

UNITED NATIONS



NATIONS UNIES

OFFICE OF THE RESIDENT AND HUMANITARIAN COORDINATOR, YANGON, REPUBLIC OF THE UNION OF MYANMAR

4 December 2012

Dear Ms. Cheng-Hopkins,

On behalf of the UN Country Team in Myanmar, I am pleased to submit our first project requesting \$1.54 million from the UN Peacebuilding Fund for **Effective implementation of the 1612 Action Plan agreed between the Government of Myanmar and the Country Task Force on Monitoring and Reporting (CTFMR)**. The project is primarily designed to help stop and prevent the recruitment and use of children by the armed forces in the country.

Please find attached three signed copies of the project submission. We would kindly appreciate it if you could retain one original copy and return, once approved, the other two original copies counter-signed in New York in order that one original copy can be retained by each co-chair of the CTFMR in Yangon.

The project submission is comprised of the signed project document including four annexes. Annex IV is the signed Action Plan which is a confidential document that is provided for information only to support the project submission and should not be made public. Please note that the Myanmar Peace Centre has been informed about the project submission and endorsed it given the fact that it supports an agreement already signed by the Government.

The UN Country Team appreciates the contribution of the Peacebuilding Support Office to peacebuilding in Myanmar and requests that this project submission be approved and funded.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'Ashok Nigam', written over a horizontal line.

Ashok Nigam  
UN Resident and Humanitarian Coordinator

Ms. Judy Cheng-Hopkins  
Assistant Secretary-General for Peacebuilding Support  
UN Peacebuilding Support Office  
UN Headquarters  
New York, NY 10017, USA

CC: Brian Williams, Chief – Financing for Peacebuilding, UN Peacebuilding Support Office



## PEACEBUILDING FUND

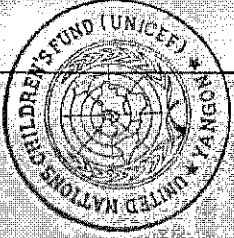
<b>Project Title:</b> Effective Implementation of the 1612 Action Plan agreed between the Government of Myanmar and the CTFMR	<b>Recipient UN Organization:</b> UNICEF, UNHCR, ILO.
<b>Project Contact:</b> Jeannette Wijnants Chief of Child Protection UNICEF Country Office 14 <sup>th</sup> Floor, Traders Hotel 223, Sule Pagoda Road Yangon, Myanmar  Telephone: +95 – 1- 375527 E-mail: jwijnants@unicef.org	<b>Implementing Partner(s):</b> Country Task Force on Monitoring and Reporting on grave child rights violations ('CTFMR').
<b>Project Number:</b>	<b>Project Location:</b> MYANMAR
<b>Project Description:</b> The project will support the implementation of the Action Plan to stop and prevent recruitment and use of children by the Tatmadaw, to identify, verify and discharge underage recruits still associated with the Tatmadaw as well as support their reintegration back into their communities.	<b>Total Project Cost:</b> USD 10 million <b>Peace Building Fund:</b> USD 1.54 million Funding available through other sources: USD 1 million <b>Total Gap:</b> USD 7.46 million
	<b>Project Start Date and Duration:</b> December 2012 – May 2013
<b>Gender Marker Score:</b> <u>0</u> <sup>1</sup> <i>Score 3 for projects that are targeted 100% to women beneficiaries and/or address specific hardships faced by women and girls in post-conflict situations;</i> <i>Score 2 for projects with specific component, activities and budget allocated to women;</i> <i>Score 1 for projects with women mentioned explicitly in its objectives, but no specific activities are formulated nor is a budget reserved; and</i> <i>Score 0 for projects that do not specifically mention women.</i>	
<b>PBF Priority Area(s) and Outcomes:</b> <i>Support the implementation of the Action Plan signed between the Government of Myanmar and the CTFMR to end the use and recruitment of children in the Tatmadaw.</i>	
<b>Outputs and Key Activities:</b> Strengthened capacity of 1612 Task Force to monitor the compliance of the Action Plan. Underage recruits are identified, registered and released from the Tatmadaw, including deserters, Strengthened accountability measures within the Tatmadaw applied and institutionalized. Interim care facility (ICF) is established, managed by the Department of Social Welfare (DSW) and discharges with special protection needs referred to it. Citizenship Scrutiny Cards/national identity documents are issued to discharges. Enhanced awareness of the government, the Tatmadaw and the public on the Action Plan and the prevention of recruitment and use of children in the Tatmadaw. Enhanced capacity of the government and CBOs to provide reintegration support to discharges. Enhanced capacity of the implementing partners and service providers on economic reintegration. Children released by Tatmadaw have gained knowledge and skills that will contribute to their socio-economic reintegration.	

