



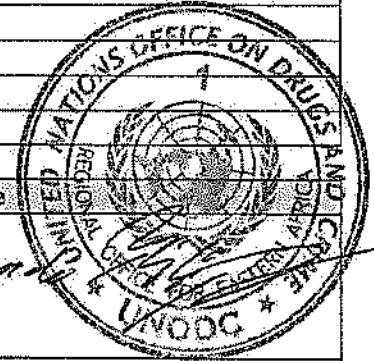
SOMALIA UN MPTF

PROGRAMME ANNUAL PROGRESS REPORT  
Period: January - December 2020

Project Name	UN Joint Rule of Law Programme for Somaliland 2020 -2021
Gateway ID	
Start date	01 January 2020
Planned end date (as per last approval)	31 December 2021
Focal Person(s)	(Name): Doel Mukerjee (Project Manager) (Email): <a href="mailto:doel.mukerjee@undp.org">doel.mukerjee@undp.org</a> (Tel): 00252 619 88 3848
Participating UN Entities	UNDP, UNODC, UN Women, UNSOM(Non-Executing Agency)
NDP II	Pillar 3 Governance
UNSF Strategic Priority	SP2: Supporting institutions to improve peace, security, justice, the rule of law, human rights and safety of people of Somaliland. Contributing Outcome (UNSF – SP2):
SDG(s)	SDG 16, the achievement of 'peaceful and inclusive societies for sustainable development, provide access to justice for all and building effective, accountable institutions at all levels.'
Location	Somaliland
Gender Marker	2

Total Budget as per Pro Doc	7,780,978.41
MPTF:	
Non-MPTF sources:	PBF: Trac: Other:

	PUNO	Report approved by:	Position/Title	Signature
1.	UNODC	Dr. Amado Philip de Andres	Regional Representative	
2.	UNDP	Jocelyn Mason	Resident Representative	 Digitally signed by Jocelyn Mason DN: cn=Jocelyn Mason, o=UNDP, ou=Resident Representative, email=jocelyn.mason@undp.org, c=SO Date: 2021.03.01 16:24:19 +03'00'
3.	UN Women	Sadiq Syed	Country Programme Manager	 03/02/2021
4.	UNSOM	Marco Camignani	Director ROLSIG, UNSOM DSRSG OIC	





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Total MPTF Funds Received				Total non-MPTF Funds Received		
PUNO	Semi Annual 2020 (2)	Cumulative	Annual 2020	Semi Annual 2020 (2)	Cumulative	Annual 2020
	1 August - 31 Dec 2020	From prog. start date	1 August - 31 Dec 2020	1 August - 31 Dec 2020	From prog. start date	1 Jan – 31 Dec 2020
<b>UNODC</b>	160,000	160,000	160,000			
<b>UN Women</b>	100,000	100,000	100,000			
<b>UNDP MPTF</b>	2,559,723	2,559,723	2,559,723	333,099.09	333,099.09	333,099.09
	<b>2,819,723</b>	<b>2,819,723</b>	<b>2,819,723</b>	<b>333,099.09</b>	<b>333,099.09</b>	<b>333,099.09</b>
JP Expenditure of MPTF Funds <sup>1</sup>				JP Expenditure of non-MPTF Funds		
PUNO	Semi Annual 2020 (2)	Cumulative	Annual 2020	Semi Annual 2020 (2)	Cumulative	Annual 2020
	1 August - 31 Dec 2020	From prog. start date	1 Jan – 31 Dec 2020	1 August - 31 Dec 2020	From prog. start date	1 Jan – 31 Dec 2020
<b>UNODC</b>	17,665.95	17,665.95	17,665.95			
<b>UN Women</b>	7,741.79	7,741.79	7,741.79			
<b>UNDP</b>	883,312.94	883,312.94	883,312.94	333,099.09	333,099.09	333,099.09
<b>Total</b>	<b>908,720.68</b>	<b>908,720.68</b>	<b>908,720.68</b>	<b>333,099.09</b>	<b>333,099.09</b>	<b>333,099.09</b>

**ANNUAL HIGHLIGHTS:**

1. The Joint Rule of Law Programme for Somaliland commenced implementation following a first Programme Steering Committee meeting in June 2020, during which the 2020 Annual Workplan received approval.
2. Access to justice services for the people of Somaliland, particularly women and vulnerable groups, was enhanced through expansion of regional mobile courts to 8 Districts, one stop SGBV centers in Hargeisa and two regions, legal aid coordination, legal aid services in regions through legal aid clinics, specialized women and children units in six regions. Mobile courts provided services for 1,619 beneficiaries (F:368, M:1,233, Children:18) and legal aid was provided to 2,073 beneficiaries, (F:829, M:1,153, Children:91). Following a series of consultative workshops connecting the formal and informal institutions which supply justice in Somaliland, recommendations were made on the establishment of ADR centers in all regions of Somaliland, operating under the oversight of Ministry of Justice of Somaliland.
3. The capacity of a broad range of institution staff from justice, policing and security sectors was developed through a variety of capacity building trainings, awareness workshops and sub-working groups meetings, with 992 total participants (M:741, F:251). Training topics included community partnership policing, human rights, due process, child sensitive and gender responsive policing.
4. Capacity to support SGBV survivors was enhanced through the three SGBV support centers, which provided free services such as medical assistance, prevention of HIV and pregnancy, psychosocial counseling, legal aid and prosecution support for 272 beneficiaries (F:251, M:21) during the reporting period.

<sup>1</sup> **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00> )



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### HIGHLIGHTS OF KEY ACHIEVEMENTS

During the reporting period, the Joint RoL Programme for Somaliland reinforced the Government of Somaliland to improve its rule of law services through: strengthening the judiciary and improving accountability through court inspections; enlarging access to the formal and inform legal system through provision of mobile courts, understanding informal dispute resolutions arrangements and linkages with the formal justice system, expansion and coordination of legal aid services to two regions; bringing all justice, human rights, rule of law and security actors and civil society on one platform to discuss and highlight progress, challenges and concerns, and providing capacity building training for staff of various RoL institutions .

