



**SOMALIA UN MPTF**

**PROGRAMME ANNUAL PROGRESS REPORT**

**Period: 2019**

<b>Project Name</b>	Somali Joint Corrections Service Support Programme
Gateway ID	
Start date	15 August 2018 (Initial Fund Transfers June 2019)
Planned end date (as per last approval)	31 December 2010
Focal Person(s)	(Name): Leila le Hane
	(Email): Leila.le-hane@un.org
	(Tel): +254 791892583
Participating UN Entities	<ol style="list-style-type: none"> <li>1. United Nations Office on Drugs and Crime (UNODC), Global Maritime Crime Programme (GMCP) – lead agency</li> <li>2. United Nations Assistance Mission in Somalia (UNSOM), Joint Justice and Corrections Section (JJCS)</li> <li>3. United Nations Industrial Development Organisation (UNIDO)</li> <li>4. United Nations Office for Project Services (UNOPS)</li> </ol>
NDP Pillar	2.5.6 Strategies: Improved Corrections System
UNSF Strategic Priority	<u>UN Strategic Priorities:</u> 3. All Somalis benefit from Peace, Security and the Rule of Law, including Corrections 4. Effective and accountable institutions that respond to needs and rights of all Somalis
SDG(s)	SDG 16: Peace and Strong Institutions
Location	Federal Republic of Somalia
Gender Marker	Per Activity (See below)

<b>Total Budget as per ProDoc</b>	USD \$ 7,058,061
MPTF:	USD \$ 7,058,061
Non-MPTF	Other: None

	<b>PUNO</b>	<b>Report approved by:</b>	<b>Position/Title</b>	<b>Official Email</b>
<b>1.</b>	<b>UNIDO</b>	Mr. Ygor Scarcia	Head of Country Office, Somalia	y.scarcia@unido.org
<b>2.</b>	<b>UNSOM</b>	Mr. Francis Benon	Corrections Officer, UNSOM Justice and Corrections Sector	benonf@un.org
<b>3.</b>	<b>UNODC</b>	Ms. Leila le Hane	Somalia Programme Officer	leila.le-hane@un.org
<b>4.</b>	<b>UNOPS</b>	Mr. Farooqui M. Sayed	Head of Programme, Somalia Country Office	sayedf@unops.org



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Total MPTF Funds Received				Total non-MPTF Funds Received		
PUNO	Semi Annual 2019 (2)	Cumulative	Annual 2019	Semi Annual 2019 (2)	Cumulative	Annual 2019
UNIDO	USD \$0	USD \$0	USD \$0	N/A		
UNODC & UNSOM	\$2,529,123	\$2,529,123	\$2,529,123			
UNOPS	\$2,820,877	\$2,820,877	\$2,820,877			
JP Expenditure of MPTF Funds <sup>1</sup>				JP Expenditure of non-MPTF Funds		
PUNO	Semi Annual 2019 (2)	Cumulative	Annual 2019	Semi Annual 2019 (2)	Cumulative	Annual 2019
UNIDO	USD \$0	USD \$0	USD \$0	N/A		
UNODC & UNSOM	USD \$0	USD \$0	USD \$33,925			
UNOPS	USD \$ 481,037	USD \$ 481,037	USD \$ 481,037			

**ANNUAL HIGHLIGHTS**

1. Good relationship and channels of communication established and solidified between national authorities (Prisons Commissioner, Minister of Justice, Attorney General, and their offices respectively), implementing partners and JCP management.
2. Successful procurement, delivery and development of monitoring mechanisms for items in support of the operation of the prisons; such procurements were prioritizing as they addressed specific needs of prisoners and prison staff.
3. Establishment of an implementing team consisting of a UN agency, experts in the field, as well as a national/local agent in the form of a sanctioned NGO for the planned implementation of the Garowe Community reintegration programme as a core funded activity under the Joint Corrections Programme Document workplan.
4. Following initial fund allocations from MPTF, some PUNOs initiated processes internally and came back

<sup>1</sup> **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00> )



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to JCP management having identified budget shortfalls; in the latter part of 2019 JCP management were able to consult national authorities and donor focal points on proposed solutions. This resulted in the successful approval of re-allocated funds whereby PUNOs were able to proceed with preparation for implementation.

5. Successful site visits undertaken by 2 of the implementing agencies resulted in useful updates to implementation plans wherein a redesign of activities could better address the needs of targeted facilities; site visits reportedly also established good relations with security teams and prison authorities which will assist in greater support for implementation in up-coming months.

