

# STRENGTHENING OF THE EQUITABLE SOCIAL AND PROTECTION SERVICES IN KIRIBATI

## ANNUAL PROGRAMME<sup>1</sup> NARRATIVE PROGRESS REPORT

#### **REPORTING PERIOD: 1 JANUARY – 31 DECEMBER 2010**

### **Programme Title & Number**

Programme Title: Strengthening of the equitable social and protection services in Kiribati

Programme Number (if applicable)

MDTF Office Atlas Number:

Country, Locality(s), Thematic Area(s)<sup>2</sup>

(if applicable)

#### **Participating Organization(s)**

UNICEF, WHO, UN Women

#### **Implementing Partners**

- Ministry of Health and Medical Services
- Ministry of Finance and Economic Development
- Ministry of Public Works and Utilities
- Ministry of Internal and Social Affairs

## **Programme/Project Cost (US\$)**

MDTF Fund Contribution:

US\$ 160,275

• by Agency (if applicable)

Agency Contribution

• by Agency (if applicable)

Government Contribution

(if applicable)

Other Contribution (donor)

 $(if\ applicable)$ 

TOTAL:

## **Programme Duration (months)**

Overall Duration

5 months

Start Date<sup>3</sup>

December 2010

End Date or Revised

June 2011

End Date.

(if applicable)

Operational Closure

June 2011

Date<sup>4</sup>

Expected Financial

September 2011

Closure Date

# **Programme Assessments/Mid-Term Evaluation**

#### **Submitted By**

<sup>&</sup>lt;sup>1</sup> The term "programme" is used for programmes, joint programmes and projects.

<sup>&</sup>lt;sup>2</sup> Priority Area for the Peacebuilding Fund; Sector for the UNDG ITF.

<sup>&</sup>lt;sup>3</sup> The start date is the date of the first transfer of the funds from the MDTF Office as Administrative Agent. Transfer date is available on the MDTF Office GATEWAY (http://mdtf.undp.org).

<sup>&</sup>lt;sup>4</sup> All activities for which a Participating Organization is responsible under an approved MDTF programme have been completed. Agencies to advise the MDTF Office.

Assessment Completed - if applicable please attach  ☐ Yes ☐ No Date:  Mid-Evaluation Report - if applicable please attach  ☐ Yes ☐ No Date:	<ul> <li>Name:</li> <li>Title:</li> <li>Participating Organization (Lead):</li> <li>Email address:</li> </ul>
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## I. Purpose

The three UN agencies based in Kiribati (UNICEF, UN Women and WHO) developed a joint programme proposal for "strengthening of the equitable social and protection services in Kiribati". This programme proposal is one of the five proposals submitted by UN agencies based in the Pacific. Three UN agencies identified the priorities according to the planned activities for 2010-2011 that have already been agreed upon with the national implementing partners.

The main outputs of the proposal are as follows:

- Health system strengthening and better child health through improved access to primary health care information and services
- Improved protection of the rights of women and children through strengthening of treaty reporting and training and advocacy in the formal and informal justice system
- Capacity building and improvement of financial management system of the key ministries for implementation of HACT
- Technical assistance for a feasibility study and development of a strategy/plan for joint SPC/UN support for introduction of ICT media for achievement of the MDGs

The program promotes inter-agency cooperation between UNICEF, UNIFEM and the WHO that have technical staff on the ground for planning, implementation, monitoring and evaluation of the regular programmes.

Consultations have been done for the programme proposal with the partners of the government ministries and the head offices of UNICEF and UN Women in Fiji. WHO country liaison office in Kiribati participated in the discussions and agreed that UNICEF would take the lead in implementation of the programme activities. The Government of Kiribati endorsed the proposed programme in September 2010 and UN Resident Coordinator informed the approval of the programme in October 2010.

The participating UN agencies in Kiribati agreed that UNICEF and UN Women will manage the programme funds and make a joint reporting on programme outputs/outcomes and monitor the progress of the programme on a monthly basis.

