



SOMALIA UN MPTF

PROGRAMME SEMI-ANNUAL PROGRESS REPORT
Period: January to June 2021

Project Name	Somali Joint Corrections Service Support Programme
Gateway ID	00115384
Start date	15 August 2018
Planned end date (as per last approval)	31 December 2021 (Initial fund transfer- June 2019)
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Participating UN entities	1.UNODC Global Maritime Crime Programme (lead) 2.UNSOM Joint Justice and Corrections Section 3.UNIDO 4.UNOPS
NDP Pillar	2.4.2. Strategies for Improving the Corrections System
UNCF Strategic Priority	2. Supporting institutions to improve peace, security, justice, the rule of law & safety of Somalis.
Location(s)	Federal Republic of Somalia
Gender Marker	Per activity (see below)

Total Budget as per ProDoc	USD \$ 7,058,061
MPTF:	USD \$ 7,058,061
Non-MPTF sources:	PBF: None
	Trac: None
	Other: None

	PUNO	Report approved by:	Position/Title	Signature
1.	UNIDO	Mr. Ygor Scarcia	Head of Country Office, Somalia	y.scarcia@unido.org
2.	UNSOM	Mr. Francis Benon	Corrections Officer, UNSOM JJCS	benonf@un.org
3.	UNODC	Ms. Agnese Accapezzato	Associate Expert, GMCP	agnese.accapezzato@un.org
4.	UNOPS	Mr. Farooqui M. Sayed	Head of Country Office, Somalia	sayedf@unops.org

PUNO	Total MPTF Funds Received			Total non-MPTF Funds Received		
	Semi Annual 2021 (1)	Cumulative	Annual 2020	Semi Annual 2021 (1)	Cumulative	Annual 2020
UNIDO	\$100,000	\$100,000	\$ 0			
UNODC/UNSOM	\$374,186.45	\$2,888,542	\$ 0			
UNOPS	\$229,850	\$3,446,384	\$371,563			



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JP Expenditure of MPTF Funds ¹				JP Expenditure of non-MPTF Funds		
PUNO	Semi Annual 2021 (1)	Cumulative	Annual 2020	Semi Annual 2021 (1)	Cumulative	Annual 2020
UNIDO	\$57,328	\$57,328	\$ 0			
UNODC/UNSOM	\$348,307.79	\$2,108,373.85	\$1,345,295.07			
UNOPS	\$198,065	\$984,993	\$789,928			

ANNUAL HIGHLIGHTS

1. Despite the challenges experienced due to factors such as the COVID-19 pandemic and the election period in Somalia, JCP projects were able to address the needs in all five target facilities with continuous commitment by the implementing UN agencies and the national counterparts (Commissioner General of Prisons, H.E. Minister of Justice of the Federal Government of Somalia (FGS), Attorney General and their respective offices).
2. In collaboration with the relevant implementing partners, some of the construction works initiated under the JCP to create a better and safer environment for people in detention were successfully completed.
3. More than one hundred prisoners have participated in education programs which will enable prisoners to have basic literacy and numeracy skills to market themselves for employment upon their release.
4. JCP has ensured that COVID-19 preventive measures were in place throughout all the activities and has therefore continued to provide necessary protective equipment to avoid harm to the beneficiaries.

HIGHLIGHTS OF KEY ACHIEVEMENTS

In Garowe, UNODC has delivered vocational training and educational sessions to more than one hundred (100) prisoners as part of their rehabilitation. Prisoners, including females, violent extremism, young prisoners and convicted pirates have attended classes on a daily basis which have provided them with the basic literacy and numeracy skills as well as general Islamic religion teachings. UNOPS has successfully completed the construction works for the additional block at Mogadishu Prison and Court Complex (MPCC) while the designs for the construction works at Kismayo prison in Jubbaland are currently under review. The recruitment of software developers for the staff database and IDs in each target facility is also in progress. UNSOM has recruited a prison law expert whose role is to guide the process of reviewing and adopting a corrections model for Somalia, including finalizing the review of the Prisons Law and regulations, drafting of the Prisons Act, and establishing regulations to guide the operations of the Somali Custodial Corps. UNIDO has facilitated the recruitment of a local TVET expert as well as procurement of relevant equipment and installation services for vocational training pilot project at Beledweyne Central Prison. UNODC facilitated the delivery of prisoner welfare, hygiene and disease-prevention items, all specialized to the needs of Beledweyn central prison and the MPCC. Additionally, UNODC's Global

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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eLearning Programme has finalized the storyboard of the Basic Training of Prison Officers (BTPO) online training which will be translated into Somali and delivered to the prison officers across Somalia prisons. This will enable the training to be delivered to the relevant beneficiaries in a way that is accessible and inclusive.

