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PROGRAMME SEMI-ANNUAL PROGRESS REPORT

Period: 1 January – 30 June 2020

Project Name	Somali Joint Corrections Service Support Programme
Gateway ID	00115384
Start date	15 August 2018 (initial fund transfer June 2019)
Planned end date (as per last approval)	31 December 2020
Focal Person	(Name): Leila le Hane
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Participating UN entities	<ol style="list-style-type: none"> 1. UNODC Global Maritime Crime Programme (lead) 2. UNSOM Joint Justice and Corrections Section 3. UNIDO 4. UNOPS
NDP Pillar	2.5.6. Strategies for Improved Corrections System
UNSF Strategic Priority	2. Supporting institutions to improve peace, security, justice, the rule of law & safety of Somalis.
Location(s)	Federal Republic of Somalia
Gender Marker	Per activity (see below)

Total Budget as per ProDoc	USD \$ 7,058,061
MPTF:	USD \$ 7,058,061
Non-MPTF sources:	PBF: None
	Trac: None
	Other: None

	PUNO	Report approved by:	Position/Title	Signature
1.	UNIDO	Mr. Ygor Scarcia	Head of Country Office, Somalia	y.scarcia@unido.org
2.	UNSOM	Mr. Francis Benon	Corrections Officer, UNSOM JJCS	benonf@un.org
3.	UNODC	Ms. Leila le Hane	UNODC GMCP	Leila.le-hane@un.org
4.	UNOPS	Mr. Farooqui M. Sayed	Head of Somalia Country Office	sayedf@unops.org

Total MPTF Funds Received			Total non-MPTF Funds Received	
PUNO	Reporting Period	Cumulative	Reporting Period	Cumulative
UNIDO	USD \$ 0	USD \$ 0		
UNODC/UNSOM	USD \$ 0	USD \$ 2,529,123		
UNOPS	USD \$ 0	USD \$ 2,820,877		



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JP Expenditure of MPTF Funds ¹			JP Expenditure of non-MPTF Funds	
PUNO	Reporting Period	Cumulative	Reporting Period	Cumulative
UNIDO	\$0	\$0		
UNODC/UNSOM	\$ 880,017.66	\$ 1,294,460.78		
UNOPS	\$ 448, 065	\$ 1,724,627		

SEMI-ANNUAL HIGHLIGHTS

1. Continued forged relationships with national counterparts (Commissioner General of Prisons, H.E. Minister of Justice of FGS, Attorney General and their respective offices), allowing for channels of communication between implementing agents and beneficiaries.
2. Continued implementation, monitoring and support as needs arose surrounding the global crisis brought on by COVID-19. This took the form of emergency procurements, coordination of relief efforts and information sharing.
3. Experts in the field, programme management, UN agency support mechanisms, and national counterparts established teams and workplans for the first half of 2020 despite hindrances caused by both funding delays and COVID-19 related restrictions.
4. In the face of COVID-19 working arrangements and the unpredictable nature of implementation modalities, JCP agencies adapted their implementation strategies, where possible, to enable continued support to beneficiaries.
5. Although funds have yet to transferred to multiple implementing partners, information sharing between JCP management, relevant UN agencies and beneficiaries has been paramount. This has ensured both donors and national authorities are aware of the delays and the effects this may cause, especially to approved workplans.

HIGHLIGHTS OF KEY ACHIEVEMENTS

The Joint Corrections Programme (JCP) has worked to address challenges perceived for the outlook of project implementation for the course of 2020. In this light, the JCP notes key achievements in the face of funding delays and COVID-19 as it approaches the end-date of the programme in December 2020. Commendable in these efforts are the following major items:

1. Construction of an additional block at the Mogadishu Prison and Court Complex has continued uninterrupted while implementors and workers have adopted strict hygiene and sanitation practices, inclusive of daily temperature checks and periodic handwashing. The block is therefore on-track and due for completion by November 2020.
2. UNODC, the implementing agent of the Basic Training of Prison Officers, has adapted the training to be an e-learning course so as to be readily available to target facilities upon the recruitment of cadets, and to avoid dependence on personnel travel for in-person trainings.
3. COVID-19 needs in target facilities was swiftly addressed through JCP's activity on prisoner welfare. Two batches consisting of sanitation equipment, materials, PPE, thermometers, and recreational items,

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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amongst other items specific to the needs of each facility were delivered through local vendors.

SITUATION UPDATE

No changes have been made to the latest approved workplan since December 2019. Instead, for the sake of information sharing as mentioned before, the workplan has been expanded upon to include updates, challenges and hindrances in view of the COVID-19 restrictions and funding delays. Specific to each activity under the JCP, implementing partners and management have noted how these factors effect each project and this has been updated and shared with all concerned parties periodically.

