



**SOMALIA UN MPTF**

**PROGRAMME ANNUAL PROGRESS REPORT**

<b>Project Name</b>	Institutional Development and Capacity Building for the Federal Government of Somalia Ministry of Internal Security
<b>Gateway ID</b>	00108923
<b>Start date</b>	1 January 2018
<b>Planned end date (as per last approval)</b>	31 December 2019
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<b>Participating UN entities</b>	UNDP in coordination with UNSOM Rule of Law and Security Institutions (ROLSIG) Integrated Security Sector Reform Section (I-SSR)
<b>NDP Pillar</b>	Pillars 2 and 3: Consolidating Peace, Inclusive Politics, Security and Rule of Law Strand 2B: Accelerating the development of Somali security institutions towards an end-state of having in place effective, accountable, affordable and self-sustaining Somali security sector institutions with civilian oversight.
<b>UNSF Strategic Priority</b>	SP2: Supporting institutions to improve Peace, Security, Justice, the Rule of Law and safety of Somalis
<b>Location(s)</b>	Federal Government of Somalia
<b>Gender Marker</b>	2
<b>SDG</b>	16

<b>Total Budget as per Pro Doc</b>	\$2,224,658
<b>MPTF:</b>	\$2,224,658
<b>Non-MPTF sources:</b>	PBF:
	Trac:
	Other:



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### NARRATIVE

#### Output 1: Strengthen the public administration of the MOIS

In order to strengthen the professional capacity of the MOIS to fulfil its mandate of providing security in line with human rights and the rule of law, support has been provided during 2019 through the organization of a series of trainings for MOIS staff on human rights, gender awareness, trauma and stress management, Code of Conduct and basic leadership.

On 19-20 February, UNSOM-UNDP I-SSR Section delivered two sessions focused on gender awareness for a total of 73 MOIS staff members (F:22; M:51). The sessions focused on the key gender concepts, mainstreaming and equality against the background of international instruments such as UNSCR 1325, and how the Women, Peace and Security Agenda is implemented in Somalia via the National Gender Policy, National Security Architecture and how this relates to MOIS. Furthermore, the sessions included segments with interactive gender exercises, based on the current gender disparities of Somalia formed against a background of decades of conflict and a clan-based and traditional justice system, which perpetuates narrow gender roles and disparities.

On 15-17 April, three human rights awareness training sessions were delivered by the Human Rights and Protection Group (HRPG) Team, Women's Protection Unit (WPU) and Child Protection Unit (CPU) with the support of the UNSOM-UNDP I-SSR Section. The sessions, attended by 73 MOIS staff (F:8 M:65) focused on the key human rights concepts foreseen in the Provisional Constitutions of Somalia against the background of national, regional and international human rights instruments and the role of the State in promoting human rights. Discussions were also held on specific human rights challenges in Somalia, including conflict/related sexual violence, SGBV practices, and the recruitment and use of child soldiers. The trainings contributed to the ongoing development of the skills and competencies of the MOIS administration whilst sensitising staff to the responsibilities of delivering security in accordance with human rights. These trainings form part of the on-going ministerial institutional reform in accordance with the MOIS Institutional Development and Capacity Building Plan (ID&CB Plan) 2018-2020.

On 24-25 June, a two-day workshop on trauma and stress management was conducted in Mogadishu by MOIS, supported by the I-SSR Section as part of the MOIS Institutional and Development and Capacity Building plan training schedule. There were 107 participants (F:25 M:82). The topic was prompted by the attack on the Ministry in July 2018 and assisted the participants to improve their resilience to the difficult and dangerous working conditions experienced as a result of ongoing violence, thereby building the capacity of the MOIS to continue operating effectively in these circumstances. The sub-topics of trauma and counselling were particularly well received by the participants.

From 6 to 8 October, in Mogadishu, the Ministry of Internal Security (MOIS), with the support of the UNSOM-UNDP Integrated Security Sector Reform Team, held a workshop for its middle leadership focused on the importance of ethical standards for the MOIS's mandate, including discussion of the policies and practices required to enhance its civilian oversight role over the security sector reforms and ensure compliance with international standards. This training was an element of the MOIS's institutional development reform process, building the knowledge of staff and emphasising the criticality ethical standards in operating effectively as a key civilian oversight ministry.

All the capacity building sessions described above form part of the MOIS Institutional and Development and Capacity Building plan and contributed to the increased capacity of the MOIS staff to perform their operational and civilian oversight functions in line with human rights, gender awareness, inclusivity and ethical considerations.