SITUATION UPDATE

During this reporting period, activities have continued to be impacted by the restrictions imposed due to COVID-19 which has caused a slowing down of processes. On the political level, after the election period in early 2021, a new Director General for the Ministry of Justice of the Federal Government of Somalia has been appointed. This appointment has also caused a slowing down in the implementation as the new Director General has requested UNODC as leading agency to sign a letter of agreement before proceeding further with the activities. Additionally, in March 2021 Bossaso prison has undergone a serious attack which has destroyed great part of the prison. After this event, JCP in agreement with the donors has decided to redirect some funds from output 2.1 to the rehabilitation of the abovementioned structure. These construction works will allow the programme's beneficiaries, convicted prisoners, to have a safe and humane environment for their detention.

SEMI-ANNUAL PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT 1			
Somali Custodial Corps are increasingly providing fair and human services to the Somali people			
SUB-OUTCOME 1.1 STATEMENT			
Somali Custodial Corps are delivering correctional services under a unified legal framework			
Output 1.1.1: Transcription and development of the corrections model into the current prison law draft legislation			
INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		REPORTING PERIOD (2021)	CUMULATIVE
FGS/FMS political agreement around the content of the current prison law draft legislation	1	0	1
Output 1.1.2: Adoption of a new legislation applicable in all regions			
Number of new legislations adopted by Parliament on corrections	1	0	0
SUB-OUTCOME 1.2 STATEMENT			
Somali Custodial Corps are operating at least one correctional facility in compliance with international standards in all regions			
Output 1.2.1: Somali regions are all operating with at least one equipped correctional facility in line with infrastructural prison standards			
Number of regions equipped with at least one correctional facility in line with infrastructural	5	1	2

² Fill in only the numbers or yes/no; no explanations to be given here.



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prison standards			
Output 1.2.2: Somali Custodial Corps staff are trained to operate correctional facilities in respect of applicable international standards			
Number of custodial corps staff trained to operate correctional facilities in respect of applicable international standards	1200	0	190
Output 1.2.3: Correctional facilities are operating under strengthened and adapted Standard Operating Procedures (SoPs)			
Number of SoPs established and implemented in correctional facilities	Unidentifiable	0	0
Output 1.2.4: Somali Custodial Corps own a federal and state Corrections Plan			
Number of implementations Plan per region	7	0	0
SUB-OUTCOME 1.3 STATEMENT			
Prisoners are benefiting from rehabilitation programs			
Output 1.3.1: Prisoners in all regions are benefiting from tailored rehabilitation program			
Overall number of prisoners benefiting from tailored rehabilitation programs	40 per region, 300 overall	0	145
SUB-OUTCOME 1.4 STATEMENT			
Somali authorities are provided with oversight and accountability mechanisms over-all correctional facilities			
Output 1.4.1: The capacity of the Attorney General's Offices is strengthened in monitoring and overseeing of correctional facilities			
Number of inspections conducted by the Attorney General's office per region per year	6	0	0
Output 1.4.2: The capacity of the Somali Custodial Corps to monitor and oversee its correctional facilities is strengthened			
Number of inspections conducted by the Federal Commissioner's office per region per year	6	0	0
OUTCOME STATEMENT 2			
Community actors are participating to the improvement of prisoner welfare and community reintegration			
Output 2.1: Community actors are involved in oversight mechanisms over correctional facilities			



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Number of prisons visited by oversight civil committee per region per year	1	0	0
Output 2.2: Community actors are supporting prisoners in reintegrating society through tailored community-based reintegration program			
Overall number of prisoners and relevant community members benefiting from tailored reintegration programs	100	0	40

NARRATIVE

Regarding the support to prison infrastructure, the construction of an additional cell block at MPCC has been completed and the designs for the construction works at Kismayo prison are currently under review. The procurements and installation of infrastructural works in the target prisons facilitated by JCP adhere to international standards and respect of human rights norms.

During this reporting period, UNIDO has started the implementation of the vocational training pilot project at Beledweyne prison. Through this intervention, UNIDO is working with the UN’s Rule of Law and Securities Institution Group (ROLSIG) and the Beledweyne Custodial Corps to construct a scale-appropriate training workshop where follow up practical and applied on-the-job skills trainings can be leveraged to rehabilitate institutional/correctional space at the prison. Under this technical assistance initiative, UNIDO will collaborate with ROLSIG to use training and instructional resources at the prison and at UNIDO-linked training centres to restore critical facility infrastructure. Starting with the construction of a secure training workshop that will be used as the platform to roll out alternative skills training sessions. Prisoner trainees will be engaged under an alternative livelihoods support intervention with a specific focus on construction-related trades. Once established, the training centre will then be used to start up practical trainings where instructional outcomes result in the improvement of security and conditions at the prison.