SEMI-ANNUAL PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT			
Somali Custodial Corps are increasingly providing fair and human services to the Somali people			
<i>SUB-OUTCOME 1 STATEMENT</i>			
Somali Custodial Corps are delivering correctional services under a unified legal framework			
Output 1.1: Transcription and development of the corrections model into the current prison law draft legislation			
INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		REPORTING PERIOD	CUMULATIVE
FGS/FMS political agreement around the content of the current prison law draft legislation	6	0	1
Output 1.2: Adoption of a new legislation applicable in all regions			
Number of new legislation adopted by Parliament on corrections	1	0	0
<i>SUB-OUTCOME 2 STATEMENT</i>			
Somali Custodial Corps are operating at least one correctional facility in compliance with international standards in all regions			
Output 2.1: Somali regions are all operating with at least one equipped correctional facility in line with infrastructural prison standards			
Number of regions equipped with at least one correctional facility in line with infrastructural prison standards	6	0	1
Output 2.2: Somali Custodial Corps staff are trained to operate correctional facilities in respect of applicable international standards			
Number of custodial corps staff trained to operate correctional facilities in respect of applicable international standards	1200	0	140
Output 2.3: Correctional facilities are operating under strengthen and adapted Standard Operating Procedures (SoPs)			
Number of SoPs established and implemented in correctional facilities	Unidentifiable	n/a	n/a

NARRATIVE

² Fill in only the numbers or yes/no; no explanations to be given here.



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UNODC/UNSOM:

UNODC vocational training team and engineer remain on site in order to monitor on-going works. Hygiene and sanitation measures have been put in place for all individuals working on site, including UNODC staff and those participating in the vocational training sessions. Storage facilities for materials and equipment have bolstered vocational training sessions and their longevity. This will also aid in the functioning of the VT workshop at MPCC. Training materials for SCC officers have been converted into e-learning material in an attempt to mitigate any further delays or restrictions on the movement of personnel. Additionally, target facilities will also be provided with the IT equipment necessary to delivery these trainings, making the platform readily available at the prison for new recruits and therefore contributing to greater sustainability. This will also be translated into Somali to address language barrier issues. The issue of illiteracy will be addressed with the inclusion of a Somali voice-over for the training material. UNODC staff will be trained on the use of the platform to assist with the roll out at the target facilities. This allows UNODC to therefore make use of the remote working period. UNODC has successfully completed deliveries of Batch A and B hygiene, sanitation and welfare items to Baidoa, Beledweyn, Kismayo, Garowe and MPCC as of 20 May 2020. UNODC remains in contact with prison authorities on the needs faced by the target facilities during this time. UNODC remains in frequent contact with the ICRC to ascertain different areas for support and both agencies support each other through information sharing. To alleviate the spread of the recent outbreak of COVID-19 cases in Garowe, UNODC under JCP had initiated an additional procurement of PPE (masks, face shield, disposable body suits, thermometers, medical gloves). As of June 29th, the items have been successfully delivered by the vendor in Mogadishu as they were sourced in Nairobi for quality assurance. Through telecommuting the project implementation team has been able to establish a preliminary logical framework for the prisoner reintegration programme in Garowe. UNSOM has successfully completed the translation of the draft SoPs. These have been passed on to the office of the MoJ and the Commissioner General for their approval. The draft translations of the SOPs will be used as a foundation for further consultation and amendments with prison authorities. The training on the use and implementation of the SoPs will hence be conducted once this is feasible on the ground. UNSOM continues to conduct the mapping out of civil society organisations that will willingly be involved with activities in the corrections sector for oversight and review.

UNOPS:

UNOPS national officers continue to support on the ground with day-to-day oversight of works. UNOPS notes that further impacts to the works are imminent, however, as the supply chain of materials slow down more and more, soon to result in a complete halt. Implications on the timeline of the project are difficult to predict at this time. Despite this, the second-floor wall and concrete columns of the MPCC block are complete. Formation of the roof slabs are in progress. The target date for the completion of all structural work is July 31st, after which works will focus on fittings and finishes. The project remains on schedule and if the project is not impacted by COVID-19, the construction may be completed before Dec 2020. However, such implications remain unpredictable. Below are pictures showing progress on site.



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As part of the COVID-19 mitigation measures, daily temperature scanning is implemented on-site with every individual entering the site checked. Those with temperatures higher than 37 degrees are not be permitted to enter the site. Hand sanitizers with running water are provided at different locations on site for workers to wash hands. The wearing of masks remains mandatory as pictured below.