<sup>1</sup> While the project does not directly target girls since only boys had been recruited and used by the Tatmadaw so far, they will however be indirectly benefiting from the project through inclusive community based reintegration since reintegration activities for the discharges will also target other vulnerable children in the same area. In addition and at a later stage, the project will also start engaging with non-state actors to stop, prevent recruitment and use of children, including girls, and immediately discharge them.

**PROJECT DOCUMENT COVER SHEET**

Recipient UN Organization(s)

Ramesh Shrestha  
UNICEF Representative  
Myanmar Country Office



*R. Shrestha*

19 November 2012

Steve Marshall  
ILO Liaison Officer,  
ILO Liaison Office, Myanmar



*Steve Marshall*

20 November 2012

Johannes Wientfeld  
UNHCR Representative  
Myanmar Country Office



Peacebuilding Support Office (PBSO)  
Judy Cheng-Hopkins  
Director of UN Peace Building Support Office

*Judy Cheng-Hopkins*

## Situation Analysis

Myanmar is in the early stages of transformational change in nearly all aspects within the ambit of country's political reform agenda, including political, social and economic reform, opening space for civil society actors to participate therein, re-defining national security priorities, and finding a path to peace and reconciliation with its diverse ethnic and religious groups. Despite the recent lifting of economic sanctions by some western countries and the Government's revision of trade and foreign investments related legislations, economic development remains unequal with huge social disparities in different dimensions at all levels. Around 25 per cent<sup>2</sup> of the population are still living below the poverty line making poverty one of the major push factors for the children joining the armed forces and groups together with limited accountability for those recruiting underage recruits and the use of trick and abduction.

Recent political developments have brought about a more conducive environment to resolve long-standing socio-economic and political conflicts inside Myanmar including concerns of the ethnic and marginalized population. With the rapid change within political context reflected in Cabinet reshuffles, reshaping the role of Tatmadaw from armed forces to defence service, declaring that national security is tacitly a result of socio-economic strength, and garnering increasing confidence from non-state armed groups in the reform agenda has thus led to conclusions of ceasefire agreements with 10 out of 11 ethnic armed groups. This has created a political space for peace building opportunities and hopefully will lead to increased political and social stability across the country as both the Government and the key actors from the ethnic groups remain committed and engaged with each other to find common solutions to the long standing political and ethnic grievances. Despite these positive developments, risks remain including in such area as natural resources sharing and cultural / linguistic which could potentially discourage them from engaging in a true political dialogue. Moreover, inter-communal violence as has surfaced in Rakhine state from June 2012 between the Buddhist Rakhine ethnic group and Muslim communities (Rohingya) has added an ethnic and religious dimension to the overall peace initiatives. The long lasting success of the peace initiatives could be sustained only with strong political commitments and consistent and inclusive engagement of parties to conflicts, continued dialogue among parties with specific objective to achieve national reconciliation while addressing appropriate economic and social inequalities by establishing a tangible mechanism to tackle the addressed disparities in a short, medium and longer terms. In this environment children continues to be at risk of recruitment or used by armed forces and groups and to be affected by armed conflict.

## Project justification

The UN System<sup>3</sup> has been providing assistance to Myanmar since its independence in 1948 and has been the largest provider of international humanitarian support in the country. Some UN agencies have been supporting programs in the ceasefire areas at township level or through specific ceasefire villages. Cooperation and relationships built with the sub-national governments in such undertakings will therefore be critical for smooth and effective implementation of the PBF projects in the future. In addition, the Country Task Force on Monitoring and Reporting Mechanism (CTFMR)<sup>4</sup> for grave child rights violations has been actively advocating for a halt to grave child rights violations, including the recruitment of children in armed forces and armed groups in Myanmar<sup>5</sup>. After years of negotiation with the Government, the CTFMR and Government signed an agreement on 27th June 2012 to pursue the immediate release and discharge of underage recruits from the Myanmar Armed Forces or "Tatmadaw", take measures to strengthen accountability against the perpetrators of unlawful recruitment and use of children, and to reintegrate/rehabilitate the discharged underage

<sup>2</sup> UNDP Poverty Assessment, 2011

<sup>3</sup> As of August 2011, 15 UN Agencies, Funds, Programmes and Offices are present in-country.

<sup>4</sup> UN Country Task Force on Monitoring and Reporting of grave violations of child rights in armed conflict (the "CTFMR") is co-chaired by UNICEF Representative and the UN Resident Coordinator, and is represented by ILO, UNHCR, UNDP, UNOCHA, WFP, UNFPA, World Vision and Save the Children.