Access to justice in Somaliland is expanded through the provision of mobile courts, legal aid services enhancing the rights of vulnerable and disadvantaged groups. Traditional dispute resolution is better understood, harmonized, and linked with the formal court system informed by human rights and gender equality principles.

Police capacity in human rights, SGBV and child rights was developed through trainings, greater police accountability and oversight is being strengthened through the community policing initiatives with buy-in from local communities and informed by international and constitutional norms.

Coordination of Rule of Law was enhanced through the establishment and support of sub-working groups for Human Rights, Security and Juvenile justice, in line with the framework of the Governance Pillar of NDP-II and composed of government institutions, civil society, NGOs and international stakeholders. This strengthened the interlinkage of the sector wide rule of law and security programme based on NDPII and MOI prioritization plan.

Following a training needs assessment by the Somaliland Judicial Commission, training manuals are being developed, while AGO delivered two training following the training need assessment. A judicial inspection and monitoring scheme also handled complaints and enhanced the effectiveness and efficiency of judicial personnel and quality of service delivery.

Access to training for Somaliland Custodial Corps has been improved through the provision of tailored training material and the establishment of a Development Managers Programme, agreed by the Ministry of Justice and Somaliland Custodial Corps. 13 male and 2 female officers were identified to attend trainings in Q1 2021.

A Prison Feasibility Study was drafted based on interviews conducted with prison officers and prisoners, and support from the Ministry of Justice and Somaliland Custodial Corps. The consultation meeting with the national counterparts will be arranged in 2021.

### SITUATION UPDATE

The Joint Rule of Law Programme for Somaliland commenced implementation following a first Programme Steering Committee meeting on 22 June 2020 that approved the Prioritization Plan and the 2020 Annual Workplan. The programme is implemented in partnership with the Ministry of Interior, Ministry of Justice, Ministry of Health/Hargeisa Group of Hospitals, the Attorney General's Office, the Supreme Court, the Police Commissioner, the Custodial Corps, the Somaliland Human Rights Commission and the Universities of Hargeisa, Burao and Amoud.

Somaliland remained relatively peaceful and stable during the reporting period, particularly in comparison to the insecurity experienced by other regions of Somalia. The upcoming parliamentary and local government elections in Somaliland pose a potential security risk, but the programme will conduct activities to support election security. Somaliland political actors and parties are in agreement to participate and organize for the forthcoming elections of



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the local government and parliament that will be held on 31<sup>st</sup> May 2021, as declared by the Somaliland National Election Commission.

**ANNUAL PROGRESS RESULTS RESOURCES FRAMEWORK**

**OUTCOME STATEMENT:**

**Sustainable models developed for the effective delivery of rights-based, inclusive, accountable rule of law and security, being implemented across regions in Somaliland.**

**OUTPUT 1:**

**Rights-respecting and accountable basic justice services increased in piloted areas**

INDICATOR	TARGET 2020	PROGRESS ON SUB-OUTCOME INDICATOR	
		Reporting Period	CUMULATIVE
<b>Sub-output 1.1: Institutional capacity in developing inclusive and rights based RoL policies and consequent legal drafting process is developed</b>			
# of policies and legislations in line with Somaliland Constitution and best practices developed	2 policies developed	1 policy developed – legal aid bill	1 policy developed – legal aid bill
<b>Sub-output 1.2: Customary dispute resolution is better understood, harmonized, and linked with the formal court system informed by human rights and gender equality principles</b>			
% of cases/matters resolved through TDR/ADR system		No progress; planned for 2021	No progress; planned for 2021
# of cases from TDR and ADR decisions dealt with by the formal courts ensuring human rights and fair trial standards	50 cases	67 cases	67 cases
<b>Sub-output 1.3: Mobile courts, Legal aid and legal awareness is expanded to vulnerable groups especially women, children and minority groups in regions</b>			
# of reported SGBV cases that are dealt with by specialised Benches (SDG 16.3).	30 per quarter	272 cases (F:251, M:21)	272 cases (F:251, M:21)
# court cases data including from SGBV specialized benches piloted Districts is available from the regions	3 districts	No progress; planned for 2021	No progress; planned for 2021
Sector wide legal aid data available		No progress; planned for 2021	No progress; planned for 2021
Legal aid model and guidelines reviewed, socialised and implemented by all relevant stakeholders in regions.	Legal aid model and guidelines reviewed and consulted upon	No progress; planned for 2021	No progress; planned for 2021
# of people (IDPs, men and women) receiving legal aid and mobile court	1,000 (30% women, 50 % IDPs, 10% prisoners)	Total beneficiaries: 2,073, (F:829, M:1153, Child:91)	Total beneficiaries: 2,073, (F:829, M:1153, Child:91)



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services in # of identified districts and IDPs			
% of increase ivictims reporting to SGBV centres		272 SGBV cases handled (F:251, M:21)	272 SGBV cases handled (F:251, M:21)
# Trained staff on collection of evidence in medico-legal cases.	20 staff trained	39 Trained staff (F:17, M:22)	39 Trained staff (F:17, M:22)
% of unsentenced detainees as a proportion of overall prison population (16.3.2)	Reduced by 100 detainees	No progress; planned for 2021	No progress; planned for 2021
Proportion and number of arbitrary administrative detentions and human rights violations of journalists reduced (16.10.1)	Reduced by 10%	No progress; planned for 2021	No progress; planned for 2021
# of dialogue and training on freedom of expression conducted	One training	No progress; planned for 2021	No progress; planned for 2021
# of media broadcasts on right to freedom of expression	Two consultation workshops on freedom and media	Two workshops held in Hargeisa and Borama One training held	Two workshops and one training held
<b>Sub-output 1.4. Capacity of women agency and rule of law institutions in the regions in judicial administration, processes and SGBV cases strengthened.</b>			
% of women in the regions have access to justice (SDG16.3)	20%	No data available	No data available
% of women joining justice institutions and legal profession (SDG16.7.1)	5% increase	No progress; planned for 2021	No progress; planned for 2021
% of women engaged in legal profession	10%	No progress; planned for 2021	No progress; planned for 2021
#Regions reached by paralegals	1200	Three regions reached by paralegals - Marodi-Jeex, Togdheer and Awdal	Three regions reached by paralegals - Marodi-Jeex, Togdheer and Awdal
# Internship programme offered to law students in the Bar Association and Women Lawyers Association	5 internships, of which at least 2 are women	No progress; planned for 2021	No progress; planned for 2021
# law graduation curriculum developed	Curriculum reviewed and updated	No progress; planned for 2021	No progress; planned for 2021
% Prosecutors trained on juvenile and gender needs, principles of fair trial, medico-legal,	25 prosecutors trained	30 prosecutors trained (F:16, M:14)	30 prosecutors trained (F:16, M:14)
# judicial educators developed	5	No progress; planned for 2021	No progress; planned for 2021
Strategic plan and action plan for MoJ developed	One strategic plan	Strategic plan developed for MoJ	One Strategic plan available



