
THIRD PARTY MONITORING REPORT OF Parliamentary Support Project (PSP)

Implemented by;
House of the People - Somali Federal Parliament
Upper House - Somali Federal Parliament
Somaliland House of Representatives
Puntland House of Representatives

Funded by;
UNDP

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ACRONYMS

OC	Oversight Committees
UNDP	United Nations Development Programme
TPM	Third Party Monitoring
SL	Somaliland
PL	Puntland
PLHR	Puntland House of Representatives
PSP	Parliamentary Support Project
FMS	Federal Member State
Q1-Q2	Quarter 1- Quarter 2
FGS	Federal Government of Somalia
LOAs	Letters of Agreement
CRP	Constitutional Review Project

EXECUTIVE SUMMARY

The PSP has significantly contributed to the development of the line institutions implementing the project with the respondents citing that it came at a critical time needed to harmonize and bring together the different states. The project contributed through boosting their capacity in terms of provision of technical expertise, recruitment of personnel, logistical support and supporting the OCs in holding consultation meetings with the FMSs (Hirshabelle, Jubaland and South-West State), Banadir Administration and public consultations aimed at increasing their awareness on CRP and allow them to contribute to the harmonization of the state and Federal constitutions in the long term.

The parliaments were able to gain technical expertise that has significantly improved the drafting of bills, producing weekly and monthly reports to keep track of the project progresses and implementation of the indicators, contribute and advising the alignment of the draft constitution with the existing bills and reviewing and revising the draft bills to provide clarity and remove any ambiguity. The TPM for Q1 and Q2 focused on the results achieved on the following indicators as indicated in table below:

Indicator	IPs targeted	Scope:	TPM verification	Results/findings
OP indicator I.1: # of laws debated	House of the People - Somali Federal Parliament	Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion.	Verify the products from national advisors.	<ul style="list-style-type: none"> - The PSP project supported the constitution oversight and implementation parliamentary committee in holding consultations with Hirshabele state, Galmudug state, south west state and Banadir through provision of logistics. - Hired 2 national advisors and 10 committee clerks. The advisors undertook; <ul style="list-style-type: none"> i) Compiling and publish the final draft of the constitutional review. ii) Produced daily, weekly and monthly reports for committees during parliamentary sessions. iii) Contributed to the drafting of various bills presented by various parliamentary committees.
OP indicator I.1: # of laws debated	House of the People - Somali Federal Parliament	Provide technical advisory support to OC through hiring national consultants	Verify the products from national advisors.	<ul style="list-style-type: none"> Hired recruited 5 national advisors comprised of four legal advisors and 1 technical advisor. Through the national consultants,; - The various parliamentary committees were able to draft several bills in Jan-June quarters, - Ccontributed to drafting of various monthly and weekly reports regularly. - Drafting various policies with the house's staff
OP indicator	House of the	Provision of administrative	Verify the products	<ul style="list-style-type: none"> - 10 parliamentary committee clerks who are support staff

I.1: # of laws debated	People - Somali Federal Parliament	and secretariat support to OC through recruitment of Young Graduate Interns	from young graduates supporting Oversight Committee	<p>each assigned to respective parliamentary committees were attached to the house. There were no new recruitments of young graduates undertaken in Jan-June quarters, however, have been recruited in the past quarters. In Jan-June, the committee clerks undertook;</p> <ul style="list-style-type: none"> i) Preparation of monthly and weekly progresses of the different departments, ii) Support the parliamentary committees in facilitating meetings and consultations, iii) Contribute to the drafting of various bills, iv) Drafting minutes from public consultations, parliamentary sessions and debating of bills.
OP indicator I.1: # of laws debated	House of the People - Somali Federal Parliament	Provide logistical support to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs	verify if consultations with stakeholders on constitution issues took place and its outcome	<ul style="list-style-type: none"> - The House received logistical support in terms of flights, transport and meal packages, venue rents, accommodations for the OC teams and renting of 5 armored vehicles to facilitate their movements. - Successfully conducted 4 consultations with Hirshabelle, Banadir, and Jubaland and South west state administrations. - The key outcomes of the consultations were; <ul style="list-style-type: none"> i) Draft policy document that entailed the detailed ideas and policies of the public and states consultates, ii) Increased awareness on CRP iii) Increased ownership within the consulted communities and governments.
OP indicator I.1: # of laws debated	Upper House - Somali Federal Parliament	I.1.7. Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion.	Verify the products from national advisors.	<ul style="list-style-type: none"> - Hired 3 national advisors comprised of two legal advisors and an administration and finance advisor. - The advisors supported with the respective Senate committees in reading and understanding of the draft legislations, - helped the Senate committee in processing and reviewing of 16 legislations that came before the Senate in the Jan-June quarters, - aligning new draft bills with the existing laws, revised the bills after undergoing reviews to incorporate comments - provided clarifications and supported the Senators in holding public consultations - prepared summaries on the bills for the respective Senate committees, - Contributed to the implementation of the project and successful achievement of PSP indicators.

