for Trainers (ToTs) carried out for MoCA and CSOs to lead civic education process in Federal Member States for the constitutional review process.
- 10. Joint visit by MoCA, OC, and ICRIC to FMSs (Puntland, Jubaland, South West, Galmudug and Hirshabelle States) aimed at engaging all stakeholders for inclusive constitutional review process.
- 11. Operational, technical advisory as well as infrastructure support provided to OC, ICRIC, MoCA, FMSs Ministries and FNTC.
- 12. Provided capacity building, institutional and technical advisory support to ICRIC, MoCA & FNTC to enable them to do their jobs effectively and fully contribute to the process in line with the national vision for the

HIGHLIGHTS OF KEY ACHIEVEMENTS

Constitution Support Project accomplished the following results during the year 2018:

• The National Constitutional Convention (NCC) to officially launch the second phase of the review process, was convened by the Ministry of Constitutional Affairs, the Parliamentary Joint Oversight Committee and ICRIC from 13-15 May 2018 in Mogadishu. The purpose of the National Convention was to garner support for the constitutional review process and provide information on how the process is to be managed; a final draft of a joint work-plan was developed by MoCA, the OC and ICRIC and agreed upon by the NFP, the PM, heads of the FMS and the President of the FRS. The historic Convention brought together high-level dignitaries and



- representatives from federal government, federal member states, civil society, partners, youth, donors, and Somali diaspora. The NCC provided an opportunity to build consensus around strategies and timelines and to kick-off a genuinely national dialogue on outstanding constitutional priorities that need to be addressed, to enable progress in other interlinked peace and state-building processes such as universal elections and the implementation of the security transition plan. As a result of the NCC, a final joint declaration was issued that identified the next steps of the review process, which included committing to correcting technical errors in the constitution, promoting political dialogue and agreement between the Federal Government and Federal Member States and translating such amendments into the constitution.
- In January 2018, a new technical structure, the Federalization National Technical Working Group (FNTWG) has been established by the Prime Minister with the expectations to process the technical negotiations between the FGS and regional levels on key political constitutional matters. Since its establishment, the FNTWG has played a critical role to drive forward negotiations on the fundamental pillars for long-term stability including electoral model, resource sharing and allocation of powers to support political agreements at the leadership level. These political agreements will be reflected in the constitutional text and in the legal framework.
- From January-April 2018, the three National Constitutional Bodies (MoCA, OC, and ICRIC) visited Puntland, Jubaland, Hirshabelle and South West States with aimed to engage to the respective regional key players on the constitutional review process and to obtain their buy-in and support for the approach to consider. The visit sought to create a common vision for the CRP and its completion, draw lesson learned and agree on the need for political settlement.
- From 18-19 April 2018, an inaugural meeting organized of Federal & Federal Member States Parliamentary Committee on Constitution in Mogadishu. As a result, a Memorandum of Understanding (MoU) was signed to formally establish the OC Forum and to strengthen their working relationship. This forum will help them to share information regularly, cooperate and coordinate efforts with regard to the review process and the harmonization of state constitutions with federal constitution. The second OC forum was also successfully held from 9-11 October in Garowe.
- During this reporting period, the Parliamentary Oversight Committee of Constitutional Review (OC) and Independent Constitutional Review and Implementation Commission (ICRIC) completed and finalized the revision and technical amendments of first five chapters of the provisional constitution.
- In the first week of October 2018, the Prime Minister of Somalia, Hassan Ali Khayre, hosted a high-level review meeting on Inclusive Politics in Mogadishu, which attended by Cabinet Ministers and officials from the National Independent Electoral Commission (NIEC) and the Federal Government, and by representatives from the United Nations and other members of the international community. The Somali Prime Minister outlined achievements made by his administration under an inclusive politics agenda. He listed electoral model and resource sharing agreements made at Baidoa in May, deepening federalism, and completion of the technical review of the first five chapters of the provisional constitution, as key milestones achieved along an inclusive political roadmap agreed by the Government and its international partners in early 2018.
- In mid of July, the Federal Government of Somalia, in partnership with European Union and Sweden, hosted the Somali Partnership Forum (SPF) in Brussels. The event aimed to mobilize the international community to step up support of Somalia's efforts to build a more secure and prosperous future following years of conflict. The forum attended by delegates from the Somali Federal Government (FGS) and the Federal Member States (FMS), and representatives from 58 countries, international organizations including United Nations. The President of Somalia, Mohamed Abdullahi Mohamed 'Farmaajo' reiterated the FGS' commitment to accelerate the political decision-making necessary to settle all remaining questions, including formalizing the status of the FMS and National Security Council, resource and power sharing between the FGS and FMS, fiscal federalism, and the completion of the constitutional review process within given time-line.



- On 26 September 2018, a ceremony was held in Mogadishu to mark Norway's contribution of 25 million USD to the Constitutional Review, Human Rights, and Local Government Projects through the United Nations Multi Partner Trust Fund. The representatives from the government of Somalia reiterated that the Federal Government of Somalia is focused and dedicated to completing the review process within the given time-frame in 2019, and highlighted that this would not have been possible without sustained support from the government of Norway. The govt. representatives restated the Ministry of Constitution Affairs' commitment to achieving the milestones in the review processes, as laid out in the integrated political roadmap. The Ministry of Constitution Affairs also expressed appreciation for the technical, financial, and administrative support provided by the UNDP to the review process.
- Operational support has been provided to the MoCA and ICRIC. This included the rehabilitation of selected offices; equipment; salaries of young graduates and national/international experts and other running costs i.e. provision of internet, communications, stationaries, and transport. This has strengthened the sustainability of gains in human and institutional capacity of these constitutionally mandated institutions.

SITUATION UPDATE

In November 2017, the key role-players responsible for Somalia's process of constitutional review developed a Roadmap and MoU that clearly defined how the process was to be managed. The Roadmap has three key objectives; 1) to have a national constitution completed by December 2019; 2) to ensure that the review process is based on national dialogue and public consultations; and 3) to educate the Somali citizens about the process through broader civic education.

As a measure of commitment and buy-in by the Federal Government, the Prime Minister initiated two developments. The first was the adoption of the Political Inclusivity Roadmap in December 2017, and the second was in January 2018 when he established a technical structure representing the executive branches of government of both the federal and state levels. The structure, the Federalization National Technical Working Group (FNTWG), has started playing a critical role in processing the technical negotiations between the FGS and regional levels on key political constitutional matters. This provided the critical political buy-in for the process which was hitherto absent. The key driver in this process is an eagerness and sense of urgency to address the critical issues of power and resources sharing, and intergovernmental relations.

In the first week of October 2018, the Somali Prime Minister Hassan Ali Khaire hosted a meeting in Mogadishu and updated International Partners on the Government has and once again reiterated the Government's commitment to holding one-person-one-vote elections in 2020, and called on the international community to continue to support inclusive constitutional review, federalization and electoral process in the country. In mid of July, Somali Partnership Forum (SPF) held in Brussels which attended by delegates from the Somali Federal Government (FGS) and the Federal Member States (FMS). The Somali president Mohamed Abdullahi Farmaajo reiterated support for the FGS' commitment to accelerate the political decision-making necessary to settle all remaining questions, including formalizing the status of the FMS and National Security Council, resource sharing between FGS and FMS. The forum concluded with a joint communique by Somali leaders, international partners and donors, and recognized that the next six months will be crucial for the finalization of the Constitutional Review Process.