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# of trainings/guidelines on sentencing guidelines	One sentencing guideline developed. Two trainings delivered.	No progress; planned for 2021	No progress; planned for 2021
<b>OUTPUT 2:</b>			
<b>Rights-respecting and accountable basic policing services increased in piloted areas.</b>			
<b>Sub-output 2.1 Promoting right based, gender responsive and child sensitive police and community partnership in community security and justice structures</b>			
A community police guidance note is developed, and a community policing initiative is implemented in each of the targeted locations	2 police stations implement a community policing initiative	Community policing workshops held at 2 police stations in Hargeisa	Community policing workshops held at 2 police stations in Hargeisa
# of Police stations constructed and equipped in targeted locations.	Design and procurement process is undertaken and construction of 8 Police Stations initiated.	No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 2.2 Strengthening police capacity in human rights, SGBV and child rights</b>			
Number of police referrals to victim protection and support services in targeted locations. (linked to 2.1 as a potential focus for community policing initiatives).	50 referrals	124 referrals (Women:110, Men:14)	124 referrals (Women:110, Men:14)
<b>Sub-output 2.3 Ongoing dialogue about rights-respecting police oversight, accountability and police/public community partnerships is sustained and informed by international and constitutional norms.</b>			
The Police Complaints mechanism implemented.	Internal complaints and discipline system policy consulted and developed	Workshop held on concepts of police oversight.	Workshop held on concepts of police oversight.
<b>Sub-output 2.4: SPU Training</b>			
Number of Special Protection Unit (F/M) members trained.	No target	50 SPU trained (F:14, M:36)	50 SPU trained (F:14, M:36)
<b>OUTPUT 3:</b>			
<b>Parole and probation services to help the sustainable management of scarce corrections facilities developed and piloted</b>			
<b>Sub-output 3.1: The legal and institutional framework for parole and probation agreed, socialized and operational</b>			
Status of parole policies ad programme	Discussiona on parole ad probation policy initiated, draft developed by all keyholders and approved by Minister for Justice	The discussion has been commenced in the engagement model for implementation of drafting the policy	The discussion has been commenced in the engagement model for implementation of drafting the policy



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Number of staff of the Parole Unit and custodial corps trained on new parole and probation disaggregated by sex	0	No progress; planned for 2021	No progress; planned for 2021
# parole prisoners(m/w) engaged in community rehabilitation programmes	20	No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 3.2: Capacity building of parole and probation stakeholders (SDD).</b>			
Percentage parole board monitors trained on the new parole system	0	No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 3.3: Capacity building of custodial corps leadership and vocational trainings</b>			
Status of feasibility study on PVE in prison	One feasibility study and programme designed	One feasibility study drafted	One feasibility study drafted
Number of senior managers trained on rehabilitative approaches disaggregated by sex	8	No progress; planned for 2021	No progress; planned for 2021
Number of junior managers trained on rehabilitative approaches disaggregated by sex	25	15 (13 male , 2 female)	15 (13 male , 2 female)
<b>OUTPUT 4: Security Sector Governance enhanced.</b>			
<b>Sub-output 4.1: Parliamentary training of Security/Defence/Human Rights Committees</b>			
% of Committee work complies with human rights standards		No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 4.2: Institutional capacity of the Armed Forces/Security Sector Courts.</b>			
# data and record of cases standardised and harmonised with the civilian courts.		No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 4.3: Development of Security Sector Assessment/Threat Assessment/Security Policy</b>			
Human Security Threat Assessment and Security Policy developed.		No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 4.4: Strengthen the capacity of the armed forces, security services and civil service</b>			
# Rightsizing Policy drafted, and legislation presented to the parliament on gratuity and pension law in order to		No progress; planned for 2021	No progress; planned for 2021





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achieve fit-for-purpose security institutions			
<b>OUTPUT 5:</b>			
<b>Co-ordination of the rule of law and security sectors improved at leadership and delivery levels</b>			
<b>Sub-output 5.1: Comprehensive rule of law and security framework</b>			
UN integrated programme aligned to NDPII and MOI Prioritisation Plan on rule of law and security	Forum of civil society, media persons, NGOs and international stakeholders established to develop integrated programme	No progress; planned for 2021	No progress; planned for 2021
NDPII Governance Forum supported to enhance policy and programmatic coherence		NDPII Governance Pillar – 3rd Quarterly Forum, attended by Government Agencies, NGOs and international stakeholders conducted on 28 Oct. 2020 in Hargeisa.	NDPII Governance Pillar – 3rd Quarterly Forum, attended by Government Agencies, NGOs and international stakeholders conducted on 28 Oct. 2020 in Hargeisa
Increased national ownership, leadership and policy coherence		No progress; planned for 2021	No progress; planned for 2021
<b>Sub-output 5.2. Coordinate and support the sub working groups under NDPII</b>			
# of working groups defined and supported	2 meetings each of sub-working groups for: Rule of law and Human Rights; Security; and Juvenile justice	6 sub-working group meetings held, 2 each for: Rule of law and Human Rights; Security; and Juvenile justice	6 sub-working group meetings held, 2 each for: Rule of law and Human Rights; Security; and Juvenile justice
# coherent and informed policies and action plans developed (SDG17)		No progress; planned for 2021	No progress; planned for 2021
# spaces for civil society actors and government impactful dialogue and collaboration activated		No progress; planned for 2021	No progress; planned for 2021
# Increased capacity of counterparts in inclusive coordination and partnership enhanced and institutionalised		No progress; planned for 2021	No progress; planned for 2021
UNDP ONLY: sources of evidence (as per current QPR)			