<p>OP indicator I.1: # of laws debated</p>	<p>Upper House - Somali Federal Parliament</p>	<p>Scope: 1.6.1 Provide technical advisory support to OC through hiring national consultants</p>	<p>Verify the products from national advisors.</p>	<ul style="list-style-type: none"> - 3 national advisors hired through the project provided legal advice to the leadership in reviewing the various legislations brought before the House, contributed to drafting of various reports regularly as well as legislations and provided technical expertise to the committees - The national consultants;- <ul style="list-style-type: none"> - provided legal advice to the leadership in reviewing the various legislations brought before the House, - Contributed to drafting of various legislations and provided technical expertise to the committees, - Provide legal opinions and legislative priorities on consultations during the constitution review process with the FMSs.
<p>OP indicator I.1: # of laws debated</p>	<p>Upper House - Somali Federal Parliament</p>	<p>Scope: 1.6.2 Provision of administrative and secretariat support to OC through recruitment of Young Graduate</p>	<p>Verify the products from young graduates supporting the Upper House</p>	<ul style="list-style-type: none"> - Recruited 10 young graduate trainees that supported and contributed to handling day-to-day activities in the Senate and also worked as secretaries to support parliamentary committees. - The young graduates supported and contributed to handling day-to-day activities in the Senate, worked as secretaries to support parliamentary committees, support the technical team in the reviewing of the legislations, conduct data collection and research work on specific topics assigned and taking minutes during debating and parliamentary sessions.
<p>OP indicator I.1: # of laws debated</p>	<p>Upper House - Somali Federal Parliament</p>	<p>Scope: 1.6.3 Provide logistical support to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs</p>	<p>verify if consultations with stakeholders on constitution issues took place and its outcome</p>	<ul style="list-style-type: none"> - The house received logistical support and technical capacity through the hiring of the advisors that;- <ol style="list-style-type: none"> i) provided capacity building/orientation to committee on understanding drafting of bills, basic principles and consideration of drafting bills, ii) Helped the committees produce work plans on drafting and debating in parliament and providing advisory on legal matters. - Received support in terms of printing and dissemination of the constitutional reviews documents allowing them to easily coordinate and hold consultations, debates and hearing on the draft amendments submitted by the FMSs. - Series of consultation meetings on constitutional review process have been conducted between Jan-June with the key stakeholders consulted in the process being the Upper House and Lower House of the Federal Parliament. - The key outcome of these consultations was outcome of

				these consultations was draft Constitution review document that was being finalized and couldn't be shared due to its political sensitize nature.
OP indicator 4.1: Outreach strategy is implemented in SL and PL	Puntland House of Representatives	Support Human Rights, Family Affairs & Women Development committee to undertaken human rights and gender review of legislation	<i>Verify if seminars and workshop took place and its outcome</i>	- No seminars/workshops conducted in Jan-June.
OP indicator 4.1: Outreach strategy is implemented in SL and PL	Somaliland House of Representatives	Deployment of technical expertise (1) Legal Advisors	Verify the products from national advisors.	- I technical advisor deployed, however, contract is expiring on October. In Jan-June quarters, the technical advisor; - Carried out a short term paper aimed to analyse comparatively the provisions of the Somaliland constitution and new combined electoral laws (no document provided), - Carried out and consulted with Negaad Women Umbrella and other activists to have a discussion on increased representation, - reviewed several legal documents, - assisted committees by providing legal advises and supported speakers in the parliament on different legal issues - Consistently took part in drafting legal documents and legislations, - Took part in reviewing policies and existing documents to improve further and clarify ambiguous provisions.