<sup>5</sup> The Tatmadaw (Myanmar Armed Forces) as well as other eight non-state armed groups has been listed in the Secretary General's Report as the parties recruiting and using child soldiers.

recruits into civilian life and the community. The Action Plan also paves the way for engaging with the Non-State Armed Groups in negotiating parallel Action Plans for the prevention, discharge and rehabilitation of underage recruits associated with those groups. After the signing of the Action Plan, the Government and the CTFMR finalised operational procedures for the identification, verification and discharge of the underage recruits and supported training programs for the Army officials on the implementation of the Action Plan.

The successful implementation of the Action Plan will demonstrate a genuine commitment of the Tatmadaw to address not only the prevention of the underage recruitment - for the purpose of being delisted from the Annex of Secretary General's report - but also to demonstrate change in the new political context. The implementation of the Action Plan will be an important step towards achieving and strengthening the rule of law including by the Tatmadaw in the new democratic context as it would entail accountability and transparency in its recruitment procedures and the application of its regulations. It would also be an important confidence building measures that could encourage the Non-State Actors to sign Action Plan for the discharge as well as prevention of underage recruitment in their Army. This Project therefore will be an important step forward for contributing to a durable peace and security in Myanmar and is expected to compliment the current efforts by the Government in building long lasting peace through negotiation with all armed groups.

After the signing of the Action Plan on 27 June 2012, the major focus of the CTFMR and the Government has been finalizing the necessary operational procedures for the implementation of the Action Plan. As the operational procedures have been finalized and the Tatmadaw has started implementing the Action Plan the focus has shifted to establishing an efficient monitoring mechanism and also long term reintegration support for the discharges. At present, CTFMR participating agencies have been using their own internal funding sources to implement the program. However as the program implementation intensifies, there is a need for additional funding. As the implementation of the Action Plan falls within the scope of the current national priorities (peace building), the project has a strong added value for donor funding. Although donors have expressed their willingness to support the programme, most have requested a time window prior to commitment of long term funding. This response requires the CTFMR partners to seek seed funding to implement the activities in the interim. The funding resources from the IRF will therefore provide the necessary seed funding for initial activities that are critical to support the effective implementation of the Action Plan considering its time-bound nature.

The PBF intervention will provide necessary resources for the first six months to start implementation of the Project especially focusing on supporting the discharge process, monitoring of the implementation of Action Plan and establishing basic services to start a broader reintegration/rehabilitation support to the discharged. The absence of the PBF intervention would mean that the implementation of the Action Plan has to be delayed for some time until additional resources could be mobilized. The six months window period would also provide necessary time to the CTFMR to secure long term funding and to finalize related administrative procedures for the funding.

### **Implementation strategy**

The Project will be jointly managed by ILO, UNICEF and UNHCR. It will be implemented by the CTFMR, an inter-agency working group, through its participating organizations.

The Project's main focus will be the provision of technical support to the Tatmadaw for operationalizing the Action Plan, supporting the Tatmadaw in implementation of the operational procedures and monitoring of effective implementation of the commitments made under the Action Plan as well as the procedures on identification, registration and discharge of underage recruits. The project will also locate the underage recruits who are labeled as "deserters" or "AWOL" for ensuring their proper identification and discharge and call for an appropriate accountability measures against identified perpetrators.

With support from the Ministry of Social Welfare, the project will also help set up semi-permanent interim care facilities for those discharged as required, ensure that the discharged children are provided with basic health check, protection information, basic psychosocial support and information on possible reintegration opportunities. Reunification of the verified discharged underage recruits with their parents and families and supporting the issue of Citizenship Scrutiny Cards/national identity documents by Immigration and Registration Department teams will also be major activities under the project. In addition, based on the needs assessments with the discharged children and mapping of reintegration opportunities, the project will develop a longer term reintegration support for those discharged.

Communication and awareness-raising activities in the community and engagement of the community and civil society on child protection issues, including the recruitment and use of children will also be a major component of this phase.

### **Sustainability of the project**

The project duration will allow the CTFMR to secure additional funding from other donors to ensure that all activities can be implemented as planned beyond the initial six months period for which seed funding is sought. In this regard, the CTFMR is currently approaching both in-country and external donors, some of which have already expressed interest in this area. CTFMR members have secured both international and national staff fully committed to this activity and has trained additional staff with responsibility in associated areas to support the project.

