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**PROGRAMME ANNUAL PROGRESS REPORT**

**Period: 2018**

<b>Project Name</b>	Support to Aid management & Coordination in Somalia
Gateway ID	00113235
Start date	1 Nov 2018
Planned end date (as per last approval)	31 Dec 2020
Focal Person	(Name): Pau Blanquer
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Participating UN Entities	UNDP
NDP Pillar	PWG 3 Building Effective & Efficient Institutions
Priority	Improvement of how the government is organized and the way it works, and strengthening of the elements that allow government to operate.
Milestone	
Location	National Programme
Gender Marker	Yes

<b>Total Budget as per ProDoc</b>	USD 5,327,211
MPTF:	USD 3,827,211
Non-MPTF sources:	PBF:
	Trac:
	Other: USD 1,500,000 (USAID)

PUNO	Total MPTF Funds Received			Total non-MPTF Funds Received		
	Semi Annual 2018 (2)	Cumulative	Annual 2018	Semi Annual 2018 (2)	Cumulative	Annual 2018
UNDP	520,103.68	520,103.68	520,103.68	-	-	-

PUNO	JP Expenditure of MPTF Funds <sup>1</sup>			JP Expenditure of non-MPTF Funds		
	Semi Annual 2018 (2)	Cumulative	Annual 2018	Semi Annual 2018 (2)	Cumulative	Annual 2018
UNDP	189,075	189,075	189,075	-	-	-

<sup>1</sup> **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/45000> )



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### ANNUAL HIGHLIGHTS

While project implementation started officially on 1 November, funding was transferred to the UN MPTF Office on 18 December and made available for use one week later. Hence, only a very limited number of activities were implemented, and expenditure recorded before the end of the year. Continuity of the activity of the Somali Development and Reconstruction Facility (SDRF) was prioritized and assured during the first two months of project implementation. Given these circumstances, it is not possible to report against project outcomes, but to refer to the first activities that have been carried out. The main ones have been the following:

1. Organization of 4 Pillar Working Group and 2 SDRF Steering Committee meetings
2. Finalization of a detailed M&E framework to measure effectiveness of support to aid coordination
3. Development of tools to track SDRF performance by the Aid Coordination Unit
4. Finalization of reporting of progress against Mutual Accountability Framework benchmarks for 2018
5. Progress in the development of a new Aid Information Management System (AIMS)

### HIGHLIGHTS OF KEY ACHIEVEMENTS

As indicated above, given the fact that project implementation started in November and funding was made available in late December, the present report refers to implemented activities rather than to the eventual impact of these.

During the first two months of the project, activity of the Aid Coordination Unit at the Office of the Prime Minister has been supported, particularly the organization of Pillar Working Group (PWG) and SDRF Steering Committee meetings. Four PWGs (Resilience; Human Rights and Gender; Inclusive Politics; and Effective Development Institutions) and two SDRF Steering Committee meetings have been successfully organized by the Aid Coordination Unit. The number of PWG meetings would have been higher if there had not been cancellations due to security alerts in Mogadishu for almost two weeks in December. Pillar Working Groups have advanced in their reporting of progress of implementation of milestones proposed for 2018 in the Mutual Accountability Framework. The process of development of a new Aid Information Management System is advancing through the engagement of two consultants who have progressed in the programming phase by developing a number of features of the system, and are providing continuous training to the IT Unit of the Ministry of Planning, Investment and Economic Development, which will host the AIMS. The system is expected to be launched in July 2019 and to be owned and managed by MOPIED.

### SITUATION UPDATE

The project gives continuity to the support provided to the Somali aid coordination function –particularly to the Aid Coordination Unit of the Office of the Prime Minister but also to other institutions such as the Ministry of Planning, Investment and Economic Development on issues related to aid information management- through the Strengthening Institutional Performance (SIP) Project which came to an end in October. The SIP project facilitated multi-stakeholder dialogue on aid effectiveness, that resulted in an agreement at an aid effectiveness workshop held on 6 June 2018 on a number of measures to improve the functioning of the Somali Development and Reconstruction Facility which have been the basis for the development of the project's M&E framework.

