

United Nations



الأمم المتحدة

UNITAMS

INTEROFFICE MEMORANDUM

Date: 5 April 2022

Ref. No.: UNITAMS/OSPT/22/22

To: Volker Perthes, SRSG [REDACTED]
Through: Gillian Sheehan, Chief of Staff [REDACTED]
From: Stephanie Koury, Director, Political Affairs [REDACTED]
Subject: Multi-partner Trust Fund Training Proposal for the Permanent Ceasefire Committee

1. As a part of its support to the Permanent Ceasefire Committee (PCC), UNITAMS has developed a training programme for PCC members to familiarize them with ceasefire monitoring, the PCC's internal procedures, frontline mediation and international principles on gender, human rights and child protection, amongst others. This will be held for all PCC structures, starting with the PCC Headquarters and covering all Sector Committees and Field Teams. It will involve a training of trainers component so as to embed the training capacity within the PCC. The programme has been costed at US\$ 186,608.
2. Switzerland has soft-earmarked funds for this training programme through the Multi-partner Trust Fund (MPTF) and, further to approval of the proposal by the MPTF steering committee, the Mission expects to receive the funding in the UNITAMS Trust Fund.
3. As this project falls within the direct mandate of the PCC, UNITAMS will be the lead implementer for the project, working with a contracted training partner. Moreover, as the PCC falls under OSPT, the Director of OSPT will act as Programme Manager. As such, she will oversee implementation and will work closely with OCOS and OCMS to ensure management and accountability using the same procedures as for the German funding.
4. We would be grateful for your signature on the cover of the attached programme proposal so as to be able to submit the proposal to the MPTF Steering Committee which will meet to discuss it on 6 April 2022.

Best regards,

cc: Uchenna Odenigbo, Chief of Mission Support
Simon Yazgi, Senior Advisor, Security Arrangements and DDR



Project Document

Sudan Financing Platform MPTF Funded Project

Signed by:

Gillian Sheehan, Chief of Staff.....

Stephanie Koury, Director, OPST, UNITAMS.....

Volker Perthes, SRSG, UNITAMS

Version: Final

Date: 23 March 2022

Summary sheet:

Fund	Sudan Financing Platform MPTF "Peacebuilding and Stabilization" Window				
Title	Training for the members of the Permanent Ceasefire Committee and its structures				
MPTFO Project Id	Automatically assigned by MPTFO				
Contacts	Contact Type	Name	e-mail	Position	Telephone
	UNITAMS Senior SSR Advisor	Simon Yazgi	yazgi@un.org	Senior Advisor	+249922399411
Description	In the context of the Juba Peace Agreement and its provision related to the establishment of a Permanent Ceasefire Committee, the project proposes a capacity building process to strengthen a common approach to monitoring and verifying the ceasefire, and for reporting on violations as well pro-active de-escalation and conflict prevention. This will be done under the leadership of UNITAMS, and jointly with the signatories, the members of the Permanent Ceasefire Committee (PCC), the Sectoral Committees and Field Teams (FTs). The project will aim at harmonizing knowledge, standardizing procedures, and acquiring new capabilities, as well as serving as a basis for team and trust building between the parties.				
Fund Specific Markers (e.g. Strategic Objective of UNITAMS)	Window	Pillar			
	Peacebuilding and Stabilization Window	UNITAMS Pillar II: Support to peace processes and the implementation of peace agreements			
Universal Markers	Gender Equality Marker	Risk			
	<input type="checkbox"/> GEM 0 <input checked="" type="checkbox"/> GEM 1 <input type="checkbox"/> GEM 2 <input type="checkbox"/> GEM 3	<input checked="" type="checkbox"/> Low <input type="checkbox"/> Medium <input type="checkbox"/> High			
Geographical Scope	Geographical Scope	Name of the Region		Country	
	Country	Africa		Sudan	
Participating Organizations and their Implementing Partners	Participating Organizations (Lead in brackets)	NGOs	New Entities	Implementing Partners	
	UNITAMS				
Programme and Project Cost	Budget	Agency	Amount	Comments	
Please include the breakdown per Agency	Budget Requested	UNITAMS	USD 184,896		
	Total:		USD 184,896		
Keywords	Sudan, Darfur, ceasefire, peace agreement, capacity building, Juba Peace Agreement.				
Programme Duration	Anticipated Start Date	May 2022			
	Duration (In months)	11			
	Anticipated End Date	June 2022			