I.0 INTRODUCTION/BACKGROUND

I.1 Background of the project

Following the establishment of the House of the People in September 2012, UNDP immediately commenced parliamentary development support through the UNDP Parliamentary Support Project (PSP) 2013-16. The Project primarily worked across the NFP, Somaliland and Puntland Parliaments, though in 2016 it commenced some initial work with the new State Assemblies of the IRAs. The PSP made considerable progress in very difficult circumstances; the political situation in the early months and years of the Project was fluid and highly complex, and the operating context was dangerous, a fact most clearly demonstrated by the attack on the UNDP Mogadishu Compound in June 2013 which severely limited UNDP's ability to deploy technical advisory support to the NFP. Furthermore, there have been numerous assassinations of NFP MPs throughout the course of the PSP.

UNDP's first efforts to support the new NFP focused on supporting the parliamentary leadership, namely the Speaker, to manage the first sessions of the HOP and develop a strategic vision for the NFP.¹⁰ The PSP was then re-aligned to match the priorities set out in that Strategic Plan, revised in 2014 to take account of the first year of NFP operations as well as the changing environment in relation to the constitutional review process. A substantial part of the PSP's efforts was directed at supporting the institutional structures of the NFP.

Although the Transitional Federal Parliament preceding the NFP had sat at various times, it had not had a permanent Parliamentary Secretariat to support its operations. The NFP's creation brought with it an urgent need to establish a functioning Parliamentary Secretariat, capable both of efficiently and accountably managing its own internal administration and providing MPs with critical parliamentary services. Considerable progress was made in supporting the development of the NFP Secretariat I I, but considering its low base, there is still more work to be done.

Complementary to NFP's institutional development, the PSP also provided direct capacity development to MPs in support of the discharge of their constitutional mandates, in particular, law-making, committee oversight and representation. Parliamentary committees are often referred to as the "workhorses" of a parliament, as it is within committees that MPs scrutinize bills, policies and the budget. Fifteen committees were initially established by the NFP, and UNDP provided initial support to both committees' members and staff to assist them to understand their roles and responsibilities.¹²

The strengthening of accountability and representation through inclusive and participatory democratic assemblies can have an important leverage effect on social cohesion and solid social contract, peaceful transition, and sustainable political settlement. The Sustainable Development Goals (SDGs) 2030 Agenda offers a defined, relevant and integrated framework for building such inclusive and participatory processes, and enabling open institutions to function more effectively. In particular, SDG 16 resolves to: "Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels." In addition, SDG 5, Achieve gender equality and empower all women and girls stipulates that for democratic governance sustainability always ensure women's full and effective participation and equal opportunities for leadership at all levels of decision making in political, economic and public life. Strengthening inclusive and effective democratic governance institutions is one of three priority areas for the UNDP Strategic Plan for 2014-2019, at the global level. This has resulted in an integrated global, regional, and country-

level approach to policy development and programme implementation for inclusive political processes that reflects UNDP's substantial experience and capacity in providing support to parliaments, the electoral cycle, civic engagement, constitutional reform, local governance, and social inclusion in political decision-making. This means that UNDP has established proven methodologies and capacities for delivering the objectives envisaged by this project, including engagement with its cooperation partners and the development of significant resources.

Based on this background, the proposed UNDP project intervention has following objective (outcome): Foster Inclusive Politics through the strengthening of the effectiveness and accountability of Somalia's parliamentary institutions to be more responsive to the needs of Somali men and women in promoting participation in political processes contributing to national peacebuilding, state building and development goals. To reach that overarching objective, UNDP proposes an integrated approach that would have the specific objectives to:

- a) Strengthen the House of the Peoples and Upper House capacities and structures to become effective and representative institutions that promote transparency, inclusion and participation in political processes to progress state-building, peacebuilding, federalism and national development priorities:
- b) Strengthen the Somaliland and Puntland Parliaments as well as the Emerging State Assemblies' capacities and structures:
- c) Strengthen the vibrant civil society to engage and participate to the parliamentary work:
- d) Foster the implementation of SDG 16 in strengthening the capacities for dialogue, research and analysis on inclusive politics in Somalia.

2.0 METHODOLOGY

2.1 Approach

The third party monitoring was guided by the use of the checklist approved by UNDP. The monitoring targeted the focal persons of the program. The TPM used key informant interviews during the monitoring process. Three TPM team members were trained and deployed in the respective states to visit the line ministry's offices for a face to face interview.