During the first two months of project implementation, as requested by donors in the project board meeting, the M&E framework of the project has been further developed. New indicators and targets have been incorporated after a consultation process amongst project board members. The refined framework fully aligns to the recommendations of the outcome document of the 6 June workshop and is expected to be approved in January.

In order to properly implement recommendations for improved performance in the management of the SDRF and track progress of project implementation, a number of tools have been developed. These include a checklist to facilitate the



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organization of SDRF SC and PWG meetings, as well as tracking sheets to measure effectiveness in organization of those meetings.

**QUARTERLY & ANNUAL PROGRESS REPORT RESULTS MATRIX**

<b>IMPACT STATEMENT</b>			
<b>INDICATOR</b>	<b>TARGET</b>	<b>PROGRESS ON OUTCOME INDICATOR<sup>2</sup></b>	
		<b>Reporting Period (2018)</b>	<b>CUMULATIVE</b>
A better managed, more capable, and more accountable Somali aid coordination and management function that supports statebuilding priorities, contributes to stability and responds to citizen needs	Improved perception of SDRF/PWGs membership of efficiency and strategic relevance of SDRF framework	To be tracked by the end of the year. Survey to be developed. Possibility to conduct a first survey in Q2 2019 and use it as a baseline	Project just started
<b>OUTCOME STATEMENT</b>			
<b>Capacity for aid coordination processes is improved and increasingly Somali owned and led</b>			
<b>INDICATOR</b>	<b>TARGET</b>	<b>PROGRES ON OUTCOME INDICATOR<sup>2</sup></b>	
		<b>Reporting Period (2018)</b>	<b>CUMULATIVE</b>
Stable and representative participation of FGS and FMS government, Private Sector and Civil Society, as well as international community representatives at SDRF meetings	ACU tracks and analyses consistency of participation in SDRF SC and PWG meetings	Tracking tool developed and ready to be used since January. Stats will be produced quarterly	Project just started
Level of international donor financing channelled through SDRF funds (%)	International donor financing channelled through SDRF funds as a proportion of overall support increases yearly	To be tracked annually. For 2018 data will be available through the aid mapping exercise (analytical phase currently being finalized), for 2019 and 2020 data will be obtained from the AIMS	Project just started
Level of adherence to SDRF Operations Manual (% of PWGs)	All PWGs fully adhere to SDRF Operations Manual by the end of the project	Milestones to be developed in Q2, and tracked in Q3 and Q4	Project just started
Existence of tools and plans for development financing diversification	At least one plan for diversified funding sources for aid coordination and/or increased sustainability	Proposed consultancy (to be confirmed by Government and Project Board)	Project just started

<sup>2</sup> Fill in only the numbers or yes/no; no explanations to be given here.



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	developed by the end of the project		
Sustainability of Somali aid coordination function	ACU salaries/costs transition from UNDP support onto the government budget	Ongoing negotiations within the government on full integration of ACU into OPM. The project will pay for ACU staff salaries until Dec 2019 (until March 2019 for FMS Focal Points). ACU will present detailed plan in the next project board meeting	Project just started
<b>OUTPUT 1 STATEMENT</b>			
<b>Strengthened Effectiveness and Coordination through the SDRF Aid Architecture</b>			
<b>Output 1.1: SDRF progressively shifts towards a more efficient and strategic decision-making body</b>			
<b>INDICATOR</b>	<b>TARGET</b>	<b>PROGRESS ON OUTPUT INDICATOR<sup>3</sup></b>	
		<b>Reporting Period (2018)</b>	<b>CUMULATIVE</b>
Frequency of briefings to PWG core group members on the SDRF Operations manual	PWG core group members briefed on SDRF Operations manual once a year	ACU has started to hold meetings with PWG Core-groups to inform them about how to improve functioning of PWG activity	Project just started
Number of PWGs that comply with agreed minimal requirements for effective and strategic-focused management	All PWGs that comply with agreed minimal requirements for effective and strategic-focused management	Minimal requirements for effective strategic – focused management of PWG activity agreed upon, and to be monitored since January.	Project just started
Number of SDRF SC meetings that comply with agreed core requirements for effective management and strategic focus	Increased percentage of SDRF SC meetings comply with agreed core requirements for effective management and strategic focus	Minimal requirements for effective strategic – focused management of SDRF SC activity agreed upon, and to be monitored since January.	Project just started
Issues relevant to FMS are	Each FMS report back on	Analysis to be done	Project just started

<sup>3</sup> Fill in only the numbers or yes/no; no explanations to be given here.



