

Sierra Leone PBF Steering Committee

	To be completed by the	Support Office of the Steering Committee
Meeting No: 3		Date of Meeting: 11 May 2007
Item No:		Programme / project: Improved public order
		management capacity

(To be completed by the Participating UN Organisation and endorsed by Peer Group)

To: Sierra Leone PBF Steering Committee	Date of Submission:
	10 May 2007
From: National Authority and Head of UN Participating Organisation	Contact: Telephone number, email
H P M'cleod, VP office, GoSL Bernard Mokam, UNDP Country Director	hpmcleod@gmail.com bernard.mokam@undp.org
Proposed submission, if approved would result in:	Proposed submission resulted from:
Continuation of existing programme/project	National Authorities initiative within Sierra Leone PBF Priority Plan
New programme/project	UN Agency initiative within Sierra Leone PBF Priority Plan
Other (explain)	Other (explain)
Programme/project Title: Improved public order	
Amount of PBF funds requested for Proposed Pr	ogramme/project: USD 1,042,564.91
Amount of indirect costs requested: 5%	

1. Background

The Sierra Leone Police is expected to play an essential role in the country's recovery by providing the necessary security to the population. As such, the SL Priority Plan has identified it as one of the institutions in need of immediate support. The TRC report highlights the deplorable conditions of service of the police force as a factor of corruption and instability and the PRSP stresses the need for proper equipment in order for Police personnel to "play their roles in the national security system and provide services to the people".

2. Purpose of Proposed Programme/Project

This project is designed to strengthen the Police's capacity to ensure public order and reduce criminality through the provision of adequate, modern equipment, including riot gear for the Operational Support Division and the Crowd Control Units who are tasked with managing large crowd demonstrations and gatherings.

The provision of equipment is an essential component of the security sector reform and the efforts targeted at strengthening the Sierra Leone Police. In particular, the police units for which the equipment will be procured have received training in crowd control and riot response through DFID funded and UNIOSIL facilitated training. Such training in the use of the equipment will continue to be provided by the Sierra Leone Police, with the support of its international partners.

3. Evaluation of Proposals:

Provide concise summary evaluation of proposal against:

	General principles and selection criteria		
(a)	Must be explicitly based on Sierra Leone PBF Priority Plan Assessment,	Yes 🖂	No 🗌
(b)	Must promote and ensure national ownership,	Yes 🛛	No 🗌
(c)	Must fall within the areas of UN's comparative advantage,	Yes 🛛	No 🗌
(d)	The organization must have the appropriate system to deliver the intervention,	Yes 🛚	No 🗌
(e)	The UN response must be effective, coherent, context-sensitive, cost-efficient and the outcomes, sustainable,	Yes ⊠	No 🗌
(f)	Must avoid duplication of and significant overlap with the activities of other actors,	Yes 🛚	No 🗌
(g)	Must use strategic entry points that respond to immediate needs and yet facilitate longer-term improvements,	Yes 🛚	No 🗌
(h)	Must build on existing capacities, strengths and experience,	Yes 🛛	No 🗌
(i)	Must promote consultation, participation and partnerships,	Yes 🛛	No 🗌

•	2008
2, 564.91	
2,564.91	
	42, 564.91 42,564.91

4. Review by Steering Committee Support Office

Check on Programme/Project Proposal Format Contents

a	Cover sheet (first page)	Yes 🔀	No 🗌
	Logical Framework	Yes 🔀	No 🗌
	Programme/Project Justification	Yes 🔀	No 🗌
	Programme/Project Management Arrangements	Yes 🖂	No 🗌
	Risks and Assumptions	Yes 🔀	No 🗌
ū	Budget	Yes 🔀	No 🗌
a	Progress Report (for supplementary funding only)	Yes 🔲	No 🗵
	Support Cost	Yes 🖂	No 🗌

Provide concise summary assessment against:

☐ One year Implementability

The project is designed for the procurement of equipment to address the immediate needs of the Sierra Leone Police during the electoral period and beyond and is expected to be implemented within a one year timeframe.

Agency indirect support cost

The agency support cost is based on the established rules and procedures for the provision of management and administrative support in the implementation of the project.

☐ General evaluation criteria at annex 2.B.