2.2 Tools

Researchcare used checklist that was used to monitor the program's activities implemented in Jan-June quarters under the following thematic areas;

- The number of laws debated
- Outreach strategy is implemented in SL and PL

2.3 Training and data collection

Researchcare trained a field researcher, a programme officer and a Research assistant on the questionnaire and deployed to the respective project locations. The research teams administered the questionnaire during the data collection. A summary notes was prepared from the interviews and review of secondary documents conducted on the documents provided by the line ministries and institutions.

2.4 Data processing

After the data collection phase of the monitoring exercise, the team collated the raw data for analysis. Findings of the qualitative data, collected as transcripts from all interviews with project staffs were analyzed in detail to inform this report. Further, observation notes from the field were also used to complement the information collected.

2.5 Data quality

The data collected were validated and triangulated to ensure quality. The rationale for triangulation was that the use of multiple methods and sources overcomes the weaknesses associated with using single methods and sources. Any inconsistent information, errors were communicated/cross-referenced with the field teams and corrected before finalizing the fieldwork. Geo-tagged photography was also adopted to ensure it complements our narrative report.

2.6 Field challenges

There were no notable limitations encountered during the TPM exercise. However, the TPM team went through some challenges in interviewing government officials who kept cancelling appointments. Additionally, some respondents did not share relevant documents that would form part of the project status verification. But the research team managed to secure all interviews despite repeated cancellations and lack of cooperation from ministry officials.

3.0 FINDINGS

3.1 Number of Laws Debated

3.1.1 House of People – Somali Federal Parliament

3.1.1.1 *Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion*

The PSP project funded by UNDP in support of the Federal Parliament has boosted its capacity in several ways; first; the PSP supported the constitution oversight and implementation parliamentary committee also called Oversight Committee in holding consultations in Hirshabele state, Galmudug state, south west state and Banadir through provision of logistics.

The respondent noted that through the project, the institution/parliament was able hire two national advisors, and 10 parliamentary committee clerks who are support staff each assigned to respective parliamentary committees, rented five armored vehicles to facilitate the OCs movement, pay costs of payment of publications of the constitution review documents to the federal member states and the injection of advisors who supported the OC to compile and publish the final draft of the constitutional reviews that was done in consultation with the FMS and presented to the parliament chamber for further deliberation.

The respondent explained the parliament was supported with technical expertise to support the parliamentary leadership and OCs and provide advices and guidance on legislative priorities and legal opinions by undertaking the following duties:-

- i) Provided advisory to the speaker and heads of parliamentary committees on legal issues concerning bills presented before the House.
- ii) Conducted research on specific areas of interest and provide legal advice to the respective parliamentary committees when drafting legislations.
- iii) Provide capacity building/orientation to committee on understanding drafting of bills, basic principles and consideration of drafting bills
- iv) Helped the committees produce work plans on drafting and debating in parliament.

The respondent further indicated the advisors have contributed to the drafting of various bills presented by various parliamentary committees and contributed to the drafting of almost a dozen bills that are currently in different stages with some awaiting presidential assent and others still in draft forms. Besides, the respondent connoted the advisors have produced daily, weekly and monthly reports for committees during parliamentary sessions.

Attached below is the report prepared by the OC in Jan-June quarter with the support of the technical teams.

3.1.1.2 *Provide technical advisory support to OC through hiring national consultants*

The respondent noted through the PSP project, they recruited 5 national advisors comprised of four legal advisors and 1 technical advisor to support the Parliamentary Oversight Committees. The technical

experts hired have provided enormous support ranging from providing training/orientation to the parliamentary committees, providing legal advises to the leadership in reviewing the various legislations brought before the House to contributing to the drafting of legislations and advisory support to the parliamentary committees. Further, through the technical support by hiring of national consultants through the project, the various parliamentary committees were able to draft several bills since January. The respondent indicated the advisors have contributed to drafting of various monthly and weekly reports regularly improving reporting of the institution, recording progresses as well as heavily taking part in drafting legislations.

3.1.1.3 *Provision of administrative and secretariat support to OC through recruitment of Young Graduate Interns*

The TPM inquired whether the recruitment of Young graduate trainees have been done by the institution to support the OCs. According to the respondents, there are currently 10 committee clerks supporting the various parliamentary committees. There were no new recruitments of young graduates undertaken in Jan-June quarters, however, have been recruited in the past quarters.