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increasingly considered in the SDRF	challenges and progress made against components of PWGs AWP which are relevant for them at least twice a year	after each SDRF SC meeting.	
Somali Partnership Forum organized regularly in a successful manner	Somali Partnership Forum is organized twice a year in a successful manner	Satisfaction survey conducted in Q4 2018. Discussions on organization of upcoming SPFs ongoing	Project just started
UNDP ONLY: sources of evidence (as per current QPR)			
<b>Output 1.2: National capacity for aid management and coordination enhanced</b>			
National stakeholders trained satisfactorily on relevant topics which enhance institutional capacity for effective aid management and coordination	At least 4 training activities are organized and rated as satisfactory by at least 80% of participants	Training on social media for ACU and OPM Comms. Unit conducted in November, which will be followed by trainings on Strategic Communications in March. ACU preparing a list of training priorities. MOPIED ITC Unit trained on and contributing to AIMS development	Project just started
Standard Operating Procedures (SOPs) and/or guidance packages for improved aid management developed	At least 4 Standard Operating Procedures are documented and rolled out with clear role and responsibility distribution, with associated comprehensive guidance packages (when required)	Government to prioritize topics and communicate them soon. Government has been working in the last months in finalizing the Roadmaps, which may set up a number of priorities. Project consultancies could be related to those priorities on issues related to aid management & coordination	Project just started
UNDP ONLY: sources of evidence (as per current QPR)			
<b>OUTPUT 2 STATEMENT</b>			



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Monitoring NPS, MAF, UCS implementation			
<b>Output 1.3:</b> <restate verbatim from the Prodoc/AWP or amended version (if any)>			
MOPIED and ACU have the capabilities to monitor NPS implementation	At least 1 aid coordination workshop organized per year in line with need	Need to agree on objective, format, time and content of the workshop	Project just started
Progress on MAF implementation regularly monitored and reported	2 MAF progress reports produced reported per year	PWGs finalizing reporting against 2018 MAF benchmarks by the end of December. Discussions ongoing on government priorities, which are also related to aid coordination, SPF format and relevance of MAF as a tool to contribute to strong accountability.	Project just started
Aid flows analysed and reported regularly	At least 1 annual progress report produced for aid flows per year	Data analysis finalized. First results to be presented to PWG 3 sub-group on Planning, M&E and Stats on 7 March.	Project just started
AIMS is operational by the end of 2019		Development of AIMS ongoing by two consultants hired by the project, working closely with and training the IT Unit in the Ministry of Planning, Investment and Economic Development, plus training. First AIMS prototype with basic functions is expected to be tested and presented to in March.	Project just started
UNDP ONLY: sources of evidence (as per current QPR)			

**NARRATIVE**

The present section summarizes activities conducted in the first two months of implementation for the project:  
 The project has assured continuity of the functioning of the Somali aid architecture. 4 Pillar Working Group



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(Resilience; Human Rights and Gender; Inclusive Institutions; and Effective Development Institutions) and two SDRF Steering Committee meetings have been successfully organized by the Aid Coordination Unit. Pillar Working Groups have shared information, analyzed progress of implementation of their respective work plans, or improved their internal coordination arrangements. More precisely, the following topics have been discussed in the meetings:

PWG 8 (Resilience) finalized its ToRs, discussed on progress of implementation of 2018 Mutual Accountability Framework (MAF) benchmarks, discussed on 2019 benchmarks, and shared information about the completion of the National Climate Policy and on the progress achieved in the formulation of the National Environment Policy.

