

**SECRETARY-GENERAL'S PEACEBUILDING FUND  
PROJECT DOCUMENT TEMPLATE**



United Nations  
Peacebuilding

**PBF PROJECT DOCUMENT**

<b>Country: Nigeria</b>		
<b>Project Title:</b> Strengthening Local and State Level Peace Architectures for Peacebuilding and Prevention in Katsina and Kaduna States of North West Nigeria		
<b>Project Number from MPTF-O Gateway (if existing project):</b> PBF/IRF-480 ID: 00132748		
<b>PBF project modality:</b> <input checked="" type="checkbox"/> IRF <input type="checkbox"/> PRF	<b>If funding is disbursed into a national or regional trust fund (instead of into individual recipient agency accounts):</b> <input type="checkbox"/> Country Trust Fund <input type="checkbox"/> Regional Trust Fund <b>Name of Recipient Fund:</b>	
<b>List all direct project recipient organizations (starting with Convening Agency), followed type of organization (UN, CSO etc.):</b>  <b>RECIPIENT AGENCIES:</b> UNDP, IOM, UNWOMEN		
<b>Project duration in months<sup>1 2</sup>:</b> 24 Months +6 months (Start date - 29 July 2022 / New proposed end date – 30 January 2025) <b>Geographic zones for project implementation:</b> Kaduna and Katsina States		
<b>Does the project fall under one or more of the specific PBF priority windows below:</b> <input type="checkbox"/> Gender promotion initiative <input type="checkbox"/> Youth promotion initiative <input type="checkbox"/> Transition from UN or regional peacekeeping or special political missions <input type="checkbox"/> Cross-border or regional project		
<b>Total PBF approved project budget* (by recipient organization):</b>  <b>UNDP:</b> \$1 278 650,00 (includes \$200,000 UN-to-UN Agreement with OHCHR for Human Rights Monitoring capacities) <b>UN Women:</b> \$428,000,00 <b>IOM:</b> \$ 423 078,00 <b>TOTAL:</b> \$ 2 129 728,00 Any other existing funding for the project (amount and source): N/A		
<b>PBF 1<sup>st</sup> tranche (70%):</b> UNDP: \$ 895 055 UN Women: \$299 600 IOM: \$296 155 Total: \$1,490 810	<b>PBF 2<sup>nd</sup> tranche* (30%):</b> UNDP: \$383 595 UN Women: \$128 400 IOM: \$126,923 Total: \$638 918	<b>PBF 3<sup>rd</sup> tranche* (0%):</b>

<sup>1</sup> Maximum project duration for IRF projects is 18 months, for PRF projects – 36 months

<sup>2</sup> The official project start date will be the date of the first project budget transfer by MPTFO to the recipient organization(s), as per the MPTFO Gateway page



### **Provide a brief project description**

The project aims to reinforce non-military responses to conflict and insecurity in Kaduna and Katsina States by strengthening existing infrastructures for peace, providing safe spaces for inclusive (inter-and-intra)-community dialogue, enhancing the resilience of communities directly affected by conflict through the provision of psychosocial support and increasing access to sustainable livelihoods. This project will catalyse key partnerships within the States and revive local peace processes; widen representation and increase the participation of young men and women in peace processes; strengthen prevention capacities, including the protection of women and girls from violence, and initiate a roadmap towards a gender-sensitive peace and security infrastructure for resilience and sustainable peace in Kaduna and Katsina States. Efforts at sustaining capacities for peace in Katsina and Kaduna States will also provide an entry point for broader engagement and support in North West Nigeria that is needed for robust and responsive peace infrastructures.

### **Summarize the in-country project consultation process prior to submission to PBSO**

The design of this Joint UN Proposal has benefited immensely from broad consultations with key stakeholders at federal, state and community levels. These include:

1. At the State level, Government officials, civil society groups, National Human Rights Commission, traditional, religious, youth and women groups from Katsina, Zamfara and Kaduna states have been consulted to gain insight into the peacebuilding priorities and emerging opportunities for collaborative collaboration engagement. These consultations further benefited from a technical level visit by UNDP-IOM-EU Mission in June 2021 and a high-level mission by UNDP, EU, UNICEF, Germany and Norway in March 2022.
2. At the Federal level, consultations have been held first with the Vice President's Office, which administers the National Livestock Transformation Plan – a policy instrument mandated to offer options for addressing the herder-farmer issue. Secondly, consultations have been held with the newly established Small Arms Management Commission as well the Nigeria Governor's Forum secretariat
3. At a high level, the UN Deputy Secretary-General met with the Zamfara, Katsina, Jigawa, Kano, Kaduna, Katsina, and Sokoto on 13<sup>th</sup> October 2021 in Nigeria, where priority areas for support were discussed. This was followed by a joint high-level visit by the UN and development partners as outlined in 1 above.
4. Critically, the UN, jointly with the European Union, has sustained a high-level working group of bilateral donors and heads of mission on the North West. Members and contributors of the group all share the same profound concern on developments in the North West and actively seek to understand the region's dynamics, interact with State and Federal authorities and identify entry points for a collaborative response. This has provided a platform for regular sensing of the changes within the context. UNDP took the lead on behalf of the group to author a holistic paper (Peace and Stability Outlook) looking at the intricacies and dynamics of the conflict in the North West which identified entry points and recommendations.
5. UNDP convened a nationwide dialogue with youth organisations in June / July 2020 with a follow-up in February 2021 to deepen the understanding of emerging conflict trends in the region and identify opportunities for youth participation in peace processes. This was followed by a virtual round table of key gatekeepers drawn from the Government, Civil Society, Academia and the Private Sector to unpack the changing dynamics of conflict and strategies for re-imagining a robust peace infrastructure for Nigeria.



6. In addition, UN Women facilitated several national and state-level consultative engagements with stakeholders on emerging peace and security issues in the country from a gender perspective. The recent consultations held in 2020, 2021 and February 2022 focused on the review of Nigeria's 2<sup>nd</sup> National Action Plan (NAP) on Women, Peace and Security and the need to develop State Action Plan on the WPS agenda at state level to provide framework.
7. In 2021 UN Women in consultations with the government of Kaduna and Plateau states and other stakeholders led to the conduct of an *assessment of the utilization of dialogue and mediation in Response to farmer-herder conflict in Plateau and Kaduna States* with a focus on the participation of women. This is in addition to the development of a comprehensive report on *Women's Mediation Capacity in Nigeria: An Analytical Report on the Gaps and Opportunities*. These products provide practical recommendations to government and other key actors on increasing women's inclusion in formal dialogue and mediation interventions in Nigeria. Both products are attached herewith as Annex I and II respectively.
8. Further consultations by UN Women across the six geo-political zones of Nigeria resulted in the establishment and validation of a database of women with dialogue and mediation capacities in 18 states of the federation across the zones, following the mapping of 34 women with technical skills and experience in facilitating dialogue and mediation at Tracks I-III. The database has been presented to high-level government actors, development partners, peacebuilding institutions and mediation networks in Nigeria and beyond to utilise these capacities. Katsina and Kaduna are states with women included in the data base.
9. Consultations with women leaders in government (executive and legislative positions), private sector and civil society organizations in Kaduna State led to the development and adoption of a broad-based collaborative framework and a clear action plan on methods and mechanisms for collaborative engagements to promote gender-sensitive COVID-19 response and recovery in the state, with support from UN Women. The framework was endorsed by the Kaduna State government and other stakeholders and would be useful for engagement of women leaders in this project.

This catalytic project is in line with the RMR decision of March 2021 calling upon the UNCT to prioritize initiatives to strengthen local peace architecture, prevention and dialogue in the north of the country paying special attention to the North West.

**Project Gender Marker score<sup>3</sup>: Gender marker score 2**

Specify % and \$ of total project budget allocated to activities in pursuit of gender equality and women's empowerment: **38.07%; \$810,755.05**

**Briefly explain through which major intervention(s) the project will contribute to gender equality and women's empowerment <sup>4</sup>:**

The project will contribute to advancing gender equality and women's empowerment in conflict prevention, resolution and peacebuilding efforts through dedicated interventions targeting the specific needs of women from the target communities to the state level, including the specific needs of vulnerable women, young women and girls. The project will adopt a gender-responsive approach in all its activities and seek to ensure the meaningful leadership and participation of women beneficiaries in all phases of project implementation. Specifically, the project will contribute to