In Kismayo, UNOPS has been unable to deploy surveyor's or consultants to Kismayo for assessments and the gathering of project data required to complete the design package. As long as these restrictions are in place, the project remains on hold. As domestic flights have now resumed in Somalia, UNOPS will await for international flights to resume and for UN facilities to open up as they are currently on lockdown in order to deploy their



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consultants. UNOPS programme management for Kismayo have additionally alerted JCP management to predicted setbacks as a result of the rain season that approaches in the latter end of the year. This will affect access to construction sites while hindering an infrastructural progress too. The HRS biometric equipment has been delivered to Mogadishu and is currently in storage at the UN camp. No handover ceremony or training to the regional facilities is scheduled at this point due to movement restrictions. In Baidoa, Basic education sessions in English, Mathematics, Arabic and Somali languages are continually being delivered within Baidoa prison with respect for hygiene and sanitation practices. The project management team are also awaiting funds from the MPTF in order to continue with implementation.

UNIDO:

No funds received from MPTF therefore implementation has yet to begin.

Other Key Achievements

UNODC/UNSOM:

- Continued communication with national counterparts and continued “presence” despite staff movement restrictions and inability to deploy specialists into the field
- Emergency provision of items to address needs specific to prisons

UNOPS:

- Continued construction of the MPCC block despite funding delays and adherence to the construction timeline despite setbacks
- Resilience of the project model to evolve in the face of COVID-19 restrictions and increased needs for greater hygiene and sanitation practices

UNIDO:

- Planning and re-modelling of workplan despite not having received funds for the intended project. National staff have thus supported through information sharing and on-the-ground updates so as to advise on required changes to the workplan as a result of changing circumstances at the target facility.

COVID-19 response

As mentioned above, implementing partners adopted strict hygiene and sanitation practices and measures to ensure certain projects were able to continue developing. While many interventions have been put on hold, IPs redirected their efforts to assist national counterparts where relationships had already existed. Under UNSOM's lead and as a focal point to reach out to relevant national authorities, national stakeholders, NGOs, health organisations, a task force was established inclusive of UNSOM police, UNODC, OCHA, and UNDP. For purposes of joint advocacy with relevant federal member states, line ministries and other relevant actors, like those involved with this JCP activity, the task force seeks support from Somali authorities to mitigate the impact of COVID-19 pandemic on incarcerated persons. Through the distribution of guidance notes and guidelines, concerned authorities were urged to prioritize the release of individuals including i) children, ii) person with underlying health conditions, iii) persons with low-risk profiles and who have committed minor and petty offenses, and iv) persons with imminent release dates and these detained for offenses not recognized under international law. Authorities were also encouraged to consider the possibility to apply non-custodial measures particularly for older persons, ill people, or others with specific vulnerabilities to COVID-19.

Challenges (incl: Delays or Deviations) and Lessons Learnt:

Recruitment of international corrections expert to take lead on both Output 1.1.1 and Output 1.1.2 has faced delays as



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candidates may not deploy until borders are reopened and it is deemed safe for staff to return to office. UNODC has advised that the contract with the start date (TBD) remains ready for necessary processing and issuance when circumstances allow. COVID-19 has slowed down Vocational Training at MPCC. The workshop construction was planned to take place following the completion of other construction works at MPCC, however, the limited number of prisoners allowed outside of their cells due to fears that they may get COVID has resulted in less progress than what anticipated in the beginning of 2020. UNODC will continue to dialogue with the Custodial Corps to ensure safety can be achieved while allowing for activities to progress. Due to the closure of the Somali airspace and movement restrictions, UNOPS has been unable to deploy surveyors or consultants to Kismayo for assessments and the gathering of project data required to complete the design package. As long as these restrictions are in place, the project remains on hold. As domestic flights have now resumed in Somalia, UNOPS will wait for international flights to resume in order to deploy their consultants. UNOPS programme management for Kismayo have additionally alerted JCP management and predicted setbacks as a result of the rain season that approaches in the latter end of the year. This will affect access to construction sites while hindering an infrastructural progress too. It is requested that these factors, along with COVID-19 related restriction are kept under consideration when requests are made for an NCE of the JCP. On delivery of equipment in some cases, and although equipment has been successfully procured and delivered, no handover ceremony or training at the regional facilities is scheduled at this point due to COVID-19.