### HIGHLIGHTS OF KEY ACHIEVEMENTS

The Joint Corrections Programme has acted swiftly to address early challenges faced by the programme in preparation for implementation through the necessary channels and with oversight of relevant counterparts and national authorities. Funds from the MPTF were transferred as of June 2019 and this set in motion the next steps for implementing partners. Respective programme officers and focal points were able to engage with target facilities, meetings were facilitated with national authorities and workplans established for respective field office teams. This has been particularly evident in Baidoa, Beledweyn and Garowe.

As funds were received procurement processes were initiated and most have reported smooth delivery to end users (particular targeted facilities, prisoners and officers), while others have estimated delivery to coincide with trainings, workshops or event forecasted for the remaining months of 2020.

Successful briefing and consultation with (then) newly appointed Prisons Commissioner on activities to be implemented has given IPs the leverage to begin the first steps in implementation. The Commissioner and MoJ are both in know of activities to be implemented and of those that are on-going. Through UNODC monitoring mechanisms, useful, up-to-date and relevant feedback and guidance was provided to implementing partners. For example, what types of vocational training courses are most desired in prisons, approval of equipment to be used by officers of the SCC, and his vision in terms of support to the SCC as a whole, was communicated and hence put into practice.

The impact of such achievements, although very early in the project implementation phase, has resulted in a strong footing for the Joint Corrections Programme. Oversight of the progress of these activities is carried out through monthly consultations with IP focal points and mentors present on site.

### SITUATION UPDATE

A newly appointed Prisons Commissioner, General Mahad, replaced General Bashir in the third quarter of 2019. Although the JCP programme document, activities to be implemented and allocated funding per activity were already approved, a briefing was required. No programmatic changes were required following this briefing however the Commissioner made clear his strong vision on more vocational training as a means for the prevention of violent extremism and rehabilitation of prisoners. He expressed the need for greater support for the facilitation of such. JCP therefore reached out to teams involved with VT, and particularly the UNODC team in Garowe implementing the Rehabilitation of VEP; it was made clear that their work was to address needs of violent extremist prisons while complimentarily providing support to VT workshops.



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Following much consultation, IOM indicated that they would withdraw as an implementing partner under JCP. The community reintegration project in Garowe was offered to all implementing partners. UNODC has 2 mentors stationed in Garowe, as well as management staff. It was decided that they would be in the best position to implement the activity. Such changes to the activity framework were raised for approval to both the programme steering committee, national authorities and donors.

**QUARTERLY & ANNUAL PROGRESS REPORT RESULTS MATRIX**

**OUTCOME STATEMENT**

Somali Custodial Corps are increasingly providing fair and human services to the Somali people

**SUB-OUTCOME 1 STATEMENT**

Somali Custodial Corps (SCC) are delivering correctional services under a unified legal framework

**Output 1.1.1:** Transcription and development of the corrections model into the current prison law draft legislation

INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR <sup>2</sup>	
		Reporting Period (2019)	CUMULATIVE
FGS/FMS political agreement around the content of the current prison law draft legislation	1	No	0

**Output 1.1.2:** Adoption of a new legislation applicable in all regions

Number of new legislation adopted by Parliament on corrections	1	No	0
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**Output 1.2.1:** Somali regions are all operating with at least one equipped correctional facility in line with infrastructural prison standards

Number of regions equipped with at least one correctional facility in line with infrastructural prison standards	6	Yes	2
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**Output 1.2.2:** Somali Custodial Corps staff are trained to operate correctional facilities in respect of applicable international standards

Number of custodial corps staff trained to operate correctional facilities in respect of applicable international standards	1200	No	0
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**Output 1.2.3:** Correctional facilities are operating under strengthen and adapted Standard Operating Procedures (SoPs)

Number of SoPs established and implemented in correctional facilities	n/a	n/a	n/a
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**Output 1.2.4:** Somali Custodial Corps own a federal and State Corrections Plans

Number of Implementation Plans per region	7 (1 per region)	No	n/a
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<sup>2</sup> Fill in only the numbers or yes/no; no explanations to be given here.



