

Migration MPTF

2024 Annual Report

PROJECT INFORMATION	
Joint Programme Title:	Strengthening capacities of border municipalities in the Brazilian Amazon to face the challenges of migration, climate change and health
Country(ies)/Region (or indicate if a global initiative):	Brazil
Project Identification Number:	00140295
Start and Planned End Dates	Start: August 28, 2023 - End: August 27, 2025
Convening Agent (Lead PUNO):	IOM
PUNO(s) (PUNOs):	IOM, PAHO/WHO
Key Partners: <i>(include Implementing Partner)</i>	Ministry of Environment and Climate Change and Ministry of Health of Brazil
Project Period (Start – End Dates):	28/08/2023 – 27/08/2025
Reporting Period:	01/01/24 – 31/12/24
Total Approved Migration MPTF Budget: <i>(breakdown by PUNO)</i>	IOM: 1,503,992.00 USD PAHO/WHO: 1,000,476.75 USD Total: 2,504,468.75 USD
Total Funds Received To Date: <i>(breakdown by PUNO)</i>	IOM: 1,052,794.00 PAHO/WHO: 700,334.00 Total: 1,753,128.00
Report Submission Date:	31 March, 2025
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Executive Summary

The Joint Programme aims to contribute to prepare border municipalities in the Brazilian Amazon to face challenges related to migration, climate change and health, and promote the rights of migrants and local communities. This report covers the period from January, 01th 2024 to December 31st 2024, highlighting the progress reached towards achieving the project results.

While confronted to a late start of activities, the reporting period saw progress in the setup of a Steering Committee gathering national counterparts and implementing agencies. Research and evidence products were also advanced through the validation of a questionnaire applied in two target communities, with further efforts planned for the next reporting period.

Notable success was registered in advocacy efforts to mainstream human mobility in climate policymaking, contributing to strengthening policy coherence (Outcome 1) with a dedicated workshop organized in Brasília and the provision of technical assistance, resulting in the mainstreaming of human mobility issues in the latest versions of the national Climate Adaptation Plan.

Engagement derived to the local level, where workshops were conducted on emergency preparedness for the health sector in the states of Roraima, Acre, Amapá and Rondônia. In preparation for climate adaptation interventions, a comprehensive identification of hazards, conditions of exposure and vulnerability, applicable subnational normative and policies, as well as gaps and opportunities was carried out in the ten target municipalities.

These activities set up the conditions to deepen implementation in 2025. While the programme has received the support of partners, coordination requirements and the floods in Rio Grande do Sul have hampered the timely delivery of products. At the request of the joint program Steering Committee, a no-cost extension will be requested to enable the adequate execution of targets.

2024 Annual Progress

1. Summary and Context

The Joint Programme “Strengthening capacities of border municipalities in the Brazilian Amazon to face the challenges of migration, climate change and health” seeks to respond to the challenges and gaps identified through: 1) strengthening coherence in public policies between the areas of migration, environment and climate change, and health; 2) build capacities in the Brazilian Healthcare System to face the challenges related to climate change and those related to international migration; 3) strengthen resilience of border communities and municipalities, including indigenous peoples and traditional communities. The Joint Programme is implemented in ten (10) border municipalities: Assis Brasil (AC), Benjamin Constant (AM), Bomfim (RR), Brasília (AC), Epitaciolândia (AC), Guajará-Mirim (RO), Oiapoque (AP), Pacaraima (RR), São Gabriel da Cachoeira (AM) and Tabatinga (AM).

Despite a slow start of activities and intense requirements of coordination at various levels with the Brazilian government, the MPTF programme has advanced actions successfully during the report period. It has established a strong governance system and has been presented to multiple partners. Following timely workshops organized by both IOM and PAHO throughout the year, new events are planned in 2025 to continue the delivery of project outcomes.

The programme governance structure and steering committee were established at the onset of the programme, including as Steering Committee permanent members the Resident coordinator’s office, IOM, PAHO, Ministry of Environment and Climate Change, Ministry of Health, Interstate Consortium for the Development of the Legal

Amazon, Ministry of Indigenous Peoples. Its first meeting was held on 09/01/2024, and the second meeting is scheduled to occur in January 2025, after the reporting period.