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### **Output 2: Provision of infrastructural, communication and equipment support to the MOIS**

The functionality of the MOIS has been increased through support including the provision of wi-fi, fuel, water, electricity and air conditioning. The refurbishment of the MOIS building has been supported with new ICT and office equipment, including bookshelves, chairs and meeting tables, repairs to the building itself and an assessment of the wider security needs. The cumulative effect of these improvements has been to improve and solidify the capacity of the MOIS to fulfil its mandate of providing security

### **Output 3: Implementation of Somali police payroll and personnel reforms**

The Sub-Committee of the Police Reform Committee developed a report on the reforms that were implemented during 2017-18 including on the human resource data management system, pay roll management, support to the dependents of deceased SPF personnel, and promotion procedures. The Payroll Reform Committee finalised and submitted this report, which included recommendations for repairs and refurbishment of the human resources office of the SPF and the provisioning of shelving, hardware and software office equipment.

### **Other Key Achievements**

N/A

### **Challenges (incl: Delays or Deviations) and Lessons Learnt:**

The casualties caused by the MOIS in the July 2018 attack severely affected the morale of the MOIS staff, and damaged the MOIS building, causing disruption to the regular functioning of the Ministry during 2019. There is still work ongoing to upgrade the security arrangements and secure the perimeters around the building. As a result, not all staff have been working from the building which has decreased operational capacity and slowed down institutional capacity building. On 16 June 2019, another close-by attack resulted in some damage to the MOIS office building and blew out windows. The Trauma and Stress Management training that took place on 24-25 June 2019 offered guidance on how to improve resilience to these difficult working conditions and provided an opportunity for the staff to discuss the challenges they are facing.

### **Peacebuilding Impact**

N/A

### **Catalytic Effects**

N/A

### **Gender**

On 19-20 May 2019, UNSOM-UNDP I-SSR Section delivered two sessions focused on gender awareness for a total of 73 MOIS staff members (F:22; M:51). The sessions focused on key gender concepts, mainstreaming and equality against the background of international instruments such as UNSCR 1325, and how the Women, Peace and Security Agenda is implemented in Somalia via the National Gender Policy, National Security Advisor (NSA) and how this relates to MOIS. The sessions also included segments with interactive gender exercises, based on the current gender disparities of Somalia formed against a background of decades of conflict and a clan-based and traditional justice system, which perpetuates narrow gender roles and disparities. The provision of gender awareness training is vital in challenging the gender discrimination that prevents women from achieving positions of influence and authority in security institutions, which in turn reduces the capacity of the MOIS to effectively tackle gender issues in its work to improve security in Somalia.



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<b>Proportion of gender specific outputs in Joint Programme<sup>1</sup></b>		
	<b>Total no. of Joint Programme Outputs</b>	<b>Total no. of gender specific Outputs</b>
	3	0
<b>Proportion of Joint Programme staff with responsibility for gender issues<sup>2</sup></b>		
	<b>Total no. of Staff</b>	<b>Total no. of staff with responsibility for gender issues</b>
	4	0
<p><b>Human Rights</b></p> <p>A commitment to Human Rights forms part of MOIS ID&amp;CB Plan and this includes specific human rights trainings. On 15-17 April 2019, three human rights awareness training sessions were delivered by the HRPG Team, WPU and CPU, with the support of the UNSOM-UNDP I-SSR Section. The sessions, attended by 73 participants (F:8 M:65) from MOIS focused on key human rights concepts foreseen in the Provisional Constitutions of Somali against the background of national, regional and international human rights instruments and, the role of the State in promoting human rights. Discussions were also held on specific human rights challenges in Somalia, including conflict/related sexual violence, GSBV practices, and the recruitment and use of child soldiers. The trainings aimed at the improvement of skills and competencies of the MOIS administration, and forms part of the on-going ministerial institutional reform in accordance with the MOIS Institutional Development and Capacity Building Plan (ID&amp;CB Plan) 2018-2020.</p>		
Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated or new risks created?		<b>Result (Yes/No)</b>
		Yes

No. of Joint Programme outputs specifically designed to address specific protection concerns.	<b>Result (No.)</b>
	0
No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	<b>Result (No.)</b>
	0
<b>Other</b>	
Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	<b>Results (Yes/No)</b>
	Yes
Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	<b>Results (Yes/No)</b>
	No
<p><b>Describe nature of cost sharing</b></p> <p>EU funding for this project continued during 2019. MOIS ID&amp;CBP proposes a budget that includes MOIS contribution</p>	

<sup>1</sup> Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women's Empowerment.

<sup>2</sup> Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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over 2018-2020.

### **Communications & Visibility**

All workshops and trainings are captured in post-activity reports, which are regularly submitted to donors to increase engagement. Wider communications activities have been limited, mostly as a result of the challenging security situation, but JSSGP communication activities should increase in 2020 with communication products capturing the progress of security institutions in becoming fully operationalised.