Project narrative

Title of the Project	<i>Training Programme and Capacity Building to support the Permanent Ceasefire Committee for Darfur</i>
Project Summary	<p>Provide high level summary of the project (max 500 words)</p> <p>The Juba Agreement for Peace in Sudan between the Transitional Government of Sudan and the Parties to Peace Process (JPA) of October 2020 foresees the establishment of a permanent ceasefire in the Darfur region. This is to be overseen by a Permanent Ceasefire Committee (PCC) chaired by the United Nations (UN), and the other members include the Government of Sudan and five Darfuri Armed Struggle Movements.</p> <p>Within the peace implementation and peacebuilding roles that had been envisaged for UNITAMS, support to the implementation of the JPA Security Arrangements, is now a critical priority and it is in this context that this project is intended to build capacity of the PCC.</p> <p>The PCC has already been established in el-Fasher (North Darfur) and will include five Sector Committees (SCs), in el-Fasher, Nyala, Geneina, El-Daien and Zalingei as well as a number of Field Teams (FTs) in each of the sectors. In order to function, the PCC requires a common approach to monitoring and verifying the ceasefire and for reporting on violations as well pro-active de-escalation and conflict prevention. This requires agreement on the concept for all of these activities and the development of Standard Operating Procedures (SOPs) for undertaking them.</p> <p>UN Security Council Resolution 2579 (2021) has mandated ceasefire monitoring in Darfur as a UNITAMS priority for the period of June 2021-2022. In the wake of the military takeover and given the deterioration of the security situation in Darfur the SRSG has also reiterated that the implementation of security arrangements is a much-needed priority to prevent the further escalation of conflict. The JPA signatories and the de facto authorities have stated their commitment to the implementation of the Juba Peace Agreement. As such, this proposed project aims to support UNITAMS by assisting with the establishment of the PCC and its subsidiary structures as a way to make headway on the establishment of the security arrangements. It does so through institutional development and capacity building efforts for the PCC and its subsidiary structures. The scope of this task is outlined in the Sudan Peacemaking, Peacebuilding and Stabilization Programme's (SPPSP) section 2.4 on Transitional Security Arrangements, to which this project document responds.</p> <p>The proposal is that under the leadership of UNITAMS and jointly with the signatories, the members of the PCC, the SCs, and FTs engage in a capacity building process with the dual purpose of firstly harmonizing knowledge, standardizing procedures, and acquiring new capabilities, and secondly serving as a basis for team and trust building between the parties. It will also create the basis for training and onboarding of future members of the PCC, by supporting the identification of key skills, development of materials and training of trainers from within the PCC. Although the political transition in Sudan has been impacted by the military coup of 25 October 2021, the PCC is continuing to meet and to function and the parties have all repeatedly renewed their</p>