	General criteria for prioritising clusters	
(a)	Must be in line with Sierra Leone PBF Priority Plan	Yes X No □
(b)	Recipient Organization is unable to meet high or urgent priority needs with existing level of funding.	Yes X No 🗌
(c)	Need to address high priority activities that have significant impact, and by nature must address seasonal or timing imperatives and considerations.	Yes X No 🗌
(d)	Supports activities that are likely to improve the overall peacebuilding situation at national and local levels.	Yes X No 🗌
(f)	As the improving security situation permits, activities that exploit the opportunities presented.	Yes X No

Overall review of programme submission

Recommendations

The project document has been review by the PBF Steering Committee (Pillar Working Group I and its Sub-Working Group before submission to the Steering Committee, which approved the proposal at its meeting on 11 May 2007. (See Minutes of the meeting).

5. Recommendation of Peer Group: N/A

Approved for a total budget of \$ 1,0 Approved with modification/condit Deferred	
Reason/Comments	
J. Victor Angelo Executive Representative of the Secretary - General Co-Chair of the PBF Steering Committee	Hon. Solomon E. Berewa Vice President of the Republic of Sierra Leone Co-Chair of the Sierra Leone PBF Steering Committee
o chan of the 1 at beeting commettee	CO Chair of the Sterra Scotte 1 52 Steering Committee
. Action taken by the Executive Coordinat	tor, MDTF Office, UNDP
Project consistent with provisions of	of the UN-UNDP and UNDP-Participating UN Organiza

THE PROGRAMME/PROJECT BUDGET

The budget would utilise the Standard Format* agreed by UNDG Financial Policies Working Group with necessary modifications to suit the expected PBF project activities.

Budgets could be presented in the following Atlas (UNDP financial system) compatible format;

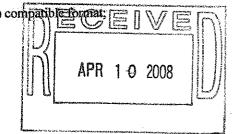
Recipient UN Organization: UNDP

Priority Area (if applicable): Justice and Security

Project Title: Improved Public Order Management Capacity

Project No.: PBF/SLE/B-1

PBF ATLAS Project No. (if applicable): 00056772



CATEGORY	ITEM	UNIT COST	NUMBER OF UNITS	TOTAL COST
Personnel including staff and consultants				
Contracts including companies, professional services, grants				
3. Training				
4. Transport				
5. Supplies and commodities			-	510,000.00
6. Equipment				482,918.96
7. Travel				
8. Miscellaneous				
Sub-total				
9. Agency Management Support**				49,645.95
TOTAL			`	1,042,564.91

* The Standard Financial Report that has been reviewed with the UNDG Financial Policies Working Group.

** The rate shall be within the range of 5% to 9%, with overall expected average of 7%, as agree	ed to by
UNDG organizations for use in previous MDTFs, of the total of categories 1-8.	

Title: Deputy Resident Representative

Date: 10 April 2008





Appendix A

SIERRA LEONE PEACEBUILIDNG FUND PROJECT DOCUMENT COVER SHEET

Participating UN Organisation:	United Nations Development Programme (UNDP)/ United Nations Integrated Office in Sierra Leone (UNIOSIL)
Programme/Project Manager Name: To be Determined	Peer Group Chair Name:
Address: 76 UNDP Wilkinson Road,	Address:
Telephone: 232 22 231 311	Telephone:
E-mail:	E-mail:
Programme/Project Title: Improved public order management capacity Programme/Project Number: TBD	Programme/Project Location: SL Police
Programme/Project Description: This project is designed to strengthen the Police's capacity to ensure public order and reduce criminality through the provision of adequate, modern equipment, including riot gear for the Operational Support Division and the Crowd Control Units who are tasked with managing large crowd demonstrations and gatherings. The provision of equipment is an essential component of the security sector reform and the efforts targeted at strengthening the Sierra Leone Police. In particular, the police units for which the equipment will be procured have received training in crowd control and riot response through DFID funded and UNIOSIL facilitated training. Such training in the use of the equipment will continue to be provided by the Sierra Leone Police, with the support of its international partners.	Total Programme/Project Cost: PBF: \$1,042,564.91 Government Input: Other: Total: \$1,042,564.91 Programme/Project Duration: 1 Year

Development Goal and Key Immediate Objectives:

The objective of the project is to quickly improve the operational capacities of the Sierra Leone Police to ensure public order, prevent and reduce crime, and provide for security for all Sierra Leoneans.

Outputs and Key Activities:

To achieve this objective, the project will consist of the provision of adequate equipment, e.g. riot gear for crowd control, to police officers in the Operational Support Division and the Crowd Control Units.