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### NARRATIVE

#### **Output 1: Rights-respecting and accountable basic justice services increased in piloted areas**

##### **1. The Capacity of the Ministry of justice strengthened**

The capacity of the Ministry of Justice was strengthened through integrating and linking traditional dispute resolution with the formal justice system, standardizing and establishing a national uniform legislative drafting process, finalizing the overall strategic plan of the Ministry of Justice, supporting the finalization of the legal aid bill, and enhancing the availability of legal aid services at the prisons, monitoring human rights of prisoners and enhancing coordination among justice stakeholders.

##### **2. Legal Drafting**

The Ministry of Justice organized a national consultative workshop on the legislative drafting process in Hargeisa on 02-05 October 2020. The workshop was attended by experts from justice sector, human rights advocacy, independent lawyers, legal drafting experts from the Ministry of Justice, Attorney General's Office, Solicitor General, Courts, Ministry of Constitutional Affairs and Parliamentary Relations, Law Reform Commissions, Somaliland Lawyer Association (SOLLA), Somaliland Women's Lawyer Association (SWLA), Women in Law Initiative (WLI), Peace and Strategic Policy Center, CSOs and Lawyers as the key stakeholders of the national legal drafting process. The legal drafting consultative workshop, resulted in participants gaining a clear understanding of the rights-based legal drafting process and receiving training in legal drafting process techniques for public institutions, particularly justice sector institutions, for developing inclusive and rights based Rule of Law policies and legislation.

##### **3. ADR/TDR**

The programme supported the communal relationships between the formal and informal institutions which supply justice in Somaliland, in order to expand access to justice for the population. Three different ADR/TDR consultation workshops were organized by the Ministry of Justice and held in Hargeisa, Borama and Berbera, enabling participants to better understand traditional dispute resolution and how it can be harmonized and linked with the formal court system informed by human rights and gender equality principles. Workshop participants included key justice institutions, including the Ministry of Justice, Attorney General's Office, Ministry of Interior Affairs, the Solicitor General, the Somaliland Human Rights Commission and the courts. Traditional leaders and/or religious leaders were also represented. The three ADR/TDR workshops enhanced the capacity of customary law actors and led to an agreement on the establishment of ADR centers in all regions of Somaliland and the establishment of ADR committees operating under the administration of Ministry of Justice of Somaliland.

##### **4. Legal Aid**

2,073 beneficiaries (F:829, M:1,153, Child:91) received free legal aid from Hargeisa university, Amoud university and Burao University, enabling access to justice for those that would otherwise not be able to afford legal representation. Particularly benefitting were vulnerable social groups including women, children and minority groups.



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### **5. SGBV**

Programme support for three SGBV Baahikoob centers, under the three regional Hospitals of Hargeisa group Hospital, Borama Regional Hospital, and Burao Regional Hospital, increased access to medical services, prevention of HIV and pregnancy, psychosocial counseling, legal aid and prosecution support for the survivors of SGBV. The centres handled a total of 272 cases (F:251, M:21) during the reporting period.

### **6. Awareness**

A Community Awareness programme was implemented through training sessions and media outreach by legal aid providers, SGBV Baahikoob Centers Community Policing and ADR/TDR workshops for the traditional Elders. Approximately 15,000 were reached the awareness programme, of which 40% were female, 50% Male and 10% Children.

### **7. Mobile Courts**

The programme provided support the expansion of mobile court services to increase access to justice for residents of rural areas, reaching 45 districts including new 8 districts of Somaliland. During the reporting period, Somaliland mobile courts adjudicated a total of 305 cases, representing 1,619 beneficiaries (F:368, M:1,233, Children:18).

### **8. Judicial inspection and monitoring scheme**

The effectiveness and efficiency of the judicial personnel and quality of service delivery by the Somaliland Courts was enhanced through the programme's support for a judicial inspection and monitoring scheme. The judicial inspection teams visited district, regional and appeal courts in Hargeisa, Burao, Borama, Ainabo and Lasanod and during the reporting period received a total of 103 complaints. 56 of these complaints were solved through the provision of legal and professional advice, 42 cases were processed by the Judicial Commission and 5 cases are under investigation.

### **9. Capacities of judges and lawyers are enhanced**

Judicial training was provided by the programme to ensure high standards of competence and performance in the judiciary, in order to enhance the protection of the rights of the population. The Somaliland Judicial Commission (JC) implemented a Training Needs Assessment (TNA) Workshop on 21-22 November 2020. Recommendations from the workshop identified training priorities including for new staff, case management, administration and office work management, case writing and filing system, Islamic sharia (family and Ijtihad), leadership, ICT, procedural code, report writing and conflict resolution.

UN Women completed the selection process for a CSO to implement trainings, increase the legal empowerments of women, conduct advocacy of the women's rights bills including the Sexual Offences Bill and legal aid services, and build the capacity of women associations in Somaliland to contribute to the capacity building and advocacy on gendered legislation. The Somaliland Women Lawyers Association (SWLA) was selected to undertake and implement the activity and train women on legal aid and advices services, reporting procedures, advocacy of SOB, leadership, and provision of the legal texts relating to the legal empowerment and women's access to justice. The activities were planned for implementation during 2020, however, due to the competitive selection process, activities were delayed until 2021.



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### **10. AGO and Women and child Units**

The capacity of the Attorney General's Office and prosecutors enhanced in the areas of SGBV and juvenile justice, with a specific focus on children's cases e.g. children in conflict with the law. Regular monitoring of detainees and visits to police stations and prisons were conducted by the AGO regional Offices and reported to HQ in Hargeisa. On 20-22 Oct. 2020 a training workshop on Juvenile Justice and SGBV was organized by the AGO. Greater numbers of female prosecutors in service were encouraged by the AGO to provide more support to female victims of SGBV.

