

To be completed by the Steering C	Committee Technical Secretariat
Meeting No: 5	Date of Meeting: 11 July 2007
Item No: 1	Project: Emergency Support to the Security
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	Sector

(To be completed by the Recipient UN Organisation and endorsed by the Pillar Working Group)

To: Sierra Leone PBF Steering Committee	Date of Submission:	
	06 July 2007	
From: National Authority and Recipient UN Organization	Contact: Telephone number, email	
Sheku Sessay, Ministry of Finance Samuel Harbor, United Nations Development Programme (UNDP)	Samuel Harbor (232) 22 233740 samuel.harbor@undp.org	
Proposed submission, if approved would result	Proposed submission resulted from:	
X Continuation of existing programme/project	X National Authorities initiative within Sierra Leone PBF Priority Plan	
New programme/project	X UN Agency initiative within Sierra Leone PBF Priority Plan	
Other (explain)	Other (explain)	
Project Title: Emergency Support to the Secur		
Amount of PBF funds requested for Proposed Pr	1 Project: \$1,822,823.94	
Amount of indirect costs requested: 5%		

1. Background

The restoration of security and public order is a pre-condition for sustainable peace. In this light, the Government of Sierra Leone has undertaken, with the support of its international partners, a comprehensive programme of restructuring of the Army (RSLAF) and the Police (SLP), with the aim of creating a civilian – led and professional army, as well as police forces, gradually building capacity for maintenance of internal and external security.

Through this restructuring programme, the GoSL has been able to deploy the Republic of Sierra Leone Armed Forces (RSLAF) and the Sierra Leone Police (SLP) throughout the country and since the withdrawal of UNAMSIL has assumed full responsibilities for the security of the country, providing the critical security needed for the consolidation of peace and stability. While this effort seems to be working well, the government remained constrained to meet its financial obligations to these security institutions (RSLAF and SLP). This situation has worsened recently by the sudden shortfalls in the domestic revenue generation, forcing government to cut its spending by nearly half to majority of its key institutions including the Prisons Department, SLP, RSLAF, etc.

2. Purpose of Proposed Project

The project aims to improve on the operational capacity and living conditions for the Sierra Leone Police, Armed Forces, and Prisons Department. This will include provision of logistics support for the procurement of uniforms, medical supplies rations, diet rations and fuel and lubricants. Given that the next presidential and parliamentary elections are due in August 2007, the threat to the peace and stability of the country will be reduced and other critical social issues addressed. The promotion of rule of law and the moral and professionalism of members of the security forces will be highly enhanced.

Evaluation of Proposals by the Cluster

Provide concise summary evaluation of proposal against:

	General principles and selection criteria	
(a)	Must be explicitly based on Sierra Leone PBF Priority Plan	Yes 🛛 No 🗌
	Assessment,	
(b)	Must promote and ensure national ownership,	Yes⊠ No 🔲 📗
(c)	Must fall within the areas of UN's comparative advantage,	Yes 🛛 No 🗌
(d)	The organization must have the appropriate system to deliver the intervention,	Yes⊠ No 🗌
(e)	The UN response must be effective, coherent, context-sensitive, cost-efficient and the outcomes, sustainable,	Yes⊠ No 🗌
(f)	Must avoid duplication of and significant overlap with the activities of other actors,	Yes⊠ No 🗌
(g)	Must use strategic entry points that respond to immediate needs and yet facilitate longer-term improvements,	Yes⊠ No 🗌
(h)	Must build on existing capacities, strengths and experience,	Yes⊠ No 🗌
(i)	Must promote consultation, participation and partnerships,	Yes 🛛 No 🗌

Project Implementability		
	2007	2008
Estimated commitments (\$mill)	\$1,822,823.94	
Estimated disbursements (\$mill)	\$1,822,823.94	
	Estimated commitments (\$mill)	2007 Estimated commitments (\$mill) \$1,822,823.94

4. Review by Steering Committee Technical Secretariat

Check on Project Proposal Format Contents

Cover sheet (first page)	Yes 🛛	No 🗌
Logical Framework	Yes 🛚	No 🗌
Programme/Project Justification	Yes 🛛	No 🗌
Programme/Project Management Arrangements	Yes 🔀	No 🗌
Risks and Assumptions	Yes 🔀	No 🗌
Budget	Yes 🛛	No 🗌
Progress Report (for supplementary funding only)	Yes 🗌	No 🛛
Support Cost	Yes 🔀	No 🗌

Provide concise summary assessment against:

□ One year Implementability

The project aims to provide logistics support for the procurement of uniforms, medical supplies rations, diet rations and fuel and lubricants to improve on the operational capacity, moral and professionalism of the security forces, thus making the implementation period minimal.