The roles of the committee clerks as reported by the respondent include;

- i) Preparation of reports and contributing to the drafting of bills
- ii) Drafting minutes from public consultations and parliamentary sessions and debating of bills.
- iii) Undertaking research works and article reviews on specific topics and submitting reviewed reports.
- iv) Accompanying respective committee during field visits and consultations.
- v) Provide monthly and weekly progresses in the different departments attached.

The committee clerks contribute to the development of policy documents and facilitation of the public consultation meetings held across the FMSs.

3.1.1.4 *Provide logistical support to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs*

The OC's, through the project have received logistical support that enabled them to hold consultations during the constitution review process with the federal member states. This has fruitfully enabled them to continually work together in reviewing series of chapters of the Federal Constitution and improving their coordination. The respondent cited that through the PSP, they have received logistical support in terms of flights, transport and meal packages, venue rents, accommodations for the OC teams and renting of 5 armored vehicles to facilitate their movements as they undertook their roles. The respondent further added the project covered costs of payment of publications of the constitution review documents to the federal member states that were used in the 4 public consultations held in Galmudug, Hirshabelle, Banadir Regional Administration and South West states.



Photo 1: Public Consultation and handover of second draft of the constitution to the president in Southwest state





Photo 2: Hand over of second draft of the constitution to the president and public consultation held in Galmudug



Photo 3: Hand over of second draft of the constitution to the Vice president and public consultation in Hirshabelle state



Photo 4: Hand over of second draft of the constitution to BRA, minutes and Participant list photo.

The respondent reported the stakeholders to these consultation meetings comprised of community representatives that include civil society groups, academics, clan elders, youth, women, farmers, persons with disabilities, religious leaders and the Regional Leaders like President, Vice President, Speakers of the Regional Parliaments and their members. The thematic areas of discussions included; power sharing and federalism, women quota, national security and improving the justice system. The outcome of these consultations based on respondent was draft policy document that entailed the detailed ideas and policies contributed by the consulted groups that enhanced the Constitution review and contributed to the development of a more advanced document that will be finalized and unanimously be adopted in the consulted areas.

Similarly, the OC conducted a vote or referendum as consultation in Social Media to get public opinion in some of important articles and chapters in the provisional constitution. This brought around 150,000 citizens to be reached for the discussion noting that there is a sense of ownership around the Constitutional Review Process within the communities.¹



Photo 4: Social media poll/Consultation conducted

3.1.2 Upper House – Somali Federal Parliament

3.1.2.1 Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion

The respondents indicated PSP came at a critical time citing through the project they accomplished a lot. Through the project, they hired 3 national advisors comprised of two legal advisors and an administration and finance advisor. They added the recruitment and hiring process was done in collaboration between UNDP and the House to ensure transparency and the recruitment of capable and experienced individuals that will support the House in achieving the desired results. He noted the injection of the capable personnel helped the Senate committee in processing and reviewing of 16 legislations that came before the Senate in the Jan-June quarters.

¹ Oversight Committee Progress Narrative Report _ January to June 2020 (1)

Additionally, the respondents highlighted the roles undertaken by the technical advisors as; prepared summaries on the bills for the respective Senate committees, worked with the respective Senate committees in reading and understanding of the draft legislations and how to align with the existing laws, revised the bills after undergoing reviews to incorporate comments and provided clarifications and supported the Senators in holding public consultations and contributed to the implementation of the project. For instance, the administration and finance advisor drafted budgets and reporting process as well as contributed to the facilitation of field visits and processed payments. The respondent also noted the legal advisors provided orientation to the Senate committee members especially during the parliamentary session before making a presentation of the legislations.

3.1.2.2 Provide technical advisory support to OC through hiring national consultants

The respondent noted OCs had received logistical support from UNDP project on policy and technical advisory support to the leadership of the house through legislative priorities and legal opinion that enabled them to hold consultations during the constitution review process with the federal member states. Similarly, through the technical support provided through the PSP, the senate committee was able to review and process bills presented before the house by the different parliamentary committees.

The respondents reported that the 3 national advisors hired through the project provided legal advice to the leadership in reviewing the various legislations brought before the House, contributed to drafting of various reports regularly as well as legislations and provided technical expertise to the committees.

3.1.2.3 Provision of administrative and secretariat support to OC through recruitment of Young Graduate Interns

The respondents indicated through the PSP they recruited 10 young graduate trainees that supported and contributed to handling day-to-day activities in the Senate and also worked as secretaries to support parliamentary committees. The respondents lauded the contributions made by the graduate trainees in supporting the senate and committees and noted they were critical for parliamentary operations between Jan-June as they worked with the technical team in the reviewing of the legislations as well as taking minutes during the sessions.