### **11. Monitoring Human rights and Prisons**

Somaliland National Human Rights Commission (NHRC) was supported by the programme to effectively monitor detainees and prisoners for protection of their basic rights. A training workshop to review the monitoring tools for detention centres was conducted on 20-21 Oct. 2020 with 30 (F: 6, M: 24) participants from the NHRC, who were also provided with capacity building training on appropriate utilization of the monitoring tools. A further training workshop for judges and prosecutors on free press and media freedom rights with 40 participants was conducted on 28-29 Dec. 2020 in Hargeisa,.

A consultation workshop on legal gaps and criminalization of media cases was also organized in Burao on 30-31 Dec. 2020, to support the NHRC to effectively lead social dialogue on freedom of expression, media and training on due process and human rights for police and journalists. This was accompanied by the publication of NHRC's Annual Report 2020 and translation into local language for greater awareness of human rights.

### **12. Awareness on Disability Rights**

Public awareness on the rights of people with disabilities was supported through the Line Ministry of Employment, Social Affairs and Family, which in cooperation with Disabled Persons' organizations, organized a celebration of the international day for disabled persons on 3<sup>rd</sup> Dec. 2020. The programme will further contribute to the improvement of disability rights by supporting the development of legislation to implement the National Disability Policy 2021.

### **13. Scholarships**

Scholarships for 20 students (F:10, M:10) from the staff of the different justice actors such Ministry of Justice, Judiciary, Attorney General's Office and Solicitor General's office were supported by the programme to enable them to study in Hargeisa University's Post-Graduate School for the 2020-2021 term.

### **14. Review of Law Degree Curriculum for LLB and LLM Programmes of the University of Hargeisa**

A comprehensive review of the College of Law Curriculum for LLB and LLM Programmes of the University of Hargeisa was conducted by a local consultant. The consultant was hired to review the university curriculum for law graduation and to conduct in-depth analysis of the existing course structures. The consultant provided an update on the current contents of each course and recommended new reading materials for each course.



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### 15. Trainings:

- Hargeisa University's Legal Aid Clinic organized a two-day Legal Aid Awareness and Training workshop on 29– 30 November 2020 held at Imperial Hotel, Hargeisa, Somaliland. This high-level awareness raising Training aimed at widening the awareness on legal aid services as well as the improvement of the quantity and quality of legal aid and Somaliland Criminal Justice System, and promoted the UN principles and guidelines on access to legal aid.
- Training workshop on Legal Aid and Community Awareness organized on 17-18 Nov.2020 by Burao University Legal Aid Clinic for improving community awareness on availability and contacts of free legal aid services in Burao Togdheer region.
- Training workshop on Legal Aid and Community Awareness conducted by Amoud university – Legal Aid Clinic on 10-11 November 2020 with 30 participants (F:10, M:20) for improving community awareness on availability and contacts of free legal aid services in Amoud University Borama Awdal region
- Training and Awareness workshop on strengthening coordination and referral mechanisms for SGBV cases, organized by Burao Regional Hospital / Baahikoob Center, was held on 09-10 Dec.2020 with 30 participants (F:12, M:18). The workshop enabled the attendees, including the Burao police, prosecutors, traditional leaders, civil society, and IDP committees, to better understand the harmful impacts of violence against women, particularly rape and domestic violence, and how this violence can be tackled through the proper legal systems if women's access is improved.
- Training and Awareness workshop on strengthening coordination and referral mechanisms for SGBV cases, organized by Hargeisa Group Hospital Baahikoob Center, was held on 10-11 Dec. 2020 with 32 participants (F:9, M:23). The workshop enhanced communities' awareness of the availability and contacts for SGBV victim support services.
- Training and Awareness workshop on strengthening coordination and referral mechanisms for SGBV cases was organized by Borama Regional Hospital / Baahikoob Center with 44 participants (F:12, M:32), focusing on improving women's access to the judiciary and community awareness on SGBV victim support services in the region
- Training workshop was organized by Hargeisa Group Hospital (HGH)/Baahikoob Center for staff on collection of evidence, medico-legal issues and the investigation of SGBV cases, with 39 participants (F:17, M:22).

### **Output 2: Rights-respecting and accountable basic policing services increased in piloted areas**

- Community Policing initiatives were established in two police stations in Hargeisa during the reporting period, to better engage the community in policing efforts, increase civilian oversight and encourage information sharing. Community and police members received training on effective community policing in a workshop on 10-12 Nov 2020, with 37 Police and Community members (F:15, M:22) participating.
- A further training workshop for the establishment and empowerment of Community Policing committee and Police Officers in the Mohamed Mooge Sub-district police station was conducted in Hargeisa on 14-16 Nov. 2020. The workshop focused on community policing methods and practice for the attendees.



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- A Human Rights training Workshop was organized on 22 - 23 Nov. 2020 at the Police Academy for empowering Somaliland Police Officers in promoting rights based, gender responsive and child sensitive police/community partnerships in community security and justice structures. 42 Police Officers (F:12, M:30) actively participated.
- Supported the Training Needs Assessment (TNA) that contributes to strengthening police capacity for respect of human rights, SGBV and child rights.
- The programme facilitated the dissemination of 2000 copies of Somaliland Police Act to all police stations in Somaliland, along with targeted community members .
- To improve police accountability, a Police Complaint Mechanism was developed following a consultation workshop conducted on 2-3 Dec. 2020 at the Police academy in Hargeisa. Participants, including senior police experts and the head of police department, discussed sustainable improvements to rights-respecting police oversight, accountability and police/public community partnerships, informed by international and constitutional norms.