A Communications Working Group was established (RCO, IOM, PAHO, Ministry of Environment and Climate Change, Ministry of Health) and held one technical meeting, during which the joint programme visual identity was designed (attached), including visibility products.

2. Results

Outcome 1. Policy coherence between migration, climate change and environment, and health, is strengthened in border municipalities and at the national level.

During the reporting period, progress was recorded in the production of accurate and relevant information on the nexus between mobility, environment and climate change and health (Output 1.1.). Primary data production advanced with a housing survey adapted from IOM's DTM methodology, including the validation and testing of the household survey questionnaire and its implementation in 760 households in Brasília and Epitaciolândia (Acre). Planning for new rounds of data collection to be conducted in the other target municipalities (Pacaraima, Bomfim, Assis Brasil, Oiapoque, São Gabriel da Cachoeira, Tabatinga and Benjamin Constant, Guajará-Mirim) in next reporting period have advanced (Activity 1.1.3.). At the same time, the development of a new publication compiling the available research in Brazil on migration, environment and climate change and disasters (Activity 1.1.2.) in partnership with the Brazilian Research Network on Global Climate Change (Rede Clima) started, to be concluded and disseminated during the next reporting period.

Progress was also achieved in building the capacities of local actors (Outcome 1.2.) and developing protocols to respond cohesively to the main challenges (Outcome 1.3.). In this line, a technical workshop was organized for the state of Amazonas (Activity 1.2.2.), taking place in Manaus in 07/2024, in the context of the historic drought that impacted the state in 2024. The workshop was attended by 43 state technicians (20 men, 23 women). Based on this training pilot, the training material was developed to be replicated in all implementation areas.

A national workshop was organized by IOM on 9 and 10 of May 2024 in Brasília, in partnership with the Ministry of Environment and Climate Change, Ministry of Indigenous Peoples, and Ministry of Racial Equality, to support the mainstreaming of human mobility considerations in Brazil's National Adaptation Plan (NAP-II), attended by 38 federal technicians (16 men, 22 women). Following the workshop, partnerships and technical assistance provided by IOM to the Federal Government teams working on the NAP-II, the version of the Brazilian National Adaptation Plan (NAP-II) that was open to public consultation in the federal government's participation platform in November 2024 mainstreamed human mobility (migration, displacement, planned relocation) comprehensively. Conclusion of the policy development phase of the NAP-II is expected to occur in 2025, ahead of COP30 and the programme is continuously providing technical support to mainstream human mobility considerations.

Outcome 2. Brazilian National Healthcare System (SUS) actors in border municipalities are prepared to respond to challenges related to migration and climate change, including extreme events, emerging zoonosis, and others.

During the reporting period, in January 2024, the Joint Programme was introduced by the Ministry of Health to CONASS and CONASEMS, the representatives of State and Municipal management of the Brazilian healthcare system.

Outcome 2 progressed during the reporting period with an ample work of liaising with local authorities in the health area and the development and implementation of local workshops on emergency management in the health sector, including an element of preparation for extreme events associated with displacement, epidemics, disasters, and pandemics in border areas (Activity 2.2.5.). Workshops were conducted by PAHO in the states of

Roraima, Acre, Amapá and Rondônia, involving authorities, health professionals from municipal and state services of the Unified Health System (SUS) who work in responding to multi-risk public health events.

Outcome 3. Cross-border communities have increased resilience to address challenges posed by climate change and health hazards.

Progress in outcome 3 focused on setting up the preparatory actions to enable a strong implementation of resilience activities in 2025. Three information packages on human mobility in context of disasters were initiated and are under development, containing the contents and auxiliary materials to subsidize informative sessions for border communities on impacts of environment and climate change related hazards and disasters, with a focus on strengthening their resilience in human mobility scenarios (Activity 3.1.1.), targeting border communities in general, children, and to be validated with partners and used in information sessions that will be conducted in 2025. A consultancy was concluded by IOM to conduct a desk review and identify priorities in climate change adaptation in implementation areas, resulting in a comprehensive identification of hazards, conditions of exposure and vulnerability, applicable subnational normative and policies, as well as gaps and opportunities (Activity 3.1.4.), that will subsidize activities and local consultations. As a result, 10 factsheets, one for each implementation municipality (Annex 3), were produced to initiate conversations and consultations with communities and other stakeholders.