The project has sustained support to all the key players (MoCA, ICRIC, OC), both individually and collectively, in the constitutional review process. Negotiations on political issues on the constitution took place and political agreement reached on Electoral model and petroleum resource sharing in Baidoa. Public engagement forums have been organized on the political agreements, joint retreats with participation of other government key ministries held in Mogadishu and Nairobi, civic education and public outreach campaigns carried out for the constitutional review process in Mogadishu and Federal Member States. Consultations were carried out with Regional Government, regional legislatures, civil



society, women's and youth groups were also held. MoCA facilitated the engagement of all stakeholders to ensure the inclusiveness of the process that will provide for a product that is owned and endorsed by all the Somali people.

ANNUAL PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

SUPPORT AN EFFECTIVE, TRANSPARENT AND ACCOUNTABLE CONSTITUTIONAL REVIEW PROCESS THROUGH STRENGTHENING INCLUSIVE POLITICAL PROCESSES AT ALL LEVELS TO DEVELOP A NEW SOCIAL CONTRACT THAT MEETS THE NEEDS OF SOMALI WOMEN AND MEN, REFLECTS POLITICAL REALITIES AND IS OF GOOD TECHNICAL QUALITY IN ORDER TO FOSTER EQUITABLE AND SUSTAINABLE DEVELOPMENT AND PEACE. Output 1: Effective participation on the constitutional review process resolves key contentious issues on all levels.

	•	PROGRESS ON O	UTPUT INDICATOR ²
INDICATOR	TARGET	ANNUAL	CUMULATIVE
	Mechanism for national	1 ³	1
	dialogue on thematic		
#of thematic issues raised and discussed in	areas established		
consultative and inclusive forums	At least 2 thematic	24	2
	issues raised and		
	discussed in consultative		
	and inclusive forums		
Legislative roles defined for federal and state	The competencies of the	0	0
level parliaments within the new parameters	legislative institutions at		
defined by new revised constitution	regional level discussed		
	vis-à-vis federal level		
Sources of evidence: newsletters, pictures, m	eeting minutes, UNDP wel	osite:	
Output 2: General population knowledge on th	e constitutional review proc	cess is enhanced	
Civic Education plan is implemented at	Civic education forums	35	3
regional and federal level in partnership with	organized in 3 regions		
civil society	with participation of		
	communities including		
	vulnerable groups		
#of civil society (include vulnerable groups)	At least five CSOs	66	6
partners engaged in the civic education	participate in networks		
activities	carrying out civic		
	education activities in		
	each region		

² Fill in only the numbers or yes/no; no explanations to be given here.

³ Established National Constitutional Convention for discussion on thematic areas and outstanding constitutional priorities that need to be addressed before the end of 2019.

⁴ 2 thematic issues raised and discussed in National Constitutional Convention i.e. sharing of powers and resources between the federal government and the Federal Member States.

⁵ 1 Senior Level ToT on Civic Education and Public Outreach conducted in Mogadishu and 2 ToTs on Civic Education and Public Outreach in Galmaudug & Hirshabelle States.

⁶ 1 Meeting with Jubaland Civil Society on Constitutional Review Process; 1 Civil Society Engagement Orientation Workshop for CSOs; 3 ToTs on Civic Education and Public Outreach; 1 Civic Education and Public Outreach on Constitutional Review Process



Sources of evidence: Constitutional Review Process activities reports, meeting minutes, newsletters, photos, back				
to office reports.				
Output 3: Key actors implement outreach str	ategy and civil society enga	agement in the cons	stitutional review and	
implementation process.				
Strategy on public consultations with special	Strategy on public	0	0	
focus on marginalized groups (women, IDPs,	focus on marginalized groups (women, IDPs, consultations with			
youth, persons with disabilities) draft	th, persons with disabilities) draft special focus on			
	marginalized groups			
(women, IDPs, youth,				
persons with disabilities)				
is drafted				
Key players lead # of public consultations in	At least 1 public	57	5	
all regions	consultation held in each			
region				
Sources of evidence: Constitutional Review F	Process activities reports, me	eeting minutes, new	vsletters, photos, back	

to office reports.

NARRATIVE

Strategic Context

2018 represents the most successful year in Somalia's constitution-making history. Much of this can be attributed to an Executive that, for the first time in recent history, assumed ownership of and understood the importance of the process of constitution making. With this anchor, a foundation was laid for strategic partnerships to be formed that paved the way for the achievements made.

The two most notable developments that allowed for this were the signing of an MOU between MOCA the OC and ICRIC on 13 November. This was followed up by the Federal Government adopted a Political Roadmap for Political Inclusivity on 18 December 2017 which specifically identified Federalization and the Constitutional Review process as a Key Result Area. In January 2018, a Political Roadmap was adopted by Cabinet and the Federalization National Technical Committee (FNTC) was established consisting of mandated representatives and technical advisors representing both Federal and State-levels of government.

These developments made it possible for a National Constitutional Convention including all key role players and stakeholders in civil society to be held in May 2018. The success of these developments were evidenced when the National Security Council met to adopt reports prepared by the FNTC and issue new mandates making it possible for a series of retreats to be held over several months of intense negotiations addressing core agreements including a Justice Model, Resource Sharing Agreements, an Electoral System and Power Sharing. Despite simmering political tensions Somali leaders, as represented by the NSC, met to consider and adopt the agreements reached in August 2018. The measure of confidence in progress was made clear when the President took the unusual step in October to meet with the Council of Ministers and directed that the constitutional review be concluded post haste and that planning for the elections scheduled for 2020 should be continued without delay.

Despite the heightened tensions between the Federal and State levels of government, an extremely successful meeting was held between all key role players in December to address the financial and fiscal regime in the new

⁷ 1 Consultation meeting with civil society organizations on constitutional review process in Jubaland and 4 orientation sessions for women, youth, media and CSOs.



constitution. With this in hand, MOCA, OC and ICRIC continued their engagement in January 2019 to review the completed chapters of the Constitution. The basis is therefore laid for the final technical drafts to be completed and the process concluded in in the 2019 session of Parliament.

Notwithstanding this progress, there remain significant challenges, the most important of which will be addressing the mistrust and tension between the federal and state levels of government. The next six months will therefore be critical as a process of review and consultations with role players take place.

Output 1: Effective participation on the constitutional review process resolves key contentious issues on all levels

Institutional and Technical Advisory Support

The technical capacity of all the constitutional review bodies and the key players strengthened through the provision of tailored advisory services and technical assistance, resulting MoCA, ICRIC and the FMS in successful coordinating and overseeing a smooth constitutional review process in Somalia.

