

PBF PROJECT PROGRESS REPORT
COUNTRY: SOMALIA
TYPE OF REPORT: SEMI-ANNUAL
YEAR OF REPORT: 2021



Project Title: Support to Mechanisms to Prevent and Manage Conflict During Elections Project							
Number from MPTF-O Gateway: IRF 00119246							
If funding is disbursed into a national or regional trust fund: X Country Trust Fund Regional Trust Fund Name of Recipient Fund: UNDP	Type and name of recipient organizations: RUNO UNDP (Convening Agency)						
Date of first transfer: 13 December 2019 Project end date: 12 September 2021 (21 months project) Is the current project end date within 6 months? Yes							
Check if the project falls under one or more PBF priority windows: <input checked="" type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input checked="" type="checkbox"/> Cross-border or regional project							
Total PBF approved project budget (by recipient organization): <table border="0"> <thead> <tr> <th>Recipient Organization</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>UNDP</td> <td>\$ 2,500,000</td> </tr> <tr> <td></td> <td>Total: \$ 2,500,000</td> </tr> </tbody> </table> <p>Approximate implementation rate as percentage of total project budget: 95 % *ATTACH PROJECT EXCEL BUDGET SHOWING CURRENT APPROXIMATE EXPENDITURE* Current level of expenditure/ commitment USD 1,669,593.45</p> Gender-responsive Budgeting: USD 485,997 and in-kind contribution of USD 174,336 for dedicated time of two Senior Gender Advisors, P 5 level from UNSOM and UNDP. In addition, this project will be informed and will benefit from a GM 3 project which will solely focus on addressing gender differential issues before and during elections. In kind support and oversight will be provided by two senior gender advisors (UNDP and UNSOM) and national gender specialists (UNSOM) at FG and FMS levels. Amount expended to date on activities focussed on gender equality or women’s empowerment: USD 209,954 approx. for Women’s Situation Desk (WSD).		Recipient Organization	Amount	UNDP	\$ 2,500,000		Total: \$ 2,500,000
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UNDP	\$ 2,500,000						
	Total: \$ 2,500,000						
Project Gender Marker: GM2 Project Risk Marker: Low Project PBF focus area: 4.1 Strengthening National State Capacity							

Report preparation:

Project report prepared by: Anthony Howie, Senior Elections Security Advisor, IESG, UNDP

Project report approved by:

Did PBF Secretariat review the report: Yes. Fadumo Mumin, M&E Specialist and Maurits Rade, Conflict Analysis Officer.

NOTES FOR COMPLETING THE REPORT:

- *Avoid acronyms and UN jargon, use general /common language.*
- *Report on what has been achieved in the reporting period, not what the project aims to do.*
- *Be as concrete as possible. Avoid theoretical, vague or conceptual discourse.*
- *Ensure the analysis and project progress assessment is gender and age sensitive.*
- *Please include any COVID-19 related considerations, adjustments and results and respond to section IV.*

PART 1: OVERALL PROJECT PROGRESS

Briefly outline the status of the project in terms of implementation cycle, including whether preliminary/preparatory activities have been completed (i.e. contracting of partners, staff recruitment, etc.) (1500 character limit):

The project has experienced significant delays due mainly to the deteriorated relationships between the Federal Government of Somalia (FGS) and the Federal Member States (FMS) leadership that existed during the fourth quarter of 2020 and into the first quarter of 2021. In September 2020, the FGS and FMS leadership agreed on an indirect electoral model. However, soon after this agreement was reached the relationships proceeded to deteriorate as two FMS, Jubbaland and Puntland, refused to take part. They objected to issues including how electoral management bodies should be appointed and delegates selected and the perceived incumbent's undue interference on managing the indirect electoral process. As a result there was little progress with elections security planning and coordination, with the Chair of the National Elections Security Task Force (NESTF) announcing that he would not visit the regions, he would not hold a NESTF meeting, and he would not issue a National Plan for Elections Security until an agreement to proceed with elections was reached. That agreement was reached on 27 May, with an announcement by the FGS and FMS on an agreement to proceed with an indirect elections based on the 17 September 2020 Agreement largely led this time by the Office of The Prime Minister (OPM). The latest agreement has certain conditions, one of which is the establishment of a new body to manage elections security, the National Elections Security Committee (NESC), which comprises nine members including FGS and FMS Police Chiefs, and it is to be chaired by the Prime Minister. The future of the NESTF is at this stage uncertain, but it is anticipated that the NESC will undertake the work that the NESTF has been doing and continue to be supported by this project. Significantly for the PBF project, the 27 May agreement confirmed that the number of elections centres will remain at 11, two for each FMS and one for Banadir (Mogadishu).