Moreover, some of the key roles undertaken by the young graduate trainees according to the respondents include;

- vi) Preparation and facilitation of events such as workshops, public consultations and public hearings.
- vii) Drafting minutes from public consultation and parliamentary sessions during debating of bills.
- viii) Conducting data collection, undertaking research works on specific areas and preparing reports as wells edits reports.
- ix) Accompanying respective committee during field visits and consultations.

The respondent further stated that the graduate trainees have contributed to drafting of reports and writing of minutes but haven't developed policies or produced any policy documents on their own.

3.1.2.4 Provide logistical support to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs

The respondents noted the OC was provided with logistical support and technical capacity through the hiring of the advisors that provided capacity building/orientation to committee on understanding drafting

of bills, basic principles and consideration of drafting bills, helped the committees produce work plans on drafting and debating in parliament and providing advisory on legal matters. Additionally, the PSP supported the OC with the printing and dissemination of the constitutional reviews allowing them to easily coordinate and hold consultations, debates and hearing on the draft amendments submitted by the FMSs.

Based on the interviews with the respondents, series of consultation meetings on constitutional review process have been conducted between Jan-June with the key stakeholders consulted in the process being the Upper House and Lower House of the Federal Parliament. The thematic area of discussion across the consultation meetings was review of Legislations and constitutional reviews. According to the respondents, outcome of these consultations was draft Constitution review document that was being finalized and couldn't be shared due to its political sensitized nature.

3.2 Outreach Strategies implemented

3.2.1 Somaliland

According to the respondent, there was no technical expertise provided to the parliament on outreach strategy following the outbreak of the global pandemic of COVID-19 that has completely affected and incapacitated all activities of the project envisioned for Q1-Q2, 2020. Besides, one legal advisor has been deployed to help in the institutional development of the parliament as well as develop strategies to counter the virus at the work place and implementation of project activities in the subsequent quarters. The contract of the legal advisor is set to expire at the end of October.

The roles and responsibilities of the legal advisor include;

- To provide legal advices to Speakers, Committee Chairpersons, and the Secretary General of the House of the Representatives in matters of the constitution and constitutionality of proposed legislations and other motions propose MPs;
- Working with committee chairpersons, as well as the Secretary General and other parliamentary directors/staff to ensure that the Rules of Procedure are applied consistently and effectively;
- Support committees with advice on different legal issues and assist in drafting legislation, parliamentary resolutions and other legal documents
- Support the leadership of the House on the reviewing the Rules of Procedure and recommending any amendments (if necessary);
- Advising the Speaker on how to conduct plenary, including debate, motions, voting, and other parliamentary practices in line with international best practices.
- Working with the committees throughout the legislative process to support effective committee meetings and public hearings on the draft legislation, as well as effective consultations with the executive and civil society.
- Supporting the committee chairpersons of the House on oversight in a manner consistent with Constitution and the Rules of Procedure.

The respondent argued out that some of the key duties undertaken by the advisor in Jan-June quarters are; carried out a short term paper aimed to analyse comparatively the provisions of the Somaliland

constitution and new combined electoral laws (no evidence provided). This was aimed at analysing to what extent the affirmative actions and provisions encouraging women and minority groups to increase their political participation has been incorporated and intensified through advocacy efforts towards the implementation of women quota. Further, the advisor has consulted and engaged with Negaad Women Umbrella and other activists to have a discussion on increased representation (No minutes or preceding provided).

Moreover, the legal advisor also reviewed several legal documents, assisted committees by providing legal advises and supported speakers in the parliament on different legal issues and consistently took part in drafting legal documents and legislations. The advisor, through consultations with the different line ministries and institutions, took part in reviewing policies and existing documents to improve further and clarify ambiguous provisions.

3.2.2 Puntland

The Puntland House of representatives received capacity building trainings, hiring of technical advisors and technical staff through the project to support them in achieving the desired outputs and objectives. Through the PSP project, the Puntland House of representatives received office equipment's, renovated the hall and provided proper equipment's in the previous quarters; however, the House of Representatives didn't receive any technical support through the project apart from the installation of a high speed internet connection in Jan-June quarters.