The signing of the Action Plan between the Government of Myanmar and the CTFMR for the identification, discharge and reintegration of underage recruits in the Tatmadaw represents a great opportunity to move towards full compliance with the UN Security Council Resolution 1612 and ensure that the Tatmadaw is a child-free armed force. The successful completion of that process, verified by the United Nations on the basis of pre-defined indicators, will have an immediate and sustainable positive impact on the situation of the children affected by armed conflict in Myanmar. The additional resources allocated to the monitoring will help to fully harness this opportunity and strengthen the overall monitoring capacity of the 1612 mechanism and response. Since the State has the primary responsibility to protect children in Myanmar, the CTFMR will continue to support and build the capacity of all relevant government departments to prevent the recruitment and use of children and to ensure that those discharged are reintegrated into their communities. As the program develops, it is expected that government institutions will assume greater responsibilities, not only in implementation but also, and more importantly, in the planning, management and coordination of the reintegration programme component. The project will therefore adopt a capacity development strategy to reinforce the capacity of national partners which will ensure sustainability. It will gradually shift responsibilities from UN agencies and implementing partners to relevant government bodies, in particular the Department of Social Welfare. In addition, it will also support the strengthening of recruitment processes in the Tatmadaw so as to ensure that no child is recruited in the future. At community level, focus will be on strengthening community based child protection systems to ensure a long term sustainable response to child protection concerns. It is expected that sustainable systems will be in place to support prevention and response to protection related risks with communities by the closure of this programme.

**THE LOGICAL FRAMEWORK**

<p><b>PEACEBUILDING IMPACT/Overall Goal:</b> Activities will support the effective implementation of the Action Plan signed between the government of Myanmar and the Country Task Force on Monitoring and Reporting on grave child rights violations to prevent and end the recruitment or use of children in the Tamadaw and identify, register and discharge underage recruits for their reintegration and rehabilitation back into their community.</p>	
<p><b>OUTCOME 1: Effective identification, registration and discharge of underage recruits in the Tamadaw achieved and capacity of the CTFMR to monitor the compliance of the Action Plan strengthened.</b></p>	
<p><b>Indicators Outcome:</b></p> <p>Number of identified, registered and discharged underage recruits</p> <p>CTFMR monitoring teams and mechanism established and operational</p>	<p><b>Means of verification:</b></p> <p>Discharge papers and ceremony</p> <p>Monitoring reports</p> <p>Training reports</p> <p>Monitoring framework and tools</p>
<p><b>OUTPUTS</b></p>	<p><b>ACTIVITIES</b></p>
<p>1.1 Strengthened capacity of CTFMR to monitor the compliance of the Action Plan</p> <p>1.1.1 Establish a pool of CTFMR monitors</p> <p>1.1.2 Conduct training to CTFMR monitors on monitoring the compliance with the Action Plan</p> <p>1.1.3 Conduct monitoring visits to recruitment units, training facilities, military bases as well as prisons to monitor the implementation of the Action Plan including agreed operational procedures.</p> <p>1.1.4 Continue Advocacy with the Government and Tamadaw for the effective implementation of the Action Plan as well as prevention of recruitment and use of children</p>	<p>1.1.1 Establish a pool of national and international trained monitors identified, deployed or mobilized</p> <p>1.1.2 Conduct training to CTFMR members</p> <p>1.1.3 Conduct monitoring visits to recruitment units, training facilities, military bases as well as prisons to monitor the implementation of the Action Plan including agreed operational procedures.</p> <p>1.1.4 Continue Advocacy with the Government and Tamadaw for the effective implementation of the Action Plan as well as prevention of recruitment and use of children</p>
<p><b>MEASURABLE INDICATORS</b></p>	<p><b>IMPORTANT ASSUMPTIONS</b></p>
<p>Number of national and international trained monitors identified, deployed or mobilized</p> <p>Number of trainings conducted</p> <p>Number of monitoring visits to recruitment units, training facilities, military bases as well as prisons to monitor the implementation of the Action Plan including agreed operational procedures.</p> <p>Feedback from all stakeholders during and following the monitoring visits</p> <p>Joint technical CTFMR/Tamadaw meetings</p> <p>Meeting minutes of CTFMR/Tamadaw</p> <p>Technical team meetings</p>	<p>Meeting minutes of CTFMR members</p> <p>Monitoring plan</p> <p>Monitoring reports</p> <p>Training reports</p>
<p>1.1.1 Timely Report document and verify the compliance with the Action Plan</p> <p>1.1.2 Monitor the discharge process and ensure that discharge papers are issued for each discharged.</p>	<p>Timely submission of relevant reports to the SC Working Group on CAAPAG and to the Security Council</p> <p>Timely submission of relevant reports to the SC Working Group on CAAPAG and to the Security Council</p>
<p>1.2 Underage recruits are identified, registered and discharged from the Tamadaw</p>	<p>1.2 Monitor the discharge process and ensure that discharge papers are issued for each discharged.</p>
<p>1.2 Underage recruits are identified, registered and discharged from the Tamadaw</p>	<p>1.2 Monitor the discharge process and ensure that discharge papers are issued for each discharged.</p>