Providing prisoners with skills for their rehabilitation is a key element of JCP objectives and with interventions undertaken by UNODC, various training activities have been initiated in the first half of 2021. With adherence to COVID-19 safety regulations, the prisoners from the different target facilities have engaged in basic education classes and vocational training activities which entail welding, plumbing and electricity. For the first time ever, UNODC oversaw an activity which enabled some prisoners from Garowe prison to take part in the Puntland examination for secondary and primary education.

Additionally, the workplan for the pilot project for the reintegration of prisoners including violent extremism prisoners has been approved by the Puntland Minister of Justice (MOJ) and the Custodial Corps and will be implemented in the second half of the year. Furthermore, in Garowe, UNODC has facilitated the signing of a



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Memorandum of Understanding between Puntland Custodial Corps and Puntland State University (PSU) faculty of Social Science. Thanks to this agreement, 12 social work students (8 males and 4 females) will undertake their internship program at Garowe prison for a period of 5 months. Their work will focus on counselling practices for the prisoners which will contribute to their reintegration process.

Other Key Achievements

UNODC:

- Oversight and monitoring visit at MPCC facility for the completion of vocational training construction works as well as borehole drilling.
- Finalization of the draft storyboard of the online course on the Basic Training of Prison Officers (BTPO).

UNOPS:

- Completion of the construction of an additional block at MPCC.
- Development of the Kismayo Prison design package.

UNSOM:

- Recruitment of Correction Expert to draft the prisons law and first draft developed.
- Strengthened and continued collaboration with the national counterparts on the ground on activities regarding the SoP development for regional facilities and capacity building training for relevant national staffs.

UNIDO:

- Successful procurement of relevant equipment required for construction of vocational training workshop in Beledweyne.

Number of beneficiaries

Garowe PVE Education Program: registered prisoners 129, graduated 82.

Garowe Vocational Training: registered prisoners 43, graduated 39.

COVID-19 response

The implementing partners under the JCP participated in the task force set-up for all relevant UN stakeholders to exchange information and come up with a joint response to various areas of need within supported areas of Somalia. For corrections and places of detention, JCP provided updates and liaised with fellow UN agencies for swift response and impactful action where needed.

Alternative modalities of implementation and provision of protective equipment to beneficiaries were applied under JCP. For example, alternative work arrangements for staff were considered, such as working from home countries or bases within the region. Funds were also channelled within the programme to provide necessary



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IT equipment, and the training and transport thereof, to ensure capacity building training sessions could still be delivered on a web-based platform as opposed to in-person facilitation.

JCP also continued to provide COVID-19 preventive equipment to target facilities as well as welfare items including wash buckets, clothing, mattresses, eating implements and personal cleanliness items.

Challenges (incl: COVID-19, Delays or Deviations) and Lessons Learnt:

JCP projects have faced some challenges due to travel restrictions and the limited movement of staff, as well as health concerns of beneficiaries.

Repercussion on the timely implementation of activities also raised due to a change in political direction at the MOJ level. The newly appointed Director General requested JCP to go through the workplan several times before approving the start of planned activities. This has therefore caused a delay in implementation.

A lesson learnt from this half of the year 2021 is to strengthen communication and coordination with the national counterparts as it is crucial to guarantee the proceeding of programmed interventions.

Gender

Gender markers are indicated under each output of the JCP workplan. Specifications were undertaken regarding the management of female prisoners by female staff; the separation of female prisons from male prisoners to assure equality of treatment in the prison between genders; recruitment of female staffs to manage the prisoner’s databases; participation of 50% female representation in rehabilitation programmes; inclusion of female representatives in SoPs development process.

Essential needs unique to women such as sanitary pads, adequate clothing, sanitation soaps and creams were also provided for the female inmates.

	Total no. of Programme Outputs	Total no. of gender specific Outputs
Proportion of gender specific outputs in Programme ³	10	10
	Total no. of Staff	Total no. of staff with responsibility for gender issues
Proportion of Programme staff with responsibility for gender issues ⁴	3	3

Human Rights

UNSOM’s development of SoPs specifically targets human rights and the protection of vulnerable groups in the prison including women, youths and violent extremist’s prisoners in the corrections sector of Somalia. The UNODC’s Basic training of Prison Officers (BTPO) curriculum also entails human rights contents that seeks to inform prison staff on how to treat prisoners with dignity and respect in line with international human rights standards. Specific learning outcomes for the BTPO includes: How human rights are relevant and apply to the work of a prison officer; when the use of force against a prisoner might be justified, including the importance of

³ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

⁴ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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proportionality in deciding whether and how to use force; and the importance of identifying the needs of vulnerable groups.