Established Federalization Technical Working Group (FNTWG)

In January 2018, Somali Prime Minister established a new technical structure (the Federalization National Technical Working Group (FNTWG) at both the federal and state level. The FNTWG is tasked to negotiate and drive consensus on inclusive politics including the most contentious chapters of the Somali provisional constitution. Their support is crucial for political negotiations and discussions on the allocation of powers between FGS and FMS including the status of Mogadishu, citizenship and working process of federal institutions which are essential to finalize the federalization process. As a result of a negotiations by the FNTC, political agreements on electoral model and resource sharing between FGS and FMS are considered remarkable pieces of progress towards achieving the inclusive politics roadmap. These political agreements need to be harnessed and translated into the constitutional text and turned into a strong foundation for future legislative and legal framework.

Fourth MoCA Forum of FGS and FMSs on Constitution Review

On 15-16 March 2018, the Ministry of Constitutional Affairs of the Federal Government of Somalia (MoCA-FGS) held the fourth MoCA Forum meeting in Baidoa, South-West State of Somalia. The Forum was attended by MoCA-FGS, Federal Member States (Puntland, Jubaland, South West, Galmudug, Hirshabelle) and Banadir Regional Administration. This Forum came as part of the preparations made by MoCA for the National Constitutional Convention. The meeting was used to exchange work plans and plans for Civic Education and Public Outreach programs, preparations for the National Convention. The forum recommended joint collaboration of the institutions on the constitutional review process and agreed that any conflict on the review process must be resolved through dialogue. Among the outcome of the MoCA forum were included: supported the decision by the National Security Council to hold the conference in Baidoa; agreed to find the fund for the Civic Education & Public Outreach campaign in order every Somali citizen get the opportunity to be involved in the constitutional review process; agreed to hold the National Convention in April 2018 to launch the constitutional review campaign and agreed that Galmudug State would hold the fifth MoCA Forum in June 2018.

Joint Planning Retreat for key role players within the Inclusive Politics Cluster in Mogadishu

In the first week of July, the project supported a Joint Planning Retreat for key role players within the Inclusive Politics Cluster of the Federal Government of Somalia in Mogadishu. The event was organized by the Federal Ministry of Constitutional Affairs (MoCA) and the Federal Ministry of Interior, Federal Affairs and Reconciliation



(MoIFAR) and facilitated by the Federalization Negotiation Technical Committee (FNTC). The retreat provided a platform for all key players, MoCA, MoIFAR, FNTC and NIEC to align their work to achieve the tasks identified as well as renewed commitment by all role players to build on the momentum generated by the National Constitutional Convention and the Baydhaba agreements under the auspices of the National Security Council.

Follow up retreat for the Constitutional Review Process in Nairobi

From 13-19 August 2018, with support from UNDP, a follow up retreat held in Nairobi to bring together the Federalization Negotiation Technical Committee (FNTC), the Ministry of Constitutional Affairs (MoCA), the Ministry of Interior and Federalization Affairs (MoIFAR) and the Ministry of Justice (MoJA), to discuss the next steps for the Constitutional Review Process. Representatives from the UN, donor partners, and from international organisations, Conflict Dynamic International (CDI) and the Forum of Federations also attended. The objective of the retreat was to reach further agreements on specific areas of the constitutional review process, to identify legislations required, as well as to build consensus on the tasks needed to meet the December 2019 deadline set by the Federal Government. On the way forward, the participants stressed the importance of interpreting and translating these agreements into laws and constitutional text. They also agreed that, to legitimize the process as well as the outcomes, more engagement between FNTC and line minsters has to be facilitated, and follow up meetings to be held in Mogadishu before agreement is presented to the NSC meeting.

Completion of Technical Review of first five chapters of Provisional Constitution

During the reporting period, the Parliamentary Oversight Committee of Constitutional Review (OC) and Independent Constitutional Review and Implementation Commission (ICRIC) completed and finalized the revision and technical amendments of first five chapters of the provisional constitution. In May 2018, Joint Parliamentary Constitutional Review Oversight Committee (OC) gave this important task to the ICRIC to technically review chapters 1-5 of the provisional constitution with aimed to remove all technical errors in the provisional constitution. The FNTC also engaged on the issues that required political agreements and settlements between FGS and FMS. As a next step, the constitutional review bodies will consult with state level legislative and executive institutions and civil society organization before taking to Federal Executive for endorsement and submission to Somali Federal Parliament for approval.

Reporting & Communication training for MoCA staff

As part of the overall capacity building activities for national counterparts, a training on reporting skills organized for the Ministry of Constitutional Affairs on 31 March 2018 in Mogadishu. The training was conducted for 2 MoCA staff (M:2 W:0). Key MoCA staff were trained on the main guidelines on project reporting, reporting requirements, types of project reporting, timelines and reporting responsibilities, submission procedures. The training emphasized the need for MoCA staff to track the progress of the project against project output (AWP) and document project activities.

Induction and Operation Management Skills Training for young graduates and MoCA staff

On 13-15 April 2018, a three-day Induction and Operation Management Skills Training was conducted by the Ministry of Constitutional Affairs (MoCA) in Mogadishu and attended by 20 participants (M:18 W:2). The participants comprised of newly recruited young graduates and permanent MoCA staff who were in need of capacity building. The purpose of the training was to improve their capacity to boost their effectiveness, efficiency, skills and knowledge on computer management, financial and information management skills. The participants also enhanced their skills on information technology; promote teamwork among the employees, basics of financial



management information system skills, secretariat skills (memo writing, minutes writing and archive), reporting skills (activity and quarterly reporting). They were also trained on Financial Management Information Systems (basic concept of budgeting, warrant, voucher, codes and the sub-codes of the ministry and commitment control cycle). The training was facilitated by MoCA and supported by UNDP Constitutional Review Support Project.

Capacity Building Training on Constitution Review Process for MoCFAD Staff

From 21-22 October 2018 in Garowe, the Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) of Puntland, with the support of the UNDP Constitution Review Support Project, provided a training on key policies and processes in the Constitution Review Process (CRP) to 30 staff (21 men and 9 women). The objectives of the training were to build the capacity of the Puntland MoCFAD staff to further deliver training for public and partner institutions on the CRP, to enhance staff awareness around key policy and political issues related to the CRP, and to enable Puntland to play an effective and leading role in this vital national constitutional review process. During the training, the established guiding principles of the constitutional review process. The key steps involved in harmonizing the two constitutions (Puntland and Federal), the steps and components of public consultation and civic education and the role of MoCFAD in the Constitution Review Process were also presented.

Output 2: General population knowledge on the constitutional review process is enhanced

Public Awareness and Civic Education Programmes

During the reporting period, inclusive civic education and public outreach enhanced as an essential element in ensuring public participation in the constitutional review process, and in educating Somali citizens on their constitutional rights and duties. UNDP provided support to MoCA, ICRIC and OC who are mandated to facilitate the public awareness and other civic education programmes in coordination with the Ministries of Constitutional Affairs of Federal Member States FMS MoCAs to educate the public on issues arising from the process of constitutional review.

