

Law and Order Trust Fund for Afghanistan

Final Report

20 December 2018 - 31 December 2024

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Narrative					
<p>Programme summary: The Terms of Reference (TOR) for LOTFA MPTF were approved by GIROA and donors during the first LOTFA Steering Committee meeting held on 25 November 2018. Together with the TOR, the Steering Committee members also approved the Fund's Operational Manual, Strategic Framework and Fund- level Results Framework. UNDP Afghanistan established the Trust Fund Management Unit (TFMU) in January 2019. The TFMU provided technical and administrative support to the Steering Committee and the Technical Working Groups (TWG) and led processes related to proposal development and revisions, monitoring, evaluation, reporting as well as risk management. The Multi-Partner Trust Fund Office signed the Memorandums of Understanding (MOU) with the UN Office on Drugs and Crime (UNODC), UN Habitat, UN Women, Food and Agriculture Organization and UNOPS, increasing the total number of Recipient UN Organization (RUNO) under the Fund to six.</p> <p>From 2019 to 2020¹, the TFMU provided oversight for the projects implemented under the Payroll and Security and Anti-Corruption windows. In 2021, the Fund's governance structure continued to work with the Steering Committee and the Technical Working Groups for Payroll and Security. The Trust Fund facilitated three Steering Committee meetings, two Payroll Technical Working Group meetings and six Security Technical Working Group meetings. In response to the political changes and subsequent power shift of mid-August 2021, the Steering Committee meeting of 4 November 2021 resulted in operational foreclosure of the Support to Payroll Management (SPM), Community Oriented Policing Services (COPS) and MOIA COVID-19 projects resulting in UNDP initiating closure processes.</p> <p>Following the operational closure of all LOTFA funded projects in December 2021, UNDP continued orderly closure of the three projects with the objective to free up all unused funds which could be either returned to respective donors or re-purposed as mutually agreed. Consequently, in 2022, the Fund's governance structure worked with technical level and convened four LOTFA donor sessions to discuss the LOTFA project close out and Strategic Assessment. The Strategic Assessment concluded that during the two decades of operations, LOTFA left a significant positive impact and as with any intervention, this also came with many shortcomings. LOTFA was successful in capacity building,</p>					

¹ In 2020, there were no projects under the Anti-Corruption and Justice thematic windows.

developing legal protections for victims of gender-based violence (GBV), improving opportunities for women in education, employment, and leisure, enhancing the police force with women officers, and finally generating awareness on community policing. However, LOTFA has its share of pitfalls primarily due to its lack of a multi-year strategy and shortsightedness, which did not translate into sustainable long-term reforms.

Summary of results achieved: After the approval of the new trust fund structure in 2018, the initial priority for the fund in 2019 was to establish the TWGs for each of the thematic windows as part of the general operationalization of the new trust fund's governance structure. It took LOTFA TFMU several months of negotiations with LOTFA partners in 2019 to establish and operationalize the TWGs for Security, Payroll, and Anti-Corruption windows. The TFMU finally managed to establish three TWGs for Payroll, Security and Anti-Corruption by Q3 2019. The TFMU also conducted nine surveys, covering over 30,000 respondents, created over 20 different dashboards, trained 57 local enumerators on digital data collection, consulted with over 20 government partners. These assessments, surveys and studies helped to establish baselines with qualitative and quantitative data within the sector to enable the measurement of progress and impact over-time.

In 2020, there was continued technical support to Government of Islamic Republic of Afghanistan (GIROA) with a platform to strengthen coordination across the entire rule of law chain. The Technical Working Groups for the Payroll, Security, Justice and Anti-corruption thematic windows remained operational. Afghan citizen's security and safety were maintained through continued management of payroll for the Afghan National Police (ANP) and the General Directorate of Prisons and Detention Centres (GDPDC). The TFMU M&E conducted the Police Headquarters (PHQ) and Ministry of Interior Affairs Public Service Centres (MOIA PSC) visitors survey; Attorney General's Office (AGO) institutional capacity assessment and finalized the 2019 ANP satisfaction survey. The findings generated evidence for LOTFA evidence-based programming, and some findings were either used in the development of project proposals or as baseline information for existing projects. The Fund, Fiduciary and Financial Management Unit (FFFMU) under TFMU ensured effective cash management as well as regular reporting and forecasts to donors, enabling them to provide funding as needed.

In 2021, the Government of Islamic Republic of Afghanistan (GIROA) continued to receive support to strengthen coordination across the entire rule of law chain. The Fund revised the LOTFA Strategy, Terms of Reference and Operational Manual to ensure LOTFA is fit for purpose. The revisions included integration of human rights and gender related aspects to LOTFA programming. The Support to Payroll Management (SPM) project continued management of payroll for the Afghan National Police (ANP) and the General Directorate of Prisons and Detention Centres (GDPDC). The TFMU M&E continued implementation of the Social Behavioural Change Communication (SBCC) campaigns across three scope areas. The Fund, Fiduciary and Financial Management team continued to provide regular reports and forecasts to donors, these efforts supported donors to provide funding as needed.

In response to the political changes post August 2021, the Steering Committee meeting of 4 November 2021 resulted in operational foreclosure of the SPM and COPS projects effective 4 December 2021 resulting in UNDP continuing with a lean structure for the LOTFA closure process. Consequently, in 2022, the Fund, Fiduciary and Financial Management team under TFMU ensured effective cash management as well as regular reporting to donors, on the close out. Seventy-one pieces of capital assets with a Net Book Value of US\$697,267.15² recovered from the MOIA compound were transferred to the United Nations Development Programme (UNDP) for use by Area-Based Approach

² As of August 2021

for Development Emergency Initiatives (ABADEI) projects. Three pieces of capital assets, with a Net Book Value of US\$20,588.90 were written off as they could not be recovered. By the end of December 2022, all commitments on all three LOTFA projects were closed and operational closure in the UNDP corporate Enterprise Resource Planning (ERP) system had begun. The Strategic Assessment of LOTFA funding over the past two decades was completed and presented at the Steering Committee meeting held in December. Final review reports were completed for the Support to Payroll Management (SPM), Community Oriented Policing Services (COPS), and MOIA COVID-19 projects. Final evaluations were completed for the COPS and SPM projects. The Fund provided updates on the project closure and the LOTFA Strategic Assessment at four donor meetings (January, March, August and November).