Activities under UNSOM requiring consultations have been postponed in light of the more pressing issues experienced momentarily by both the SCC and Office of the AG. UNSOM's support to these national authorities has furthermore focused more on COVID-19 information sharing, coordination and issuance of guidance notes for facilities as they attempt to decongest prisons and other detention facilities. On the prisoner reintegration programme in Garowe, Puntland, the MPTF delays coupled with COVID-19 restrictions have had effects on the implementation of this activity as we are unable to secure contracts no prepare procurements of items and materials required for project implementation.

Gender

Gender markers are indicated under each output under the JCP results framework and workplan. For example, prison law reform is to cater for gender perspectives (i.e. female prisoners managed by female officers, female prisoners separated from male prisoners, assuring equality of treatment in the prison between genders); female quarters, where applicable, must be accounted for in construction of prison infrastructure (this does not apply to MPCC since at present, no female inmates are housed there. This is however noted as prison transfers are conducted and the prison population grows in size to become more diverse.) On running databases at prisons, implementors will ensure female officers are included in the training. Participation in rehabilitation programme aims to have 50% female participants. As discussed above, when feasible and upon the implementation of these activities, these gender considerations will be taken into account.

	Total no. of Joint Programme Outputs	Total no. of gender specific Outputs
Proportion of gender specific outputs in Joint Programme ³	Not specific to gender however all contain gender markers	n/a
	Total no. of Staff	Total no. of staff with responsibility for gender issues
Proportion of Joint Programme staff with responsibility for gender issues ⁴	6	6

³ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

⁴ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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Human Rights	
<p>Within correctional facilities, protection of Human Rights is a priority as prisoners themselves and the various underlying demographics within prison populations can be considered vulnerable groups. The development of SoPs and the training of prison staff aligned to the Nelson Mandela Rules for the standard minimum rules for the treatment of prisoners are two core activities under the JCP that specifically cater for human rights considerations of prisoners. Even more specifically, the JCP looks to establish a federal level oversight civil committee for stakeholders in Mogadishu for civil society actors, including FGS Ministry of justice, Parliament, Human Rights organisations, federal SCC authorities and any other relevant actor for the oversight of facilities. In addition to this, it can be argued that the JCP reintegration programme, rehabilitation programmes and prisoner welfare item activities are also aimed at ensuring that the human rights of prisoners in Somalia are at the forefront of efforts to support the Somali corrections sector.</p>	
Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated, or new risks created?	Result (Yes/No) n/a
No. of Joint Programme outputs specifically designed to address specific protection concerns.	Result (Number) All
No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	Result (Number) All
Other	
Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	Results (Yes/No) No
Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	Results (Yes/No) Yes
Describe nature of cost sharing:	
Communications & Visibility	
<p>JCP published regular Tweets on project delivery within which all donors are tagged. In addition to this, agencies acting as implementing partners include any major deliveries within periodic newsletters which is shared with those who have subscribed and online.</p>	
Looking ahead	
<p>JCP plans to continually tweet on implementation, especially in the face of COVID-19 and its effects on circumstances for the programme. In the next 6 months, JCP aims to address the delays that have hindered implementation in collaboration with the MPTF, donor agencies and national authorities. Once resolved, JCP looks forward to the implementation of projects. Twitter will continually be used as the made social media platform upon which implementing partners will update followers and donor agencies.</p>	



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ANNEX 1. RISK MANAGEMENT

This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project. (State whether the risk is from the ProDoc or is new, whether the Joint Programme was exposed during the reporting period and what specific mitigation measures were applied.

Type of Risk ⁵	Description of Risk	Mitigating Measures
Financial	Fund transfers have been delayed and this effects implementation progress and ability of agents to plan accordingly.	<ul style="list-style-type: none">- Constant communication between programme management, donor focal points and national counterparts on these delays.- Attempts to address funding delays and provide information to MPTF in a timely manner in order to have problems resolved.
Operational	COVID-19 restrictions to personnel movement and the lockdown of UN camp in Mogadishu and elsewhere.	Adjustment of workplans accordingly and cancellation of deployments until feasible, wherein staff have switched remote and alternative working arrangements (AWA)

⁵ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
International Monitoring Committee (UNODC)	February 2020	Joint mission and reporting on conditions at MPCC	IMC report available upon request
Programme Steering Committee	March 2020	In the presence of donors, lead agencies and the FGS Minister of Justice and advisors.	Updates on activities and concerns were brought forward by programme managers. The MoJ posed questions and donors advised on funding issues.
Construction Site visits (MPCC)	Weekly	UNODC and UNOPS, both of which have on-going works at MPCC undertake site visits to report on progress, provide pictures for reports/social media, and to provide technical assistance.	Reported on in earlier sections

ANNEX 3. TRAINING DATA No trainings have been delivered during the reporting period.