Joint Visit of MoCA, OC, and ICRIC to Federal Member States

From January-April 2018, a joint mission was conducted by MoCA, OC, and ICRIC to Puntland, Jubaland and Hirshabelle States aimed at engaging all stakeholders in the constitutional review process. During the visits, they consulted and met with various stakeholders to enhance the involvement of the Regional States in the constitutional review process and to provide them with a clear mandate respectively. The visits provided opportunity for the stakeholders to discuss the timeline of constitutional making process and to ensure a mutual commitment to work closely with political leaders, civil society and public at large in clear and transparent manner. This is also crucial for political, social and cultural organizations and the Somali society in general in order to devise an open, transparent and inclusive atmosphere during the constitutional review process that is owned by all Somalis.

Inaugural Meeting of Forum of Federal & Federal Member States Parliamentary Committee on Constitution

The joint Parliamentary Oversight of Constitution Review and Implementation Committee organized a meeting from 18-19 April in Mogadishu with the aim to bring together all parliamentary constitution review committees at the federal and state levels. During the meeting, the joint oversight committee of the federal parliament shared updates and progress made on constitution review process. Similarly, the FMSs constitution committees also briefed participants on their work at state level. In addition, the Independent Constitution Review and Implementation Commission attended this meeting and made remarks on achievements and current plans to complete the review



process. At the end of the two-day meeting, the participants issued a communique and signed a Memorandum of Understanding (MoU) to formally establish the OC Forum and to strengthen their working relationship. They also committed themselves to share information regularly, cooperate and coordinate efforts towards the review process and the harmonization of state constitution with the federal constitution.

Senior Level Training of Trainers (ToT) on Civic Education and Public Outreach

From 17-19 April, a three days senior level Training of Trainers (ToT) on Civic Education and Public Outreach was conducted in Mogadishu. The training was attended by 50 participants (M: 41 F:9) from the Ministry of Constitutional Affairs, the Parliamentary Oversight Committee (OC), the Independent Constitutional Review and Implementation Commission (ICRIC), FMSs, Banadir Regional Administration as well as Civil Society Organizations (CSOs). The purpose of the training was to increase the knowledge of the participants on civic education and public outreach, explore methods of collaboration, and scrutinize the application of different designs of civic education & public outreach that are tailored to reach the broader public and minority groups. Participants learnt about the basic concept of civic education, significance and benefits of civic engagement, elements and steps of implementing civic education, tools of public participation and citizen access to information. The participants also enhanced their knowledge on the key principles of lobbying, platforms for public participation, tips for successful roundtable discussion, community forums, benefit of social media, public consultation and the designing a constitution civic engagement campaign. The first batch of senior officials from the Federal and Regional States Constitution Affairs ministries and civil society members were successfully trained and they are now expected to further train other civic educators across Somalia. They will also carry out the constitution civic engagement campaigement campaigns to sensitize the public about the constitution as well as collect public views.

Training of Trainers (TOTs) on Civic Education and Public Outreach Galmaudug & Hirshabelle

The Ministry of Constitutional Affairs, with the support of UNDP Constitution Support Project, conducted two separate Training of Trainers (TOTs) on Civic Education and Public Outreach on 25-28 August in Adado (Galmudug) and 1-4 September in Jowhar (Hirshabelle). The trainings were aimed at building the capacity of the civil society organizations and government officials of Galmudug and Hirshabelle regions on civic education and public outreach, as well as to prepare civic educators to carry out wide-ranging civic education and public outreach activities on the constitutional review process. The trainings included modules on civic education overview, the significance and benefits of civic engagement, elements and steps of implementing civic education, basic principles of informing networks, and which tools to use to ensure public participation in the constitutional review process. As a result of the training, it is expected that trained civic educators will be able to carry out civic education campaigns to inform Somali people about the constitutional review process.

Media Orientation Workshop

To ensure greater outreach of information related to the constitutional review process, from 28-30 October, the project supported to the Ministry of Constitutional Affairs to hold an orientation workshop on the implementation of media campaigns related to the constitutional review process with media houses in Mogadishu. The workshop support journalists and media to serve as intermediaries between the review bodies and the population in order to allow for broad public dialogue and to make people's voices heard by the constitution-making bodies. The event has discussed the best way that local media can participate & promote community awareness on Constitutional Review Process. As a result, capacity of journalists and media enhanced to analyze and inform about constitutional issues and strategic partnerships established between the key players and media.



Youth Participation in the Constitutional Review Process

The project is doing its utmost efforts to provide youth with space to participate in the constitutional review process to ensure the revised Constitution adequately safeguards their political and socio-economic rights, and to have access to information on this process via civic education material, social media channels and outreach activities in partnership with universities. On 30 October, the Ministry of Constitutional Affairs with support of Constitution Support project convened an orientation workshop for engaging youth in the constitutional review process in Mogadishu. During the three days seminar, it was discussed the best way the youth can participate the review as youth engagement and inclusion in the constitutional review process is essential. Federal MoCA is also planning to launch comprehensive civic education campaign aims to raise awareness to community in CRP.

Orientation on Women Participation in Constitutional Review

Enabling Somali women to advocate for a constitution that promotes gender equality and reflects women's aspirations is thus an essential component of the roadmap to a more inclusive Somali society and peace. It is of critical importance that all voices are heard during the Constitutional Review process, especially those of women and youth who have long been excluded from the political process in Somalia. From 20-23 October, an orientation workshop for engaging women's participation in constitutional review process organized by MoCA and facilitated by UNDP. The objective of the event was to give women opportunity and space to participate in the constitutional review process so that their constitutional rights well protected in Somali constitution. The orientation session attended by 22 women from Civil Society Organizations and women rights organizations.

Civil Society Engagement Orientation Workshop

It is critical importance that civil society is empowered and capacitated and engage to participate in the constitutional review process to ensure the genuine buy-in of all Somali citizens in all Regions of the country. The project supported capacity-development workshops for Civil Society Organizations (CSOs) to develop their skills to facilitate community outreach and participation for the constitution-making process. From 20-22 October, MoCA organized a two days orientation workshop for engaging CSOs attended by 30 participants. The objective of the session was to implement Civic Education campaign to ensure inclusivity in constitution review process. The support has been extended to the Ministry of Constitution Affairs to engage and support civil society in efforts that encourage the active and peaceful participation of the broader public in the constitution-making process.

Output 3: Key actors implement outreach strategy and civil society engagement in the constitutional review and implementation process

Public Engagement Forums

In July, the project has supported a public engagement forum to inform, engage and advise the general public on the Baidoa Agreement on Resource Sharing and the Electoral Model in Mogadishu. Panelists from the Prime Minister's Office (OPM), the Ministry of Constitutional Affairs (MoCA), the Ministry of Interior, Federal Affairs and Reconciliation (MoIFAR), the Ministry of Petroleum and Mineral Resources (MOPMR), the Federalization Negotiation Technical Committee (FNTC), and the National Independent Election Commission (NIEC) attended and spoke at the event. The Minister of Petroleum and Mineral Resources, Eng. Abdirashid Mohamed Ahmed, briefed participants on the Baidoa Agreement, stating that the purpose of the agreement was to gain a common



vision between Federal Government and the Federal Member States on resource sharing. After the keynote speeches by the panelists, the audience asked a number of questions on resource sharing, how free and fair election for 2020 will be conducted amidst security challenges and economic condition of the country.