Consequently, to the inhumane state of Somalia prisons which are often over-crowded, unhygienic and insecure for the prisoners, UNOPS recently completed construction of the additional block at the MPCC as a development to the target facility that will provide convicted prisoners with a fair and humane environment to serve their sentence. All the efforts undertaken by the implementing agencies towards promoting human rights and protection of vulnerable groups have strengthened the capacity of the Somali Custodial Corps in dealing with prisoners in compliance with human rights standards.

Has the Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated, or new risks created?	Result (Yes/No)
	Yes

No. of Programme outputs specifically designed to address specific protection concerns.	Result (Number)
	4

No. of Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	Result (Number)
	9

Other

Does the Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	Results (Yes/No)
	No

Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	Results (Yes/No)
	Yes

Describe nature of cost sharing: N/A

Engagement with UNSOM/UNSOS

UNSOM is one of the implementing partners of JCP therefore actively engaged into the programme. Regular meetings have been conducted to share updates on the activities and to discuss issues relating to the programme.

Engagement with UNSOS has also been active during this period especially regarding the provision of security, camp and medical services for personnel traveling on mission to Somalia.

Partnerships

JCP has benefitted from partnerships with the civil society as well as academia. As an example, in Garowe JCP has engaged the Puntland State University to facilitate an internship program for social work students at the prison.

Role of the MPTF

JCP relates to the overall portfolio of programmes of the MPTF as it greatly contributes to strengthening the



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strategic support to enhance the capacity of the Federal Government of Somalia.

However, communication between the MPTF and the JCP should be strengthened in order to guarantee necessary oversight and information to the management.

Communications & Visibility

JCP share communications about all activities concerning launched, ongoing or completed interventions along with pictures and descriptions on Twitter. The Twitter handles of relevant donors to the project such as the European Union and Denmark, the Netherlands and Sweden governments are often mentioned in the tweets. Updates of the UNODC projects under JCP is included in its fortnightly updates (FNU) twice a month. This FNU is distributed to all counterparts, donor member states and interested parties on the mailing list. When communicating through the FNU's and Tweets, it is required that pictures of prisoner's face must be blurred to the extent that they are unrecognizable. Furthermore, any pictures or writeup that may share information about the security of a facility, or an individual are reviewed before publishing.

Looking ahead

- Rehabilitation works at Bossaso Prison.
- Opening and handover ceremony of completed construction works at MPCC and Kismayo.
- Roll out of the e-learning BTPO sessions with Training of Trainer (ToT) component.
- Commencement and completion of vocational training project at Beledweyne.
- Completion of vocational training works towards staff accommodation in Garowe.
- Workshops on interventions for community reintegration in Garowe.

Human interest story

In line with the strategic goal of strengthening the skills of the prisoners to enhance their rehabilitation into society upon release, three prisoners at Garowe prison took part in the Puntland examination in the month of May. Two out of these prisoners attended the secondary level final examination while the third prisoner sat for standard eight grade for primary education. This represents the first time ever students attended their exams while serving their sentence in prison in Puntland.





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ANNEX 1. RISK MANAGEMENT

Type of Risk ⁵	Description of Risk	Mitigating Measures
Financial	Transfer of funds have been delayed in some instances and this affects implementation progress and ability of agents to plan accordingly.	<ul style="list-style-type: none">- Constant communication between programme management, donor focal points and national counterparts on these delays.- Attempts to address funding delays and provide information to MPTF in a timely manner in order to have problems resolved.
Environmental	Flooding as a result of heavy rain fall affected the target region of Beledweyne and although the prison facility was not affected, the impact of the flood within the community itself contributed to the delay in activities	<ul style="list-style-type: none">- Developing structures to guide against flooding of prisons.
Security	The potential security situation arising from elections in Somalia delayed some of the activities to be undertaken by implementing partners.	<ul style="list-style-type: none">- Staff to follow strict security and safety measures.
Political	Uncertainty regarding elections and the transfer of political positions have resulted to vagueness of national counterparts to contact for some of the JCP implementation activities.	<ul style="list-style-type: none">- Continue work with current national counterparts and adjust accordingly and swiftly in case of any change.

⁵ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Programme Steering Committee		Members from the UN and Ministry of Justice and other counterparts convene for updates on the programme, funding issues, and budget and workplan amendments.	Budget amendments approved, challenges discussed, issues tabled for discussion.
Internal financial analysis	Monthly, 2021	Monitoring and reporting on current balances, monthly expenditure, completed fund transfers, and outstanding fund transfers.	N/A

ANNEX 3. TRAINING DATA

#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
1.	Puntland	Prisoners	January – June 2021	N/A	N/A	129	Education programme	Garowe Prison	UNODC, contractors
2.	Puntland	Prisoners	January – June 2021	N/A	N/A	43	Vocational training	Garowe Prison	UNODC, contractors
Total:						172			