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<b>Output 1.3.1:</b> Prisoners in all regions are benefiting from tailored rehabilitation program			
Overall number of prisoners benefiting from tailored rehabilitation programs	40 per region, 300 overall	Yes	10 per region minimum
<b>Output 1.4.1:</b> The capacity of the Attorney General's Offices is strengthened in monitoring and overseeing of correctional facilities			
Number of inspections conducted by the Attorney General's office per region per year	6	No	0
<b>Output 1.4.2:</b> The capacity of the Somali Custodial Corps to monitor and oversee its correctional facilities is strengthened			
Number of inspections conducted by the Federal Commissioner's office per region per year	6	No	0
<b>SUB-OUTCOME 2 STATEMENT</b>			
SCC are operating at least one correctional facility in compliance with international standards in all regions			
<b>Output 2.1:</b> Community actors are involved in oversight mechanisms over correctional facilities			
Number of prisons visited by oversight civil committee per region per year.	1	No	n/a
<b>Output 2.2:</b> Community actors are supporting prisoners in reintegrating society through tailored community-based reintegration program			
Overall number of prisoners benefiting from tailored reintegration programs	100	No	n/a
<b>NARRATIVE</b>			
<p>With reference to the Federal Government of Somalia's National Development Plan (NDP), the Joint Corrections Programme's Outputs are aligned to Strategy 2.5.6: <i>Improved Corrections System</i>. Results of the outputs in the year 2019 have contributed to the priorities under improvement to the corrections system, where applicable, in the following ways:</p> <p>Output 1.2.1: Infrastructural improvements have been made and areas of need identified to at some regional targeted facilities. Although not deemed to fulfill all standards, improvements have been made while needs are to be addresses through future implementation. Facilities edging towards baseline targets include: Beledweyn, Garowe, Kismayo and MPCC.</p> <p>Output 1.3.1: Rehabilitation programmes have commenced in MPCC and Garowe Prison as of December 2019. This takes the form of Vocational training workshops and programmes following the provision of trainers, materials, and equipment through implementing partners under the JCP. Garowe: &gt;20 participants, MPCC: 10 participants.</p>			
<b>Other Key Achievements arising out of interventions</b>			
UNODC/UNSOM: Vocational training programmes approved and on-going with positive responses from end-users and			



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clear demand for more types and broader inclusion of prison population if resources allow. Successful delivery of prisoner welfare items, and continued inspection of needs to be addressed in 2020. Construction projects commenced with clear duties of oversight and monitoring going into 2020.

UNIDO: Successful site visits to prison and relationships established with national counterparts.

UNOPS: Landowner agreements signed for Kismayo construction site. Procurement of equipment for staff ID project at delivery phase. Construction site underway with contractors and agency oversight.

**Challenges (incl: Delays or Deviations) and Lessons Learnt:**

Change in leadership at the both the Attorney General and the Prisons Commissioner resulted in programmatic delays as new relationships and lines of communications were to be established before any activities could move ahead. The UN agency originally identified to implement the Community Reintegration in Garowe indicated in late that they are unable to implement. This caused a delay for that activity line, particularly in terms of establishing the local implementing team in Garowe and fund transfers at the MPTF level. This has since been resolved and the implementing team has been well established. Human resources processes were initiated as of December 2019.

**Gender**

Gender markers are allocated to each activity under JCP, alongside its baselines and targets. Inclusion of certain percentages of female trainees/workshop participants are indicated. To date, the only activities of those in the process of being implemented thus far are:

UNODC: BTPO, Garowe: Participants have been nominated by the Commissioner’s office, whereby a requirement was that 20% of participants (in this case, at least 1 of the 6 officers needs to be woman). This has been adhered to. Procurement of prisoner welfare items has addressed the need for female prisoners too. This includes feminine products, creams, soap and sanitary items.

UNOPS: Construction of Kismayo prison will cater for the complete separation of female prisoners who are to have their own section that is not accessible or visible for male counterparts. This need has been reflected in the prison plan.