Similarly, in July, another **public engagement forum** was organized by the Ministry of Constitutional Affairs (MoCA) on the Somali Constitution and its compliance **with Islamic Shariah** in Mogadishu. The Deputy Minister of Constitution Affairs, Dr. Hussein Abadi Elmi, explained that the basic principles underlying in the Somali Constitution are in compliance with Islamic Shariah and principles of federal power-sharing. He highlighted that the Somali Provisional Constitution urged respect for human rights, women's rights, and the rule of law. The Secretary General of the Somali Religious Scholars Association, Sheikh Ali Wijz, discussed the importance of the constitution in a Muslim society and confirmed the Somali Provisional Constitution was in compliance with Islamic Shariah. A member of the Somali National Lawyers, Abdullah Mohammed Jim'ale, gave a series of recommendations for the review process that were taken on board such as; that a constitution should focus on general principles only and not address detailed issues; it should be owned and defended by Somali citizens and should address the basic needs of the Somali people; it should achieve and preserve the traditions of the Somali nation and distinguish them from other nations; it should give power to the people; and it should be independent of external interference.

Second Forum of the Joint Parliamentary Oversight (OC) Committee

From 9-11 October 2018, the second Forum of the Joint Parliamentary Oversight (OC) Committee on Constitution Review and Implementation was held in Garowe, Puntland. The meeting brought together constitutional review committees from the Federal Member State (FMS) parliaments with members of the Independent Constitution Review and Implementation Commission (ICRIC). Civil society members, women and youth representatives also attended the forum from Puntland State. The meeting aimed to consult constitution review committees from the Federal Member State parliaments and civil society on the reviewed first five chapters of the constitution. During the meeting, both the OC and ICRIC gave presentations on the reviewed chapters, the timeline and the roadmap to complete the review process, key achievements made so far, and challenges to the process as well as the way forward. During the three-day meeting, participants from the FMS committees and members of civil society provided substantive feedback on the reviewed chapters. Those attending emphasized the benefits such amongst review committees can have in ensuring a positive outcome for the process.

Participants also reiterated the importance of widening consultations to include members of state parliaments and the public, in general, to make the process more inclusive. In the end, the participants in the forum expressed their satisfaction on the work that has been done and achievements made so far, highlighting that the forum helped to develop a common understanding on the way forward for the constitution review process, with participants agreeing to further engage in public consultations.

Consultation Workshops for Governmental Institutions and CSOs of Puntland

On 3 December 2018, the Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) of Puntland, with the support of UNDP Somalia Constitution Review Support Project (CRSP), conducted in Garowe a Consultation Workshop for Governmental Institutions and Civil Society Organizations key policies and processes relating to CRP. The number of participants were 58 (M: 37 W: 21) staff from key relevant governmental institutions and Civil Society Organizations. The objectives of the Consultation were to represent revised chapters of the Constitution of the Federal Government of Somalia to the Puntland government institutions and CSOs staff to enhance their awareness about key policy and political issues related to CRP and to enable Puntland to play an effective and leading role in this vital national process. The purpose of this phase of MoCFAD public consultations is to present about CRP and obtain input from these participants on key constitutional articles from 1-5 chapters



which have been reviewed by the mandated committees: Oversight Committee (OC) and Independent Constitutional Review and Implementation Commission (ICRIC). The workshop will serve as a pilot program. A specific aim of the workshop was to consult with participants about the implementation of a state-wide public consultations about the reviewed chapters of the constitutions to be carried out in 2019. Implementation of this pilot workshop will enable MoCFAD, other institutions and Civil Society Organizations (CSOs) to be in a stronger position in order to implement more comprehensive public consultation in all Puntland State districts.

Public Awareness in South-West on Key Contentious Issues in Provisional Constitution

Constitutional Support project facilitated MoCA-FGS to organize a two-day public awareness session on key contentious issues on the provisional constitution in Baidoa, South West from 28-29 December. The workshop intended to increase better understanding of the people of South West Somalia about the key contentious issues in the provisional constitution focusing on Baidoa Agreement, facilitate inclusive and effective participation to resolve the issues and reflect while constitutional review under processes. The workshop enhanced their knowledge and understanding through effective participation to resolve the issues and reflect them in the ongoing review process. The workshop attended by 140 participants from Baidoa civil society groups, youth groups, students, elders, academicians, young graduates includes men and women. The participants recommended to extend such awareness raising sessions to other districts where people of South West could enhanced their understanding and participate in the constitutional review process.

ICRIC hosted Public Consultations with Women Groups and Religious Leaders

UNDP Constitutional Support Project supports inclusive constitutional review process. If this process is to be perceived and accepted as legitimate by the broader public, it is crucial that the people of Somalia have the possibility to understand and engage in it. Constitutional Review Bodies doing their utmost efforts to engage all segment of society to make the process transparent and open that meets the needs of Somali women and men, reflects political realities and is of good technical quality in order to foster equitable and sustainable development and peace. The Independent Review and Implementation Commission (ICRIC) held a two–day public consultation in Mogadishu from 26-27 December. The aim of this event was to ensure that all Somali sections have been consulted and their views put into the review process of the constitution. This two-day conference targeted two groups of society, women and religious scholars. On day one, ICRIC organized a consultative meeting with women groups that attended by 100 members from women organizations from the Banadir Region. On the second day, a consultative meeting had been hosted and organized by ICRIC and attended by 50 representatives from religious leaders and Islamic scholars.

Output 4: Project effectively managed

Project Board Meeting

On 13 September 2018, a Project Board Meeting of the Constitutional Review Support Project was held in Mogadishu to discuss on the progress and challenges in the review process. The Board meeting was attended by representatives from UNDP and UNSOM together with constitutional review mandated institutions, namely: the Federal Minister of Constitutional Affairs, Chairperson of the Joint Parliamentary Constitutional Review Oversight Committee (OC), and the Deputy Chairperson of the Independent Constitution Review and Implementation Commission (ICRIC). The donors to the constitutional review process (Norway, Sweden, Denmark and Switzerland) also attended the meeting. Minister Hosh presented the achievements based on the benchmarks set by the National Constitutional Convention held in May 2018, which he said was followed by a series of public education and engagement activities with civil society, youth, women, academia and business communities in Mogadishu and in the Federal Member States. Commissioner Mumina of ICRIC informed that commission had



completed a technical review of the first five chapters of the provisional constitution and submitted to the Oversight Committee. Minister Hosh appreciated the commitment and support from the UN and international partners and donors, while acknowledging that the process is more important than the outcome. On the technical review currently underway, Hosh, as well as ICRIC and OC hailed the completion of Chapters 1 to 5 noting that a technical review of Chapters 6 to 10 was underway.