			ILO underage recruitment complaints trend analysis.	
	1.2.2 Conduct needs assessment at the discharge location with the discharges including to inform reintegration support activities	Number of needs assessment completed. Effective data collected and included into the database.	Database Assessments forms.	
	1.2.3 Provide information on reintegration opportunities to children.	Information session conducted before the discharge ceremony.	Monitoring report.	
	1.2.4 Identify protection concerns and conduct appropriate referral, including for psychosocial support.	Children with specific protection needs identified and referred to appropriate service provider.	Actual cases referred.	
	1.2.5 Identification, location verification and discharge of underage recruits designated as deserters or AWOL.	Numbers of designated deserters/ AWOL located and discharged	Record of cases	
1.3 Strengthened accountability measures within the Tatmadaw.	1.3.1 Identification of alleged perpetrators of underage recruits and use of violence during recruitment process.	Numbers of prosecution / disciplinary actions initiated by the Tatmadaw	Record of prosecution taken and punishments imposed	
1.4 Interim care facility (ICF) is established, managed by the Department of Social Welfare (DSW) with support from CTFMR and discharges with special protection needs referred to it.	1.4.1 Establish Interim Care facility, ensure that a manager is assigned and refer cases with special protection needs.	Interim Care Facility identified. Standard operational procedure for ICF is approved by DSW. Number of staffs trained for management and functioning of ICF. Number of identified cases with special protection needs referred to the Interim Care Facility.	Interim Care Facility. Program monitoring reports by government and implementing partners.	
1.5 Citizenship Scrutiny Cards/national identity documents are issued to discharges.	1.5.1 Support the issuance of Citizenship Scrutiny Cards/national identity documents for each dischargee by the Immigration and Registration Department	Number of identification documents issued.	Program monitoring reports.	Cooperation and commitment of the Immigration and Registration Department continues.
1.6 Enhanced awareness of the government, the Tatmadaw and the public on the Action Plan and the prevention of recruitment and use of children in the Tatmadaw.	1.6.1. Produce and disseminate awareness raising and communication materials at the national, regional and local level.	Materials developed and disseminated.  Number of reports by the community on use of children and underage recruitment including those complaints submitted through the ILO complaint	Monitoring reports.  Reports from community members on use and recruitment of children.  Complaints received by the ILO	



MEASURABLE INDICATORS		ACTIVITIES		OUTPUTS	
Stable security situation	Program monitoring reports by government and implementing partners	Commitment by government authorities	2.1.1 Train social workers (DSW and other child rights agencies) to support the discharge process and for effective follow-up and case-management of the discharges.	2.1 Enhanced capacity of the government and local CBOs to provide reintegrations support to discharges	2.1.1 Train social workers (DSW and other child rights agencies) to support the discharge process and for effective follow-up and case-management of the discharges.
Mapping Report	Mapping Report	2.2.1 Provide training and capacity building to partners and service providers trained and functioning	2.2.2 Mapping of the existing skills development opportunities as well as labour market priorities	2.2 Enhanced capacity of the private sector, implementing partners and service provider for skills development	2.2.1 Provide training and capacity building to partners and service providers trained and functioning
Partner's reports	Partner's reports	2.3.1 Provide emergency support based on initial needs assessment	2.3.1 Support DSW to coordinate the development of reintegration support.	2.3 Children discharged from the Tadmada have gained knowledge and skills that will contribute to their socio-economic reintegration.	2.3.1 Provide emergency support based on initial needs assessment
Partner's reports	Partner's reports	2.3.1 Support DSW to coordinate the development of reintegration support.	2.3.1 Support DSW to coordinate the development of reintegration support.	2.3 The development of community based reintegration services, including access to formal and non-formal education, for the discharges released by the Tadmada is	2.3.1 Support DSW to coordinate the development of reintegration support.
Database	Database	Reintegration services for the discharges are developed and approved by government receiving	Reintegration services for the discharges are developed and approved by government receiving	2.3.1 Support DSW to coordinate the development of reintegration support.	Reintegration services for the discharges are developed and approved by government receiving
DSW provides leadership and facilitates coordination among relevant government ministries	DSW provides leadership and facilitates coordination among relevant government ministries	DSW provides leadership and facilitates coordination among relevant government ministries	DSW provides leadership and facilitates coordination among relevant government ministries	DSW provides leadership and facilitates coordination among relevant government ministries	DSW provides leadership and facilitates coordination among relevant government ministries