### **Output 3: Parole and probation services to help the sustainable management of scarce corrections facilities developed and piloted**

- UNODC commenced consultation and engagement with the Ministry of Justice on the establishment of a cooperation framework for a pilot parole system, aiming to strengthen the access to the community outside of Hargeisa.
- With the support of the Ministry of Justice and Somaliland Custodial Corps, interviews with 25 prisoners and prison staff were conducted for the Prison Feasibility Study. Based on this assessment, the draft of the report was developed and prepared for the consultation in 2021.
- Since the COVID-19 pandemic affected presence on the ground, the UNODC Prison mentors continued their close collaboration with Somaliland Custodial Corps through developing the training programme and materials for the Developing Managers Programme (DMP), which were finalised in December 2021. The 15 participants, selected through the recommendation from the national counterparts, will join the DMP from January 2021.
- The implementation plan and training materials for the Senior Management Programme were developed. The programme will be commenced in the latter half of 2021.

### **Output 4: Security Sector Governance enhanced**

#### **NDP II and Security and Rule of law**

Notwithstanding a temporary JROLP Budgetary freeze in late 2019 to early 2020 and subsequent re-prioritization to COVID related programs in much of 2020, the budget and significance of the Somaliland Threat Assessment (SLTA) was re-affirmed by the Government of Somaliland in the Context of the June 2020 Prioritization Plan. The SLTA Concept Note was presented to the NDPII Security Sub Working Group and the Governance Sector Forum on 26 and 28 October 2020 respectively and was endorsed by the Minister of the Interior on 4 November 2020. Subsequently the UNSOM-UNDP Integrated SSR Section has been working on a draft outline of the SLTA for



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consideration by the MOI and concerned line Ministries, and TOR's for dedicated consultants have been drafted. Multiple constructive discussions have been held with the MOI concerning the way forward in early 2021 despite the challenges posed by the impending electoral calendar.

Development of a credible Somaliland Threat Assessment (SLTA) is an agreed objective under the Governance Forum structure of the Somaliland National Development Plan II and a key contribution under the framework of Sustainable Development Goals (notably SDG 16 Peace, Justice and Strong Institutions). It will be an important step in support of preparatory risk/threat contingency planning and public accountability, noting that its development will be inclusive, involving all Governance Forum stakeholders and many other NDP II actors, and will provide 'capstone' guidance in order to guide Ministerial plans.

### **Output 5: Co-ordination of the rule of law and security sectors improved**

Through the coordination and leadership of the Ministry of Interior of Somaliland, the programme has supported the development of Comprehensive rule of law and security framework of the Governance Pillar of NDP-II and its related Sub-sector working groups. The NDPII Security Sub-Working Group met on 26 Oct. 2020 in Hargeisa, while the NDPII Rule of Law and human rights Sub- Working Group met on 22 Sept. 2020 with 30 participants including lawyers, representatives from the Human Right Commission, AGO, Courts, CSOs UN and International Agencies working in the rule of law and human rights sector in Somaliland. Also supported was the NDPII Governance Pillar Quarterly Forum, attended by the Government Agencies, NGOs and international stakeholders conducted on 28 Oct. 2020 in Hargeisa.

A Children Thematic Working Group meeting was held on 10 November 2020 to discuss solutions to the situation of children in conflict with the law, conducted a review of children in detentions and police stations facilities, and review the assessments compiled in the September 2020 monitoring report.

### **Other Key Achievements**

Support was provided for institutional capacity building for the national partners: Pre-HACT training was conducted for the preparation of institutional micro-assessments for the Attorney General's Office, Hargeisa Group Hospital, National Human Rights Commission and Burao University. 19 Staff members (F:8, M:11) participated in a virtual Training on 14-16 August 2020.

### **COVID-19 response**

- The programme supported a public Awareness and Training on prevention of COVID-19 and provided handwashing and cleaning materials for police stations in Somaliland. Messaging on the prevention of Covid-19 pandemic was disseminated through media programs on TV and radio and through billboards. Additionally, awareness raising workshops were provided for police stations and prison populations in Somaliland.



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**Challenges (incl: Delays or Deviations) and Lessons Learnt:**

- COVID-19 posed the most significant challenge to the programme implementation and monitoring, as social distancing prevented in-person monitoring and forced the postponement of some events/trainings organized by implementing partners during the reporting.
- Initial coordination difficulties between the participating UN Organizations (PUNOs) in the programme presented a challenge, and so improvements to communication and coordination in this area are a priority for 2021. Additionally, limited capacity of the national implementing partners in implementation and reporting is an anticipated hurdle that will require training to improve.

**Peacebuilding impact**

N/A

**Catalytic effects**

N/A

**Gender**

The joint ROL programme continued to prioritize the increase of women into the legal profession. Promoting and mainstreaming gender issues in all interventions is a high priority for the Somaliland programme. Women and girls are a significant portion of the beneficiaries of legal aid and scholarships, and the SGBV centres predominately assist women as survivors of SGBV, with 251 supported during the reporting period.

Proportion of gender specific outputs in Joint Programme <sup>2</sup>	Total no. of Outputs	Total no. of gender specific Outputs
	5	0

<sup>2</sup> Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.