Organizational Development Training on Operations Management for MoCFAD Staff

From 23-24 October 2018, in Garowe, the Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) of Puntland, with the support of the UNDP Constitution Review Support Project, conducted a training on management and operations procedures, and on the HACT Framework of the United Nations for 30 members of its staff (21 men and 9 women). HACT (Harmonized Approach to Cash Transfers) is a common operational framework for transferring cash to government and non-government implementing partners. The objectives of the training were to allow staff to grasp key concepts and components of operational and management functions (human resource management, finance, procurement, planning, monitoring & evaluation and Information and Communication Technology) in order to enable them to effectively manage the operations of the ministry. The training also discussed how to carry out a HACT assessment and how to overcome capacity gaps. The training was also an opportunity to outline and promote a common understanding of the Ministry's mandate, missions, and strategic plan. As a next step, the trainers recommended the establishment of support teams for each thematic area of the training, to ensure knowledge exchange, and to ensure compliance with the UN HACT Framework and other standards as well as mechanism to ensure the effective implementation of HACT.

Operational support

Regular operational support has been provided to the MoCA and ICRIC. This included the rehabilitation of offices and equipment; salaries of young graduates and national/international experts and other running costs i.e. provision of internet, communications, stationaries, air conditioners and transport.

Monitoring Mission to Federal Ministry of Constitution Affairs

On 9 September, a team from the UNDP Constitution Support Project visited the Ministry of Constitution Affairs (MoCA) in Mogadishu to assess project implementation. The goal of the monitoring mission was to identify issues which need to be addressed to ensure on-track implementation of the project, and to make recommendations for next steps. The monitoring mission also assessed the level of satisfaction with the technical, advisory and financial support received by the Ministry from the project. During the monitoring mission, MoCA expressed appreciation for the support provided by the UNDP project team, the consistent collaboration and engagement with the ministry, as well as for the progress made in achieving the outcome of the project. The Ministry also commended UNDP for their support of running costs, and construction and renovation of MoCA Offices. The follow up recommendations from the mission are: to provide ongoing capacity building trainings on monitoring and evaluation, report writing, outreach and constituency, procurement, and on development of guidelines and policies for the Ministry.

Recruitments of Consultants and Young Graduates

In the year 2018, the Constitution Support Project continued with technical and budgetary support to the key constitutional review bodies for the recruitment of consultants and young graduates. The project has recruited 6 consultants for MoCA-FGS, 2 consultants and 5 young graduates for MoCA-SW, 4 consultants and 5 young graduates for ICRIC, 3 consultants and 10 young graduates for OC and 4 young graduates for MoCA Hirshabelle.



Other Key Achievements

N/A

Challenges (incl: Delays or Deviations) and Lessons Learnt:

- The continued conflict in Somalia is a major challenge. The experience and best practices of many countries in similar circumstances shows that the negotiation and establishment of a constitutional democracy can only take place in conditions of peace or while building peace.
- Over the past ten years, the country experienced the persistent and chronic destabilization of government because of abuse of some democratic rights that are established by the constitution. Part of this problem lays in the lack of clear separation of powers between the President, Executive and the Legislature. For the sake of stability and the building of institutional memory, a review of these provisions is urgently required.
- The constitutional text does not reflect the current political realities. This anomaly is a challenge that the MOCA will address to promote the rule of law and good governance.
- Some regional administrations have already started the process to developing their state constitutions. There is therefore the challenge of harmonizing these constitutions with the Federal Constitution.
- Looking to the immediate future, some challenges may loom ahead. While a common understanding is emerging on key priorities, underlying tensions and recurrent antagonisms between the key players, the executive and the legislative and the federal and regional levels, risk to undermine the progress achieved so far and to further delay the process.
- The absence of political parties, clear competing political ideologies, and a clear national vision reduces the constitutional negotiations around the interests of individuals and clans which continues to be major challenge.
- Besides the absence of peace, constitutional negotiations have not properly taken into consideration the reality that Somalia is emerging from a collapsed state with little to no institutional structures or memory.
- The cost of implementing the constitution may not yet have been given sufficient consideration. There is no clear understanding of where the funds to establish and maintain government at the federal and state levels will come from or how much it will cost.
- Given the limited time within which to complete the review, that is if the elections are to go ahead on the scheduled time, it may not be possible to complete a comprehensive review of the constitution. It is therefore necessary to attend to the most urgent matters and put in place a realistic plan to deliver the remaining matters during the 11th Parliament.

Peacebuilding impact

Inclusivity is critical to the constitutional review and has a crucial impact on peacebuilding and state-building. Without consensus, the Constitution will not be seen as legitimate. For this reason, the project will continue to embrace a conflict prevention-based approach to identify and engage all key actors at the earliest stage possible. This will help to avoid the perception of marginalization and limit spoilers who may hamper and delay the process. Also, careful consideration would have to be given to mitigate the risk of a further possible tensions between the executive and legislature at the federal level.



Regular consultations between the Federal Government and the federal member states are also critical. In this regard, it is also necessary to empower and build the capacity of the Federal Member States to ensure that they are able to effectively and realistically negotiate the interests of the regions. The review of the federal constitution will provide the legal architecture / foundation of the Somali federal state. This process is complex and requires appropriate and in-depth consideration from political, diplomatic, technical, operational points of view.

Similarly, the project is doing its utmost efforts to engage civil society in effective political dialogue and supports inclusive constitutional review process. The project supported MoCA to consult with civil society organizations on the constitutional review process. MoCA assured CSOs that the review process will be inclusive and transparent and in collaboration with the political leaders of federal and state levels, civil society organizations and entire Somali citizens.

Catalytic effects

N/A

Gender

Women representatives from women's organizations, Civil Society Organizations (CSOs) and regional administrations actively participated in the meetings, forums, dialogues, national convention organized by MoCA at federal and state level to get inputs into the constitution review process.

Proportion of gender specific outputs	Total no. of Joint Programme Outputs		of gender specific Outputs
in Joint Programme ⁸	3		0
Proportion of Joint Programme staff	Total no. of Staff		no. of staff with ity for gender issues
with responsibility for gender issues ⁹	2		1
Human Rights			
N/A			
Has the Joint Programme included a pro-	Result (Yes/No)		
on gender issues, and taken measures to new risks created?	Yes		
No. of Joint Programme outputs specifically designed to address specific protection concerns.			Result (No.)
	0		
No. of Joint Programme outputs designed	ed to build capacity of duty bearers to fulfil the	eir human	Result (No.)
rights obligations towards rights holders	3		
Other			
			Results (Yes/No)

⁸ Gender Specific Outputs are those that specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women's Empowerment.