At the meeting held on 13-14 November, PWG 9 (Human Rights and Gender) provided updates on activity of the Ministry of Women and Human Rights Development and by the Federal Member States, discussed on preparations of the upcoming National Women Conference and on PWG 9 MAF commitments.

PWG 1 (Inclusive Politics) met on 10-11 December and discussed on latest developments in the implementation of the inclusive politics roadmap, on federalism, decentralization & reconciliation, and on the Constitutional review and elections preparation processes. The Annual Work Plan of the Parliamentary Support Project was endorsed, as well as the extension of Phase 1 of the UNDP/UNSOM Electoral Support for Universal Elections project.

PWG 3 (Effective & Efficient Institutions), in its meeting on 17-18 December approved 2018 report on progress in implementation of 2018 milestones of the Mutual Accountability Framework, proposed benchmarks for 2019 milestones, identified areas of discussion for 2019 sub-working group meetings, and provided updates on the Somalia High Frequency Survey, the Somalia Health and Demographic Survey, public administration policies, National Development Plan 9 consultative process, and public sector reform strategy.

Meetings of 3 additional PWGs had to be cancelled due to security constraints.

The SDRF Steering Committee met on 7 November and on 18 December. In the first meeting the Ministry of Planning gave an update of the National Development Plan Mid-Year Review, and funding windows pipeline was presented by UNDP and discussed. In the second meeting the Office of the Prime Minister presented the government roadmaps, which set out government prioritized milestones and activities in the areas of inclusive politics, security & justice, economic development, and social development. For the first time, and following a recommendation of the aid effectiveness workshop held on 6 June 2018, a bilateral donor (in this case USAID) presented its overall portfolio in Somalia. In addition, the Ministry of Finance provided an update on the taxation policy, and the World Bank's Somalia Capacity Advancement, Livelihood and Entrepreneurship through Digital Uplift Programme (Scaled Up) and the UN MPTF "Combating Poverty and Vulnerability in Somalia through Social Protection and Food Systems II Project concepts were presented, discussed and endorsed.

ACU engaged in discussions with PWG core groups since the commencement of the new project with a view of improving the efficiency of meetings and fortifying their leadership.

PWGs have advanced in their reporting against 2018 MAF benchmarks. The PWGs with work in the coming weeks, once there is more clarity from the government on roadmaps priorities in the development of MAF benchmarks for 2019, as well as in the finalization of their respective 2019 Annual Work plans.

Finally, the process of development of a new Aid Information Management System advanced. The two international consultants are working since August in the development of the new system and training the ITC Unit in the Ministry of Planning, Investment and Economic Development, which will host and manage the system once operational. The 2018 aid mapping exercise - which is being carried out annually under MOPIED's leadership until the AIMS will be launched and was initiated in August- progressed with the validation and analysis of data submitted by development partners.



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**Other Key Achievements**

N/A

**Challenges (incl: Delays or Deviations) and Lessons Learnt:**

The project needs to be executed in a flexible manner so that it can adapt to eventual requests for change in the Somali aid architecture that may result of the ongoing processes of development of government roadmaps and of the National Development Plan 9. Priorities will be agreed with government and development partners.

**Gender**

While the project does not have any specific output directly aimed at promoting gender equality and women’s empowerment, it supports the implementation of the National Development Plan through the promotion and improvement of the quality of multi-stakeholder dialogue, both at the technical and at the political level. This includes dialogue related to gender equality, which is carried out at the technical level by Pillar Working Group 9 on Human Rights and Gender. The project supports the regular activity of this group (and others), which is led by the Ministry of Women and Human Rights Development and brings together other development partners, international community and civil society. The group met on 14 November and discussed about preparations of the upcoming National Women Conference, as well as on progress against gender equality 2018 milestones of the Mutual Accountability Framework. Progress observed in this regard in 2018 includes the approval by the Cabinet in May of the Sexual Offences Bill and subsequent submission to Parliament for approval, as well as the advancement in the development of the Female Genital Mutilation law.