During 2020, the project provided support to the NESTF Secretariat office by providing all equipment and high-quality internet connections to allow the Secretariat to be fully functioning. The project has supported four NESTF meetings in December 2019, and January, March and December 2020. These meetings included representatives from the FGS and FMS security institutions and the UN, AMISOM and Sweden. The December 2020 meeting was a significant one involving 60 participants and it tabled a draft National Elections Security Plan and budget. This meeting was particularly well organised by the NESTF Secretariat, as have subsequent meetings on coordination and training, which has demonstrated much improved capacity and competency showing the benefits of this project's support.

The major component of this project is the provision of equipment to establish 12 Joint Operations Centres (JOCs), one in each elections centre/city, and a national JOC. The equipment being provided includes – office furniture, office stationery, computers and accessories,

generators, and tactical radios. In March 2021, the Integrated Electoral Selection Group (IESG) proposed a rollout plan for the JOC equipment to be undertaken in two Phases – Phase 1 to the capital cities, and Phase 2 to the second named city in each FMS. This plan was endorsed by the NESTF Secretariat and IESG proceeded with the rollout out until May when UN support to elections including to elections security was paused until an agreement on the elections was made. During the reporting period, the COVID-19 pandemic and security threats and risks continued to cause challenges to the rollout the JOC equipment. Notwithstanding these significant challenges, 80% of the JOC equipment was procured and delivered to the JOC beneficiaries. The Somali Police Forces appointed a named Focal Point for each JOC to receive and sign for the JOC equipment. The status of the rollout of JOC equipment to the 12 JOCs is given below.

JOINT OPERATIONS CENTRES EQUIPMENT FOR PHASE ONE JOCs							
State	JOC	IT & Stationery	4G Dongles	Generators	Furniture	Tactical Radios	Radios Installed
National	Mogadishu	Delivered	Delivered	Delivered	Delivered	Delivered	System Installed
Banadir	Mogadishu	Delivered	Delivered	Delivered	Delivered	Delivered	System Installed
Puntland	Garooowe	Delivered	Delivered	Delivered	Delivered	Delivered	Waiting go ahead from UN
South West	Baidoa	Delivered	Delivered	Delivered	Delivered	Delivered UN compound Baidoa	After Handover
Galmudug	Dhuusamareeb	Delivered	Delivered	Delivered	Delivered	Delivered	System Installed
HirShabelle	Jowhar	Delivered	Delivered	Delivered	Delivered	Delivered	System Installed
JOINT OPERATIONS CENTRES EQUIPMENT FOR PHASE TWO JOCs							
Jubaland	Kismayo	Delivered UN compound Kismayo	Delivered UN compound Kismayo	Pending Release Authorisation	Delivered UN compound Kismayo	Delivered UN compound Kismayo	Pending Release Authorisation
Puntland	Bossaso	Delivered	Delivered	Delivered	Delivered	Delivered(Only projector screen and antenna are still in MOG)	Waiting go ahead from SMT
Jubaland	Garbahaarey	Ready to ship	Ready to ship	Delivered	Delivered	Ready to ship	After delivery
South West	Baraawe	Ready to ship	Ready to ship	Delivered	Delivered	Ready to ship	After delivery
Galmudug	Galkayo	Delivered	Delivered	Delivered	Delivered	Delivered)	After delivery
HirShabelle	Beledweyne	Delivered	Delivered	Delivered	Delivered	Delivered	System Installed