⁹ Staff members are those contracted to undertaken work for the Joint Programme including full time staff,

consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	No
Have FMS(s) been engaged in one or more of the following: design, planning, implementation,	Results (Yes/No)
coordination and/or monitoring of the Joint Programme.	No
Describe nature of cost sharing:	
N//A	
Communications & Visibility	

Communications & Visibility

In accordance with donor guidelines, articles related to accomplished activities of the Constitution Review Support project phase II regularly provided on UNDP CO website and social media platforms (Facebook and Twitter). In addition, the visibility with public and donors on the achievements of activities improved through MoCA website. MoCA also regularly posting activities on social media (Facebook and Twitter). Project activities recorded and documented in the form of project regular newsletters and disseminated. A special edition (newsletter) of National Constitutional Convention has been prepared and disseminated right after the convention. High-level media presence and press coverage of National Constitutional Convention (NCC). Provisional Constitutional copies printed and disseminated among the participants during NCC.

http://www.so.undp.org/content/somalia/en/home/presscenter/pressreleases/2018/05/15/historic-3-day-convention-on-somali-constitution-concludes-in-mogadishu.html

http://bit.ly/2ILDObv

Looking ahead

In the upcoming months, it is expected that the constitutional review bodies to complete the review of the next five chapters 6-10 of the provisional constitutional. The project will continue providing ongoing capacity building, institutional and technical advisory support to the all the constitutional review bodies and the key players includes MoCA, ICRIC and the FMS in coordinating and overseeing a smooth constitutional review process in Somalia. The project will also sustain support to the Federalization Negotiations Technical Committee (FTNC) to conclude political negotiations between the FGS and regional levels on key political constitutional matters. Continuing implementation of the civic education strategy through an inclusive and transparent manner. The project will also recruit and build capacity of education team of experts to support MoCA, conduct civic education and engagement programs for the different civil society groups in Banadir and FMSs as well as provide Technical Advisory services to the Ministry of Constitutional Affairs and other key players in drafting of the constitutional text.



ANNEX 1. RISK MANAGEMENT

Type of Risk ¹⁰	Description of Risk	Mitigating Measures
Political Organizational	Constitutional Oversight Committee does not take sufficient support from the leadership to progress constitutional review and implementation agenda.	Project has been developed in close partnership with the Speaker and Committee Chair + specific TA resources are dedicated to upskilling the Committee.
Political Organizational	Coincident timing with other political processes, such as the Electoral Consultative Process, affected negatively on the momentum of the constitutional review.	Project supported the national stakeholders in the revision process providing options to maintain the vitality of the process.
Environmental Political	Constitutional National Stakeholders coordination and cooperation mechanism delayed and not progressing, thus undermining the revision.	UN to provide advice on coordination mechanisms and provide support for the development and implementation of these mechanisms. Provision of technical advice of constitutional experts to provide options to the national stakeholders on possible solutions for the process and its particular issues.
Environmental Political	Delays in progressing constitutional dialogue due to break down in relations between Federal Government and IRAs / other stakeholders.	UNSOM to take the lead in working closely with FGS and NFP to support political dialogue and negotiation with regions, including Puntland.
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team to adjust programme activities to changes in the security situation. The project to work on increasing the participation of the civil society organizations, universities, legal aid centers and paralegals to implement project's activities.
Environmental Political	Serious deterioration in relations between UN and the NFP Or/and Government.	Maintenance of respectful, collaborative approach and transparency; vigilance in regards to developments relating to continued transition in Somalia.
Social and Environmental Risks	Risk 1: Duty-bearers do not have the capacity to meet their obligations in the Project	The project is providing capacity development activities to all duty bearers as part of the core project activities and goals. This initiative is contributing to the project's goal to enhance operational and technical capacity of the duty bearers.
Social and Environmental Risks	Risk 2: Rights-holders do not have the capacity to claim their rights	The project includes capacity building activities in promoting the right holders to have the skills and knowledge to advocate for their rights and carries out activities with regard to outreach and public consultations of the constitution including Outreach/Public consultation meetings etc.
Social and Environmental Risks	Risk 3: The proposed Project would have adverse impacts on gender equality and/or the situation of women and girls	Project ensures that gender mainstreamed across all of its activities such as recruitment of female interns for the Ministry of Constitution Affairs and capacity building trainings for the staff Special considerations given to qualified female candidates and strongly encouraged to apply.

¹⁰ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Meeting of Constitutional Review Bodies to discuss the way forward after the National Constitutional Convention	23 May, 2018	 Meeting attended by OC, ICRIC, MoCA together with UNDP and UNSOM at the Upper House. The purpose of the meeting was to: Provide the key players a regular platform to share information, to coordinate and follow up on progress, and to discuss the challenges. Share brief summary of progress as well as project way forward after National Convention. 	 OC tasked ICRIC within one month time, review Constitution chapters 1-5 in view of any remaining technical errors. OC requested MoCA to follow up on any issues that require political agreement and settlement with the FNTWG. OC also briefed the meeting saying that once the five chapters revised, they will engage with all relevant parliamentary committees in discussion to ensure their support to the revised chapters and to avoid any delay in the approval of the constitution. The key players will conduct wider consultations at regional level on the revised chapters to validate the work and incorporate inputs from a broad range of Somalis. MoCA briefed the meeting on their discussion with the NFWG; the Minister stated that a discussion is ongoing on the electoral model and on resources sharing. The outcome of discussion will be presented to the National Security Council on 31 May for approval and adoption, upon which MoCA will facilitate the engagement of all three key players to translate any agreement reached into the constitutional text. The ICRIC Commissioner also tabled the challenges including office space and shortage of advisory support for the smooth running of their activities and requested UNDP to expedite the construction of their office facilities.



			, , ; ; ; ; ;	UNDP/UNSOM reconfirmed UN commitment to support the review. The recruitment process of expertise for both OC and ICRIC has started and the aim is to finalize all recruitments within the coming week. The meeting discussed the absence of Jubaland in the process and all agreed to conduct joint meetings with the Jubaland administration in an attempt to bring them onboard. The participants agreed to hold this meeting regularly and confirmed their commitment to finalize the review process within the given timeframe in an inclusive, consultative and transparent manner and in line with the roadmap and the MoU.
Meeting between Constitutional Review Body and Norwegian Special Envoy on Constitution Review	8 May, 2018	A joint meeting took place in Mogadishu between the Norwegian Special Envoy Mr. Vebjørn and key players in the Somali Constitution Review the MoCA, OC and ICRIC. The objective of the meeting was to share updates and progress on the constitution review process. During the meeting, the representative of Norway reaffirmed his country's support to the Somalia Government particularly in the finalization of the review process of the provisional constitution.		The Ambassador emphasized the need for collaboration; to jointly implement the agreed roadmap between the key players in a timely manner. He also highlighted Norway's commitment to support the launch of the review process during the upcoming National Constitution Convention (NCC, Mogadishu 13 – 15 May 2018), on the condition that a clear declaration with concerted action and strategy for the year 2018 will be launched and adopted there and the full support of the leadership to the convention. The key players briefed the Ambassador on progress made so far on the review process focusing on the on-going consultations and meetings with key stakeholders at Federal and State levels. The achievements highlighted during the meeting included the formation of platforms for coordination and information sharing between the Federal and State-Level Ministries of Constitution as well as the OC Forum, which brought together parliamentary oversight committees on constitution and the ICRIC.