<sup>3</sup> Score 3 for projects that have gender equality as a principal objective and allocate at least 80% of the total project budget to Gender Equality and Women's Empowerment (GEWE)  
 Score 2 for projects that have gender equality as a significant objective and allocate between 30 and 79% of the total project budget to GEWE  
 Score 1 for projects that contribute in some way to gender equality, but not significantly (less than 30% of the total budget for GEWE)  
<sup>4</sup> Please consult the **PBF Guidance Note on Gender Marker Calculations and Gender-responsive Peacebuilding**



gender equality and women empowerment through several interventions with strategic guidance by UN Women. These interventions include the following:

- i. Ensure a gender-sensitive and risk-informed 2023-2027 Strategic Plan for the Kaduna State Peace Commission and an operational plan for Katsina's Peace and Security Strategic Framework, respectively as requested by State level authorities.
- ii. Build/expand a platform of women leaders to be equipped with mediation, dialogue facilitation and reconciliation skills and competencies to lead and support local-level peacebuilding interventions at community levels.
- iii. Support the establishment of safe spaces for victims of violence, including the provision of psychosocial support through women's empowerment hubs (one per target state), to facilitate access to GBV response services and to enhance referral for victims/survivors of GBV, whilst also providing livelihood opportunities for women and young women affected by GBV.
- iv. Support the implementation of the State level Action Plan (SAP) on Women, Peace and Security in Kaduna state and support the development and implementation of the SAP in Katsina state.
- v. Support the design and adoption of State level Action Plan on Youth Peace and Security for Kaduna and Katsina State as provided for under Nigeria's National Action Plan UNRC2250.

**Project Risk Marker score 1 – Medium Risk to achieving outcomes**

**Select PBF Focus Areas** which best summarizes the focus of the project (*select ONLY one*): 2.3 (conflict prevention and management)

Project contributes to Outcome 2: By 2022, citizens coexist peacefully, enjoy increasing resilience, higher state capacity for humanitarian response, and reduced incidence of armed and violent conflicts in the country/cross border.

**Sustainable Development Goal(s) and Target(s)** to which the project contributes: SDG 16; 5

<b>Type of submission:</b>  <input type="checkbox"/> New project <input checked="" type="checkbox"/> Project amendment	<b>If it is a project amendment, select all changes that apply and provide a brief justification:</b>  <b>Extension of duration:</b> <input checked="" type="checkbox"/> Additional duration in months (number of months and new end date): 6 additional months until 30 January 2025 <b>Change of project outcome/ scope:</b> <input type="checkbox"/> <b>Change of budget allocation between outcomes or budget categories of more than 15%:</b> <input checked="" type="checkbox"/> The amount of funds to be revised is between the budget categories 'Contractual services' and 'Transfer and Grants to Counterparts'  <b>Additional PBF budget:</b> <input type="checkbox"/> Additional amount by recipient organization: <b>Brief justification for amendment:</b> UN WOMEN Nigeria, as one of the key implementing UN Agencies, has navigated a myriad of challenges in the execution of its mandate, compounded by external contextual factors beyond its immediate control. The volatile politico-security landscape in the two states of Kaduna and Katsina States have posed serious hurdles, exacerbating the timeliness of
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	<p>implementation due to raised security concerns from partners. Bureaucratic red tape, logistical complexities, and security concerns have been persistent adversaries, impeding the seamless execution of planned activities.</p> <p>The General elections in 2023 led to significant delays in programming and affected engagements with government counterparts at the state and local government level. This had consequences on the speed in which decisions were being made for programming, particularly where government agencies involved in the project had gaps in leadership during the transitional period of the elected leadership of the state. Further consequences include for example the delayed onboarding of key implementing partners, Partners West Africa (PWAN) and Bridge that Gap Initiative (BTG). While the partners were fully onboarded in October 2023 and commenced project activities immediately, these delays were exacerbated by contextual challenges such as intermittent civil unrest, fluctuating security conditions, and infrastructural deficiencies, all of which significantly hampered the timely initiation of project activities. Despite proactive measures taken by UN WOMEN Nigeria, including continuous engagement with local authorities and community leaders, navigating these challenges proved arduous. Despite this setback, significant progress has been made between October and December 2023, including advocacy visits, baseline assessments, and coordination with other UN partners. However, to ensure the project's intended results and contribute to lasting peacebuilding impact in Kaduna and Katsina States, additional time is required.</p> <p>Similarly, IOM Nigeria, another implementing UN Agency, has encountered challenges in the implementation of critical activities due to various factors, including the establishment of community response networks and the Transhumance Data Collection. These activities require extended support from UN WOMEN for sustainable outcomes. Additionally, detailed data analysis and capacity building for local stakeholders demand more time for thorough execution and long-term project viability.</p> <p>The 6 months extension period, until January 2025, is imperative to:</p> <ul style="list-style-type: none"> <li>• Navigate the complex socio-political landscape and cultural intricacies effectively.</li> <li>• Enhance community engagement and stakeholder buy-in amidst security vulnerabilities.</li> <li>• Implement remaining project activities effectively.</li> <li>• Consolidate progress, evaluate impact comprehensively, and fortify the project's sustainability.</li> <li>• Facilitate thorough documentation and dissemination of lessons learned and best practices, informed by contextual nuances.</li> <li>• Reallocate costs from previous activities to cover operational expenses for the extended period.</li> <li>• Conduct detailed data analysis on transhumance patterns and trends.</li> </ul>
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- Establish sustainable community response networks, tailored to the specific needs and challenges of the region.
- Strengthen the capacity of local stakeholders for long-term project sustainability, empowering communities to drive their own development agenda.
- Invest more time in a concrete exit strategy for the UN, by supporting national stakeholders in ensuring project sustainability.