The procurement, rollout and installation of the tactical radio systems from Motorola has been a satisfying endeavour although there were some challenges for the equipment to reach Somalia and clear customs. The project provided training for Somali Police engineers and Police trainers which was well received despite the challenges and restrictions imposed by the second wave of COVID infections in Somalia – particularly in Mogadishu. Since that training, the Somali Police engineers have successfully installed the tactical radios systems into the JOCs in

Police HQ Mogadishu (National JOC), and into JOCs in Jowhar, Garoowe, Banadir. Further installations will be completed by the end of July.

Another significant feature of this project has been the progress towards the establishment of a Women's Situation Desk (WSD) in each JOC. The idea for WSDs was formed by IESG in 2020 who then reached out to Sweden, in particular to the Folke Bernadotte Academy (FBA), and together developed a full concept for the WSDs to be embedded in the JOCs. This concept was briefed to the December 2020 NESTF meeting and further developed, socialised and shared with the NESTF Secretariat and other stakeholders in elections security, and has been generally well received. IESG has continued to insist on 30% of the staff allocated to each JOC must be women. The NESTF Secretariat continues to encourage the FMS to meet this minimum gender quota. FBA has a well-developed training plan with supporting material for WSD staff training, that is expected to start in the third quarter of 2021.

Please indicate any significant project-related events anticipated in the next six months, i.e. national dialogues, youth congresses, film screenings, etc. (1000 character limit):

At the time of writing this report, UN support to elections and to elections security remains paused until the national authorities demonstrate progress with certain conditions stated in the 27 May Agreement. However, it is anticipated that support will resume before the end of July. This project will roll out the remaining JOC equipment, all of which is ready to be handed over. The rollout will include installation of the tactical radio systems into the remaining JOCs. Training of the JOC staff is expected to start by July and this training will be delivered by AMISOM Police Trainers in the regions where they are present, and by Somali Police Trainers in regions where AMISOM is not present. The JOC staff training will be followed by centralized training of the staff for each WSD, led and delivered by FBA. The staff from the NESTF Secretariat intend to visit and inspect the elections centres in each election location/city, and visit the JOCs there as well, which the project will support. It is likely that the new body to replace the NESTF, the National Elections Security Committee (NESC), will meet soon to finalise the national elections security plan and discuss the key tasks to ensure the security is ready for the elections. The second shipment of tactical radio equipment will arrive in July that will offer a technical enhancement to the system, which has already been rolled out across the FMS, support national communications.

FOR PROJECTS WITHIN SIX MONTHS OF COMPLETION: summarize the main structural, institutional or societal level change the project has contributed to. This is not anecdotal evidence or a list of individual outputs, but a description of progress made toward the main purpose of the project. (1500 character limit):

The indirect elections will likely commence within the next three to six months. This project will have provided JOCs with new capacity to plan and coordinate elections security to better prevent and manage electoral violence by the conclusion of this project. This capacity is expected to remain in place within the security institutions and so will contribute to improved planning and coordination of other security operations besides elections including routine security operations, disaster relief operations, and joint operations with other security forces around the country. The project will also have introduced a new focus on the protection of women by the security forces for the elections which is essential for other security operations as well. It will have introduced, for the first time, a WSD in each JOC to ensure that reports and complaints of violence against women are received and properly responded to by security forces in a timely manner, and will help to sensitise the importance of community policing to

deescalate and prevent electoral violence. This needs to be regarded as an enduring and challenging endeavour noting that this project is providing a good start to addressing violence against women during elections.

In a few sentences, explain whether the project has had a positive human impact. May include anecdotal stories about the project’s positive effect on the people’s lives. Include direct quotes where possible or weblinks to strategic communications pieces. (2000 character limit):

(To be commented on after the elections)

PART II: RESULT PROGRESS BY PROJECT OUTCOME

Describe overall progress under each Outcome made during the reporting period (for June reports: January-June; for November reports: January-November; for final reports: full project duration). Do not list individual activities. If the project is starting to make/have made a difference at the outcome level, provide specific evidence for the progress (quantitative and qualitative) and explain how it impacts the broader political and peacebuilding context.