#### II. Resources

#### Financial Resources:

A total of US\$ 160,275 was proposed for the programme with the initial duration of 5 months. Of which, US\$ 120, 275 was allocated to UNICEF and the US\$ 40,000 was allocated to UN Women. Funds were transferred to UNICEF and UN Women in Fiji in November 2010.

Direct cash transfer requests were submitted to UNICEF and UN Women offices in Fiji towards the end of 2010 and actual implementation started from February 2011. Therefore, most of activities are on-going and results of outputs are expected by the middle of 2011.

Harmonized Approach to Cash Transfer (HACT) was formally introduced as affective from July 2010 and the key implementing partners of the programme were trained on the procedures of the HACT in 2010.

#### Human Resources:

UNICEF: Three staff were involved in programme implementation, namely health and nutrition officer, water and sanitation officer and UN affairs officer. The chief of the UNICEF field office/UN joint presence participated in the development of the programme and provides oversight of the implementation of the programme.

UN Women: country programme coordinator participated in the development of the programme and provides technical support to implementation of the programme. One national officer (deputy country programme coordinator) was recruited in January 2011, who is also providing assistance for the programme implementation.

### **III.Implementation and Monitoring Arrangements**

UNICEF and UN Women follow the implementation mechanism for monitoring and evaluation of programmes agreed with the counterparts of Kiribati. Each agency included the proposed activities of the joint programme into the 2011 Annual Work Plans with clear indication of expected outputs and activities, timeline and budgets. Staff of UNICEF and UN Women prepare monthly and quarterly reports in consultation with the implementing partners and submit them to head offices in Fiji.

Staff of the three UN agencies in Kiribati met regularly once a month to review the progress of the programme implementation and shared the information on achievements, good practices and lessons learned for improvement of the implementation.

Proposed activities do not anticipate purchase of office equipment except for purchaser of three laptop computers for the three key partners for improvement of HACT compliance. In this case, the computers will be procured locally by the coordinating ministry (ministry of finance and economic development) for better after-sales service and repair of the laptops.

It was agreed that the Government of Kiribati and the participating UN organizations will undertake UNDAF aannual review meeting toward end of each year to review the implementation of programmes for the given year and agree on priorities for the following year. This is normally organized in October-November each year with participation of all implementing partners, other UN agencies and donors. Joint technical consultation meetings for review on the national development goals/priority areas and UNDAF key results are organized before UNDAF annual review meetings. Findings and recommendations of joint consultation meetings will be presented to the Joint Strategy Meeting with participation of high level government officials and representatives from UN agencies.

Prior to the joint technical consultation meeting, each UN organization will carry out its annual bilateral annual review meetings with the counterparts and findings and recommendations will be presented to the joint programme consultation meeting.

UNDAF annual review meeting was held during 18-27 October 2010. UN Resident Coordinator and heads and technical staff of UN agencies in the Pacific attended the meeting. UN resident coordinator made a presentation on UN One Fund and Delivering As One of UN support to Kiribati, highlighting the UN reform, process of inter-agency discussions, progressive joint approach, stronger government

involvement and the reporting on use of UN One Fund. Both the government implementing partners and UN organizations agreed to a positive collaboration to address the issues again raised such as capacity building, coordination, administrative and improved monitoring and evaluation processes.

## IV. Results

The table below provides a summary of the programme progress. All activities will be carried out according to the planned activities.