Results Reporting Framework						
INDICATORS	Baseline	Results achieved for the reporting period (only provide data for the specified year)			Cumulative Results <i>Note: For Y1 report, this will be the same; For Y2 report, it will be Y1+Y2; and for Y3 report, it will be Y1+Y2+Y3</i>	Notes
		Y1	Y2	Y3		
OUTCOME 1						
Indicator 1a # of sectoral policies where migration has been mainstreamed	0	0	1	-	1	NAP II, under public consultation Contingency plans for extreme climate events in AC, AP, AM, RO, RR (scheduled 1 st sem. 2025)
Indicator 1b # of government-led initiatives implemented or facilitated through improved multisector coordination and policy coherence	0	0	0	-	0	-
OUTPUT 1.1						
Indicator 1.1a # of new information and evidence products on migration, environment and climate change, and health developed and published	0	0	0	-	0	Under production: - Scientific Publ. - Housing survey
Indicator 1.1b #of government	0	0	0	-	0	-

officials and other key stakeholders who participated in events to disseminate new evidence produced (disaggregated by location, type of actor, and gender)						
OUTPUT 1.2						
Indicator 1.2a # of officials and community members who participate in capacity development activities (disaggregated by location, type of actor, and gender)	0	0	81	-	81 Brasília: 38 (16M, 22W) Manaus: 43 (20M, 23W)	-
Indicator 1.2b # of communities reached with information and outreach materials on migration, environment and climate change, and health	0	0	0	-	0	-
OUTPUT 1.3						
Output indicator 1.3a # of border municipalities supported to develop new or revised municipal plans and protocols for multisector coordination and	0	0	0	-	0	Municipal elections in 2024 delayed implementation at municipal level; under preparation for implementation to start on February 2025

action						
Output indicator 1.3b # of government officials and other stakeholders who participated in workshops on gaps, needs and opportunities (disaggregated by location, type of actor, and gender)	0	0	0	-	0	-
OUTPUT 1.4						
Output indicator 1.4a # of government officials and key community stakeholders trained to prevent, detect and/or respond to public health threats (disaggregated by location, type of actor, and gender)	0	0	0	-	0	-
Output indicator 1.4b # of government-led or community-led services and facilities supported with information materials developed with programme support	0	0	0	-	0	-
OUTCOME 2						
Indicator 2a # of PoEs supported to	0	0	0	-	0	Under development:

undertake preparedness and/or response measures for public health emergencies						Pacaraima, Bomfim, Guajará Mirim, Brasileia and Oiapoque Workshops scheduled for AM, AP, RR
Indicator 2b # of strategies, plans, and protocols developed at the national and subnational levels to strengthen preparedness and response to migration, environment and climate change, and health challenges	0	0	0	-	0	-
OUTPUT 2.1						
Indicator 2.1a # of health professionals, authorities and other key stakeholders trained on migration, environment and climate change, and health themes (disaggregated by type of actor, and gender)	0	0	0	-	0	-
Indicator 2.1b # of health professionals, authorities and other key stakeholders who participated in	0	0	0	-	0	-

meetings to discuss climate resilient healthcare infrastructure (disaggregated by type of actor, and gender)						
OUTPUT 2.2						
Indicator 2.2a # of government officials and key community stakeholders trained to prevent, detect and/or respond to public health threats (disaggregated by type of actor, and gender)	0	0	154	-	154	-
Indicator 2.2b # of public officials, health authorities and other key stakeholders engaged in the development or improvement of surveillance and monitoring resources (disaggregated by type of actor, and gender)	0	0	0	-	0	-
OUTPUT 2.3						
Indicator 2.3a # of health professionals, authorities and other key stakeholders who participated in trainings and workshops on	0	0	0	-	0	Information sharing workshops are under construction