Proportion of gender specific outputs in Joint Programme <sup>3</sup>	<b>Total no. of Outputs</b>	<b>Total no. of gender specific Outputs</b>
	<b>11</b>	<b>0</b>
Proportion of Joint Programme staff with responsibility for gender issues (as of end of 2019) <sup>4</sup>	<b>Total no. of Staff</b>	<b>Total no. of staff with responsibility for gender issues</b>
	<b>0</b>	<b>4</b>

<sup>3</sup> Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

<sup>4</sup> Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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<b>Human Rights</b>	
Activities to be implemented in 2020 are to address HR concerns, however in 2019 none of which have been implemented. This is with the exception to vocational training programmes being implemented in 2019 that provided the basic Human Right to Education, even when incarcerated (UNODC).	
Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated, or new risks created?	<b>Result (Yes/No)</b>
	<b>No</b>
No. of Joint Programme outputs specifically designed to address specific protection concerns.	<b>Result (No.)</b>
	<b>4</b>
No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	<b>Result (Number)</b>
	<b>9</b>
<b>Other</b>	
Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	<b>Results (Yes/No)</b>
	<b>No</b>
Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	<b>Results (Yes/No)</b>
	<b>Yes</b>
<b>Describe nature of cost sharing:</b>	
n/a	
<b>Communications &amp; Visibility</b>	
<p>The International Monitoring Committee facilitated by IMC proves a useful tool to advising many activities under the JCP, while providing an opportunity to donors to monitor progress of facilities in person. An annual IMC report is published and contains recommendations made by UNODC prison expert and donor focal persons on areas of improvement, human rights violations, and the needs of the prisoners that are observed in discussion with them in person. The IMC publications provide insight to the international community on how the UN and member States engage in prisons in Somalia – this is key to raising further support and drawing attention to the project implementation in this space.</p> <p>UNOPS, UNODC, UNSOM and UNIDO all have regular Tweets on the respective Twitter pages. This provides insight into on-going activities and achievements of their activities and progress thereof. It has been requested to all implementing partners to make use of the hashtag #JointCorrectionsProgrammeSomalia and #RuleofLawSomalia.</p> <p>UNODC staff make use of merchandise when on site or when delivering trainings, and UNOPS staff wear agency provided protective equipment when on construction sites. In the context of Somalia, an obvious limitation to staff wearing branded items when implementing activities is that female staff are unable to wear t-shirts that do not cover the full length of the arm or are items that are too tight fitting. This is to be addressed in the future.</p>	
<b>Looking ahead</b>	



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UNODC/UNSOM: Both agencies are to receive more funds through the MPTF. UNSOM is finalising the recruitment of its Corrections Expert to assist in two of its output activities for the duration of 5 months in 2020. UNODC is rolling out up-coming trainings in Garowe while further construction of the Vocational Training workshop and landscaping at MPCC is to continue in early 2020.

UNIDO: Following the internal approval of a refreshed workplan from December 2019, UNIDO will begin with infrastructural implementation that will support the vocational training to take place at Beledweyn prison.

UNOPS: Plans for the final delivery of equipment to support officer ID activities is forecasted for early 2020. Since the signing of land deed in Kismayo in 2019, the construction of Kismayo prison is at the forefront of UNOPS implementation in Jubbaland. This is alongside the on-going construction of an additional block at the MPCC.





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**ANNEX 1. RISK MANAGEMENT**

*This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project. (State whether the risk is from the ProDoc or is new, whether the Joint Programme was exposed during the reporting period (2019) and what specific mitigation measures were applied.*

Type of Risk <sup>5</sup>	Description of Risk	Mitigating Measures

<sup>5</sup> Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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**ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES** <list here the monitoring and oversight activities undertaken during reporting period (2019). Precise and specific, the table should not exceed one page>

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
International Monitoring Committee (Garowe)	November 2019	Joint mission for donors and implementors to meet with prison authorities and conduct monitoring visit to target facilities	Report published in November 2019 provided recommendations to implementing partners on better addressing the needs of the prisoners and the officers
Programme Steering Committee	May and September, 2019	In the presence of the MoJ, UN counterparts, other Joint Programmes and donor focal points, updates are provided and matters requiring approval or advice	Budget amendments to address shortfalls for some activities were consulted on and then approved
Engineering Site Visit	December 2019	UNODC and UNOPS Engineers visited MPCC to view on-going works, respectively	Advice to national contractors, reports to regional offices drafted
Meetings with Donors	December 2019	JCP management met with focal points from the EU and Sweden to provide informal update of on-going activities	Monthly updates were requested on programme progress and challenges

**ANNEX 3. TRAINING DATA** <list here details of training activities undertaken during the reporting period (2019); should not exceed one page>

#	Target Group		Dates	# of participants	Title of the training	Location of training	Training provider
	Ministry.	Others					



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	District or UN staff			M	F	Total		
1.								
2.								
3.								
4.								
5.								
6.								
7.								
8.								
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20.								
<b>Totals:</b>								