□ Agency indirect support cost

The agency support cost will be in accordance with the agreed MOU between the MDTF Office and UNDP. 5% management cost will be charged.

General evaluation criteria at annex 2.B.

	General criteria for prioritising clusters	
(a)	Must be in line with Sierra Leone PBF Priority Plan	Yes⊠ No 🗌
(b)	Recipient Organization is unable to meet high or urgent priority needs with existing level of funding.	Yes⊠ No □
(c)	Need to address high priority activities that have significant impact, and by nature must address seasonal or timing imperatives and considerations.	Yes ⊠ No □
(d)	Supports activities that are likely to improve the overall peacebuilding situation at national and local levels.	Yes⊠ No ☐
(f)	As the improving security situation permits, activities that exploit the opportunities presented.	Yes⊠ No □

□ Overall review of project submission

Recommendations

The project document has been reviewed by the Pillar Working Group, which approved the proposal at a meeting on 5 July 2007, before submission to the Steering Committee, which approved the project on 11 July 2007. The project is in line with the PBF priority plan and addresses critical gaps with implication for stability and peace consolidation.

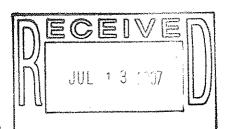
6. Dec	ision of the Sierra Leone raf Steering Commit \$1,822,823. Approved for a total budget of \$1,857,544.30 Approved with modification/condition Deferred	THE COST TO BE INDIRECT COST TO BE ADJUSTED TO 5%, CHANGING THE TOTAL
<u> </u>	Project consistent with provisions of the Unorandum of Understandings and Letter of Agree	IN-UNDP and UNDP-Participating UN Organizations
		/7/7/07 Date

X Approved for a total budget of \$1,822,823.9 Approved with modification/condition Deferred	.
J. Victor Angelo Executive Representative of the Secretary General	Hon. Solomon E. Berewa Vice President of the Republic Sierra Leone
Signature	Signature
Date	Date
7. Action taken by the Executive Coordinator, MD? Project consistent with provisions of the Understandings and Letter of Agree	JN-UNDP and UNDP-Participating UN Organiz
Bisrat Aklilu, Executive Coordinator, MDTF Office, UNDP	
Signature	Date









STERRA LEONE PEACEBUILIDNG FUND PROJECT DOCUMENT COVER SHEET

Participating UN Organisation:	United Nations Development Programme (UNDP)
Project Manager: Name: To be determined	Peer Group Chair Name:
Address: 76 Wilkinson Road	Address:
Telephone: 232 22 231311	Telephone:
E-mail:	E-mail:
Project Title: Emergency Support to the Security	Programme/Project Location: Nationwide
Sector	
Programme/Project Number:	\$1,822,823.94
Programme/Project Description: The project aims to improve on the operational capacity and living conditions of the security forces. This includes the provision of logistic support for the procurement of fuel and lubricant, uniforms, medicine and food supply rations for the SLP, Prisons, and RSLAF etc.	Total Programme/Project Cost: \$1,857,544.30 PBF: \$1,857,544.30 Government Input: BE ADJUSTED TO 590, Other: CHANGING THE TOTAL. Total: \$1,857,544.30 \$1,822,823.94 Programme/Project Duration: One (1) Year

Development Goal and Key Immediate Objectives: The overall object of the project is quickly respond to the most immediate and critical logistics requirement for the security forces; hence improve on their operational capability and working conditions. This will also enhance the maintenance of peace and stability and rule of law at the most critical and potentially volatile period in the country's transition.