- *“On track” refers to the timely completion of outputs as indicated in the workplan.*
- *“On track with peacebuilding results” refers to higher-level changes in the conflict or peace factors that the project is meant to contribute to. These effects are more likely in mature projects than in newer ones.*

If your project has more than four outcomes, contact PBSO for template modification.

Outcome 1: The delivery of safe, inclusive, credible and transparent elections in 2020/2021

Rate the current status of the outcome progress: On track

Progress summary: (3000 character limit)

The NESTF has been established and the Secretariat has been equipped with technical and logistical support provided by the project and is functioning well. Besides the four NESTF meetings that have been organised and hosted by the Secretariat, it hosts regular coordination and training meetings for technical stakeholders, demonstrating much improved capacity and competence.

Since the NESTF meeting in December 2020, there have been no further meetings. This is because the NESTF Chair (Somali Police Force Commissioner) wanted to know what the definitive electoral model was going to be in order to prepare a tailored elections security plan. The COVID-19 pandemic also caused some challenges for the NESTF as it was difficult to get the full attention of the Security Forces while they were otherwise engaged with managing law and order issues. However, the most significant challenge was the time and effort it took for the FGS and FMS leadership to resume dialogue on implementing the electoral model previously agreed in September 2020, and then agreed again on 27 May 2021. During this time IESG has delivered regular support to the NESTF Secretariat, and distributed 80% of the JOC

equipment, in accordance with the agreed JOC Equipment Rollout Plan, until the UN mission decided to pause support until there was an inclusive political agreement on the way forward on the electoral process by all stakeholders.

It is anticipated that this project’s support will be fully delivered as planned before the start of the elections, as the project has always intended. Such support will contribute to and is necessary for safe and credible elections.

Indicate any additional analysis on how Gender Equality and Women’s Empowerment and/or Youth Inclusion and Responsiveness has been ensured under this Outcome : (1000-character limit).

IESG has continued to insist on 30% women on the staff for each of the JOCs. The NESTF Secretariat supports this aspiration and has returned JOC staff lists to the FMS who staff lists are underrepresented by women. This remains a work in progress and the signs are positive.

A significant feature of this project has been the progress towards the establishment of a Women’s Situation Desk in each JOC. The idea for WSDs was formed by IESG in 2020 who then reached out to Sweden who were very supportive. IESG with FBA, the Swedish government agency for peace, security and development, developed a full concept for WSDs in the JOCs. This concept was briefed to the December 2020 NESTF meeting . This has been further developed, socialised and shared with the NESTF Secretariat and other stakeholders in elections security, and has been generally well received. FBA has a well-developed training plan with supporting material for WSD staff training, that is expected to start in the third quarter of 2021 . The WSDs will strive to ensure that reports and complaints of violence against women are received, logged and referred to security forces to provide an quick response to outbreaks of violence and security incidents against women involved in the electoral process. The JOCs, with their WSDs embedded, are expected to provide new capacity to the police to help counter and prevent violence against women before, during and beyond the elections.

PART III: CROSS-CUTTING ISSUES

<p>Monitoring: Please list monitoring activities undertaken in the reporting period (1000 character limit)</p> <p>UNDP has contracted a Third Party Monitoring (TPM) firm to conduct monitoring and evaluation of various projects. The TPM exercise for the period from Jan- Jun is on-going.</p>	<p>Do outcome indicators have baselines? Yes Has the project launched perception surveys or other community-based data collection? No</p>
<p>Evaluation: Has an evaluation been conducted during the reporting period? No</p>	<p>Evaluation budget (response required): USD 30,000. Evaluation will be planned in last phase of the project.</p>