			 The key players conducted joint missions to Federal Member States for consultations and to shore up support required from the regional states for the execution of the roadmap. Participants agreed to develop a plan with key priorities and timelines regarding the different chapters of the constitution: to be completed by the end of 2018. The meeting also reiterated the importance of supporting the Federation National Technical Working Group (FNTWG) that tasked to negotiate and drive consensus on inclusive politics including the most contentious chapters of the constitution. The meeting finally agreed that an accountability framework would be shared and adopted by all. Against this document, any substantive progress will be measured and decisions on funding will be taken. Two meetings will take place after the convention: A meeting with all stakeholder to endorse priorities, timelines and responsibilities for the year 2018; A meeting with FNTWG to share the constitutional priorities for 2018 and to establish an institutionalized partnership between the different partners.
UNDP Monitoring Mission to Federal Ministry of Constitution Affairs (MoCA-FGS)	9 September, 2018	• The goal of the monitoring mission was to identify issues which need to be addressed to ensure on-track implementation of the project, and to make recommendations for next steps.	• To provide ongoing capacity building trainings on monitoring and evaluation, report writing, outreach and constituency, procurement and financial management, and on development of guidelines and policies for the Ministry.



	• To assess the level of satisfaction with the technical, advisory and financial support received by the Ministry from the project.		
Project Board Meeting13– Constitution ReviewSepterSupport Project2018	 To discuss on the progress and challenges in the review process. The board meeting was attended by representatives from UNDP, UNSOM, MoCA, ICRIC and OC. The donors to the constitutional review process (Norway, Sweden, Denmark and Switzerland) also attended the meeting. 	•	MoCA highlighted the achievements based on the benchmarks set by the National Constitutional Convention held in May 2018, which he said was followed by a series of public education and engagement activities with civil society, youth, women, academia and business communities in Mogadishu and in the Federal Member States. Commissioner of ICRIC informed that commission had completed a technical review of the first five chapters of the provisional constitution and submitted to the Oversight Committee.

ANNEX 3. TRAINING DATA (JANUARY-DECEMBER 2018)

	Target Group			# of participants				Location	
#	Ministry. District or UN staff	Others	Dates	М	F	Total	Title of the training of training		Training provider
1.	Ministry of Constitution Affairs		10-13 April	18	02	20	Induction and Operation Management Skills Training for young graduates and MoCA staff	Mogadishu	MoCA supported by UNDP
2.	ICRIC, MoCA, OC	CSOs,	17-19 April	41	09	50	Senior Level Training of Trainers (ToT) on Civic Education and Public Outreach	Mogadishu	MoCA supported by UNDP
3.	Ministry of Constitution Affairs		31 March	02	0	02	Reporting & Communication training organized for MoCA staff	Mogadishu	UNDP



	Target Group		# of participants				Location		
#	Ministry. District or UN staff	Others	Dates	M F Total			Title of the training	of training	Training provider
4.	Ministry of Constitution Affairs	CSOs	2-5 June	69	46	115	Civic Education and Public Outreach on Constitutional Review Process	Baidoa	MoCA supported by UNDP
5.	Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) Puntland,		23-24 October	21	09	30	Organizational Development Training on Operations Management for MoCFAD Staff	Garowe	UNDP
6.	Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) of Puntland		21-22 October	21	09	30	Capacity Building Training on Constitution Review Process for MoCFAD Staff	Garowe	UNDP
7.	Ministry of Constitution Affairs	CSOs	20-22 October	28	3	31	Orientation workshop for CSOs participation	Mogadishu	MoCA-FGS supported by UNDP
8.	Ministry of Constitution Affairs	Women organizations	20-23 October	2	20	22	Orientation Workshop for Women participation	Mogadishu	MoCA supported by UNDP
9.	Ministry of Constitution Affairs	Youth & Youth Organization	30 October	30	8	38	Orientation Workshop on Youth Participation	Mogadishu	MoCA supported by UNDP
10.	Ministry of Constitution Affairs	Media / journalists	28-30 October	20	4	24	Orientation Workshop for Media and Journalists participation	Mogadishu	MoCA supported by UNDP
11.	Ministry of Constitution Affairs	CSOs, govt. officials	25-28 August	50	20	70	ToT on Civic Education and Public Outreach	Galmadug	MoCA supported by UNDP
12.	Ministry of Constitution Affairs	CSOs, govt. officials	1-4 September	55	20	75	ToT on Civic Education and Public Outreach	Hirshabell e	MoCA supported by UNDP
Tota	Totals:				150	507			





ANNEX 4: ACTIVITY PHOTOS FROM JAN-DEC, 2018



On 13 May: Prime Minister, Speakers of parliament and dignitaries on National Constitutional Convention



On 18 April: Inaugural meeting of Forum of Federal and Federal Member State Parliamentary Committee on Constitution



On 15 March, Baidoa: MoCA Forum attended by MoCA-FGS and Federal Member States and Banadir Regional Administration



On 15 March, Baidoa: MoCA Forum attended by MoCA-FGS and Federal Member States and Banadir Regional Administration



On 11 February: Joint Visit of MoCA, OC, ICRIC to Puntland State to Engage Stakeholders on Constitutional Review Process



On 13 May: Women rights activists on National Constitutional Convention



17-19 April, Mogadishu: Senior Level Training of Trainers (ToT) on Civic Education and Public Outreach



30 January: Joint Mission of National Constitutional Review Bodies to Hirshabelle Stae



2-5 June, Baidoa: Civic Education and Public Outreach Training for CSO on Constitution Review





13-19 August: Officials from MoCA, FNTC, MoIFAR, MoJA, CDI with UNDP team attending joint retreat, Nairobi. (Photo: UNDP)



On 9 October: Second Parliamentary (OC) Committee meeting held in Garowe. (Photo: UNDP)



On 26 September: Representatives from Ministry of Constitution and Foreign Affairs Somalia, Norway and UN at Project Signing Ceremony, Mogadishu (Photo: UNDP)



On 13 September: Representatives from MoCA, ICRIC, OC, UNDP, UNSOM, donors, partners at Project Board meeting, Mogadishu (Photo: UNDP)



On 29 October: Orientation workshop for engaging youth in the constitutional review process



On 23 October: Training on Operations Management for MoCFAD in Garowe, Puntland (Photo UNDP)



On 25 October: A women actively participating an orientation workshop for engaging women in the constitutional review process, Magadishu (Photo: UNDP)



On 30 October: Media sensitization workshop on the implementation of media campaigns related to the constitutional review process. Mogadishu (Photo: MoCA)



On 22 October: Training session with CSOs on Implementation of Civic Education campaign on the constitutional review process, Magadishu (Photo: MaCA).



ABBREVIATIONS AND ACRONYMS

AU	African Union			
BRA	Banadir Regional Administration			
CSOs	Civil Society organizations			
FGS	Federal Government of Somalia			
FGSs	Federal Government Member States			
FNTWG	Federalization National Technical Working Group			
FRS	Federal Regional States			
IDPs	Internally Displaced Persons			
ICRIC	Independent Constitutional Review and Implementation Commission			
MOCA	Ministry of Constitutional Affairs			
MoU	Memorandum of Understanding			
NFP	National Federal Parliament			
NCC	National Constitutional Convention			
NSC	National Security Council			
OC	Oversight Committee			
ТоТ	Training of Trainers			
UNDP	United Nations Development Programme			
UNSOM	United Nations Assistance Mission in Somalia			