Outputs and Key Activities:

Specific activities are: procurement of fuel and lubricants, medical and diet rations, stationery and uniforms for the security forces. In the light of this, the following are achieved: a) The logistics needs of the SLP, Prisons department, and RSLAF are provided b) Basic living conditions and working environment for members of the security forces is created. c) Physical state of the police, military and prisons personnel is improved d) Incidents of threats to peace and stability as a result of dissatisfaction of the security forces is prevented.

Appendix A



SIERRA LEONE PEACEBUILIDNG FUND PROJECT DOCUMENT COVER SHEET

Participating UN Organisation:	United Nations Development Programme (UNDP)
Project Manager: Name: To be determined	Peer Group Chair Name:
Address: 76 Wilkinson Road	Address:
Telephone: 232 22 231311	Telephone:
E-mail:	E-mail:
Project Title: Emergency Support to the Security Sector	Programme/Project Location: Nationwide
Programme/Project Number:	
Programme/Project Description: The project aims to improve on the operational capacity and	Total Programme/Project Cost : \$1,822,823.94 PBF : \$1,822,823.94
living conditions of the security forces. This includes the	Government Input: -
provision of logistic support for the procurement of fuel and lubricant, uniforms, medicine and food supply rations for the	Other: -
SLP, Prisons, and RSLAF etc.	Total: \$1,822,823.94 Programme/Project Duration: One (1) Year
Development Goal and Key Immediate Objective immediate and critical logistics requirement for the security forces conditions. This will also enhance the maintenance of peace and s period in the country's transition.	; hence improve on their operational capability and working
Outputs and Key Activities: Specific activities are: procurement of fuel and lubricants, medical In the light of this, the following are achieved: a) The logistics nee Basic living conditions and working environment for members of military and prisons personnel is improved d) Incidents of threats to forces is prevented.	ds of the SLP, Prisons department, and RSLAF are provided b) the security forces is created. c) Physical state of the police,
On behalf of: Signature D	ate Name/Title
MOD	
MOIA	
SLP	
UNIOSIL	
UNDP	
Co-Chair PBF SC	
Co-Chair PBF SC	

Government of Sierra Leone

In partnership with

United Nations Integrated Office (UNIOSIL) and the United Nations Development Programme (UNDP)

<u>Project Proposal for</u> "Emergency support to the Security Sector of the Republic of Sierra Leone

Country: Sierra Leone

PbPP Area: Justice and Security Sector Development

Lead Ministry: Ministry of Defence and Ministry of Internal Affairs and Sierra Leone Police

Expected Outcome(s)/Indicator (s):

- Improved operational capacity and living conditions for the Sierra Leone Police, Armed Forces, and Prisons Department.
- Promotion of rule of law and effective security of citizens.
- Strengthened morale and professionalism of the security forces.
- Threats to security and stability effectively prevented.
- Government's ability to support other critical support social expenditures improved.

Expected Output(s)/Annual Targets:

- Basic logistics and capacity needs of the police provided.
- Basic living conditions and working environment for members of the security forces and the corrections department created.
- Physical state of the army and police personnel and prisons department improved.
- Incidents of threats to stability as a result of dissatisfaction of the security forces prevented.

Implementing Partner: MOD, MOIA, SLP, UNDP, UNIOSIL.

Responsible parties: UNDP, UNIOSIL

The restoration of security and public order is a pre-condition for sustainable peace. In this context, the Government of Sierra Leone has undertaken, with the support of its international partners, a comprehensive programme of restructuring of the Army (RSLAF) and the Police (SLP), with the aim of creating a civilian – led and professional army, as well as police forces, gradually building capacity for maintenance of internal and external security.

Through this restructuring programme, the GoSL has been able to deploy the Republic of Sierra Leone Armed Forces (RSLAF) and the Sierra Leone Police (SLP) throughout the country and since the withdrawal of UNAMSIL has assumed full responsibilities for the security of the country, providing the critical security needed for the consolidation of peace and stability. While this effort seems to be working well, the government remained constrained to meet its financial obligations to these security institutions (RSLAF and SLP). This situation has worsened recently by the sudden shortfalls in the domestic revenue generation, forcing government to cut its spending by nearly half to majority of its key institutions including the Prisons Department, SLP, RSLAF, etc. Consequently, there have been significant cuts in the expenditures for critical logistics needs

Consequently, there have been significant cuts in the expenditure, or critical logistics needs including rations, fuel, uniforms, medical supplies and other basic supplies for both the army and the police.