	<p>El Fasher together with an advance team of UN planners to support the operationalization of the PCC. A first PCC meeting was held on 3-4 October 2021 to discuss the concept for the committee and work is currently underway on developing more specific Standard Operating Procedures (SOPs) and other documents. At the PCC's second meeting on 24-25 October 2021, the Committee approved a training concept for the PCC, paving the way for the development of this proposal.</p>
<p>Project-level Theory of Change</p>	<p><i>Based on the analysis, give the ToC for this project and the main objective (max 500 words)</i></p> <p>IF the UN in Sudan provides coherent and effective advisory and technical support to the Government and the Darfur Track Juba Peace Agreement signatories to support the implementation of the Darfur ceasefire agreement through the PCC, as foreseen in the JPA:</p> <p>THEN the PCC will be better able to sustain and monitor the ceasefire in Darfur and thereby support effective implementation of the JPA</p> <p>LEADING TO a just, comprehensive, and durable peace for Darfur and all of Sudan, as foreseen in the JPA</p> <p>AND a safe and stable environment to support the comprehensive agreements for peace in Darfur and the wider peace and political transition in Sudan;</p> <p>RESULTING IN improved protection of civilians, enhanced respect for human rights and the inclusion of women, youth, IDPs, refugees and marginalized groups in order to contribute to a sustainable peace</p> <p>The PCC requires a common approach to monitoring and verifying the ceasefire and for reporting on violations as well pro-active de-escalation and conflict prevention. To ensure that the PCC is able to fulfill these tasks, all PCC personnel should be jointly trained in how to accomplish them.</p>
<p>Main Objective</p>	<p>Therefore, the project will aim to engage, under the leadership of UNITAMS and jointly with the signatories, the members of the PCC, the Sectoral Committees and Field Teams (FTs) in a capacity building process with the dual purpose of firstly harmonizing knowledge, standardizing procedures, and acquiring new capabilities, and secondly serving as a basis for team and trust building between the parties. It will also embed within the PCC a training capability and curriculum for the onboarding of future personnel.</p>
<p>Project Outcomes</p>	<p><i>Following the Main Objective, list and describe the Project Outcomes (max 1000 words)</i></p> <p>The PCC training is expected to achieve three main outcomes. The first will provide PCC members with the knowledge required to undertake the mandated activities according to the PCC's internal procedures through the establishment of a tried and tested training programme for PCC personnel who will be managing the ceasefire in Darfur.</p> <p>Accomplishing this will involve the development, testing and review of a training</p>

be given to all five of the Sector level committees that are expected to be established one at a time as conditions and resources allow. Training will take place in the sector headquarters so as to allow for the inclusion of local partners with specific geographic, ethnic and other knowledge of the areas of operation of the sectors. The training will be conducted by the aforementioned MTT, preferably shortly before the actual operationalization of each Sector Committee. The first Sector level training will be accompanied by the international partner to provide further support in reviewing and updating the training materials and curriculum and supporting the trainers in the initial training.

Training will also be provided to the Field Teams that are to be established and co-located with the five Sectoral Committees. Their overall number and location will be based on the operational requirements of supporting the ceasefire (identification of hotspots, areas of contention, and tensions) in consultation with the signatory parties. The project will support the training of the first five field teams so as to allow the PCC to reach Interim Operational Capacity in each sector. Achieving Full Operational Capacity may require the training and deployment of further FT, as dictated by operational requirements. This will be separate from this project and will not require further inputs from the project but will benefit from MTTs and curriculum developed as a part of this project.

As a part of this project, training for the five FTs will be given by the MTTs in each sectors so as to facilitate sector level team building and familiarisation with the local environment and area of responsibility. The FT training will be used to identify personnel who could support further PCC trainings bringing in the particular perspective of working in an FT.

The final phase of the project would involve a lesson learned exercise on the training imparted in the previous steps and a subsequent review and preparation of materials for future training of PCC members (both additional SCs and FTs, and new personnel), to be provided by PCC-secretariat and MTT.

Therefore, the final outcome will be to build a PCC that is able to function and take sensitive decisions on ceasefire matters in an inclusive and peaceful manner. The dynamics of trust-mistrust in an organization such as the PCC, in which former enemies are expected to take sensitive decisions together, can make or break its ability to function. It will therefore be key to build this trust. This is to be achieved through the technical training provided as a part of this process but also through the way the training is conducted and a focus on trust and team building has been written into the draft curriculum. The joint training will allow the participants to get to know, understand and get comfortable with each other. The sessions will foster discussion, allowing participants to voice their opinions and ideas in a non-threatening environment and resolve any disagreements that may surface. Team exercises and teamwork have been included throughout to allow the PCC members to start to work more productively and comfortably with each other to accomplish goals. This should allow them to adapt to each other and create a working synergy. At the same time, these will challenge the participants to participate and collaborate with each other to meet the targets set.