Expected outputs	Current progress
UNICEF	
Capacity of health workers and knowledge of communities on IMCI is improved	<ul> <li>Community awareness on health issues was done during the Integrated Child Health Week on Abemama and Tarawa at the end of March 2011</li> <li>Training for health workers and community on IMCI will be carried out in April and May 2011</li> </ul>
	Procurement of equipment for 15 health facilities in South Tarawa and Abemama
Water and Sanitation facilities of one school in Abemama outer island is improved	Counterparts have just received the fund for the implementation of the activity.
Capacities of key technical ministries are improved for full	• The training on Financial Management and Accounting System will start in mid April.
HACT implementation	• Development of Manual is in process and will be ready by mid April
	• The procurement of 4 desk tops and 4 printers are procured and payment is under process.
	<ul> <li>The spot check had been conducted by a team from Ministry of Finance comprised of one from Internal Audit and one from Accounts on Abemama island on 25 March – 1 April 2011</li> </ul>
Development of a strategy/plan for ICT	Three staff from UNICEF Pacific, SPC and a consultant from Monash University undertook an assessment mission in January 2011 and submitted a report in March 2011.
UN Women	
To streamline treaty reporting (CEDAW and CRC)	<ul> <li>One national consultant will be recruited in May for facilitation on submission of CEDAW and CRC reporting</li> <li>Partnership with counterparts for reporting on CRC by the end of June 2011</li> </ul>
Train key personnel in the Justice sector in Juvenile Justice, Child Sexual Exploitation and Principles of Mainstreaming for Gender Equality	<ul> <li>Two TOT training workshops were organized for 20 participants on South Tarawa one in Feb and April 2011.</li> <li>Producing of training tools to outer-islands court clerks will be carried out in May 2011</li> </ul>

The table below provides a summary of the expenditure of programme budgets. Procedural work and delay in fund transfer in different steps until the receipt of funds by the implementing partners is a major bottleneck for timely implementation of the programme.

Expected outputs	indicativ e time frame	Resource allocation	Funds received (as of March 2011)	Actual expenditure (as of 31 March 2011)	% of completion
UNICEF					
Capacity of health workers and knowledge of communities on IMCI is improved and purchase of IMCI equipment (funds received in December 2010 but delay of fund transfer from Ministry of Finance to implementing partner due to reissuance of warrant. Plan to spend by May 2011.	Dec 2010 – May 2011	45,000	45,000	21,335	47
Water and Sanitation facilities of one school in Abemama outer island is improved (funds received in March 2011)	Jan-Jun 2011	25,000	20,423	0	0
Capacities of key technical ministries are improved for full HACT implementation	Jan-Jun 2011	30,000	27,000	5,000	19
Development of a strategy/plan for ICT	Jan-Mar 2011	20,275	20,275	20,000	99
Sub-total for UNICEF		120,275	112,698	46,335	41.25
UN Women					
To streamline treaty reporting (CEDAW and CRC)	March – June	10,000	0	0	0
Train key personnel in the Justice sector in Juvenile Justice, Child Sexual Exploitation and Principles of Mainstreaming for Gender Equality	Feb – May	30,000	27,460	6,766	23
Sub-total for UN Women		40,000	27,460	6,766	20
Grand Total for UN One Fund		160,275	140,158	53,101	30.60

Delay in implementation of the programme activities was coupled with a number of unexpected factors such as delay of fund transfer from MDTF to UN agencies, transfer of funds from UN agencies to the Ministry of Finance and Economic Development and the issuance of warrants from the Ministry of Finance to the implementing partners. Fund transfer to implementing partners in Kiribati toward end of the year will cause delay in issuance of warrants since all funds allocated to those partners in

the current year should be liquidated before issuance of new warrants that will contain activities to be carried over to the following year. For instance, the funds for HACT and training of health staff and communities were transferred from UNICEF Pacific office to the Ministry of Finance in December 2010 but actual warrants were issued in February-March 2011.

At present, three UN agencies (UNICEF, UN Women, UN Women) hold a regular UN joint meeting on a monthly basis but it would be useful to establish a programme management committee for effective coordination and management of the joint programme and strengthening partnership with other stakeholders.

By and large, implementation of the joint programme has been carried out to achieve the planned outputs within the timeframe. The delay of fund transfer was a major issue for future improvement. It is suggested that the information on requirements of report submission with specific forms and timeline should also be shared with the programme staff in Kiribati on time.