**OUTCOME 2: Project activities will enhance the capacity of implementing partners to support the effective reintegration and rehabilitation of children back into their communities.**

MEASURABLE INDICATORS		ACTIVITIES		OUTPUTS	
Monitoring reports	Reports from community members on use and recruitment of children	1.6.2 Launch TV, radio and newspaper awareness campaign.	1.6.3 Establish and publicize a phone line on the underage recruits from the public	Technical support provided Number of discharges receiving reintegration support.	Number of child protection partners trained on reintegration activities.
Monitoring reports	Reports from community members on use and recruitment of children	1.6.2 Launch TV, radio and newspaper awareness campaign.	1.6.3 Establish and publicize a phone line on the underage recruits from the public	Technical support provided Number of discharges receiving reintegration support.	Number of child protection partners trained on reintegration activities.

Means of verification:

Indicators:

Database  
Program monitoring reports from partners and from IL/UNICEF

coordinated by DSW.		reintegration support.		
2.4 Inter-agency referral mechanism is established and implementation, documentation and reporting processes and tools are standardized for use by all partners.	2.4.1 Agree with participating government and non-government agencies on clearly defined roles and division of geographical areas for reintegration support to released children.	Division of roles and responsibilities agreed.	Minutes of Inter-Agency reintegration team meeting	
	2.4.2 Approve and use referral and reporting mechanism for referral/reporting of Dischargees from the centre to the regions/states and vice versa by participating agencies.	Standardised tools, forms and referral mechanism flow-chart or guideline. Partners's reports.	Partner's reports	
	2.4.3 Develop common database for documentation and analysis of reintegration information.	Database	Database reports.	
2.5 Additional funding is secured to support the reintegration program activities and partners.	2.5.1 Mobilize additional resources (CTFMR).	Donor conference, fundraising meetings/discussions held with major donors.	Donor conference report. Minutes of meetings/email exchanges.	

## Budget (see Annex II)

### Management Arrangements

The implementation of the project will be carried out by individual participating UN organization and/ or implementing partners. In the case of the UNICEF component, the project will be managed by the Chief of the Child Protection Section. In Case of ILO component, the project will be managed by Deputy Liaison Officer and in case of UNHCR component, the project will be managed by the Head of Protection Unit. These three parties will constitute the Project Management Committee.

For the efficient implementation and coordination of the project, the Technical Team of the CTFMR will serve as the Project Technical Committee. The Project Technical Committee under the guidance of the Project Management Committee will provide technical inputs to the project and also consider possibility of overlap, duplications and synergies between the existing ongoing programs while implementing the project. The Project Technical Committee will meet on a monthly basis or as required and will discuss any technical issues related to the Tatmadaw and coordination with the Government at the joint Tatmadaw-CTFMR technical meetings.

The CTFMR headed by head of Agencies will provide policy guidance for the implementation of the project.

The project will be implemented in partnership with the Government including the Tatmadaw, DSW and other relevant departments as well as with local and international NGOs.

## Monitoring and Evaluation

Overall and on-going project monitoring and evaluation will be carried out by the participating UN agencies. Each participating agency's rules and regulations including accounting and auditing rules will be strictly followed during the implementation of their respective component of the project.

In addition, the Technical Committee report on the implementation of the project against its outcomes, time frame and projected indicators to the Project Management Committee. The results from the monitoring will be reported by the CTFMR within the final financial and narrative progress report to the PBSO.

At the end of the implementation of the Action Plan, a comprehensive evaluation and lesson learnt exercise will be conducted. The results of this evaluation will be shared with the PBSO.