Project Management and Coordination arrangements	<p>Project Management. Project management will be undertaken by the UNITAMS Senior SSR Advisor with the support of the PCC Secretariat under the overall supervision of the PCC Chair. Project management will require close coordination with all the members of the PCC as well as with the selected training partner who will be contracted by UNITAMS, to support the training curriculum development and review and the training of trainers.</p> <p>Administrative and financial management will be provided by UNITAMS Office of Mission Support who are embedding personnel in the PCC Secretariat for this purpose.</p> <p>The PCC chair will have the authority to decide on the utilization of emergency project funds under a contingency line item (within a threshold of 8% of the overall budget). The resources under this heading will be activated in case there is a need for additional unexpected funding to cover costs of activities related to the PCC capacity building process not been foreseen in this project document.</p> <p>Coordination and Financial Management. Ultimate responsibility for the Project's oversight and implementation rests with the PCC Chair. Given the fluid and inherently uncertain nature of the peace process, and the requirement to link the training to the establishment of the PCC State level offices and Field Teams all decisions on adjusting the timetable or activities will be taken in consultation with the PCC members and Secretariat.</p>
Fund Management Arrangement	<p>Funds will be channeled through the Multi-Partner Trust Fund Office (MPTFO) in New York. UNDP is the administrative agent and as such is accountable for effective and impartial fiduciary management.</p>
Monitoring and Evaluation and Reporting	<p>As this programme is being channeled through the MPTF, the monitoring and evaluation framework for such programming will apply. On a bi-annual basis, a narrative report will be provided with progress towards the objectives and an issue log shall be activated to record all workshop sessions officially held. A project lessons learned log shall be activated and regularly updated to ensure ongoing learning and adaptation within UNITAMS and to facilitate the preparation of a Lessons Learned report at the end of the project.</p>

Project Log frame and Indicators of results

Main Objective 1: Creating a shared understanding of the Permanent Ceasefire Commission (PCC)					
Baseline: PCC members do not have a shared understanding of the PCC and its functioning and have not been trained in this. No training materials for the PCC available, curricula has not been developed and there are no training materials.					
Outcome Indicators: PCC members are provided with the knowledge required to undertake the mandated activities according to the PCC's internal procedures. # Curricula developed for the internal training of the PCC that includes learning objectives, lesson plans and training materials. # Pilot training carried out by identified training partner.					
Outcomes	Outputs	Indicative Activities	Responsible Parties	Output indicators	Data and evidence sources
PCC personnel at all levels have an increased understanding of the Permanent Ceasefire Committee, its mandate and its functioning	A curriculum is developed A pilot training is run, and the curriculum is revised accordingly.	Development of curriculum Development of the course's learning objectives Development of individual session plans Development of exercises and training materials Identification of trainers for the pilot.	UNITAMS PCC team Training partner Subject matter experts (SME) MTT members	Pilot Training Programme report Revised training curriculum and Materials Training programme for MTT	Written curriculum, session plans and exercises for the training

Main Objective 2: Training provided to PCC Personnel	
Baseline: The PCC does not have trained personnel to undertake the functions mandated within the Juba Peace Agreement	
Outcome Indicators: PCC personnel are able to undertake their duties in full knowledge of what is expected from them #PCC members at all levels with increased understanding of the Permanent Ceasefire and its functioning #Members of the PCC provided with the knowledge and tools to perform their duties as members of the monitoring mechanism # The PCC is able to undertake the functions given to it in the JPA by having well trained personnel.	

Through the joint training, an environment is created that facilitates trust building between the parties.	<p>The PCC strengthens and intensifies trust building mechanisms such as exchange of information, regular meetings</p> <p>Communications mechanisms established</p>	<p>All parties interact politely and with respect, everyone in the group speaks and listens roughly the same amount.</p> <p>Communication is multi-directional - not just amongst the two sets of actors (GoS and ASM) but also between GSM and ASM representatives.</p> <p>Members work together in team exercises and actively brainstorm in small groups and bring ideas back to the larger team.</p>		<p>Specific feedback on team and trust building is provided as a part of overall workshop evaluation.</p> <p>Over 60% of the respondents indicate positive feedback.</p> <p>Creation of assessment of sessions via surveys addressed to participants.</p>	Workshop evaluation
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Risks