Proportion of gender specific outputs in Joint Programme <sup>4</sup>	Total no. of Outputs	Total no. of gender specific Outputs
	2	0
Proportion of Joint Programme staff with responsibility for gender issues (as of end of 2018) <sup>5</sup>	Total no. of Staff	Total no. of staff with responsibility for gender issues
	7	0

**Human Rights**

The project does not have any specific output directly aimed at promoting human rights. However, it supports the functioning of the aid coordination framework, an inclusive space for multi-stakeholder dialogue which also includes pooled funding mechanisms and aims at promoting aid effectiveness. The project supports the implementation of the National Development Plan, which mainstreams promotion of human rights. The project supports the functioning of the Pillar Working Group 9 on Human Rights and Gender Equality, which brings together -under the leadership of the Ministry of Women and Human rights Development- multiple stakeholders to discuss, prioritize actions and monitor implementation of projects and programs aimed at achieving human rights outputs stated in the National Development Plan. The group met on 14 November and discussed about preparations of the upcoming National Women Conference, as well as on progress against gender equality and human rights milestones for 2018 of the Mutual Accountability Framework (MAF).

Progress observed by the Pillar Working Group in the implementation of Human Rights MAF milestones for 2018

<sup>4</sup> Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

<sup>5</sup> Staff members are those contracted to undertake work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.





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includes the preparation of a UN Human Rights Council’s Universal Periodic Review (UPR) mid-term review to assess the implementation status of the 2<sup>nd</sup> cycle recommendations; consultations held by the Ministry of Women and Human Rights Development on the draft bill of rights chapter in the Provisional Constitution; the establishment of the Independent Humans Rights Commission by the ministry; ongoing preparations of the Somalia’s National Women’s Convention which will be held in early 2019 to advance women’s meaningful participation in the constitutional review and path towards 2020 elections; or the advancement in the development of the Child Rights law.

Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated, or new risks created?	<b>Result (Yes/No)</b>
	<i>No</i>

No. of Joint Programme outputs specifically designed to address specific protection concerns.	<b>Result (No.)</b>
	<i>0</i>

No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	<b>Result (Number)</b>
	<i>0</i>

**Other**

Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if ‘Yes’, describe below).	<b>Results (Yes/No)</b>
	<i>No</i>

Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	<b>Results (Yes/No)</b>
	<i>Yes</i>

**Describe nature of cost sharing:** N/A

**Communications & Visibility**

The Aid Coordination Unit organizes meetings of all SDRF aid coordination bodies, namely Pillar Working Groups, SDRF Steering Committee and the Somali Partnership Forum. For the later one, which is the highest level political body of the facility, ACU/OPM assures high level visibility. However, the SPF has not been organized in the first two months of the project. The project is expected to encourage ACU to use social media to disseminate information about the SDRF activity in the country. To this purpose, a training was delivered in late November to staff from ACU and from the Communications Department in the office of the Prime Minister on the use of social media tools. ACU has a twitter account, which is increasingly being used.

**Looking ahead**

Discussions are underway between the Federal Government of Somalia on a number of ongoing reforms or processes (such as the government roadmaps, which set up government development priorities with clear milestones, or the development of the National Development Plan 2020-2014) which may affect the structure and functioning of the Somali aid architecture. The project will be flexible enough to adapt to any eventual change of structure that might be agreed in the functioning of the existing aid coordination framework. Negotiations are ongoing to determine the scope, focus, location and number of the Somali Partnership Fora –high level political events, usually organized twice a year- which will be organized during the following twelve months.

Besides the organization of the Somali Partnership Forum, the project will support the conduction of multiple Pillar Working Group meetings (it is estimated that around one meeting every 2 months will be organized for each PWG),



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and of SDRF Steering Committee meetings (in principle at least one every two months). In addition, it is planned to organize a workshop in which government and development partners will discuss about effectiveness of their collaboration in support to national development.