# VIII. INDICATOR BASED PERFORMANCE ASSESSMENT

	Performance	Indicator	Planned	Achieved	Reasons for	Source of	Comments
	Indicators	Baselines	Indicator Targets	Indicator Targets	Variance (if any)	Verification	(if any)
Outcome 1 Health	   system strengthenin	l og and hetter child				Ith care information	and services
Outcome 1 Health Output 1.1 Capacity of health workers and knowledge of communities on IMCI is improved	Indicator 1.1.1 At least 20 health workers on south Tarawa and 6 on Abemama are trained on IMCI computer training (ICATT)	g and better child Lack of knowledge on ICATT in Abemama and south Tarawa	Training by May 2011	On-going	ccess to primary head Delay due to late fund receipt	Ith care information	and services
	Indicator 1.1.2 Community of convergence area are aware of childhood illness and bring their children to health facilities	40% of households do not visit health facilities	Training for communities and awareness campaign in April-May 2011	On-going	Delay due to late fund receipt		
Output 1.2 Water and Sanitation facilities of one school in Abemama outer island is improved	Indicator 1.2.1 Number of school in Abemama outer island using improved wash facilities	No toilet and hand washing facilities	Installation by May 2011	On-going	Delay due to late fund receipt		
-	-	e rights of wome	n and children	through stre	engthening of treaty r	eporting and training	g and advocacy in
Output 2.1 To streamline treaty reporting	Indicator 2.1.1 Submission of recommendations	Lack of coordination among	Designation of focal points by	On-going	Delay due to late fund receipt		

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(CEDAW and	to key ministries	ministries	May				
CRC)	on designation of						
	focal points for						
	CEDAW and						
	CRC report						
	writing						
Output 2.2	Indicator 2.2.1	Lack of	20 staff will	On-going			
Train key	Improved	knowledge	be trained				
personnel in the	knowledge on	and	by May				
Justice sector in	legal literacy and	coordination					
Juvenile Justice,	gender and						
Child Sexual	commitment to						
Exploitation and	EVAW and						
Principles of	Women's rights						
Mainstreaming							
for Gender Equality							
Outcome 3.Capaci	ty building and imp	rovement of finar	cial manageme	nt system of	the key ministries f	or implementation of	HACT
Output 3.1	Indicator 2.1.1	Lack of	30	On-going	Delay due to late	Letter from	
Capacities of key	Training on	knowledge of	accountants		fund receipt	Ministry of	
technical	Financial	accountants	will be		1	finance	
ministries are	Management and		trained by				
improved for full	Accounting		May				
HACT	System						
implementation	Indicator 2.1.2	3-5 spot	Dec, March,	Done in	Delay due to late	Letter from	
r	Implementation	checks to key	June	March	fund receipt	Ministry of	
	of Assurance	implementing		2011		finance	
	Plan	partners		2011			
	Indicator 2.1.3	No manual	Manual on	On-going	Delay due to late	Letter from	
	Development		HACT	on going	fund receipt	Ministry of	
	training manual		procedures		Tonio Totalpi	finance	
	Indicator 2.1.4	No computers	Four laptops	achieved	Delay due to late	Letter from	
	Improvement of	1 to computers	and printers	acine vea	fund receipt	Ministry of	
	Data		and printers		Tunu receipt	finance	
	management					Tillance	
Outcome 4 Techn		l feasibility study	and developme	nt of a strat	l egy/plan for ioint SI	PC/UN support for ir	troduction of ICT
media for achieven		i reasionity study	and developing	in or a sual	csy/pian for joint of	. C. OIN support for it	in oduction of ICI
Output 4.1	Indicator 2.1.1	No	Report by	achieved		Mission report	
Development of a	Assessment and	comprehensive	March 2011	acineveu		with	
Development of a	Assessment and	comprehensive	Iviaicii 2011			witti	

strategy/plan for	action plan for	report on ICT		recommendations	
ICT	UN ICT support	situation in		for actions plans	
	to Kiribati	Kiribati			