routine information sharing (disaggregated by type of actor, and gender)						
Output indicator 2.3b # of health professionals, authorities and other key stakeholders who participated in simulated exercises for identification of emerging zoonosis (disaggregated by type of actor, and gender)	0	0	0	-	0	-
OUTCOME 3						
Indicator 3a % of target municipalities with community-led initiatives developed to address health, migration, and environmental issues	0	0	0	-	0	10 factsheets produced to inform local initiatives and support consultations
Indicator 3b # of community associations who develop pilot interventions with seed funds received	0	0	0	-	0	-
OUTPUT 3.1						
Indicator 3.1a # of community members and other municipal stakeholders	0	0	0	-	0	Information materials production session under

reached with information sessions (disaggregated by age, sex, ethnicity, and other relevant identities as applicable)						
Indicator 3.1b # of municipal community leaders who participate in strategic coordination meetings and events (disaggregated by age, sex, ethnicity, and other relevant identities as applicable)	0	0	0	-	0	Information materials production session under
OUTPUT 3.2						
Indicator 3.2a # community members, and other municipal stakeholders reached with information materials, including on women and children's rights	0	0	0	-	0	Informational materials under production
Output indicator 3.2b # of local community leaders supported to participate in national and international discussions on migration, climate change and environment, and health (disaggregated by location, age, sex,	0	0	0	-	0	-

ethnicity, and other relevant identities as applicable)						
OUTPUT 3.3						
Indicator 3.3a # of health professionals, community members, and other municipal stakeholders who completed training on prevention and control of communicable diseases (disaggregated by age, sex, ethnicity, and other relevant identities as applicable)	0	0	0	-	0	-
Indicator 3.3b # of indigenous communities supported with the donation of equipment	0	0	0	-	0	-

3. Partnerships

During the reporting period, the Steering Committee was set up, including the two strategic partners of the program, the Ministry of Environment and Climate Change and the Ministry of Health, and two new partners, the Interstate Consortium for the Development of the Legal Amazon and the Ministry of Indigenous Peoples.

Implementation Agreements			
Name & Type of Partner	Type of implementation agreement (please specify if any MOU or agreement was formally entered)	Relevant outcome and/or output; PUNO counterpart	Financial value (if any)
Local government and/or related entities			
<i>State of Amazonas</i> <i>State government</i>	No formal agreement entered	Training	-
<i>Municipality of Brasília</i> <i>Municipal government</i>	No formal agreement entered	Housing survey, among others	Support with staff for applying housing survey
<i>Municipality of Epitaciolândia</i> <i>Municipal government</i>	No formal agreement entered	Housing survey, among others	Support with staff for applying housing survey
<i>Ministry of Regional Integration and Development, National Civil Protection and Defence</i> <i>Federal Government</i>	No formal agreement entered	Technical revision of the housing survey	-
<i>Name of partner</i> <i>Type of partner</i>	No formal agreement entered		
<i>Name of partner</i> <i>Type of partner</i>	No formal agreement entered		
<i>Name of partner</i> <i>Type of partner</i>	No formal agreement entered		
<i>Name of partner</i> <i>Type of partner</i>	No formal agreement entered		
<i>Name of partner</i> <i>Type of partner</i>	No formal agreement entered		
Non-governmental stakeholders			
<i>Brazilian Research Network on Global Climate Change (Rede Clima)</i> <i>Research partner</i>	No formal agreement entered	Ongoing joint publication	-

4. Cross-Cutting Issues

Following up from the last reporting period, cross cutting issues were introduced through different strategies. First, gender parity was a criterion in setting up the program team. Second, the Joint Program identified and analysed secondary data from the target municipalities with gender and age disaggregation to inform program activities.

Program materials have integrated cross-cutting issues through different strategies. The questionnaire used for the housing survey has included questions on gender, LGBTQ+ identities, belonging to traditional peoples and communities, age and functional diversity, which will allow for crucial disaggregation in the data produced, allowing for differentiated analysis that, to the best of our knowledge will be produced in Brazil for the first time for this topic.

Materials for the information sessions under development will include specific materials targeted at indigenous peoples, in a pilot experience that will be among the first disaster risk reduction initiatives specifically developed for indigenous peoples in the country.