### **Looking ahead**

The MOIS support project, as per the original programme document, ended on 31 December 2019. As this project has been folded into the JSSGP, further training and capacity building activities for the MOIS will take place during 2020 within the framework of the JSSGP, continuing to increase the capacity of the MOIS to provide security and oversight in accordance with its ID&CB plan.



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**ANNEX 1. RISK MANAGEMENT**

Risk	Risk Category	Impact	Probability	Mitigation Measures
		Low 1 / 5 High		
Risk of unstable security and rule of law situation is enduring in Somalia.	Security/Contextual Risk rating 16 (High)	4 (major)	4 (likely)	<ul style="list-style-type: none"> <li>▪ On-going assessments of the security situation continue to be undertaken linked to progress reports on the implementation of the programme. For specific security threats, activities are contained to safer areas/issues in agreement with all major stakeholders.</li> <li>▪ In coordination with UNDSS and security specialists, security mitigation measures continue to be applied in accordance to the security assessments.</li> <li>▪ The programme activities are always well planned in advance (especially the ones outside the secured locations) to allow timely assessment of the situation and allocation of resources (security). Changes to planned activities are applied as and when required.</li> <li>▪ Respective security teams within UNDP and UNSOM continue to monitor closely local and wider security matters.</li> </ul>
Political context – delay in or a lack of political decisions required to progress activities.	Political/contextual Risk rating 8 (medium)	4 (major)	2 (unlikely)	<ul style="list-style-type: none"> <li>▪ Programme continues to encourage parties at the technical and governance levels to take decisions and actions to progress the activities.</li> </ul>
Lack of clarity on division of responsibilities amongst stakeholders	Programme/Operations Risk rating 4 (low)	2 (minor)	2 (unlikely)	<ul style="list-style-type: none"> <li>▪ The programme continues to encourage close communication between different implementing partners, and endeavour to establish a clear division of labour through integrated frameworks and formal and ad hoc work plans.</li> </ul>



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Risk	Risk Category	Impact	Probability	Mitigation Measures
		Low 1 / 5 High		
Funding shortfalls and delays	Programme/O perations Risk rating 8 (Medium)	4 (major)	2 (unlikely)	<ul style="list-style-type: none"> <li>An SSR resource mobilization strategy has been developed and close consultations and engagement with the donor community to ensure there is enough funding for the priority activities within SSR Programme.</li> </ul>
Lack of coordination among different stakeholders	Programme/O perations Risk rating 6 (Low)	3 (moderate)	2 (unlikely)	<ul style="list-style-type: none"> <li>Regular coordination meetings and communications between different stakeholders and cross programmes continue which enhances wider coordination and cooperation and transparency.</li> </ul>
Lack of Organizational Structure and Staffing impacts programme implementation	Programme/O perations Risk rating 6 (Low)	2 (minor)	2 (unlikely)	<ul style="list-style-type: none"> <li>Some technical staff and advisors are included as part of the resource for the programme. Extra staff are mobilised for certain demanding activities.</li> </ul>
Limited Monitoring and evaluating tools available for programme implementation	Programme/O perations Risk rating 8 (medium)	3 (moderate)	3 (possible)	<ul style="list-style-type: none"> <li>The Monitoring within the programme is being complemented with monitoring tools of the M&amp;E project of Goal 16 for Somalia</li> </ul>



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**ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES**

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Project oversight field monitoring visit.	Jan – Dec 2019	Focal Point for project visits MOIS each week, subject to availability of convoy, to review progress.	Regular contact in this way is important to maintain momentum of project, through good relationships with key interlocutors.

**ANNEX 3. TRAINING DATA**

#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
2.	Federal Government of Somalia Ministry of Internal Security	MoF	15- 17 Apr 2019	65	8	73	Training on Human Rights Awareness	Mogadishu, City Palace Hotel	UNSOM Human Rights and Protection Group Team CPU, WPU and UNDP-UNSOM Integrated SSR Team
3.	Federal Government of Somalia		24-25 Jun 2019	82	25	107	Workshop on Stress Management and Trauma	Mogadishu, Dayah Hotel	MOIS supported by UNDP-UNSOM Integrated SSR



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#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
	Ministry of Internal Security							Team	
4.	Federal Government of Somalia Ministry of Internal Security		6-7, 9 Dec 2019	46	19	65	MOIS Workshop on Code of Conduct/Introduction to Leadership/ID&CBP Review	Mogadishu, Green Hotel for Paradise	MOIS supported by UNDP-UNSOM Integrated SSR Team
<b>Totals:</b>				244	74	318			