Given that the country's next Presidential and Parliamentary elections are due in August, less than two months from now, which requires huge security support, it is extremely important that the current critical financial situation facing these institution with such debilitating logistic constraints is addressed urgently to prevent any reversal of the peace process.

The proposed project is therefore designed to respond to this present acute cut in the logistics needs of the army and police to prevent any hindrances to their current security operations and services to the nation, especially at this most crucial period in the countries transition.

In addition, support to the Government in addressing the critical gaps in the budget for the security sector will enable it to free-up some resources to spend on other critical needs in the social sector, especially in the areas of health and education, which could otherwise be adversely affected by the country's current financial situation.

Programme Period: 1 (one) Year

Programme Component: Safe working and living conditions

Project Title: Emergency support to the security sector

Project ID: PbPP

Project Duration: 1 (one) Year

Management Arrangement: The project will be managed by a Joint Steering Committee comprising GoSL and UNIOSIL/UNDP. Fiduciary

responsibility lies with UNDP.

Total Budget	\$ 1,736,022.80		
Allocated resource	es:		
 Government 			
 Regular 			
 In kind contr 	ributions		
 PBF 	<u> </u>	_	1
Unfunded budget	t: \$ 1,736,022.80 TO 35 Cost \$ 1,736,022.80	, O	10
Project support	COST S 0121.521.59 NOTES (PED)		0

Total

Project support cost \$ 121,521.59 ADJUNED

\$86,801.14

Agreed by Implementing Partners:

including rations, fuel, uniforms, medical supplies and other basic supplies for both the army and the police.

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Project Duration: I (one) Year

Management Arrangement: The project will be managed by a Joint Steering Committee comprising GoSL and UNIOSIL/UNDP. Fiduciary responsibility lies with UNDP.

Net Budget	\$ 1,736,022.80
Allocated resources:	
Government	
Regular	
 In kind contributions 	
• PBF	
Unfunded budget:	\$ 1,736,022.80
Project support cost (5%)	\$ 86,801.14
Total Project Budget	\$ 1,822,823.94

Agreed by Implementing Partners:
Ministry of Defence:
Ministry of Internal Affairs:
Sierra Leone Police:
UNIOSIL:
UNDP:
Agreed by PBF Steering Committee:
Co- Chair:
Co – Chair

2. Situation Analysis and Project Rationale

- 1. The Sierra Leone Armed Forces (RSLAF) constitute an essential system and has been identified as one of the critical institutions in the country's peace building efforts. Both the Truth and Reconciliation report and the Poverty Reduction Strategy call for an adequately trained and equipped Army to provide the necessary security to all citizens in full adherence to international norms and standards.
- 2. Therefore, since the exit of UNAMSIL, which until December 2005 was responsible for the security of the entire country, the Government of Sierra Leone embarked on a comprehensive security sector reform programme, which involved the restructuring of the army and police through intensive training and the provision of routine logistics support. Accordingly, it deployed throughout the country the Republic of Sierra Leone Armed Forces (RSLAF) and the Sierra Leone Police (SLP), providing the critical security needed for the consolidation of peace and stability in the country.
- 3. This effort has been supported by a range of partners, and by the UN and the UK in particular. Both the UK and the UN, in its previous mission configuration (UNAMSIL) as well as in its current structure (UNIOSIL) have provided technical and financial assistance in the areas of planning, training, and logistics. The International Military Advisory and Training Team (IMATT) have played a leadership role in support of a restructuring and review process aimed at reconfiguring the Armed Forces into a smaller, more robust, and affordable corps.
- 4. While these combined efforts seem to be working well, the government remained constrained to meet its financial obligations to adequately respond to the physical needs, including rations, fuel, uniforms, and medical supplies of both the army and the police. This situation has worsened recently by the sudden shortfalls in the domestic revenue generation, forcing government to cut its spending by nearly half to majority of its key institutions including the Prisons Department, SLP, RSLAF, etc. Consequently, there have been significant cuts in the expenditures for critical logistics needs including rations, fuel, uniforms, medical supplies and other basic supplies for both the army and the police.
- 5. Given that the country's next Presidential and Parliamentary elections are due in August, less than two months from now, which requires huge security support, it is extremely important that the current critical financial situation facing these institution with such debilitating logistic constraints is addressed urgently to prevent any reversal of the peace process.
- 6. The proposed project is therefore designed to respond to this present acute cut in the logistics needs of the army and police so as to prevent any hindrances to their current security operations and services to the nation, especially at this most crucial period.
- 7. In addition, support to the Government in addressing the critical gaps in the budget for the security sector will enable it to free-up some resources to spend on other critical needs in the social sector, especially in the areas of health and education, which could otherwise be adversely affected by the country's current financial situation.