<p>If project will end in next six months, describe the evaluation preparations (1500 character limit): A Plan has been submitted to UNDP for M&E for Q1 and Q2 of 2021.</p>	
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<p>Catalytic effects (financial): Indicate name of funding agent and amount of additional non-PBF funding support that has been leveraged by the project.</p>	<table border="0"> <tr> <td style="width: 50%;">Name of funder:</td> <td style="width: 50%;">Amount:</td> </tr> <tr> <td>Trust Fund for Peace</td> <td></td> </tr> <tr> <td>USD\$148,649</td> <td></td> </tr> <tr> <td>and Reconciliation in Somalia</td> <td></td> </tr> </table>	Name of funder:	Amount:	Trust Fund for Peace		USD\$148,649		and Reconciliation in Somalia	
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<p>Other: Are there any other issues concerning project implementation that you want to share, including any capacity needs of the recipient organizations? (1500 character limit)</p>	<p>IESG Elections Security Team has conducted a lessons learned exercise from which valuable lessons were learned and recommendations. A separate report has been to IESG senior management.</p>
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PART IV: COVID-19

Please respond to these questions if the project underwent any monetary or non-monetary adjustments due to the COVID-19 pandemic.

- 1) Monetary adjustments: Please indicate the total amount in USD of adjustments due to COVID-19: Nil
- 2) **Non-monetary adjustments: Please indicate any adjustments to the project which did not have any financial implications:**

Since the start of the reporting period all stakeholders have had to deal with the constraints and restrictions imposed by COVID-19, the enduring security threats including recent elections related violence on the streets of Mogadishu which pitted Somali Security Force (SSF) personnel against each other in the interests of their clans. The UN mission needed to adjust its work policies in the interests of safety and security, which challenged the procurement process and the rollout of the JOC equipment. Innovative solutions were applied, and lessons were learned which have been shared¹. The NESTF secretariat embraced the use of virtual meetings to keep the momentum of NESTF work going and a focus on elections security preparations. The project provided zoom licences to the NESTF for this purpose.

- 3) Please select all categories which describe the adjustments made to the project (and include details in general sections of this report):

- Reinforce crisis management capacities and communications
- Ensure inclusive and equitable response and recovery

¹ IESG project team developed and shared - *Lessons Learned from Procurement and Rollout of Joint Operations Centers' Equipment. May 2021*

- Strengthen inter-community social cohesion and border management
- Counter hate speech and stigmatization and address trauma
- Support the SG's call for a global ceasefire
- Other (please describe):

If relevant, please share a COVID-19 success story of this project (*i.e. how adjustments of this project made a difference and contributed to a positive response to the pandemic/prevented tensions or violence related to the pandemic etc.*).

Virtual meetings have been successfully undertaken to avoid face-to-face meetings to which the stakeholders have embraced well and are now routine.

The procurement and rollout of JOC equipment was undertaken during the period of considerable constraints caused by COVID-19 and the worsening security situation. These constraints curtailed staff movement to undertake routine tasks to inspect, package, and handover project-funded equipment. IESG national staff were not permitted to enter the UN Compounds in Mogadishu (and others) to assist with the stated tasks. This left few people available to undertake the manual labour, resulting in less than optimal handover procedures. A special mention goes to the UK military officer assigned to work with IESG who checked, documented, and packed all the overseas-sourced and other JOC equipment, and arranged for it to be delivered to UN air movement control agency (MOVCON) to transport it to the beneficiaries.

PART V: INDICATOR BASED PERFORMANCE ASSESSMENT

Using the **Project Results Framework as per the approved project document or any amendments**- provide an update on the achievement of **key indicators** at both the outcome and output level in the table below (if your project has more indicators than provided in the table, select the most relevant ones with most relevant progress to highlight). Where it has not been possible to collect data on indicators, state this and provide any explanation. Provide gender and age disaggregated data. (300 characters max per entry)