The provision of adequate equipment, complemented with continuous training, is also intended to increase personnel morale and professionalism

Peer Review Date: N/A

Steering Committee Support Office Review Date: 10 May 2007

Steering Committee Approval Date: 11 May 2007

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UN Participating Organisation

Co-Co- Chair PBF SC

Appendix B: THE LOGICAL FRAMEWORK

1. Situation Analysis and Project Rationale

- 1. The Sierra Leone Police are an integral arm of the security system and has been identified as one of the critical institutions in the country's peacebuilding efforts. Both the Truth and Reconciliation report and the Poverty Reduction Strategy call for an adequately trained and equipped Police to provide the necessary security to all citizens in full adherence to international norms and standards.
- 2. The Government of Sierra Leone has therefore made Police reform one of its immediate priorities. Providing all Sierra Leoneans with a sense of security, reducing criminality, ensuring public order, and restoring trust between the Police and the local communities all constitute essential pre-conditions for recovery, growth and sustainable peace. It is widely agreed that failure now to establish a climate of security both significantly increases the risk of relapsing into conflict and gravely compromises opportunities for longer term development.
- 3. The Sierra Leone Police have an authorized force of 9,500 personnel. Within the Police, the Operation Support Division (OSD) is specifically tasked with managing violent demonstrations and riots. OSD currently includes 3,000 officers. Their role complements the function of the Crowd Control Units (CCU), comprised of unarmed General Duty Officers who are responsible for non-violent gatherings.
- 4. The Police's ability to perform those tasks and ensure public order depends on skills and equipment. Both the OSD and the CCU have received training in crowd control from the Sierra Leone Police trainers, with the support of UNIOSIL and DFID, with a focus on deploying units in major urban areas, where the need for crowd control and the risk of riots are the highest.
- 5. Most of the equipment currently at the disposal of the OSD and CCU dates back to 2001, when it was purchased with the support of DFID. It is now largely in disuse or inadequate.
- 6. In addition, the Sierra Leone Police is facing a severe budgetary deficit. During the second quarter of 2007, actual allocations to date from the national budget represent only 10% of forecasted disbursements. As a result, the Police do not have the financial resources to update, upgrade and renew the equipment.
- 7. In recognition of this situation, a number of donors have already provided or committed to providing financial support for the police to acquire the necessary equipment. However, those efforts remain insufficient to cover all the requirements and ensure that the entire Police force, and the OSD and CCU in particular, are adequately and immediately equipped to respond to potential disorders throughout the electoral period and beyond.
- 8. The current project is therefore designed to fill an immediate gap and therefore ensure that the Sierra Leone Police can properly ensure that public order is maintained in the coming months and that the democratic process, in all its manifestations and expressions, including demonstrations, proceeds peacefully. As such, the Sierra Leone Police can demonstrate that it is a force for peace and democracy.

2. Project Outputs and Outcomes

- 9. The objective of the project is to quickly improve the operational capacities of the Sierra Leone Police to ensure public order, prevent and reduce crime, and provide for security for all Sierra Leoneans.
- 10. To achieve this objective, the project will consist of the provision of adequate equipment, e.g. riot gear for crowd control, to police officers in the Operational Support Division and the Crowd Control Units.
- 11. The provision of this equipment will complement the training that the OSD and the CCU have received from the Sierra Leone Police since 2006, with technical support of UNIOSIL and financial assistance from DFID. Such training is on-going, and the Sierra Leone Police is currently training an additional 200 General Duty Officers to strengthen the Force's ability to respond to potential disturbances in the coming months.
- 12. Beyond the ability to manage, respond to, and contain potential disturbances to public order, the provision of adequate equipment, complemented with continuous training, is also intended to increase personnel morale and professionalism
- 13. Those measures are part of a larger reform process designed to restore civilian trust in the Police force and strengthen the institution as a contributor to a just and peaceful order.

3. Implementation Arrangements

- 14. The project will be managed within the existing framework of the Joint Steering Committee between the Sierra Leone Police, UNIOSIL, and DFID. This Joint Steering Committee will be responsible for authorizing any changes to the project outputs and the strategy, including the procurement of equipment.
- 15. The project will be executed by UNDP. UNDP will hold fiduciary responsibility, including fund management and procurement. As such, procurement of all equipment as detailed in the project budget will be undertaken according to UNDP's rules and regulations. Wherever appropriate, all efforts will be made to purchase equipment from local/national providers

4. Sustainability of outputs

- 16. This project constitutes a gap filling response to an immediate need to strengthen the operational capacities of the Sierra Leone Police, and the OSD and CCU units in particular, for the upcoming electoral period and beyond.
- 17. It complements a number of donor funded initiatives in the area of procurement of Police equipment. Together, PBF assistance through this project and donor funding respond to a severe budget deficiency at the national level.
- 18. In this context, it is expected that future financial requirements for procurement will be covered by additional donor support and increasing national revenues as the country improves its economic and budgetary performance.