Event Description	Category	Level	Likelihood	Impact	Mitigating Measures	Risk Owner
Political Risk #1: Political instability in Sudan and a resumption of conflict between the signatory Armed Struggle Movements and the Government of Sudan.	<input type="checkbox"/> Political	<input checked="" type="checkbox"/> Low <input type="checkbox"/> Medium <input type="checkbox"/> High <input type="checkbox"/> Very High <input type="checkbox"/> Not applicable	<input type="checkbox"/> Rare <input checked="" type="checkbox"/> Unlikely <input type="checkbox"/> Possible <input type="checkbox"/> Likely <input type="checkbox"/> Very Likely <input type="checkbox"/> Not applicable	<input type="checkbox"/> Insignificant <input type="checkbox"/> Minor <input type="checkbox"/> Moderate <input type="checkbox"/> Major <input checked="" type="checkbox"/> Extreme <input type="checkbox"/> Not applicable	The political risks identified can be mitigated by ongoing conflict analysis and project re-adjustment, and an inclusive and participatory, conflict-sensitive approach to the peace talks and at the local level. The PCC itself is a tool for managing the risk of conflict between the signatories its establishment and empowerment, including through this training programme will support in mitigating this risk.	UNITAMS/PCC
Operational Risk #2: The members of the PCC are unable to identify suitable trainers to participate in the MTTs.	<input type="checkbox"/> Operational	<input checked="" type="checkbox"/> Low <input type="checkbox"/> Medium <input type="checkbox"/> High <input type="checkbox"/> Very High <input type="checkbox"/> Not applicable	<input type="checkbox"/> Rare <input checked="" type="checkbox"/> Unlikely <input type="checkbox"/> Possible <input type="checkbox"/> Likely <input type="checkbox"/> Very Likely <input type="checkbox"/> Not applicable	<input type="checkbox"/> Insignificant <input type="checkbox"/> Minor <input type="checkbox"/> Moderate <input checked="" type="checkbox"/> Major <input type="checkbox"/> Extreme <input type="checkbox"/> Not applicable	Ability to fall back upon UN and UNCT personnel to support the training	UNITAMS/PCC

Summary Budget by UNSDG Categories (budget in Excel as ANNEX)

Budget Lines	Description	Total in USD
1. Staff and other personnel	Remote support by training partner (USD 6,000)	39,000
	Training partner fees training 1 (USD 18,000)	
	Training partner fees training 2-5 (USD 15,000)	
2. Supplies, Commodities, Materials	Lunch, tea coffee for participants pilot training (USD 2,430)	24,480
	Lunch, tea coffee for participants SPCC training 1 (USD 2,430)	
	Lunch, tea coffee for participants for 4 SPCC trainings 2-5 (USD 9,720)	
	Lunch, tea coffee for participants for 5 field team training (USD 9,900)	
3. Equipment, Vehicles, and Furniture, incl. Depreciation		
4. Contractual services	Interpretation pilot training (USD 3,000)	9,000
	Interpretation training 1 (USD 6,000)	
5. Travel	Darfur DSA for facilitation team and UNAFP trainers pilot training (USD 8,632)	97,820
	International travel for the training partner pilot PCC HQ training (USD 1,800)	
	Visa, covid tests, etc. for training partners pilot PCC HQ training (USD 600)	
	Darfur DSA for trainers training 1 (USD 6,240)	
	International travel for the training partner SPCC training 1 (USD 1,800)	
	Visa, covid tests, etc. for training partners training 1 (USD 600)	
	Darfur DSA for MTT trainers for 4 SPCC trainings 2-5 (USD 20,150)	
	Travel special flights to El Geneina and Ed Daien trainings 2-5 (USD 12,000)	
	Darfur DSA for MTT for 5 field team training (USD 25,718)	
	Travel special flights to El Geneina and Ed Daien for MTT training (USD 12,000)	
	Darfur DSA for participants for review and update of material (USD 8,280)	
6. Transfers and Grants to Counterparts		
7. General Operating and other Direct Costs	Contingency cost	2500
<i>Sub Total Project Costs</i>		<i>172,800</i>
<i>8. Indirect Support Costs</i>		<i>12,096</i>
Total		184,896