The Puntland House of Representatives have not conducted any seminars/workshops in Jan-June due to the outbreak of the COVID-19 pandemic that has prevented gathering in large numbers due to the high spread and ease of contact of the virus in groups. Similarly, there were no policies developed by the House of Representatives in Q1-Q2, 2020. The staff interviewed reported they had their own internal zoom meetings where they discussed the project outputs and objectives, weighed their relevance, discussed strategic framework on national development plan and identifying the priority areas to focus in the subsequent quarters.

Nonetheless, the project staff reported planning to create an oversight committee, creating a financial software system, increasing broadcasting and media awareness on the PSP project and activities undertaken by the house of representatives and working towards harmonizing the FGS and FMS parliament preceding's and bills even though there were no consultation meetings between them and the FGS level so far.

3.3 Challenges

The PLHR staff highlighted 2 key challenges;

- I. They noted that since UNDP has been working with the parliament in almost 10 previous years, it is seen as the key donor and this prevents preventing other donors from funding and

supporting the parliament. They further reported the funding from UNDP and the timelines of the projects are limited as well.

2. There were delays in the implementation of the project activities related to the late signing of LOAs and release of funds.
3. The political dispute and wrangle between the FGS and FMSs (Puntland & Jubaland) have led to the postponement of political negotiations and inhibited the constitutional review process.
4. The FMSs developing their own constitutions poses a huge challenge to the harmonization the Federal and State constitutions and portrays the risk of losing the achievements reached through CRP so far.
5. Some of the focal points did not share relevant documents such as reports and participant lists to properly verify the stated activities undertaken.

4.0 RECOMMENDATIONS

1. UNDP to support the House of representatives/parliament in resource mobilization and donor awareness to allow other donors to support them and increase their capacity to deliver quality services.
2. The signing of LOAs to be done early to ensure that the implementation of activities starts at a quality and a needed time.
3. In PL, the project staff also recommended for more capacity building trainings and oversight trainings on the project for the staff to properly improve their capacity and quality of services produced.
4. There is need to increasingly facilitate coordination and consultation meetings for political consultations between the FMSs (Puntland and Jubaland) and the FGSs leaders to allow proper negotiations and contribute the harmonization of the federal and state constitutions.
5. The IPs should create or retain an evidence of any activity that is carried out by them and share photos, participants lists, reports and stated policies developed in future to allow the TPM to verify the activities stated undertaken under the indicators monitored.

5.0 ANNEX

Annex 1: Respondents information

Name	Position	Institution	Telephone
Abdirizack Hidig	Secretary General	Puntland House of Representatives	+252907799484
Ahmed Sacid Mohamed	Accountant		
Abdulkadir Abdirahman	Director, Finance.		
Mr. Said Addow-	Chief Cabinet Office of the Speaker,	House of People - Federal Parliament	+252618465555-
Ali Jama,	Ali Jama, Secretary General	Upper House of Federal Parliament	+252619495476
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Annex 2: Guide Summary of indicators to be covered from Jan- June 2020

Indicator	IPs targeted	Location
OP indicator 1.1: # of laws debated	House of the People - Somali Federal Parliament	Mogadishu
OP indicator 1.1: # of laws debated	House of the People - Somali Federal Parliament	Mogadishu
OP indicator 1.1: # of laws debated	House of the People - Somali Federal Parliament	Mogadishu
OP indicator 1.1: # of laws debated	House of the People - Somali Federal Parliament	Mogadishu
OP indicator 1.1: # of laws debated	Upper House - Somali Federal Parliament	Mogadishu
OP indicator 1.1: # of laws debated	Upper House - Somali Federal Parliament	Mogadishu
OP indicator 4.1: Outreach strategy is implemented in SL and PL	Puntland House of Representatives	Garowe
OP indicator 4.1: Outreach strategy is implemented in SL and PL	Somaliland House of Representatives	Hargeisa

Annex 3: Interview questions and checklist to be covered from Jan- June 2020

Indicators and Questions	Review of documents
House of the People - Somali Federal Parliament OP indicator 1.1: # of laws debated Scope: 1.1.6. Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion. Scope: 1.1.7. Provision of policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion. TPM Questions: Verify the products from national advisors.	Get a copy or a photo of any document developed by the ministry. This include: <ul style="list-style-type: none"> - Minutes of any meeting - Agenda and workshop materials

1. What type of technical support did the Parliament receive from UNDP project on policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion?
2. Were there technical expertise provided to the Parliament to the leadership of the house through on legislative priorities and legal opinion in the last 6 month?
3. If yes, what are these technical expertise provided and what is their role?
4. What have they done in the last 6 months?
5. Are there any products such as policy documents produced or training conducted by the experts provided through this project?