19. It will be important to ensure that national budgets, starting in 2008, include appropriate allocations to the Police and its equipment needs.

5. M&E

- 20. Monitoring and evaluation of this project's outputs and outcomes will be undertaken within the framework of the Police reform process and will be the responsibility of the Joint Steering Committee.
- 21. Progress and final reports will be established and delivered in accordance with Peacebuilding Fund requirements, as specified in the Memorandum of Understanding signed between UNDP and the PBF Administrating Agent upon approval of this request by the PBF Steering Committee.
- 22. Monitoring and evaluation of project outcomes will pay specific attention to the following issues:
 - Procurement standards and quality assurance (including use of local/national providers)
 - Use of equipment (training)
 - Impact on morale, standards
 - Perception from the public

6. Assumptions and Risks

- 24. The project's primary success factor is the ability to acquire the necessary equipment, as detailed in the project budget, in time for the upcoming electoral period when the risk of public disorder and instability will be at its highest.
- 25. Beyond this immediate imperative, the restoration of professionalism and public trust in the Police will not merely hinge on the acquisition of proper equipment. Continuous training is needed to ensure that the OSD and CCUs utilize such equipment in ways that effectively ensure public order while complying with international standards, including those related to human rights.
- 26. This project therefore is based on the assumption that the larger police reform process continues on all fronts and that visible progress is made in areas such as planning, recruitment, and training in crowd control, crime prevention and investigation, and human rights. If this assumption fails to materialize, the risk is that the equipment and its use are seen as symbols of arbitrary repression.
- 26. Finally, in the long run, the sustainability of the project's outputs depends on the availability of sufficient government revenues to cover the Police's operational budget.

Appendix C SIERRA LEONE POLICE

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REVISED REQUIREMENT FOR PUBLIC ORDER CLOTHING AND EQUIPMENT (as at 9 May 2007 with latest costings)

Serial	Item	Total Require d	Unit Cost £	Total Cost	Unit Cost (\$)	Total Cost (\$)
(a)	(b)	(c)	(d)	(e)	(1)	(g)
1	PERSONAL CLOTHING					
8.	Overalls, lightweight, flame retardant	1,000	27.00	27,000	52.92	52,920
b.	Gauntlets, protective	1,000	22.00	22,000	43,12	43,120
C.	Hoods, flame retardant	1,000	4.00	4,000	7.84	7,840
d.	Boots, protective	1,400	50.00	70,000	98	137,200
· ·	Total Cost of Personal Clothing			123,000		241,080
2	PERSONAL EQUIPMENT			 		
a.	Helmets, public order, with visor and neck guard (Argus model 017T-1)	650	69.00	44.850	135.24	87,906
Ь.	Belts, police utility, 2 inch	6,000	9.00	54,000	17.64	105,840
C,	Handcuffs, 2103, Speedcuff, rigid in nickel, with pouch with belt loop, SCP5	1,100	26.00	28,600	50 96	56,056
d.	Batons, MP660, Nylon Patrol, long, 660mm, with holder	6,000	1.02	6,122	2	12,000
e.	Respirators, CT12, with filter and carrying case	1,400	88.00	123,200	172.48	241,472
f.	Bags, equipment, PSU, large	1,000	7.65	7,653	15	15,000
	Total Cost of Personal Equipment			264,426		518,274

Key: + = Normal distribution of sizes.

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Serial	l tem	Total Require d	Unit Cost £	Total Cost £	Unit Cost (\$)	Total Cost (\$)
(a)	(5)	(c)	(d)	(e)	<u>(f)</u>	(g)
3	UNIT EQUIPMENT					
a.	Shields, long, national, 1778mm	250	98.00	24,500	192.08	48,020
ъ.	Shields, Round	530	67.00	35,510	131,32	69,600
c.	Pack, medical, immediate care	28	246.00	6,888	482.16	13,500
d.	Extinguisher, fire, G-38-1000PR, 1Kg, dry powder, 325 x 102mm	20	22.00	440	43.12	862
€.	Torches,	140	12.76	1,786	25.00	3,500
f.	Loud Hailers, model L84	28	116.00	3,248	227.36	6,366
	Total Cost of Unit Equipment			72,372		141,849
4	WEAPONS and MUNITIONS (NON-LETHAL)		·			
a	Gun, Multi Purpose Riot (MPRG) 38mm	22	345.00	7,590	676.2	14,876
b.	Cartridges, 38mm CS	4,000	9,80	39,200	19.21	76,840
	Total Cost of Weapons and Munitions			46,790		91,716
	Direct Costs			506,587		992,919
	Implementing Partner GMS @ 5%			25,329.36		49,645.9

Total Costs

531,916.59

1.042.564.91

Exchange Rate used: £1 - \$1.96

Country: Sierra Leone

PbPP Area: Justice and Security Sector Development

Expected Outcome(s)/Indicator (s):

- Improved operational capacity of the SL Police Force
- Strengthened morale and professionalism
- Increased public order

Expected Output(s)/Annual Targets: Total Direct Beneficiaries - x members of the police force

- Delivery of Personal equipment provided to x members of the police force
- Provision of Unit equipment and non-lethal ammunitions and weapons

Implementing Partner: Sierra Leone Police, UNDP, UNIOSIL.