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Proportion of Joint Programme staff with responsibility for gender issues ( <i>as of end of 2020</i> ) <sup>3</sup>	Total no. of Staff	Total no. of staff with responsibility for gender issues
	4	1
<b>Human Rights</b>		
<p>The programme has prioritised the promotion and protection of human rights through support to National Human Rights Commission for monitoring and reporting on detainees’ and prisoners’ basic rights. The NHRC has also led social dialogue on freedom of expression and free media, and provided training on due process and human rights for police and journalists. The provision of free legal aid and medical services for the SGBV through Baahikoob Centers under the regional Hospitals also helps to reinforce the human rights of citizens, particularly vulnerable groups.</p>		
Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated, or new risks created?	<b>Result (Yes/No)</b>	
	No	
No. of Joint Programme outputs specifically designed to address specific protection concerns.	<b>Result (No.)</b>	
	5	
No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.	<b>Result (Number)</b>	
	3	
<b>Other</b>		
Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if ‘Yes’, describe below).	<b>Results (Yes/No)</b>	
	No	
Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	<b>Results (Yes/No)</b>	
	Yes	
<b>Describe nature of cost sharing:</b>		
N/A		
<b>Communications &amp; Visibility –</b>		
<ul style="list-style-type: none"> <li>▪ Signature Ceremony of the Joint Rule of law Programme for Somaliland on 09 March 2020 - <a href="https://www.youtube.com/watch?v=08k8FN3Zy5o&amp;feature=youtu.be">https://www.youtube.com/watch?v=08k8FN3Zy5o&amp;feature=youtu.be</a></li> <li>▪ <a href="http://somalilandinterior.net/2020/03/09/wasiirka-arimaha-gudaha-oo-saxeexay-mashruuc-dib-loogu-habeynayo-haayadaha-garsoorka-police-ka/">http://somalilandinterior.net/2020/03/09/wasiirka-arimaha-gudaha-oo-saxeexay-mashruuc-dib-loogu-habeynayo-haayadaha-garsoorka-police-ka/</a></li> <li>▪ <a href="https://www.youtube.com/watch?v=jF11vm61smU">https://www.youtube.com/watch?v=jF11vm61smU</a> – National Legislative drafting process workshop by MOJ on 3-5 Oct. 2020 in Hargeisa - <a href="https://www.youtube.com/watch?v=jF11vm61smU">https://www.youtube.com/watch?v=jF11vm61smU</a></li> <li>▪ <a href="https://www.youtube.com/watch?v=Slzonhamyrl">https://www.youtube.com/watch?v=Slzonhamyrl</a> – MOJ Strategic Planning Consultation Workshop in the regions in Burao – November 2020. - <a href="https://www.youtube.com/watch?v=Slzonhamyrl">https://www.youtube.com/watch?v=Slzonhamyrl</a></li> </ul>		

<sup>3</sup> Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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- <https://www.youtube.com/watch?v=aTkhh8f8jFs> - Consultation workshop on traditional Alternate depute resolution in Borama 14 October by MOJ, -- <https://www.youtube.com/watch?v=aTkhh8f8jFs>
- <https://www.youtube.com/watch?v=763R7BOjLQg> - Quarterly Legal Aid Coordination Meeting for the regions in Borama Awdal Region organized by MOJ - <https://www.youtube.com/watch?v=763R7BOjLQg>
- <https://www.youtube.com/watch?v=HmrqYODJnuk> - Community Policing Committees Training Workshop for M Mooge Police station - <https://www.youtube.com/watch?v=HmrqYODJnuk>
- [https://www.youtube.com/watch?v=CWs\\_DoVZKy0](https://www.youtube.com/watch?v=CWs_DoVZKy0) - Community Policing Training Workshop for Ibrahim Koodbuur Police station in Hargeisa -   
[https://www.youtube.com/watch?v=af0AWn\\_nkD0](https://www.youtube.com/watch?v=af0AWn_nkD0)
- [https://www.youtube.com/watch?v=hUQgwrC7v\\_k](https://www.youtube.com/watch?v=hUQgwrC7v_k) - Legal Aid Coordination Meeting chaired by the DG of the Ministry of Justice - [https://www.youtube.com/watch?v=hUQgwrC7v\\_k](https://www.youtube.com/watch?v=hUQgwrC7v_k)
- [https://www.youtube.com/watch?v=af0AWn\\_nkD0](https://www.youtube.com/watch?v=af0AWn_nkD0)
- <https://www.youtube.com/watch?v=5Bq8EqgnWHM> - Workshop for the Police Complain and Internal Oversight Mechanism as per the Police Act.2020.
- <https://www.youtube.com/watch?v=uisTUbbqKm0> -

### Looking ahead

The JRoL Somaliland programme will continue implementation during 2021, during which time additional organizations are expected to join as implementing partners, including the Ministry of Parliamentary Relations and Constitutional Affairs (MOPCA), the Solicitor General's Office, and the Somaliland Women Lawyers Association (SWLA).



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**ANNEX 1. RISK MANAGEMENT**

Type of Risk <sup>4</sup>	Description of Risk	Mitigating Measures
Security	Deterioration of security situation in some targeted areas imperils pilots	<ul style="list-style-type: none"> <li>▪ Careful pre-selection assessment of sites and monitoring</li> <li>▪ Coordinate with Security and UNDSS on the updated security assessment</li> <li>▪ Maximise use of national coordination mechanisms</li> <li>▪ Identify alternative target sites for use if necessary</li> <li>▪ Revise work programme</li> <li>▪ Ensure that security budget is materialized in the document at the designing stage</li> </ul>
Security	Key security and justice actors are unwilling to support/block reforms	<ul style="list-style-type: none"> <li>• Enhance political underpinning of reforms</li> <li>• Engage with Justice and Security actors at early stage hence they own sectoral reforms</li> <li>• Careful development of broad supportive coalitions and use of public awareness-raising and training programmes. Identification of high-level local champions and opportunities to negotiate consent.</li> </ul>
Political	Political leadership/ownership insufficient to progress activities.	<ul style="list-style-type: none"> <li>▪ Promote early wins from the programme (and political adoption) to help cement relationships. Foster ownership and coalitions of interested stakeholders through Output 5 mechanisms and ensure programme does not drop from view.</li> <li>▪ Encourage parties at the technical and governance levels to take decisions and actions to progress the activities. Some of the activities affected may need to be re-prioritised.</li> </ul>
Financial	Funding shortfalls and delays	<ul style="list-style-type: none"> <li>▪ A resource mobilization strategy will be developed and close consultations and engagement with the donor community will be conducted to ensure sufficient funding for the programme.</li> <li>▪ Early and regular engagement with traditional and non-traditional donors to weigh donors' interest in support the programme.</li> <li>▪ Remain flexible to prioritize and adjust programme intervention in alignment with the funds availability</li> </ul>
Operational	Lack of coordination among different stakeholders	<ul style="list-style-type: none"> <li>▪ Use of the coordinating machinery developed under Programme Output 5</li> </ul>
Operational	Limited monitoring and evaluating tools available for	<ul style="list-style-type: none"> <li>▪ Complementary use of the monitoring tools of the M&amp;E programme of Goal 16 for Somaliland.</li> <li>▪ Possible use of third-party monitoring</li> </ul>