## Analysis of Risks and Assumptions

Risks	Level of Risks	Mitigation
1. Government cooperation with Country Task Force on the implementation of the Action Plan diminishes.	Low	<p>I. The Action Plan has secured high-level political commitment for the prevention of recruitment and use of children in the Myanmar armed forces, the Tatmadaw and provides for the release of underage recruits. The Action Plan is signed by the Director of the Directorate of Military Strength (Ministry of Defense) and the Vice Adjutant General of the Myanmar armed forces on behalf of the Government of Myanmar; and the UN Resident Coordinator and UNICEF Representative on behalf of the CTFMR.</p> <p>The Action Plan contains a strong set of measurable and time-bound commitments by the Government over an 18 month time-frame. Joint technical working group meeting with the government have been held to sustain cooperation and reinforce confidence of key stakeholders in the implementation process. The technical working group-government meeting representatives have jointly developed and agreed on operational procedures and clearly defined accountability measures for the commitments laid out in the Action Plan.</p> <p>Delisting from the list of countries using child soldiers is a major incentive for the Government and the Tatmadaw to continue engaging positively on the issue.</p>
2. The CTFMR will not be able to mobilise adequate resources for the implementation of its commitments under the Action Plan	Low	<p>The project is of immense value and its successful implementation will have a long lasting impact on the protection of the children from being recruited and used in Tatmadaw. As the project has strong added value to the current national priorities (peace building and democratization) of the Government, the donors will be willing to support the project.</p> <p>The CTFMR has been reaching out to alternative sources of funding to secure additional funding and mobilize additional human resources.</p>

<p>3. The security situation deteriorates and the UN monitoring teams will not be authorized to travel to identified locations.</p>	<p>Medium</p>	<p>3. The project is developed with this risk in mind and the monitoring operational plan will be organized with flexibility. To date, the government has facilitated the provision of visas and travel authorizations for UN staff to support the implementation of the Action Plan. The government has agreed to guarantee unhindered access and security for the UN monitoring teams under the Action Plan.</p>
<p>4. The existing ceasefire agreements are not sustained and / or the outstanding ceasefire negotiations with the KIA fail resulting in resumption of conflict leading to increased demand for recruitment and potentially less emphasis being placed on its legality.</p>	<p>Medium</p>	<p>4. Whilst some of the existing ceasefire agreements are fragile major efforts by the Myanmar Peace Centre and the National Ethnic Groups supported by the international community including the PBF are being made to ensure their sustainability and progression to full peace agreement encompassing political, economic and social solutions.</p>
<p>5. Accessing reintegration services provided by the project will lead to stigmatization of children association with the Tatmadaw.</p>	<p>Medium</p>	<p>5. The project will use a community-based reintegration approach that will mitigate the strain of verified discharged underage recruits returning to a community with limited resources. The project will as much as possible support family and community structures to ensure durable socio-economic reintegration assistance and strengthen community and government mechanisms for protection of children at risk of recruitment. The project will also work in close cooperation with other ongoing programs of the Government and development agencies to ensure synergies and avoid duplication.</p>

**PEACEBUILDING FUND  
ANNEX I**

**PROJECT SUMMARY**

<b>Project Number &amp; Title:</b>	PBF/			
<b>Recipient UN Organization:</b>	UNICEF, ILO, UNHCR			
<b>Implementing Partner(s):</b>	CTFMR			
<b>Location:</b>	MYANMAR			
<b>Approved Project Budget:</b>	USD 1,536,179			
<b>Duration:</b>	Planned Start Date: December 2012		Planned Completion: May 2013	
<b>SC Approval Date: (Actual Dates)</b>		<b>MDTF Funds Transfer</b>		<b>Project Activities Start Date</b>
<b>Project Description:</b>	Effective Implementation of the 1612 Action Plan agreed between the Government of Myanmar and the CTFMR			
<b>PBF Priority Area:</b>	Support the implementation of the Action Plan signed between the Government of Myanmar and the CTFMR to end the use and recruitment of children in the Tatmadaw.			
<b>PBF Outcome:</b>	The overall goal is to support the effective implementation of the Action Plan signed between the government of Myanmar and the Country Task Force on Monitoring and Reporting on grave child rights violations to stop and prevent recruitment and use of children by the Tatmadaw and to identify, verify, register and discharge underage recruits as well as to support their reintegration back into their communities.			
<b>Key Project Activities:</b>	<ul style="list-style-type: none"> <li>• Strengthened capacity of 1612 Task Force to monitor the compliance of the Action Plan.</li> <li>• Underage recruits are identified, registered and released from the Tatmadaw.</li> <li>• Underage recruits designated as deserters identified, located and discharged from the Tatmadaw.</li> <li>• Strengthened accountability measures within the Tatmadaw applied and institutionalized.</li> <li>• Interim care facility (ICF) is established, managed by the Department of Social Welfare (DSW) and discharges with special protection needs referred to it.</li> <li>• Citizenship Scrutiny Cards/national identity documents are issued to discharges.</li> <li>• Enhanced awareness of the government, the Tatmadaw and the public on the Action Plan and the prevention of recruitment and use of children in the Tatmadaw.</li> <li>• Enhanced capacity of the government and CBOs to provide reintegration support to discharges.</li> <li>• Enhanced capacity of the implementing partners and service providers on economic reintegration</li> <li>• Children released by Tatmadaw have gained knowledge and skills that will contribute to their socio-economic reintegration.</li> <li>• The development of community based reintegration services, including access to formal and non-formal education, for children released by</li> </ul>			