Responsible Parties: UNDP, UNIOSIL.

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Programme Period: 1 (one) Year

Programme Component: Procurement of equipment Project Title: Improved public order management capacity

Project ID:

Project Duration: 1 (one) Year

Management Arrangement: The project will be managed by a Joint Steering Committee chaired by the GoSL and UNDP. Fiduciary

responsibility lies with UNDP.

Total Budget

USD\$ 1,042,564.91

Allocated resources:

Government Regular

In kind contributions

PBF

\$1,042,564.91

Unfunded budget:

Agreed by (Implementing Partner)

Agreed by (PBF Steering Committ

. Situation Analysis and Project Ration

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SIERRA LEONE POLICE

ANNEXE B

REVISED REQUIREMENT FOR PUBLIC ORDER CLOTHING AND EQUIPMENT (as at 9 May 2007 with latest costings)

	d.		c.	b.		a	2		d.	C.	b,	a.		(a)			Serial
with holder	Batons, MP660, Nylon Patrol, long, 660mm,	with pouch with belt loop, SCP5	Handcuffs, 2103, Speedcuff, rigid in nickel,	Belts, police utility, 2 inch	guard (Argus model 017T-1)	Helmets, public order, with visor and neck	PERSONAL EQUIPMENT	Total Cost of Personal Clothing	Boots, protective	Hoods, flame retardant	Gauntlets, protective	Overalls, lightweight, flame retardant	PERSONAL CLOTHING	(b)			Item
	6,000		1,100	6,000		650			1,400	1,000	1,000	1,000		(c)	d	Require	Total
	1.02		26.00	9.00		69.00			$50.\overline{0}0$	4.00	22.00	$27.\overline{0}0$		(d)		Cost £	Unit
	6,122		28,600	54,000		44,850		123,000	70,000	4,000	22,000	27,000		(e)		łb	Total Cost Unit
	2		50.96	17.64		135.24			98	7.84	43.12	52.92		(f)		Cost (\$)	Unit
	12,000		56,056	105,840		87,906		241,080	137,200	7,840	43,120	52,920		(g)		\$	Total Cost

518,274		264,426			Total Cost of Personal Equipment	
15,000	15	7,653	7.65	1,000	Bags, equipment, PSU, large	f.
241,472	172.48	123,200	88.00	1,400	Respirators, CT12, with filter and carrying case	Ģ

Key: + = Normal distribution of sizes.

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-		f. Loi	e. Tor	pov	d. Ext	c. Pac	b. Shi	a. Shi	3 UN	(a)		••••	Serial
	Total Cost of Unit Equipment	Loud Hailers, model L84	Torches,	powder, 325 x 102mm	Extinguisher, fire, G-38-1000PR, 1Kg, dry	Pack, medical, immediate care	Shields, Round	Shields, long, national, 1778mm	UNIT EQUIPMENT	(b)			Item
		28	140		20	28	530	250		(c)	d	Require	Total
		116.00	12.76		22.00	246.00	67.00	98.00		(d)		Cost £	Unit
	72,372	3,248	1,786		440	6,888	35,510	24,500		(e)		845	Total Cost Unit
		227.36	25.00		43.12	482.16	131.32	192.08		(f)		Cost (\$)	Unit
	141,849	6,366	3,500		862	13,500	69,600	48,020		(g)		(\$)	Total Cost

-	-				b.	'n	
Total Costs	Implementing Partner GMS @ 5%	Direct Costs	Total Cost of Weapons and Munitions		Cartridges, 38mm CS	Gun, Multi Purpose Riot (MPRG) 38mm	4 WEAPONS and MUNITIONS (NON-LETHAL)
, ,					4,000	22	
					9.80	345.00	
531,916.59	25,329.36	506,587	46,790		39,200	7,590	
					19.21	676.2	
1,042,564.91	49,645.95	992,919	91,716		76,840	14,876	

531,916.59 Exchange Rate used: £1-\$1.96