The project will support the Aid Coordination Unit of the Office of the Prime Minister to deliver its mandate to facilitate aid coordination and ensure a smooth functioning of the Somalia Development & Reconstruction Facility. For that, efforts will be made in order to improve management of the day-to-day management of the different SDRF bodies, including facilitation of information sharing amongst stakeholders involved, and strengthening of the strategic focus of discussions held in the facility. The project will support strengthening of capacity of national institutions involved in aid management and coordination functions, as well as the development of guidance packages and operational procedures on issues related to aid effectiveness, which will be prioritized by the government and development partners.

In addition, the project will support the implementation of the Mutual Accountability Framework, which sets out agreed benchmarks linked to National Development Plan priorities and updated partnership principles between the government of Somalia and development partners. In terms of aid information management, it is expected that ongoing work will result in the launch of a new Aid Information Management System (AIMS) to be hosted by the Ministry of Planning, Investment and Economic Development. In addition, the 2018 aid flow report is foreseen to be released in mid-2019.



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**ANNEX 1. RISK MANAGEMENT**

Type of Risk <sup>6</sup>	Description of Risk	Mitigating Measures
Political	Change of Ministers and senior staff in the Ministries.	Recent history has shown that on Federal and FMS level, the government changes regularly and the impact is high. The situation in Puntland appears more stable. Broad involvement of senior staff in the Ministries improves understanding, agreements and reduces the dependency of the project on a limited number of staff.
Security	Serious deterioration of the security situation.	The situation is closely monitored, and instructions by DSS are followed.
Coordination	Lack of agreement on coordination and cooperation arrangements	Broad agreement on the new architecture and related monitoring frameworks will need to be reached through workshops involving all core stakeholders. Regular follow-up meetings and transparency in decision-making, information availability and communication help to create an atmosphere of common direction.
Operational	Delay in Recruitment of project management and International and national full time technical staff	Recruitment will be planned well in advance, and engaging HR contractors will be explored to ensure timely deployment of required staff- both national and international. All the staff required for the entire project will be assessed in advance, and a special recruitment drive will be conducted to attract better and required talents, and deployed.
Technical assistance	Absence of qualified consultants to implement the assignments	UNDP uses its rosters for the present assignment as well as a recruitment company. The combined resources make it unlikely that suitable consultants cannot be located. The internal UNDP recruitment mechanisms will be deployed and external recruitment capacity will be engaged to mitigate this risk further. Close communication and involvement of the partners in the process will avoid misunderstanding and undue expectations.
Capacity	Capacity to absorb change is slower than rate of delivering change	Adopt a more adaptive approach to capacity development. Ensure good-quality monitoring and data collection / analysis to adjust efforts.
Adaptation to changing environment	Scope creep / changing requirements	Ensure program governance is planning and monitoring shorter project stages to enable adjustments and better management of scope.
Programme management	Programme Board failure	Ensure project board has sufficient authority to make decisions on strategy and budget.

<sup>6</sup> Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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Aid architecture	There is a tendency to develop coordination arrangements for different 'programmatic' entries in separation from the Aid Coordination Architecture. Aid Architecture becomes too fragmented with multiplicity of arrangements hindering efficiency and engagement in NDP aid structure and driving costs upwards which may not be met by current Joint Project	Continuous advocacy for a simple and single aid coordination structure, in line with the common Busan Principles.
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**ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES**

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Project Board Meeting	7 November 2018	A first meeting with donors who had been supporting the aid coordination function through the Strengthening Institutional Performance (SIP) project was held on 7 November. The objective of the meeting was to confirm donor support to project implementation, membership of the project board	Norway, USAID, DFID, Switzerland and Sweden confirmed support to the implementation of the project, and membership of the project board.  It was agreed to further develop the project M&E framework in line with outcome document of the aid effectiveness workshop held on 6 June 2018.

**ANNEX 3. TRAINING DATA**

#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
	1	MOPIED IT Unit			11-15 Nov and 18-20 Nov	4			
2	ACU and OPM Communications Department	UN IO	25 Nov 2018	12	2	14	Use of Social Media	UNDP premises, MIA, Mogadishu	Mohammed Almoghayer
<b>Totals:</b>				16	2	18			