	<p>Tadmaw is coordinated by DSW.</p> <ul style="list-style-type: none"> <li>• Inter-agency referral mechanism is established and implementation, documentation and reporting processes and tools are standardized for use by all partners.</li> <li>• Additional funding is secured to support the implementation of the Action Plan including reintegration programs</li> </ul>
<b>Procurement:</b>	n/a

**PBF – RESULTS FRAMEWORK**

**UN Peacebuilding Fund Results Framework Outcomes**

<b>Priority Area I. Support to Implementation of Peace Agreements and Political Dialogue</b>		
<b>PBF Outcomes</b>	<b>Indicators</b>	<b>Indicative Means of Verification</b>
1. Effective identification, registration and discharge of underage recruits in the Tatmadaw achieved and capacity of the CTFMR to monitor the compliance of the Action Plan strengthened.	<ul style="list-style-type: none"> <li>• Number of identified, registered and discharged underage recruits including those who have been designated as deserters.</li> <li>• CTFMR monitoring mechanism established and operational.</li> </ul>	<ul style="list-style-type: none"> <li>• Discharge papers and ceremony.</li> <li>• Monitoring reports</li> <li>• Training reports</li> <li>• Monitoring framework and tools</li> </ul>
2. Project activities will support the effective reintegration and rehabilitation of children back into their communities.	<ul style="list-style-type: none"> <li>• Number of discharges receiving reintegration support,</li> <li>• Number of child protection partners trained on reintegration activities.</li> <li>• Number of implementing partners and services providers trained in economic reintegration</li> <li>• Number of other vulnerable children benefitting from reintegration activities.</li> </ul>	<ul style="list-style-type: none"> <li>• Database</li> <li>• Program monitoring reports from partners and from ILO/UNICEF</li> </ul>

## Annex II: Budget

CATEGORY	UNICEF Component			ILO Component			UNHCR Component		
	UNITCOST	NUMBER OF UNITS	TOTAL COST	UNITCOST	NUMBER OF UNITS	TOTAL COST	UNITCOST	NUMBER OF UNITS	TOTAL COST
			11,500			43,000			27,733
<b>1. Supplies, Commodities, Equipment and Transport</b>									
Office supplies, commodities and equipment			5,500			22,000	11,866.5	2	23,733
Communication and other costs	1,000	6	6,000	1,500	6	9,000	125	12	1,500
Transport and other costs			0	2,000	6	12,000	1,250	2	2,500
<b>2. Personnel (Staff, Consultant and Travel)</b>			163,200			133,090			87,108
International CTFMR Staff			104,220			94,000	69,852	1	69,852
National CTFMR Staff (National Officer)	9,690	2	19,380	9,690	1	9,690	5,874	1	5,874
National CTFMR Staff (GS)			0	7,800	1	7,800			
Travel Cost of CTFMR Staff	900	44	39,600	900	24	21,600	1,897	6	11,382
<b>3. Training of Counterparts</b>						47,000			12,950
Training/workshops	6,000	4	24,000	6,750	4	27,000	3,125	2	6,250
Meetings/Consultative processes	500	6	3,000				837.5	8	6,700
				2,000	10	20,000			
<b>4. Contracts</b>			810,000			0			0
Direct Contracts (Agreement with implementing	500	1500	750,000			0			0



partner for operating interim Care facilities and start-up of reintegration support)		Direct Contracts (Agreement with implementing partners on awareness-raising		5. Other Direct Costs		Translation and Printing		Travel/ DSA for Government teams		Pre-positioning Child Protection Kits		6. Total Programme Cost		Indirect Support Costs (7% of the Total Programme Cost)		TOTAL of each Component		TOTAL Budget	
				36,000	8,500	6,000	8,500	0	0	30,000	1,500	1,050,700	73,549	16,212	1,124,249	10,737	164,128		1,536,179
				60,000	8,500	2,500	8,500	0	0	1,500	1,500	231,590	16,212	247,802	16,212	164,128		1,536,179	
				0	8,500	2,500	8,500	1	1	2,500	2,500	159,391	10,737	170,128	10,737	164,128		1,536,179	
				0	8,500	2,500	8,500	12	12	1,925	1,925	159,391	10,737	170,128	10,737	164,128		1,536,179	