The extended timeline affords us the opportunity to implement a robust exit strategy, ensuring a seamless transition of project activities to local stakeholders and institutions. This needs sufficient time to implement the capacity-building efforts, knowledge transfer initiatives, and the establishment of sustainable governance structures, all aimed at empowering local communities to independently sustain the project's outcomes beyond the project's conclusion. By leveraging this additional time to reinforce partnerships, bolster local ownership, and institutionalize project interventions, we are set to leave a lasting legacy of peacebuilding and resilience in Kaduna and Katsina States.

In conclusion, the consortium of UN implementing agencies believe that extending the project timeline until January 2025 (6 months extension) is necessary to ensure the project's success and lasting impact. Importantly, the extension will not incur extra costs, as reallocation of existing resources will cover operational expenses during the extended period. We are committed to utilizing this additional time effectively and efficiently, without incurring any additional costs to the project budget.

In the same light, we are also requesting a budget revision on some components of the project due to some challenges faced by IOM on their activities and reporting. After checking the details, we found out that it's imperative because the amount of funds to be revised (between 'Contractual services' and 'Transfer and Grants to Counterparts') surpasses 15% of the total budget line in line with MPTF guidelines for revision of budget from MPTF. The first table below shows the components in the original budget submitted to MPTF and then the second table shows the component to be revised.

Table 1:  
Components of Original Budget

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For MPFTO Use

Totals				
	UNDP	UN WOMEN	IOM	Totals
1. Staff and other personnel	\$ 265,000.00	\$ 70,000.00	\$ 109,800.00	\$ 444,800.00
2. Supplies, Commodities, Materials	\$ 60,000.00	\$ 26,000.00	\$ -	\$ 86,000.00
3. Equipment, Vehicles, and Furniture (including Depreciation)	\$ 35,000.00	\$ 28,000.00	\$ -	\$ 63,000.00
4. Contractual services	\$ 92,000.00	\$ 80,000.00	\$ -	\$ 172,000.00
5. Travel	\$ 74,000.00	\$ 37,000.00	\$ 15,000.00	\$ 126,000.00
6. Transfers and Grants to Counterparts	\$ 633,000.00	\$ 145,000.00	\$ 270,600.00	\$ 1,048,600.00
7. General Operating and other Costs	\$ 36,000.00	\$ 14,000.00	\$ -	\$ 50,000.00
Sub-Total	\$ 1,195,000.00	\$ 400,000.00	\$ 395,400.00	\$ 1,990,400.00
7% Indirect Costs	\$ 83,650.00	\$ 28,000.00	\$ 27,678.00	\$ 139,328.00
Total	\$ 1,278,650.00	\$ 428,000.00	\$ 423,078.00	\$ 2,129,728.00