3. Project Strategy, Outputs and Outcomes

8. The overall objective of the project is to quickly respond to the most immediate and critical logistics requirements and hence improve operational capability and working conditions of the Sierra Leone Armed Forces and the police, as well as the prisons department thus contributing to the maintenance of peace and stability and rule of law at critical and potentially volatile period in

the country's transition.

- 9. To that end, the project will solicit the amount of \$1,558,237.60 from the Peace Building Fund (PBF) in order to address the most immediate and critical needs of the security agency for the second quarter of FY 2007.
- 10. It will focus greater attention on the provision of logistic support for the procurement of 1) uniforms, medical supplies rations and lubricant for the military, 2) fuel and lubricants, operations and rations for the police, 3) diet ration and fuel for the Prisons.
- 11. The PBF support will also enable the Government to free-up resources for funding other critical areas in the social sector, which if left unfunded could have a destabilizing effect on the country.
- 12. Through this project, the provision of service to security forces will be overtime maintained and sustained by the Government through improved domestic revenue collection efforts, currently undertaken by the Government, as well as the resumption of external support. In the same vein, the Government undertakes to transfer any resources to be saved in its domestic expenditures allocation as a result of the PBF to finance other critical needs in the social sector, especially in the areas of education and health. To that as part of the project monitoring and evaluation process, the Government will appraise the PBF Steering Committee on actions taken in that regard.
- 13. The project is therefore aimed at consolidating the security sector reform process and preventing any adverse impact on the operational capacity, morale and wellbeing of the members of the security forces that would compromise the achievements made thus far and lead to instability. Furthermore, given the history of the security forces role in the Sierra Leone's political life, the project aims at preventing any potential sources of any grievances and lack of trust among the civilian led system and the security agencies, as the democratic institutions are built and consolidated.

4. Implementation Arrangements

- 14. The project will be managed by a Joint Project Board, comprised of the Ministry of Defence, Ministry of Internal Affairs, the Sierra Leone Police, UNDP and UNIOSIL. The Steering Committee, which will include representatives from the RSLAF, SLP, MoF and MoIA.
- 15. The Joint Project Board will meet monthly to review progress and address any project related matters, based on progress reports and updates provided by UNDP.
- 16. The project will be executed by UNDP and UNIOSIL. UNDP will hold fiduciary responsibility, including fund management, and procurement together with Government counterparts and UNIOSIL. As such, procurement of all services will be undertaken according to UNDP's rules and regulations. Wherever appropriate, all efforts will be made to procure services from local/national providers

5. Sustainability of Outputs

17. This project constitutes an emergency response to most critical and immediate needs of the of the RSLAF, SLP and Prisons Department. It seeks to fill part of the gap in funding from unforeseen short- falls in domestic revenues and external support through a short term / emergency intervention, in support of the security sector, one of the four major areas identified in the Sierra Leone PBF Priority Plan.