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Indicator Milestone	Current indicator progress	Reasons for Variance/ Delay (if any)
Outcome 1 The delivery of safe, inclusive, credible and transparent elections in 2020/2021	Indicator 1.1 Annual workplan + budget Trained staff with TORs Agendas + minutes of meetings A functioning Secretariat to support the NESTF, supported by a UN project team.	No previous or current Secretariat or project team.	Functioning Secretariat with 100% staff (min.30% women).	Annual Work Plan. Regular meetings with agendas and recoded minutes.	Annual Work Plan completed. Four meetings held to date – 9 December 2019: 21 January, 14-18 March, and 13-15 December 2020. Draft National Elections Security Plan and budget prepared.	The project has experienced significant delays due mainly to the deteriorated relationships between the FGS and the FMSs leaders that existed over Quarters 4 of 2020 and into the first Quarter of 2021. In September 2020, the FGS and FMSs leaders agreed on an indirect electoral model, which later stalled. As a result, there was little progress with elections security planning and coordination. An agreement to proceed with elections was reached on 27 May 2021.
Output 1.1 Functional Secretariat supporting NESTF in	Indicator 1.1.1 # staff appointed and resources as per plan # issued as per plan	0	100%, (30% women)	Staff and office allocated to NESTF Secretariat. Office equipped to function.	9 staff allocated with office space in Police HQ. Office furniture, stationery & computers provided. Secretariat functioning well. Staff increased to 12.	The NESTF has been well established and the Secretariat has been equipped with technical and logistical support provided by the project and is functioning well. Besides the four NESTF meetings that were organised and hosted by the Secretariat, it hosts regular coordination and training

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Indicator Milestone	Current indicator progress	Reasons for Variance/ Delay (if any)
place and operational						meetings demonstrating much improved capacity and competence.
	Indicator 1.1.2 # training material developed	NA	100% material developed	Training manuals; SOPs; other products.	Nil	Support is provided to AMISOM to print training manuals and SOPs. AMISOM has shared an Elections Security Training Manual.
Output 1.2 Establish and Support the NJOC	Indicator 1.2.1 NJOC is staffed, trained and resourced enabling it to function.	No experience of a NJOC.	A functioning NJOC.	NJOC office space allocated and resourced. Staff assigned. Staff trained.	Procurement action initiated.	IESG developed and implemented a JOC Equipment Rollout Plan. NJOC has allocated office space and staff, and received its JOC equipment and the tactical radio system has been installed. JOC staff training should proceed during the next quarter.
Output 1.3 Establish and Support the SJOCs (6)	Indicator 1.3.1 SJOC are staffed, trained and resourced enabling it to function.	No experience of SJOCs.	6 functioning SJOC.	SJOCs office space allocated and resourced. Staff assigned. Staff trained.	As above.	IESG developed and implemented a JOC Equipment Rollout Plan, starting with the SJOC (capital cities). SJOCs have all allocated office space and staff, and received their JOC equipment. The tactical radio system has been installed in to Garoowe, Jowhar, Dhuusamareeb and Banadir JOCs. JOC staff training should proceed during the next quarter.
Output 1.4 Establish and Support the RJOCs (5)	Indicator 1.4.1 Establish and Support the RJOCs (5)	RJOC are staffed, trained and resourced enabling it to function.	6 Functioning RJOC.	RJOCs office space allocated and resourced. Staff assigned. Staff trained.	As above.	IESG developed and implemented a JOC Equipment Rollout Plan. RJOCs have all allocated office space and staff in Bossaso, Garbahaarey, Baraawe, Galkayo and Beledweyne RJOCs

	Performance Indicators	Indicator Baseline	End of project Indicator Target	Indicator Milestone	Current indicator progress	Reasons for Variance/ Delay (if any)
						received all or some of their JOC equipment. The remaining equipment should be delivered during the next quarter as should training for JOC staff.

Montage of Project Photos



Captain Mahad of the National JOC signs for the equipment



NJOC set up ready for staff to join



Jowhar's JOC Focal Point meets and checks the JOC equipment



Dhuusamareeb's JOC Equipment is loaded for delivery



Garowe's JOC focal point signs for JOC equipment



NESTF Secretariat staff hard at work using the resources provided by the project



SPF Communications engineers training on new tactical radio



SPF Communications engineers install antennae for tactical radio system



SPF Communications engineers graduate from training on new tactical radio system