- for any workshop and seminar
- Participants list
 - Policies and laws developed.
 - Documentaries produced

Scope: 1.6.1 Provide technical advisory support to OC through hiring national consultants

TPM Questions:

Verify the products from national advisors.

1. What type of technical support did the Parliament receive from UNDP project on policy and technical advisory support to the leadership of the house through on legislative priorities and legal opinion?
2. Were there technical expertise provided to the Parliament to the leadership of the house through on legislative priorities and legal opinion in the last 6 month?
3. How many national consultants have you hired in the last 6 month?
4. If yes, what are these technical expertise provided and what is their role?
5. What have they done in the last 6 months?
6. Are there any products such as policy documents produced or training conducted by the experts provided through this project?

Scope: 1.6.2 Provision of administrative and secretariat support to OC through recruitment of Young Graduate Interns

TPM Questions:

Verify the products from young graduates supporting Oversight Committee

1. Is there administrative and secretariat support to OC through recruitment of Young Graduate Interns?
2. How many recruitment of Young Graduate Interns have you recruited in the last 6 month?
3. If yes, what is their role?
4. What have they done in the last 6 months?
5. Are there any products such as policy documents produced or training conducted by the experts provided through this project?

Scope: 1.6.3 Provide logistical support to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs

TPM Questions:

<p>verify if consultations with stakeholders on constitution issues took place and its outcome</p> <ol style="list-style-type: none"> 1) what support were given to OC to hold public consultation and hearings on draft amendments of the constitution in FMSs 2) How many consultations with stakeholders on constitution issues were consulted in the last 6 months? 3) Which stakeholders were consulted? 4) What thematic areas were they consulted? 5) What are the outcomes of consultations? 6) Any documentation such as minutes, reports, agreements/policies/statement to show to occurrence and outcome of the consultations?(get copies or photo) 	
Puntland House of Representatives	
<p>OP indicator 4.1: Outreach strategy is implemented in SL and PL Scope: 4.2.1.3. Support Human Rights, Family Affairs & Women Development committee to undertaken human rights and gender review of legislation TPM Questions Verify if seminars and workshop took place and its outcome</p> <ol style="list-style-type: none"> 1) What type of technical support did the Puntland House of Representatives receive from UNDP project in relation to Support Human Rights, Family Affairs & Women Development committee to undertaken human rights and gender review of legislation 2) Have the Puntland House of Representatives conducted any seminars/workshops through its Human Rights, Family Affairs & Women Development committee on human rights and gender review of legislation in the last 6 months? 3) If yes, How many seminars/workshops? 4) Where did the seminars/workshops? 5) Who are the participants (how were the stakeholders/participants drawn) how many are female and male? 6) What thematic areas were discussed during the seminars/workshops? 7) What were the outcomes of the seminars/workshops? 8) Are there any products such as policy documents produced? 	<p>Get a copy or a photo of any document developed by the Upper House/Women Caucus. This include:</p> <ul style="list-style-type: none"> – Minutes of any meeting – Agenda and workshop materials for any workshop and seminar – Participants list – Policies and laws developed. – Documentaries produced
Somaliland House of Representatives	
<p>OP indicator 4.1: Outreach strategy is implemented in SL and PL Scope: 4.4.2.1 Deployment of technical expertise (1) Legal Advisors TPM questions Verify the products from national advisors.</p> <ol style="list-style-type: none"> 1. Were there technical expertise provided to the Parliament on outreach strategy in the last 6 month? 2. How many national consultants / legal advisors have you hired? 3. If yes, what are these technical expertise provided and what is their role? 4. What have they done in the last 6 months? 5. Are there any products such as policy documents produced or training conducted by the experts provided through this project? 	<p>Get a copy or a photo of any document developed by the ministry. This include:</p> <ul style="list-style-type: none"> – Minutes of any meeting – Agenda and workshop materials for any workshop and seminar – Participants list – Policies and laws developed.

	– Documentaries produced
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Annex 4: Contracts provided

Parliament	 ABD 2020 Contract.pdf		
Senate	 Dahir Contract.pdf	 Mohamed Amin Contract.pdf	 Daud Dahir COntract.pdf