Performance-Based Tranche Breakdown					
	UNDP	UN WOMEN	IOM	TOTAL	Tranche %
First Tranche:	\$ 895,055.00	\$ 299,600.00	\$ 296,154.60	\$ 1,490,809.60	70%
Second Tranche:	\$ 383,595.00	\$ 128,400.00	\$ 126,923.40	\$ 638,918.40	30%
Third Tranche:	\$ -	\$ -	\$ -	\$ -	0%
TOTAL	\$ 1,278,650.00	\$ 428,000.00	\$ 423,078.00	\$ 2,129,728.00	

Table 2:  
Components of Revised Budget

For MPFTO Use

Totals				
	UNDP	UN WOMEN	IOM	Totals
1. Staff and other personnel	\$ 265,000.00	\$ 70,000.00	\$ 109,800.00	\$ 444,800.00
2. Supplies, Commodities, Materials	\$ 60,000.00	\$ 26,000.00	\$ -	\$ 86,000.00
3. Equipment, Vehicles, and Furniture (including Depreciation)	\$ 35,000.00	\$ 28,000.00	\$ -	\$ 63,000.00
4. Contractual services	\$ 92,000.00	\$ 80,000.00	\$ 270,600.00	\$ 442,600.00
5. Travel	\$ 74,000.00	\$ 37,000.00	\$ 15,000.00	\$ 126,000.00
6. Transfers and Grants to Counterparts	\$ 633,000.00	\$ 145,000.00	\$ -	\$ 778,000.00
7. General Operating and other Costs	\$ 36,000.00	\$ 14,000.00	\$ -	\$ 50,000.00
Sub-Total	\$ 1,195,000.00	\$ 400,000.00	\$ 395,400.00	\$ 1,990,400.00
7% Indirect Costs	\$ 83,650.00	\$ 28,000.00	\$ 27,678.00	\$ 139,328.00
Total	\$ 1,278,650.00	\$ 428,000.00	\$ 423,078.00	\$ 2,129,728.00

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Second Tranche:	\$ 383,595.00	\$ 128,400.00	\$ 126,923.40	\$ 638,918.40	30%
Third Tranche:	\$ -	\$ -	\$ -	\$ -	0%
TOTAL	\$ 1,278,650.00	\$ 428,000.00	\$ 423,078.00	\$ 2,129,728.00	



## PROJECT SIGNATURES:

<p><b>Recipient Organization:</b></p> <p><i>Name of Representative</i> <b>Ms. Elsie G. Attafuah</b></p> <p><i>Signature</i> </p> <p><i>Name of Agency:</i> <b>UNDP</b></p> <p><i>Date &amp; Seal</i> <b>28/05/2024</b></p> 	<p><b>Representative of National Authorities</b></p> <p><i>Name of Representative</i> <b>H.E. Senator Abubakar Atiku Bagudu</b></p> <p><i>Signature</i> </p> <p><i>Title:</i> Hon. Minister of Budget and Economic Planning</p> <p><i>Date &amp; Seal</i> </p>
<p><b>Recipient Organization:</b></p> <p><i>Name of Representative</i> </p> <p><b>Ms. Beatrice Eyong</b></p> <p><i>Signature</i> </p> <p><i>Name of Agency:</i> <b>UN WOMEN</b></p> <p><i>Date &amp; Seal</i> <b>04/06/24</b></p> 	<p><b>Recipient Organization:</b> <b>IOM</b></p> <p><i>Name of Representative (ai)</i> <b>Mr. Laurent De Boeck</b></p> <p><i>Signature</i> </p> <p><i>Name of Agency:</i> <b>IOM</b></p> <p><i>Date &amp; Seal</i> <b>30/06/24</b></p> 
<p><b>Head of UN Country Team</b></p> <p><i>Name of Representative</i> <b>Mr. Mohamed M. Fall</b></p> <p><i>Signature</i> </p> <p><i>Title:</i> <b>UNRC/HC (ai)</b></p> <p><i>Date &amp; Seal</i> </p> 	<p><b>Peacebuilding Support Office (PSO)</b></p> <p><i>Name of Representative</i> <b>Ms. Elizabeth Spehar</b></p> <p><i>Signature</i> </p> <p><i>Title:</i> Assistant Secretary-General, Peacebuilding Support Office</p> <p><i>Date &amp; Seal</i> <b>3 Sept 2024</b></p>