Assessment of priorities for adaptation activities incorporated both social and environmental information, allowing for the development of further activities with a climate justice perspective, in line with work previously developed by IOM with the Ministry of Environment and Climate Change, with funds from other donor¹.

5. Constraints, Adjustments, Lessons and Good Practices

Important challenges were observed in implementation during the reporting period. Although the Joint Programme has been very well received, coordination with state partners in the Brazilian federal structure (national, state and municipal level) is time consuming due to the particularities of tripartite management and logistic challenges in the Amazon region.

Recruitment of the Joint Programme team was long and challenging due to a difficulty to identify suitable candidates with the necessary profile and technical expertise. This constraint was addressed by articulating with project partners and disseminating the job postings in multiple channels. The hiring of the project team was concluded during the reporting period, in January 2024 for the Brasília teams and June 2024 for the field teams.

Brazilian municipal elections, held in October 2024, posed challenges to the organization of activities at the municipal level during the second semester of 2024, which resulted in important delays in the implementation at the municipal level. While the elections were scheduled in the electoral calendar, their impact was larger than anticipated due to an early mobilization of local stakeholders. This constraint was addressed by changing the focus of implementation into setting up training packages and other materials and focusing on the federal and state levels. This set the groundwork for advancement in implementation after the electoral period.

In late April and early May, large scale floodings impacted the state of Rio Grande do Sul, in southern Brazil, in the largest such event in recent history in the country. Given the humanitarian emergency, the teams of

¹ OIM - ORGANIZAÇÃO INTERNACIONAL PARA AS MIGRAÇÕES; MMA - MINISTÉRIO DO MEIO AMBIENTE E MUDANÇA DO CLIMA. Incluindo a Mobilidade Humana na Adaptação à Mudança do Clima com uma abordagem transversal de Justiça Climática. Brasília: OIM, 2024. Disponível em: https://www.gov.br/mma/pt-br/centrais-de-conteudo/publicacoes/mudanca-do-clima/mobilidade_humana_na_adaptacao_a_mudanca_do_clima.pdf

IOM, PAHO and Ministry of Health were deployed to provide support to respond to immediate needs, which implied in additional burden to the administrative structures of the implementing PUNOs, shifting some resources from implementation. This led to the cancellation of the launch event of the Joint Programme (scheduled for May 2024) and postponement of the seminar for 2025. The situation was normalized in October 2024. In order to compensate for implementation challenges, IOM and PAHO have reinforced the teams dedicated to the project towards the end of the year.

From July onwards, public servants of the environmental careers in Brazil initiated a strike, paralyzing activities, which led to the cancellation of Programme activities that were scheduled to take place in the premises of these governmental agencies.

Conclusion and Next Steps

Despite substantial difficulties, progress was made during the reporting period. Having set up the governance structures towards the end of 2023, a first meeting of the Steering Committee was held in January 2024, establishing a foundation for the implementation of Joint Programme activities in the start of the first quarter of 2024. The first quarter of 2024 saw progress towards establishing implementation priorities, liaising with relevant stakeholders and organising the first training activities. However, progress was impacted by the occurrence of severe floods in Rio Grande do Sul in late April/early May.

For Outcome 1, policy coherence was strengthened through training activities, new evidence produced through primary data collection and new publications under development, as well as technical assistance provided to government partners. Training materials were developed, allowing for future replication. Outcome 2 progressed through extensive liaison with local health authorities and workshops conducted by PAHO in four Brazilian states. Finally, outcome 3 also observed progress particularly through the conclusion of a consultancy to subsidize information on local adaptation priorities through a desk review of existing data for all implementation municipalities and production of factsheets to subsidize local consultations and provision of technical assistance, besides support to implementation activities.

The next step will see the implementation of follow up activities set up during the first reporting period. Several products, including publications, new evidence, and materials were underproduction towards the end of reporting period and will conclude in the first quarter of 2025. Training materials were produced to be replicated locally after the election period, with all training activities expected to be concluded in the first semester of 2025.

ANNEX

Annex 1 – Steering committee Terms of Reference

Annex 2 – Steering committee meeting minutes (09/01/2024)

Annex 3 – Factsheets of the 10 implementation municipalities