<sup>4</sup> Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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	programme implementation	▪ Monitoring activities to be undertaken by programme team and government counterparts.
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**ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES**

<b>Monitoring Activity</b>	<b>Date</b>	<b>Description &amp; Comments</b>	<b>Key Findings / Recommendations</b>
Programme oversight field monitoring visit		Field monitoring visits not possible due to COVID-19 restrictions	
Project Steering Committee for Somaliland Joint Rule of Law Program	20 June 2020	First quarterly Project Steering Committee Meeting for the Joint ROL Program for Somaliland. Participants included the Government, PUNOs and DONORS.	Approved Annual Work Plan 2020 for the Joint ROL Program for Somaliland
Third Party Monitoring	Q4 2020	A TPM contracted by UNDP conducted monitoring of the JROL Somaliland programme	Final report not yet available; expected by February 2021



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**ANNEX 3. TRAINING DATA**

#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
1.	Sub-Sector group members		22 Sept. 2020	23	7	30	Rule of Law and Human Rights Sub-working group Meeting - NDP-II Governance Pillar	Hargeisa /MOJ	MOJ/UNDP
2.	MOJ, Legal Professionals		02-05 Oct. 2020	29	12	41	Legislative drafting process workshop	Hargeisa/F&S Restaurant	MOJ/UNDP
3.	MPs, MOJ, Legal Professionals		14 -15 Oct. 2020	31	10	41	MPs Consultation Workshop on Legal Aid Bill	Hargeisa / F&H Restaurant	MOJ/UNDP
4.	Lawyers and Legal Aid Providers		13 Oct. 2020	17	8	25	Quarterly Legal Aid Coordination Meeting	Borama /Rays Hotel	MOJ/UNDP
5.	MOJ/Judges, lawyers, T/ elders		10 - 12 Oct. 2020	45	0	45	ADR/TDR consultation workshop	Hargeisa	MOJ/UNDP
6.	MOJ/Judges, lawyers, T/elders		14 -15 Oct. 2020	45	0	45	ADR/TDR consultation workshop	Borama	MOJ/UNDP
7.	Police, Prisons, Lawyers, CSOs		19 - 20 Oct. 2020	24	6	30	Training workshop to Review the monitoring tools for Detention centres and monitoring unit.	Hargeisa/ Saryan Museum	National HRC /UNDP
8.	Judges, HJC, Court Staff.		21 - 22 Nov. 2020	35	9	44	Workshop for Training Needs Assessment (TNA) for the Judiciary of Somaliland	Hargeisa / Maansoor Hotel	HJC/UNDP
9.	NHRC Staff		21-22 Oct. 2020	25	5	30	Training workshop on SLNHRC's staff training on monitoring tools and reporting	Hargeisa/ Saryan Museum	National HRC Somaliland
10.	MOJ/Judges, lawyers, T/ elders		28 -29 Oct. 2020.	45	0	45	ADR/TDR consultation workshop	Barbara	MOJ/UNDP
11.	MOJ and Justice Actors		25 - 26 Oct. 2020	22	14	36	MOJ Strategic Plan Regions Consultation workshop	Burao	MOJ/UNDP
12.	MOJ and Justice Actors		31 Oct.- 01 Nov.20	26	12	38	MOJ Strategic Plan Regions Consultation workshop	Borama	MOJ/UNDP
13.	Investigators and prosecutors.		20-22 Oct.2020	14	16	30	investigators and prosecutors training on Women and gender needs, principles of fair trial,	Hargeisa, / Fish&Steak Hotel	AGO / UNDP



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#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
14.	MOI/ Security sector Members		26 Oct. 2020	36	11	47	NDPII Security Sub-Working Group	Hargeisa / Maansoor Hotel	MOI/UNDP
15.	MOI/Governance Pillar members		28 Oct. 2020	37	13	50	NDPII Governance Pillar Quarterly Forum Government Agencies, NGOs and international stakeholders."	Hargeisa /Ambassador hotel	MOI/UNDP
16.	MOI/Police/ Communities		10-12 Nov. 2020	22	15	37	Community Policing Training Workshop for Ib. Koodbuur Police station	Hargeisa /Imperial Hotel	MOI/UNDP
17.	MOJ and J/actors		16, Nov. 2020.	31	12	43	MoJ strategic plan validation workshop	Hargeisa	MOJ/UNDP
18.	MOI/Police/ Communities		14 -16 Nov. 2020	26	13	39	Community Policing Committees Training Workshop for M Mooge Police station	Hargeisa /Imperial Hotel	MOI/UNDP
19.	MOI/Police		22 - 23 Nov. 2020	29	13	42	Human Rights Training Workshop for Police	Hargeisa, Academy	MOI/UNDP
20.	MOI/Police		2-3 Dec. 2020	24	8	32	Workshop for the Police Complain and Internal Oversight Mechanism	Hargeisa, Police Academy	MOI/UNDP
21.	SGBV Center's Staff		09-10 Dec.2020	22	17	39	Training on data collection of evidence in medico-legal cases, and investigation of SGBV Cases.	Hargeisa /Dholare Restaurant	Hargeisa Group Hospital/UNDP
22.	MESAF/. Disabled Persons		3rd Dec. 2020	40	20	60	International Disability Day 2020 in Awareness on Disability rights Celebrated in Somaliland	Hargeisa/MESAF	MESAF/UNDP
23.	MOI/Police		23-24 Dec. 2020	38	10	48	workshop on Police Training Needs Assessment	Hargeisa, Academy	MOI/UNDP
24.	judges and Prosecutors		28-29 Dec, 2020	29	11	40	Training Workshops for judges and Prosecutors on respecting of free press and media freedom rights	Hargeisa /Saryan Museum	National HRC /UNDP
25.	Lawyers, Judges, HR Activists, CSOs		30-31 Dec. 2020	26	9	35	Consultation workshops on legal gaps and criminalization of media cases.	Burao	SLNHRC / UNDP
<b>Totals:</b>				<b>741</b>	<b>251</b>	<b>992</b>			