- 18. It complements a number of donor-funded initiatives in the area of general logistics support rations, fuel, uniforms and medical supplies for the Armed Forces, police and prisons department. Together, PBF assistance through this project and donor funding respond to a severe budget deficiency at the national level.
- 19. In this context, it is expected that future financial requirements to support and maintain the physical state and operations of RSLAF, SLP and Prisons Department will be covered by increased domestic revenues as a result of the ongoing measures by Government as well as resumption of donor support.
- 20. It will be important to ensure that national budgets, starting in 2008, include appropriate allocations to the Armed Forces, Police, prisons department and their logistical needs.

6. Monitoring & Evaluation

- 21. Monitoring and evaluation of this project's outputs and outcomes will be undertaken within the framework of the RSLAF and SLP reform process and will be the responsibility of the Joint Project Board in close consultation with UNDP.
- 22. Progress and final reports will be established and delivered in accordance with Peace building Fund requirements, as specified in the Memorandum of Understanding signed between UNDP and the PBF Administrating Agent upon approval of this request by the PBF Steering Committee.
- 23. UNDP will provide the Joint Project Board with progress reports and regular updates on the implementation of the project.
- 24. Monitoring and evaluation of project outcomes will pay specific attention to the following issues:
 - Procurement standards and quality assurance (including use of local/national providers)
 - Impact on morale, standards, of the Armed Forces, SLP and Prisons Department
 - Perception from the public

7. Assumptions and Risks

- 25. The project's primary success factor is the ability to ensure the highest technical standards in the systems of procurement and efficient use of the direct budgetary support.
- 26. Beyond this immediate technical imperative, the restoration of professionalism and morale within the Armed Forces, SLP and Prisons Department will not merely result from the provision of logistics support the three institutions. Continuous reforms are needed to ensure that the Forces in the army, police and prisons can rise to "unprecedented levels of professionalism", as stated in the TRC report, and perform their assigned tasks while complying with international standards, including those related to human rights.
- 27. This project therefore is based on the assumption that the larger security sector reform process continues on all fronts and that visible progress is made in areas such as security planning, human resource management, including career development, training and respect for human rights. If this assumption fails to materialize, the risk is for the security Forces to be seen as symbols of arbitrary repression.

28. Finally, in the long run, the of sufficient government revenues	sustainability of to cover the Secu	the project's outpurity Forces' operati	ts depends on the av	ailability

			Timeline		Planned Budget	Kemarks
Outcome			0 0 0	Q Fund	Amount (S)	
Increased operational capacity of the	1. Support to the RSLAF	Procurement of uniforms	×	PBF	355,570.52	Towards part payment of 30% deposit of 8412.462
RSLAF, SLP and Prisons and enhanced		Procurement of rations	×	PBF	242,068.96	For two months supplies in July & August 2007
morale and professionalis		Procurement of medical supplies	×	PBF	209,394.13	For one month supply of drugs (July-
m of the security			-			\$129,125) and two months for reagents
agencies						(July & August - \$79,943)
		Procurement of fuel and				Two months supply of lubricants (July &
		lubricants	×	PBF	284,950.00	August) and \$54,000
	A PARAMETER AND A REPORT OF THE PARAMETER AND A PARAMETE					Two months supplies in
		Procurement of rations	×	PBF	137,931.03	July & August 2007
	2. Support to the SLP	Procurement of fuel and				Full payment in July &
		lubricants	×	PBF	275,862.06	part payment for August
		Procurement of medical supplies	×	PBF	15, 391.92	Two months supplies for July & August
		Operations_Stationary	×	PBF	68, 965.51	One month supply in July 2007
	3. Support to the Prisons Department	Procurement of medical supplies	×	PBF	7,005.74	One month supply in July 2007
		Procurement of rations	×	PBF	138,883,.25	Two months supplies for July & August 07
	Sub-total Project support cost 5%				1,736,022.80	

THE PROJECT BUDGET

CATEGORY	TOTAL COST
1. Personnel	
2. Contracts	
3. Training	
4. Transport	·
5. Supplies and commodities	861,569.40
6. Equipment	874,453.40
7. Travel	
8. Miscellaneous	
Sub-total (budget lines 1-8)	1,736,022.80
9. Agency Management Support 5%	86,801.14
GRAND TOTAL	1,822,823.94